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CA00/0555

SUPERIOR COURT OF NEW JERSEY CHANCERY DIVISION-MIDDLESEX COUNTY Docket No. C-4122-73

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-vs-

THE MAYOR AND COUNCIL OF THE BOROUGH OF CARTERET; TOWNSHIP

COMMITTEE OF THE TOWNSHIP OF CRANBURY; MAYOR AND COUNCIL

OF THE BOROUGH OF DUNELLEN; TOWNSHIP COMMITTEE OF THE

TOWNSHIP OF EAST BRUNSWICK; TOWNSHIP COMMITTEE OF THE

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URBAN LEAGUE OF GREATER NEW BRUNSWICK, a non-profit
corporation of the State of
New Jersey; CLEVELAND BENSON;
THOUTH CHAMPION; LYDIA CRUZ; BARBARA TIPPETT; KENNETH TUSKEY and JEAN WHITE behalf of all other similarly situated,

Plaintiffs,

TESTIMONY OF

ERNEST ERBER

AOP II

TOWNSHIP OF EDISON; MAYOR AND COUNCIL OF THE BOROUGH OF HELMETTA; MAYOR AND COUNCIL OF THE BOROUGH OF HIGHLAND PARK; MAYOR AND COUNCIL OF THE BOROUGH OF JAMESBURG; TOWNSHIP COMMITTEE OF THE TOWNSHIP OF MADISON; MAYOR AND COUNCIL OF THE BOROUGH OF METUCHEN; MAYOR AND COUNCIL OF THE BOROUGH OF MIDDLESEX; MAYOR AND COUNCIL OF THE BOROUGH OF MILLTOWN; TOWNSHIP COMMITTEE OF THE TOWNSHIP OF MONROE; TOWNSHIP COMMITTEE OF THE TOWNSHIP OF NORTH BRUNSWICK; TOWNSHIP COMMITTER OF THE TOWNSHIP OF PISCATAWAY; TOWNSHIP COMMITTEE OF THE TOWNSHIP OF PLAINSBORO; MAYOR AND COUNCIL OF THE BOROUGH OF SAYREVILLE; MAYOR AND COUNCIL OF THE CITY OF SOUTH AMBOY; TOWNSHIP COMMITTEE OF THE TOWNSHIP OF SOUTH BRUNSWICK;

1	MAYOR AND COUNCIL OF THE :
	BOROUGH OF SOUTH PLAINFIELD;
· <b>2</b>	MAYOR AND COUNCIL OF THE :
	BOROUGH OF SOUTH RIVER; MAYOR
3	AND COUNCIL OF THE BOROUGH OF :
	SPOTSWOOD; TOWNSHIP COMMITTEE
4	OF THE TOWNSHIP OF WOODBRIDGE, :
5	Defendants. :
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0	MIDDLESEX COUNTY COURTHOUSE
9	NEW BRUNSWICK, NEW JERSEY
9	February 17, 1976
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11	BEFORE:
12	THE HONORABLE DAVID D. FURMAN, J.S.C.
	THE HONORABLE DAVID D. FORMAN, 5.5.C.
13	APPEARANCES:
14	BAUMGART & BEN-ASHER, ESQS.,
	By: MARTIN E. SLOANE, ESQ.,
15	DANIEL A. SEARING, ESQ.,
·	and
16	ARTHUR WOLF, ESQ.,
	Attorneys for the Plaintiffs
17	
	PETER J. SELESKY, ESQ.,
18	Attorney for Defendant Carteret
19	
13	WILLIAM C. MORAN, ESQ.,
20	Attorney for Defendant Cranbury
20	DENNIC I CUMNING ECO
21	DENNIS J. CUMMINS, ESQ., Attorney for Defendant Dunellen
21	Accorney for Defendant Duneffen
22	BERTRAM E. BUSCH, ESQ.,
22	Attorney for Defendant East Brunswick
23	and
	ROLAND A. EINTER, ESQ.,
24	Attorney for Defendant Edison
-	
25	

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6		Attorney for Defendant Old Bridge
7		MARTIN A. SPRITZER, ESQ.,
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8		
9		EDWARD J. JOHNSON, JR., ESQ., Attorney for Defendant Middlesex
9		Accorney for Defendant Middlesex
10		CHARLES V. BOOREAM, ESQ.,
		Attorney for Defendant Milltown
11		THOMAS R. FARINO, ESQ.,
12		Attorney for Defendant Monroe
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		Attorney for Defendant North Brunswick
14		DANIEL S. BERNSTEIN, ESQ.,
15		Attorney for Defendant Piscataway
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17		
- 1		ALAN J. KARCHER, ESQ.,
18		and
10	•	JOSEPH W. BAKER, ESQ., Attorneys for Defendant Sayreville
19	The second second	
20		JOHN J. VAIL, ESQ.,
se tali		Attorney for Defendant South Amboy
21	The state of the s	ANDRE WM. GRUBER, ESQ.,
22		Attorney for Defendant South Brunswick
# L		
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ROBERT C. RAFANO, ESQ., Attorney for Defendant South River

BARRY L. SHAPIRO, ESQ., Attorney for Defendant Woodbridge

FREDERICK S. AUMICK, C.S.R. Official Court Reporter

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CROSS EXAMINATION OF ERNEST ERBER BY MR. BUSCH: 1 Mr. Erber, I believe that you had made 2 Q reference last week to one of the factors that results in 3 a shortage of housing as being an overzoning of land for 4 industry. Was that one of your positions taken? 5 Yes, it was. A 6 Specifically, I refer you to P-37, which 7 was marked at another time, and which is entitled "Land 8 Use Regulation for Residential Land Supply, State of New 9 Jersey, Department of Community Affairs." On Page seven 10 11 I read the statement --12 MR. SLOANE: Your Honor, could Counsel 13 supply the witness with a copy. 14 This is P-37 in evidence. 15 "Although Middlesex County appears to Q 16 have zoned an excessive amount of land for industrial use, 17 this factor by itself does not appear to have reduced the 18 County's net residential land supply to a point which could 19 affect the housing shortage." Do you understand the 20 language that I just read to you from the D.C.A. bulletin? 21 Yes. Thoroughly. 22 Are you familiar with the conclusions 23 in this bulletin? 24 Yes. 25 And would it be a fair characterization to Q

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. 1	say that this bulletin concludes among other things, that
2	is, "Overzoning for industry takes away from commercial
3	rather than residential use in this County?"
4	A No.
5	Q That is not a fair characterization as
6	to what this bulletin concludes as opposed to your personal
7	opinion?
8	A Would you reread the sentence, please?
9	Q "Although Middlesex County appears to have
10	zoned an excessive amount of land for industrial use, this
11	factor by itself does not appear to have reduced the
12	County's net residential land supply to a point which could
13	affect the housing shortage."
14	A I agree with that. By itself, it does not.
15	Q Is it also fair to say, and I will read
16	Page Eight, that this is embodied in the conclusion? "The
17	comparison reveals that although there is a phenomenon which
18	might be termed overzoning for industry, this has not been
.19	reflected in a reduction in the availability of land for
20	residential development but has been reflected in a smaller
21	percentage of land for commercial development."
22	Are you familiar with that as a conclusion that
23	was made by the Department of Community Affairs in P-37?
24	A Yes.
25	Q I show you a cover sheet of a document,

1	Mr. Erber, entitled "Jobs and Housing," apparently authored
2	by the National Committee Against Discrimination in
3	Housing, Inc., "Final Summary Reports on the Housing
4	Component, March, 1972." This is a photocopy of the cover
5	sheet. Are you familiar with this document which was
6	supplied to Counsel during pretrial discovery?
7	A Yes, I am.
8	Q I'm going to read to you on immediate
9	action recommendations from this document, item number two,
10	as far as a recommendation by the National Committee
11	Against Discrimination in the Housing. "A declaration of
12	emergency by Governors of Connecticut, New Jersey and New
13	York, suspending zoning ordinances in all municipalities
14	with less than ten per cent of vacant land for multi-family
15	use and with less than twenty-five per cent of all existing
16	dwelling units in multi-family structures. Such a
17	declaration would be justified under emergency powers to
18	protect the public welfare from the effect of the housing
19	crisis."
20	Were you familiar with that paragraph when it
21	was included in the document I just mentioned?
22	A Yes, I was.
23	MR. BUSCH: Your Honor, could I please
24	mark this exhibit as DEB-1?

25 THE COURT: DEB-1 for identification.

1	(DEB-1, photocopy of document entitled,
2	Jobs and Housing, marked for identification
3	Q Mr. Erber, did you have anything to do
4	with the authorship of the particular paragraph I just read?
5	A No, I did not. I had something to do with it.
6	I didn't agree with all of the conclusions.
7	Q Okay. But you were aware of it when it
8	was published?
9	A Yes, I was.
10	Q And were you aware that Counsel for the
11	plaintiffs was circulating this document among the
12	defendants?
13	A I was asked to send all of the things that I had
14	written and that was one of them, but that particular
15	paragraph is a statement of the Committee as a whole, which
16	there were some parts of which I did not agree.
17	Q Is it your opinion that the Governor
18	of the State of New Jersey has the right to suspend zoning
19	ordinances in all municipalities?
20	MR. SLOANE: Objection, your Honor. Calls
21	
	for a legal conclusion.
22	THE COURT: I'll sustain that.
23	Q I'm going to read another question to
24	you, Mr. Erber, and ask you if you can give us your answer
25	or impression as to the correctness of the question and the

	Harris Control of the
1	answer you would suggest. "In seeking to encourage lower
2	housing costs to accommodate low income purchasers and
3	renters, how does the municipality resolve the dilemma
4	that low income families generally require more bedrooms
5	than upper income families, which in turn increases the cos
6	of the construction in housing units?"
7	Have you ever had that question posed to you
8	before?
9	A It has been posed to me but that is a question
10	that arises in any type of housing planning.
11	Q Do you consider it a reasonable question
12	or do you consider it a rather extreme type of approach to
13	the problem?
14	A I think it's a reasonable question.
15	Q Do you concede that one of the problems
16	facing municipalities and indeed planners is that somehow
17	low cost housing has to be made available for persons who
18	might tend to have larger families?
19	A. Yes.
20	Q Is it ultimately your conclusion that
21	if Federal and State funding is not available that
22	municipalities must provide the funds for such housing?
23	A I think that some agency of government must supply
24	the needs of large families.
25	Q And if that agency is not the Federal or

1	State or County, would it then have to be the municipality?
2	A Yes, to their share.
3	Q Do you concede that the low and moderate
4	income families are those that may require larger units
5	of space within which to live?
6	A I don't I couldn't really respond to the
7	relationship except that having additional dependants puts
8	a greater burden on the family budget and therefore in
9	greater need.
10	Q Do you agree that there is a dilemma that
11	low income families generally require more bedrooms than
12	upper income families?
13	A I wouldn't say that that is a dilemma, no.
14	Q Would you say
15	A It's a problem but not a dilemma. Dilemma indicates
16	that you cannot solve it.
17	Q Aside from the semantics on the difference
18	between problem and dilemma, do you agree that low income
19	families tend to need more bedrooms than upper income
20	families?
21	A That would have to be a statistical correlation
22	because there are a very large number
23	THE COURT: Answer the question, will you
24	please, Mr. Erber. Do you agree or not?
25	THE WITNESS: I don't agree as put, no.

	gradiente de la companyación de la
1	Q You do not agree with the statement that
2	low income families generally require more bedrooms than
3	upper income families?
4	A I would not have knowledge of the exact correlation
5	no.
6	Q Do you feel that that is a concern of
7	this particular case?
8	A With reference to low income families, yes.
9	Q So that in fact you do agree that there
10	is a likelihood that low income families will require more
11	bedrooms than upper income families. Is that correct?
12	A No.
13	Q And if I told you that the question
14	which I'm reading is from the New Jersey Supreme Court in
15	a letter dated September 25, 1975 on the Oakwood at Madison
16	v. Township of Madison case, would that change your opinion
17	at all as to the given that "Low income families generally
18	require more bedrooms than upper income families?"
19	A I cannot answer it in that form.
20	Q I don't mean to badger you in any way,
21	Mr. Erber: I just don't know where you came down on that
22	point.
23	Do you concede that low income families generally
24	require more bedrooms than upper income families?
25	THE COURT: He already answered that, Mr.

1	Busch.
2	MR. BUSCH: Well, I didn't understand
3	the answer, your Honor.
4	Q Mr. Erber, you're generally familiar
5	with what you would consider the adequate minimum floor area
6	for people who would be living in this part of the country,
7	are you not?
8	A Yes.
9	Q Would you say there is ever a time which
10	would justify a minimum floor area for a family unit of
11	1,550 square feet?
12	A Yes.
13	Q Would it be justifiable for a municipality
14	to have 1,550 square feet as a minimum floor area in certain
15	designated zones?
16	A No.
17	Q It would not be reasonable. Is that
18	right?
19	A No.
20	I call your attention to P-37, which
21	has been previously marked in evidence by the plaintiffs,
22	Page Nineteen, the document entitled "Land Use Regulation,
23	Residential Land Supply," and starting on Page Eighteen
24	the municipality building size requirement is set forth,
25	and, Mr. Erber, I show you a chart on Page Nineteen, which

1	on the left shows number of occupants from one to six,
2	and dwelling unit floor area required, square feet, down to
3	1,550. Would it be a fair reading of Page Nineteen that
4	if there are six occupants a floor square area required
5	would be 1,550 square feet?
6	A Yes, in a housing health ordinance.
7	Q I don't want you to characterize it.
8	I ask you is that a fair reading of what I just read on
9	Page Nineteen?
10	A Yes. That is a fair reading.
11	Q In fact, if a municipality were to
12	designate minimum floor space by the number of occupants
13	of that unit, would it not be reasonable for the
14	municipality to say that when you have six occupants the
15	minimum floor area should be 1,550 square feet?
16	A I'm not prepared to give that exact number as
17	reasonable.
18	Q You do think it is reasonable?
19	A Lt could be reasonable, yes.
20	So is it fair to say that the basis in
21	determining square footage at least in part should depend
22	upon the number of persons who are intended to occupy the
23	premises?
24	A Yes.
25	Q And here we've just identified P-37,
ļ	■ Program Alberta (1997) in Alberta (1997) in the Company of the

1	profile in the control of the contro
1	which indicates at least in the opinion of one branch of
2	government if there are six occupants the minimum square
3	footage can be 1,550. Is that right?
4	A That's right.
5	Q Now, you gave some testimony as to the
6	region in which we live. Is that correct?
7	A Yes.
8	Q And it's your opinion that the region
9	is Middlesex County?
10	A Well, the region is the New York Metropolitan
11	Region.
12	Q The region is not Middlesex County?
13	A No.
14	Q And for the purposes of this case, you
15	don't feel that Middlesex County is a viable region?
16	A For certain purposes it is.
17	Q Do you feel that the circulation of our
18	media in this particular area has any bearing on definition
19	of region?
20	A Right have bearing.
21	Do you feel, for example, that WCTC,
22	which is a local radio station, shows its regional area
23	exceeds the County, would that have a factor or be a factor
24	to determine the people who consider themselves to be part
25	of a region?

1	A For radio broadcasting, probably.
2	Q And The Home News publishing company
3	showing that its region is still a different area and
4	different towns and different counties, might that be
5	relevant?
6	A Yes, for The Home News.
7	Q For what?
8	A For Home News, yes.
9	Q And the same for any other publication,
10	for The News Tribune, which publishes in Woodbridge?
11	A Yes.
12	Q And would those factors have anything
13	to do in your mind with the purposes of determining region
14	for the purposes of this case?
15	A No.
16	Q Your feeling on region is that it should
17	be tied among other things to the relationship between
18	where people live and where people work. Is that correct?
19	A That's a very important consideration, yes.
20	And isn't it true that the documents
21	which you marked and which were marked in evidence under
22	your questioning last week show that the number of persons
23	who reside in this County and who work outside of the County
24	has continued to grow between 1960 and 1970?
25	A Yes.

1 0 And we have a job deficit, if you will, 2 in 1960, between the number of persons who lived here and the number of jobs we had in the County. Is that correct? 3 I -- we had a job deficit? 4 Yes. There was, in other words, there 5 6 were fewer jobs in the County than there were residents in the labor force. 7 I'd have to look at that exhibit again. 8 A 9 Can I assume that you cannot answer that 10 question as to 1970, either? 11 Let me rephrase the question. 12 Isn't it also true that in 1970 we had more people 13 in the resident labor force, that is people who live in 14 the County and who also work, than we had jobs in the County? 15 Α That's true, yes. 16 That is correct. Q 17 A Yes. And that continued from 1960 to 1970, 18 Q 19 did it not? 20 I believe that's true. Yes, sir. 21 0 So that, in other words, although you had charts and graphs showing certain things that may have to 22 23 do with persons commuting into the County for work, we in fact did not increase the number of jobs vis-a-vis 24 25 the number of persons working.

