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Subject & Certifying Class in ML Litzam



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	1 2	SUPERIOR JIRT OF NEW JERSEY CHANCERY DIVISION MIDDLESEX COUNTY DOCKET NO. C.4122-73
0	3 4 5	URBAN LEAGUE OF GREATER NEW BRUNSWICK, : et als.,
	6 7	vs.
	8	THE MAYOR AND COUNCIL OF THE BOROUGH
	9 10	Defendants.
	11	New Brunswick, New Jersey January 17, 1975
	12 13	BEFORE: Honorable David D. Furman, J.S.C.
	14	APPEARANCES: Daniel A. Searing, Esq., For the Plaintiffs
	15 16	Dennis J. Cummins, Esq., for Dunellon Lawrence Lerner, Esq. for Highland Park Edward Sacher, Esq., for Piscataway Howard Freeman, Esq., for South Plainfield
	17 18	Martin A. Spitzer, Esq., for Metuchen Ronald A. Winter, Esq., for Edison Edward J. Dolan, Esq., for Carteret
	19	Alan Karcher, Esq., for Sayreville Guido Brigiani, for Spotswood William C. Moran, Esq., for Cranbury
	20 21	Bertram E. Busch, for East Br u nswick Robert Rafano, Esq., for Jamesburg &So.River Edward Johnson, Jr., for Middlesex Samuel C. INglese, Fsg., for MOnree
	22 23	Samuel C. INglese, Esq., for MOnroe Richard F. Plechner, Esq. for Helmetta Louis Alfonso, Esq., for Madison Richard Rozanski, Esq., for Woodbridge
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THE COURT: Urban League versus Carteret. All

right, Mr. Searing.

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MR. SEARING: Your HOnor, plaintiffs are moving today for a protective order for the appointment of a discovery coordinator and for the certification of the class.

Plaintiffs feel that the protective order is needed to safeguard them from the undue expense, burden, and harrassment of being deposed on 23 separate occasions, and the discovery coordinator is needed to facilitate the discovery by the defendants.

The two issues we feel are actually intertwined. The Court's orderon the 6th of December in Mr. Dolan's draft made clear that a number of questions to be asked by the defendant municipalities will be common for all of the plaintiffs.

The crucial facts of the plaintiffs' circumstances, of their search for housing and of their relationship to the defendants are common to all.

The identical ground need not, in our opinion, be covered 23 times. The questions could be more expeditiously handled by a discovery coordinator who would avoid the overlapping and repetition in securing the necessary information from the plaintiffs.

We want to stress that plaintiffs are request-

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1	ing this only for the purposes of discovery and pre-
2	trial and that we are not seeking to infringe upon
3	any of the rights due the defendants.
4	We want the defendants to have full and
5	appropriate information, however, not at the expense
6	or harrassment of the plaintiffs.
7	We ask that a protective order embodying the
8	selection of a coordinator be issued.
9	THE COURT: All right.
10	MR. SEARING: Our motion to certify the class-
11	We have defined the class as all low and moderate in-
12	come persons, white and non-white in northeastern New
13	Jersey who are unable to secure decent, safe, and
14	sanitary housing within the defendant municipalities
15	at rents and prices they can afford.
16	The rules are quite specific regarding class
17	actions. It must be impractical to join all members
18	because of the numbers.
19	The numbers here we feel underline the impos-
20	sibility of joinder. There must be questions of law
21	or fact common to the class.
22	Now, the plaintiffs here have been unable to
23	locate housing in the County that they can afford,
24	and the same is true of the class.
25	The fourth requirement is that the parties must

also adequately represent or protect the interests of the class.

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Plaintiffs have perceived no conflict among themselves or between themselves and class members. The common goal here is injunctive relief to increase the housing opportunities throughout Middlesex County at prices that the plaintiffs can afford.

Now, in addition to these four requirements in the first part of the rule, we must fulfill one of the three in the second part of the rule.

Plaintiffs assert that they meet subparagraph two of the second part requiring that the party opposing the class has acted or refused to act on grounds generally applicable to the class.

The defendants here have acted to exclude the individual plaintiffs and the class they represent from the municipalities. All of the members of the class have been affected in the same manner.

We note that the Madison case, the Mt. Laurel case and the Randolph Township case, all exclusionary zoning actions, have all proceeded as class actions.

