P.M. Hits sevetopment of Sements p 12/2 (1985)

Pe: All Mt. Lawrel II litigation

Notre of Motion for leave to appear as

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Cestification of Steven L. Sacks-Wilnes

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SENATE
OF NEW JERSEY
TRENTON

STEVEN L. SACKS-WILNER

CHIEF COUNSEL
SENATE MINORITY
STATE HOUSE - ROOM 223
TRENTON, N.J. 08625

TEL. 609-292-5199

December 2, 1985

Stephen Townsend, Clerk Supreme Court of New Jersey Hughes Justice Complex CN-970 Trenton, New Jersey 08625 ATT: Keith Endo

RE:	A-122	The Hills Development Co. v. Tp. of Bernards (#24,780)
RD.		Helen Motzenbecker v. Bernardsville (#24,781)
	A-124	Urban League v. Carteret (Cranbury) (#24,782)
	A-125	
		(#24,783)
	A-126	Real Estate Equities, Inc. v. Holmdel (#24,784)
	A-127	Urban League of New Brunswick v. Carteret (Monroe)
		(#24,785)
	A-128	Morris Co. Fair Housing Council v. Boonton (Randolph)
		(#24,786)
	A-129	Urban League of New Brunswick v. Carteret (So. Plainfield)
		(#24,788)
	A-130	AMG Realty Co. v. Facey v. Warren Tp. (#24,789)
	A-131	Urban League v. Carteret (Piscataway) (#24,787)
		Rivell v. Tewskbury (#24,790)
	A-133	J.W. Field Company, Inc. v. Tp. of Franklin (#24,799)

Dear Mr. Townsend,

On behalf of the New Jersey Senate and General Assembly Minorities I enclose herewith an original and eight copies of:

- 1) Notice of Motion for Leave to Appear as Amici Curiae;
- 2) Certification of Steven L. Sacks-Wilner; and
- 3) Brief.

I also enclose a check in the amount of \$5.00 in payment of the filing fee.

Stephen Townsend, Clerk Supreme Court of New Jersey December 2, 1985 Page 2

By copy of this letter I am serving two copies of each of the above filings on all counsel on the list attached to the notice of motion, and one copy of each on the Honorable Eugene D. Serpentelli, A.J.S.C., the Honorable Stephen Skillman, J.S.C. and the Clerk of the Superior Court.

Thank you for your courtesy and that of your staff.

Very truly yours,

Steven L. Sacks-Wilner, Esq.

SLSW:ji Encls.

cc: Honorable Eugene D. Serpentelli, A.J.S.C.
Honorable Stephen Skillman, J.S.C.
Clerk of the Superior Court
Counsel List

Steven L. Sacks-Wilner
Chief Counsel to Senate Minority
New Jersey Senate
State House, Room 223
Trenton, New Jersey 08625
(609) 292-5199
Attorney for Movants,
New Jersey Senate and General Assembly Minorities

THE HILLS DEVELOPMENT COMPANY,
Plaintiff-Respondent,

vs.

THE TOWNSHIP OF BERNARDS, in the COUNTY OF SOMERSET, et al.,

Defendants-Appellants.

HELEN MOTZENBECKER,
Plaintiff-Respondent,

vs.

MAYOR AND COUNCIL OF THE BOROUGH OF BERNARDSVILLE AND THE BOROUGH OF BERNARDSVILLE

Defendants-Appellants.

URBAN LEAGUE OF GREATER NEW BRUNSWICK, et al.,
Plaintiffs,

vs.

THE MAYOR AND COUNCIL OF THE BOROUGH OF CARTERET, et al., Defendants.

IN THE SUPREME COURT OF NEW JERSEY

Civil Actions Mt. Laurel Litigation

ON APPEAL FROM INTERLOCUTORY ORDERS OF SUPERIOR COURTS OF NEW JERSEY, LAW DIVISION

Sat Below: Eugene D. Serpentelli, A.J.S.C. Stephen Skillman, J.S.C.

NOTICE OF MOTION FOR LEAVE TO APPEAR AS AMICI CURIAE AND REQUEST FOR ORAL ARGUMENT DOCKET NO. 24,780 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, SOMERSET COUNTY DOCKET NO. L-030039-84 P.W.

DOCKET NO. 24,781 SUPERIOR COURT OF NEW JERSEY LAW DIVISION SOMERSET/OCEAN COUNTIES DOCKET NO. L-37125-83

DOCKET NO. 24,782 SUPERIOR COURT OF NEW JERSEY CHANCERY DIVISION MIDDLESEX COUNTY DOCKET NO. C-4122-73 LAWRENCE ZIRINSKY,
Plaintiff-Respondent,

vs.

DOCKET NO. 24,782 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO. L-079309-83 P.W.

THE TOWNSHIP COMMITTEE OF THE TOWNSHIP OF CRANBURY, A MUNICIPAL CORPORATION and THE PLANNING BOARD OF THE TOWNSHIP OF CRANBURY.

Defendants-Appellants.

JOSEPH MORRIS and ROBERT MORRIS,
Plaintiffs-Respondents,

vs.

TOWNSHIP OF CRANBURY IN THE COUNTY OF MIDDLESEX, a municipal corporation of the State of New Jersey,

Defendant-Appellant.

CRANBURY LAND COMPANY, A New Jersey Limited Partnership,
Plaintiff-Respondent,

vs.

CRANBURY TOWNSHIP, a municipal corporation of the State of New Jersey located in Middlesex County, New Jersey,

Defendant-Appellant.

GARFIELD & COMPANY,
Plaintiff-Respondent,

vs.

MAYOR AND THE TOWNSHIP COMMITTEE OF THE TOWNSHIP OF CRANBURY, a municipal corporation and the members thereof; PLANNING BOARD OF THE TOWNSHIP OF CRANBURY, and the members thereof.

Defendants-Appellants.

DOCKET NO. 24,782 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO. L-054117-83

DOCKET NO. 24,782 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO. L-070841-83 P.W.

DOCKET NO. 24,782 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO. L-055956-83 P.W. CRANBURY DEVELOPMENT CORPORATION a corporation of the State of New Jersey,

Plaintiff-Respondent,

DOCKET NO. 24,782 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO. L-59643-83

vs.

CRANBURY TOWNSHIP PLANNING BOARD and the TOWNSHIP COMMITTEE OF THE TOWNSHIP OF CRANBURY,

Defendants-Appellants.

BROWNING-FERRIS INDUSTRIES OF
SOUTH JERSEY, INC., A corporation
of the State of New Jersey,
RICHCRETE CONCRETE COMPANY, a
corporation of the State of New
Jersey and MID-STATE FILIGREE
SYSTEMS, INC., a Corporation of
the State of New Jersey,
Plaintiffs-Respondents,

DOCKET NO. 24,782 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO.L-058046-83

vs.

CRANBURY TOWNSHIP PLANNING BOARD and THE TOWNSHIP COMMITTEE OF THE TOWNSHIP OF CRANBURY,

Defendants-Appellants.

TOLL BROTHERS INC.,
Plaintiff-Respondent,

vs.

TOWNSHIP OF CRANBURY IN THE COUNTY
OF MIDDLESEX, A municipal corporation
of the State of New Jersey, THE
TOWNSHIP COMMITTEE OF THE TOWNSHIP
OF CRANBURY and THE PLANNING BOARD
OF THE TOWNSHIP OF CRANBURY.

Defendants-Appellants.

DOCKET NO. 24,782 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO. L-005652-84 MORRIS COUNTY FAIR HOUSING COUNCIL, et al.,

Plaintiffs,

DOCKET NO. 24,783
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, MORRIS COUNTY
DOCKET NO. L-6001-78 P.W.

vs.

BOONTON TOWNSHIP, et al., Defendant.

AFFORDABLE LIVING CORPORATION, INC., a New Jersey Corporation,

Plaintiff-Respondent,

vs.

MAYOR AND COUNCIL OF THE TOWNSHIP OF DENVILLE,

Defendant-Appellant.

DOCKET NO. 24,783
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, MORRIS COUNTY
DOCKET NO. L-42898-84 P.W.

ANGELO CALI,

Plaintiff-Respondent,

vs.

THE TOWNSHIP OF DENVILLE, etc., et al.,

Defendants-Appellants.

DOCKET NO. 24,783 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MORRIS COUNTY DOCKET NO. L-55343-85 P.W.

SIEGLER ASSOCIATES, etc., Plaintiff-Respondent,

vs.

MAYOR AND COUNCIL OF THE TOWNSHIP OF DENVILLE,

Defendant-Appellant.

DOCKET NO. 24,783
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, MORRIS COUNTY
DOCKET NO. L-29176-84 P.W.

MAURICE SOUSSA AND ESTER H. SOUSSA, Plaintiffs-Respondents,

vs.

THE TOWNSHIP OF DENVILLE, et al.,
Defendants-Appellants.

DOCKET NO. 24,783 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MORRIS COUNTY DOCKET NO. L-38694-84 P.W. STONEHENGE ASSOCIATES,
Plaintiff-Respondent,

vs.

DOCKET NO. 24,783
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, MORRIS COUNTY
DOCKET NO. L-86053-84 P.W.

THE TOWNSHIP OF DENVILLE, etc., et al., Defendants-Appellants.

REAL ESTATE EQUITIES, INC.,
Plaintiff-Respondent,

vs.

MAYOR AND COUNCIL OF THE TOWNSHIP OF HOLMDEL, et al.,
Defendants-Appellants.

NEW BRUNSWICK HAMPTON, INC., Plaintiff-Respondent,

vs.

MAYOR AND COUNCIL OF THE TOWNSHIP OF HOLMDEL, et al.,

Defendants-Appellants.

GIDEON ADLER, etc., et al.,
Plaintiffs-Respondents,

vs.

MAYOR AND COUNCIL OF THE TOWNSHIP OF HOLMDEL, et al.,

Defendants-Appellants.

TOWNSHIP OF HAZLET,
Plaintiff-Respondent,

vs.

MAYOR AND COUNCIL OF THE TOWNSHIP OF HOLMDEL,

Defendant-Appellant.

DOCKET NO. 24,784
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, MONMOUTH COUNTY
DOCKET NO. L-15209-84 P.W.

DOCKET NO. 24,784
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, MONMOUTH COUNTY
DOCKET NO. L-33910-84 P.W.

DOCKET NO. 24,784
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, MONOMOUTH COUNTY
DOCKET NO. L-54998-84 P.W.

DOCKET NO. 24,784 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MONMOUTH COUNTY DOCKET NO. L-67502-84 P.W. URBAN LEAGUE OF GREATER NEW BRUNSWICK, et al.,

Plaintiffs-Respondents

DOCKET NO. 24,785
SUPERIOR COURT OF NEW JERSEY
CHANCERY DIVISION, MIDDLESEX COUNTY
DOCKET NO. C-4122-73

vs.