. 1	
1	A I would have to look at those numbers again.
2	Q Bear with me for a moment.
3	I call your attention to P-66. P-66, the exhibit
4	on the second page, indicates that in 1960 we had a
5	128,705 in the labor force. Is that right?
6	A Right.
7	Q And we had total employed in the work
8	force a 102,560. Would that be correct?
9	A That's correct.
10	Q So that there would be a deficit of some
11	26,000 between the number who were working in the County
12	and the number who lived in the County who also worked.
13	A That's true.
14	Q In other words, if we were to have an
15	equality of the numbers of persons working and the number
16	of jobs in 1960, that would have had to have been an increase
17	of 26,000 jobs for the County. Would that be correct?
18	A That's correct.
19	If we go to 1970, we see that there were
20	230,817 in the resident labor force, that would be persons
21	who live in the County and also work. Correct?
22	A Work anywhere, yes.
23	Q And work anywhere. But we had only
24	240,380 jobs in the County. Is that correct?
25	A That's correct.

1	
1	Q So that wherein 1960 we were 26,000 jobs
2	short, in 1970 it went up to 29,000 jobs. Is that
3	correct?
4	A That's right.
5	Q And doesn't that indicate to a certain
6	extent that we are an out-commuting County, that we send
7	our people to other areas to work?
8	A I believe that every County is, yes.
9	Q But some counties would have an
10	equality and some counties would have more jobs than
11	people, would it not? More jobs than people working.
12	A It may. I don't know, but it may be, may be
13	Hudson County.
14	Q In any event, is it fair to say, based
15	on looking at P-66, that the number, the deficit, between
16	persons in the work force and jobs in the County actually
17	increased between 1960 and 1970?
18	A That's true.
19	Now, with regard to the number of
20	building permits that were referred to, and I believe that
21	it would be the annual reports showing by County, and I
22	believe it was P-90, which is the supporting or source
23	document for P-63, but in any event the document is
24	entitled "The State of New Jersey Residential Construction
25	Authorized by Building Permits."

11	
1	P-63 showed in five-year intervals how the average
2	annual number of building permits had gone up from a period
3	of 3,673 from '51-'55, to a peak in the first five years
4	of the 60's and then back down again for the first five
5	years in the '70's or four years of the '70's. Is that
6	right?
7	A That's right.
8	Q Did you make any attempt to correlate
9	the building permits in Middlesex County with the regional
10	picture which shows up in P-63?
11	A By regional, which region do you mean?
12	Q I mean the region that is referred to
13	in P-63, which includes counties such as Ocean and
14	Monmouth and the other counties shown on this document.
15	A No, I did not.
16	Q If you look through P-90, would it
17	surprise you to find that Middlesex County was the top
18	county in the mid-60's, '65, '66, '67?
19	A I wouldn't have any particular reaction to that.
20	Well, are you generally aware of the
21	growth patterns of New Jersey in the 1960's?
22	A Yes.
23	Q And wasn't it in the mid-1960's that
24	Middlesex took off and had its greatest spurt of growth?
25	A That's not what the housing start figures show to

1	me.
2	Q They do not show that to you?
3	A No.
4	Q Isn't it true that it's almost nationally
5	known by people in the area that Ocean County has been the
6	area that has been growing fastest since 1968?
7	A That's true.
8	Q And that Ocean County is one of the
9	fastest
10	MR. SLOANE: Your Honor, objection. Ocean
11	County is not on trial here.
12	THE COURT: I'll sustain that.
13	MR. BUSCH: Your Honor, if you would hear
14	me out on that. Mr. Erber has attempted to prove
15	that somehow through land costs or suburban
16	zoning the number of housing starts and building
17	permits in this County has dropped since the 1960's
18	I think that that can be tied into the larger
19	regional picture, where land costs are cheaper
20	further out and the housing can be made available
21	at a lower price, and Ocean County, while not on
22	trial in this case, is obviously a factor in this
23	case.
24	THE COURT: Objection sustained.
25	Q Would it be fair to say, Mr. Erber, that

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land closer into the core of Metropolitan New York, open
 1
     land, would tend to be more expensive than that land which
 2
     is further out?
 3
              Yes.
 4
              Q
                       Would it be fair to say that land in
 5
     Ocean County is further from the core area of any
 6
     Metropolitan area than land in Middlesex County?
 7
     A
              Yes.
 8
              0
                       And would it then also be true that land
 9
     generally, vacant land, in Ocean County --
10
11
                       MR. SLOANE: Objection, your Honor.
12
              Ocean County again.
13
                       THE COURT: I'll sustain that objection.
14
                       I call your attention to P-56, entitled
              Q
15
     "Impact of Urbanization, Metropolitan Regional Gradients
16
     for Selected Counties." Who selected the counties that
17
     appear on this document?
18
              I did.
     Α
19
         Q.
                       And the four counties that you have
20
     produced for the Court to examine are Hudson, Essex, Union
21
     and Middlesex. Is that right?
22
     Α
              Yes.
23
                       And you're aware that neither Essex nor
24
     Hudson in any way is adjacent to Middlesex. Is that
25
     correct?
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1	A Right.
2	Q And you were also aware that Monmouth and
3	Somerset are adjacent to Middlesex.
4	A Yes.
5	Q Are you also aware of the relative
6	densities in the Counties of Hudson, Essex and Union
7	compared to Middlesex?
8	A Yes.
9	Q Is it fair to say that they are far more
10	dense than Middlesex?
11	A They are in gradients of density, yes.
12	Q Aside from any word like gradient, would
13	you say that in pure arithmetic the number of persons per
14	square mile is far more in Essex, Hudson and Union than
15	Middlesex?
16	THE COURT: You need not answer that.
17	Q You didn't put on that chart Somerset
18	and Morris, did you?
19	No.
20	Q And Somerset and Morris have a much
21	higher per capita income than Middlesex, do they not?
22	MR. SLOANE: Objection.
23	THE COURT: I'll sustain that objection.
24	MR. BUSCH: Your Honor, it appears that
25	Mr. Erber has chosen counties that make his stronges
,	<b>"</b>

1	case and have not attempted to show the other
2	counties that may have some bearing on this case.
3	MR. SLOANE: Your Honor, I object. Counsel
4	is testifying.
5	Q You chose Hudson County for P-56, which
6	has a median family income of \$9,696. Is that right?
7	A Yes.
8	Q And are you aware of the median income
9	of Morris County?
10	MR. SLOANE: Your Honor, objection.
11	THE COURT: Why is that relevant to this
12	case?
13	The objection is sustained.
14	MR. BUSCH: I assume you don't want me
15	to answer your question at this point as to why
16	it's relevant.
17	THE COURT: No.
18	Q Mr. Erber, if the Court were to take
19	all of the figures that you've given and at a later point
20	in this trial come up with a remedy, would it not be
21	necessary to change existing laws in the State of New Jersey?
22	MR. SLOANE: Your Honor, objection. Mr.
23	Erber is not an attorney.
24	THE COURT: I'll sustain that objection.
25	Q You have conceded that if all of your
1	

	production of the control of the con
1	figures were put into a clearing house and a plan came up,
2	the plan would have to result in subsidies. Is that
3	correct?
4	A I have not testified to that, but I think that
5	subsidies are available and necessary, yes.
6	Q Especially necessary. Is that correct?
7	A Yes.
8	MR. BUSCH: Nothing further.
9	THE COURT: All right.
10	Mr. Powell.
11	(Douglas S. Powell testifies.)
12	CONTINUED CROSS EXAMINATION OF ERNEST ERBER BY MR. PLECHNER:
13	Q Mr. Erber, I believe we left off with
14	a discussion of document 61A, B and C, which are the so-
15	called Spread City documents.
16	Let me give them to you for your perusal.
17	Now, sir, document 61A is your summary of materials
18	that you have found in 61B and C. Is that correct?
19	A That's true.
20	And the zoning of vacant land numbers
21	come from primarily 61C, which is a report of the State of
22	New Jersey, Department of Community Affairs. Is that
23	correct?
24	A 1970, yes.
25	Q 1972 is the date on it, April, 1972?

1	A Yes. But I believe the data was 1970.
2	Q And the data is from 1970.
3	A Right.
4	Q Do you know from where this data is
5	obtained?
6	A From a study of vacant land in the various
7	counties that they studied.
8	Q But do you know how they determine what
9	land was vacant in those counties?
10	A I understand it was by aerial photography, U.S.
11	Geologic maps and examination of local zoning ordinances.
12	Q But you don't know?
13	A I wasn't part of that study, no.
14	Q Now, did you make any independent studies
15	or were you involved in any independent studies to arrive
16	at these figures?
17	A No, I did not.
18	Q Now, sir, where they referred to acres
19	of total vacant land and where you refer to acres of total
20	vacant land, do you know whether that land is buildable?
21	A Land, they say so in their report.
22	Q Could you tell me where they so state
23	that in their report?
24	A Well, I have what I have before me are only the
25	tables and I do not have that portion.

ı	Q Has that portion been entered into
2	evidence?
3	A Yes, it has.
4	Q What's the name of that?
5	A "Land Use Regulation, Residential Land Supply."
6	It's a blue-covered book.
7	THE COURT: P-37.
8	Q I show you P-37. Could you show me where
9	it says that on P-37?
10	A Yes, on Page Five.
11	Q Now, this indicates that they are
12	defining net land supply by removing undevelopable acreage.
13	Is that correct?
14	A Yes.
15	Q Do you know how they determined what
16	undevelopable acreage was? In other words, how they
17	physically determined that.
18	A Yes. They said the developed and undeveloped
19	acreage was calculated by superimposing on a base map of
20	the area, a, the existing development; b, the land with
21	excessive slope, twelve per cent or more; c, what lands;
22	d, large bodies of water; and e, Federal, State and
23	Municipal land and then aggregating the areas to get a
24	total remaining land which is suitable for development.
25	O And do you know if there was any actual

```
1
     physical inspection of any of these lands to determine for
 2
     example what lands are wet lands and what lands are not?
 3
              Not to my knowledge.
                       So, sir, these were the figures for 1970.
 4
 5
     Is that correct?
 6
              Yes.
 7
                       Have you done anything to up date these
              Q
 8
     figures since 1970?
              No, I have not.
 9
     Α
                       Have you made any examination of the
10
     zoning ordinances within the County of Middlesex since 1970?
11
12
              No, I have not.
13
                       And you have no figures then for the
14
        County of Middlesex with regard to zoning for say 1975,
15
     1976?
16
              I do not.
17
                       Do you have any knowledge as to whether
18
     or not there have been any substantial changes since 1970?
19
              I do not.
20
                       Now, sir, I call your attention to
     Exhibit P-66, which deals with housing and journey to work.
21
     Now, with regard to that particular exhibit, have you made
22
23
     any determination or do you have available any information
     as to what types of jobs people are journeying to, both in
24
     and out of the County?
25
```

```
1
    A
              No, I have not.
2
                       Wouldn't it make a difference to your
    conclusions as to housing needs and location of housing
3
 4
    needs what types of jobs were involved?
 5
              I only dealt with gross factors. I don't know
6
    that it would make a difference. If I had accurate data,
 7
    it might, yes.
 8
                       By that I take it to mean that you don't
    have accurate data. Is that correct?
 9
              On the kinds of jobs that people journey to, no.
10
                       Now, as a planner, don't you think it's
              Q.
11
    important to develop data as to what types of jobs people
12
    are planning to -- are driving to, when you consider their
13
    housing needs?
14
15
              It depends on what scale. If you say a large scale,
    Α
16
    yes -- rather, no. A large scale, no, but a very small
17
    scale, yes.
18
                       Well, for instance, people traveling
19
     from Middlesex County, New Jersey, to New York City would
20
     generally be white-collar workers or people of that nature,
21
    wouldn't they?
22
    À
              Yes.
23
                       And low and moderate income families
24
    would only travel generally a short distance to work.
25
     that correct?
```

. 1	
1	A A shorter distance, yes.
2	Q Well, a relatively shorter distance.
3	Is that not correct?
4	A No. I have to say no.
5	Q Are you familiar with Doctor Sternleib's
6	(phonetic) work on the subject?
7	A Yes.
8	Q And doesn't Doctor Sternleib determine
9	that people in the low and moderate income bracket generally
10	don't travel any more than about fifteen minutes to work?
11	A No. He doesn't say that. He says there is a
12	tendency on the average for people of lower income to travel
13	a shorter distance than people of higher income, and I
14	agree with that.
15	Q And doesn't he make that a circle around
16	fifteen minutes or fifteen miles?
17	A As an average, yes. Some more and some less.
18	Q Well, naturally, the average, most of them
19	A warage.
20	The majority, would you say?
21	I wouldn't have knowledge of what the majority
22	<b>do.</b>
23	Q Well, what do you mean by average?
24	A Well, if you take a range of a hundred categories
25	and if many of them travel five minutes and many travel an

```
1
     hour, the average would still be in the middle. So the
 2
     average is just the adding up of all the trips and dividing
 3
     by the number of trips. So there is a range. Now --
                      THE COURT: You've answered it.
 4
 5
              Q
                       And you don't know what the figures are
 6
     in numbers of people or percentages of people then. Is that
     correct?
 7
                   I don't know the proportions.
              No.
 8
                       Now, the document that is the last in the
 9
     packet, P-66, entitled Table B2 or A2, "Preliminary 1970
10
     Census Journey to Work, Including Outside the Region," do
11
12
     you have that in front of you?
13
              Yes, B-2.
14
                       Hasn't there been a more recent document
15
     issued with somewhat up dated figures for the same year?
16
              I understand there has.
17
                       Do you have that available to you?
18
              I do not.
     A
19
                       Did you examine the more recent document
     for changes?
20
              I have not seen the document.
21
                        Is it your intention sometime during
22
     the course of the trial to offer a more recent document
23
     or maybe I should ask your Counsel that.
24
                       MR. SEARING: No.
25
```

- 11	
1	MR. SLOANE: It is not.
2	Q Now, sir, do you have any figures here on
3	the number of people traveling outside of Middlesex County
4	to work in Middlesex County?
5	A Yes.
6	Q And could you tell us where that is?
7	A That's in the exhibit with the table titled "Where
8	Middlesex County Employed Work Force Lives."
9	Q And that would be the second page of P-66.
10	A Yes.
11	Q And upon what are you basing those figures?
12	A On the computation of the 1960 and 1970 Journey to
13	Work data, which is attached.
14	Q Okay. Now, calling your attention again
15	to that table, preliminary 1970 Census, that is the basis
16	for your 1970 figures. Is that correct?
17	A That's true.
18	Q Now, looking at Somerset County, New
19	Jersey, how many people commute to work from Somerset County
20	into Middlesex County?
21	A I think we went through this on previous cross,
22	but I think I can find it again.
23	I think that, as I recall, the answer is that
24	there is nothing shown for that period.
25	Q For Somerset County?
	$oldsymbol{\mathfrak{g}}$

. [	A I'm sorry. The number from Somerset who commute
2	into Middlesex, yes. That's 12,885.
3	Q Now, do you have any knowledge of where
4	in Somerset these people commute from?
5	A No, I do not.
6	Q Now, if it were to be shown that a large
7	percentage of those people commuted from Franklin Township,
8	would this have any impact on your sense of region?
9	A No.
10	Q So I ask you do you believe that Franklin
11	Township is part of the region in which Middlesex County
12	is located?
13	A Yes. The New York Metropolitan Region.
14	Q And for fair-share housing formulae, do
15	you think that Franklin Township should be considered a
16	part of Middlesex County's region?
17	MR. SLOANE: Objection. Beyond the scope
18	of direct examination.
19	THE COURT: I'll sustain that.
20	Q And considering job availability in the
21	Middlesex County region, do you think that Franklin
22	Township should be considered part of Middlesex County?
23	A For job availability, yes. In terms of persons
24	living in Franklin Township, I believe this is an important
25	consideration.
ļ	

```
1
              Q
                       And also in consideration of people
2
     living in Middlesex County and commuting to work in Franklin
     Township, too.
3
                      Is that correct?
 4
     Α
              Yes.
 5
              0
                       As a matter of fact, there is a lot of
 6
     transfer of people, some going from Franklin into Middlesex
 7
     and some going from Middlesex into Franklin. Isn't that
     correct?
 8
              I wouldn't know.
 9
                       Well, you're familiar with Central Jersey,
10
11
     aren't you?
12
              Yes.
13
                       And you know in certain areas, for
14
     instance, one side of Route 27 is Franklin Township and
15
     the other side of Route 27 is Middlesex County. Is that
16
     correct?
17
     Α
              Yes.
18
              Q
                        And in those instances some people are
19
     simply crossing the street to go to work, aren't they?
20
              That's true.
21
                      And they would be shown in these figures
22
     as traveling to work.
23
              That's true.
24
                       And there's a rather heavy exchange of
              Q
25
     people back and forth in that category, is there not?
```

1	
1	A For Somerset County, yes.
2	Q In other words, the number of people that
3	commute from Middlesex to Somerset is substantial as well
4	as the other way around. Is that correct?
5	THE COURT: Do you want to answer that
6	question?
7	THE WITNESS: I have to find the number.
8	A It's 7,662.
9	Q So that is substantial in comparison
10	with the people going the other way, isn't it?
11	A It's about sixty per cent.
12	Q And I may have asked you this, but do you
13	have any figures as to what towns people are commuting to
14	work out of the County from?
15	A Towns, no, only counties.
16	Q So you wouldn't be able to tell me,
17	for example, how many people from the Borough of Helmetta
18	commute to Somerset County.
19	A No. I couldn't.
20	Do you think as far as job location,
21	transpertation to work and transfer of people from county
22	to county that there are different there's a different
23	regional basis for different areas of Middlesex County?
24	A The region I have referred to is the New York
25	Metropolitan Region and I would have to assume that they are

```
1
    all part of that region and its interchange of jobs and
 2
    home locations of work areas.
                       Would you subdivide the New York Metropolitan
 3
    Region into any kind of subregions?
 4
                    Northeastern New Jersey is a subregion.
 5
    Α
              Yes.
                       And do you divide further Northeastern
 6
              Q
 7
    New Jersey?
              Yes, by counties.
 8
                       And would you divide it further than by
              Q
 9
    counties?
10
11
              If I were a county planner I might.
12
                       Well, you are a planner and you are
13
    testifying on a planning case. As such, would you divide
     it?
14
              Yes. If I were doing a county plan I would work
15
16
    within groups of municipalities in different parts of the
17
    county.
18
                       And how would you group those municipalities?
              Q
19
              I wouldn't have the expertise to do that in
    Middlesex without first doing a study.
20
21
                      And you have not done such a study, I
22
    take it.
23
              I have not.
24
                       What criteria would you use in grouping
25
     various municipalities?
```

1 Α I would use the degree of development, the extent 2 of employment, its relationship to labor force, transporta-3 tion networks. Largely those. 4 And those would definitely affect housing 5 needs, would they not? 6 In measure, yes, depending on the distances that 7 are involved and a large or small county. 8 Well, in a county the size of Middlesex. Q Α Yes. 9 So that if you were going to tell us 10 Q within Middlesex County where new housing should be located, 11 you would have to make such a study, would you not? 12 I would have to consider that Middlesex is a 13 14 common housing and labor market and that these would have 15 only very marginal effects upon the basic alignment of 16 regions within the county. 17 Well, if you had to travel in terms of 18 time and distance a substantial space for a job in a low 19 or moderate income category, you probably wouldn't locate 20 much low or moderate income housing in that area of the 21 county, would you? I would think that I would have to relate to the 22 A existence of jobs and since more than two-thirds of all 23 jobs are people based, I would relate the number of jobs 24 25 there to the population.

