

cipients should be revised to cover this omission. The addition of such a phrase as "and other instrumentalities" would serve, and should be made in every section of this title except section 505.

There is one other point we would make on title V, regarding section 501(2). We feel that continuing this purpose of the title is essentially at conflict with the potential of title VI, and we would prefer to see it deleted. The use of the review technique to revise and redirect grant programs as new conditions arise will have less and less significance, as consolidation of grants by broad purposes goes forward. Under functional consolidation it is the states, not the central government, that would be revising or redirecting specific aspects of programs when conditions altered or needs had been met.

TITLE VI, CONSOLIDATION OF GRANTS

The proliferation of grant programs and the intergovernmental cross hatching of administrative arrangements and regulations have brought the grant system to a point where consolidations are the only immediately effective avenue to the efficient management of the many resources now applied to their purposes. Furthermore, consolidation could serve to reduce future central government resort to separate special-purpose grants. Blocking them by broad purpose could make for more responsible and responsive action at State-local levels to the particular needs government can best meet. This procedure would be a welcome precedent for greater reliance on the States as such. It is a logical step to congressional action which might ultimately shift most of the support of aided functions to the States themselves as they strengthen their legislatures, executive structure, and mechanics for coordinating State-local, regional, or interstate programs.

Because of our special concern with invigorating the power and prestige of the States in the Federal system, we would like to see an emphasis of this kind specified in title VI. In section 601(a), for example, we offer the following text as a new item to precede the already listed purposes of consolidation:

"To improve the operation of the Federal system by strengthening the role and responsibility of the states in that system." Language of this kind would spell out the key means for achieving the first purpose of S. 698 as stated in the initial summary of intent. As we see it, improvement in the operations of the Federal system must come from the more vigorous role of the States—in relation first with the central government, and second with bodies within their jurisdictions—rather than from any further expansion of direct Federal-local structural or financial relations.

For the same reason we would change the beginning part of section 601(b) to read as follows:

The Congress declares that the public interest and the effective operation of the Federal system demand the carrying out of the purposes of subsection (a) * * *.

We would also like to ask this subcommittee to consider the advisability of requiring that the consolidation plan place responsibility in a single State agency for seeing that the consolidated program is implemented. We mean that some single State agency as designated by the Governor or legislature should oversee, though not