

There is one thing about the water pollution control program. If we clean up our rivers and our lakes, everyone will benefit. And our children and theirs will benefit and maybe they should pay a little bit on this. Maybe they should share in the cost.

Under your highway program, you finish the Interstate Highway network, it is paid for, and the people that use it the next 20 years from now, they use it free. They do not have to pay anything. We paid for it.

I think you can argue this thing both ways.

So that I would say we would rather have the cash grant approach. We would rather pay as we go. However, since we do not have that kind of money available now, I think this is a good substitute. I would rather see the other, if I had my preference, but I think that you can justify it as a sound approach, because this is precisely the way the cities and the States are financing this type of public works project.

Mr. WRIGHT. In that connection, I wonder if you have explored with the Appropriations Committee or any of its members their attitude toward this kind of arrangement, as Mr. Hughes described it—

Secretary UDALL. Congressman, I explained this to both of my Appropriations Committees, the Public Works Appropriations Committees, earlier this year. And I went into great detail on it. I thought I made a very good record on it.

I will be candid with the committee. I know Congressman Davis of Wisconsin was one, and others, said they did not indicate necessarily that they were against it, but they said that they did not like the aspect that you were getting what they called an automatic commitment by the Federal Government which becomes one of those uncontrollable items with regard to budgets. And it does have that negative aspect to it. We might as well be honest about it.

Mr. WRIGHT. I suppose some of these fellows are inclined to call anything of this type that obligates us in the future without giving the appropriating process annual review, they are inclined to call it back-door financing. I wonder if they would apply that term to this approach?

Secretary UDALL. This would not be back-door financing. We have made it very plain to them. That is the reason that I brought the subject up with the committees. I told them this legislation was pending. We hoped it would be enacted. We thought it would get us on schedule; but that we would review the matter with them each year. We would bring our commitments to them. We would lay the whole thing out. And this would enable us to make them a party to the whole program, and this is what we envision.

You see, Congressman, just to give you some idea of the magnitudes here, we could move 2 fiscal years from now to \$1.25 billion in Federal commitments. And let us assume we still only had \$225 million in grants. In other words, this would be over a billion in Federal commitments for something in the beginning on the order of \$30 to \$35 million that we would pay the first year. In fact, next fiscal year there will be no Federal outlay whatsoever because the first payments do not come due for 1 year from the time we sign the first contract.

Mr. WRIGHT. Laying aside any possible legal aspects, I am certain that if the Congress were going to take this approach, it would have