that deficit even more burdensome.

Under the policy of section 13a, before the Commission can order
the continuance of a passenger service, it must be able to find that there
is a public need for the service and that the continuation will not impose
an undue burden on interstate commerce. Section 13a was not designed to
promote passenger service, but to allow the carriers to reduce it. While
the law does recognize that the railroads are common carriers with
commensurate responsibilities to provide passenger service even if that
service is unprofitable, the extent of that commitment is not unqualified.
When the cost of providing that service reaches a point where it is
unreasonably high considering the public need for the service, the
carrier's financial position, and alternative forms of transportation, discontinuance is permitted by law. More and more trains can be expected
to reach this point. The wholesale collapse of all non-corridor intercity service is not imminent, but the prognosis is grave - fatal in some
areas.

In a period where fewer people are using a shrinking rail

passenger system for trips beyond 75 miles, generalizations about the

value of such service may unfortunately obscure the real needs which

non-corridor intercity service still provides to many people. The 12.8