THE MAYOR AND COUNCIL OF THE BOROUGH OF CARTERET, et al.,

Defendant.

MONROE DEVELOPMENT ASSOCIATES, Plaintiff-Respondent,

vs.

MONROE TOWNSHIP,

Defendant-Appellant.

LORI ASSOCIATES, A New Jersey
Partnership, et al.,
Plaintiffs-Respondents,

vs.

MONROE TOWNSHIP, etc.,
Defendant-Appellant.

GREAT MEADOWS COMPANY, etc., et al., Plaintiffs-Respondents,

vs.

MONROE TOWNSHIP, etc.,
Defendant-Appellant.

MORRIS COUNTY FAIR HOUSING COUNCIL et al.,

Plaintiffs,

vs.

BOONTON TOWNSHIP, et al., Defendants.

DOCKET NO. 24,785 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO. L-076030-83 P.W.

DOCKET NO. 24,785 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO. L-28288-84

DOCKET NO. 24,785 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO. L-32638-84 P.W.

DOCKET NO. 24,786
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, MORRIS COUNTY
DOCKET NO. L-6001-78 P.W.

RANDOLPH MOUNTAIN INDUSTRIAL COMPLEX a New Jersey Partnership,

Plaintiff-Respondent,

DOCKET NO. 24,786
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, MORRIS COUNTY
DOCKET NO. L-59128-85 P.W.

vs.

THE BOARD OF ADJUSTMENT OF THE TOWNSHIP OF RANDOLPH and THE TOWNSHIP OF RANDOLPH, a municipal corporation of the County of Morris, State of New Jersey,

Defendants-Appellants.

URBAN LEAGUE OF GREATER NEW BRUNSWICK, et al.,

Plaintiffs-Respondents,

vs.

THE MAYOR AND COUNCIL OF THE BOROUGH OF CARTERET, et al.,

Defendants.

and

THE TOWNSHIP OF PISCATAWAY, etc., Defendant-Appellant.

URBAN LEAGUE OF GREATER NEW BRUNSWICK, et al.,
Plaintiffs-Respondents,

vs.

THE MAYOR AND COUNCIL OF THE BOROUGH OF CARTERET, et al., Defendants.

vs.

BOROUGH OF SOUTH PLAINFIELD BY ITS MAYOR AND COUNCIL, et al.,

Defendants-Appellants.

DOCKET NO. 24,787
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION
MIDDLESEX/OCEAN COUNTIES
DOCKET NO. C-4122-73

DOCKET NO. 24,788
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, MIDDLESEX COUNTY
DOCKET NO. C-4122-73
DOCKET NO. L-56349-81

AMG REALTY COMPANY and SKYTOP LAND CORPORATION.

Plaintiffs-Respondents,

vs.

JOHN H. FACEY, et al.,
Intervenors,

vs.

THE TOWNSHIP OF WARREN,

Defendant-Appellant.

TIMBER PROPERTIES
Plaintiff-Respondent,

vs.

THE TOWNSHIP OF WARREN, et als., Defendant-Appellant.

ROBERT E. RIVELL,
Plaintiff-Appellant,

vs.

TOWNSHIP OF TEWKSBURY, a municipal corporation located in Hunterdon County, New Jersey,

Defendant-Respondent.

J.W. FIELD COMPANY, INC., and JACK W. FIELD,

Plaintiffs-Respondents

vs.

TOWNSHIP OF FRANKLIN, et al., Defendants-Appellants. DOCKET NO. 24,789
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION
SOMMERSET COUNTY
DOCKET NO. L-23277-80 P.W.
L-67820-80 P.W.

DOCKET NO. 24,790 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, HUNTERDON COUNTY DOCKET NO. L-40993-84 P.W.

DOCKET NO. 24,799
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, SOMERSET COUNTY
DOCKET NO. L-6583-84 P.W.

JZR ASSOCIATES, INC.,
Plaintiff-Respondent

vs.

TOWNSHIP OF FRANKLIN, et al., Defendants-Appellants. DOCKET NO. 24,799 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, SOMERSET COUNTY DOCKET NO. L-7917-84 P.W.

FLAMA CONSTRUCTION CORPORATION,
Plaintiff-Respondent

vs.

TOWNSHIP OF FRANKLIN, et al.,
Defendants-Appellants.

DOCKET NO. 24,799
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, SOMERSET COUNTY
DOCKET NO. L-14096-84 P.W.

WOODBROOK DEVELOPMENT CORPORATION,
Plaintiff-Respondent

vs

TOWNSHIP OF FRANKLIN, et al.,
Defendants-Appellants.

DOCKET NO. 24,799
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, SOMERSET COUNTY
DOCKET NO. L-19811-84 P.W.

WHITESTONE CONSTRUCTION, INC.
Plaintiff-Respondent,

vs.

TOWNSHIP OF FRANKLIN, et al., Defendants-Appellants. DOCKET NO. 24,799
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, SOMERSET COUNTY
DOCKET NO. L-21370-84

BRENER ASSOCIATES,
Plaintiff-Respondent

vs.

TOWNSHIP OF FRANKLIN, et al., Defendants-Appellants. DOCKET NO. 24,799
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, SOMERSET COUNTY
DOCKET NO. L-22951-84 P.W.

RAKECO DEVELOPERS, INC., DOCKET NO. 24,799 SUPERIOR COURT OF NEW JERSEY Plaintiff-Respondent, LAW DIVISION, SOMERSET COUNTY DOCKET NO. L-25303-84 P.W. vs. TOWNSHIP OF FRANKLIN, et al., Defendants-Appellants. JOHN H. VAN CLEEF, SR., et al., DOCKET NO. 24,799 Plaintiffs-Respondents, SUPERIOR COURT OF NEW JERSEY LAW DIVISION, SOMERSET COUNTY vs. DOCKET NO. L-26294-84 P.W. TOWNSHIP OF FRANKLIN, et al., Defendants-Appellants. LEO MINDEL, DOCKET NO. 24,799 Plaintiff-Respondent, SUPERIOR COURT OF NEW JERSEY LAW DIVISION, SOMERSET COUNTY DOCKET NO. L-33174-84 P.W. vs. TOWNSHIP OF FRANKLIN, et al., Defendants-Appellants. R.A.S. LAND DEVELOPMENT COMPANY, INC. DOCKET NO. 24,799 Plaintiff-Respondent, SUPERIOR COURT OF NEW JERSEY LAW DIVISION, SOMERSET COUNTY DOCKET NO. L-49096-84 P.W. vs. TOWNSHIP OF FRANKLIN, et al., Defendants-Appellants. JOPS COMPANY, DOCKET NO. 24,799 Plaintiff-Respondent, SUPERIOR COURT OF NEW JERSEY

vs.

TOWNSHIP OF FRANKLIN, et al.,

Defendants-Appellants.

LAW DIVISION, SOMERSET COUNTY DOCKET NO. L-51892-84 P.W.

TO: CLERK, SUPREME COURT OF NEW JERSEY
Hughes Justice Complex, CN-970
Trenton, New Jersey 08625

CLERK, SUPERIOR COURT OF NEW JERSEY Hughes Justice Complex, CN-971 Trenton, New Jersey 08625

HONORABLE EUGENE D. SERPENTELLI, A.J.S.C. Superior Court of New Jersey Chambers 1
Ocean County Court House, CN-2191
Toms River, New Jersey 08754

HONORABLE STEPHEN SKILLMAN, J.S.C. Superior Court of New Jersey Chambers 307 Middlesex County Court House New Brunswick, New Jersey 08903

ALL COUNSEL ON THE ATTACHED RIDER

PLEASE TAKE NOTICE that pursuant to R. 1:13-9, the New Jersey Senate and General Assembly Minorities by and through their attorney, Steven L. Sacks-Wilner, Esquire, hereby move before the Supreme Court of New Jersey for an Order granting leave to appear as Amici Curiae in appeals in the above captioned matters from Orders of the Honorable Eugene D. Serpentelli, A.J.S.C. dated from October 11, 1985 through the present and from orders of the Honorable Stephen Skillman, J.S.C. dated October 28, 1985, denying defendant-appellants' and granting defendant-respondent Tewksbury's motions to transfer proceedings from the Superior Court of New Jersey to the Council on Affordable Housing pursuant to P.L. 1985, ch. 222, the "Fair Housing Act";

PLEASE TAKE FURTHER NOTICE that Movants, the New Jersey Senate and Assembly Minorities, shall rely on the annexed Certification of Steven L. Sacks-Wilner and brief in support of the within motion;

PLEASE TAKE FURTHER NOTICE that Movants, the New Jersey Senate and Assembly Minorities, request that the Court not dispense with oral argument pursuant to R. 2:11-1(b) and grant them oral argument.

Attorney for Movants, New Jersey Senate and Assembly Minorities

Steven L. Sacks-Wilner, Esq.

Dated: December 2, 1985

CERTIFICATION OF MAILING

I hereby certify that copies of the within Notice of Motion, Certification of Steven L. Sacks-Wilner, brief and appendix in support of the within motion have been mailed as follows:

One Copy:

CLERK, SUPERIOR COURT OF NEW JERSEY Hughes Justice Complex, CN-971 Trenton, New Jersey 08625

HONORABLE EUGENE D. SERPENTELLI, A.J.S.C. Superior Court of New Jersey Chambers 1 Ocean County Court House, CN-2191 Toms River, New Jersey 08754

HONORABLE STEPHEN SKILLMAN, J.S.C. Superior Court of New Jersey Chambers 307 Middlesex County Court House New Brunswick, New Jersey 08903

Two Copies:

ALL COUNSEL ON THE ATTACHED RIDER

by placing same in the mail in the State House, Trenton, New Jersey, on this 2nd day of December, 1985.

I hereby certify that the foregoing statements made by me are true. I am aware that if any of the foregoing statements made by me are wilfully false, I am subject to punishment.

Steven L. Sacks-Wilner, Esq.

