Transcript of Deposition of David H. Engel taken by Janet Labella and John Payne

PS:130

Note: John M. Payne, Constitutional Litigation Clinic Of Rutgess, took part in deposition

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SUPERIOR COURT OF NEW JERSEY
CHANCERY DIVISION - OCEAN COUNTY
DOCKET NO. C-4412-73

4 URBAN LEAGUE OF GREATER :

NEW BRUNSWICK, et al.,

Plaintiffs, : CIVIL ACTION

v.

DEPOSITION OF:

BOROUGH OF CARTERET,

DAVID H. ENGEL

8 et al.,

De fendants.

De l'elladires.

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TRANSCRIPT of deposition taken by and before MARY LUKENSOW, a Certified Shorthand Reporter, and Notary Public of the State of New Jersey, at the offices of SOUTH BRUNSWICK TOWNSHIP MUNICIPAL COMPLEX, MONMOUTH JUNCTION, NEW JERSEY, on WEDNESDAY, MARCH 28, 1984, commencing at 1:30 P.M.

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APPEARANCES:

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      By: Ms. Labella
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                    EXHIBITS
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              Map of South Brunswick Township
   P-1
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             Chart 3
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DAVID H. ENGEL, having offices

at South Brunswick Township Municipal Complex, being

first duly sworn by the Notary according to law

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DIRECT EXAMINATION BY MS. LABELLA:

testified as follows:

Q. Mr. Engel, as you know, my name is Janet Labella and this is John Payne and we represent the Plaintiffs in this case.

Could you briefly describe for us what your background is in planning?

- A. Sure. I am the director of planning and development for South Brunswick Township. I have been employed by the town for approximately four and three-quarter years. I have a bachelor's degree in urban planning and economics from George Washington University. I have a master's in city and regional planning from Rutgers University. I am a licensed planner in the State of New Jersey. I am a member of the American Institute of Certified Planners, an associate with the American Planner's Association. I have been professionally practicing planning in the State of New Jersey for five years, maybe a little longer by now.
 - Q. Have you written any articles or have you

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- done any studies on fair share methodology or any other aspect dealing with Mount Laurel?
- A. I have been involved in the development of five master plans, in conjunction with David Zimmerman Associates in Morristown, and in that capacity, doing those municipal master plans, we did do fair share of housing and houses. I can give you the names of the towns, if you would like.
 - Q. Yes, would you?
 - A. Hopatcong Bureau, Vernon Township, Belvidere, the town, in Warren County, Wood-Ridge in Bergen, and I did some housing work for Washington Township in Morris County. I have also been involved in the revision of the South Brunswick Township master plan.
- Q. What was the second one that you mentioned?

 I missed that.
 - A. That could have been Vernon Township.
 - Q. Right. That was the one.
- Now, how many of those townships were involved in Mount Laurel litigation when you were involved in developing the master plans?
 - A. I really can't answer that. I don't recall.
- Q. But you were cognizant of Mount Laurel at the time?
- 25 A. Yes.

Engel - direct Were you attempting to take care of and 1 0. satisfy the Mount Laurel obligations in the master 2 3 plan? 4 A. Yes. 5 MR. BENEDICT: Are you talking about Mount Laurel One or Mount Laurel Two? 6 7 THE WITNESS: Mount Laurel One. 8 Ο. Which was ~ That was the current planning norm of the 9 day and we were looking to allocate something on a 10 fair share basis. We also considered the state DCA 11 allocation housing plan of 1978, I believe. 12 13 0. Now, do you have any other experience or any 14 other expertise in the Mount Laurel area? No . 15 Α. 16 0. I would like to direct your attention to 17 your report on South Brunswick Township's fair share allocation? 18 19 Α. Yes. 20 Q. This was prepared by you, was it? 21 Yes,it was. Α. I have a few questions dealing with fair 22 Q. 23 share analysis, that you have described in the report. 2 4 You appear to rely heavily on the Rutgers report.

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that correct?

- A. Yes, I did.
- Q. Could you explain the Rutgers region and why you think that the Rutgers region is appropriate for South Brunswick?
- A. Yes. The Rutgers report prepared by the center of urban policy research relied on the 1980 census in the definition of region for our area. They utilized the primary metropolitan statistical area comprised of Middlesex, Somerset, Hunterdon and Warren counties. The reason that the census bureau indicated this to be a region was based on journey to work information they had and other socioeconomic characteristics found to be relevant by the U.S. Bureau of the Census, as enumerated in the Mount Laurel study Two done by Rutgers which is part of our Answers to Interrogatories.
- Q. Do you think that the region that you described involves both opportunity for resources and for need for housing?
 - A. I believe it does, yes.
 - Q. Could you explain how it does that?
- A. I feel that Middlesex County is an
 employment generator. Our area, especially in
 southern Middlesex, is the zone of employment for the
 state and especially Central New Jersey. Based on the

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- Rutgers findings, there was a tremendous association
 with commutation patterns and in that central location,
 Middlesex being related to the other three counties.
 - Q. What would happen to Newark, in your theory of region? I presume that you recognize that there is an excess housing need in Newark, for low and moderate income people?
 - A. Yes, I understand that.
 - Q. And where would you match that need with resources?
 - A. Well, the Rutgers study provides that Newark is in another region and they analyze the demographics on that basis. I wasn't considering in my report, on the needs of Newark, even though I am cognizant of them. I was considering the requirements of the town to meet our fair share obligation of the Mount Laurel Two.
- 18 Q. Again you rely on Rutgers for the definition 19 of present need. Is that right?
- 20 A. Yes.
- Q. Now, if I understand that report correctly,
 they identify seven surrogates. Is that right,
 components of present need?
- 24 A. Yes.
- Q. And if housing was constructed before 1940,

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- you need one additional component and if it was constructed after 1940, you need two additional components in order to be counted as a substandard unit for present need. Is that correct?
- A. I believe you are correct. I would have to review the report to be definitive, but it sounds accurate.
- Q. Because my question comes to how, with the calculations made in the Rutgers study, how did they determine which units had either one or two or which ones of the surrogates in order to calculate the present need?
- A. Well, I certainly can't answer that. That's that point. The report was initiated by the league of municipalities in the New Jersey Home Builders

 Association, and Rutgers University was selected because they have the center of urban policy research which is a nationally renowned objective urban research institution. They prepared the report based on the best possible data, with men whose resumes are listed in the report and because of their expertise and their high level of experience, we utilize that information to provide our fair share allocation.

Now, in my Answers to Interrogatories, when I calculated our regional unmet need, I use the

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tabulation table provided in the report, and I think that's clearly consistent with the methodology that they indicated was the appropriate way to deal v/ith fair share under the chapter dealing with municipal allocation.

- Q. But you didn't look behind their tables then to determine how they arrived at the calculations?
 - A. No --
 - O. And the data in the tables?
- A. I read through it and it appeared to be extremely reasonable and I utilized it. I didn't evaluate it to the extreme of criticizing it.
- Q. Going back to region for a moment, do you have a criticism or would you be prepared to critique what has been come to be known as the consensus planners report, which has a distinctly different region than the one that you have defined?
- A. Yes, I would be available for criticizing that. The unmet present region, I felt was totally inappropriate for South Brunswick because of the very reason why I felt that the Rutgers report was appropriate, relying on the U.S. Bureau of the Census. I don't feel that we have any relationship with some of the northern cities, such as Newark and Jersey City, not from a journey to work pattern, nor from a

socioeconomic standpoint.

Secondly, I do not agree with the commuter shed for several reasons, for statistical perfection, there was a consensus that if a 30 minute drive time entered into a portion of a county, we were to take the whole county for statistical perfection. I don't feel that that is an equitable way of dealing with an important policy issue, such as fair share.

Secondly, the Rutgers report establishes that over 30 percent of the prospective Mount Laurel population will be handicapped or unemployed because of age, elderly, some other consideration, and we are basing almost the entire methodology on fair share analysis for prospective on journey to work patterns.

Thirdly, the planning profession is aware through a recent urban land institute study that women, their journey to work patterns, are much different than men, and they are a very large component, of the work force and their general drive time is well under 30 minutes, and I am attempting to get a copy of that study to be admitted to you for your review.

- Q. What is the reason for that, do you know?
- A. Well, women have generally household responsibilities, if they are married, and secondly there was a psychological profile on women versus men

versus their journey to work patterns, women generally just tend to like to be working and employed closer to their home.

- Q. Now, if I understood you correctly, you were relying on the journey to work in a relationship in the region that you have relied upon?
- A. Yes, but I also indicated that there were other socioeconomic reasons that the U.S. Census Bureau utilized the PMSA criteria. Basically, the census bureau is an objective agency, they are federally funded, the PMSA data is utilized in determining HUD, section eight and 202 programs, and there is no involvement between the census bureau and the Mount Laurel Two litigation and because of their expertise in that area, we relied on it heavily. Also it allows for a higher level of continuity and data interpretation in projections.
- Q. You again relied on the Rutgers study for the definition of prospective need.
 - A. Yes, I did.
- Q. And Rutgers, I believe, only used the ODEA demographic cohort for projecting population growth rather than using an average of the economic and the demographic cohorts?
- 25 A. That's correct.

Q. Which was also done by the consensus report.

Could you explain why you apparently prefer the

demographic cohort and what difference that makes to

South Brunswick and to Middlesex County?

A. Well, I felt it was important to utilize a balanced fair share formula for determining the Township's unmet and prospective need. Now, based on that, I felt that the Township has had an enormous track record in decreasing substandard housing within our community by aggressively going after community development block grants, and I felt that we should be credited for our work in reducing substandard housing, so I felt that a percentage of substandard housing versus what we are relative to the region was appropriate.

Also the Township has not been an exclusionary community. We have had an enormous amount of housing production in our town over the last 10 years, and I felt that at least we should indicate that we are a growth community, in the sense of housing and because we do have a higher proportionment, it should be reflected in our allocation.

Q. Excuse me. I think you are answering my next question and not the one I just asked.

I was asking you about the population

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1 projections, and you relied on Rutgers, which only 2 used the demographic cohort.

- A. Right.
- Q. And the consensus report, used an average,
 the economic and the demographic. My question was why
 did you prefer the demographic? I was not getting
 into your methodology.
 - A. I used the Rutgers projections because we wanted to leave with a basis of continuity and we were using the Rutgers region and unmet present and prospective so we felt the continuity would allow us to keep using their projection methodology. We didn't want to jump in and out.
 - Q. So do you have any of your own professional analysis as to which is preferred, the demographic, the economic or a combination in terms of which is more accurate?
 - A. Well, I think the combination is deemed to be equitable by a concensus group, but I am not in a position to answer that question at this time without evaluating both, to determine accuracy.
 - Q. Now, we can get back to the question that you were answering before I asked it, which is I would like you to explain your allocation formula and you were starting to explain the different components,

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different factors in the formula?

- A. That's correct.
- Q. And the first one is the percentage of substandard housing, could you review that again?
- A. Yes.
 - Q. Why you wanted to include that?
- 7 I felt that any allocation formula should be a well-balanced formula, dealing with a number of 8 9 issues. I felt that percentages of substandard housing was important because if a town has not been 10 11 diligent in correcting their housing problems, it should be reflected within the allocation formula and 12 13 conversely, if a town has been utilizing block grant 14 funding to institute a housing rehabilitation program, 15 they should not be penalized.
- Secondly, I felt that the percentage of housing increase over --
 - Q. Could you interrupt you? I want to have a few questions on each one.
 - A. Sure.
- Q. Dealing with the substandard issue, isn't that somehow reflected in the number of units of indigenous need?
 - A. Yes, it is.
- 25 Q. Is that a duplication then, do you think,

where if a Township has done, as you described, and taken care of its indigenous poor by using its money to attempt to renovate housing, wouldn't that be reflected in a much smaller indigenous need?

- A. That's correct, but I also felt that the fair share should be based on some type of indicator of a township's attempt to deal with those issues for the prospective because I felt that a Township like South Brunswick, who is an open community, has a balance zoning approach, isn't a growth area if you didn't have a balancing variable. I felt that our allocation was being weighed one-sidedly on employment and housing rather than looking at a total picture. I didn't feel that that was a fair share way of approaching our community.
- Q. Assuming for a minute now, and I know what I intend to imply, that this does not describe South Brunswick, but assuming you have a community that is very exclusionary and has basically no poor housing or income people living in the Township, wouldn't they then be getting a credit in your formula by having the percentage of substandard housing as a factor in the formula, wouldn't that be to their advantage?
- A. That possibly could be, that possibly may not. I can't answer that because I don't deal in

- hypotheticals, I am dealing with South Brunswick.
- Q. But had a community -- no matter how they arrived at not having substandard housing, that would go to their benefit under your formula, whether it was because they fixed up their housing or whether they simply didn't permit low income housing or low income people into the community?
 - A. That's a potential, but I am sure the Plaintiff's counsel and experts have scrutinized the Township, or the municipality for a number of reasons and if they were that exclusionary, I think it would be obvious to the courts.
 - Q. Let's go to your second factor, which is the percentage of housing increase. What was your rationale for including that?
 - A. Well, from all the reports I have read dealing with fair share, there seem to be a tremendous emphasis on growth and the township's ability to assimilate growth, and I use that percentage because I felt that that was demonstrative of a fair share component or variable, the ability to assimilate housing and how is a community related from a housing standpoint to a region on the growth trend line. I just felt that that was an appropriate variable. I also believe that several of the, I think the court

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expert used housing growth also at one time.

- Q. Are you referring to Carla Lerman?
- A. Yes, their initial report.
- Q. How does that, actually work, if a community has had a substantial increase in housing, it would have a higher proportion vis-a-vis the other communities and therefore the fair share allocation would be greater for that community. Is that right?
 - A. That's presumably correct.
 - Q. Now, your third factor is the equalized property evaluation?
- A. Yes.
 - Q. Could you explain also how that one works?
- A. Yes. There was a discussion within the Rutgers report and also much discussion in the planning profession as to how to deal with communities that had a high level of wealth in assimilating the needs of the poor in housing and it was felt that the percentage of equalized property value expressed the level of wealth of a community versus the region, the ability to assimilate. If the town was a town of a lower property value did not have a large tax base, their number would be reduced and if it was a wealth year community with a high tax base, then they are, from proportionment would be increased substantially.

