Mr. CRAMER. We tell them they have to adopt legislation for this beauty program and then we don't put any money in it. I do not

think that is keeping faith with the States.

I think it is basic. We are faced with a similar problem in all of these new ideas, such as fringe parking, topics programs, and forest highways and what have you, and adding them to the trust fund.

We are faced with the same problem of knowing full well that the

money is not going to be there.

Mr. Morton. That is right.

Mr. Cramer. So I think we have to view these very carefully and not mislead the States and trap them into legislating on these programs and then ending up with no money and the States have to finance the entire program.

Mr. Johnson. Mr. Cramer, in some instances, that threat of a pen-

alty is an irritant to the legislatures.

Mr. CRAMER. I used to be in a legislature. I can see that it is.

Mr. Kluczynski. Mr. Denney?

Mr. Denney. Mr. Chairman, I want to compliment the panel for

appearing before this committee.

Out in our State of Nebraska we have a great respect for AASHO. I think you received a letter from the State engineer, addressed to you, Mr. Chairman, asking unanimous consent that a copy of his letter that was sent to me, addressed to you, be included in the record.

Mr. Kluczynski. Without objection, the letter will be included with the other letters received from other State highway engineers in the

appendix to these hearings.

(See p. 808.)

Mr. Denney. Mr. Johnson, I take it from the testimony that has been given here today, No. 1, you are opposed to the 10-percent penalty, and you recommend the bonus that Mr. Morton was talking about; and, second, it seems to me the thrust of your testimony is that we have too many chiefs around in the Federal Government, and you have to hire lots of people to do the paperwork, and then you are not quite sure of who you should see. Is that correct?

Mr. Morton. That is right.

Mr. Denney. And you would like to see this committee try to work out some type of legislation so that the State highways departments and your group would know who to turn to if they needed help, is

that correct?

Mr. Morton. Yes. I think honestly, going back over the years, we hear all this grief about certain highway projects, but I think when you truly evaluate what has been accomplished in the past 50 years or the past 10 years, billions of dollars have been well spent and I think some real solid accomplishments have been made.

I hate to see the program deteriorated because a few people say it

just is not doing the things they would like to see it do.

Mr. Denney. In other words, we should have some nonproliferation in Federal Government; is that not about right?

Mr. Morton. I would say so.

Mr. Kluczynski. If there are no further questions, I want to thank you, Mr. Morton and Mr. Johnson and Mr. Stapp, for your statements before this committee. You have always been very helpful to us.

(Statement of Ward Goodman attached to statement of Mr. Morton

follows:)