Dated: December 2, 1985

Bernardsv. lle	list
Berards List	

E. Davidson, Esq. 43 Maple Avenue, P.O. Box 145

Morristown, N.J. 07960

Cranbury List

William L. Warren, Esq. 112 Nassau Street P.O. Box 645 Princeton, N.J. 08540

Harry Pozycki, Jr., Esq. 296 Amboy Avenue, Box 247 Metuchen, N.J. 08840

Demuille List

Douglas Wolfson, Esq. P.L. Box 5600 Woodbridge, N.J. 07095

Stephen C. Hansbury, Esq. 736 Speedwell Avenue Box 198 Morris Plains, N.J. 07950

Holmdel List

J. Peter Sokol, Esq. 54 Shrewsbury Avenue Bank, N.J. 07701

J. Albert Mastro, Esq. 7 Morristown Road Bernardsville, N.J. 07924

Henry A. Hill, Esq. Hills Development Co. 2-4 Chambers Street Princeton, N.J. 08540

Stewart M. Hutt, Esq. 459 Amboy Avenue Woodbridge, N.J. 07095

Carl S. Bisgaier, Esq. 510 Park Blvd. Cherry Hill, N.J. 08034

Arthur Penn, Esq. Affordable Living Corp. 10 Sylvan Way Parsippany, N.J. 07054

Barney K. Katchen, Esq. 345 Centre Street Nutley, N.J. 07110

Douglas Wolfson, Esq. Gateway One, Newark, N.J. 07102

Scott F. Jamison, Esq. 107 Main Street Manasquan, N.J. 08736 Douglas K. Wolfson, Esq. Englehard Building P.O. Box 5600 Woodbridge, N.J. 07095

Arthur H. Garvin, Esq. 9 Deforest Avenue Summit, N.J. 07901

William C. Moran, Esq. Cranbury-South River Road Cranbury, N.J. 08512

Michael J. Herbert, Esq. 186 W. State Street Trenton, N.J. 08607

Dennis A. Murphy, Esq. 667 Eagle Rock Avenue W. Orange, N.J. 07052

Guliet D. Hirsch, Esq. 2-4 Chambers Street Princeton, N.J. 08540

Carl Bisgaier, Esq. 510 Park Blvd. Cherry Hill, N.J. 08034

Ronald L. Reisner, Esq. 1090 Broadway W. Long Branch, N.J. 07764

fonree List

Arnold Mytelka, Esq. Clapp & Eisenberg 80 Park Plaza Newark, N.J. 07102 Mario Apuzzo, Esq. Perrineville Road Jamesburg, N.J. 08831

Extension Rutgers Const. Lit. Clinic 15 Washington Street Newark, N.J. 07102

Randolph List

Richard T. Sweeney, Esq. 57 Old Bloomfield Avenue Mountain Lakes, N.J. 07046

Edward J. Buzak, Esq. 150 River Road Suite A-4 Montville, N.J. 07045

S. Plainfield List

Eric Neisser, Esq.
Rutgers Law Const. Clinic
15 Washington Street
Newark, N.J. 07102

William V. Lane, Esq. 324 East Broad Street Westfield, N.J. 07091

Frank A. Santoro, Esq. 2013 Park Avenue P.O. Box 272 S. Plainfield, N.J. 07080

Warren List

Joseph Murray, Esq. 555 Westfield Avenue Westfield, N.J. 07090

J. Albert Mastro, Esq. 7 Morristown Road Bernardsville, N.J. 07924

John Coley, Esq. 15 Mountain Blvd. Warren Twp., N.J. 07060 Raymond R. Trombadore, Esq. 33 East High Street Somerville, N.J. 08876

Eugene Jacobs, Esq. 381 North Avenue Dunellen, N.J. 08812

Piscataway list

Phillip Paley, Esq. Kirsten, Friedman & Cherin 17 Academy Street Newark, N.J. 07102 Eric Neisser, Esq. Rutgers School of Law 15 Washington Street Newark, N.J. 07102

Tewskbury List

Thomas J. Beetel, Esq. 20 Main Street Flemington, N.J. 08822

Richard Dieterly, Esq. 21 Main Street Clinton, N.J. 08809

Franklin List

Thomas J. Cafferty, Esq. 1445 U.S. Route 130 North Brunswick, N.J. 08902

Francis P. Linnus, Esq. 15 Cedar Grove Lane Suite 24 Somerset, N.J. 08873

Emil H. Philibosian, Esq. 1580 Amwell Road
P.O. Box 249

P.O. Box 5600 Woodbridge, N.J. 07095 Guliet F. Hirsch, Esq. 2-4 Chambers Street Princeton, N.J. 08540

Franklan List continued

Mark H. Rochkind, Esq. 7 Cleveland Street Caldwell, N.J. 07006

Stewart M. Hutt, Esq. P.O. Box 648 Woodbridge, N.J. 07095

A Russ, Esq.
743 Highway 18
P.O. Box 278
East Brunswick, N.J. 08816

David J. Frizell, Esq. P.O. Box 247 Metuchen, N.J. 08840

Herbert J. Silver, Esq. 838 Easton Avenue Somerset, N.J. 08873

William T. Cooper, Esq. 25 West High Street Somerville, N.J. 08876

William P. Westling, Esq. 71 Route 206 South P.O. Box 626 Somerville, N.J. 08876

Stephen Endorfer, Esq.
Assistant Deputy Public Advocate
CN-1850, Hughes Justice Complex
Trenton, N.J. 08625

Deborah T. Poritz, Esq. Deputy Attorney General CN-112, Hughes Justice Comple Trenton, N.J. 08625

ALL CASES

THE HILLS DEVELOPMENT COMPANY,
Plaintiff-Respondent,

vs.

THE TOWNSHIP OF BERNARDS, in the COUNTY OF SOMERSET, et al.,

Defendants-Appellants.

HELEN MOTZENBECKER,
Plaintiff-Respondent,

vs.

MAYOR AND COUNCIL OF THE BOROUGH OF BERNARDSVILLE AND THE BOROUGH OF BERNARDSVILLE

Defendants-Appellants.

URBAN LEAGUE OF GREATER NEW BRUNSWICK, et at.,
Plaintiffs-Respondents,

vs.

THE MAYOR AND COUNCIL OF THE BOROUGH OF CARTERET, et al., Defendants-Appellants.

(Captions continue on following pages)

IN THE SUPREME COURT OF NEW JERSEY

Civil Actions Mt. Laurel Litigation

ON APPEAL FROM INTERLOCUTORY ORDERS OF SUPERIOR COURTS OF NEW JERSEY, LAW DIVISION

Sat Below: Eugene D. Serpentelli, A.J.S.C. Stephen Skillman, J.S.C.

DOCKET NO. 24,780 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, SOMERSET COUNTY DOCKET NO. L-030039-84 P.W.

DOCKET NO. 24,781 SUPERIOR COURT OF NEW JERSEY LAW DIVISION SOMERSET/OCEAN COUNTIES DOCKET NO. L-37125-83

DOCKET NO. 24,782 SUPERIOR COURT OF NEW JERSEY CHANCERY DIVISION MIDDLESEX COUNTY DOCKET NO. C-4122-73

BRIEF IN SUPPORT OF MOTION FOR LEAVE TO APPEAR AS AMICI CURIAE OF MOVANTS, THE NEW JERSEY SENATE AND GENERAL ASSEMBLY MINORITIES

Steven L. Sacks-Wilner, Esq., Chief Counsel to Senate Minority Attorney for Movants, New Jersey Senate and General Assembly Minorities New Jersey Senate State House, Room 223 Trenton, New Jersey 08625 (609) 292-5199

OF COUNSEL AND ON THE BRIEF: Steven L. Sacks-Wilner, Esq.

LAWRENCE ZIRINSKY, Plaintiff-Respondent,

vs.

DOCKET NO. 24,782 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO. L-079309-83 P.W.

THE TOWNSHIP COMMITTEE OF THE TOWNSHIP OF CRANBURY, A MUNICIPAL CORPORATION and THE PLANNING BOARD OF THE TOWNSHIP OF CRANBURY,

Defendants-Appellants.

JOSEPH MORRIS and ROBERT MORRIS, Plaintiffs-Respondents,

vs.

TOWNSHIP OF CRANBURY IN THE COUNTY OF MIDDLESEX, a municipal corporation of the State of New Jersey,

Defendant-Appellant.

CRANBURY LAND COMPANY, A New Jersey Limited Partnership, Plaintiff-Respondent,

vs.

CRANBURY TOWNSHIP, a municipal corporation of the State of New Jersey located in Middlesex County, New Jersey,

Defendant-Appellant.

GARFIELD & COMPANY, Plaintiff-Respondent,

vs.

MAYOR AND THE TOWNSHIP COMMITTEE OF THE TOWNSHIP OF CRANBURY, a municipal corporation and the members thereof; PLANNING BOARD OF THE TOWNSHIP OF CRANBURY, and the members thereof.

Defendants-Appellants.

DOCKET NO. 24,782 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO. L-054117-83

DOCKET NO. 24,782 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO. L-070841-83 P.W.

DOCKET NO. 24,782 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO. L-055956-83 P.W.

CRANBURY DEVELOPMENT CORPORATION a corporation of the State of New Jersey,

Plaintiff-Respondent,

vs.

CRANBURY TOWNSHIP PLANNING BOARD and the TOWNSHIP COMMITTEE OF THE TOWNSHIP OF CRANBURY, Defendants-Appellants.

BROWNING-FERRIS INDUSTRIES OF SOUTH JERSEY, INC., A corporation of the State of New Jersey, RICHCRETE CONCRETE COMPANY, a corporation of the State of New Jersey and MID-STATE FILIGREE SYSTEMS, INC., a Corporation of the State of New Jersey, Plaintiffs-Respondents,

vs.

CRANBURY TOWNSHIP PLANNING BOARD and THE TOWNSHIP COMMITTEE OF THE TOWNSHIP OF CRANBURY, Defendants-Appellants.

TOLL BROTHERS INC., Plaintiff-Respondent,

vs.

TOWNSHIP OF CRANBURY IN THE COUNTY OF MIDDLESEX, A municipal corporation of the State of New Jersey, THE TOWNSHIP COMMITTEE OF THE TOWNSHIP OF CRANBURY and THE PLANNING BOARD OF THE TOWNSHIP OF CRANBURY. Defendants-Appellants.

DOCKET NO. 24,782 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO. L-59643-83

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DOCKET NO. 24,782 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO. L-005652-84

MORRIS COUNTY FAIR HOUSING COUNCIL, et al.,

Plaintiffs,

DOCKET NO. 24,783 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MORRIS COUNTY DOCKET NO. L-6001-78 P.W.

vs.

BOONTON TOWNSHIP, et al., Defendant.

AFFORDABLE LIVING CORPORATION, INC., a New Jersey Corporation,
Plaintiff-Respondent,

vs.

MAYOR AND COUNCIL OF THE TOWNSHIP OF DENVILLE,

Defendant-Appellant.

DOCKET NO. 24,783 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MORRIS COUNTY DOCKET NO. L-42898-84 P.W.

ANGELO CALI,

Plaintiff-Respondent,

vs.

