

STATEMENT SUBMITTED BY RICHARD T. PRATT,
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The Federal Reserve is to be commended for undertaking a re-evaluation of the discount mechanism. In commenting on the proposals, two points should be made. First, the U.S. Savings Loan League has not had the benefit of all the research which the Fed has had on this project. Secondly, the relationships which the Fed wishes to establish with the commercial banking system do concern us except as they affect the savings and loan business and its ability to provide adequate mortgage credit for American needs.

Having made the above statement, a brief exception to it is undertaken. It is important that small commercial banks not be excluded from the obtaining of credit which is available to large banks. Market imperfections should not prohibit small banks from making reserve adjustments which can be made by the large banks. The concern for this matter is strongly endorsed. A second matter which we endorse is the provision of a mechanism for evening out credit variations in local areas.

The remaining remarks are confined to the relationship of the proposals as they relate to the savings and loan business and nonbank financing. The two topics of substantial concern are the proposal which it relates directly to home financing and the effect which implementation of the Fed's proposals may have on nonbank thrift institutions.

FINANCIAL INTERMEDIARIES AND THE RELATIONSHIP BETWEEN DISCOUNT WINDOW OPERATIONS AND THE MONETARY ENVIRONMENT

The chief objective of the Fed's proposals is to liberalize discount window privileges "for the purpose of facilitating short-term adjustments in bank reserve positions."¹ This position is laudable as an expression of the regulatory authority's concern for the business it regulates. Nonetheless, possible direct or indirect effects from the policy on the economy should be carefully considered.

The liberalization of the discount window which facilitates commercial bank adjustments to monetary difficulties may aggravate adjustment difficulties of nonbank financial institutions. The reasons for these adjustment difficulties stem from two factors inherent in the proposals. The first factor is the timing of bank borrowing at the window. The second factor is the structural relationship between borrowing at the window and open-market operations required to maintain a desired monetary policy.

Banks can be expected to aggressively use their basic borrowing privilege in periods of tightening monetary conditions and may use it in other periods. This behavior is almost guaranteed.

¹ Report of a System Committee, "Reappraisal of the Federal Reserve Discount Mechanism," Board of Governors of the Federal Reserve System, p. 1.