Plaintiffs request that the proposed class be certified and that the action proceed as a class action.

THE COURT: You have any objection to the form

of order submitted by Mr. Dolan?

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MR. SEARING: There was one part, your Honor. Overall, we thought it was a very good one. We would like to have inserted in the second paragraph the fact that the case will continue under one docket number, as you had stated earlier in your order.

THE COURT: I don't think that we need to specify that. That would be clear in the absence of it.

MR. SEARING: All right. And on the second page where Mr. Dolan is talking about the proofs to the individual municipalities, our only concern is that the-- we are not seeking proofs as to the validity of the zoning ordinance, but we thought the word, the justification for might fit in there somewhat better. Otherwise, we found the order very acceptable, your Honor.

THE COURT: Is there anybody who wishes to be heard in opposition to the form of order submitted by Mr. Dolan?

(No response.)

THE COURT: All right. That form of order will be approved. The word validity, I believe, would cover fully the legal and factual issues as to-- or the-- that are raised by the plaintiff. Validity of

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the zoning ordinance.

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Is there anybody who wishes to be heard in opposition to the certification of the class?

MR. CUMMINS: If your Honor please, I do. I had a brief submitted heretofore on that issue. I'm looking for it right now, Judge. May I just have a minute?

THE COURT: All right. Mr. Plechner?

MR. PLECHNER: I would object on the basis that I think that the class as set forth by the plaintiffs is in itself contradictory. I represent the Borough of Helmetta where somewhere between a quarter and a half of the homes are in a category generally considered in the low cost bracket. By this I mean that they are assessed at generally under \$20,000.

It would mean that a substantial portion of the population of the defendant, Helmetta, is considered as a portion of the class plaintiff that is suing it. I do think that--

> THE COURT: They have housing, don't they? MR. PLECHNER: Pardon me?

THE COURT: They have housing now. The classes would be persons seeking to find adequate housing within their means.

MR. PLECHNER: I would also doubt that there

are very many people in that class who have sought housing within the Borough of Helmetta and have been unable to find housing within the Borough of Helmetta.

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Again, I think on the second position or situation of the depositions, I would be very curious when and where the plaintiffs sought housing within the Borough of Helmetta and were unable to so find.

MR. INGLESE: Your Honor, the Township of Monroe would object to it. I think that counsel has made two references in regards to the class. One was that the plaintiffs here were unable to find any housing in each of the municipalities and has cited the two cases, the Oakwood case which was before your Honor and the Mt. Laurel case, and he was referring to both of them wherein there were classes.

Both of those cases there were actual applications that were made to the various Boards of Adjustment and Planning Boards for housing for the minority groups that were requesting it, and in both of those situations there was a denial by the municipality.

There has been absolutely no proof here or even claim on the part of the plaintiffs that it has made any application to the Township of Monroe, nor that anyone has made any application to the Township of Monroe for low income housing and has actually been denied, at this point.

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Therefore, we should not be made part of this class because there has been no proof that we should be part of this, and there is no application that has been made.

MR. WINTER: In behalf of Edison, we object because we feel that the plaintiffs lack the commonality that the cases and the statutes require. I just don't think that factually they meet the legal standards to qualify as a class.

MR. KARCHER: Your Honor, on behalf of the Borough of Sayreville, we also object, primarily on the basis that certification at this time we feel at this time would be premature because I think a part of it would rely upon the facts that are developing.

For instance, one of the plaintiffs does, in fact, live within the Borough of Sayreville at this moment, and although it is listed in the application as South Amboy, it is the Borough of Sayreville where they reside. We would like to find out how many others have applied, and if they can move into the same neighborhood or other neighborhoods in Sayreville, etc., etc.

I think that's true with other towns. I think that the application for certification is very pre-

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mature.

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MR. BUSCH: In behalf of East Brunswick, I would join the Borough of Sayreville's position and add that with regard to discovery, we don't know whether these people are, in fact, members of the class, and if they are not members of the class at the time of trial, they might disqualify the plaintiffs entirely. I think that we are entitled to have discovery before we have a class certification.

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MR. LERNER: The Borough of Highland Park will also join in Mr. Karcher's objection.

MR. DOLAN: And the Borough of Carteret also joins with Mr. Karcher that the application is premature in view of the fact that discovery is not completed.

MR. RAFANO: I would also join in that as being premature.

MR. MORAN: I have one other thing, your Honor, and that is that it appears to me that the designation of all people in northeastern New Jersey is too vague by reason of geography and that the region should be moreprecisely defined as to either municipality or county as to the area that we are talking about. MR. BRIGIANI: Spotswood joins for the same

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reasons.

MR. CUMMINS: If your Honor please, I have
looked at the Master Plan of the County of Middlesex
and they, the Master Plan, alludes to three different
ring areas in Middlesex County.
Now, I think the Court is sufficiently aware
of what the pattern is in the County, and I think that,
if your Honor please, that at this juncture to certify
the class as to all the defendants would be unjust
and unfair in light of the County's own Master Plan
and the County's own designation of the particular
trouble spots in housing.
The fact, if your Honor please, that, let's
say, in Dunellen, whom I represent, that the plain-

tiffs might find a house that is perhaps too costly. That should not necessarily create in them a class designation for the whole County.

There are many houses in Dunellen that are moderately priced. Perhaps they are in the twenty to thirty thousand dollar range.

Now, it is not the Borough of Dunellen's fault if you will, that houses --

THE COURT: You are taking too much time, Mr. Cummins, going into details about the Borough of Dunellen.

MR. CUMMINS: All right, your Honor. I object

at this juncture, if your Honor please, to the classification for the reasons that I have stated before. THE COURT: All right. Is there any disposition on the part of the defendants voluntarily to agree to designate a discovery coordinator?

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MR. DOLAN: I think, your Honor, that implicit in your ruling and implicit in the order that apparently has been approved, that I think that the application is not objectionable to the Borough of Carteret, provided that we have certain safeguards built into it.

For instance, I don't know if counsel-- counsel is asking for a coordinator. I assume he means a coordinator or committee of coordinators to coordinate the taking of depositions, and I am certain that he doesn't mean that we can all participate in it, in the taking of depositions general to all parties, and then when it comes to the question of the Borough of Carteret, they will have to submit to depositions to the Borough of Carteret, Edison, and Sayreville, and so on. There is still going to be 23 sets of depositions plus the general set. If that's what they want, I don't object to it.

THE COURT: All right. The Court is ready to make rulings now.

This appears to fit within a class, and would so certify it. A person seeking and unable to find adequate or suitable housing within their means in the 23 municipalities are represented by the plaintiffs.

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It may be, of course, that discovery establishes that one or more of the plaintiffs are not themselves truly members of the class, in which case there could be an application to dismiss as to that plaintiff.

I believe that the plaintiffs are premature. They are anticipating problems as to discovery. The plaintiffs have pursued this case against 23 separate municipalities. It seems to the Court unavoidable that there would be discovery as to the general issues and then discovery as to each of the 23 separate zoning ordinances and factors applying to each municipality.

I believe that the severance and the basis of the severance is clear in the order submitted by Mr. Dolan that has just been signed by the Court.

This, of course, is without prejudice to an application, an application which might be made on short notice by the plaintiffs to quash any notice of taking of depositions which would be repetitious or a hardship or otherwise amount to harrassment in violation of the discovery rules.

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Now, so that there will be no order at this time limiting discovery, except as I have already stated, limiting discovery on the general issues to one deposition, one set of interrogatories and so forth and permitting discovery as to the issues relevant to each municipality 23 times.

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I know of no basis to join the County of Middlesex and the State of New Jersey as third party defendants. I don't understand any claim against either the State or the County, and those motions are denied.

MR. CUMMINS: Did you want to hear any argument on that, Judge?

THE COURT: No.

MR. MORAN: Your Honor, I was rather surprised In fact, the plaintiffs didn't do this, but the same rule provides for certification of class, provides that the Court fix the form of notice to the class, which is a requirement, either on its own motion or on the motion of the plaintiffs. I thought that they would have done that at the same time. Is your Honor going to fix a form of notice to be given to the class?

THE COURT: I don't believe so, Mr. Moran.



CERTIFICATION

I, STANLEY GRABON, a Certified Shorthand Reporter of the State of New Jersey, do hereby certify that the foregoing is a true and accurate transcript, as was reported by and before me on the date aforementioned.

Stanley Grabon, CSR Official Court Reporter