

STATEMENT SUBMITTED BY WESLEY LINDOW, OF THE AMERICAN BANKERS ASSOCIATION

Earlier this year the Banking and Financial Research Committee of the American Bankers Association conducted a study of the discount mechanism. In recent years member banks have tended, for a number of reasons, to avoid using the discount window, and we conclude that there were areas where distinct improvements could be made. Now a special subcommittee has reviewed the steering committee recommendations. We feel that the proposals represent constructive steps in the direction of improvement. We, therefore, hope that the system will proceed to implement them, subject to such modifications as may seem desirable and available for review by bankers and others.

The provision for a "basic borrowing privilege" should remove for many banks the uncertainty which they now feel about the use of the discount window. The member banks will now know how much they can borrow for how long they can be in debt to their Federal Reserve Banks. The importance of this "right" is that it will enable the member banks to adjust their reserve positions to offset stresses resulting from unpredictable, and temporary swings in both loans and deposits. In many cases, the basic borrowing privilege will undoubtedly be sufficient. In many cases, the steering committee has indicated that additional justament credit will be available to assist the banks on approach the same basis that credit is now available. In short, the new mechanism will acquire as a result of these proposals a great deal of flexibility and the member banks will be able to rely upon it with greater assurance than in the past.

The steering committee also recognized the need for providing "seasonal adjustment credit" to member banks and it has advanced a formula which will accomplish this objective. This type of credit will be most useful to the member banks in agricultural and resource areas. While it may be used only by a few banks, it should provide them with an extremely useful way of meeting their seasonal needs.

Obviously, the discount rate at which these types of credit will be made available to the member banks will determine in great measure the use of the discount window. The steering committee has indicated that the discount rate will be maintained reasonably close to the rates for alternative money market instruments and that it is to be changed more frequently than it has in the past. We believe that this approach represents an improvement and will enable the discount window to function more effectively.

In general, it seems to us that the steering committee is proposing to modernize the discount mechanism and thereby to enhance its effectiveness as an instrument of monetary policy. If the new proposals are adopted, the discount window will almost certainly become an important operational instrument. It is likely to be of most help to small banks, but it will undoubtedly be used by the large banks as well.