THE TOWNSHIP OF DENVILLE, etc., et al.,

Defendants-Appellants.

DOCKET NO. 24,783
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, MORRIS COUNTY
DOCKET NO. L-55343-85 P.W.

SIEGLER ASSOCIATES, etc., Plaintiff-Respondent,

vs.

MAYOR AND COUNCIL OF THE TOWNSHIP OF DENVILLE,

Defendant-Appellant.

DOCKET NO. 24,783 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MORRIS COUNTY DOCKET NO. L-29176-84 P.W.

MAURICE SOUSSA AND ESTER H. SOUSSA, Plaintiffs-Respondents,

vs.

THE TOWNSHIP OF DENVILLE, et al., Defendants-Appellants. DOCKET NO. 24,783 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MORRIS COUNTY DOCKET NO. L-38694-84 P.W. STONEHENGE ASSOCIATES,
Plaintiff-Respondent,

vs.

DOCKET NO. 24,783
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, MORRIS COUNTY
DOCKET NO. L-86053-84 P.W.

THE TOWNSHIP OF DENVILLE, etc., et al., Defendants-Appellants.

REAL ESTATE EQUITIES, INC., Plaintiff-Respondent,

vs.

DOCKET NO. 24,784
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, MONMOUTH COUNTY
DOCKET NO. L-15209-84 P.W.

MAYOR AND COUNCIL OF THE TOWNSHIP OF HOLMDEL, et al.,

Defendants-Appellants.

NEW BRUNSWICK HAMPTON, INC., Plaintiff-Respondent,

vs.

DOCKET NO. 24,784
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, MONMOUTH COUNTY
DOCKET NO. L-33910-84 P.W.

MAYOR AND COUNCIL OF THE TOWNSHIP OF HOLMDEL, et al.,

Defendants-Appellants.

GIDEON ADLER, etc., et al.,
Plaintiffs-Respondents,

vs.

DOCKET NO. 24,784
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, MONOMOUTH COUNTY
DOCKET NO. L-54998-84 P.W.

SUPERIOR COURT OF NEW JERSEY

MAYOR AND COUNCIL OF THE TOWNSHIP OF HOLMDEL, et al.,
Defendants-Appellants.

TOWNSHIP OF HAZLET,
Plaintiff-Respondent,

vs.

LAW DIVISION, MONMOUTH COUNTY DOCKET NO. L-67502-84 P.W.

DOCKET NO. 24,784

MAYOR AND COUNCIL OF THE TOWNSHIP OF HOLMDEL,

Defendant-Appellant.

URBAN LEAGUE OF GREATER NEW BRUNSWICK, et al..

Plaintiffs-Respondents

DOCKET NO. 24,785 SUPERIOR COURT OF NEW JERSEY CHANCERY DIVISION, MIDDLESEX COUNTY DOCKET NO. C-4122-73

vs.

THE MAYOR AND COUNCIL OF THE BOROUGH OF CARTERET, et al.,

Defendant.

MONROE DEVELOPMENT ASSOCIATES,
Plaintiff-Respondent,

vs.

MONROE TOWNSHIP,

Defendant-Appellant.

LORI ASSOCIATES, A New Jersey
Partnership, et al.,
Plaintiffs-Respondents,

vs.

MONROE TOWNSHIP, etc.,
Defendant-Appellant.

GREAT MEADOWS COMPANY, etc., et al., Plaintiffs-Respondents,

vs.

MONROE TOWNSHIP, etc.,
Defendant-Appellant.

MORRIS COUNTY FAIR HOUSING COUNCIL et al.,

Plaintiffs,

vs.

BOONTON TOWNSHIP, et al., Defendants.

DOCKET NO. 24,785 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO. L-076030-83 P.W.

DOCKET NO. 24,785 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO. L-28288-84

DOCKET NO. 24,785 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO. L-32638-84 P.W.

DOCKET NO. 24,786
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, MORRIS COUNTY
DOCKET NO. L-6001-78 P.W.

RANDOLPH MOUNTAIN INDUSTRIAL COMPLEX a New Jersey Partnership,
Plaintiff-Respondent,

DOCKET NO. 24,786
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, MORRIS COUNTY
DOCKET NO. L-59128-85 P.W.

vs.

THE BOARD OF ADJUSTMENT OF THE TOWNSHIP OF RANDOLPH and THE TOWNSHIP OF RANDOLPH, a municipal corporation of the County of Morris, State of New Jersey,

Defendants-Appellants.

URBAN LEAGUE OF GREATER NEW BRUNSWICK, et al.,

Plaintiffs-Respondents,

vs.

THE MAYOR AND COUNCIL OF THE BOROUGH OF CARTERET, et al.,
Defendants.

and

THE TOWNSHIP OF PISCATAWAY, etc., Defendant-Appellant.

URBAN LEAGUE OF GREATER NEW BRUNSWICK, et al.,
Plaintiffs-Respondents,

vs.

THE MAYOR AND COUNCIL OF THE BOROUGH OF CARTERET, et al., Defendants.

VS.

BOROUGH OF SOUTH PLAINFIELD BY ITS MAYOR AND COUNCIL, et al.,

Defendants-Appellants.

DOCKET NO. 24,787
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION
MIDDLESEX/OCEAN COUNTIES
DOCKET NO. C-4122-73

DOCKET NO. 24,788
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, MIDDLESEX COUNTY
DOCKET NO. C-4122-73
DOCKET NO. L-56349-81

AMG REALTY COMPANY and SKYTOP LAND CORPORATION.

Plaintiffs-Respondents,

vs.

JOHN H. FACEY, et al.,

Intervenors,

vs.

THE TOWNSHIP OF WARREN,

Defendant-Appellant.

TIMBER PROPERTIES
Plaintiff-Respondent,

vs.

THE TOWNSHIP OF WARREN, et als., Defendant-Appellant.

ROBERT E. RIVELL,
Plaintiff-Appellant,

vs.

TOWNSHIP OF TEWKSBURY, a municipal corporation located in Hunterdon County, New Jersey,

Defendant-Respondent.

J.W. FIELD COMPANY, INC., and JACK W. FIELD,

Plaintiffs-Respondents

vs.

TOWNSHIP OF FRANKLIN, et al., Defendants-Appellants. DOCKET NO. 24,789
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION
SOMMERSET COUNTY
DOCKET NO. L-23277-80 P.W.
L-67820-80 P.W.

DOCKET NO. 24,790 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, HUNTERDON COUNTY DOCKET NO. L-40993-84 P.W.

DOCKET NO. 24,799
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, SOMERSET COUNTY
DOCKET NO. L-6583-84 P.W.

JZR ASSOCIATES, INC.,
Plaintiff-Respondent

vs.

TOWNSHIP OF FRANKLIN, et al., Defendants-Appellants. DOCKET NO. 24,799
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, SOMERSET COUNTY
DOCKET NO. L-7917-84 P.W.

FLAMA CONSTRUCTION CORPORATION,
Plaintiff-Respondent

vs.

TOWNSHIP OF FRANKLIN, et al., Defendants-Appellants. DOCKET NO. 24,799
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, SOMERSET COUNTY
DOCKET NO. L-14096-84 P.W.

WOODBROOK DEVELOPMENT CORPORATION,
Plaintiff-Respondent

vs

TOWNSHIP OF FRANKLIN, et al., Defendants-Appellants. DOCKET NO. 24,799
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, SOMERSET COUNTY
DOCKET NO. L-19811-84 P.W.

WHITESTONE CONSTRUCTION, INC.
Plaintiff-Respondent,

vs.

TOWNSHIP OF FRANKLIN, et al., Defendants-Appellants. DOCKET NO. 24,799
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, SOMERSET COUNTY
DOCKET NO. L-21370-84

BRENER ASSOCIATES,
Plaintiff-Respondent

vs.

TOWNSHIP OF FRANKLIN, et al., Defendants-Appellants. DOCKET NO. 24,799
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, SOMERSET COUNTY
DOCKET NO. L-22951-84 P.W.

RAKECO DEVELOPERS, INC., Plaintiff-Respondent,

vs.

TOWNSHIP OF FRANKLIN, et al.,
Defendants-Appellants.

DOCKET NO. 24,799
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, SOMERSET COUNTY
DOCKET NO. L-25303-84 P.W.

JOHN H. VAN CLEEF, SR., et al., Plaintiffs-Respondents,

vs.

TOWNSHIP OF FRANKLIN, et al.,
Defendants-Appellants.

DOCKET NO. 24,799 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, SOMERSET COUNTY DOCKET NO. L-26294-84 P.W.

LEO MINDEL,

Plaintiff-Respondent,

vs.

DOCKET NO. 24,799
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, SOMERSET COUNTY
DOCKET NO. L-33174-84 P.W.

TOWNSHIP OF FRANKLIN, et al., Defendants-Appellants.

R.A.S. LAND DEVELOPMENT COMPANY, INC. Plaintiff-Respondent,

vs.

DOCKET NO. 24,799
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, SOMERSET COUNTY
DOCKET NO. L-49096-84 P.W.

TOWNSHIP OF FRANKLIN, et al., Defendants-Appellants.

JOPS COMPANY,

Plaintiff-Respondent,

vs.

TOWNSHIP OF FRANKLIN, et al., Defendants-Appellants. DOCKET NO. 24,799
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, SOMERSET COUNTY
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PROCEDURAL HISTORY AND STATEMENT OF FACTS

Movants will rely on the briefs of the parties in each case for a fuller explication of the procedural history and posture of each of them.

LEGAL ARGUMENT

I. THE NEW JERSEY SENATE AND GENERAL ASSEMBLY MINORITIES SHOULD BE MADE AMICI CURIAE PURSUANT TO RULE 1:13-9.

I A l. Identity of Applicants

The Applicants in this matter are the Republican Legislators in the New Jersey Senate and in the New Jersey General Assembly. The identity of the membership of these two groups is sent forth with specificity in the Certification of Steven L. Sacks-Wilner submitted herewith at ¶ 3.

Although at the time of this application, the Republicans are a numerical minority in the State Senate and the General Assembly, beginning January 14, 1985 they will be a 50-30 majority in the General Assembly. Notwithstanding their present numerical minority in their respective houses, the New Jersey General Assembly Minority represented 33 of the 44 vote majority, 75% of the vote, enacting Senate Committee Substitute for S-2046/2344. The New Jersey Senate Minority constituted 15 of the 21 vote majority, 71.3% of the vote, enacting the same bill. Certification of Steven L. Sacks-Wilner at ¶¶ 5&6.

