

Mr. REUSS. I realize that that was not on your mind. But are you able to tell us what these political considerations were which outweighed the factors I have described?

Dr. CAIN. Which were added to the other factors, a part of the general basis.

Mr. REUSS. The factors I have described are the opposition of Saylor, Moss, and Reuss; the opposition of the Fish and Wildlife Service and the National Park Service; and the opposition of a considerable number of conservation organizations. What were the political considerations which you said caused you to disregard these factors and overrule the previous position of the Department of the Interior and tell the fill to go ahead?

Dr. CAIN. I don't know how to clarify myself in this regard beyond what I have already said. I am sorry.

Mr. REUSS. Now, after your moment of truth on April 10, 1968, when you said, "I am now reversing the position that I took earlier," the matter was then shifted to Under Secretary Black, and your reversal of your reversal of your reversal was again reversed, and the Department said to go ahead; is that accurate?

Dr. CAIN. I think you have got at least one too many reversals in there. But nevertheless the—

Mr. REUSS. It ended up with the Department saying go ahead?

Dr. CAIN. It ended up with Mr. Black's letter; that is correct.

Mr. REUSS. And you were familiar with what was going on, were you, at that time that Mr. Black was writing his letter?

Dr. CAIN. Yes; I knew that it had been referred to him, of course.

Mr. REUSS. This meant, in effect, that Under Secretary Black was reversing the position that you had taken on April 10th when you said the Fish and Wildlife Service and the National Park Service are right and the fill shall not go on; is that correct?

Dr. CAIN. Yes, sir.

Mr. REUSS. Did you then go to Secretary Udall and say, "Mr. Secretary, I, supporting my constituent Bureaus, the Fish and Wildlife Service and the National Park Service, on April 10, 1968, determined that this fill should not proceed, and I have now been overruled by Under Secretary Black and I would like, Mr. Secretary, briefly to present my point of view and that of my constituent Bureaus, so that you, Mr. Secretary, may make the decision"?

Dr. CAIN. No, sir.

Mr. REUSS. In light of the fact that the first impetus for you to sign the October 10, 1967, letter came from the Secretary's office, and in light of the further fact that on October 10, 1967, the Secretary told you that he wanted your judgment to prevail in the matter, don't you think it would have been a good idea to have gone back to the Secretary following April 10, 1968, and said, "Look, Mr. Secretary, I have tried to exercise my judgment in my decision of April 10, 1968, but I have been overruled by the Under Secretary, and therefore, with all due respect to the Under Secretary, I would like to present you, Mr. Secretary, my reasons for believing I was carrying out the mandate which you, Mr. Secretary, gave me when I made my April 10, 1968, decision?" Why didn't you do that?

Dr. CAIN. I did not go back to the Secretary under those circumstances and perform as you have described. What I called the machin-