- Q. Now, I am sure you are familiar with the wealth factor debate that went, that the consensus planners were dealing with. Were you involved in that discussion?
 - A. I was involved in that discussion.
- Q. And in a memo from Carla Lerman, she discusses the possibility of using equalized property value and then she rejects or the consensus group rejected using that because apparently they felt that it was going to give a greater weight to the more developed communities, that might not have any vacant land. Do you have any comment on that?
- A. Well, first of all, I did use vacant land in the guide plan dealing with the land factor in my analysis. Secondly, I indicated that we should be using a balanced variable approach to fair share allocation and no one variable in my equasion dominates the other substantially. I believe the Mount Laurel decision calls to all communities to have a responsibility to provide their fair share of the region, whether they be developed or undeveloped or developing and because one variable reflects on a possible bias as toward developed communities, the other variables dealing with employment growth, with housing projects, with land in the state developing or

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growth area I believe will balance those items out.

- Q. Did you consider using the wealth indicator that was used in the consensus report?
- 4 Well, I did not consider utilizing that 5 because I_f as you know, rely strongly on the Rutgers report and there was discussion from the consensus 6 planners standpoint about using a wealth, not a wealth factor but some type of means of economic indicator 8 9 factor and there was a subcommittee that was formed 10 and they were supposed to poll us as planners and I 11 was never polled and I told the Judge at the last meeting, that I wasn't in support of using a wealth 12 factor until I saw which variable was to be utilized 13 14 and what the results were and I spoke, spoke of this 15 in front of everybody.
 - Q. Do you have a particular criticism of the factor that was used, which was this ratio of median income?
 - A, I do, I do have a criticism because South Brunswick Township, again has not been an exclusionary community. We are well balanced, we have an enormous amount of housing production, we have 2300 units of housing approved, most of them are multi-family and townhouses. We have a 700 employment increase a year, based on state government employment figures, and my

1 feeling is that when somebody has the opportunity to live in our town, there is a good chance they'll be 2 3 working in our town and because of our open balanced 4 zoning program, the per capita wealth of the community 5 is a little higher than the region. I think we'll get higher overtime and I feel that that penalizes South 6 Brunswick. I do feel this community is unique from a 7 8 zoning and also from a geographic and economic standpoint, and I feel that all the factors work 9 against the town since I feel it's getting an 10 inappropriate fair share allocation. 11

- Q. Lastly, we'll skip over employment unless you have any particular comments you want to make on that?
- 15 A. No, I don't have.
- Q. That's been in every one's fair share
 allocation, you are using a vacant land in the growth
 area?
- 19 A. Yes.

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- Q. How do you term the vacant land?
- A. Well, we did quite extensive analysis on vacant land in the community, but what we ended up doing was using the tax assessor records and land, on the assessment basis, is classified as developed with a commercial code or a residential code, according to

the use of vacant land or an agricultural code and we utilized land that was vacant or unqualified or in some cases qualified form, that were tenant occupied.

- Q. Did you do this for all the other communities in your region?
- A. No, only for our town. I think that was our sole responsibility.
 - Q. So how does that relate then to the formula?
 - A. We prepared the formula and then we related it to South Brunswick. I don't feel it was our responsibility to provide that formula analysis for other communities. Obviously, it sets up a fair working concept, and if we were to prepare and perform this exercise for every town, you'd allocate equitably the present and prospective needs based on the tabulations for region in the Rutgers report.
 - Q. Maybe my question wasn't clear. What I am curious about is you said that you calculated the amount of vacant land in the growth area in South Brunswick?
 - A. Yes.
 - Q. Now, if I understand how the formula works, is you are going to compare that percentage to the percentage of vacant land in the growth area in your region as a whole, so my question is how did you

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determine -

- A. We used the Rutgers report.
- Q. The Rutgers report for --
- A. They had a variable for percentage -- they
 had vacant land in the state development guide plan,
 they had that variable, I believe.
 - O. Do you know what they based that on?
- 8 A. I do not, at this time.
- 9 Q. So what you did then was use the Rutgers
 10 analysis of vacant land in the region, but revised
 11 South Brunswick's?
 - A. No, we just they didn't have municipal data in the report, so we just felt that the assessment records for the County of Middlesex were uniform for all the towns in Middlesex County and we utilized the tax assessment records.
- Q. But you don't know from where Rutgers derived its vacant land figures then?
 - A. I don't recall. I would have to check.
- Q. Do you think it might have been the DCA vacant land figures?
- A. It may have been used from it, extrapolated from the state plan, I just can't answer that at this time.
- Q. Do you think, let's.-assume for a moment

A. Yes, I could. The vacant land information in the Department of Community Affairs housing allocation plan in 1978 was felt by most planners, under recent scrutiny, that that data was not accurate

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- to be administered on a municipal or municipal basis

 and many of the planners involved in fair share

 analysis at this time had discounted using vacant land

 data and have relied stronger on economic growth

 indicators.
 - Q. Do you find, you said it was felt by most planners, to be accurate. Do you find that it's also not accurate?
 - A. I did not feel that the present state wide vacant land information is accurate, and the governor has requested that the Department of Community Affairs revise the state development guide plan to project more accurate vacant land figures.
 - Q. When we were off the record, you were reviewing your notes and I believe you were thinking that you may have used the figures in Carla Lerman's original report for vacant land?
 - A. That's correct.
 - Q. Now, would you have used those then for Middlesex County and the region other than for South Brunswick, but still revised South Brunswick vacant land figures as you have indicated previously?
 - A. Again, as I indicated, I would have to review my notes closely and look at my methodology as to exactly how the vacant land figure was determined

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- 1 relative to the report, and I just can't answer that 2 now.
 - Q. All right. How extensive are your notes dealing with the use of that factor?
 - A. Extensive enough for me to provide a report to your office, and I would have to review them at another time, I guess.
- Q. Because the report does not have a detailed analysis of the vacant land figures. On page three of the report, you have a chart, and you deal with the four other factors, but you do not have a chart on the vacant land figures, so that is somewhat missing and I am wondering if perhaps you could provide that analysis and send it to me later?
 - A. Okay. That's no problem. I would also like to point out that we are averaging on a five variable formula, our apportionment versus the region, so it's not a significant number, regardless of the methodology, there is no secret that the town is largely vacant.
- Q. But you were using vacant land in the growth area. Is that right?
- A. Yes, I was.
- Q. What portion of South Brunswick is in the growth area?

- A. The Township has two limited growth areas,
 on an apportionment basis, I would say the town is 75
 percent in the growth area, is a general guesstimate.
 - Q. Have you formed an opinion of the use of the growth area itself as a factor in the allocation formula?
- 7 A. As it relates to South Brunswick or 8 generally?
- 9 Q. Well, both. Say generally first and then as 10 it relates to South Brunswick?
 - A. As it relates to South Brunswick, I find that it's highly accurate. Generally, I have seen some problems that the state development guide plan has indicated urban and well-developed communities as growth areas, which I don't feel is appropriate, but I think you have to read the growth or the state guide plan and indicate that that plan was designed to be a general planning tool, not to be utilized as a blueprint for a housing program, and I think it's been misused.
 - Q. The consensus group again has used the growth area itself as one of their allocation factors. What is your view of that, if you have one?
- A. I think the consensus group was utilizing
 the state development guide growth plan because the

- chief justice of the Supreme Court when he wrote the decision indicated that it should be utilized.
 - Q. As a factor in an allocation formula for fair share?
 - A. I believe the Supreme Court decision calls it the blueprint, and I think that's why they were utilizing it.
- Q. But you don't utilize it in your allocation
 formula?
 - A. I used it as vacant land of the SDGP.
- 11 Q. Well, let me direct my question then to the 12 difference. Would you --
 - A. They used the total apportionment.
 - Q. They used the total number of acres in the growth area, you have used vacant acres in the growth area, I presume there is a significant difference between the two, especially in the more developed townships, and my question to you is do you have a critique or review an opinion of the use of the entire amount of the growth area as an allocation factor?
 - A. Well, as you recall, vacant land was suspect as an accurate way of evaluating fair share, and we are dealing with -- we are dealing with apportionments or ratios, not whole numbers. The consensus group felt, the majority of them, that the state development

- guide growth plan growth areas were appropriate and that this was the best way to develop an equitable fair share ratio, by using it as a variable.
 - Q. Now, I don't believe that your report deals with reallocation excess need when a community doesn't have sufficient vacant land?
 - A. No, it does not.
 - Q. Do you think that that is something deficient in your report, do you think that that's an important part of a fair share determination, is to reallocate excess need if a community does not have sufficient vacant land?
 - A. As a planner, I am cognizant of several communities within our area that possibly may have difficulty dealing with a large allocation, but I don't feel that reassigning excess the way it's being done is appropriate because there has not been a full evaluation of municipal infrastructure needs, staging traffic concerns and other components that are intrinsic in comprehensive city planning and growth management, and I think that it's a very one-sided reallocation because many communities with vacant land start getting a large amount of reallocated excess without considering other factors that go into providing for community services.

- Q. So under your analysis then there would be a portion of the fair share that would never be met, since the portion that was allocated to fully developed or almost fully developed communities would not be reallocated?
- A. The concept of excess was not fully evolved when I prepared my report, and I indicated I am cognizant of that problem, but I don't feel that the consensus methodology has been fully thought out and perfected at this time and I do object, the way it's being utilized.
- Q. Well, if you were to prepare your report now, would you have a revision in there to have some sort of reallocation of the excess need that could not be met?
- A. I would consider it, but looking at the excess reallocated unmet present need from South Brunswick standpoint, it's not a significant amount for our town, within the consensus report at this time, and even though I think it should be identified, I don't think it really substantially would increase or decrease our allocation.
- Q. When you prepared your report, did you run the numbers for all the towns involved in this lawsuit?
- A. No, I did not.

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- Q. You just ran them for South Brunswick?
- A. I also ran them for another town, just to

 see how accurate I was with another planner's data,

 but it's unofficial and I really can't recall what the
- 5 | findings were.
 - Q. Which town was that?
- 7 A. I did East Brunswick.
 - Q. But you don't recall what the number was?
- 9 A. I just recall that they were very similar, 10 the final allocation.
- 11 Q. Similar to what?
- 12 A. My numbers were very similar to the East
 13 Brunswick numbers.
- Q. The East Brunswick numbers derived by whom, which there is like three or four —
- 16 A. Carl Hintz report.
 - Q. When you were developing your methodology, did you run numbers for other methodologies with, including different factors or did you arrive at this
- A. No, I just arrived at what I felt was a reasonable basis and utilized it. I did not try to go through a methodology review process to see which is the lowest or highest numbers, I just did what I felt was appropriate as a licensed planner and established base line and applied it to the town.

Q. Moving on in your report, I next deal with affordability, rental and sales prices. That's also onpagethree.

A. Yes.

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- Q. Are you assuming a four person household, when I come up with --
 - A. Yes, I did.
 - Q. So did you make variations for family size then, smaller or larger family size?
 - A. I didn't make variations in this report, I just used that as a basis of establishing low and moderate income affordability on rentals and sales housing for a general criteria discussion.
 - Q. But, for example, if you were dealing with a smaller family, you would make variations?
 - A. If you are dealing with a smaller family, you would have to adjust downwardly the monthly rental ceiling as well as the cost of housing, somebody could afford on a sales basis.
 - Q. Could you explain this multiplier that you use in determining affordable rental housing?
- A. Yes. My first meeting with a group of
 planners in Judge Serpentelli's chambers prior to
 finishing our report, we were discussing the
 apportionment of a household income that people could

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apply to a rental basis and it was felt that 30
percent is the industry accepted multiplier for rental
housing, which includes utilities and we utilized a
$100 a month general norm for electrical, for rental
housing.
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- Q. And that is what the point three multiplier represents?
- A. That is the apportionment of annual income which moderate income family could spend towards rental housing, and I think my report clearly indicates the annual income based on the SMA, HUD figures multiplied by point three, giving you an annual rental and breaking it down to monthly and then I also indicated in foot note three, that the rents would have to be reduced further, if you did not include utilities in the rents.
- Q. On your sales analysis, you used a portion of Alan Mallech's report?
- 19 | A. Yes, I did.
 - Q. Now, Alan Mallech had based the property taxes column on a hypothetical in using actually Cranbury's property taxes?
- A. Yes, he did.
- Q. Did you rerun this using South Brunswick's property taxes?

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- A. No, I used Cranbury because our property tax

 at the time was within I think 40 cents of one another

 overall. I don't recall specifically, and I just

 wanted to give a basis of how the town would calculate

 their final, you know, the final sales affordability

 for low and moderate.
- Q. is that still true, that South Brunswick's property taxes are within 40 cents?
 - A. Yes, it is. I don't know what it is at this time because the new equalization tax rate table has not been issued by the county yet, but I know we are fairly similar.
- Q. And South Brunswick hasn't changed their s
- A. We are going up marginally, but I don't know what the county tax is at this time.
 - MR. BENEDICT: The changes will take place within the next 30 days in just about all municipalities.
- Q. You also were relying on a 12 and a half percent interest rate?
 - A. Yes.
 - Q. Do you think that might be a little low?
- A. I think we should be using 13 and a quarter right now.

- Q. So you would substitute 13 and a quarter percent interest in your formula?
- A. Possibly, I just have to look at what the prevailing lending institutions are offering for a 30 year fixed rate mortgage.
- Q. I would like to direct your attention now to the different zoning ordinances in South Brunswick. I understand that you started working for South

 Brunswick in 1979?
- 10 A. That's correct.
 - Q. Are you aware of the ordinance changes, zoning changes, that were done in 197S? They were in effect I believe in 1979, when you first came to South Brunswick?
 - A. That's correct.
 - Q. At that time, could you correct me if I am wrong, there was a mandatory set aside?
- 18 A. Yes, there was.
 - Q. Could you explain what the different zones were at that time and how they were changed?
- A. Yes. There was a master plan designation

 for a PRD-5A and a PRD-7 and then there were future

 PRD areas in the master plan that were not allocated

 or enacted because of infrastructural deficiencies in

 swimming water and in roads, but the ordinance was

- 1 amended in '76 to say that all the active PRD areas,
- 2 the five and seven, the five was Dayton Center and the
- 3 seven was the town center, was to have a 20 percent
- 4 | mandatory set aside for low and moderate housing.
 - Q. Now, you referred to the PRD-5A zone as that
- 6 A. The Dayton area.
- Q. Where Dayton Center is now constructed. Is
- 3 | that right?