Moreover, due in no small part to the fact that they represent many of the municipalities involved in Mt. Laurel Litigation, the members of the Republican Delegations in the State Senate and Assembly played an integral and important part in negotiating the bill in question which was finally enacted with their support. See, Certification of Steven L. Sacks-Wilner at ¶¶ 3, 5 & 6.

I A 2. Nature of Proceedings

The proceedings below were brought to enforce the Mt. Laurel doctrine. Some cases were first brought by "public interest" groups under a theory similar to that which lead to Southern Burlington County N.A.A.C.P. v. Twp. of Mt. Laurel, 67 N.J. 151, cert. den. and app. dismd., 423 U.S. 808, 46 L. Ed. 2d 28, 96 S. Ct. 18 (1975) (Mt. Laurel I).

Subsequently, the case of Southern Burlington County N.A.A.C.P. v. Mt. Laurel Township, 92 N.J. 158 (1983) (Mt. Laurel II) was decided. Thereafter various builders and developers initiated actions or brought actions against the municipalities which were typically consolidated with the original action. These cases are in various stages of resolution or irresolution.

It is not inconsistent with the past histories of these cases to assume that if any determination of these cases is made by the courts below based on the judicial remedies fashioned prior to the effective date of the Fair Housing Act, P.L. 1985, ch. 222 (the "Act") these determinations will be appealed. The appeals would probably, inter alia, seek a remand for a redetermination of fair share numbers and compliance under the superceding legislative remedy under the theory of the "time of decision" rule, State, D.E.P. v. Ventron, 94 N.J. 473, 498 (1983), Kruvant v. Cedar Grove, 82 N.J. 435 (1980), as well as an equal protection theory seeking uniform results and standards statewide similar to that of Erie R. Co. v. Tompkins, 304 U.S. 64, 82 L.Ed. 1188, 58 S.Ct. 817 (1938).

L A 3. Orders, Decisions, Opinion Appealed From.

municipals and a motion to the trial court for transfer of the case to the Council on Affordable Housing (the "Council") which was created by the Fair Housing Act, P.L. 1985, ch. 222. The resolution of various motions for transfer brought under section 16a* or section 16b of the Act are summarized in the Certification of Steven L. Sacks-Wilner at ¶ 7.

In each of the cases, save that of Tewksbury, the motions were denied. Various cases before the Honorable Eugene Serpentelli, A.J.S.C. which are summarized in the certification were denied by orders dated from October 11, 1985 through the present. The decisions in these cases were read from the bench, and effectuated by subsequent Orders which are being supplied by the direct parties to those cases. The Honorable Stephen Skillman, J.S.C. heard similar motions on September 23 and issued Orders and a formal opinion on October 28, 1985.

It is the contention of the New Jersey Senate and General Assembly Minorities that these orders, decisions, and opinion were contrary to the expressed intent of the Legislature and decided based upon a mistaken definition of the term "manifest injustice" contained in section 16a of the Act.

4. Issues Intended to be Addressed

Examplicants' motion is granted, the issues contained in the Court's letter of November 15, 1985 will be addressed.

^{*}The Act contains no \$16a, only \$16 and \$16b. For purposes of discussion, the aforementioned \$16 will be referred to as \$16a to distinguish it from \$16b.

I A 5. Nature of the Public Interest in this Case.

The public interest in this case is so obvious as to barely warrant elucidation. Mt. Laurel I held that municipal land use regulations that do not provide for a realistic opportunity for a municipality's fair share of a region's needs for low and moderate income housing conflict with the general welfare and violate the state constitutional requirement of substantive due process and equal protection. Mt. Laurel I, 67 N.J. at 174 and 181; Mt. Laurel II, 92 N.J. at 208 and 209. These decisions and cases brought thereunder importantly affect the general welfare of all of the citizens of this State.

Moreover, there is an important public interest in having laws which have been passed by the elected representatives of the people and signed by their elected chief executive be interpreted so as to effectuate the people's intent expressed by their elected representatives.

Finally, the public has a keen interest in seeing that justice is done in these cases and that similar motions brought by similar municipalities within this state be decided on similar bases so that there is a uniformity of result and justice throughout this State.

I A 6. Nature Of Applicants' Special Interest, Involvement or Expertise.

As will be more fully explained below, the applicants herein have a special interest, involvement and expertise in these matters. It seems particularly appropriate that the drafters and negotiators of legislation should arise to defend their own legislative intent in passing a statute. By virtue of their involvement in the drafting and negotiation of the statute as finally passed, the applicants herein also possess a particular expertise, experience and involvement in the nature and development of this law.

I B. THE PARTICIPATION OF THE NEW JERSEY SENATE AND GENERAL ASSEMBLY MINORITIES WILL ASSIST IN RESOLUTION OF AN ISSUE OF PUBLIC IMPORTANCE.

I B l. The participation of the New Jersey Senate and General Assembly Minorities will assist in resolution of these issues.

Various members of the New Jersey Senate and Assembly Minorities were present at each of the vital steps which the law before us took on its way to enactment. Moreover, the members of these delegations were actively involved in the negotiation of the provisions of these bills, and are keenly aware of the purpose, meaning and intent of the various provisions of the law. At this point in time, it is clear that no one else in this State possesses a greater experience with this law.

Having been the overwhelming majority of the votes cast which resulted in passage of this bill in both houses of the Legislature, it is particularly appropriate that these members of the Legislature be guardians in these cases of the legislative prerogative contained in our constitution and implicit in the separation of powers doctrine. Compare N.J.Const. Art. III, ¶1 with Art. IV, §6, ¶2 and with Art. VI, §5, ¶4.

Moreover, each individual legislator is not only a representative of the people of his district, but a public official with a public responsibility to all of the citizens of this state. Each of these legislators is also bound by his oath to defend the constitution of this state.

Finally, the Mt. Laurel I Doctrine is founded under the general welfare doctrine, and it is particularly suitable for representatives of the public to defend the legislative remedy for the Mt. Laurel right.

Accordingly, it is clear that the members of the legislature who passed this bill are uniquely suited to defend the intent of the legislature and assist this court in resolution of these important and substantial issues.

I C. THE ISSUES OF THIS CASE ARE OF GREAT PUBLIC IMPORTANCE..

I C 1. The administration of the 'Mt. Laurel" Doctrine' is "complex, highly controversial, and obviously of great importance."

Mt. Laurel II, 92 N.J. at 199, n.1 (1983).

I C 2. The Failure of the courts below to follow the Legislative intent of the statute is an issue of great importance as it goes to the heart of Separation of Powers Doctrine.

There is a repeated and insistent recognition on the part of the Mt. Laurel II Court* that the delicate constitutional balance between the judiciary and the legislature is of great public importance. The Court reiterated this belief throughout the Mt. Laurel II opinion, specifically referring to it in its basic explanation of its decisions.

The Mount Laurel II Court stated "a brief reminder of the judicial role in this sensitive area is appropriate, since powerful reasons suggest, and we agree, that the matters are better left for the Legislature." Mt. Laurel II, 92 N.J. at 212.

Acknowledging the enormous difficulty of reaching political consensus in this controversial area, the court stated that such a consensus could "lead to significant legislation enforcing the constitutional mandate better then we can, legislation that might completely remove this court from those controversies....so while we have always preferred

^{*} Indeed, these cases bear a marked resemblance to Robinson v. Cahill, 118 N.J. Super. 223, (Law Div. 1972); Robinson v. Cahill, 62 N.J. 473, (1973) (Robinson I); Robinson v. Cahill, 63 N.J. 196 (1973), cert. denied sub. nom. Dickey v. Robinson, 414 U.S. 976 (1973) (Robinson II); Robinson v. Cahill, 67 N.J. 35 (1975) (Robinson III); Robinson v. Cahill, 69 N.J. 133 (1975) (Robinson IV); Robinson v. Cahill, 69 N.J. 449 (1976) (Robinson V)(subsequent history omitted). This Court demonstrated its respect for the separation of powers issues pervading these cases therein. It would be fitting if the issues regarding the administrative remedies available in these cases were similarly resolved. See, Abbott v. Burke, 100 N.J. 269 (1985).

legislative to judicial action in this field, we shall continue--until the Legislature acts--to do our best to uphold the constitutional obligation that underlies the Mt. Laurel doctrine." Id. at 212-13.

The Court went on, asking for legislation in this field stating, "we note that there has been some legislative initiative in this field. We look forward to more...our deference to these legislative and executive initiatives can be regarded as a clear signal of our readiness to defer further to more substantial actions." Id. at 213. However, the Court stated "[i]n the absence of adequate legislative and executive help, we must give meaning to the constitutional doctrine in the cases before us through our own devices, even if they are relatively less suitable." Id. at 213-214.

It is clear from the portions quoted and from judicial pronouncements throughout the Mt. Laurel II decision that the Court was extremely sensitive to the separation of powers issues in promulgating a judicial remedy to a constitutional right. Not only did the Court recognize that it was treading on constitutional prerogatives more appropriately addressed by other branches of government, it entreated the legislative and executive branches of government to enact a remedial statute to provide for the Mt. Laurel remedy. The Court amply demonstrated its desire and willingness to defer to such a legislative initiative.

The Fair Housing Act is precisely such a subsequent legislative remedy, superseding the judicial remedy which the Court reluctantly enunciated in Mt. Laurel II. It is the position of the Senate and General Assembly Minorities that the courts below have not only failed to follow the intent of the legislature; they have also failed to respond to the clear directives of the Supreme Court in Mt. Laurel II.

I C. 3. This Matter Raises Extremely Serious Constitutional Issues.

Resolution of the issues of this case will necessitate examination of the respective roles of co-equal branches of government, not only under Article III, Paragraph 1 of the New Jersey Constitution, the separation of the powers paragraph, but also under Article IV, Section 6, Paragraph 2, the zoning paragraph and Article VI, Section 5, Paragraph 4, the prerogative writs paragraph.

Very briefly, the applicants intend to demonstrate that the Legislature intended to impose a very strict standard which a party opposing transfer of a case to the Fair Housing Council must overcome. Gibbons v. Gibbons, 86 N.J. 515, 523-24 (1981).

The applicants intend to demonstrate that the standard for "manifest injustice" used by Judge Serpentelli, that of pure discretion, was wrong as a matter of law. Moreover, applicants intend to demonstrate that Judge Skillman's application of the standard of Rule 4:69-5 was wrong as a matter of law in light of the clear public policy of the state defined by the Legislature and expressed in the Act, as well as the standards for application of the rule. Abbott v. Burke, 100 N.J. 269, 297-301 (1985).

The constitutional doctrine of the separation of powers implies not only independence but also interdependence among branches of government which exist in symbiotic relationship so that the governmental organism will not only survive but flourish. Knight v. Margate, 86 N.J. 374, 388 (1981).