1	Q By people based, are you saying then that
2	if we take a lot of people and put them in an area the jobs
3	will come into the area for the people?
4	A No. Given a certain amount of population that
5	population must be served by jobs and without regard to any
6	external markets, and that there must be people available
7	to fill those jobs.
8	Q But don't you need the jobs before you
9	locate the people?
10	A No.
11	Q Do you think it would be wise, for
12	instance, if we were able to do so to go down in the Jersey
13	pine barrens and say locate fifty thousand people there
14	with no jobs within fifty or a hundred miles of them?
15	A No.
16	Q So basically you need jobs close by,
17	don't you?
18	A Close by, right.
19	Q And within easy commuting distance for
20	the individual based on his ability to pay for transporta-
21	tion to and from that job. Isn't that correct?
22	A That plus the fact that it is a national policy
23	objective to reduce travel to work in the interest of
24	savings in energy and avoiding pollution.
25	Q Now, do you know where the jobs are
- 1	<b>i</b> de la companya de la

```
1
     located in Middlesex County?
              Only generally.
2
     A
                       You haven't made a study of the
3
     industrial location or development in the County?
 4
              No. Except that it's shown in the master plan
 5
     of the County.
 6
                       Well, what does that show about the jobs
 7
     in Middlesex County?
 8
              They are prevalent throughout the County.
 9
                       Well, does it show where most of the jobs
              Q
10
11
     that hire people in the low and moderate income area are
12
     located?
13
              I didn't note that.
14
                       I'm sorry. I didn't hear you.
              Q.
15
     Α
              I didn't note that in the plan.
16
                       Don't you think that is an important
17
     statistic to know if you're trying to locate low and
18
     moderate income housing?
19
               think that the jobs that low and moderate income
20
     people fill are largely in retail trade, service, whole-
     saling and only partially in manufacturing.
21
                       Okay. How would you break it down?
22
23
              Break it down percentage-wise?
     A
                       Uh-hum.
24
25
              I believe that there are a high percentage of jobs
     A
```

1	available for unskilled people in retail and service and
2	wholesale trades proportionate to the total number of
3	employed in those fields than is the case in manufacturing.
4	Q But we're looking to locate people and
5	we're not talking about the proportionate number of people
6	involved in the fields. We're talking about gross numbers
7	of jobs in the low and moderate income sphere, aren't we?
8	A If you say so, yes.
9	Q Well, it's not what I say; you're the
10	expert.
11	A Well, you're setting the priorities. Yes, if
12	that's what we're discussing.
13	Q Do you have any figures to determine
14	where the largest number of low and moderate income jobs
15	or unskilled and semi-skilled jobs are located in Middlesex
16	County?
17	A Oh, it's my understanding of what I've read that
18	they are spread throughout the County somewhat unevenly but
19	available in all parts of the County.
20	Now, what is it that you've read that
21	led you to that conclusion?
22	A The County's master plan studies.
23	Q Could you refer me to any particular study
24	or table that shows that?
25	A I would refer you to the volume on the economic
ı	u de la companya de l

1	base of Middlesex County.
2	MR. PLECHNER: Is that in evidence?
3	MR. SEARING: P-9, I believe.
4	May I show Mr. Erber this exhibit?
5	MR. PLECHNER: Sure.
6	THE COURT: What number?
7	MR. SEARING: Your Honor, that's what
8	we're trying to determine.
9	A I think several of them, Report No. 1, which I
10	think is not yet marked into evidence; Employment Distribu-
11	tion, April, 1968, is not in evidence; the Report No. 4,
12	P-41, which is called "The Future Economy"; Report No. 9,
13	Land Use Inventory Analysis, P-43; and P-40, which is the
14	Interim Master Plan.
15	Q Now, you say these three documents
16	indicate that jobs for low and moderate income families
17	or persons I should say are rather evenly distributed
18	throughout the County?
19	A I didn't say that.
20	Q Well, what did you say then?
21	A I said that they are available throughout the
22	County.
23	Q Well, what is the distribution of them
24	throughout the County?
25	A I don't know that.

1	Q So you don't know. All you know is that
2	there are some jobs everywhere for low and moderate but
3	it's possible that the majority might be in one area and
4	very few in another area of the County. Is that correct?
5	A That's true.
6	Q And those documents don't indicate to
7	you where in the County those jobs are located.
8	A I don't recall that they do, yes.
9	Q Isn't it possible to get statistics
10	from the State of New Jersey with regard to location by
11	municipality of covered jobs?
12	A I believe it is.
13	Q And you get that through the New Jersey
14	Division of Employment Security, wouldn't you?
15	A I believe so, yes.
16	Q And that would show you at least where
17	jobs are located within the County, wouldn't it?
18	A Where covered jobs are located.
19	Where covered jobs are located. That's
20	correct.
21	Did you make any effort to obtain this information?
22	A No, I did not.
23	Q Didn't you think this information
24	important as to where housing should be located?
25	A I didn't make an analysis of the internal distribu-

-	tion within the County.
2	Q Of what?
3	MR. LEFKOWTIZ: I'm sorry. We can't
4	hear the witness.
5	Would you give the answer again?
6	THE WITNESS: I didn't analyze the
7	internal distribution of employment within the
8	County.
9	Q You did analyze the internal distribution
10	of land within the County and housing within the County,
11	didn't you?
12	A I took the figures of the Spread City for those,
13	yes.
14	Q Within the County.
15	A The total, the aggregates, yes.
16	Q And don't you think it's important
17	to where we locate housing within Middlesex County to
18	locate where jobs are located within Middlesex County?
19	MR. SLOANE: Objection. Counsel is
20	belaboring the point. Mr. Erber has already
21	answered the question several times.
22	THE COURT: I'll sustain that objection.
23	Q Would it surprise you to learn that some
24	very, very large municipalities in the County have very,
25	very few jobs available?

1	A No.
2	Q Incidentally, did you make any study with
3	regard to your data furnished in P-66 as to how these
4	people commuted to and from their jobs outside Middlesex
5	County?
6	A No, I do not.
7	Q They would have to generally be located
8	near major arteries of transportation, would they not,
9	most of them?
10	A Highways or rail, yes, or bus lines. Yes.
11	Q And as the income level goes down, the
12	necessity of public transportation as opposed to private
13	automobiles goes up. Isn't that correct?
14	A Yes.
15	Q In fact, you did make a study as to how
16	many people in what job category owned their own
17	automobiles, didn't you?
18	A I looked at the Tri-State Data for that, yes.
19	And that was part of your preparation
20	for trial here, wasn't it?
21	A
22	Q And that showed what with regard to
23	income and transportation.
24	A To me, that the low income people owned a
25	surprisingly a surprisingly high percentage of low income

1	people owned their own cars, especially outside of New
2	York City.
3	Q What percentage?
4	A I would have to look at the table.
5	Q Do you know where that table is?
6	A It's one of the Tri-State exhibits. I think it
7	deals with automobile availability.
8	Q Would that be P-78, "Automobile Availabilit
9	A That would be one of them. I believe that there
10	are two of them of that sort but that is one of them.
11	Q You had a table, didn't you, on this?
12	A Not on automobile availability but there is a table
13	attached to a white sheet and the white sheet is marked
14	interim technical report by Tri-State, and it deals with
15	it has a more involved title but it has something about
16	automobile availability in it.
17	THE COURT: P-23.
18	THE WITNESS: Yes, your Honor. "Trans-
19	portation: The Link Between People and Jobs."
20	Yes.
21	Now, in the low and moderate income
22	group, you've broken this down into basically two categories,
23	haven't you, or someone has?
24	A Yes.
25	Q Whose table is this?
•	· Control of the cont

```
1
     A
              Tri-State table.
2
                       And that table indicates that people in
     the low and moderate income group under 4,000, sixty-seven
3
     per cent, 67.4 per cent, have no automobiles. Is that
 4
     correct?
 5
 6
                   This is in --
              No.
                       Well, perhaps you can interpret that
 7
              Q
8
     for us.
              Yes. What this says is how many -- what per cent
 9
     of the labor force resident in Middlesex County that has
10
     no automobile and earns under 4,000 is employed in Middlesex
11
12
     County, and that figure is 67.4 per cent.
13
                       Okay. And having one automobile or more.
14
              Of those in the labor force in Middlesex County
     A
15
     under 4,000 who have one or more automobiles, seventy-two
16
     per cent are employed in Middlesex County.
17
                       Now, we don't know from these tables,
18
     then, do we, how many people in those categories or per-
19
     centage of people in those categories have or do not have
20
     automobiles.
                   Is that correct?
            ... No.
                   Not from this table.
21
                        Do we know it from any of the tables
              Q
22
     that we have in evidence?
23
              I believe the one on auto availability.
     A
24
                       That's P-78.
25
              Q
```

1.	P-78, however, does not go into it based on
2	income, does it?
3	A No, it does not.
4	Q So we don't have any figures to show how
5	many people in the low and moderate income level have
6	automobiles, do we?
7	A Not in these two sets, no.
8	Q Now, I call your attention next to P-67
9	and P-68. These two documents show job availability in
10	wholesale and retail establishments, do they not?
11	A Yes.
12	Q Now, what is the source of those figures?
13	A The Census of Retail Trade and Census of the
14	Wholesale Trade.
15	Q Now, do those Censuses give you a breakdown
16	as to the income level of those jobs?
17	A No, they do not. Not to my knowledge.
18	Q Now, also in arriving at these particular
19	figures certain municipalities within Middlesex County
20	are excluded from the figures, are they not?
21	A Not to my knowledge.
22	Q Well, I call your attention to the note
23	on the bottom.
24	A Yes. The note refers to the fact that there's
25	no breakdown for certain municipalities but they are
1	

1	
1	included in the County total.
2	Q I see. Well, how can they be included
3	in the County total if they only list cities of 5,000 or
4	more population?
5	A They give it for the whole County and for cities
6	of 5,000 or more.
7	Q Now, do you have any way of determining
8	where these jobs are located within the County?
9	A Only as between New Brunswick, Perth Amboy and
ιο	the rest of the County.
1	Q And you haven't made a study of the
12	location of the rest of the others.
13	A No, I have not.
4	Q Now, P-69 does basically the same thing
15	with regard to manufacturing, does it not?
16	A Yes.
۱7	Q Now, do you know what companies, what
18	types of companies, are included in that job survey?
19	A I believe that a company has to add value by
20	manufacture to be included in the term manufacturing as
21	designated by the Census.
22	Q In other words, if it were a laboratory,
23	it would not be included in there?
24	A If it were a laboratory attached to a manufacturing
25	establishment. ves.

1	Q It would. But if it were a laboratory
2	not attached, it would not?
3	A No.
. 4	Q Is that accurate?
5	A That's right.
6	Q And again as in the other table you
7	don't have any breakdowns by municipalities, do you?
8	A No. Again only as to New Brunswick, Perth Amboy
9	and the rest of the County.
10	Q And also in doing this you didn't make
11	any breakdown as to income levels of jobs within those
12	industries?
13	A Only insofar as the term production employees is
14	separated out by a lower income.
15	Q Lower than what? What is the total?
16	A The total employees, yes.
17	Q Do you have any knowledge of that or is
18	that just a guess?
19	A Well, that's just a guess.
20	Q And you don't have any knowledge as to
21	which of these industries are located where in the County,
22	do you?
23	A No, I do not, except as given for the cities.
24	Q Incidentally, you don't have any breakdown
25	as to the cities as to how those job salaries compare with

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	tt.
1	job salaries in the County, do you?
2	A No, I do not.
3	Q I call your attention to Exhibit P-70,
4	"Distribution of Multi-Family Housing Units Between New
5	Brunswick, Perth Amboy and the Rest of Middlesex County in
6	1970."
7	Did you put together that table?
8	A Yes, I did.
9	Q Now, that table purports to show the
10	number of multi-family units within the County. Have you
11	made any determination there as to what types of units
12	these multi-family units are?
13	A No, I have not.
14	Q And you don't know whether they are in
15	two-family houses or whether they are in garden apartments
16	or high-rise apartments?
17	A No. They would all come under the definition of
8	multi-family.
19	Have you made any studies there as to
20	the rental requirements of those houses?
21	A No, I have not.
22	Q Now, since 1970 there has obviously been
3	a good deal of residential construction in Middlesex County
4	Have you at any time studied these figures and taken them
5	into consideration in arriving at your chart?

1	A Only insofar as some of my charts, I believe, go
2	through 1973.
3	Q And have you any place compiled all of
4	this material into a single usable form or document?
5	A I think all my documents are usable but they are
6	not in one single document, no.
7	Q What does this particular document
8	indicate as to housing in Middlesex County in 1976, and by
9	this I mean P-70?
10	A For '76 it would assume that what changes might
11	have taken place could not have been drastically different
12	than as in 1970 because the number of housing starts didn't
13	indicate a significant increase. On the contrary, there
14	was a decrease.
15	Q Now, you base that on your chart that
16	you showed us the other day from Trenton that showed there
17	was no new multi-family housing constructed since 1970
18	in Madison Township, that there was none in South Brunswick
19	and other areas, didn't you?
20	MR. SLOANE: Objection, your Honor. That
21	not a characterization of what Mr. Erber testified
22	A That's not what I testified.
23	MR. SLOANE: He did not testify there
24	was no new construction. He testified there was
25	no new building permits issued.

