

they are in sizable quantities. You have many respectable businessmen's clubs where you have the bartender, different trainers, the fellow in charge of the swimming pool, who become bookies for sports bets—where the average bet would start maybe at \$500.

The CHAIRMAN. It is not less illegal to bet on a football team? Do you find more and more people innocently becoming involved in this type of betting who previously would not bet on the horses or a lottery? Is that a fair statement?

Mr. SIRAGUSA. That would be a very fair statement—possibly an understatement, Senator—because I think that suppression of gambling, the enforcement of gambling statutes, whether local, county, State, or Federal—enforcement is really a waste of time. And I say this against my own best interests, because I do not think in the whole law enforcement system, including the public—which includes the judges, the prosecutors, everyone—I still believe that everyone concerned is not yet convinced that moneys from gambling still remain the basic source of income for all racketeers. When nobody goes to jail, the gambling operators never see the inside of a jail, when they make bail immediately—where in 1963 the State of Illinois, after an accurate survey we conducted, over 11,500 people were arrested for gambling in Illinois, and I think three people went to jail. The fines imposed, in cases where there were convictions, amounted to about \$75,000.

The CHAIRMAN. Is it your judgment that one of the reasons we do not get more convictions is the recent rulings of the Supreme Court with respect to—overprotecting the rights of the criminals?

Mr. SIRAGUSA. They help tremendously.

The CHAIRMAN. Under protection of the rights of the public?

Mr. SIRAGUSA. Well, it seems that when it comes to gambling especially, you have so many contributing causes that even a best mobster's PR man, or the best advertising executive could not possibly give him a program which is as effective as that which he receives for free. When judges do not send him to jail, when they give him ridiculous fines like \$100, when a bookmaker will spend in expenses throughout the year more than what is collected the entire year for fines—when they go in and out of jail continuously maybe for a day—this is rather ridiculous.

The CHAIRMAN. Do you think that this wide, ever-increasing growth of gambling on sports contests poses a threat to the integrity of the sports world itself?

Mr. SIRAGUSA. Whenever you have gambling, syndicated gambling, whenever you have a third man entering into a gambling situation—if you and I bet against one another in Illinois this would be illegal per se, but I think this essentially is not gambling. Where a third man steps in, and he is the one that takes the action, corruptive influences always take place. These corruptive influences are obviously the gangsters. And they will walk right into it. There are millions and millions of dollars to be made from gambling. People just do not realize the consequences.

We have analyzed the customers of juice victims—they do not come from any one particular category of life. You have criminals, you have many, many, otherwise honest people. You have the one common denominator, which applies to both a cheating bookie or to a factory