- 9 A. Yes.
- 10 Q. Does Dayton Center have a 20 percent set 11 aside?
- 12 A. They do for senior citizen housing.
 - Q. That's the senior citizen sales units?
- A. 64 sales units at I believe the ceiling price is \$44,900.
- 16 Q. Is that 20 percent of the total number of 17 units in Dayton Center?
- A. It's about. I think it was originally, it
 was designed for 61 units but they increased it
 several units because of design criteria. That was 10
 percent set aside. The reason was Dayton Center was
 approved before the 20 percent set aside when the
 Township had a former 10 percent set aside provision.
- Q. Now, the other zone, the PRD-7 zone, could you tell me where that is?

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- A. Well, that's generally bounded by New Road, Major Road, the main line of the railroad and Route 1 and it's a large open area, just west of the Municipal Complex which is designed to be the highest density focus of residential activity in the town.
 - Q. Could you point to that on the map?
- 7 A. Yes, it is designated on our current zoning 8 map as PRD-3.
- 9 Q. Is it exactly the same zone then as what had 10 been the PRD-7 zone?
 - A. It's substantially the same, the two basic acquired contiguous tracts are still there. I would really have to look at the other zone map, I am not sure if there was any line changes.
 - Q. But it's substantially similar?
 - A. Absolutely.
- 17 Q. Now, what was the density in the old PRD-7 18 zone?
- 19 A. Seven dwelling units per acre.
- Q. What is the density in the PRD-3 zone?
- 21 A. Seven dwelling units per acre.
- Q. But there is no longer a 20 percent mandatory set aside in the PRD-3 zone?
- A. At this time, there is not. In 1981, when
 the Township began reevaluating the master plan, Mount

- Laurel Two decision was not rendered and the state of 1 2. the art at that time was least cost affordable housing and the town substantially reduced its industrial zone 3 4 areas and opened up the town from a development standpoint, allowing for mixed residential development 5 6 where traditionally single family zoned areas were rezoned for townhouses and multi-family and other affordable designed configurations. We did remove the 9 20 percent set. aside because there was no clear court 10 decision and we had, I guess, developed or perfected 11 the least cost area for a planner.
- Q. Had there been any development in the old PRD-7 zone that utilized the set aside?
- 14 A. No.

- Q. Also there had been some changes in the mobile home zones. Is that right?
- 17 A. Yes.
- Q. Could we review what changes they were?
- A. When you say changes, you mean between '76 and current?
- Q. Let's go through the history of mobile homes zones, starting with '76, deal with the '81 amendments I believe and then the '82 amendments?
- A. In 1976, the Township permitted, as a conditional use in light industrial zones, mobile

- 1 homes. They also indicated that the town could not --
- 2 | could only have three or less mobile home parks. In
- 3 | 1982, the Township established as a permitted use
- 4 | mobile home park zones, for inclusionary zoning in and
- 5 to allow for some modest expansion and redevelopment
- 6 of the mobile home parks. We also established areas
- 7 on Route 130 to allow for manufactured housing
- 8 | production, to increase the opportunity for that type
- 9 of housing.
- Q. Which zones are they on the map, how would
- 11 | you would you point those out?
- 12 A. There are currently conditional use zones
- 13 | located near Broadway and Route 130 and also
- 14 Friendship and Route 130.
- 15 Q. Now, had there been another mobile home zone
- 16 | that had been designated previous to the ones you just
- 17 | indicated on the map?
- 18 A. Not a zone, no.
- Q. What about this RR zone, that is bounded by
- 20 Route 130 and I don't know if it's bounded by anything
- 21 | else?
- 22 A. Oh, okay, I see the question. In --
- Q. Well, it's close to Deans Lane?
- 24 A. In 1982, the master plan designated an area
- 25 | just south of Deans Road, Hall Road and Route 130, a

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1 manufactured housing zone but the governing body, upon
2 review of the master plan, felt that there were
3 potentially more appropriate places for that use,

based on traffic and other concerns.

- Q. What was inappropriate about that particular zone?
- A. I really can't tell you that because that was a decision by the governing body.
 - Q. Were you present at those meetings?
- A. I was present at it, at those meetings, there was an enormous amount of public involvement and testimony and I believe there were a number of reasons traffic was one, I think there was some considerations on site drainage and the fact that that was very large qualified form.
 - Q. Did you give any advice to the committee?
- 17 A. No.
 - Q. As the town planner, you had no views and no advice to give on the appropriateness of that zone?
 - A. I gave my advice in the form of the master plan.
 - Q. So your advice was that that should be a mobile home zone then?
- A. My advice was that it potentially should be considered as a place for manufactured housing.

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- Q. No, when you say manufactured housing, do you include within that mobile homes?
 - A. Yes, I do.
- Q. What is your view now, do you think that is still an appropriate site for manufactured housing?
 - A. Yes, I do.
- Q. Now, are there any other significant changes to the zoning ordinances?
 - A. Between '76 and 1982?
- O. Yes.
- Yes, as I was discussing before, there was a very large reduction in industrial zoning. also a lesser reliance on development timing criteria and we reduced a lot of the traditional single family zones to what we call RM zones, allowing for mixed residential at three to four units an acre. We also established a planned retirement community area, in what we felt was an ideally situated location. The property was formerly zoned industry, but it's over the Raritan Magothy Aquifer, it's located in an outcrop of the Raritan Magothy Aquifer, and it's a very environmentally sensitive piece of land from a recharged standpoint and we felt that the need for plan retirement community was great in the area and also that this type of use was much more compatible from a

- 1 traffic standpoint and in an environmental standpoint 2 and the fact that there is no sewer in that area.
 - Q. Is that the zone that is indicated as PRC?
- 4 A. Yes.

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- 5 Q. On the map?
- Perhaps we should have the map didentified as exhibit one.
- 8 (Exhibit P-1 marked for identification)
 - Q. Mr. Engel, on the zoning map which has now been designated as Plaintiff's Exhibit one, could you note on the map itself where the prior mobile home zone had been or the one the master plan had indicated would be appropriate?
- 14 A. Sure.
- 15 Q. Now, had that been zoned at any time as a 16 mobile home zone?
- 17 A. Yes, it was.
- Q. If you are going to indicate with crosshatches, would you perhaps put up here crosshatches equals former mobile home zone?
- Now, you just indicated that this zone which is now labeled RR and has crosshatches on it, was officially zoned as a mobile home zone?
- 24 A. Yes, it was.
- 25 Q. And when did that zoning occur?

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- A. December 13, 198.2 was adopted by the South Brunswick Township committee.
 - Q. And it is not, no longer zoned mobile?
- A. On February 23, 1983, the committee revised the zoning map and removed that as a zone based on agricultural drainage and traffic considerations.
 - Q. All right.

Well, let's backtrack. A moment ago you were talking about I think some of those same considerations and maybe I misunderstood you, but I was thinking that had to do with whether or not it was going to originally be zoned manufactured housing.

Were you speaking then of the rezoning back to RR?

- A. I was telling you what reasons the governing body felt that they would like to rezone it back to RR.
- Q. So when it was originally zoned as manufactured housing in 1982, the Township committee followed your advice in the master plan?
 - A. Yes, they did.
 - Q. Did you prepare the master plan?
 - A. We worked with Queale and Lynch.
 - Q. "We," who do you mean?
- A. The planning board, myself and a consultant worked together, but I prepared the master plan overlay that was utilized, those were my decisions and

of this map and I know that earlier you had submitted

to us a color coded map indicating which zones had been industrial and had become residential?

- A. Yes.
- Q. Could you briefly, however, indicate just by pointing and describing the zones which ones had been industrial and now are residential?
- A. Yes, I could.

MS. LABELLA: The problem is I have a copy of the color coded map but only a Xerox.

MR. BENEDICT: Would it help you to have one right now to refer to --

MS. LABELLA: That may simplify things.

Off the record.

(Discussion off the record.)

A. Okay. The question was, let me just repeat the question, what are the areas of the Township, as rezoned that were initially industry to residential,

In an area just south of New Road on Route 1 between New Road and Stouts Lane, there was a large area that was zoned for industrial, light industrial, and the Township had rezoned that for PRD-2, planned residential development. We have approved a 542 unit PRD on that property, which is currently under construction.

Another large area was on Route 1 between

- 1 Deans Lane and Black Horse Lane in the northern part
- 2 of the town. That was zoned industrial, light
- 3 | industrial, we rezoned it for residential and a 736
- 4 | unit multi-family rental project is approved for that
- 5 property and it is anticipated construction will begin
- 6 this spring.
- 7 Another area of consequence is the large
- 8 area bounded by the New Jersey Turnpike, Cranbury
- 9 | South River Road and the East Brunswick border, and
- 10 | the south -- the northern quadrant of the town, that
- 11 | was zoned light industrial, it is rezoned for planned
- 12 | retirement community,
- 13 Q. Is a portion of it also zoned RR?
- 14 A. Yes, it is. The town did change some of the
- 15 | industrial zoning to rural residential because of
- 16 | environmental sensitivities. If you would like, I'll
- 17 | enumerate each location, tell you why, or for other
- 18 | land use, it's up to you. Do you want me to go
- 19 | through it?
- Q. No, let's save that for later.
- 21 A. Okay. Those are the significant areas.
- 22 | Q. Now, there are some -
- 23 A. There is some small ones --
- 24 Q. Other areas down here?
- 25 A. That is an RR area, there are two areas that

Miss Labella is pointing to where the property was zoned industrial, the Township allowed manufactured housing and mobile home development as a conditional use.

Lastly, there were some areas that were zoned from industry back to residential, I didn't mention them specifically because they are not, you know, large -- they are large lot residential because of environmental reasons, that's adjacent to Culver Road, adjacent to Broadway Road and adjacent to it.

- Q. Why don't you briefly tell us what those environmental considerations are?
- A. Sure. Back again just north of the retirement community in the northeastern quadrant of town, the county is acquiring land for the park, the reason is this feeds into the New Brunswick water supply and because of lack of sewer, the fecal cholophaein level in the watar is very high and there is a protective corridor acquisition program.

Secondly, East Brunswick and South Brunswick have been trying to work out conjunctive zoning and we have a septic management program in and around the corridor and we wanted our zoning to be unique, I mean continuitous and consistent. That is why it's rural residential, it was zoned industry.

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The second one is down adjacent to Broadway 1 Road and this whole area is designated as wet lands by 2 3 the state development guide plan, and it is in the non-growth area, if you look at the state development quide map. The other area is adjacent to Culver Road 5 and there is no sewering in this area, it is in a 7 limited growth area and the state development guide plan, it's also currently all farmed, large qualified 9 farm, under contiguous ownership and it's adjacent to flood hazard area and there is no chance of utilizing 10 11 sewer in that area because of the fact that it's -it's low lands and they'd have to pump it up and we 12 can't get over a hill with conventional sewer. 13

That's basically about it. This is just trimming, does that matter? I mean it's not, just not substantial. I think I really covered all the large areas.

- Q. Yes, I think you have covered them.
- A. You have not asked me about these areas, I mentioned they were single family, rezoned them to multi-family.
 - Q. Would you point out which ones they were?
- A. Sure. The area located just north of

 Raymond Road and Route 1, a large area consisting of

 about 600 acres was zoned for R-1, that was one acre

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single family and we rezoned it for medium density, 1 three units an acre, that allow cluster homes, patio 2 homes, townhouses. There is also a large area that was zoned for R-2 single family, those are 30,000 4 square foot lots, that was a former zoning, to RM-4, 5 which allows for four units an acre consisting of 6 multi-family patio homes and town homes, and cluster There is an area on Georges Road noted as RM-4 that used to be R-2 and that was also a 30,000 square 9 foot single family zone, now it allows for four units 10 an acre, mixed housing types, as I previously 11 discussed with the tract just south of Henderson Road. 12

- Q. Are there any other significant areas that were rezoned?
- A. There was a multi-family zone established off of Route 27 but basically encompasses existing and improved land use patterns.
 - Q. Which existing?
- A. The Princeton Horizons apartment complex, which is currently under construction for 192 units and the Kingston Terrace Apartments and a small multifamily project known as Fair Acre Farms.
- Q. Now, are they all either under construction or constructed?
- 25 A. Fair Acres is approved but not under

Engel - direct

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construction. They are still waiting the outcome of it, the Route 92 condemnation in the area.

- Q. Is there anything else?
- A. No.
- Q. Could you explain how the development timing criteria works?
- A. The Township has established that there is a tremendous need for east-west circulation, because we are, as you know, a rapidly developing community and we have a very antiquated rural road infrastructure base. The town has been aggressively providing for water and sewer availability throughout the community. If you look at our water and sewer maps, they are very consistent with our zoning. We haven't ever tried to restrict the availability of utilities.

The last phase in our upgrading program is the road system. We have several road projects that we have integrated within our zoning plan to allow for minimal intrusion on existing neighborhoods in maximum vehicular design efficiency, they are known as the realignment of Route 522 and the Beacon Road extension project. That's basically our development timing criteria in a nutshell.

Q. How does that affect the density of particular zones?

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Until the roads are available, the area
 1
    can't carry density, so there is a density reduction
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    of 50 percent, generally across the board.
 4
         Q.
             Now, which zones would be concerned with
 5
    that?
             RM-4, RM-3 and PRD-3.
 6
        Α.
 7
              So is that the RM-4 zone that's bounded
    roughly or is close to Route 1?
 8
 9
         Α.
              Yes.
10
         Q.
              And- the PRD-3 zone, in the center?
11
         Α.
              Yes.
12
         Q.
             And what was the other one you mentioned?
              The RM-3 just north of Raymond Road and the
13
         Α.
14
    RM-4 on Georges Road.
15
              Could we note those on the map, you can
         Ο.
    develop some kind of asterisk or something?
16
               I'll put developed and timing and I'll put a
17
         Α.
18
    star. I'll call that development timing areas.
                   MR. BENEDICT: Off the record.
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                    (Discussion off the record.)
20
              I put stars on PRD-2 and RM-3 up by Deans
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         Α.
22
    Lane but those all have projects under way.
23
    Township is cognizant of the fact there is enormous
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need for housing and what we call the Royal Oaks

project, they are putting in the Henderson Road

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Engel - direct

extension so they weren't required to wait and the

eastern properties, the developer Whispering Woods at

PRD-2, they have provided the Township with over

\$500,000 towards construction of 522, so we didn't

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Q. So you said that the development timing criteria actually reduces the density by 50 percent in the zones that have asterisks except for those that you just noted now were -

hold them up, and they are relying solely on Route 1.