1	
1	THE COURT: I think that probably is so.
2	Q Okay. Let me ask you what did you testify
3	to?
4	A I testified to the issuance of building permits
5	which resulted in construction over a period sometime of
6	three or four years thereafter.
7	Q And you say from that, and again you got
8	those figures from the charts that you received from Trenton
9	that showed no new building permits issued in Madison
10	Township, South Brunswick and a number of other communities
11	that we discussed the other day, from 1970 on. Is that
12	correct?
13	A No.
14	Q Well, where did you get it from?
15	A I got them from Trenton but they didn't show that.
16	Q Well, I think we went over this the other
17	day and you indicated that for the year '70, '71, '72, '73
18	and '74 those charts showed as to Madison Township no
19	building permits for multi-family housing.
20	A For multi-family, right.
21	And the same thing was true with regard
22	to South Brunswick Township. Isn't that so?
23	A I don't recall that. Perhaps.
24	Q Now, those are the charts that you're
25	basing your assumption on that the figures on P-70 wouldn't
,	

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be substantially different today. Isn't that correct, sir?
1
2
             Yes.
                      And now if those charts were inaccurate
3
    so would your conclusion be. Isn't that correct?
4
             To the extent they were inaccurate.
5
    Α
                      And if in fact substantial new housing
6
    were constructed between 1970 and 1976 that would sub-
7
    stantially alter the significance of P-70, would it not?
8
             Substantially, I would have to -- in my definition
9
10
    of substantial, yes.
11
                      But you have made no effort to obtain
             Q
12
    those figures.
                    Is that correct?
13
             No, I haven't.
14
                      Now, I next call your attention to Exhibit
             Q
15
    P-75.
           Now, this relates to median income of families and
16
    unrelated individuals. Isn't that correct?
17
             Yes.
                   That's correct.
18
                      And you based that on the table 39 in P-50A.
             Q
19
    Isn't that correct?
20
             Yes, sir.
                     Now, I call your attention to the figure
21
    concerning the Township of Madison, which you have as your
22
23
    highest median income community.
             Is that figure taken from P-38?
24
25
             Yes, it is.
```

```
1
              0
                       Perhaps you could look at P-38 on the
 2
     line of Madison Township and show me where you got the
 3
     figure $14,837 for 1970.
              It's evidently incorrect.
     A
 4
 5
              Q
                        It's incorrect. What is the correct
 6
     figure?
     Α
              According to this table, it's $12,116.
 7
                       So it's substantially lower, is it not,
 8
              Q
     than the figure that is on your table?
 9
10
     A
              That's true.
11
                       It's substantially lower?
              Q
12
     A
              Yes, sir. I answered yes.
13
                       Which would be the correct figure?
14
     A
              According to this, it would be $12,116.
15
                       But I mean that is the correct figure,
              Q
16
     not the figure on P-75 then. Is that right?
17
     Α
              That's correct.
18
                        Now, p-75 indicates municipalities in
19
     Middlesex County ranked by median income of families and
20
     unrelated individuals. Actually, that's not a correct
     heading for that, is it? It should be just by families,
21
22
     shouldn't it?
23
              Well, if taken from this -- from the table on
24
     P-38, then it would be by families and unrelated individuals.
25
                        Well, no. Aren't there two separate
              Q
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1
    breakdowns on 83, one for families and one for unrelated
2
     individuals?
3
              Yes.
 4
              Q
                       And the figures you took are for families,
    aren't they?
 5
6
              That's true.
                       So that then the heading should be
7
    municipalities in Middlesex County ranked by median income
8
    of families, period, shouldn't it?
9
              That would be true, yes.
10
11
              Q
                       Now, the table also shows on Page 38
12
    column for mean income, does it not?
13
    A
              Yes.
14
              Q
                       And you didn't take that into consideration
15
    in arriving at your table, did you, or your conclusions?
16
    Α
              No.
17
                       Now, for instance, certain municipalities
              Q
18
    would be ranked somewhat differently if you lined them up
19
                      Isn't that correct?
    by mean income.
20
              That's true.
21
                       For instance, the Borough of Helmetta
    would have a lower mean income than either New Brunswick
22
    or Perth Amboy, wouldn't it?
23
    Α
              Helmetta?
24
25
              Q
                       Helmetta.
```

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Ţ	A Yes.
2	Q And that would also be true as to un-
3	related individuals' income, would it not, with regard to
4	the Borough of Helmetta and Perth Amboy, New Brunswick?
5	I'm sorry. No. New Brunswick would be lower but Perth
6	Amboy would be higher. Am I correct?
7	A Yes.
8	Q Now, sir, calling your attention again
9	to P-75, the figures available for 1960 and 1950, at least
10	the figures that you studied, do not include all the
11	municipalities in the County. Is that correct?
12	A For 1960 and '50?
13	Q Right.
14	A That's true.
15	Q The Borough of Helmetta being one that
16	is not listed on either 1960 or 1950. Isn't that correct?
17	A Right.
18	Q And have you made any efforts to
19	determine what municipalities not listed on your chart
20	median income were for those two years?
21	A To my best knowledge, those figures are not
22	available.
23	Q I see.
24	Incidentally, how is it determined what the
, 5	median income is for those municipalities that are listed?

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11	
1	A It's done by the Census, getting income reports
2	from households and from unrelated individuals in that
3	case, and in a particular instance the median is arrived
4	at by determining the mid-way point in the range of all
5	those who have reported.
6	Q And in obtaining this, they only question
7	about twenty-five per cent of the households, don't they?
8	A Yes. I believe it's twenty-five, sometimes twenty
9	some Censuses. I just don't know what the '70 Census was.
10	Q And how do they decide which twenty or
11	twenty-five per cent of the people to question?
12	A On an extremely scientific sampling basis.
13	Q And what is that extremely scientific
14	sampling basis?
15	A My only experience was simply in the City of
16	Clifton. I could only relate to that, where we were
17	advised by a sampling consultant on how to do it.
18	Q And was that by the Census Bureau?
19	A No. by a sampling consultant.
20	Q So you don't know really if the Census
21	Bureau does this on an extremely scientific basis or does
22	hit every fifth house, do you?
23	A If they hit every fifth house, they do it on a
24	design basis.
25	O Do you know or guess that?

55

1	A I remembered that in the Census report but not as to
2	every fifth house, but it's done on a design basis.
3	Q But you don't know what the design basis
4	is.
5	A No, I don't.
6	Q Do you know if there's any protection in
7	that basis to keep someone from lying about his income
8	because maybe he doesn't want the government to know how
9	much money he's making?
10	A That would be true without regard to the sample.
11	Q And there's no safeguard in there about
12	that, is there?
13	A No, there is not, except I believe it's against
14	the law.
15	Q Well, there's a lot of things against the
16	law that people do. Isn't that true?
17	You heard of people cheating on their income tax?
18	MR. SLOANE: Objection, your Honor.
19	THE COURT: You don't have to answer that.
20	Now, I call your attention to Exhibit P-73
21	and P-74.
22	Now, those exhibits are related to one another,
23	are they not?
24	A They both deal with minorities, yes.
25	Q And P-72, that's also related to those two,

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is it not? Now, we determined the other day that there had to be an inaccuracy in the figures for Perth Amboy because 4 if P-72, which shows total persons of minority race of 5 3,057 living in Perth Amboy in 1970 were true, it would not be true that there was a minority enrollment system of 3,571 in Perth Amboy in 1970. Isn't that correct? That is right. Α Have you since then made any effort to determine which are the correct figures or if either of 10 them are correct? It's a matter of definition. One set should 12 A Yes. have been either the figures revised or the definition revised, because the Census from which the population data 15 was taken has a category which is headed "Negroes and other 16 Races," and in the Census rate those of Spanish--Negroes and other races? Q Α Yes. 20 A

Well, that would be everybody, wouldn't it? Well, yes. Negroes and other minority races. I'm sorry.

Okay. Go ahead.

And within that category are those who are defined by the Census as being of a minority race, which includes only those Spanish speaking, Spanish origin or Spanish

1 surnamed people who list themselves as of the black race. 2 Now, I think you've confused me. Let's go through these three documents. Okay? 3 P-72, that's the first. If there's a listing of 4 persons of minority race, who is included in that persons 5 6 of minority race? 7 Those who are of the negro race, the American Indian race, the Oriental race and I think other miscellaneous 8 races, including Spanish speaking people who designate 9 themselves as of the black race. 10 11 Those are included in P-72, where you Q 12 say minority race, and there are 3,000 of those people in 13 Perth Amboy. 14 That's true. 15 Okay. Now, in public school enrollment, Q 16 you have a column saying "Pupils of Minority Race." Who 17 is included in that? 18 That includes the same categories plus those Α 19 of Spanish heritage. 20 And who is of Spanish heritage? 21 Someone -- well, that is a very complicated definition by the Census because they have several 22 23 categories which you use nationally and then in certain 24 states of the southwest as against certain states of the 25 east coast.

1	Q Well, which did you use as against
2	Perth Amboy, New Jersey?
3	A Persons of Spanish origin, and that is defined
4	as persons who give as their origin a Spanish speaking
5	country or who list as their mother's tongue Spanish.
6	Q I see. They do one of two things. They
7	list on the Census form that their family origin is from
8	a Spanish speaking origin. Is that correct?
9	A That is for the Census. This is for H.E.W.
10	Q Now, I'm talking about for P-73, Perth
11	Amboy.
12	A Yes.
13	Q Well, who is listed on those 3,500 kids
14	in that column, which says, Perth Amboy, pupils of minority
15	race?
16	A That is the way the Superintendent of Schools of
17	Perth Amboy listed them, by race.
18	Q I see. That's the highly scientific
19	sampling by the Superintendent of Schools of Perth Amboy?
20	MR. SLOANE: Again, objection, your Honor.
21	THE COURT: I'll sustain that objection.
22	Q You don't have any other figures then
23	from the Superintendent of Schools?
24	A Except as given in this publication, yes.
25	Q So then basically there's no relationship

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between the numbers in P-72 and the numbers in P-73.
 1
 2
    that correct?
             A relationship but not a direct correlation.
 3
                      In other words, they're comparing apples
 4
    and oranges. A minority for one document is different from
 5
    the minority on the other document. Isn't that correct?
 6
             That's true.
 7
                      Now, you have another chart listed as
 8
             Q
    P-74, and that lists a number of towns in Middlesex County
 9
    but not all of the towns. Is that correct?
                                                  It doesn't list
10
11
    Helmetta, for instance.
12
             That's true.
13
             Q
                      Now, how do you determine what towns to
14
    list and what towns not to list?
15
             I listed all that were given in the Federal
16
    publication on public elementary and secondary schools --
17
    I listed all that were given in the directory of public
18
    elementary and secondary schools in selected districts:
19
    enrollment and staff by racial/ethnic group, Fall 1970, U.S.
20
    Department of Health, Education and Welfare, Office of Civil
21
    Rights, in Washington, D.C.
22
                       So, I presume that any towns that are not
23
    there are not selected towns for that list. Is that correct?
24
    A
             I would assume that's why they say selected.
25
             Q
                       Do you know what the basis for the
```

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selection was?
 1
 2
             No. I suppose size.
                      Now, these figures are then taken from a
 3
    different source than the figures in 72 and 73?
                   They are the same as for 73. They are both
             No.
 5
    from the same source. 74 and 73 are from the same source.
                      I see. So they are Superintendent of
 7
    School figures.
 8
 9
             That's right.
10
                      What is included in "White" then on 74?
11
    You have a category of "White."
12
            All children that are not listed under the other
13
    categories. So, actually --
14
                      So actually there are minorities under
             Q
15
    the other categories that are white but would not be listed
16
    as white in your breakdown.
17
             That's right.
18
             Q
                      On P-70.
19
             Yes. Actually, the designation is mine. In the
    Federal publication it said "other."
21
                      I see. Now, I call your attention then
    to P-72. Do you have P-72 over there?
22
23
             Okay. Now, that gives breakdown by income of
24
    minority persons in the low and moderate income families.
25
    Is that correct?
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11		
1	A	It gives by low income and by minority races.
2	en jaron kanalan kanal Manalan kanalan kanala	Q Has any correlation been made between
3	the two?	
4	A	No. I have not.
5		Q Well, you have here minority race. You
6	haven't	applied that in any way to income?
7	A	No, I have not.
8		Q So your figures on P-72 and your studies
9	can't sh	ow you what income bracket different groupings of
10	people f	all into?
11	A	No, they do not.
12		Q Have you made any studies of that in
13	Middlese	x County?
14	A	No, I haven't.
15		Q I call your attention to P-76 and P-102.
16		THE COURT: The Court will recess until
17		1:30.
18		(The luncheon recess is taken at this time.)
19		
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21		
22		
23		
24		
25		
	H e e e e e e e e e e e e e e e e e e e	

1 TUESDAY, FEBRUARY 17, 1976, AFTERNOON SESSION: 2 CONTINUED CROSS EXAMINATION OF ERNEST ERBER BY MR. PLECHNER: 3 Mr. Erber, I believe we had, we were 4 discussing Exhibit 76 and 102. Now, I understand from 5 your previous testimony that P-102 is the source document 6 for P-76. Is that correct? 7 That is correct. A 8 MR. PLECHNER: And I also understand, your Honor, that that is -- that we haven't 9 accepted 102 yet, subject to something. 10 THE COURT: We have it marked into 11 12 evidence, Mr. Plechner, but it's subject to being 13 removed as an exhibit if there is no authenticity 14 by some representative of the Division of Local 15 Government. 16 Now, Mr. Erber, did you at any time 17 attempt to get or get a copy of the Director's tables for 18 tax assessments in New Jersey from the State Division of 19 Taxation? No, I have not. 20 21 Did you make any attempt to get the Middlesex County Board of Taxation figures and statistics? 22 23 No, I have not. Aren't those normally the sources one 24 25 goes to when seeking statistics on assessments?

1 A As a planner, I usually go to the Division of Local 2 Government when I worked in New Jersey since there has been a Division of Local Government. 3 But they are not a body that is 4 responsible for the gathering or compiling of tax assessment 5 data, are they? 6 7 I understand that they are. 8 Isn't there a body in New Jersey that is 9 solely responsible for that type of thing, the Division 10 of Taxation? They are responsible for tax appeals. statistics? 11 12 Tax appeals but I don't believe that the maintenance 13 of data by value, by municipal valuations, is not a function of the Division of Local Government. I feel that -14 15 THE COURT: All right. You've answered 16 it. 17 Q Then you're not familiar with the 18 Director's tables? 19 I don't recall it under that name. 20 Now, sir, in gathering this data, did 21 you make any effort to determine the basis for these 22 assessed values? Are they equalized values or are they 23 gross values as submitted by the municipality, or what are 24 they? 25 A Well, they must be the ones that --

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1	
1	Q Not must they be. What do you think them
2	to be?
3	A Well, it says that they are assessed valuations
4	for real property and those would be the ones sworn to by
5	the local assessor.
6	Q In other words, they are not equalized
7	values?
8	A According to the State equalization table, no.
9	Q So if one town assesses at sixty per cent
10	and one town at forty and another thirty per cent, whatever
11	the figures that they came up with would be the figures
12	in your table?
13	A If there were such extremes, yes, sir.
14	Q And are there not in fact over the
15	years in question such extremes in Middlesex County?
16	A I don't believe in recent history.
17	Q You don't?
18	A I don't believe that in recent history that has bee
19	the case in the State of New Jersey.
20	Q Have you done any studies of New Jersey
21	State real estate tax assessments or have you read any
22	cases on them?
23	A I know that all municipalities were required to
24	go through reassessment.
25	Q When?
- 1	

ì	
1	A I'd say about a dozen years ago.
2	Q Wasn't it more likely within the last
3	five or six years that different counties had to go up
4	to a hundred per cent?
5	A I don't remember that.
6	Q And isn't it true that in the early
7	60's and in the late 60's, even, there were wide variations
8	in assessment practices in the State of New Jersey?
9	MR. SLOANE: Objection, your Honor. This
10	is going well beyond Middlesex County.
11	THE COURT: All right. I'll sustain the
12	objection.
13	Q Let me limit it to Middlesex County.
14	There were wide variations in assessing in Middlesex County
15	and in a percentage use?
16	A I don't have any knowledge of that.
17	Q In other words, you don't know whether
18	the figures are accurate or not. Isn't that true?
19	A They are accurate for what they say they are.
20	What do they mean?
21	A They say that this is the total assessed valuation
22	for real estate as reported.
23	Q But they have no real relationship as
24	such to the value of the property in that community, do they
25	sir?

1 A They have a relationship, yes. 2 But you don't know what that relationship Q 3 is, do you? 4 Percentage-wise, no. 5 O So that if New Brunswick, for instance, 6 assessed at fifty per cent and Metuchen, for instance, 7 assessed at one hundred per cent, you couldn't compare those two from that table, could you? 8 Α I didn't understand that New Brunswick could 9 easily assess to fifty per cent because they have to swear 10 11 it's a hundred per cent true value. 12 It's a fact, though, that was and still 13 is a practice, that towns do not all assess at one hundred 14 per cent. In fact, it's impossible, isn't it, to really 15 assess at one hundred per cent? It's not impossible, some 16 towns do, but aren't they the exception rather than the 17 rule? 18 I think that theoretically it's possible. Whether Α 19 it is in spactice or not, I wouldn't know. 20 I see. Now, you also -- you talk about 21 revaluation. You didn't take into consideration which 22 towns had revaluated in 1970 and which towns hadn't, had 23 you? Α No, I did not. 24 25 And that would certainly affect the Q

1 figures drastically, wouldn't it, if a town revaluated? 2 If a town revaluates, that's probably more accurate as to true value. 3 4 Q But you don't know which towns have? 5 Α No. 6 Now, if it were to -- strike that. 7 For what purpose do you offer the figures listed 8 in P-76 and P-102? I thought it was a significant indication of 9 change over a ten-year period in assessed valuations, which 10 has bearing on the extent to which some communities were 11 12 getting ratables and others were not. 13 So that if it turned out that some 0 14 communities revaluated and assessed at grossly different 15 percentages than others, the table wouldn't mean very much, 16 would it? 17 I didn't think that was likely or possible. 18 But if it were not only likely and 19 possible but were a fact, that table wouldn't mean very 20 much. Isn't that correct? It would still mean as much as modified by the 21 22 per cent to which there was a difference. 23 And you made no effort to determine whether or not that was the case, did you? 24 25 MR. SLOANE: Your Honor, I object.