Applicants intend to demonstrate that the legislative and judicial standards contained in <u>Gibbons</u>, <u>supra</u>, and Rule 4:69-5 coalesce when properly interpreted.

A brief consideration of the other issues identified by the Court in its letter of November 15, 1985, seriata, follows.

The applicants further intend to demonstrate that the moratorium on the "builder's remedy" does apply to all cases pending in the State of New Jersey; of course it does not apply to any cases in which a final judgment, as defined in Rule 2:2-1, has been rendered and all right to appeal is exhausted. This interpretation is demonstrably constitutional.

The applicants intend to demonstrate further that in cases brought under \$16a of the Act, those commenced 60 days or more before the adoption of the Act, the overwhelming majority should be transferred under the manifest injustice test. Transfer applications are mandatory for new cases, cases filed within 60 days of the Act. Accordingly, so long as the section 16a case was not so extraordinary as to preclude transfer of the matter to the Council, both cases should be transferred to the Council and consolidated therein.

Applicants intend to demonstrate that the entire statute is facially valid. See, opinion of Judge Skillman in Morris County Fair Housing Council, et al. v. Boonton Twp., et al., No. L-6001-78 P.W., No. L-42898 -84 P.W., No. L-55343-85 P.W., No. L-29176-84 P.W., No. L-38694-84 P.W. and No. L-86053-84 P.W. (N.J. Super., October 28, 1985) (the "Skillman Opinion").

Moreover, applicants intend to demonstrate that the moratorium on builder's remedies is constitutional; that no section 16b case and therefore the issue of mandatory transfer in light of Rule 4:69-5 is not before this Court; that the definition of "region" and "credit against fair share" are both constitutional. See, e.g., Brief of the Attorney General of New Jersey before Judge Skillman.

Movants intend to demonstate that any alleged delay in enforcement of constitutional obligation is speculative at best, likely to be similar no matter what forum one is in, and does not render an otherwise constitutional statute unconstitutional.

Moreover, applicants intend to demonstrate that the requirement when determining prospective need that development application approvals, real property transfers and State Planning Commission economic projections be considered is itself constitutional.

Applicants intend further to demonstrate that the settlement provision set forth in section 22 of the act should be certainly be available in settlements which have been submitted for court approval pursuant to the procedures outlined in Morris County Fair Housing Council v. Boonton Twp., 197 N.J. Super. 359 (Law Div. 1984). Moreover, any settlement which satisfies the constitutional mandate, even if it was not submitted to the court for formal approval, should be eligible for the statutory six year period of repose upon a determination that the municipality had satisfied its fair share requirement pursuant to the terms of the Act.

Finally, respecting severability, every statute in the State of New Jersey, pursuant to N.J.S.A. 1:1-10 as a matter of law is construed to contain a severability clause. However, in the event that anyone should have any doubt respecting the Legislative intent when enacting the law, the Fair Housing Act specifically contains its own severability clause in section 32.

I D. NO PARTIES TO THIS LITIGATION WILL BE UNDULY PREJUDICED BY THE PARTICIPATION IN THE LITIGATION BY THE NEW JERSEY SENATE AND ASSEMBLY MINORITIES.

It is difficult to conceive of any circumstance under which any party to this litigation could be prejudice by the members of a co-equal branch of government arising to defend the public interest as expressed in the public policy of the State through this legislation. Similarly, the attempt by these parties to help the Court in its search for the truth cannot and will not result in prejudice to any party.

II. Conclusion.

In sum, the parties responsible for passage of this law respectfully request, in the interest of comity, that this Court allow them to
participate in resolution of these matters of overwhelming public importance. In these cases, the Court is called upon to construe the Fair
Housing Act which was fashioned in response to the request of this Court.
The Senate and General Assembly Republicans believe that through their
participation they can promote cooperation between the branches of government so that our government can succeed in its mission.

Finally, movants will demonstrate that the Fair Housing Act not only is constitutional but offers the best hope for satisfaction of the constitutional right which was defined by this Court and has come to be know as the Mt. Laurel Doctrine.

For all of the foregoing reasons, the New Jersey Senate and General Assembly Minorities respectfully urge this Court to grant their motion for Leave to Appear as Amici Curiae in these matters.

Respectfully Submitted,

Steven L. Sacks-Wilner, Esq.

Attorney for Movants, New Jersey Senate and

General Assembly Minorities

Steven L. Sacks-Wilner
Chief Counsel to Senate Minority
New Jersey Senate
State House, Room 223
Trenton, New Jersey 08625
(609) 292-5199
Attorney for Movants,
New Jersey Senate and General Assembly Minorities

THE HILLS DEVELOPMENT COMPANY, Plaintiff-Respondent,

vs.

THE TOWNSHIP OF BERNARDS, in the COUNTY OF SOMERSET, et al.,
Defendants-Appellants.

HELEN MOTZENBECKER,
Plaintiff-Respondent,

vs.

MAYOR AND COUNCIL OF THE BOROUGH OF BERNARDSVILLE AND THE BOROUGH OF BERNARDSVILLE

Defendants-Appellants.

URBAN LEAGUE OF GREATER NEW BRUNSWICK, et al.,
Plaintiffs,

vs.

THE MAYOR AND COUNCIL OF THE BOROUGH OF CARTERET, et al.,

Defendants.

IN THE SUPREME COURT OF NEW JERSEY

Civil Actions
Mt. Laurel Litigation

ON APPEAL FROM INTERLOCUTORY ORDERS OF SUPERIOR COURTS OF NEW JERSEY, LAW DIVISION

Sat Below: Eugene D. Serpentelli, A.J.S.C. Stephen Skillman, J.S.C.

CERTIFICATION OF STEVEN L. SACKS-WILNER

DOCKET NO. 24,780 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, SOMERSET COUNTY DOCKET NO. L-030039-84 P.W.

DOCKET NO. 24,781 SUPERIOR COURT OF NEW JERSEY LAW DIVISION SOMERSET/OCEAN COUNTIES DOCKET NO. L-37125-83

DOCKET NO. 24,782 SUPERIOR COURT OF NEW JERSEY CHANCERY DIVISION MIDDLESEX COUNTY DOCKET NO. C-4122-73 LAWRENCE ZIRINSKY,

Plaintiff-Respondent,

vs.

THE TOWNSHIP COMMITTEE OF THE TOWNSHIP OF CRANBURY, A MUNICIPAL CORPORATION and THE PLANNING BOARD OF THE TOWNSHIP OF CRANBURY,

Defendants-Appellants.

berendants-Appellants

JOSEPH MORRIS and ROBERT MORRIS,
Plaintiffs-Respondents,

vs.

TOWNSHIP OF CRANBURY IN THE COUNTY
OF MIDDLESEX, a municipal corporation
of the State of New Jersey,
Defendant-Appellant.

CRANBURY LAND COMPANY, A New Jersey Limited Partnership,
Plaintiff-Respondent,

vs.

CRANBURY TOWNSHIP, a municipal corporation of the State of New Jersey located in Middlesex County, New Jersey,

Defendant-Appellant.

GARFIELD & COMPANY,
Plaintiff-Respondent,

vs.

MAYOR AND THE TOWNSHIP COMMITTEE OF THE TOWNSHIP OF CRANBURY, a municipal corporation and the members thereof; PLANNING BOARD OF THE TOWNSHIP OF CRANBURY, and the members thereof.

Defendants-Appellants.

DOCKET NO. 24,782 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO. L-079309-83 P.W.

DOCKET NO. 24,782 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO. L-054117-83

DOCKET NO. 24,782 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO. L-070841-83 P.W.

DOCKET NO. 24,782 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO. L-055956-83 P.W. CRANBURY DEVELOPMENT CORPORATION a corporation of the State of New Jersey,

Plaintiff-Respondent,

DOCKET NO. 24,782 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO. L-59643-83

vs.

CRANBURY TOWNSHIP PLANNING BOARD and the TOWNSHIP COMMITTEE OF THE TOWNSHIP OF CRANBURY,

Defendants-Appellants.

BROWNING-FERRIS INDUSTRIES OF
SOUTH JERSEY, INC., A corporation
of the State of New Jersey,
RICHCRETE CONCRETE COMPANY, a
corporation of the State of New
Jersey and MID-STATE FILIGREE
SYSTEMS, INC., a Corporation of
the State of New Jersey,
Plaintiffs-Respondents,

DOCKET NO. 24,782 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO.L-058046-83

vs.

CRANBURY TOWNSHIP PLANNING BOARD and THE TOWNSHIP COMMITTEE OF THE TOWNSHIP OF CRANBURY,

Defendants-Appellants.

TOLL BROTHERS INC.,
Plaintiff-Respondent,

vs.

TOWNSHIP OF CRANBURY IN THE COUNTY OF MIDDLESEX, A municipal corporation of the State of New Jersey, THE TOWNSHIP COMMITTEE OF THE TOWNSHIP OF CRANBURY and THE PLANNING BOARD OF THE TOWNSHIP OF CRANBURY.

Defendants-Appellants.

DOCKET NO. 24,782 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO. L-005652-84 MORRIS COUNTY FAIR HOUSING COUNCIL, et al.,

Plaintiffs,

DOCKET NO. 24,783
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, MORRIS COUNTY
DOCKET NO. L-6001-78 P.W.

vs.

BOONTON TOWNSHIP, et al., Defendant.

AFFORDABLE LIVING CORPORATION, INC., a New Jersey Corporation,

Plaintiff-Respondent,

vs.

MAYOR AND COUNCIL OF THE TOWNSHIP OF DENVILLE,

Defendant-Appellant.

DOCKET NO. 24,783 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MORRIS COUNTY DOCKET NO. L-42898-84 P.W.

ANGELO CALI,

Plaintiff-Respondent,

vs.

THE TOWNSHIP OF DENVILLE, etc., et al.,

Defendants-Appellants.

DOCKET NO. 24,783
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, MORRIS COUNTY
DOCKET NO. L-55343-85 P.W.

SIEGLER ASSOCIATES, etc.,
Plaintiff-Respondent,

vs.

MAYOR AND COUNCIL OF THE TOWNSHIP OF DENVILLE,

Defendant-Appellant.

DOCKET NO. 24,783
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, MORRIS COUNTY
DOCKET NO. L-29176-84 P.W.

MAURICE SOUSSA AND ESTER H. SOUSSA, Plaintiffs-Respondents,

vs.

THE TOWNSHIP OF DENVILLE, et al.,
Defendants-Appellants.

DOCKET NO. 24,783 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MORRIS COUNTY DOCKET NO. L-38694-84 P.W. STONEHENGE ASSOCIATES,
Plaintiff-Respondent,

vs.

DOCKET NO. 24,783
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, MORRIS COUNTY
DOCKET NO. L-86053-84 P.W.

SUPERIOR COURT OF NEW JERSEY

DOCKET NO. 24,784

THE TOWNSHIP OF DENVILLE, etc., et al., Defendants-Appellants.

REAL ESTATE EQUITIES, INC.,
Plaintiff-Respondent,

LAW DIVISION, MONMOUTH COUNTY DOCKET NO. L-15209-84 P.W.

MAYOR AND COUNCIL OF THE TOWNSHIP

OF HOLMDEL, et al.,
Defendants-Appellants.

NEW BRUNSWICK HAMPTON, INC., Plaintiff-Respondent,

vs.

MAYOR AND COUNCIL OF THE TOWNSHIP OF HOLMDEL, et al.,

Defendants-Appellants.

GIDEON ADLER, etc., et al.,
Plaintiffs-Respondents,

vs.

MAYOR AND COUNCIL OF THE TOWNSHIP OF HOLMDEL, et al.,

Defendants-Appellants.

TOWNSHIP OF HAZLET,
Plaintiff-Respondent,

vs.

MAYOR AND COUNCIL OF THE TOWNSHIP OF HOLMDEL,

Defendant-Appellant.

DOCKET NO. 24,784
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, MONMOUTH COUNTY
DOCKET NO. L-33910-84 P.W.

DOCKET NO. 24,784 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MONOMOUTH COUNTY DOCKET NO. L-54998-84 P.W.

DOCKET NO. 24,784
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, MONMOUTH COUNTY
DOCKET NO. L-67502-84 P.W.

URBAN LEAGUE OF GREATER NEW BRUNSWICK, et al.,

Plaintiffs-Respondents

DOCKET NO. 24,785

SUPERIOR COURT F NEW JERSEY

CHANCERY DIVISION, MIDDLESEX COUNTY

DOCKET NO. C-4122-73

vs.

THE MAYOR AND COUNCIL OF THE BOROUGH OF CARTERET, et al.,

Defendant.

MONROE DEVELOPMENT ASSOCIATES, Plaintiff-Respondent,

vs.

MONROE TOWNSHIP,

Defendant-Appellant.

LORI ASSOCIATES, A New Jersey
Partnership, et al.,
Plaintiffs-Respondents,

vs.

MONROE TOWNSHIP, etc.,
Defendant-Appellant.

GREAT MEADOWS COMPANY, etc., et al., Plaintiffs-Respondents,

vs.

MONROE TOWNSHIP, etc.,
Defendant-Appellant.

MORRIS COUNTY FAIR HOUSING COUNCIL et al.,

Plaintiffs,

vs.

BOONTON TOWNSHIP, et al., Defendants. DOCKET NO. 24,785 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO. L-076030-83 P.W.

DOCKET NO. 24,785 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO. L-28288-84

DOCKET NO. 24,785 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, MIDDLESEX COUNTY DOCKET NO. L-32638-84 P.W.

DOCKET NO. 24,786
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, MORRIS COUNTY
DOCKET NO. L-6001-78 P.W.

RANDOLPH MOUNTAIN INDUSTRIAL COMPLEX a New Jersey Partnership,
Plaintiff-Respondent,

DOCKET NO. 24,786
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, MORRIS COUNTY
DOCKET NO. L-59128-85 P.W.

vs.

THE BOARD OF ADJUSTMENT OF THE TOWNSHIP OF RANDOLPH and THE TOWNSHIP OF RANDOLPH, a municipal corporation of the County of Morris, State of New Jersey,

Defendants-Appellants.

URBAN LEAGUE OF GREATER NEW BRUNSWICK, et al.,

Plaintiffs-Respondents,

vs.

THE MAYOR AND COUNCIL OF THE BOROUGH OF CARTERET, et al.,

Defendants.

and

THE TOWNSHIP OF PISCATAWAY, etc., Defendant-Appellant.

URBAN LEAGUE OF GREATER NEW BRUNSWICK, et al.,
Plaintiffs-Respondents,

vs.

THE MAYOR AND COUNCIL OF THE BOROUGH OF CARTERET, et al., Defendants.

vs.

BOROUGH OF SOUTH PLAINFIELD BY ITS MAYOR AND COUNCIL, et al.,

Defendants-Appellants.

DOCKET NO. 24,787
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION
MIDDLESEX/OCEAN COUNTIES
DOCKET NO. C-4122-73

DOCKET NO. 24,788
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, MIDDLESEX COUNTY
DOCKET NO. C-4122-73
DOCKET NO. L-56349-81

AMG REALTY COMPANY and SKYTOP LAND CORPORATION.

Plaintiffs-Respondents,

vs.

JOHN H. FACEY, et al.,
Intervenors,

vs.

THE TOWNSHIP OF WARREN,

Defendant-Appellant.

TIMBER PROPERTIES
Plaintiff-Respondent,

vs.

THE TOWNSHIP OF WARREN, et als., Defendant-Appellant.

ROBERT E. RIVELL,
Plaintiff-Appellant,

vs.

TOWNSHIP OF TEWKSBURY, a municipal corporation located in Hunterdon County, New Jersey,

Defendant-Respondent.

J.W. FIELD COMPANY, INC., and JACK W. FIELD,

Plaintiffs-Respondents

vs.

TOWNSHIP OF FRANKLIN, et al., Defendants-Appellants. DOCKET NO. 24,789
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION
SOMMERSET COUNTY
DOCKET NO. L-23277-80 P.W.
L-67820-80 P.W.

DOCKET NO. 24,790 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, HUNTERDON COUNTY DOCKET NO. L-40993-84 P.W.

DOCKET NO. 24,799
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, SOMERSET COUNTY
DOCKET NO. L-6583-84 P.W.

JZR ASSOCIATES, INC.,
Plaintiff-Respondent

vs.

TOWNSHIP OF FRANKLIN, et al., Defendants-Appellants. DOCKET NO. 24,799
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, SOMERSET COUNTY
DOCKET NO. L-7917-84 P.W.

FLAMA CONSTRUCTION CORPORATION,
Plaintiff-Respondent

VS.

TOWNSHIP OF FRANKLIN, et al., Defendants-Appellants. DOCKET NO. 24,799
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, SOMERSET COUNTY
DOCKET NO. L-14096-84 P.W.

WOODBROOK DEVELOPMENT CORPORATION,
Plaintiff-Respondent

vs

TOWNSHIP OF FRANKLIN, et al., Defendants-Appellants. DOCKET NO. 24,799
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, SOMERSET COUNTY
DOCKET NO. L-19811-84 P.W.

WHITESTONE CONSTRUCTION, INC.
Plaintiff-Respondent,

vs.

TOWNSHIP OF FRANKLIN, et al.,
Defendants-Appellants.

DOCKET NO. 24,799
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, SOMERSET COUNTY
DOCKET NO. L-21370-84

BRENER ASSOCIATES,
Plaintiff-Respondent

vs.

TOWNSHIP OF FRANKLIN, et al., Defendants-Appellants.

DOCKET NO. 24,799
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, SOMERSET COUNTY
DOCKET NO. L-22951-84 P.W.

RAKECO DEVELOPERS, INC.,
Plaintiff-Respondent,

vs.

TOWNSHIP OF FRANKLIN, et al., Defendants-Appellants. DOCKET NO. 24,799 T SUPERIOR COURT OF NEW JERSEY LAW DIVISION, SOMERSET COUNTY DOCKET NO. L-25303-84 P.W.

JOHN H. VAN CLEEF, SR., et al., Plaintiffs-Respondents,

vs.

DOCKET NO. 24,799
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, SOMERSET COUNTY
DOCKET NO. L-26294-84 P.W.

TOWNSHIP OF FRANKLIN, et al., Defendants-Appellants.

LEO MINDEL,

Plaintiff-Respondent,

vs.

DOCKET NO. 24,799
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, SOMERSET COUNTY
DOCKET NO. L-33174-84 P.W.

TOWNSHIP OF FRANKLIN, et al., Defendants-Appellants.

R.A.S. LAND DEVELOPMENT COMPANY, INC. Plaintiff-Respondent,

٧s.

DOCKET NO. 24,799 SUPERIOR COURT OF NEW JERSEY LAW DIVISION, SOMERSET COUNTY DOCKET NO. L-49096-84 P.W.

TOWNSHIP OF FRANKLIN, et al., Defendants-Appellants.

JOPS COMPANY,

Plaintiff-Respondent,

vs.

TOWNSHIP OF FRANKLIN, et al., Defendants-Appellants. DOCKET NO. 24,799
SUPERIOR COURT OF NEW JERSEY
LAW DIVISION, SOMERSET COUNTY
DOCKET NO. L-51892-84 P.W.

- I, STEVEN L. SACKS-WILNER, hereby certify:
- 1. I am an attorney at law in the State of New Jersey and am Chief Counsel to the New Jersey Senate Minority.
- 2. I have personally represented the New Jersey Senate Minority in negotiations which resulted in the final version of the "Fair Housing Act", P.L. 1985, ch. 222.
- 3. Collectively, the New Jersey Senate and Assembly Minorities, seventeen of the forty New Jersey Senators, and thirty-six of the eighty New Jersey Assemblymen were intimately involved in the negotiations which led to the Fair Housing Act. They are:

The New Jersey Senate:

The Honorable S. Thomas Gagliano, Minority Leader, Senator - 12th District

The Honorable James R. Hurley, Assistant Minority Leader, Senator - 1st District

The Honorable John H. Dorsey, Assistant Minority Leader, Senator - 25th District

The Honorable Gerald Cardinale, Minority Whip, Senator - 39th District

The Honorable Joseph L. Bubba, Assistant Minority Whip, Senator - 34th District

The Honorable Walter F. Foran, Minority Budget Officer Senator - 23rd District

The Honorable C. Louis Bassano Senator - 21st District

The Honorable Leanna Brown
Senator - 26th District

The Honorable Leonard T. Connors
Senator - 9th District

The Honorable Donald T. DiFrancesco Senator - 22nd District

The Honorable Wayne Dumont, Jr. Senator - 24th District

The Honorable John H. Ewing Senator - 16th District

The Honorable Peter P. Garibaldi Senator - 18th District

The Honorable William L. Gormley Senator - 2nd District

The Honorable C. William Haines Senator - 8th District

The Honorable Lee Laskin

Senator - 6th District

The Honorable Hank McNamara
Senator - 40th District

The New Jersey General Assembly:

- The Honorable Chuck Hardwick Minority Leader
 Assemblyman 21st District
- The Honorable Chuck Haytaian Assistant Minority Leader Assemblyman 24th District
- The Honorable John Hendrickson Assistant Minority Leader
 Assemblyman 9th District
- The Honorable Walter Kavanaugh Assistant Minority Leader Assemblyman 16th District
- The Honorable Joseph Palaia Minority Whip Assemblyman 11th District
- The Honorable Louis Kosco Assistant Minority Whip Assemblyman 38th District
- The Honorable John Rocco Assistant Minority Whip Assemblyman 6th District
- The Honorable Maureen Ogden Assistant Minority Whip Assemblywoman 22nd District
- The Honorable Walter Kern Minority Parliamentarian Assemblyman 40th District
- The Honorable Arthur Albohn
 Assemblyman 25th District
- The Honorable John Bennett
 Assemblyman 12th District
- The Honorable Joseph Chinnici Assemblyman - 1st District
- The Honorable Harold Colburn
 Assemblyman 8th District
- The Honorable Dolores Cooper
 Assemblywoman 2nd District
- The Honorable Nicholas Felice Assemblyman - 40th District
- The Honorable Robert Franks
 Assemblyman 22nd District
- The Honorable Rodney Frelinghuysen
 Assemblyman 25th District
- The Honorable Peter Genova
 Assemblyman 21st District
- The Honorable John E. Kline
 Assemblyman 2nd District
- The Honorable Robert Littell
 Assemblyman 24th District
- The Honorable Ralph Loveys
 Assemblyman 26th District
- The Honorable Robert J. Martin
 Assemblyman 26th District
- The Honorable Newton Miller
 Assemblyman 34th District

The Honorable Marie S. Muhler Assemblywoman - 12th District The Honorable Guy F. Muziani Assemblyman - lst District The Honorable John Penn Assemblyman - 16th District The Honorable Angela Perun Assemblywoman - 17th District The Honorable Lisa Randall Assemblywoman - 39th District The Honorable John E. Rooney Asssemblyman - 39th District The Honorable William Schuber Assemblyman - 38th District The Honorable Robert Shinn Assemblyman - 8th District The Honorable Thomas Shusted Assemblyman - 6th District The Honorable Anthony Villane Assemblyman - 11th District The Honorable Karl Weidel Assemblyman - 23rd District The Honorable Gerald Zecker Assemblyman - 34th District The Honorable Richard Zimmer Assemblyman - 23rd District

4. The Assembly Committee Amendments of February 28, 1985 deleted language which would have required exhaustion of the bill's administrative remedies "unless the court determines that transfer of the case to the council is likely to facilitate and expedite provision of a realistic opportunity for low and moderate housing." The committee inserted the "manifest injustice" test for transfer which survived to passage and which is at issue herein. A copy of the Committee Statement is annexed hereto as Exhibit A.

The final version of the moratorium on the "builder's remedy" originated in Senate amendments adopted to conform the bill with the governor's recommendations contained in his conditional veto of the committee substitute. The Governor's conditional veto recommended replacement of the initial moratorium section with a new section. The Governor's conditional veto was received in the Senate on May 2, 1985; the committee substitute was amended to conform therewith on May 13, 1985.

- 5. The New Jersey Senate Minority represents 15 of the 21 vote majority enacting Senate Committee Substitute for S-2046/2344 into law [see copy of the official voting record of June 24, 1985 annexed hereto as Exhibit B].
- 6. The New Jersey Assembly Minority represents 33 of the 44 vote majority enacting Senate Committee Substitute for S-2046/2344 into law [see copy of the official voting record of June 27, 1985 annexed hereto as Exhibit C].
- 7. My clients' Legislative Districts include and their Legislative responsibilities comprehend representation of many of the municipalities who are parties to these appeals.

On information and belief, the following summarizes transfer motions heard in this State:

Municipality	Type	Date(s) Filed	Hearing/Order Date	Disposition	
Judge Skillman					
Denville Cases**	§16"a"		9/23-10/28/85	Den/App	
Washington Township	§16"a"		9/23-10/28/85	Denied	
Randolph**	§16"a"		9/23-10/28/85	Den/App	
Tewksbury**	§16"a"*	6/19/84	9/23-10/28/85	Granted/App	
Roseland	§16b*		9/23-10/28/85	Granted	
Judge Serpentelli					
Piscataway**	§16"a"	<u> </u>	10/2/-10/11/85	Den/App10/23	
Cranbury**	§16"a"		10/2/-10/11/85	Den/App10/28	
Monroe**	§16"a"		10/2/-10/11/85	Den/App10/28	
S. Plainfield**	§16"a"		10/2/-10/11/85	Den/App10/28	
Warren**	§16"a"		10/2/-10/15/85	Den/App10/29	
Manalapan	§16"a"		10/4/-10/25/85	Denied	
Bernards**	§16"a"		10/4/-10/16/85	Den/App	
Watchung	§16"a"	12/84	10/4/-(10/9)11/1/85	Denied	
Bernardsville**	§16"a"		10/11/-10/25/85	Den/App	
Holmdel**	§16"a"		10/11/-10/28/85	Den/App	
Franklin**	§16"a"		10/23-11/8/85	Den/App	
Scotch Plains	§16"a"*	Feb. '85	10/25-11/7/85	Granted	
Hillsborough	§16"a"		11/4-12/2/85	Denied	
Green Brook & Warren	(Warren is 3rd party defendant & movant)/				
	/§16"a"	10/11/84	TBA	Undecided	
Millstone			TBA	Undecided	
Wash. Twp (Mercer)			TBA	Undecided	
•	J	udge Gibson			
Cherry Hill	[Hybrid c		9/20-9/25/85	Denied	
-	[Mot. Rec	onsid. above	12/6/85	Undecided	
	§16b*	5/22/85	9/20-9/25/85	Granted	
Moorestown	§16"a"		12/9/85	Undecided	

^{*}Cases filed after 5/3/85 must go to the Council under \$16b.

8. I hereby certify that the foregoing statements made by me are true. I am aware that if any of the foregoing statements made by me are intentionally false, I am subject to punishment.

Steven L. Sacks-Wilner, Esq.

Dated: December 2, 1985

^{**}Certified directly to the Supreme Court

ASSEMBLY MUNICIPAL GOVERNMENT COMMITTEE

STATEMENT TO

SENATE COMMITTEE SUBSTITUTE FOR

SENATE, Nos. 2046 and 2334

[OFFICIAL COPY REPRINT]

STATE OF NEW JERSEY

DATED: FEBRUARY 28, 1985

This bill provides for a legislative response to the Mt. Laurel II decision. The bill encompasses a comprehensive housing planning and financing assistance mechanism which provides an alternative to the planning mechanisms and remedies currently being enforced by the courts. The Assembly committee amendments would:

- 1. Provide for a 12 month moratorium period, during which the imposition of the builder's remedy by the courts would be prohibited.
- 2. Require the Attorney General to seek a declaratory judgment within 30 days of the effective date as to the constitutionality of the moratorium.
- 3. Extend the time which a municipality has to file its housing plan with the council from 10 months to 12 months within the protected period of the planning process.
- 4. Clarify that the legislation does not require a municipality to raise or expend its revenues in order to provide housing.
- 5. Establish that a court in determining whether to transfer pending lawsuits to the council must consider whether or not a manifest injustice to a party to the suit would result, and not just whether or not the provision of low and moderate income housing would be expedited by the transfer.
- 6. Clarify that municipal fair share is determined after crediting the municipality for adequate low and moderate income housing currently provided.
- 7. Clarify that regional housing need estimates must be adjusted by the council as municipal fair shares are adjusted based on available land, infrastructure considerations, or environmental or historic preservation factors.
- 8. Declare the State's preference for the review and mediation process, rather than litigation, for resolving exclusionary zoning disputes, and the Legislature's intent to provide in the act alternatives to the use of the builder's remedy.
- 9. Require council determinations regarding certification to be in writing.

10. Provide for a more extensive role for the proposed State Planning Commission in assisting the council and for the New Jersey Mortgage and Housing Finance Agency in reviewing housing project plans and administering resale controls.

The committee reported the bill favorably.

MINORITY STATEMENT

By Assemblymen Kline and Colburn

Although we are pleased that the committee accepted many of the suggestions offered by the Republicans, we cannot accept this bill, as amended, because it fails to remove the courts from Mount Laurel-like litigation.

This bill does not prevent the courts from continuing in their current direction. Pending Mount Laurel cases may continue to be litigated, ridiculous housing quotas established in the Warren township decision and builder's remedy may still be applied to municipalities throughout New Jersey, and the decisions of the State Housing Council, as established by this bill, may be negated by the courts.

The Republicans offered an amendment that tied this bill to the Legislature's positive action to place a constitutional amendment (ACR-145—Albohn) on the ballot. This amendment guarantees that the courts will no longer be able to interfere in local zoning the way the Supreme Court did in its Mount Laurel II decision. Nothing short of a constitutional amendment would achieve this goal. This amendment also would bar imposition on the builder's remedy should the proposed moratorium be struck down by any court decision.

The Republicans also offered an amendment that required the courts, to transfer all pending litigation to the Housing Council. The language, as amended, is a step in the right direction, but does not go far enough. It is patently unfair to set up two bodies which can establish two separate housing standards. This bill could create that very situation.

It is also unfair that municipalities, which already have settled Mount Laurel cases, to now find themselves in the position of having accepted unreasonable quotas set by the courts, while a Housing Council generates new and less burdensome quotas. This bill does nothing to protect or reward those municipalities which have met far more than their obligation. Specifically, the Republican amendment protected these settled municipalities from further suits for the 12-year period following the enactment of this legislation.

While the adopted amendments allow the municipalities to adjust the figures given to them by the Housing Council in accordance with important factors, such as environmental concerns and historic preservation, the adjustment does not take into account farmland preserva-

tion and the adequacy of existing public facilities. The Republican amendment included these necessary factors in any adjustment of housing quotas.

Finally, it must be underscored that there is nothing in this bill that prevents the Housing Council from using the same housing formula and imposing the same outlandish housing quotas as the courts did in the Mt. Laurel II decision and the subsequent Warren township decision.

The Republican amendment gave the Housing Council clear direction in the way the council must develop its formula. This direction uses realistic definitions of "prospective need," thereby ensuring that ephemeral projections and equations do not determine the future housing needs of a municipality.

This bill, no doubt, will be touted as the majority party's answer to Mount Laurel II. It may be a partial answer, but it is our belief that it is woefully inadequate. Even worse, we believe that this solution may turn out to be as bad as the Mount Laurel II decision. Should this occur, however, the members voting in favor of this bill will no longer be able to point their fingers at the courts. They will have to accept responsibility for the mess they created.

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