- 10 A. No, I didn't say the development timing
 11 criteria reduces, I just said there is a 50 percent
 12 reduction until the off tract and on site improvements
 13 are delivered.
 - Q. So as of now, then instead of a seven unit per acre density in the PRD-3 zone, it would be three point five?
- 17 The Township, that's the intent or basic 18 provision of the ordinance, but the ordinance also 19 refers indirectly, integrates with the master plan of 20 the town. Now, the master plan says that the 21 developer of the town, the PRD-3, can start phasing 22 the construction around the construction program of 23 522. There is a provision within the master plan 24 which is specified in the Township, enabling 25 legislation of land use ordinance that says that the

developer can build one-third prior to, you know, the
development of 522, and then to stage the remaining
components around the construction program, since it
is an approved project, which is currently under
design and construction is scheduled to begin in 1985.

- Q. Now, where is that found? You said that was in the master plan?
- A. Yes, the zoning ordinance refers to development timing criteria of the master plan and there is a whole section in the master plan on development timing criteria and for the town center known as PRD-3, it establishes a phasing formula so we can get started on that project, as soon as developers submit plans because we realize it's a 10 or 15 year project.
- Q. Is there such a phasing plan for the RM-4 zones?
- A. No.
 - Q. So that only applies to the PRD-3 zone?
 - A. Yes, the R-4 zones we say you can build 50 percent now and 50 percent upon the completion of each respective road project. R-4s are basically 522 or the Beekman Road extension.
- Q. Perhaps now why don't you take 522 and note on the map where it should be or where it is going to

1 be?

ΙS

2 A. Okay. If I had a thicker pen, it would be 3 helpful.

I'll just put little lines on it -- this is general. It is going to cut through here and go like something like this. It is kind of hard to do it this way. That is basically what the alignment is for 522. It generally goes from Route 27 north of Raymond Road, it goes to Route 1 and Stouts Lane and cuts through the town center, through right in front of the municipal building and goes through Dayton Center, Route 130 and Stouts Lane and that's a realignment of an existing county road.

- O. What is the status of 522 now?
- A. It's the federal environmental impact statement is approved and the project is currently being engineered with right of way acquisition to begin in 1985 on the remaining parcels that have not been acquired to date and construction will be bid out in early 1986. The Township is responsible for the acquisition of right of way, the county and state are funding the engineering and it's a federal state financing match. Most of the money is coming from the designation of 1-95, the trust funds already exist.
 - Q. Now, is that all on 522?

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- 1 A. Yes.
 - Q. You also mentioned there was a proposed extension of Beekman Road. Is that right?
 - A. Yes.
- Q. Do you want to note on the map with the red pen where that would go?
- Sure. The Beekman Road extension is designed to allow for east-west circulation in the 9 town and to circumvent already established 10 neighborhoods, as you may not be aware, I guess you 11 are familiar with the paper, the Fields PRD is just west of the town in Franklin. We are trying to 12 13 connect them into the Beekman Road extension and also 14 RRM-4 area, bring it through an office research area 15 to 522 and there is also a transit station proposed 16 right here and I'll mark that transit.
 - Q. What is a transit station?
 - A. Park and ride rail station facility.
- 19 Q. Okay. Which is already there?
- A. No, it's under discussion now. The Seltzer corporation, which is building the Princeton Park corporate center, a 535 acre corporate park, projected out 13,000 jobs. They are going to be building it in conjunction with the town's project and also in conjunction —

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- Q. What is the status of the Beekman Road extension?
- The Beekman Road extension, we have a 3 consensus of, from the Kislak property owner just 4 south of Beekman Road and the Toll Brothers from 5 Pennsylvania, who own this piece and the Seltzer 6 Corporation, to integrate the Beekman Road extension as their collector road, which they would have to 8 9 build a collector anyway and the town center people 10 would pick it up at Major Road and bring it into 522, 11 and I am meeting with representatives of the Fields 12 group on Friday, to talk about their involvement. they are enthusiastic about it, and they would like to 13 get involved because they want to secure access to the 14 15 transit.
 - Q. Does Beekman Road extend into Franklin Township?
 - A. It does now, but the Fields property comes out somewhere in the vicinity and I don't know exactly where at this time, in the area comes out just south of here. The Fields come out to Route 27.
 - Q. So the Kislak, the Toll Brothers and Seltzer, would all basically chip in to provide for the extension all the way down to Major Road. Is that right?

- When you say chip in, I don't like that Α. expression because they are going to develop their own internal circulation system around our master plan. They have to provide for collector access to the major arterials, Route 1 or 522 and they are just -- they are conjunctively and uniformly building their roads to fit into an overall master plan, so it's not a chip in basis, it's just allowing the town to guide them in how they should develop their circulation system.
 - Q. I am just somewhat confused because it looks like from the map that Beekman Road goes along the entire Kislak property?
 - A. Yes.
 - Q. So they would be contributing to the development of a continuation. Is that right?
 - A. That potentially could be correct. We haven't -- we are just, developing concepts now and I haven't met with all the property owners. I have only met with them singularly. They realize that they are going to be marketing a lot of their traffic off of Route 1 and they want to get a Route 1 road in also, you know, all property owners have identified with that.
 - Q. Now, is that portion just from where Beekman Road ends -

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Becomes curve linear and already developed.
 1
         Α.
   There is only a small portion of Beekman Road that has
 2
    to be extended to Route 1 on the western side. That's
 3
    one property owner that controls that whole off tract
 5
    alignment, the Seltzer Corporation, they control the
    C-3. and C-2 area here and the Seltzers own up to here
 7
    and Toll Brothers own this, Kislak owns that.
 8
                   MR. BENEDICT: That is not clear for
 9
    the record.
10
              How far does Seltzer extend?
         Ο.
              Seltzers extend from an area approximately
11
    2,000 feet west of Route 1.
12
         Ο.
             Which is about an inch on the map?
13
             Yes, to the, which incorporates all the C-2
14
15
    zone and a very small portion of RM-4, and it also
16
    extends all the way over to easterly side of Route 1,
17
    the whole 500 acres corning off the Major Road.
18
         0.
              So it includes this R-2 zone as well as the
    R zone?
19
             Yes, they do have a portion of the R-2 zone,
20
21
    correct.
22
              And a portion of the C-3 zone?
         Q.
23
              No, C-2.
         Α.
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Just the C-2?

Yes.

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Α.

- O. So they come down somewhere like this?
- 2 A. Yes. No, no. They own this, the alignment may come down like this, you know, we haven't -- it's 3 being designed now. The DOT is replacing a bridge over the railroad called Major Road bridge and that's 5
- still in design, it could come down like this, but 6
- 7 they own this whole area in here. We have plans for
- that already and they also have optioned, I'll put
- Seltzer. 9
- Q. Now, what have they optioned, what are their 10 plans in the OR zone? 11
- 12 A. They are building a 535 acre office research 13 park.
 - And what about the C-2 zone? Q.
 - A. They are going to be building a shopping center there some day, that's a commercial shopping center zone.
 - Q. What about, their proportion?
 - A. They have talked about building apartments and townhouses but we haven't really had an involved discussion on that piece.
 - O. Let's write in, I quess, Beekman Road extension in these lines. We have got three --
- 24 A. Well, let me get a magic marker from 2 5 downstairs and I'll do a general line.

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1 Q. Okay.

2 | (Discussion off the record.)

- Q. Do you have any anticipated dates for the extension of Beekman Road?
- 5 A, We believe that Beekman Road's construction 6 will begin within the next several years. The Seltzer Corporation has already acquired land for the full 8 jughandle design, and we are starting to work out the 9 final alignment for engineering. I don't know when the actual conclusion of the road will be because all 10 the developers are assisting us and it's a conjunctive 11 project. We will allow development in that area to 12 begin because of a uniform cooperation by everybody. 13
- 14 Q. Do you have anything more to add in terms of the development timing criteria?
 - h. Mo, I don't.
- 17 Q. Is there also something called a least house, 13 least cost housing criteria?
 - A. Yes.
 - Q. Could you explain what that is?
- A. Least cost housing is a definition for housing that because of its very nature and density will minimize construction costs, that's allowing higher net densities of construction, allowing for smaller households to occupy smaller size units,

consistent with demographic trends.

I am doing the Beekman Road extension, black marker, and I'll put a legend and I'll do 522 in red marker.

(Discussion off the record.)

- Q. Do you want to explain what maybe happening with Route 92?
- A. Route 92 is not part of our development timing criteria, but it's a federally funded project that has been ear marked as a vital for our region by the New Jersey Department of Transportation. It allows the interconnection with the Turnpike and 295 to the west of us. The project has been reactivated after 10 years of dormancy. The State Department of Transportation is currently going through a design criteria study under the federally mandated EIS process. There is an anticipated final design deadline of 1936, with end of decade construction, using also 95 monies.
- Q. You were explaining the least cost housing criteria. Now, does that fit in in anyway to the densities in the particular zones?
- A. Yes, it does, from a standpoint, of the reduction of single family zoning and industrial zoning to RM and PRD zoning, and to allow for

substantial higher net densities, meaning a large 1 amount of clustering to be done on all the projects. 2 Even though we have established gross densities based 3 on total community development and utility criteria, 4 we allow a developer in, for example, an RM-4 zone to 5 build townhouses up to eight units an acre on a net 6 basis. To cluster that reduces his infrastructure 7 costs and allows for a higher level of delivery of 3 affordable housing because you are working on a 9 marginal cost basis and it. also allows for multi-family 10 and the like, and that's what we call least cost 11 housing or was the state of the art in the early 1980s, 12 before the Mount Laurel Two decision was rendered. 13 14

- Q. Does that increase the gross density in any of the zones?
- A. Yes, it has.
 - Q. It has, but does it, for example, if someone were to develop least cost housing, would that now increase the density in any particular zone or --
 - A. No.

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- Q. Is that simply a factor in increasing the densities when you did the rezoning you talked about earlier?
- A. Yes, that is a factor for increasing the overall zoning plan of the town. To give an example,

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we had, as I told you, a one acre zone just north of Raymond Road, now it's a three acre zone which allows many other alternatives other than single family housing and we had a 30,000 square foot zone known as R-2, we have rezoned a lot of those areas to RM-4, which allows an enormous density increase and a complete design flexibility by the developer. We are zoning by performance rather than on a lot by lot basis as v/as done before.

- _0. But the density in any particular zone would not be increased if someone chose to develop townhouses as opposed to single family. Is that right?
- A. Currently, it's a mandatory least cost zoning because we are saying a development has to be a certain apportionment of multi-family or townhouses, determining that multi-family is a form of least cost housing. We realize that there also could be exclusive multi-family projects such as maybe Hidden Lakes in North Brunswick or another affluent development, but there is specific language in our zoning ordinance which requires least cost affordable housing and that is criteria that has been established by the planning board and the planning board supervises that at the time of subdivision site plan review, and I could give you some example. Matter of

fact, I will.

2 The Royal Oaks project, in the RM-3 zone, which is actually a much higher density than the RM-3 3 allows, we have price controls on the initial rental 4 5 levels, in the Whispering Woods PRD and also in the Woodland Meadows zero lot line home projects in town, 7 which I have given you records on, we have established 8 a maximum price ceiling that these condominiums and single family cluster homes can be sold for, so the 9 planning board did not allow a developer to come in in 10 11 a density credit area for least cost housing and do 12 what we felt was a wind fall to make an enormous amount of profit to benefit from the density it was 13 equipped for. I think we have established our, the 14 15 way we operate under that basis already through those 16 three projects.

- Q. But least cost housing is not synonymous with low-moderate income housing?
- 19 A. No.

- Q. And it does not operate as a density bonus, if a developer produces lower cost housing?
 - A. No, it does not.
- Q. Could you mark on the map which zones in

 South Brunswick you perceive as the zones.that would

 satisfy Mount Laurel housing, if any?

A. Okay. I'll do it in orange.

MR. BENEDICT: Do you want to refer to your Answers to Interrogatories or do you remember?

THE WITNESS: No, I remember.

- Q. Do you want to update your legend with the roads befora we get lost?
- A. All right. We'll call that major arterials, the red, and that's Route 92 and Route 522 as marked and we'll call that black major collectors and we'll call that Beacon Road.

The question, if I could repeat it was, what areas are -- would we consider providing Mount Laurel housing, what we feel is appropriate and, and there is several areas that the Township was willing to discuss on the basis of compliance. The major components are the following, and I am circling those in orange and I'll mark it on the legend in orange, is the town center, is the Pould, it is a 180 acre tract, bounded by Georges Road and Jamesburg Road and Dayton and the RM-4 zone currently.

MR. BENEDICT: Let's get clarification on the (question asked, are you talking about the compliance plan that we have proposed in conjunction with the -- report that David has filed or are you going into areas that we have discussed in settlement

MS. LABELLA: No, I am not asking for 1 2 anything proposed but rather which zones exist now that in your view satisfy Mount Laurel. 3 A. Oh, well, I don't have to use any marker 4 5 because right now there are no zones that satisfy the 5 Mount Laurel obligation. 7 Okay. So in your view then, the zoning of South Brunswick Township, as it now exists, does not 3 satisfy the Mount Laurel obligation? 9 10 Α. Yes, I agree with that statement. 11 Even.if the fair share number is as your 0. methodology results in rather than the Court experts 12 methodology or Alan Mallech's methodology? 13 I agree with that statement. 14 15 Q. Now we can move into -15 MR. BENEDICT: Can we agree to strike 17 his prior answer? I think what he was trying to 18 answer --MS. LABELLA: We'll get into that in a 19 20 minute. Do you want her to strike it? 21 MR. BENEDICT: Yes, I think David was responding to some of our settlement conferences which 22 23 really go beyond anything I think he should have --24 THE WITNESS: That's correct, I --

(Discussion off the record.)

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MR. BENEDICT: The record should indicate that we have discussed David's answer in which he responded by using an orange marker and circling the town center project and what he referred to as the Pould properties. The answer was unresponsive to the question and we both agree that his answer should be struck.

- Q. I would like to direct your attention now to developments that are either completed or are under construction within the Township, and you supplied a chart in response to Interrogatories 41 and 42 and that is what I am referring to. Could you first designate on the map where Charleston Place is?
- A. I'll mark these items in green and I'll just number them. Charleston Place, we'll call number one Charleston Place is number one and it's located on Route 27 in green.
- Q. And that is completely constructed. Is that right?
 - A. 54 units are, with 30 additional units that are under Farmer's Home application, this year they are all approved by the town, that's 84 in total.
- Q. All right. So the 54 are section eight. Is that correct?
- 25 A. There are Farmer's Home but the section

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- eight income criteria is used for administration of the project. We have a non-profit housing corporation that manages the project called the South Brunswick Community Development Corporation.
 - Q. Do you happen to know what the income breakdown is there, between low and moderate?
- A. The existing breakdown, I don't know, because it's --the rents are on the level of affordability by a low and moderate family and it's done by a case by case basis, and I don't know what the mix is now.
 - O. What is the status of the 30 additional?
- A. The town has just made application to

 Farmer's Home, pre-ap for the additional money. We

 are on notice that there are funds available and it's

 an already previously approved Farmer's Home project,

 just waiting for an additional round of funding. The

 utilities are already in the ground and all the

 drainage and drives are already in just waiting for

 construction.
- Q. And that would be in the same area as the 54 other units?
 - A. Right to the rear.
- Q. Could you note on the map where Princeton 25 Horizons is?

- A. Sura. That's in the MF zone on the southern side of Route 27, that's green number two.
 - Q. Now, according to your chart, that's going to be 30 one-bedroom apartments?
- A. The question in the Interrogatories was what units are potentially affordable to low and moderate income families. There is 192 units being constructed there of a multi-family composition, but I felt only those units would even be anywhere near affordable to a low and moderate income family.
- 11 Q. So it is 190 units altogether?
- 12 A. 192.
- Q. 30 of which are going to be \$500 a month?
- 14 A. Yes.
- Q. What are the others?
- 16 A. The two bedroom with den model goes for up
 17 to 500 -- excuse me, \$750 a month.
- Q. Now, are any of these completed?
- 19 A. Yes.
- Q. How many are completed, do you know?
- A. I would say about maybe one-third. The
 project is substantially -- it's totally under
 construction. I think all the units will be completed
 within the next six months.
- Q. Are any occupied now?

Engel - direct 1 A. Yes. 2 Q. All right. Could you designate where Royal 3 Oaks is located on the map? 4 A. Sure, that is number three and located off 5 of Route 1, north of Deans Lane. 6 Ο. And what is the total number of units in 7 Royal Oaks? Α. 3 736.

O. What is the breakdown there?

10 A. Well, you have the chart, I don't recall
11 offhand. Let's take a look. 516 one bedroom, 220 two
12 badroom.

- Q. And the rents are as indicated on the chart, 440 a month for the one bedroom?
- 15 A. Yes.

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- Q. Now, does that include utilities?
- A. No. It doesn't include electric, it includes heat.
- 19 Q. What about Princeton Horizons, you said plus 20 electric, is that electric heat or not electric heat?
- A. I think they are using a centralized furnace with natural gas, I would have to go out there and check, I forgot.
 - Q. Are you sure about Royal Oaks including heat
- A. Yeah, I am sure they are using a central

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- 1 heating plan.
 - Q. What would the average cost of utilities a month be, do you think, for the electric?
 - A. Well, it would be somewhere in the vicinity of 80 to a hundred dollars, depending on if there is a one bedroom or two bedroom unit.
 - Q. You think that is just for the electric?
- 8 A. I didn't know, if you are talking about 9 Royal Oaks.
- 10 Q. lam sorry?
- 11 A. Talking about Royal Oaks, I think electric
 12 is much less, if you are not talking about a heating
 13 component. Generally electric runs 25 to \$35,
 14 excluding heat, that's a per monthly estimate.
 - Q. Could you designate on the map with the number four where Dayton Center is?
- 17 A. Okay. That's in the PRD-1 zone, and that's 18 number four in green.
- IS) Q. What are the total number of units in Dayton 20 Center?
 - A. I think there are approximately 670 units.
 - Q. Mow, are there a mixture of sales and rentals. Is that correct?
- A. Yes, there is 224 rental apartments and the rest are condominium townhouses for sale or cluster

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- 1 single family homes and there is a 64 unit, what we 2 feel was moderate income senior citizen component.
 - Q. And those are priced at 44999. Is that right?
 - A. I think it was 990, but I don't want to -- \$10 one way or the other isn't going to make or break
 - D. Now, you note on the chart that the one bedrooms 156 one bedrooms rent for approximately 450 a month?
- 10 A. We contacted the developer, he said that, he
 11 would set the rents on a market rental basis and he
 12 gave us those rents.
 - Q. Does that, include utilities?
 - A. He didn't say. He just said that's what the
- 15 Q. So you don't know if that includes or does
 15 not include utilities?
 - A. I do not know. I know that we probably will have electrical, individually metered -- he just submitted his building permit plans, and I would have to check to sea how the heating mechanism was going to be maintained, if it was going to be a central plan or heat pumps.
- Q. So none of the rental units are then completed?
- A. No, they just submitted their building

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permit application, for first building last week.

- Q. Is that also true for the senior citizen units?
- A. That project has preliminary approval and the site plan is being prepared now. The planning board required that the site plan be submitted this spring and the units have to be under construction by the end of the year or we are going to place a moratorium on building permits in the project.
- _O. Could you explain very briefly what the history is of the senior citizen units in Dayton Center?
- A. The Township required that there be a 10 percent set aside in Dayton Center from the initial zoning that was in effect when it was approved in 1975. The applicant made several HUD applications for a section eight and was denied on both times because of lack of funds, one in 1980 and the other in 1981, Peter Abeles, the planner in New York City, acted as the consultant in the second application.

&lso our Charleston Place project concurrently has a, I think a 200 family waiting list, people trying to get in, and the senior citizen component in South Brunswick uses our municipal building here, the community room for functions and

programs, so we decided that since that site was in 1 2 walking distance from the municipal building and right 3 across the street from the library, that would be a 4 very good location for some senior citizen moderate 5 income housing, and we told the developer that we 6 didn't like the delay and it was his responsibility to generate modern income units, regardless of the lack 7 of funding because that was designed in the overall 3 9 density and that was part of his 1975 obligation and 10 we forced the hand, as a community, and the developer 11 has agreed to provide that housing and he priced it out and it generally was at \$50,000 a unit. We 12 13 internally provided internal density bonus and we 14 brought down each unit by about \$5,000 a unit to 449, 15 and that's the history.

- Q. Do you know what proportion of Charleston Place is occupied by senior citizens?
 - A. Hundred percent.
 - O. Even the two bedrooms?
- 20 A. Yes.

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- Q. So that waiting list you referred to was a senior citizen waiting list?
- 23 A. Yes.
- Q. is there any subsidized housing for families existing in South Brunswick now?

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- 1 A. Mo.
- Q. The next development on the chart is Whispering Woods?
 - A. That's number five and it's in the PRD-2 area, just north of Stouts Lane and Route 1.
- Q. How much of that is constructed now, do you know?
 - A. About 25 percent.
 - Q. Are any of those occupied?
- 10 A. Yes.
- 11 Q. And they are selling for approximately 12 \$47,000 for a one bedroom. Is that right?
 - A. Yes. That's the rental unit, I mean the multi-family unit, excuse me. It consists of multi-family and townhouse construction design.
 - Q. Could you describe that briefly, because the only thing on the chart is the 57 one bedroom?
- Yes. Well, if you look at the title of the 18 Α. 19 chart it says affordable to low and moderate families. It's a 542 unit planned residential development, it 2 0 21 consists of multi-family condominium apartments and condominium townhouses, prices ranging from the 40s up 2 2 23 to I think maybe 90,000 for a very large townhouse unit. They are all price controlled and because the 2 4 Township gave a density bonus to hold the price and 25

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- deliver a design package for maximum fuel efficiency,
 you know, beefed up insulation and heating units to
 reduce the long term costs of maintaining each unit.
 - Q. Are there a total of 157 one-bedroom units?
 - A. Those are the units we felt could potentially be occupied by low and moderate family, actually a moderate in that case.
 - O. And those are condominium units?
 - A. Yes.
- 10 Q. And the final development on the chart is 11 the Xebec Farmer's Home?
- 12 A. Yes.
 - Q. Where would that be?
 - A. That's number six, just off of Black Horse Lane, it's near Route 1, it's next to the Brookside mobile home park. It's 40 rental units, and I gave you the mix on the chart.
 - Q. What is the status of this development?
 - A. The town has approved it and they have a formal Farmer's Home application in for their one percent construction and mortgage financing program for a limited dividend corporations. That will be family housing.
 - Q. Has that been approved by Farmer's Home?
 - A. I don't know the status. The Xebec

Corporation, this is I believe their tenth project by Farmer's Home and I don't know if it's approved, but they have a very excellent track record with that agency. Alan Zublatt of North Brunswick is their attorney, at 246-3333, he can give you an update on the federal application status.

MS. LABELLA: Off the record.

(Discussion off the record.)

(Recess taken.)

- Q. I would like to go back a little' bit now to the affordable income standards that you had developed in your report for rentals. Now, you indicated when we were talking about this before that these rentals were based on a family of four.
 - A. Yes.
- Q. Monthly rental. What would you say, can you extrapolate from those figures what the maximum rental would be for those categories for a family of one or a family of two?
- A. I could not do that at this time. I would have to look at the data available and also look at Alan's report because we relied on it strongly for our determination of housing affordability limits.
- Q. Could I direct your attention to page seven of Alan Mailech's report, on which there is a table,

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- which is entitled maximum proposed rent levels by income family size. Now, as a matter of fact, I was impressed at his and your numbers were quite similar, for the maximum gross rent. He has \$650 for a family of four, whereas you have 654. Now, this chart was based on a median income for the PMSA, in Middlesex
- A. Well, it was the PMSA for New Brunswick,

 9 Perth Amboy and Sayreville, I believe.
- 10 Q. Okay. Nonetheless, you and he used the same 11 median income?
- 12 A. Yes, we did.
 - Q. I believe. Now, there is a new median income insofar as it is based on the 11 county present need region or at least in the consensus report. That median income is actually \$2,000 lower, but for our purposes right now, we can refer to Alan's report and then perhaps extrapolate for the \$2,000 difference.

 For a family of two, for moderate income, Alan had a gross rent of 520.
 - A. That seems to be in the ballpark with the initial calculations prepared by the South Brunswick planning staff. We utilize the same basis of analysis.
- Q. And he had a gross rent of \$455 for a family of one.

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- That, is correct. Α.
- 2 Referring back then to the rants in these Q. different developments, for example, Princeton 3 4 Horizons, \$100 a month plus electricity for a one bedroom, I would assume a one bedroom will be occupied 5 by one person or perhaps two. Now, I think that you 7 would readily agree that it would not be affordable, even at a hundred percent of moderate ceiling, for a one person family. Is that correct?
 - Α. That, is correct.
 - 0. And it most likely would not. be affordable for a family of two, once you add in the utilities consideration?
 - Α. That's correct.
 - 0. Since they were all one-bedroom apartments.

Now, Royal Oaks is perhaps a little bit closer, but again once you add the utilities in there and for a one bedroom go to a family of one again, it would not be affordable to a family of one. Is that correct, would you agree to that?

Well, they are closer and I don't really Α. think you can tie down a specific dollar to dollar rent level. You really have to sit down and look at what the family's costs are and where they are working and the work patterns and other factors. I feel a

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moderate income family could reside at Royal Oaks once it's completed, because most likely they'll be working in the town.

- Q. How does -- that aspect of it was not dealt with in your report. Are you saying if they live in South Brunswick that their incomes somehow could be lower and support higher rents, is that a new factor in the affordable --
- A. No, I am saying that they possibly maybe commuting a very short distance to work because of the enormous employment base that's growing on an annual basis in the town, and presumably they may get a good job and not be moderate income any more. There is a lot of jobs available here and all the new companies coming in are looking to attract man power into the area, so what I am saying is the Royal Oaks rentals are very close to Alan's report and I feel they are in desirable location. They possibly could be afforded by moderate income family.
- _0. But under our strict application of the 30 percent of income definition, the rents would exceed a strict interpretation of that?
- A. That's correct, marginally they would exceed that.
 - Q. Now, in Alan's report, he also at the bottom

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had an average rent at 85 percent of maximum. Now, 1 the reason for that was that if you targeted at the 2. hundred percent, you are only reaching the people at 3 4 the very top of the ceiling. Therefore, what he considered to be the top rent to be charged for 5 moderate or low income, whichever the category was, 6 7 was that as indicated on the bottom. What is your view concerning that, did you target at a hundred percent of the ceiling or 85 percent or do you have a 9 1 0 view -

- A. I don't have a view on that. We just try to achieve a general housing goal of a hundred percent of the ceiling and develop housing as that target. I realize what Alan was trying to do, I don't necessarily agree with it as a realistic figure without direct public subsidation.
- Q. Let's separate now the reality of achieving this without a subsidy and what is affordable under the standards. I mean your standards and Alan's standards are similar in that you are taking 30 percent of the income and you are coming up with very similar rent figures, based on that, so forgetting for a moment whether or not you can achieve this without subsidies, isn't it true that if you are taking a hundred percent of ceiling, the only people who could

afford to live in these moderate, quote unquote moderate priced units, would be the people who are making the exact top of the moderate income ceiling?