1	is repetitious.
2	THE COURT: It does seem to be
3	repetitious, Mr. Plechner.
4	Q Now, sir, what do you consider low or
5	moderate income families?
6	A As of 1970, I considered that a moderate that
7	a moderate income family was a family of average size with
8	an income of \$8,500 a year.
9	Q That's moderate?
10	A Yes.
11	Q And what would you consider low?
12	A I would consider low to be a family that had an
13	income of \$5,000 a family of average size under \$5,000.
14	Q Now, what about the gap between five and
15	8,500. Is that moderate or is that low?
16	A That would be moderate.
17	Q So you are saying low is five and moderate
18	is over five to eighty-five.
19	A hat's right.
20	And what do you say is the next category?
21	A The next category might be considered middle.
22	Q What?
23	A Middle.
24	Q And what are your figures for that?
25	A I didn't determine a figure for that, but I would
-	

;	
1	say roughly that that would generally be in the neighborhood
2	of 15,000.
3	Q Now, as a planner, aren't there usually
4	aren't there some widely recognized and used methods of
5	determining low, moderate, middle et cetera, income families
6	A There are different methods for different
7	purposes.
8	Q Well, what is the most widely used
9	method? Isn't it the H.U.D. method?
10	A For Federal housing purposes, yes.
11	Q And in discussing housing, which is what
12	we're all discussing here this week, that is the method
13	usually used, isn't it?
14	A Usually, yes.
15	Q Did you use that method in any of your
16	computations?
17	A The H.U.D. method does not lend itself to a
18	simple designation of moderate or low, except that say by
19,	the 1974 Housing Act, which for the purpose of that
20	particular Act did designate a way at arriving at this
21	figure.
22	Q And isn't that way basically your lower
23	quintile, your lower income? Isn't that correct?
24	A Yes. The method is that you take the average for
25	the or you take the median for the housing market area

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1
     and moderate is eighty per cent of that median and low
2
     is half of that.
3
                       So low would be the lower quintile.
4
     that correct?
5
              Right.
     Α
6
              Q
                       And moderate would be the next quintile.
     Right?
7
8
    A
              Yes.
9
              Q
                       Now, is that the method that you have
     used to arrive at your conclusions?
10
              No, I did not.
11
     Α
12
                              Now, what method did you use to
              Q
                       I see.
13
    make the determination?
14
    A
              I used the figure that was used by the State in
15
     its report on Unmet Housing Needs.
16
                       And that's the figure you just recited,
17
     under five is low, five to eighty-five hundred is middle --
18
     I'm sorry, moderate.
19
             That's right.
                            As of 1970.
20
                       Sir, you testified the other day that you
21
    had particular knowledge of Middlesex County from the study
22
     that you made for the Regional Plan Association from 1959
23
     to 1969. Is that not so?
24
              Yes. In relation to the regional development
25
     pattern.
```

13	
1	Q What kind of studies did you make con-
2	cerning Middlesex County at that time?
3	A Middlesex County was part of our Spread City study
4	and it was part of our Open Space study and it was part of
5	a transportation study.
6	Q What did you personally study?
7	A I personally was involved in all of those. I was
8	especially involved in directing a study on journey to work
9	and transportation for Northeastern New Jersey.
10	Q Now, did you gather any data personally
11	at that time?
12	A Yes.
13	Q Concerning Middlesex County?
14	A Yes.
15	Q And did you have other people also
16	gathering data for you?
17	A Yes.
18	Q Now, since that time, since 1969, other
19	than assembling data provided by other organizations, groups
20	or studies, have you personally or has anyone under your
21	immediate direction or supervision actually gathered data
22	concerning Middlesex County?
23	A Only in connection with the jobs and housing study
24	which the National Committee Against Discrimination in
25	Housing made from 1968 to 1972.

1	Q And is that in evidence here?
2	A Yes, it is.
3	Q What would that be called?
4	A I don't know if it's in evidence. It was supplied
5	and it was quoted by a previous Counsel.
6	MR. PLECHNER: Counsel informs me it's
7	not in evidence.
8	Q Now, other than what you just referred
9	to, which is not in evidence, is there any data that you
10	personally or someone under your direction or supervision
11	had gathered concerning Middlesex County?
12	A No, except for the exhibits.
13	Q Which are all excerpts of other peoples'
14	studies, data, et cetera. Is that correct?
15	MR. SLOANE: Objection. I think that
16	Counsel has to explain what he means by gathering
17	data.
18	THE COURT: I think it's understandable.
19	You may answer that.
20	A The answer to that is no.
21	I didn't get your question. Again?
22	Q I'll rephrase it.
23	The materials that have been entered here in
24	evidence that we've just been discussing are all excerpts
25	from studies or statistical analyses et cetera that have been

```
done by other groups or organizations or people.
1
             It's what a scholar calls secondary sources.
2
                      Now, have you done any first-hand studies,
3
    you personally or anyone under your immediate supervision
4
    or direction, concerning Middlesex County?
5
                  I do not gather data.
             No.
6
7
                      Now, if you heard Mr. Powell -- you heard
8
    Mr. Powell testify earlier today, did you not?
9
             Well, I heard most of it, yes.
10
                      And did you hear him testify with regard
    to what has happened with regard to Middlesex County
11
    Planning Board projections based on 1970 data?
12
             I heard him say they were lowering projections
13
    for population and employment.
14
                      Now, have you, in light of Middlesex
             Q
15
16
    County Planning Board's actions in this regard, have you
17
    taken any plans to lower or change your conclusions or
18
    your predictions?
19
                       MR. SLOANE: Objection. This goes beyond
20
              the scope of direct examination.
                      MR. PLECHNER: I think, your Honor, it's
21
22
             very relevant.
23
                       THE COURT: I'll allow him to answer.
             I made no projections. My conclusions I would
24
    not alter, no.
25
```

1	Q Have you taken into account in arriving
2	at any of your conclusions or any of your summations the
3	downward trend in population and jobs in Middlesex County?
4	A Well, I have noted the testimony of Mr. Powell
5	and I have seen a previous indication from the County
6	Planning Board that they were considering a downward
7	revision and I assume that the population down trend is
8	probably also due to the lack of housing.
9	Q On what do you base that?
10	A Well, if there are people employed in an area
11	and there are houses available for them, they tend to move
12	into that area. This is my experience and this is, I
13	believe, what all the studies on population movement
14	indicate, but if there are no houses available they can
15	not just go there.
16	Q Isn't there a downward trend nationally?
17	A In population? There's a downward trend in the
18	rate of growth.
19	That's correct. And it's something that
20	wasn't predicted back in 1970, was it?
21	A . That is true.
22	Q And it's based not on lack of housing;
23	it's based on different birth control methods in large part
24	isn't it?
25	A Population increase by birth is a very different
	$\mu$ . The state of the state o

- 11	
1	matter. It's unrelated to population increase in housing
2	and families, where they live.
3	Q I don't believe that's the question I
4	asked you.
5	THE COURT: No, you didn't answer the
6	question.
7	MR. PLECHNER: Could you read the question
8	please.
9	(The pending question is read back by the
10	Reporter.)
11	A Yes. The Birth rate is, right.
12	Q And that's been decreasing, isn't it?
13	A That has.
14	Q And that has directly resulted in a
15	decrease in population. Isn't that correct? In population
16	growth.
17	A Yes. In the rate of population increase, yes.
18	The population has been increasing but at a lesser rate.
19	So wouldn't that be true in Middlesex
20	County as well as in the rest of the country?
21	That the population has been increasing at a lesser
22	rate here, also, yes.
23	Q And not because of lack of housing but
24	because of increased birth control methods, variety of birth
25	control methods.

1	THE COURT: You already asked him that.
2	MR. PLECHERN: Now I'm relating it to
3	Middlesex County, your Honor.
4	THE COURT: You don't need to answer that
5	Q Now, you made the comment that lack of
6	housing is causing a decrease in population growth in
7	Middlesex County. Do you have any statistics to show that
8	there is in fact a lack of housing in Middlesex County?
9	A The vacancy rate as shown by the Census showed
10	that there was a lack of housing, and the number of housing
11	starts since 1970 would indicate that there has been no
12	relief.
13	Q Are we talking housing starts or are we
14	back to that old thing now about building permits?
15	A Well, building permits are the only source for
16	housing starts.
17	Q So we don't really know what the actual
18	housing starts are, do we? We just know what the building
19	permits are, and what the State says they are, anyway.
20	A They could be less than the permits.
21	And they could be considerably more than
22	the permits reported to the State, yes?
23	A If there were errors, yes.
24	Q And you don't have any recent figures as
25	to vacancy rates in Middlesex County, do you?

```
1
     Α
              No, I do not.
2
                       Would it surprise you to know that they
3
     are quite -- there's been quite an increase in vacancy
4
     in garden apartments, for instance?
              I would be surprised, yes.
 5
     A
                       But if that were true, would that change
6
     your theory as to why population growth is declining in
 7
     Middlesex County?
8
              Well, the apartments may not be available for the
9
     people who can afford them.
10
11
                       But you don't really know, do you? I mean
12
     you haven't really done any study, based on up-to-date
13
     statistics, of why population growth has declined in
14
     Middlesex County?
15
              It's not declining; it's increasing at a lesser
     Α
16
     rate.
17
                        I said population growth is declining.
              Q
18
     Α
                   The answer is no.
              No.
19
                        So you don't really know why.
20
              And that also goes for job availability growth.
21
     You don't really know why that's declining, do you?
22
              The rate of increase, no. I assume it's the
     Α
23
     recession.
24
                        But you haven't made any studies of it?
25
              No, I haven't.
```

1	MR. PLECHNER: I have nothing further,
2	your Honor.
3	THE COURT: Mr. Lerner.
4	CROSS EXAMINATION BY MR. LERNER:
5	Q Mr. Erber, the Regional Plan Association
6	was started when?
7	A As a Regional Plan Committee in 1922; as a Regional
8	Plan Association in 1929.
9	Q In fact, it was the same organization
10	but they changed their name. Isn't that correct?
11	A That's right.
12	Q Do you know whether or not the definition
13	of region for New York was the same in 1922 as it was in
14	1929?
15	A No. I believe that there were modifications of
16	the regional definition.
17	Q Are you aware of what the modifications
18	are today, what they were changed since '22 to '29?
19	A I believe that in 1929 there were some additional
20	areas added to increase the region.
21	Any from New Jersey?
22	A Not to my memory.
23	Q Do you know what the definition was in
24	1969? You are aware of the definition?
25	A In terms geographically?
j	

```
1
                       Yes. That's correct.
 2
              Yes.
 3
              Q
                       Any difference in 1969 than it was in
    1929?
 4
 5
    Α
              As a region, I believe not. I believe it's the
 6
     same.
 7
                      Do you know the definition -- excuse me.
    Strike that.
 8
              What did they call that definition? How did they
 9
     label it?
10
              The New York Region. That's all.
11
12
                       Do you know whether or not the United
13
    States Census has a New York Region?
14
              They have a standard metropolitan statistical
15
     area, yes.
16
                       Is that the same as the region adopted
17
    by the Regional Plan Association?
18
     Α
              No.
19
                       Isn't it a fact, Mr. Erber, that depending
20
     upon the group and the areas to be studied the region in
21
    fact changes?
22
              Each group has its own criteria for establishing,
23
    yes.
                      So that in fact the subject matter of the
24
25
     study determines the region.
```

1	A Not for comprehensive planning purposes.
2	Each agency usually is consistent with its own definition
3	of region.
4	Q And the term comprehensive is capable
5	of being defined by different people in different places.
6	Isn't that true?
7	A I would say all professional planners, members
8	of the American Institute of Planners, would have a
9	common definition of comprehensive planning.
10	Q Well, if you were to determine the
11	water supply region for Middlesex County, would it be the
12	same as or different than the transportation network
13	serving Middlesex County?
14	A It would be different.
15	Q Would the transportation network of
16	Middlesex County, serving Middlesex County, be the same
17	as or different than the health care facilities of the
18	Middlesex County Region?
19	A Lt would be different.
20	So that realistically the choice of the
21	region depends upon the scope of the study.
22	A If it's not doing comprehensive planning, yes.
23	Q Well, if you are doing comprehensive
24	planning, would it then be essential for you to include
25	every factor that would possibly affect the area to be

1	studied?
2	A Yes. One should.
3	Q Can you conceive how a housing study then
4	for Middlesex County would not include Franklin Township
5	if it were to be comprehensive?
6	A It should include Franklin Township and every
7	other area around.
8	Q It should.
9	A Yes.
10	Q So that a comprehensive plan would
11	necessarily include Franklin Township with regard to
12	housing for Middlesex County.
13	A Yes.
14	Q With regard to a study of Union County,
15	are you familiar with Union County?
16	A Yes.
17	Q Would Carteret not be essential to the
18	housing needs of Union County?
19	A I believe all of Middlesex would be.
20	Do you know the relationship of West
21	Carteret and East Rahway?
22	A They abut across the County line.
23	Q Isn't the essential ingredient the close-
24	ness of one area to another?
25	A Essential ingredient for what?

i ii	
1	Q In determining the region.
2	A No.
3	Q Isn't it one of the factors?
4	A Yes. One of the factors in the inter-relationship
5	of all the units.
6	Q And common transportation lines.
7	A Yes.
8	Q And employment.
9	A Yes.
10	Q In fact, in response to one of Mr.
11	Plechner's questions, I think, you indicated that a fair
12	analysis, and you can correct me if I'm wrong, would be
13	where you would in fact group municipalities to determine
14	the degree of development, employment and transportation
15	network.
16	A Yes. If you're doing a County plan.
17	Q Well, necessarily in doing a plan of any
18	area you would see that which is dependent from one to the
19	next, wouldn't you?
20	A Yes.
21	So that a study or an approach would only
22	be geared by the degree of involvement you would seek to
23	make.
24	A It's not a subjective factor; it's an objective
25	factor which one is required to make if one wishes to take

```
1
     into account.
2
                       If New York City and the five major
3
    boroughs were the region and everyone worked in the Borough
4
     of Manhattan and everyone lived in the four other boroughs,
5
     that could be a region, could it not?
6
              If it met those criteria, yes.
7
                       And the housing needs were all being met,
              Q
8
    employment needs were all being met, but that each piece
    met its burden differently, isn't that correct?
9
              Yes.
10
11
              Q
                       And that is an acceptable solution, is it
12
    not?
13
              Yes.
    A
14
              Q
                       So that when you developed this microscopic
15
    study, aren't you being shortsighted if you fail to develop
16
     the surrounding area and see what needs are being met by
17
     them in those areas.
18
              If one removes them from consideration, yes.
19
                       The study of the Regional Plan Association
20
     in 1929, it was a published work, was it not?
21
     A Yes, it was.
                            Three volumes.
22
                       Excuse me.
23
              In two large volumes, yes.
24
              Q
                       Didn't it in fact consist of eight
25
     volumes?
```

```
Yes. The plan was in two volumes and there were,
 1
    Α
2
     I believe, eight volumes that contained the studies on
    which the plan was based. I think there may have been
3
    more than eight. I have them on my shelf. I just haven't
 4
     counted them.
 5
                       Well, let me just read them to you.
6
7
    Major Economic Factors in Metropolitan Growth and Arrange-
8
    ments; Population; Land Values; Government; Highway Traffic;
9
    Transit and Transportation; Public Recreation Buildings,
     Their Use and the Spaces About Them; Neighborhood and
10
    Community Planning and Physical Conditions and Public Spaces.
11
12
              That seems to encompass the study, yes.
13
                       Would you agree that an evaluation of
    a region would encompass studies on each of these points?
14
              Yes, and more.
15
    Α
                       In fact, that was the standard applied
16
     in the year 1922 through 1929, was it not?
17
              Yes, it was.
18
    Α
                       Do you know whether or not that study
19
     served as a basis for the development of the City of New
20
21
    York?
22
              It influenced it.
23
                       Do you think that New York City benefited
              Q
24
     from this study?
25
              Yes.
```

1	Q Do you think that the condition, physical
2	condition, population, government, traffic, highway,
3	transport of the City of New York reflects the work of the
4	Regional Plan Association?
5	MR. SLOANE: I object, your Honor. This
6	is going awfully far afield.
7	THE COURT: I sustain the objection.
8	Q The work that was performed by the Region
9	Plan Association, was that gratuitous work or were they paid
10	for the jobs?
11	A Most of it was gratuitous. There were certain
12	service contracts to government.
13	Q And that was for whom?
14	A The Federal Government, the various States,
15	Counties and municipalities, although I believe there
16	haven't been any municipal studies made until since the
17	1930's.
18	Q Then you said you went to work for the
19	Passaic Valley Planning Authority?
20	A Association, yes.
21	And was that work gratuitous or was it
22	charged for services?
23	A It was both. Initially more gratuitous; later on
24	done for a fee under contract.
25	Q Was that after the plans had been
	A was must arrest end brane man weem

1	established or some kind of a master plan had been
2	established by the Association that a subsequent fee basis
3	started with the people within the group?
4	A No.
5	Q Or towns covered. I'm sorry.
6	A The fee basis started only when contracts for
7	master plans, zoning ordinances and other studies were
8	required or requested by municipalities.
9	Q Would it be fair then to say that a
10	regional outlook was first prepared without a fee and then
11	master plans evolved on a fee basis for locations within
12	the scope of the master plan?
13	A Regional outlook, yes.
14	Q With regard to region, and let's go to
15	an area called strike that.
16	You have stated on a number of occasions it is your
17	philosophy that housing is the first step and the jobs
18	second. Is that correct?
19	A I didn't say that.
20	O Did you not say that the people follow
21	the housing?
22	A I testified on direct testimony that in Middlesex
23	County
24	THE COURT: Well, why don't you just answe
25	the question.

	1	
1	* <b>A</b>	Uh, no.
2		Q Do you believe that jobs follow people
3	or peopl	e follow jobs?
4	A	Both.
5		Q Now, are you familiar with Doctor Mann?
6	A	Yes.
7		Q If I were to say to you that Doctor Mann
8	only sta	ted it one way, would he be in error?
9	A	He would be correct historically in the historic
10	period,	yes.
11		Q If he said that people follow the jobs
12	A	That is true historically over a time frame, yes,
13	but ther	e are variations within it.
14		Q Are you familiar with the man named
15	Sternlei	b, George Sternleib?
16	A	Yes.
17		Q And he stated if he stated that people
18	followed	jobs, would he be in error?
19		He would be correct for historical period but not
20	for inte	rvals.
21		O Do you contend that we are now dealing
22	with an	interval as opposed to historical time?
23	A	We're dealing with an interval within historic
24	time, ye	
25		Q Do you believe that Doctor Mann is unaware

```
of this interval occurring?
 1
 2
              I couldn't answer that.
                       Do you know anyone else in the field of
 3
    planning who shares your opinion that the interval reverses
 4
     the cycle?
 5
              I would believe that many economists and planners
 6
    would agree with me.
 7
                       Do you know a gentleman by the name of
              Q
 8
 9
    Franklin James?
10
             Yes, I do.
11
                       If Mr. James said that people follow
              Q
12
     jobs as recently as 1973, would he be in error?
13
              I don't know in what context he's making that
14
    statement.
                       Do you think that the context of the
15
     statement would affect the statement?
16
              Context of the statement -- it would make it
17
     clearer and make it possible to answer, yes.
18
19
                       With regard to jobs, is it also then not
     necessary to deal with the question of transportation to
20
     the job?
21
22
              Well, there has to be transportation facilities
23
    to a job.
24
                  You in fact included in a lot of your
25
    work transportation networks, and in fact you've prepared
```

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1	documents submitted to this Court that deal with trans-
2	portation, have you not?
3	A Yes, automobile availability, yes, and road
4	building, yes.
5	Q And is it the distance to work or the
6	time traveled that's the critical factor.
7	A Both.
8	Q Is either of those two factors the
9	limiting factor accepted in your profession?
10	A Both are limiting but one is the amount of
11	convenience, the other is the cost of travel.
12	Q Isn't there also a word called choice?
13	A Choice is determined by cost and convenience.
14	Q The transportation issue then would
15	depend upon the existence of modes of travel, meaning the
16	vehicle by which you would go, and the network by which
17	you would get there. Is that correct?
18	A That would affect it, yes.
19	Q The highway structure in New Jersey
20	is provided by whom or paid for by whom?
21	A By Federal, State, County and Local Governments,
22	highway being a matter of definition.
23	Q Well, let's get to the common definition
24	of a highway. Do you know of any municipalities that
25	have built highways?

1	
1	A Large cities have, yes. I believe Newark has.
2	Q Newark has built a highway?
3	A Well, I believe they have but this is over the
4	period 1920's and the 30's.
5	Q Since the 1920's or 30's has any city,
6	to your knowledge, built a highway?
7	A Not outside of New York, no.
8	Q Would it not then be a fair statement
9	that some other governmental entity, whether the State
10	or Federal Government, is responsible for acquiring the
11	land and the actual construction and site of the highway?
12	A Yes.
13	Q Isn't it a fact also then that the
14	method and mode of transportation is dependent upon the
15	location of that highway?
16	A Yes. In a particular instance, yes.
17	Q Transportation has undergone a great
18	change in America, has it not, in the last two hundred
19	years?
20	<b>A</b>
21	Do you know what the major form of
22	transportation was two hundred years ago?
23	A By horseback or horse drawn vehicle, I would guess.
24	Q And a hundred years ago?
25	A About the same, I would think, with modifications.
ŀ	

ì	
1	Now by rail and to some extent canal boats. I guess a
2	hundred years ago I would say rail.
3	Q Did shipping ever enter into it?
4	A Water borne movement has been part of it for the
5	history of this Country, with a diminishing importance
6	for the average traveling person, yes.
7	Q But many, many years ago, wasn't shipping
8	the essential form of transportation of heavyweight goods?
9	A Of goods. Yes.
10	Q In fact, the critical factor for the
11	development of Perth Amboy was the fact that it was a
12	deep water area, was it not?
13	A Yes.
14	Q There was no other intrinsic value to
15	Perth Amboy as such, was there?
16	A Except that it was also at the mouth of a river,
17	which provided inland navigation.
18	Q Where did that inland navigation go to?
19	A To New Brunswick.
20	Did it stop at New Brunswick?
21	A My understanding is it did for the coastal trade
22	vessels that went from New Brunswick to New York. I think
23	beyond New Brunswick it was only light traffic vessels.
24	Q Would it refresh your recollection to
25	know that there was a canal in New Brunswick that began in

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```
New Brunswick and actually went to Philadelphia?
 1
              That was at a later period. That was dug in the
 2
     1840's, as I remember.
 3
                        And that canal was the major source of
 4
     transportation of heavyweight goods from New York to
 5
     Philadelphia?
 6
               I wouldn't --
 7
 8
                        At some point in time.
              Q
 9
               I wouldn't say that because it was competing with
     A
10
     the railroads almost from the beginning.
                        Is that your recollection, that the
11
               Q
12
     Erie Canal, the Raritan Canal, was competing with the rail-
13
     road since the very inception?
     Α
              Almost from the very beginning, yes.
14
              Q
                        Historically didn't areas build up around
15
     the major forms of transportation?
16
               Yes.
17
     A
18
                        As the shipping industry flourished,
               Q
19
     in lower Manhattan, that's where the development was.
                                                              Isn't
20
     that true?
21
22
                        And as the shipping industry developed
23
     along the coast line of New Jersey, where shipping could
24
     be taken in, it developed, too.
25
     Α
               Yes.
```

1	
1	Q And then hence the transportation mode
2	changed and rail lines were set up. Isn't that true?
3	A Yes.
4	Q And didn't in fact development follow
5	those lines?
6	A Yes.
7	Q In fact, the method of transportation
8	that is now being used most in America is the automobile.
9	Isn't that true?
10	A Yes.
11	Q And when I say "automobile," I mean also
12	trucks.
13	A Yes, and buses.
14	Q Isn't it true now that there's no
15	limitation on movement, laterally or vertically, horizontally
16	whichever way you want to choose, except the road?
17	A That's true, or traffic congestion.
18	Q The mobility is increased, is it not?
19	A. C. S.
20	In fact, is it not now limitless?
21	The question is that theoretically you could build a road
22	anywhere. Isn't that true?
23	A Yes.
24	Q If there's a swamp, you can build over
25	it; very marshy, you can go under it, perhaps. Isn't that
	tt og skriver fra til store fra skriver fra skriver fra skriver fra skriver fra skriver fra skriver fra skrive

- 1	
1	correct?
2	A Yes.
3	Q So that the determinative factor for the
4	development of the United States or Middlesex County is in
5	fact its highway development.
6	A Yes. Predominantly or predominant factor, yes.
7	Q Now, do you know of your own knowledge
8	whether or not there are roads in Middlesex County that
9	preclude entry and exit in Middlesex County at various
10	forms, places?
11	A Freeways, yes. Limited access routes, yes.
12	Q Do these freeways bring people from
13	other areas?
14	A Yes.
15	Q And in fact, they form New Jersey is
16	a corridor, is it not?
17	A It's called a corridor State often, yes.
18	Q Now, you have seen fit to introduce
19	traffic studies, I forget their number, but I'll get to
20	them later.
21	Do you know the identity of the vehicles that
22	went through any of these traffic counts that you produced
23	in evidence?
24	A No. I don't know those vehicles.
25	Q Would you say that the automobile is more

```
1
    heavily used today than it was five years ago?
2
             At least.
    A
3
                       Strike that.
              Q.
    Α
             At least as heavy.
4
                       Would you say that there are more
 5
    automobiles today than there were five years ago?
6
    A
              Yes.
 7
8
                       More than twenty years ago?
             Q
9
    Α
              Yes.
10
                       Do you know the number of families in
              Q
    this area five years ago?
11
             Not exactly but I believe the data is something
12
13
    in the neighborhood of a hundred and seventy thousand or
         I have to reflect on --
14
15
              Q
                       Do you know how many families have more
16
    than one car?
17
              No.
                   I don't know that. I believe there is data
18
    on that, though.
19
                       Are you familiar with the F.H.A. techniques
20
    of market housing analysis?
21
    A Broadly speaking, yes.
22
                       Would you agree or disagree with the
23
    statement that the location of actual or prospective
24
    employment centers and availability of transportation
25
     facilities are among the major considerations in the location
```

1	choice of the working population?
2	A I wouldn't disagree, no.
3	Q How about the quote "Rather it is the
4	area from which in view of available employment and
5	transportation that population of a township will be drawn,
6	absent invalid exclusionary zoning?"
7	A I would agree with that.
8	Q The source of that is, I think, Judge
9	Furman.
0	A What's that?
.1	Q I think that's Judge Furman.
12	Now, would it not then require an evaluation of
3	the road network and the employment structure to determine
4	housing?
15	A It has to be taken into account, yes.
16	Q Do you know of any surveys that have
7	been made asking people how far they are willing to travel
8	or how long they are willing to travel?
9	A I'm sure that there have been surveys like that.
20	Q Do you think that that was relevant
21	to any of your work done in preparation of this case?
22	A No.
23	Q If statistically it was shown that people
24	only wished to travel on an average thirty-two minutes,
25	would you disagree or agree with that statement?

97

,	
1	A That they wish to travel only thirty minutes?
2	Q That the most that they would like to
3	travel is thirty-two minutes.
4	A They probably I would agree that that is what
5	they probably said.
6	Q And it would then depend would it
7	not then depend upon the traffic conditions in the individual
8	area as to how far they could get in thirty-two minutes
9	as to the area for that person as a choice of work?
10	A Some people have no choice. They travel an hour
11	if they have to to travel to their job.
12	Q Well, you say choice. Isn't that an
13	element in everyone of these cases?
14	A Yes. Everyone makes
15	Q The choice is somewhat less for some.
16	Is that what you're saying?
17	A Yes.
18	Q But then the choice would be somewhat
19	greater for others.
20	A Right.
21	O Do you think that some people are
22	influenced aside from the journey to work by crime, the
23	presence of crime?
24	MR. SLOANE: Objection, your Honor. This
25	is well beyond the scope of direct.

1	MR. LERNER: I think
2	THE COURT: It's all right. You may
3	answer that.
4	A I'm sure they are influenced, yes.
5	Q As a negative influence, wouldn't people
6	be concerned about the cost of transportation?
7	A Yes.
8	Q And the availability of energy.
9	A The average person may be concerned but he doesn't
10	make his personal decision on that.
11	Q Would the average person who couldn't
12	get gas for his car, wouldn't he be concerned about how
13	he's going to get to work?
14	A Yes, if there's a gas shortage.
15	Q We in fact had one witness testify in
16	Court that got laid off, her husband got laid off, because
17	her husband's boss didn't have money for the gas for the
18	crew. Isn't that true?
19	A. Yes.
20	Q So in all the selection of where to live
21	and the choice, picking out a house, if there wasn't any
22	gas he couldn't get there anyway.
23	A That's true.
24	Q Would you subscribe to the philosophy
25	that public transportation has to be afforded everywhere?
. 1	

99

1	By public I mean mass transport.
2	A It should, I mean, within reason.
3	Q Would the reason depend upon the number
4	of users?
5	A Yes.
6	Q Would you then attempt to put that
7	system on a pay-as-you-go basis?
8	A No.
9	Q You then, by that statement, I assume,
10	subsidize it in some way.
11	A I believe all public transit is subsidized in some
12	measure in the United States today.
13	Q Do you know whether or not the New Jersey
14	Public Transportation System is increasing or decreasing
15	at this particular time?
16	A I haven't looked at it recently, but if you mean
17	the
18	Q The number of vehicles, the number of the
19	lines being served, the number of vehicles per line.
20	A You mean the bus system?
21	That's correct.
22	A No, but I imagine it's decreasing.
23	Q Do you believe that there are more
24	people depending upon it now financially, more people
25	dependent upon it, the mass transportation system?
. !	

1	A Very likely.
2	Q You, in one of your studies I'll get to
3	later, indicate well, can you indicate how many people
4	are represented by a job?
5	A The question what do you mean? I can't answer
6	that.
7	Q Is there a factor and an equation that
8	planners use that will show that if ten jobs are created
9	there will be seven for each job created it equals .75
10	per cent a head of household? Let's put it that way.
11	A Each job created seven heads of households.
12	Q For each one hundred jobs?
13	A Yes, sir.
14	Q It represents seventy-five heads of
15	households.
16	A I think that's a little low, if I recall the
17	figure, the ratio being a little higher than that.
18	Q Isn't there in fact an equation or a
19	method that planners use in evaluating jobs as to heads
20	of households and as to people?
21	A My equation is that for each hundred
22	dwelling units there are a hundred and eleven jobs.
23	Q Now, with regard to a definition of jobs,
24	are there in fact different jobs represented by heads of
25	households and different jobs represented by secondary

1	income?
2	A Yes.
3	Q For the purposes of my question, I'd like
4	to be on the same basis with you. What is in fact a head
5	of household type job?
6	A job that ostensibly should have should earn
7	an income relative sufficient to support a family in
8	all of its basic needs.
9	Q Historically have these jobs gone to the
0	skilled and semi-skilled worker?
1	A Yes.
12	Q So that a machinist job would tend to
13	be filled by a head of household.
14	A Yes.
15	Q Isn't that true?
16	A Yes.
17	Q While a salesgirl job would not, although
18	it could, but mathematically and statistically it would
19	come out that generally speaking it is not a head of house-
20	hold.
21	A The salesgirl's job?
22	Q Salespersons.
23	ni la salagman who
24	have supported households.
25	O I'm referring you disagree with the

```
1
    statement that -- well, let's say retail sales then.
2
             Retail sales?
                      Retail sales. Would that be a secondary
3
    type job?
4
5
             Not by category. Many of them are --
6
                      Do you know whether or not Tri-State
    did a study about that particular field?
7
8
    Α
             I'm not aware of that one, no.
                      Do you know whether or not the Regional
             Q
9
10
    Plan Association did a study about that?
11
             I believe that in their economic studies they
12
    try to distinguish between primary job holders and what
13
    they call multi-job holders.
14
             Q
                       Isn't it also a fact that the type of job
15
    determines the type of housing?
16
             Except where there is a subsidy.
17
                      And isn't it a fact that blue collar --
18
    is there a pay differential for various types of jobs?
19
20
                       And that the types of jobs afforded in
    a particular area would dictate the types of housing that
21
    would be required.
22
23
             If everyone is -- who holds those jobs is to live
24
    in that area.
25
                       Isn't that what we're talking about?
             Q
```

1	A Broadly speaking, yes. The answer being the whole
2	County in this case.
3	Q Or a town. Isn't that true?
4	A As an ideal perhaps if the town were large enough.
5	Q Or two counties, or in fact a region.
6	A Yes. But the thing is that distance becomes a
7	factor here.
8	Q Aren't you trying to equate jobs to
9	housing?
10	A Yes.
11	Q Isn't it essential that you know what
12	kind of people are working, that you then choose to give
13	them the housing?
14	A I think the market does that.
15	Q Is that a free market?
16	A What's that?
17	Q Is that a free market?
18	A No. Restricted by zoning and other requirements.
19	The American strike that.
20	Do you agree that people should have a choice,
21	a selection process, by which they undergo to select where
22	to live?
23	A Not as to type of house but as to the area in which
24	they wish to live, yes.
25	Q Do you believe then that Mrs. Tibbett,

```
1
     who said she wanted some ground around her house, should
 2
     not have that available to her?
              If she can afford it, yes.
 3
                       And if she can't afford it, she can't
              Q
 4
     have it?
 5
              Then she ought to be able to have other housing
 6
     in the area in which she wishes to live.
 7
 8
              Q
                        But she only wants to live where there's
 9
     grass.
10
                        MR. SLOANE: Your Honor, objection.
11
              That's a mischaracterization.
12
                        THE COURT: I'll sustain the objection.
13
                        Do you believe some people do not want
              Q
14
     to live in a high-rise building?
     A
15
              Yes.
16
                       Do you believe they have to?
              Q
17
     Α
              No. They shouldn't have to.
18
                       Do you know whether or not the Tri-State
              Q
19
     Commission did in fact a home interview survey?
20
               Yes.
21
                 A one per cent sampling?
22
     A
               In 1963.
23
                        Did they do one in 1970, also?
24
     A
              Not to my knowledge.
25
                       Did you use any of the data of the home
              Q
```

