ML Far Hills Borough

Thousing Obligations of Far Hills Borough

pg. 37 (including map)

UL 000793 F

RKM

The Housing Obligations of Far Hills Borough

June, 1982

PREPARED FOR: Messrs. Haueis and Ochs Far Hills, New Jersey

PREPARED BY:

Richard Thomas Coppola and Associates Bordentown Township, New Jersey License No. 1378

The Housing Obligations of Far Hills Borough

June, 1982

PREPARED FOR: Messrs. Haueis and Ochs Far Hills, New Jersey

PREPARED BY:

Richard Thomas Coppola and Associates Bordentown Township, New Jersey License No. 1378

TABLE OF CONTENTS

| INTRO | DUCTION | • . • | | • | • | • | • | • | • . | • . | • | 1 |
|---------|------------------|---------|-------|-------|-------|-------|-------|-------|------|------|-----|----|
| HOUSII | NG CONC | CERNS | | • | • | • | • | • . | | • | • | 2 |
| MUNIC | IPAL CON | ICERNS | | • | • | • | • | •, | . • | • | • | 4 |
| FUTURE | OBLIGAT | IONS | | • | • | • | • + | • | • | | • | 6 |
| HOUSII | NG OBLIG | SATION | S FC | OR F | AR HI | LLS E | 3ORO | UGH | • | • | • | 10 |
| EXISTIN | NG ZONII | NG PRO | OVIS | ION | S. | • | • | • | • | • | • | 12 |
| THE PA | RCEL IN | QUESTI | NC | | • | • | • | • | • | • | • | 13 |
| CONC | LUSION | • . | | • | • | • | • | • | • | • | • | 13 |
| | | | LIST | OF | PLA | TES | | | | | | |
| PLATE | 1 WORK | CERS TO | JO | BS II | ۱ FAI | RHIL | LS, 1 | 970 | • | • | • | 8 |
| PLATE | 2 PLACE | S OF V | VORI | K FC | OR FA | R HIL | LS RE | ESIDE | VTS, | 1970 | • | 9 |
| | | | AP | PENI | DIX | | | | | | | |
| j | PLANNE IN SOM | | | | | EVEL | OPME | NT | ٠ | | | |
| 11 | ANTICII ROUTE | | | | | | | | | | NED | |
| 111 | POPI II A | TION F | P ∩ I | FCT1 | ON F | - | COME | RSFT | COUN | JTY | | |

INTRODUCTION

Planners have always been concerned with the provision of community facilities, the provision of an adequate traffic and transportation network, the preservation and respect for environmental considerations, the existing land use pattern and character of the community, the fiscal solvency of the jurisdiction, and the relationship of the individual locality to surrounding land areas, as well as the housing needs of the community's population. When the Southern Burlington County N.A.A.C.P. vs. Township of Mount Laurel decision was rendered by the New Jersey Supreme Court on March 24, 1975, it immediately was assumed that the provision of multi-family housing overrode all other planning considerations. As the dust settled and further court decisions addressed the housing issue, it became evident that the Mount Laurel decision did not really change the planning process, and that planners should continue to be concerned with all aspects of community development when approaching the question of meeting housing needs. In fact, the Mount Laurel decision emphasized the importance for a municipality to plan in a comprehensive manner and to be prepared to specifically explain and justify its decisions. The necessity for a documented comprehensive master plan is particularly clear when a municipality is challenged on a Mount Laurel count and is placed in a position of proving it's innocence, whether or not the accusations against it are false.

No two communities in the State of New Jersey are alike, and thus the effect of the <u>Mount Laurel</u> decision and others subsequent to it upon each municipality will be unique. Therefore, it is important for a jurisdiction to know both its responsibilities as well as its limitations and capacities for future development. A rational plan for the provision of low and moderate income housing within a municipality is not one that starts with an assumption of an equal share of particular types of housing versus particular quantities of indistrial land or any other similarly simplistic and generalized equation. A rational plan is one that measures market realities against needs; that considers the socio-economic mixture of a municipality's residents versus that of the region's population; that details a program for the provision of community facilities and relates the program to the demand for such facilities; that weighs the physical capacity of the land to accomodate development; and that balances all other relevant planning criteria in an effort to determine the saturation point for development in that particular municipality, based on all of its capabilities and limitations taken together.

HOUSING CONCERNS

Administrative Initiatives

In the December, 1970 "Housing Message" presented by Governor Cahill, the problems that faced New Jersey in regard to housing its citizens were succintly outlined. In his message of 1972, "New Horizons in Housing", Governor Cahill outlined a program for providing the necessary housing that is needed in the State. In addition to a revised tax plan, the Governor presented a "balanced housing plan" which would require the co-operation among the three levels of government — State, county and municipal — in implementing the goals formulated by the Department of Community Affairs.

In his 1974 "State of the State Address", Governor Byrne outlined techniques to foster the construction of low and moderate income housing. By executive order, Governor Byrne has proposed the "carrot and stick approach"; rewarding municipalities that comply with the recent judicial mandates and withholding state aid from any recalcitrant ones.

The most recent administrative initiative to foster the construction of low and moderate income housing was presented in the form of an executive order issued by Governor Byrne in April, 1976. The order mandated that the New Jersey Department of Community Affairs "prepare state housing goals to guide municipalities in adjusting their land use regulations in order to provide a reasonable opportunity for the development of an appropriate variety and choice of housing to meet the needs of the residents of New Jersey."