- A. That is predominantly true.
- Q. In other words, Mount Laurel defines
 moderate income as those families making between 50
 and 30 percent, of median, and if you are taking a
 hundred percent of the ceiling, would only be those
 people making 30 percent of median and certainly no
 one making 51 percent or 60 or 70 percent of median --
 - A. That's correct.
- Q. Now, on page six of Alan's report, is the breakdown for sales, which is also somewhat similar to the sales analysis in your report, although you again were corning out with assumptions based on family of four, and 12 and a half percent financing. Is that right?
 - A. That's correct.
- Q. So, for example, in the Dayton Center, senior citizen subsidized units of which there are 64, if you were to take a 13 percent -
- A. We are not working with 13 percent, we are trying to achieve AMFAs mortgage finance administration mortgage of 11 percent on that.
 - Q. Have you achieved that yet?

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- Α. No, we have an application out for it.
- Well, even if one assumed 11 percent, this Q. is senior citizen, I would assume the families would be predominantly one and perhaps twos, but certainly you would not have larger families in your senior citizen units. Is that an accurate assumption?
- That's true. 7 Α.
 - 0. So for the predominant number, which is one person families, even at 11 percent, moderate income would be 36,560 under Alan's analysis, and if it were 13 percent financing, it would be 32,660?
 - Well, at the time and an expert, which I previously indicated to you, indicated would be moderate, I guess his expertise has been modified over the last two years.
 - \mathfrak{O} . So would you agree then that that would not be affordable to a moderate income one person senior citizen family?
- A. On a 30 year conventional rate mortgage, I agree with it. 20
 - O. Even at 11 percent?
 - Α. Yes.
- Now, the two person family at 11 percent is 23 somewhat closer in that Alan has it at 41,780, but at 24 13 percent, is 37,330, so again if it were a strict 25

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- application, it would not even be affordable to someone at the top of the moderate income two person family. Would you agree with that?
- A. Yes, it's the best the Township could do without subsidation with reasonable densities already up into the six units to seven unit acre category.
- Q. Now, I think Whispering Woods is an even more clearer picture because their units are going for 47,000 and they are all one bedroom, so again it would be maximum of two person family and would not be affordable. Would you agree with that?
- A. Based on Alan's methodology, yes, that's correct.
 - Q. Which is similar to yours?
 - A. Yes, it is.
 - Q. Do you take issue with Alan's figures?
- A. I think Alan's figures are appropriate with subsidized programs. I don't take exception to them, no.
 - Q. So if you could summarize then which units do you think qualify under Mount Laurel of the units that are either constructed now, have been constructed since 1980 or those that are under construction?
 - A. I think our mobile home --
 - Q. Let's exclude mobile homes for a minute,

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just do the ones we have been talking about.

- A. Charleston Place, Xebec and possibly Royal Oaks.
- Q. Now I would like to refer to table one in response to question 27 of the Interrogatories. Now, on table one, you have analyzed the different zones in terms of their total acres, the vacant acres and environmental constraints, and at the end, you have a column which is acres vacant, and available. Could you explain how you arrived at the figures in the column acres vacant and available?
- A. We haven't been using that, that variable was not requested in Interrogatories and we haven't baen utilizing it for any calculations, so I prefer not. to explain it since it's not an active set of data.
- Q. So you are not saying that what is in this column is not accurate?
- A. We are not utilizing it. It was just some extrapolations done by staff but it was just not included in any of our calculations.

MR. BENEDICT: Off the record.

(Discussionoff the record.)

Q. It appears that the figures in that column were derived from subtracting out all the acres that had some environmental constraints, such as difficult

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development, erosion, bedrock?

- A. Yeah, I think you are correct, they were,
 the environmental factors were subtracted out and in
 some cases, negative numbers were the end result
 because some property had several constraints and it
 was double or triple environmental credit, if you will.
 That's why those numbers are not accurate and were not
 utilized in those figures.
 - Q. All right. Do you know how many acres are developable in each of these zones?
 - A. Well, we provided you with the factors. I would have to use his system of overlays he calculated. I couldn't do it right now, because some, some pieces of land have multiple sensitivity problems.
 - Q. In these different cat. --
 - A. Excuse me. We did provide you with our environmental maps, I think.
 - Q. In these different categories, for example, let's say erosion just because there is a number here of 56 which would mean 56 acres in this particular zone having erosion problem. Is that right?
 - A. Right.
- Q. Would that mean that those 56 acres could not be developed?
- 25 A. Development in those areas would have to be

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done with extreme care and at a higher cost. I am not saying they could not be, but I am just saying that they have to be considered during development or assessment. Those environmental factors are planning tools to guide the town in its review of development applications and to make land use decisions for zoning. They are based on the soil conservation service.

- Q. Because in the PRD-3 zone, for example, this chart indicates that a hundred five acres have severe environmental constraint. Do you know what that refers to?
- A. There are some areas in the PRD-3, especially along the railroad, that have, the Heath --excuse me, Lawrence Brook going through it and have some flood hazard problems and in our initial design with developers. Those areas are used for the storm water management areas, so they won't be actively utilized for development but they will be instituted for storm water measures, which are integral to any development at this time.
- Q. So would they interfere or not interfere with maximum development of the PRD-3 zone?
- A. They wouldn't interfere with the gross density, no.
- O. Is the same true of the RM-4 zones?

- 1 A. That's correct.
 - Q. And is it also true of the PRD-2 zone?
 - A. That's correct.
 - O. And the RM-2 and RM-3 zones?
- 5 A. That's right.
 - Q. So, in other words, in your higher density zones, the ones that we just indicated, the environmental constraints that appear on this chart would not interfere with the achievement of full density development?
 - A. That's right, it just guides where it should take place and how the land should be utilized.
 - Q. Calling your attention now to question number 23, chart number three, I am sorry, 33, this is an analysis of vacant land owned by the Township.

 Could you indicate on the map where the sizable parcels, which would be, well, the first, second, third, fourth and fifth parcels that are indicated there?
 - A. I'll try to because I don't have a tax map in front of me, but I think I can generally indicate where these properties are. I think I'll use blue since most of them are wet. I think I'll have to get a tax map with blocks.

(Discussion off the record.)

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A. I ain marking in blue the properties owned by the town on this map that are vacant.

MR. BENEDICT: Off the record.

A. Yes, I have numbered in blue numbers one through five, which are the larger tracts of municipally owned land. I have provided those numbers on the base map known as P-1, and I have also provided the numbers on the chart that you have given me.

(Discussion off the record.)

MS. LABELLA: Let's mark the Chart 3 as exhibit two.

(Exhibit P-2 marked for identification)

- Q. Would you like to go through them one at a time and tell us about each parcel?
 - A. Certainly.

Number one consists of land in the rural residential zone, it's 15.38 acres. It's in a wet lands area. The water table is perched on the surface much of the year. There is no sewer water availability and it's in a limited growth area in the state development guide plan, and the Township secured it because of foreclosure, because of non-payment of taxes.

The second piece is a 6.08 acre piece, noted as number two. It's located adjacent to the main line

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of Conrail. That piece of property we're utilizing
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    for that transit station that I told you about as some
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    of the parking area, and it's right on the main line
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    of Conrail, so it's an ideally situated place and it
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    has the 3eekman Road extension going right by it.
    didn't purchase that, we secured that because of
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    foreclosure also. All these properties are in
    foreclosure.
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              The next one is noted as number three.
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There are two landlocked pieces in the OR zone district. There is no enormous environmental problems with these two lots, they are almost 11 acres, but landlocked and have no access at this time and they are in the office research --

- O. So they are --
- A. This square here and this square here.
- Q. Now, they are generally located in the zone where Seltzer owns most of the land. Is that right?
 - A. That's correct.
 - Q. So they are like two out parcels?
- 21 A. Correct.
 - Q. And he owns almost all the other land there?
- 23 A. Yes.
- Q. Does the municipality have any intentions of selling those parcels to Seltzer?

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A. We have just considered doing things with our vacant land. We haven't discussed those particular parcels at this time. There is no plans, and that could be a possibility.

I would like to point out, they are 10 acres but they are separate pieces of land, about five acres a piece, respectively, and they are not contiguous.

The next piece is known as number four.

It's up Route 130, where the PSE&G line crosses the highway, we picked this up because of foreclosure.

The property is in the flood hazard area, it's an area known as the Pigeon Swamp, it's in a non-growth area and it doesn't currently have utilities service.

The next piece is number five, and that's located, there are landlocked pieces of land in the rural residential zone and the limited growth area of state development guide plan, they have no access to utilities and the pieces are in the frequently ponded high water table area.

- Q. Are any of those pieces suitable for residential development, most particularly say number four?
- A. Number four is right on Route 130 and because of the flood hazard conditions there, I think they have a limited use for residential.

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- Now I would like to call your attention to 0. what is referred to as the compliance plan, which was submitted in response to questions 12C and D of the Interrogatories. Α. Yes, can I just see that for a second? Okay. You note in the compliance plan the first Q. entry is the manufactured housing zones. Could you indicate which ones they are on the map? Okay. I'll use red numbers for those. Α. MR. BENEDICT: Aren't they already indicated on the map? THE WITNESS: Not on this map, no. MR.BENEDICT: I am sorry. There is a piece on Broadway, we'll note is number one, that's the 107.15 acres. There is a piece up at Deans Road, Hall Road and Route 130, we'll note that as number two, that's the 60 acre piece known as block 30 -- excuse me, block 30.01, lot 24.02. There is a 27.28 acre, acre parcel known as block 93 lot 41. Wait, let's just -- are you still talking about mobile homes?
- 22 A. No, I stopped.
- Q. Let's just talk about mobile homes for the moment.
- 25 A. Okay.

- 1 Q. One and two?
- A. Yes.
- Q. Now, I note that number two is in a different area than what the zoning map, where the zoning map would locate the second mobile home zone, so does your compliance plan envision rezoning the parcel now number two on the zoning-map to a mobile home manufactured housing zone?
 - A. Yes, it does.
 - Q. What is that zone presently now?
- 11 A. Light industrial three.
- Q. Now, is the boundary of that zone, what is basically the darker blue going around it, which takes it. down to near where number four, blue lettered number four is?
- 16 A. Yes.
- 17 Q. Now, you indicated that --
- MR. BENEDICT: Let me clarify that.
- 19 Are you following the line as it went above Deans Lane?
- Q. Maybe what you should do is outline in red the outline?
- 22 A. The actual lot?
- 23 Q. Yes, the actual zone.
- 24 A. No, the actual lot.
- 25 Q. Lot, yes, or the area that you would be

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1 serious ponding and environmental concerns with what 2 has been numbered in blue as number four?

- A. Yes.
- Q. Does that also apply to this zone or this lot?
- A. No, no. Basically the criteria of where we establish zone boundaries was based on environmental information, and that lot does have sandy lane, up land soil on the predominant portions of the property. It's currently being farmed for row crops and any low lying areas, to the southeastern tip could be used for storm water management impoundment so it wouldn't interfere with the development, of the property.
- Q. Do you envision or what is the present infrastructure that would be supplied or is supplied to this area?
- A. Sura. I'll put in a red dotted line. You have our utility maps, but there is a sewer line that comes up like this and we just have to run it down here, a short run, and water is currently available, here a 12 inch line.
- Q. So would you then consider this tract to be suitable for manufactured housing?
 - A. Absolutely.
 - Q. And what density are you considering for

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this tract?

- A. Seven units an acre.
- Q. Bat you still have problems with this municipally owned tract right below it?
- A. Yes, it is a frequently ponded and potentially flood hazard area. What happens is the PSE&G right away has made an enbankment and enormous damming effect on draining the property, and it's contiguous to a, a water course known as The Great Ditch, which was dug a hundred years ago by farmers to irrigate their fields west of the Pigeon Swamp, in a time of drought.
- Q. All right. Now, I notice that this MH zone, which is the northern one, that's already indicated MH zone on the zoning map is not included in the compliance plan. Is there any particular reason why this zone was not included?
- A. Yes. I felt as a professional planner that that property is dominated by industrial activities and highway industrial impacts, and I didn't feel it was appropriate for residential use.
- Q. What are the industrial developments surrounding MH zone noted by a number one on the map?
- A. Surrounding, there are very limited amount of industrial activities. South of the property, it's

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basically vacant. West of the property, it's vacant. North of the property, there is a potential office use going in at the corner of Broadway and Route 130, but there is no active industrial right on top of the property. There is a road called Melrich Road, approximately 2,000 feet north on Route 130, we have some industrial uses there, basically there is no manufacturing in there. There is light uses, distribution type of outlets.

- Q. Were the MH number one area to be developed as manufactured mobile homes, would you contemplate having a buffer so that industrial development would not come directly to the door of the mobile home zone?
- A. Absolutely. Our ordinance has a buffer requirement that requires a sizable buffer between non-residential and residential uses at the responsibility of the non-residential use. Land area and the buffer as well as landscaping treatments and there certainly will be an emphasis on the buffering and creating an attractive living environment for these developments.
 - Q. The next entry what is the status of the
- A. There is a Township portable well, known as number 15 there, and our major sewer pump station, I think known as S-l for sewer, is right there. We have

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- full utility service on the property, water and sewer.
- Q. The next item in the compliance plan is an
- 3 R-3 zone. Could you identify on the map?
- A. Okay. In as number three. Augustine's
- 5 piece.
 - Q. Would you outline that?
- 7 A. Yeah.
- Q. Now, according to the compliance plan, you envision moderate income housing there?
 - A. That's correct.
 - Q. And could you give a brief description of the status of any plans or proposals?
 - A. Okay. Saint Augustine's church was interested in developing senior citizen housing, but unfortunately, the parish priest passed away several years ago and I guess the current management of that facility feel that they don't want to get involved in the development business, and the Metuchen Archdiocese was attempting to sell the property. A gentleman by the name of Louis Grassia, who is a builder in conjunction with Ryan Homes of Maryland, was interested in purchasing the property and they have optioned it from the Saint A's Church and the Archdiocese of Metuchen, and they would like to build 960 square foot manufactured townhouse units on the

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property. In the interim, they have also acquired a 1 small piece out to Route 27, adjacent to their access next door, and they would like to package now 3 currently a 396 unit project. Their engineers are 5 preparing a site plan now and they are also, we have initiated discussions with the Middlesex County 6 Housing and Community Development Corporation, excuse me, Committee, to probably get some federal money and block grant money, to help assist in defraying the costs of the project and we are also evaluating other 10 means of decreasing the cost of the housing. We are 11 12 trying to market a unit for 44 to \$45,000, and the developer would like the Township to be directly 13 14 involved in the project.

- Q. What size units are you thinking about?
- 16 A. As I stated, 960 square feet is approximate 17 size.
 - Q. How many bedrooms would that be?
- 19 A. Two to three bedrooms, predominantly two 20 bedrooms.
 - Q. Have you analyzed the financial feasibility of producing units of that size for that cost?
- A. We have on a very superficial basis. The developer is acquiring or getting together specific cost data, and we are involved in reviewing

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- 1 | conjunctively that data right now.
- Q. What would the gross density be of that parcel, for the 396 units?
 - A. It's going to come out to 11 to 12 units an acre. That will also be the net density.
 - Q. Are there any problems with infrastructure?
- A. No, the tract is served by water and sewer, and also by existing mass transit and it has schools and commercial in walking distance.
- 10 Q. And the schools would be able to adjust to 11 any increase -
- 12 A. Yes, they would.
- Q. Has the developer done any preliminary investigations into the availability of financing?
 - A. They're beginning to at this time.
- 16 Q. Do you have anything else on that particular 17 site?
- 13 A. No, I don't.
- Q. The next site in the compliance plan is I believe a 70 acre tract -- I am sorry, seven acre, proposed for 70 units. Where would that be?
- A. That's located, it's so small.
- Q. Why don't you color it in?
- A. That's located, what we call Old New Road in
 Monmouth Junction Village, just east of the main line

- 1 of the railroad.
- Q. Now, it is quite close to the railroad,
- 3 | isn't it, there?
- 4 A. Yes, it is.
- 5 Q. Do the tracts go right by the perimeter of 6 that property?
- 7 A. They do, as in much of Monmouth Junction.
- Q. And that's a small seven acre site. Is that yields
- 10 A. Yes.

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- Q. And what proposals, if any, concern that property?
 - A. That property is contracted by a guy name

 Jim O'Neill. He used to be president of the South

 Brunswick Community Development Corporation, senior

 citizen project, and he currently is attempting to

 secure a one percent Farmer's Home finance application

 for mortgage financing, to build moderate income

 townhouses at 10 units an acre.
 - Q. Would he also he putting up modular manufacturedhomes?
- A. No, he is -- he thinks he can, with an efficient development program, build site, build housing in mid 40s.
- Q. What size are these going to be?

Engel - direct 101

- 1 A. A thousand square feet.
 - Q. And how many bedrooms?
- A. Two to three.
- 4 Q. Have you analyzed the financial feasibility 5 of this one?
- 6 A. Yes.

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- Q. And what is your conclusion?
- A. With the Farmer's Home application approval, potential, he could definitely swing it.
- Q. Could you explain what the Farmer's Home program is, how that works?
- A. They allow a very low interest construction and long term mortgage. If two things happen, the builder becomes a limited dividend corporation or he only can make a certain amount of capital profit or goes non-profit and draws a salary off the corporation or becomes a subcontractor for the corporation. Also the housing has to be eligible for low and moderate income families to reside in the premises, and there is a covenant that goes with the title of each unit.
- Q. Do you know what the guidelines are for low and moderate?
- A. I think they do use the section eight guidelines.
- 25 Q. So is the subsidized interest rates then

- provided to the purchasers or just to the developer
 for the construction alone?
- It's provided to the developer, that's how 3 the prices of the housing can get down to a moderate income level. Insofar as direct financing package to 5 the purchaser, we haven't really gotten into 6 7 discussions. The developer is just making a pre-ap to Farmer's Home now because Farmer's Home contacted him 8 that they are looking for several builders in the 9 10 state to do these projects and because of his involvement with Charleston Place and his track record 11 with modern income housing, they asked him to place an 12
- Q. Now, when you referring to "him, "is that to Mr.O'Neill?
- 16 A. Yes.

application.

- Q. Does he own that particular site?
- 18 A. He is the contract purchaser.
- 19 Q. The last item on the compliance plan, I 20 believe is the PRD-3 zone?
- 21 A. Okay.
- Q. And would you discuss what you had in mind there?
- A. We had in mind that keeping it at seven units an acre and establishing, a 20 percent set aside

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1 | in that zone.

- Q. Are there any developers that have expressed an interest there?
 - A. Yes, two developers.
 - Q. Who are they?
- A. One is a man named Dr. Leo Mindel, he has contracted Gerry Larsen, the architect, in New Town, designer from Red Bank, New Jersey, and also has employed the use of an engineering firm called Berson Associates from Fords, New Jersey. They are preparing plans for that development and the other developer, we call the Canadians, there is a group of Canadians that were involved in the property and I think there is another party involved in that tract now, Andre Gruber, is an attorney in Kendall Park, and he is dealing with that whole package, so I don't really know who's who and what is what, but there has been an expressed interest to develop the 254 acres from the railroad up to Dr. Mindel's land.
 - Q. Do you know what type of -
 - A. High density residential -- both developers have been put on notice regarding the 20 percent set aside, both developers have knowledge that they realize they have to reduce 20 percent, you can contact them and discuss it with them because they

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- both have been, have had that discussion recently with 1 them and they know they have to provide 20 percent. 2 3 MR. BENEDICT: You haven't described 4 the 20 percent. That's just, that's straight 20 you know, 5 Α. you are talking about the compliance plan? Well, it's 6 low and moderate 20 percent set aside, we didn't get 8 specific on our compliance form. 9 Ο. Are you envisioning a 50-50 split? I think we would like to achieve a 50-50 Α. 10 11 split, in the town center. Which reminds me, in the mobile homes zones, 12 Ο. what type of a split are you envisioning there? 13 14 MR. BENEDICT: The question is based upon the coinpliance plan we submitted. 15 THE WITNESS: I understand. 15 17 We were thinking about providing 800 low income, 200 moderate and 239 market. 18 19 Q. I would like to call your attention to some 20 of the other zones on the zoning map and discuss the 21 possibility for high density residential development. Let's deal with the RM-4 zone, which is west of the 22 tracts and actually close to Route 130. If you want 23
 - A. We'll note that as number one.

to note that with a one or something, with the orange.

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- Q. And what, why don't you describe what is going on with that one?
- A. It's zoned for RM-4, it is a large vacant parcel, it has utilities service, it's very attractive because it doesn't have any environmental significant environmental sensitivities, generally comprised of sandy land, up land soils and it's right on the Route 522 alignment so it allows for maximization of traffic, efficiency for the area.
- Q. Wouldn't that be suitable for higher density development, from a planning point of view?
- A. Only if it was to achieve an established goal.
 - Q. Would you explain what you mean by that?
 - A. If it would allow a deliberation of compliance for Mount Laurel, I think possibly it could yield higher densities.
- Q. What would be the reason for it not to yield higher densities?
- A. Because basically the town is designed for the highest density to be the town center, with a general decrease in densities as you move away from the town and the community services in the center of the town. I think the property is a nice piece of property and could yield a higher density, but I would

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- only recommend to our governing body to increase the density if we were going to fulfill a specific goal, and the Mount Laurel obligation is certainly a legitimate goal.
 - Q. Could you describe the property east of the electric and gas?
- 7 Yes, that is the, there is two tracts, one 8 is the Dayton Center East property, there already is a previous approval on it for 71 single family houses 9 and the developer is trying to get an approval for 10 11 patio homes on it but much of the property, I'll 12 outline it briefly, is a storm water management or 13 retention area for Dayton Center, so it's not a large 14 contiguous piece of land. The next piece is Woodland 15 Meadows, it's a previously approved development for a hundred one zero line cluster houses. Dayton Center 16 17 East is number two in orange and Woodland Meadows is 18 number three.
 - Q. I would like to call your attention to another RM-4 zone which is located west?
 - A. Just north of Beekman Road, we call it the Beekman Road area.
 - Q. North of Beekman Road, and what is the status of that particular area?
- 25 A. The land is predominantly vacant, well

drained. There are some environmental characteristics
we would like to preserve. There is a stand of beach
trees right there and there is a couple of streams
that meander through the property, but all in all, the
property is pradominantly sandy land, up lands, very
attractive land.

There is a large property called the Toll Brothers, from Pennsylvania, one of the largest builders in the country, I'll mark that as RM-4 one. There is another big piece of property called, owned by the Kislak Corporation of Woodbridge. They are realtor developers, that's number two, and the Seltzer Corporation owns a piece that's partially C-2 and partially RM-4, we'll call that number three.

- Q. We have a one, two and three over here?
- A. This is the RM-4 Beekman and that's the RM-4 Georges Road.
 - Q. Okay.

MR. BENEDICT: Why don't you put an orange circle around that and number that number four and you can talk about it four, one, two and three, the breakdown, just so you continue with the delineation you started?

A. I'll rename it. The Toll Brothers we'll call four, the Kislak we'll call five and the Seltzers

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- we'll call six. The Toll Brothers are making a PRD
 application for Timber Ponds something, I forget the
 name of the project. Kislaks are interested in
 developing the property and Seltzers would like to do
- Q. Now, regarding Toll Brothers, do you know what type of project they have in mind?

a mixed commercial residential project.

- A. Mixed use, three or four clustered villages,

 utilizing small single family cluster homes,

 townhouses and multi-family in succinct neighborhood

 villages.
- g. Are they contemplating any low and moderate income units there?
- 14 | A. No.
 - Q. And what density are they dealing with?
- 15 A. Four units an acre.
- Q. Have Kislaks admitted any plans or have you talked to them about any proposals?
- A. The only plans we had were several years ago, they talked about single family homes, but because of the new more progressive least cost housing zoning on the property, they are reconsidering their options and they have no development plans there now. On the Seltzer Corporation, number six, we just have no plans at all. The Seltzer group has been concentrating on

- their office research park to the east of the site on the other side of Route 1.
 - Q. Now, I assume that infrastructure is supplied, in terms of --
 - A. Yes, it is.
 - Q. To the entire tract. Is that right?
- 7 A. That's correct.
 - Q. Would there be any problem, that you could see, with developing either the Toll Brothers or the Kislak site or even the Seltzer site at higher density than four?
 - A. There could be a problem with water and sewer infrastructure. It certainly is not classified as that type of density, getting up above four on our master plan, and I would have to research that question. You have to recall that it used to be a 30,000 square foot R-2 zone, with the same infrastructure and now we are talking about four units an acre and I don't really feel as a planner that that area could really sustain any higher density, on that large of a basis.
 - Q. You don't have any problem with the 12 unit par acre density in what is denoted by a red three, adjacent to this large area?
- 25 A. I don't, because I look at it as an overall

1 plan for the whola area and when you start talking about taking 500 acres and increasing the density 3 several units, you get an enormous impact. The number three in the red, known as the Saint A's property or Saint Augustine's is an ideal piece of property, 5 6 because it has immediate access to transit, it has 7 frontage on Route 27, schools are in walking distance 3 and so are commercial support services. I think it's 9 a show case project area for that type of moderate income housing. 10 11 Q. Doyouhaveany development time table on Toll Brothers? 12 A. They are preparing plans now, and they would 13 like to begin construction in '85. 14 15 MR. BENEDICT: Are you referring to 16 Beekman Road? 17 A. No, Toll Brothers. This particular site, designated by number 13 Q. 19 four? 20 Α. Right. 21 Q. I would like to direct your attention now to 22 this R.M-3 zone, which is just south of Major Road and tell me what the status is of that particular area? 23 Dr. Mindel, one of the large town center 24 Α. 25 owners, owns a small portion of that and the other

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- piece is just scattered out parcels. We rezoned it
 from R-3 to try to stimulate land assemblage, in some
 type of mixed housing within that development,
 - Q. All right. Could you draw an orange circle around the portion owned by Dr. Mindel?
 - A. I really couldn't do it without looking at the tax list.
 - Q. Is it a significant portion?
 - A. No, because we increase the PRD zoning to include more of this property so we would have over a hundred contiguous acres required in our PRD ordinance. It's not a significant amount.
 - Q. And is the rest, is any of this developed or is it -
 - A. There is some houses, a couple of sheep farms, water tower and -
 - Q. Has there been any movement towards -
 - A. Land assemblage?
- 19 Q. Yes.
- A. I don't believe so. The zoning was just in place for a little over a year now, and there hasn't seemed to be some active land assemblage in the area, but a lot of times I don't find out until after land has been assembled and a bona fide application is going to be taking place.

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- Q. All right. Assuming there was land assemblage in this particular area, why don't we make an orange circle and note it number seven, around that site?
- 5 A. Okay.
- 5 Q. Would that be appropriate for an expansion 7 of the PRD-3 zone?
 - A. Potentially.
- 9 Q. Could you explain what you mean by 10 potentially?
- 11 I just said possibly. I don't make rash 12 decisions on very significant questions, that's a 13 tremendous question. We have to evaluate the land's ability to sustain that type of development. You are 14 15 going from three units an acre to seven units an acre, that is over double. We want to look at the utilities. 15 17 land use implications, environmental factors, circulation system criteria, and make an intelligent 18 19 decision, rather than making a rash judgment.
 - Q. Well, very briefly, is there an infrastructure supplied to that area, do you have water and sewer available?
- A. Sewer is not directly available, it's in the town center tract, we extend sewer lines there. There is water, it's -- it could be receiving utility sewer

- service at a future date, but it fs not readily 1 available right now. The sewer line comes in like 2 3 this, there is a stub -- one goes to Mindel and one 4 goes to --5 Q. Is that approximately the end of the --Not really. You have it on the utility maps 6 Α. 7 that we forwarded you. 8 Q. Calling your attention now to the RM-3 zone, 9 which is just west of U.S. Route 1? 10 Yes, we'll call that number eight, orange Α. 11 eight. 12 Do you want to draw a circle around it? Q. 13 Α. Sure. 14 What is the status of number eight? Q. 15 Number eight is predominantly owned by two 16 property owners, Eastern Properties of Kendall Park 17 owns what we call the Goldman parcel and the other piece, which is a little over 120 acres is owned by 18 19 Dr. Weisenfeld of Iselin, New Jersey, who owns - off 20 the record. 21 (Discussion off the record.) 22 Let's get back to number eight. Ο. 23 Basically you have two property owners,
- Weisenfeld and Eastern Properties. Eastern Properties

 is definitely making development plans now, Weisenfeld

- Q. What kind of development plans?
- 2 A. RM-3, consisting of family single homes,
- 3 consisting of cluster homes and consisting of
- 4 | townhouses.
- Q. What is the density per acre that they are
- 5 | pianning?
- 7 A. Three units an acre.
- 8 Q. And any plans to include low and moderate
- 9 | income there?
- 10 A. No.
- 11 Q. Are there any plans on the other part of the
- 12 | site?
- 13 A. Not at this time. There are not development
- 14 plans on the Weisenfeld piece, he is a land investor,
- 15 not a builder. I am sure one day somebody will buy
- 16 | that property shortly.
- 17 O. Again, what are the infrastructure that --
- 18 A. Sewer and water available to both tracts.
- 19 Q. Are there any serious environmental
- 20 | constraints?
- 21 A. They have a shallow depth of bedrock and a $-\frac{1}{2}$
- 22 and a -- you have to blast your way through, which is
- 23 part of the problem in much of the town. Other than
- 24 | the high water table and bedrock problems, it's a nice
- 25 | piece of property.

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- Q. So this also has a high water table, number eight?
 - A. Yes, it does, it has three to four feet from the surface, at the high water table period, late winter, early spring.
 - Q. Would there be any problem with developing that at a higher density?
 - A. I believe there would be.
 - Q. And what would that problem be?
 - A. Environmental basically.
 - Q. Because of the high water table?
- 12 A. And the shallow depth of the bedrock.
 - Q. Would that apply to both of those tracts?
- 14 A. I think you could make that assumption 15 generally, yes.
 - Q. What about the R-3 zone, which is pretty much north of what is now marked as number eight, what is going on with that site?
- A. That area used to be R-l and we rezoned it
 to R-3, and the Wilson farm, which is 139 acres, 117,
 I believe of those are number nine and I'll outline it,
 are residential. We have a developer that is looking
 to build on that piece of property. He is cooperating
 with the town on the drainage project and also an off
 tract improvement and we are discussing possibly patio

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style homes and single family owned property,

- Q. What density?
- A. Density has not been set yet. It is going to be between two and three units an acre.
- Q. And infrastructure is available there as well?
 - A. Sewer and water, yeah.
 - Q. Any environmental constraints?
- Not severe ones, no. There is two minor Α. stream corridors in the property, it kind of enhances the aesthetics of the property and provides a storm water outlet. The water table is not, is fairly high but not to the point where it's prohibitive. There is a shale problem but it's rippable shale so it's readily removed by a backhoe so you don't have to blast. Route 27, however, is an over utilized over capacitated highway, almost at capacity, as identified in the 1-95 impact study, and we have severe traffic The DOT has asked the town to consider down problems. zoning its whole corridor on Route 27 because of problems from 518 north. If you got stuck out there during a traffic jam, you would know what I am talking about.
 - Q. Does that go up -
- 25 A. From this juncture of 518 north, it goes all

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- 1 | the way up.
- Q. So it goes past what is marked in red as three?
 - A. Yes.
- Q. Have there been any discussions about including low and moderate income housing in number nine?
- A. No, because it's a single family zone and we are considering increasing the density for patio style homes that aren't permitted in the single family zones, so we haven't really even approached low and moderate multi-family configuration in a single family neighborhood, Kendall Park.
 - Q. Other than the fact that it's adjacent to single family neighborhood, would there be any reason not to have multi-family higher density zone there?
 - A. Well, it's more than a single family neighborhood. Kendall Park is 1500 units, it's a single family area and we make our planning assumptions based on land use considerations. Also the road and just the overall continuity of our zone plan. The whole town is not appropriately zoned multi-family. We have high density, we have medium density and single family areas, and we feel that's a single family area of the Township.

- Q. What do you base your assumption or your feeling that that is a single family area of the Township?
- A. Utility, pipe sizes, storm water plan, roads and also land use, also school capacity. Kendall Park schools are highly utilized and don't have a large amount of capacity and we are phasing in new school plans. Basically our school plans point towards providing new schools at the PRD sites rather than over on the 27 corridor, south of New Road.
 - Q. Now, what schools would the children in red number three?
 - A. Brunswick acres, which is located up here.
 - Q. Do those schools have more vacancies than Kendall Park?
 - A. Yes, they do. We closed one Kendall Park school recently, the elementary school, and because of that decision, years ago, we are at very high capacity level in Kendall Park now.
 - Q. Why was that school closed?
- A. I think at one time there was a problem with enrollment.
 - Q. You mean low enrollment?
- 24 A. Yes.
- 25 O. Is that school still available?

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A. I don't really know, it is a Board of Ed matter.
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- Q. What is going on about the bottom portion of
- A. There is landlocked properties. We have no activity there.
- Q. Calling your attention now to, let's take
- 7 | the RM-3 zone, which is near the 522 expansion. What
- 8 | is going on in that zone?
- 9 A. There is no activity in that property right
- 10 now.
- 11 Q. Could you describe that area?
- 12 A. It's basically all farm, some wet area to
- 13 | the rear and sandy land, up land soils up towards
- 14 Route 522.
- Q. Why don't we mark that number 10?
- 16 A. Okay.
- Q. is there infrastructure supplied, sewer and
- 18 | water availability?
- 19 A. Yes.
- Q. And what about traffic?
- 21 A. Well, rely on Route 522 will service the
- 22 | project.
- Q. Has there been any consideration given to
- 24 making that a higher density?
- 25 A. No.

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- Q. Is there any reason why it would not be appropriate for a higher density?
- A. No.
- Q. So that then would be appropriate for a higher density, as an expansion of the PRD-3?
 - A. Again I can't answer that, the same time you asked me about the RM-3 on Major Road, I don't make rash decisions on important land use policy matters.
- 9 Q. But there is no apparent reason that you can
 10 see right now why it would not be suitable for a
 11 higher density development?
- 12 A. I can't answer that. I just said I don't 13 know.
- Q. Now let's take the R-2 zone just north of there and call that number 11, which is bounded I guess by what, Kingston Lane and Georges Road?
- 17 A. Mm-hmm.
- 18 Q. Is there any activity in that particular 19 zone?
- 20 A. Yes, there is.
- Q. What kind of activity?
- A. Board of Ed owns all the land here and the
 Township owns all the land here and that's where the
 municipal building is located, and the public works
 garage and library here.

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- Q. So that land is then not available for any other use, is that what you are saying?
 - A. That's correct.
 - Q. What about the R-3 zone, north of there?

 Make that 12?
- A. 12, there is a single family development, it's already being developed for single family homes under construction now, small modestly priced single family homes.
 - O. Is that the entire zone?
- A. Yes, only a small portion of it, as far as the entire zone, no, there is a piece here, abutting the rural residential area, has a house in the front and wet lands in the back and I don't, you know, that's just owned by a resident of the town, I don't know what is going on there.
- Q, Let's move south to the R-4 zone and call that, I guess we are up to 13. Is there anything available in that R-4 zone?
- A. Well, the rear of the property are basically some out parcels that are farmed and there are single family homes and commercial on the front. We do have a problem because of traffic. Five corners, at Culver, Jamesburg, Monmouth Junction and Georges Road, is a poorly aligned intersection. It is at a level or

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- almost grid lock service at rush hour and to increase
 the density there over and above the village density,
 is really going to create a severe problem or
 exacerbate an existing problem. The board has already
 denied a commercial application at that corner, just
 on the basis of capacity, at that intersection, the
 town was considering placing a moratorium because of
- 9 Q. What about the R-3 area which is just east 10 of that?
- 11 A. That property is a transition area, it also
 12 has severe wet constraints to the rear.
 - Q. Are there any development plans for that parcel?
 - A. Yes, a developer is researching building on that property for single family development, but there is no applications and the property is owned by Schlinger Realty, there has only been an inquiry --
 - Q. Is there infrastructure sewer and water availability?
 - A. Yes.

that traffic problem.

- Q. To that zone? And could you go into some more detail on the environmental constraints?
- A. There is a significant amount of wet lands
 down towards the Hay Press Road area. The board was

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are the non-growth areas?

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classified as a major subdivision for single family
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    homes, just before I began working here, and I
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    reviewed the file and I noted that there were some
    drainage problems. I can't elaborate more
    specifically and I'll lead you to look at the maps I
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    supplied you, based on soil conservation, service
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    criteria for soils. It's just, you know, wet low land
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    and rear, that predominates the rear half of the
9
    property.
         Q. Do those conditions apply also to like the
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    what have been or now is the MH zone, which is
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    unmarked --
              There is a stream that bounds the northern
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         Α.
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    part of the zone, but the property is currently or
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    predominantly row farmed and sandy land, up land soils
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    The reason I took that property out, talking about the
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    MH on the Friendship, was because of the industrial
    land use impacts.
ΙS
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             Could you mark what is the non-growth areas,
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    could you do that?
21
              Sure. Something like that.
              So the area inside of these brown circles
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         0.
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Generally speaking, that's correct. I mean

I don't have a scale and I don't think the state

- 1 development guide plan was prepared on a scale map 2 that the Supreme Court used.
- MR. BENEDICT: Why don't you put an NG
- 4 in both of those.
- 5 A. All right.
- 6 Q. Or L growth, limited growth.
- Q. How about LG?
- 8 A. Okay.
- 9 Q. Now, I think the last one maybe the planned 10 retirement community, which is let's call that number
- 11 | 15 in orange?

- 12 A. Okay.
- Q. Is there any activity going on in the planned retirement community?
- 15 A. There is some development inquiries on the 16 property. I know a planner made a study for

retirement community there, and there does seem to be

- 18 some interest, but other than that, I can't really
- 19 assist you on that tract because we have no
- 20 development applications.
- Q. What is the present density in the
- 22 | retirement community?
- 23 A. Up to four units an acre, but the ultimate 24 zoning criteria is based on on-site individual,
- 25 because the property doesn't have sewer service, which

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- 1 is confirmed by the utility maps that we gave you. It 2 has water though, 12 inch water line access.
 - Q. How difficult would it be to bring up sewer?
 - A. You would have to extend it right through the limited growth area, it would have to be done by an enormous force, you can't do it by gravity.
- Q. What is the highest density you can have without having sewer?
 - A. It depends. They would have to put some type of on-site treatment plant in. That really depends on the design, I am not an engineer.
 - Q. Has there been any thought to setting aside a portion of that zone for low and moderate income senior citizens?
- 15 A. No.
 - Q. Is there any reason why there hasn't been any thought given to that?
- A. We have Charleston Place, Dayton Center and we would like to, as I indicated to you in one of our discussions off the record, the town --
- MR. BENEDICT: Off the record.
- (Discussion off the record.)
- A. We are going to utilize a senior citizen -
 we were going to utilize a portion approximately 25

 percent of our low and moderate component in the town

- 1 center, the PRD-3, for senior citizen because of its
 2 ideal location.
- Q. Is this also a good location for senior citizens, the number 15?
- 5 Α. It is a good location for retirement community because the retirement community does not have a tremendous traffic flow and as I indicated before, the property is highly environmentally 9 sensitive because of the aquifer crop, magothy aquifer, 10 supplies the drinking water for over a million people, 11 and we are very concerned about water quality and it is a better use than industry, but in regards to 12 higher densities, senior citizen projects, the 13 property doesn't have sewer service and it's just not 14 appropriately developed at. that type of level. 15
 - Q. I think I see one more site.
- 17 A. Okay.
- 18 Q. And that's the R-2, which is south of, is
 19 that Ridge Road?
- 20 A. Yes.
- Q. Let's make that number 16.
- 22 | Is there any action in that zone?
- A. Well, we don't have sewer and water to it
- 24 yet.

Q. Is there sewer and water to the R-2

- 1 developed zone just north of there?
- 2 A. Yes, there is. The water line, I think
- 3 comes down to here and sewer comes to here. Sewer is
- 4 the most biggest limiting factor, and the pipe sizes
- 5 here aren't designed to effectuate development in this
- 6 property. Once this big OR piece is developed, then
- 7 | the sewer service will be brought down, and the
- 3 properties, all farm now, 91, 92 obviously is a
- 9 potential problem. This is general, I don't know
- 10 exactly when 92 is going through, it's just a line on
- 11 | the map now. It could go like this, who knows?
- 12 Q. Are there any applications pending other
- 13 than the ones that you have just mentioned, pending
- 14 | for development approval?
- 15 A. No.
- 16 | MR. BENEDICT: Residential, you mean?
- 17 | O. Yes, residential?
- 18 A. No.

- Q. In any of the areas we have mentioned?
- 20 A. No, other than the ones I have mentioned to
- 21 | you in the course of this deposition, no others.
- 22 Q. Are there any plans to act on any of those
- 23 applications in the near future?
- A. The only active application the board is
- 25 considering is Dayton Center East, that was known as

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- orange number two, which is part of the Dayton Center

 detention area and it's a very limited piece of

 property. There maybe action by the board before the

 summer, I just can't really speculate as to what their

 feelings are. They had some concerns and there has
 - Q. What is planned in that area?

been discussion regarding those concerns.

- A. That was a small piece of property, it was zoned for, it was approved previously for single family homes and the builder feels there is a marketing problem and he wants to build some patio style homes.
- Q. And that is all part of the large Dayton Center development?
 - A. Yes, it is.
 - Q. And there is -
- A. Actually it's divorced at this time. It's not part of Dayton Center, it's just called Dayton

 Center East, because of marketing considerations in

 1977, which I know nothing about, only been here since
- Q. Could I ask you to let us know if the planning board or anyone in town is concerned with that is going to act on any of these applications?
- A. Certainly, it's public record, I'll be glad to let you know.

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| 1 | | MS. LA3ELLA: | I think that is it. | |
| 2 | | (DEPOSITION | ADJOURNED) | |
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I, MARY LUKENSOW, a Certified Shorthand Reporter, and Notary Public of New Jersey, do hereby certify that the foregoing is a true and accurate transcript of the deposition of DAVID H. ENGEL, who was first duly sworn by me, at the place and on the date hereinbefore sat forth.

I further certify that I am neither attorney or counsel for, nor related to nor employed by any of the parties to the action in which this deposition was taken, and further that I am not a relative or employee of any attorney or counsel employed in this case, nor am I financially interested in the action.

A Notary Public of New Jersey

Commission Expires:

October 30, 1984