1	interview survey in the preparation of your material?
2	A Not that I recall.
3	Q What effect does the possession of an
4	automobile have as to a person's seeking a job as opposed
5	to the reliance on public transportation?
6	A It gives them greater mobility.
7	Q Doesn't that open up the job market?
8	A Yes.
9	Q Do you believe strike that.
10	Theoretically, if you had an existing housing
11	supply and a transportation link to a job, that would
12	solve a problem regarding those people living there. Isn't
13	that true? Job to work.
14	A Depending on the distance and cost.
15	Q Let's assume for the purposes of the
16	question it's within an acceptable length of time, ten,
17	fifteen minutes, and at no cost.
18	A Yes. That would, if they didn't want to live
19 20	there, yes.  And then someone determines that the
21	pollution or pollutants coming from the factory are
22	injurious to the people and the plant must either change
23	or close down. What then happens to the people?
24	A They have to seek other work.
25	Q Do they move?

```
Α
              Not always.
 1
                       Sometimes they just stay.
              Q
2
     A
              Yes.
3
                       Has that happened to American cities?
              Q
 4
 5
    Α
              Not to my knowledge, a whole city, no.
 6
                      Well, to substantial portions of people
 7
    within a city, where the jobs have been forced to close
8
     and the people stayed and now there's no jobs for those
9
     people and they cannot move.
              Not to any major extent. Other jobs are attracted
10
     by the idle labor force and come in to take advantage of it.
11
                       Are people also turned away by high crime
12
13
     rates so they don't want to go into cities?
              Yes, some people.
14
     Α
                       Don't construction -- strike that.
15
16
              Don't manufacturing techniques improve?
17
     A
              Yes.
18
                       And isn't it, the transportation of goods
              Q
19
     to the market, a critical factor for businesses?
20
              Yes.
                      Wouldn't all of these factors tend to
21
     change the structure as it existed in America thirty,
22
23
     forty years ago?
24
     A
              Yes.
25
                       Isn't in fact the structure of cities
              Q
```

1	changing?
2	A Yes.
3	Q Where people were willing to accept high
4	density, they now no longer want to.
5	A Yes.
6	Q Where people accepted pollution, they now
7	no longer want to.
8	A Yes.
9	Q Where people accepted crime, they now no
10	longer want to.
11	A I doubt that, that they ever accepted crime, at
12	any rate.
13	Q Well, people have moved out of cities
14	because of that, have they not?
15	A Some may have, yes.
16	Q The ones who were able to.
17	A Yes.
18	Q So that density would be a critical
19	factor as to how anything is regarded today by a planner,
20	would it not?
21	A a result of those factors, no.
22	Q Would density be a critical factor in
23	planning?
24	A Yes. It's a very important factor, yes.
25	Q In your studies of jobs and work, getting

```
1
      back to heads of households, is it true that clerical work
 2
      is largely performed by secondary workers?
               In suburban areas, yes.
      A
  3
               Q
                         As opposed to family heads of households.
  4
      Α
               In cities mainly with family heads, yes.
  5
                         Did your factors ever concern yourself
  6
      with moonlighting patterns?
  7
               Well, the Regional Plan has gone into the question
      Α
  8
      of dual job holders, yes.
  9
 10
                         Have you considered that in any of your
               Q
 11
      factors of consideration or your graphs or diagrams?
 12
               No.
 13
                         Do you believe that people want a higher
               Q
 14
      standard of living --
 15
      Α
               Yes.
                         -- in this area --
               Q
 16
 17
      A
               Yes.
                         -- in Middlesex County?
 18
               Q
. 19
 20
                         Isn't the desire for a higher standard
     of Living a culmination of the American dream for some
 22
      people?
 23
               I believe so, yes.
 24
                         Aren't they in fact subjected to pictures
               Q
 25
      on television of homes with grass areas, play grounds?
```

· ·	· · · · · · · · · · · · · · · · · · ·			
1		MR. SLOAN	E: Objection.	
2		THE COURT	: I'll sustain the	e objection to
3	tha	ıt.		
4	Q	Do you be	lieve people are mo	otivated to
5	acquire cert	ain standards o	f living?	
6	A It	chink it's basic	to human nature to	try to
7	improve one'	's conditions.		
8	Q	Do you be	lieve that some peo	ople in the
9	quest for th	at where the fa	mily structure was	where one
10	person worke	ed now two work	to provide those su	uch <b>amenities?</b>
11	A Yes	<b>3.</b>		
12	Q	Do you ha	ve any statistics	as to how many
13	families in	Middlesex Count	y have more than or	ne working
14	member?			
15	A No,	, I do not.		
16	Q	Do you kn	ow what the figure	is for New
17	Jersey?			
18	A No.			
19	9	Do you kn	ow what the figure	is for the
20	New York Reg	gion?		
21	A No.	**************************************		
22	Q	If I were	to suggest to you	that the
23	figure if fo		ould you agree or	
24		would consider t		
25	Q	Would you	consider it proba	bl <b>e</b> ?

1 Α Yes, probable. Including teenagers and everyone 2 else, yes. I show you P-54. You have an addenda 3 on the bottom that says the definition you have chosen 4 includes counties that were different than that in the New 5 York Region. 6 No, sir. It says study area includes counties not 7 8 included in R.P.A. historic definition of New York Region reading from 1929. New Jersey counties added to study 9 area are Mercer, Hunterdon, Sussex, Ocean and Warren. That 10 was for a special study as listed in the table. 11 So the New York Region actually includes 12 a smaller or greater area than in relationship to your 13 Middlesex County figures. 14 A larger area. Α 15 16 So that the percentiles are distorted, Q 17 are they not? 18 A No. 19 Middlesex figures are accurate, your Ιf 20 region is more, is it not? If Middlesex County is --21 Where did you get the Middlesex County 22 23 figures? From the same regional plan study, The Region's 24 25 Growth.

	Q But the New York Region is different than
2	the region definition by the Regional Plan Association?
3	A It's their table and they have made a footnote
4	stating that for the purposes of the study of the region
5	they have added the following counties as I mentioned.
6	There's five New Jersey counties that are not included in
7	the usual region by the Regional Plan Association.
8	Q So for the purposes of that particular
9	study the Regional Plan Association shows a different
10	region.
11	A For the study of the region's growth, yes.
12	Q And for the purposes of this particular
13	graph that you've chosen to prepare, P-54, your definition
14	of region changed.
15	A Yes. I regret that was necessary because I think
16	it would have shown more sharply had these other counties
17	not been included.
18	Q Did you change the definition of region
19	in other graphs
20	A Not to my
21	to suit the point you were trying to
22	make?
23	MR. SLOANE: Objection.
24	A I didn't change
25	MR. SLOANE: I object to Counsel's
- 1	

1	characterization.
2	THE COURT: Wait a minute. There's an
3	objection.
4	The objection is sustained.
5	Q I show you P-55 and I wonder if you could
6	indicate the percentage drop of farms in number from 1950
7	to 1969.
8	A As given here?
9	Q Yes.
10	A The number of farms in 1969 was about twenty-five
11	per cent of what it was in 1950.
12	Q And the number of acreage about fifty
13	per cent?
14	A About fifty per cent, yes.
15	Q Could you also conclude from that that
16	farms have gotten larger?
17	A Yes.
18	Q Would that not also be reflective of the
19	period of time from 1950 to 1969, to reflect more modern
20	methods of farming?
21	A I think that larger farms find it economically
22	easier to survive, yes.
23	Q So that if one person eliminates another
24	farm by acquiring it to his own structure of acreage, he
25	then becomes more economical and better able to meet market
,	

```
1
     conditions.
                  Is that true?
 2
              That's true.
                       So that the nineteen years covered by this
 3
     graph don't specifically point out any technological changes
 4
     in the farming technique that have occurred in the period
 5
     of time covered.
 6
     Α
              They do or they don't?
 7
 8
                       They do not.
              0
 9
     A
              Well, they don't deal with that factor. They only
10
     show the shrinking of acreage and the number of farms.
11
              Q
                       Do you know what the total yield was in
12
     1950?
13
              No.
14
              Q
                       Do you know what the total yield was in
     1969?
15
16
              No.
17
              Q
                       Do you know whether or not those farms
18
     were in fact growing farms as opposed to chicken farms
19
     or cattle farms?
20
              No, I do not.
21
                       Do you know what portion of New Jersey's
22
     farmers found themselves to be noncompetitive in the open
23
     market and forced to close up?
24
              I don't know proportionately but I know that there
25
     was a serious economic problem for farmers in New Jersey.
```

```
1
                Q
                         I show you now P-56. You prepared this
  2
       graph, did you not?
       Α
                Yes, I did.
  3
                         And the choice of the headings in the
                Q
  4
       columns one through ten were selected by yourself.
  5
                Yes.
  6
                         To illustrate a particular point.
                Q
  7
       that correct?
  8
                To demonstrate my theory of metropolitan regional
      A
  9
       growth.
 10
 11
                Q
                         With regard to column number eight,
 12
       do you know what percentage of the population -- strike that.
 13
       Isn't it true that old people tend to be less mobile?
 14
       A ·
                Yes.
 15
                         So that if you in fact show an older,
 16
      more established area, there will be a greater presence
 17
      or greater number or percentage of older people?
 18
       Α
                That's exactly what I showed, yes.
 19
                         Are you aware of new communities being
      built where old people are attracted and in fact the
 20
       communities are restricted to old people?
21
       A
                Yes.
 22
                         How would that be affected or shown in
 23
 24
      your graph?
 25
                If there were a great number of them in a suburban
```

1	area, they would run counter to what is the gradient of
2	the metropolitan area as the distribution per age.
3	Q Would they be exercising their choice
4	to live in that particular location?
5	A Yes. If they could exercise that choice.
6	Q Aren't there certain geographical
7	attractions that attract people of older age?
8	A To warm climates, yes.
9	Q Don't they seek to avoid pollution, too?
10	A Everyone does, I guess.
11	Q On column ten, median family income,
12	1970, doesn't that only in fact reflect the job structure
13	available in the County?
14	A No.
15	Q Isn't the relationship of jobs to housing
16	an essential ingredient?
17	A It reflects jobs in part it reflects suburbaniza-
18	tion, the ability of people to live away from their jobs
19	because they can afford the larger commute, longer commute.
20	Well, wouldn't the people with the
21	greater amount of money afford the longer trip?
22	A Yes.
23	Q And then don't you then keep going to
24	another spiral and then another spiral, another ring and
25	another ring and another core and another ring and another

```
ring?
1
2
             Yes. There's a limit because Middlesex County
    now abuts the outer ring of the Philadelphia region and
3
    Mercer is in the Philadelphia region and Middlesex is in
4
    the New York region.
5
                      But doesn't one region assert a dominant
6
    influence over the other?
7
             I believe that the New York region has an influence
    Α
8
    on the whole United States.
9
10
                      So theoretically New York rings could go
             Q
11
    ad infinitum. Isn't that true?
12
             Not for the purposes of Metropolitan concerns
13
    because the Metropolitan concern relates to a metropolis.
14
                      Column five, you say per cent of population
15
    nonwhite. Whose definition of nonwhite did you use?
16
             That was the Census table printed by Tri-State,
17
    a publication headed nonwhite population, 1970 per cent
18
    of total population.
19
                      Do you know what the definition of non-
20
    white is for the use of that table?
21
        Monwhite in this table, I believe, would be racial.
                      The definition merely says that which you
22
23
    just said.
24
    Α
             I believe it's racial, yes.
25
                      Is it essential to understand the use of
             Q
```

1	the back-up material to know the definitions used?
2	A In some instances it's important, yes.
3	Q Do you think it's important to know the
4	definition of nonwhite by Tri-State?
5	A Yes.
6	Q You don't recall it offhand, though?
7	A Yes. I understand it to be racial.
8	Q Nonwhite is what?
9	A Well, those not of the white race.
lo	Q Would that only mean black or blacks,
1	Asians the American Indian is a nonwhite?
12	A Yes. Everyone that is not white.
3	Q I'm sorry.
4	who A Everyone/is not of the white race.
15	THE COURT: The Court will recess for a
16	few minutes.
7	(A recess is taken at this time.)
.8	THE COURT: All right, Mr. Lerner.
9	With regard to P-56 again, Mr. Erber,
20	column three, you have median rentals. Would not another
21	reason be that newer construction costs more to rent;
22	therefore, the rentals are more money as you go further
3	from the core?
4	A That's true.
5	Q And in fact isn't the whole purpose of

ì	
1	P-56 to show that a city has areas of lesser development
2	leading to it? When you're driving down a highway and
3	you're coming to a farm area where there's very, very
4	little, no housing, and then you see one house per five
5	thousand feet and then we'll see three houses and then
6	you'll see twenty houses in five thousand feet and you'll
7	see a hundred and fifty and you know you're coming to a
8	concentration of population?
9	A That's true.
10	Q And that's true not only in Middlesex
11	County but all over the world.
12	A You go up the gradient, yes.
13	Q Well, depending upon the mode of travel,
14	either up the gradient or down the gradient.
15	A Yes, sir. It's the socio-economic gradient
16	that changes.
17	Q And the socio-economic gradient, there
18	are many factors that determine why a city grows the way
19	it does. Isn't that true?
20	A Yes.
21	And in fact I've presented you now
22	with P-59. P-59 is in fact a traffic volume survey at
23	various locations, is it not?
24	A Yes.
25	Q And the counts reflect time periods 1954

```
1
     1964, 1974.
 2
              Yes.
 3
                        Do you know what the total number of
              Q
     vehicles were in 1954 in New Jersey?
 4
 5
     Α
              No.
                   I do not.
 6
                        In 1964?
              Q
 7
     Α
              No.
 8
              Q
                        1974?
     A
              No.
 9
              0
                       Would you assume that there are a greater
10
11
     number in '64 and '74 than there were in '54?
12
              Yes.
13
                        There's no way of your factoring what
14
     the percentile of number of vehicles are?
15
              No. I'm not quite sure what you mean, but --
16
                        Well, is there some type of a variable
              Q
17
     to see whether or not at an intersection -- the only fact
18
     that we're dealing with here is the sheer number of cars
19
     that pass the point, at a given point. Is that correct?
20
             Yes. Right.
21
                        Do you know whether the point on a dual
22
     highway is both sides of the highway or one side?
23
              It's usually one side. They just make assumptions
24
     that they equal each other.
25
                      Do you know whether in fact that was in
```

1	fact so in all of these various surveys, whether they
2	represent the true count or whether they were doubled by
3	the highway department?
4	A My understanding is that the standard method is
5	double.
6	Q Do you know the period of time used to
7	make the count?
8	A Yes. It's a twenty-four hour count.
9	Q Do you know what day of the week was
10	chosen?
11	A No.
12	Q Do you believe that the day of the week
13	chosen to make the count is essential in determining the
14	effectiveness of the count?
15	A No, because it's an average annual daily traffic
16	and they have they have a factor by which they average it
17	out.
18	Q You used the words to describe this
19	particular chart on your direct examination "steep increases."
20	With regard to highway location one, do you know what, if
21	any, State institution is in or near Jamesburg?
22	A I know there is a State institution. I do not
23	recall which, no, at present.
24	Q Do you know whether or not the traffic
25	generated by that facility has increased from 1954 to '74?

```
Α
              No, I do not.
 1
                       On point two you show almost no increase.
 2
     I would assume for the purpose of my question that the
 3
     difference between 12,200 and 13,500 is negligible.
 4
              That's true.
     A
 5
                       So that that portion of the highway,
 6
     I assume it's a highway, Route 130 --
 7
 8
     A
              Yes.
 9
                       -- there's no increase in traffic,
              Q
10
     basically.
11
              Small increase, yes.
12
                      Do you know what effect the Turnpike has
13
     had on Route 130?
14
              I'm sure it siphoned a lot of traffic off of it.
15
                       You indicated, I think, in a previous
16
     question, that State money was used to build or Federal
17
     money was used to build the New Jersey Turnpike.
18
                    I did not say that.
     A
              No.
19
                       In fact, the New Jersey Turnpike carries
20
     a Federal Highway designation, does it not?
21
     A Yes, it does.
22
                       Although no Federal funds were used to
23
     build it.
24
              That's true.
25
                       So that New Jersey's resource, the highway,
              Q
```

```
1
    is now interconnected on two terminuses with Federal
 2
     funded highways.
 3
              Yes.
 4
              Q
                       So the third one down, intersection U.S.
    One across from Forrestal Airport, do you know where Route
 5
 6
    One goes to or comes from at that point?
 7
              Well, it's going south in the direction of the
    interchange with the road out from Princeton.
 8
 9
                       Isn't it the point that you would use
10
    to go to the City of Trenton, Route One?
11
    A
              Yes.
12
                       And, in fact, the next center is Trenton.
13
    That's the nearest center, urban center, to that point on
14
    the highway, isn't it?
15
              Major center.
    A
16
                       And Princeton would be the minor center.
17
    A
              Yes.
18
                       You have written down Route 171 below
              Q
19
    the Raritan River Railroad above U.S. One. Do you know
    where that is, what route 171 is?
20
              That might be a misprint. I don't remember.
21
22
    took these off of a highway map.
23
                       And what was your criteria for picking
              Q
24
    these off a map, the location or the fact of the increase
25
    of traffic?
```

3.1	
1	A I took everyone I could locate on the maps without
2	regard to what the change was.
3	Q The twelfth one down, the second from
4	the bottom, Route 171, shows a dropping off of traffic or
5	a very constant traffic from 1954 to 1974.
6	A That's true.
7	Q Would you ascribe a significance to that
8	as being that the highway could not accept any more traffic
9	from 1954 to 1974? Is that a possibility?
ιο	A That is a possibility.
۱1	Q In fact, hasn't vehicular traffic been
12	enhanced throughout all of New Jersey in the last twenty
13	years?
14	A Yes.
15	Q In fact, the connection of the New Jersey
16	Turnpike to the Federal systems have enhanced the position
17	of New Jersey as a corridor State, has it not?
18	A Yes.
19	Q Do planners accept and acknowledge the
20	fact that cars put out pollutants? when I say cars,
21	I mean cars and trucks.
22	A Yes.
23	Q And the pollution promulgated or put out
24	by these vehicles, is it detrimental to the health of the
25	people living in the area?

1	A If they live that close to it, yes.
2	Q Do you know how close homes in Middlesex
3	County are to the New Jersey Turnpike?
4	A It varies.
5	Q Are some right up against the Turnpike?
6	A There are some places, some few places, where that
7	is true.
8	Q And Route One also. Isn't that true?
9	A Yes.
10	Q So that by increasing the traffic flow
11	in the corridor you've increased the pollutants in the air.
12	Isn't that true?
13	A Yes.
14	Q And environmentally then New Jersey has
15	not become as safe as other areas of the country.
16	MR. SLOANE: Objection, your Honor.
17	THE COURT: How could he possibly know
18	that, Mr. Lerner?
19	The objection is sustained.
20	Q Is New Jersey the most heavily traveled
21	State in the Union?
22	A I think on a linear mile of State road I once saw
23	figures that it is the highest in the nation, yes.
24	Q And do you know what County represents
25	the greatest concentration of roads in the entire State of

1	New Jersey?
2	A Middlesex must be close to the top if it isn't the
3	top.
4	Q The geographical shape of New Jersey
5	sort of almost dictates that, doesn't it?
6	A There's a heavy road pattern in Essex and Hudson
7	Counties.
8	Q But the narrowing of the State
9	A Union County.
10	Q is at the point of Middlesex, the
11	Raritan River.
12	A Right.
13	Q Which is the site of Middlesex County.
14	Isn't that correct?
15	A Yes.
16	Q In fact, all the growth, traffic growth,
17	to Monmouth and Ocean Counties, if they are in the New
18	York area, must travel through Middlesex County.
19	A. A. Xes.
20	And the journeys to work of the people
21	living in those counties and working in Union and Hudson
22	and Essex and New York must go through Middlesex County.
23	A Yes.
24	Q Perth Amboy, we discussed before,
25	developed because of its sea port facilities, did it not?

```
1
     A
              Historically, yes.
2
                       Historically, what are the major
     businesses that located in that area?
3
     A
              At what point of history?
4
                       Well, in the late 1800's.
 5
     A
              I believe it started -- the largest industries
6
     began there as raw chemical industries.
 7
 8
              Q.
                       In fact, are chemical industries still
 9
     present in the area?
10
              Yes.
11
                      How about smelting industries?
              Q
12
     Α
              Yes.
13
                       Which relied on ore shipments.
              Q
14
    Α
              Yes.
15
                       In fact, the ore shipment was the reason
     it was located by the deep water port, was it not?
16
17
     A
              Yes.
                       Do these industries emit pollutants?
18
              Q.
19
              Yes.
                       Are you familiar with the quote that
20
              Q
    New Jersey has the highest cancer rate of any State in the
21
     United States?
22
23
              I'm not familiar with it but it could be.
     A
24
                        Well, I'll get to that in a few minutes.
              Q
25
                        THE COURT: You already had about an hour
```

1 of cross examination, Mr. Lerner. 2 MR. LERNER: I didn't realize that I 3 was limited, your Honor. I've done a great deal 4 of research with regard to Mr. Erber's twelve hours 5 of depositions. 6 THE COURT: If there is anything that 7 you've added to your case by cross examination, 8 I wouldn't know what it was. 9 MR. LERNER: Well, if your Honor please, 10 I'm trying to establish that Mr. Erber has chosen 11 to pick and choose that which he chooses all over 12 every one of his graphs, eliminating certain 13 factors, each of which is capable of another 14 evaluation and determination by another party. 15 With regard to P-61, Mr. Erber, you relied Q 16 on Spread City. Is that correct? 17 Yes. I don't remember it by number but I believe 18 it is P-61. 19 Was Spread City revised via the Institute? 20 A No. 21 You're unaware of any revision of Spread Q City? 22 23 You mean by the Regional Plan Association? A 24 That's correct. 0 25 Not to my knowledge. A

1	Q Do you know in the years 1960 to 1970,
2	which is the time period you chose to use, whether or not
3	there were any major new highways built in the County of
4	Middlesex?
5	A I believe that 287 was developed during that
6	period.
7	Q Do you believe that the intention of the
8	development of 287 was to in fact enhance employment
9	development?
lo	A The intention, 287 was shown on the Regional Plan
1	Association's map in the 1920's, and I don't believe they
12	had that intention at that time.
13	Q Has it in fact attracted factories and
4	research facilities?
15	A Yes, it has.
16	Q Do they line the highway in Middlesex
7	County?
8	A I don't know if they line them. They are visible
9	from the road, yes.
20	Q You indicated with regard to P-61 that
21	aerial photographs were used to identify Middlesex County.
22	A Yes.
23	Q Did you verify the aerial photographs?
4	A I did checking on aerial photographs, yes.
5	Q You indicated you did checking on aerial
- 1	

ı	photographs. Did you check the ones for Bergen County or
2	Passaic?
3	A I think I had occasion to check almost all of the
4	New Jersey Counties.
5	Q Did you prepare a chart on P-61?
6	A I prepared the chart called Zoning of Buildable
7	Vacant Land in Middlesex County, 1960 to 1970, yes.
8	Q And chart 2, Zoning of Vacant Land for
9	Residential Use?
10	A Yes.
11	Q Can you then tell me what is meant by
12	the word net in regard to land supply?
13	A That's net vacant land, which is the amount that
14	is left after you extract developed land and unbuildable
15	land.
16	Q Can you tell me in 1970 what the State
17	average for commercial land is?
18	A No.
19	If I were to say to you that it's 3.6
20	per cent, the same as Middlesex County's figure, would you
21	disagree with that statement?
22	MR. SLOANE: Objection, your Honor. This
23	is going well beyond Middlesex County, again.
24	THE COURT: I'll sustain that objection.
25	

. 1	in evidence in preparation of your data?
2	A Yes.
3	Q And that has been introduced in evidence.
4	A Yes.
5	Q The percentage of commercial property
6	in the entire area of study for that period for commercial
7	is what?
8	A 3.6.
9	Q And what is the percentage for Middlesex?
10	A 3.6.
11	Q Isn't it a fact that as a comm <b>ercial</b>
12	area develops services are drawn to it, other services?
13	Competition breds competition?
14	A As long as there is a market, yes.
15	Q And isn't it a fact that as people
16	exist services are drawn to it?
17	A Right.
18	Q In fact, commercial services are
19	reflective of the population location. Isn't that true?
20	A Yes.
21	Q They tend to move where the people are.
22	A Yes.
23	Q And with regard to your figure on mobile
24	homes, on Page 10A mobile homes shows zero. Is that
25	correct?

1	A For Middlesex County, right.
2	Q On Page 11A I'm sorry.
3	I'm looking at 6B. On Table 6B, Page 6B, Table
4	Three, what is the figure for mobile home acres for Middleses
5	County?
6	A That's a different classification. That shows
7	land that's zoned not residential and that shows one hundred
8	twenty acres for mobile homes on nonresidential property.
9	Q So that by reading different tables mobile
0	homes are permitted in certain zones and are not. Isn't
.1	that correct?
12	A Yes. They are permitted in nonresidential and
3	not in residential.
4	Q But you have only chosen to include those
15	that are specifically mentioned in residential zones. The
16	120 acres of mobile homes that are reflected in not
17	specifically residential zones you've excluded from your
8	graph.
19	A I don't believe I show mobile homes at all in my
20	graph.
21	Q With regard to 11A, Middlesex County has
22	approximately how many acres for multiple family homes?
23	A I would say somewhat under two thousand. Let me
24	see what this says.
25	Q And that many
	<b>1</b>

A 1 Somewhat under two thousand in both residential and nonresidential zones, yes. 2 Well, does that only include the 3 residential multi-family only included in the residential 4 zones and not include those included in the zones zoned 5 other than residential that accommodate the use? 6 On Page 10A it shows that are in residential 7 zones and there are 307 acres. For those that are in both 8 9 residential and nonresidential zones, it is under two 10 thousand. Nonresidential being industrial. 11 And the projection right across is again 12 you chose not to break down two bedroom and three bedroom, 13 et cetera? 14 No. I used a single column for multi-family homes. 15 Q Mr. Erber, 62 is the ratio of jobs to housing. Is that correct? 16 17 Yes, it is. Α 18 Now, when you used the term ratio 2.2 19 new joba to one new housing unit, are you then equating 20 that there are two working people per family? A No. It shows that during, between '60 and '70 21 22 there were 2.2 new jobs created to every new housing unit 23 created. 24 Do you know whether or not the ratio of Q 25 houses to jobs in Middlesex County were built according to

```
the accepted ratio? Whether or not Middlesex County
1
     built enough houses to accommodate the workers in Middlesex
2
     County?
3
              My answer is no.
4
                       The 1960 figures show that people, housing
              0
 5
     was provided for people coming in out of the County.
6
     that correct? Or just the opposite?
                                             1960.
 7
     A
              I couldn't answer you what they were built for.
 8
 9
                       Well, the total number of jobs in 1960
10
     is a hundred and two thousand.
     Α
              Right.
11
12
              Q
                       And the total housing is 125,000.
13
     A
              Right.
                       Is that almost the same difference between
14
              Q
     that as there is between 1970?
15
                   It's reversed itself.
     Α
              No.
16
                       Well, in the sense that it reversed
17
     itself, did the family capacity to earn also change from
18
     1960 to 1970, the number of people working per family?
19
              That might be so. I'm not sure.
20
21
                       With regard to P-65 I have a short
              Q
22
     question. Regarding mobile homes, do you also include
23
     factory built homes, and I mean by that prefabs, or do you
24
     only concern yourself with what we call a towed motor home,
25
     which is hooked up to a trailer and towed?
```

1	
1	A Prefabs require a building permit and they are
2	assembled on site. A mobile home is a home that has been
3	completely put together and towed to the site.
4	Q So your figures don't reflect modular
5	homes or factory built housing?
6	A It does under housing permits, not under mobile
7	homes.
8	Q But the mobile home figure does not
9	include it.
10	A No.
11	Q With regard to P-66, are you aware of any
12	reason that plants were forced to close in various portions
13	of the core, let's say in Hudson County or Essex County or
14	New York, and relocate in the same market area?
15	A I don't know of any.
16	Q Are you aware of any phenomenon where
17	plants are finding their manufacturing facilities outmoded
18	and try to move in the same area?
19	A Yes, they do.
20	Q Do you know how many of those plants
21	moved into Middlesex County?
22	A No, but I assume a very high number.
23	Q Would they have moved as a general
24	pattern of the plan or would they have offered the
25	opportunity to their workers to move with them to at least

keep their jobs? 1 My experience in job-housing study is it's offered 2 to very specially skilled help that they do not wish to 3 lose and the executive personnel. 4 So that the older, long-term employee, 5 Q the foreman, would tend to go with the company. 6 A Yes. 7 And would that person endure a greater Q 8 trip to work? 9 10 If he didn't relocate he would, unless he was 11 originally a resident of Middlesex County. 12 But the chances of that are not dependent 13 upon the job. In other words, the job is what is moving 14 at this point. Isn't that so? 15 That's true. 16 Your back-up data indicates that the 17 same number of people work in the County as almost work 18 out of the County. Is that correct? 19 I believe that's somewhat the figure, yes. 20 So that the sheer number of people 21 working in and working out are the same but the bottom line you have down as 291 per cent on your graph, on P-66. 22 23 Yes. 24 But that only reflects the same number Q 25 of people. Isn't that true?

```
1
     A
              No.
2
                  The only factor that has really changed
              Q
     is the number of jobs.
3
     A The jobs have increased that are filled from
 4
     people out of the County, yes.
 5
 6
                       Shopping centers represent a new mode
     of retail sales, do they not?
 7
     A
              Yes.
 8
 9
              Q:
                       Where stores get together and acquire
10
     joint parking.
11
     Α
              Yes.
12
                       And they find this is a convenience to
              Q
13
     induce customers. Is that not true?
14
     A
              Yes.
15
                       It's a new marketing phenomenon, is it
              Q
16
     not?
17
     A
              Yes.
18
                       As opposed to a department store, which
              Q
19
     was the older method of sales.
20
     A
              Yes.
21
                       So as times change, commercial develop-
              Q
22
     ment changes, does it not?
23
     A
              Yes.
24
              Q
                       Would you consider the shopping center
25
     an evolution of commercial sales?
```

11		
1	Α	Yes.
2		Q Would you say that the shopping mall now
3	represen	ts the most modern form of commercial sales
4	techniqu	e?
5	A	The most recent, yes.
6		Q Would you state that this type of an
7	operatio	n requires a greater land mass?
8	A	Yes.
9		Q Than formerly occupied by the same type
10	of use.	
11	A	Yes.
12		Q And because isn't it a fact that certain
13	uses of	the land, certain businesses, require or want more
14	land aro	und them?
15	A	Yes.
16		Q In fact, isn't this critical to their
17	choice?	
18	A	Some are required to do so by zoning; some by
19	choice.	
20		Q The ones who are required to do it is
21	where so	meone put a limitation on them, perhaps environmental
22	noise po	llution, perhaps?
23	Α	There might be reasons like that, and sometimes
24	they are	not.
25		Q But there are certain industries that do
I	•	

L

1 have certain restrictions placed on them because of noise? 2 Yes. In fact, certain commercial ventures, 3 Q shopping centers, also require buffer areas to adjacent 4 residential areas in an attempt to limit the noise, 5 pollution. Isn't that true? 6 A 7 Yes. Q That would be good planning, would it 8 not? 9 10 Generally, yes. 11 The development of areas for housing Q 12 are necessarily dependent on services being afforded, are 13 they not? I mean by that water, sewer. 14 At higher densities, yes. Α 15 To talk in meaningful numbers, would it Q not require package facilities such as a sewer line and 16 17 water lines, whereas not to depend on wells and septics? 18 A Yes. There's a general aversion to approving 19 low density even that depends on septic tanks, except in certain areas of very permeable soil and low density. 20 21 You've chosen as a region Middlesex 22 County, have you not? 23 Α No. 24 For the purposes of your study, you Q 25 only limited to Middlesex County, have you not?

1	A No. I studied Middlesex County but I said the
2	region was Northeastern New Jersey and the greater New York
3	area, of which Middlesex is a part.
4	Q Do you believe that the region that will
5	provide or that should reflect the housing should provide
6	the services for that use?
7.	A Certain types of services have to be regional,
8	yes; water supply, for instance, in large part.
9	Q Would the services of mass transit also
10	have to equate the region?
11	THE COURT: Excuse me. Somebody is
12	talking to me.
13	MR. LERNER: I'm sorry.
14	(The Court and the Court Officer confer.)
15	THE COURT: Court will recess until nine
16	o'clock.
17	(The Court stands in recess.)
18	
19	
20	
21	
22	
23	
24	
25	

	SUPERIOR COURT OF NEW JERSEY
	CHANCERY DIVISION
	MIDDLESEX COUNTY Docket No. C-4122-73
	DOCKEE NO. C-4122-73
URBAN LEAGUE OF GREATER	
NEW BRUNSWICK, et al,	
Plaintif	fa
vs.	CERTIFICATION
MAYOR AND COUNCIL OF THE	
BOROUGH OF CARTERET, et al	
Defendan	ts. :
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