Legislative Initiatives

In November 1972, Assembly Bill No. 1421, the "Voluntary Balanced Housing Plan Act" was introduced by Assemblyman Merck. The bill was designed to overcome the limited housing development in many parts of the state and was modeled after the Governor's "Housing Message". The state's housing needs were recommended to be allocated to counties on the basis of their population and employment projections; this initial allocation was then to be distributed among the various municipalities on the basis of a number of related criteria. For a host of reasons, the suburban controlled legislature never adopted the bill, which leaves us in the present situation where the courts have been performing the legislative function of determining what the appropriate housing and zoning regulations are to be throughout the state.

A more recent attempt to establish a new planning framework through the legislative initiative came in the form of Senate Bill No. 3100, a bill designed to establish guidelines for the allocation of housing throughout New Jersey. The bill has drawn considerable interest in the light of the "Mount Laurel" Supreme Court ruling on municipal land use regulations. Essentially, the intent of the bill was to establish procedures by which a county planning board was to determine housing allocations for the respective municipalities within its bounds. The bill died in committee.

Court Mandates

Since the Governor's first "Housing Message" in 1970, several important zoning cases were rendered in the New Jersey Courts. The most far reaching decision was rendered on March 24, 1975 by the New Jersey Supreme Court when it took a pioneering step and upheld the Superior

Court decision in the Mount Laurel case. In his decision, Justice Hall outlined the litary of planning related techniques which have prohibited the construction of affordable housing for low and moderate income families including the exclusion of multiple family dwelling units as permitted land uses, the inordinant amount of land commonly reserved for non-residential purposes, extremely low density large lot zoning which by virtue of the size of the area affected precludes any area for smaller sized lots, and excessively high minimum floor area requirements for residential units.

Justice Hall emphasized the importance of affirmative action on the part of municipalities to protect the general welfare of the public; not merely the parochial interest of the municipality. Among the remedial actions suggested was the requirement that each municipality consider the "regional housing needs" (as long as zoning is done on a municipal rather than regional basis). In providing for the housing needs of the "regional population", a municipality should insure that a wide range of housing types can be constructed for the prospective needs of the regional population, including multiple family units and small detached homes on small individual lots.

The Oakwood at Madison case, decided January 26, 1977 by the State Supreme Court, has helped to refine the Mount Laurel decision. Moreover, the "Madison" decision introduced a new term to the ever-expanding planning and legal vocabulary.

The decision addressed the well-known fact that in the current economy, private enterprise cannot "...without subsidization or external incentive ..." provide affordable housing for the low or moderate income population. The court recognized that mere zoning does not provide housing for the lower income groups. The court proceeded to find that although newly constructed housing for the low income groups cannot be provided through conventional construction techniques, sound housing can nevertheless be provided through the "filtering down process".

The "filtering down" theory holds that the construction of new housing, although beyond the range of lower income groups, initiates a chain-like reaction, freeing the older but sound housing vacated by the population moving up the housing scale. The speed at which lower income families can occupy the better housing is dependent on the length of the chain; i.e., the cost of the most recently constructed housing. The Supreme Court, following this rationale, found that it is encumbent upon the municipalities to insure that "least cost housing" can be built in sufficient amounts to satisfy the deficiency in the hypothesized fair share, thus providing the necessary link for the provision of housing for low and moderate income households.

While the Oakwood at Madison case de-emphasized the importance of designating specific numbers of dwelling units as a quota for municipalities to construct within a given time frame, the decision did not alter the most basic conclusion of the Mount Laurel decision. Summarily, the Mount Laurel decision concluded that "developing municipalities" must "affirmatively plan and provide by its land use regulations a reasonable opportunity for an appropriate variety and choice of housing, including, of course, low and moderate income housing, to meet the needs, desires and resources of all categories of people who may desire to live within its boundaries". While the purpose of the litigation was to provide low and moderate income housing, the decision specifically requires such municipalities to provide an opportunity for an "appropriate variety and choice of housing for all categories of people".

Subsequent Superior Court decisions throughout New Jersey have helped to define municipalities as either "developed" or "non-developing" thereby exempting them from the "fair share" mandates of Mount Laurel. Other Superior Court decisions have helped to refine the terminology included in prior court decisions. One recent court decision affecting a town in Hunterdon County (Round Valley, Inc. vs. Township of Clinton) reemphasized several of the court's concerns that were articulated in the Oakwood at Madison decision. Among those concerns outlined by Judge Beetel were the reasonableness of the region in which the prospective housing needs were to be met and the requirement that the developing municipalities eliminate the zoning and subdivision "cost exactions" which unreasonably restrict the availability of housing to low and moderate income families.

Currently, the New Jersey Supreme Court is reviewing six (6) zoning cases concerning the Mount Laurel theme. The Court's ruling, which is anticipated sometime in the near future, is expected to clarify a number of the unresolved questions regarding municipal responsibility to actually provide, as opposed to zoning for, housing and the extent of the obligation carried by "developing", "developed" and "non-developing" municipalities.

In any case, however, the need for a diversity of housing types within the State of New Jersey, including those municipalities which may be deemed either "non-developing" or "developed", remains an issue to be addressed in the local planning process.

MUNICIPAL CONCERNS

Environmental Capacities and Limitations

The necessity and desire of a municipality to provide a diversity of housing types at various densities within its bounds must be evaluated against the other viable factors of the planning process. All relevant planning inputs, including, but not limited to, the perceived housing needs must be considered. Clearly, the location, extent and timing of housing construction is dependent not merely on the specific numbers discussed in a housing analysis, but also upon the other planning inputs which collectively define the comprehensive planning process.

The benchmark considerations concerning a municipality's ability to develop are the capacities and limitations dictated by the natural environment. