Mr. WILEY. So a supplementation is what you have to deal with.

Now, in this connection, I think that that has been a creative proposal that the Republicans have made, to try to open up the processes of government more to the people. I am happy to find myself in agreement with some of the things your party has to offer.

Representative RUMSFELD. I may add that in this question of congressional reform and making our Government more responsive I am in agreement with Mr. Bolling, but he is very much in the minority

in this party. Let there be no doubt about that.

Mr. Wiley. The other thing that I wanted to say about that and about the income supplementation and about the issue of income maintenance is that the Ways and Means Committee in the Congress has moved entirely in the wrong direction. This freeze will and is further restricting the Federal participation in income maintenance programs and it is throwing an increased burden on State and local governments who do not have the financial resources to carry it. So that hardship caused by that is inevitably going to be transferred in more hardships to the recipients. So the Federal Government has not been assuming its responsibility in this area.

Mrs. Griffiths, you say you want to see the Federal Government assume the burden directly. But the Federal Government, through the act of Congress, through this antiwelfare law, is withdrawing from its responsibilities. And you must find other ways, other than this freeze, of getting the State and local welfare departments to do their job. You must find other ways to do that because that freeze and those requirements put the burden on the welfare recipients rather than on the welfare departments. I do not seem to be able to get that

across.

One thing, when we met with Congressman Mills last week, the one point he agreed with us on is that the suspension of the freeze was going to be of benefit to the States but it was not going to be a benefit to the recipients, because the recipients were still going to get the burden of the pressure that the States feel upon them to cut the welfare rolls in any way they can.

Do you understand?

In any way they can, they are going to cut the welfare rolls so that they do not lose those Federal dollars. From our experience with them, we know that those ways are going to be illegal, they are going to be arbitrary, they are going to use every trick, device, technique, new regulations, old regulations, that they can find to get people off welfare. And that is exactly in the wrong direction when people are desperately poor and need even that little bit of money that they get from welfare.

Representative GRIFFITHS. Mr. Wiley, I understand you perfectly. I understand the whole situation perfectly. The historic answer in this country, the reason the Federal Government ever takes over is because the States fail in their function. They have done it over and over and over again in one field after another. In as small a thing as slaughter inspection, the States had the right for 70 years to act.

They did not act, and finally we had to.

We are having great problems on gun control. Why have not the States acted? They had the right. Now, what do you have to do?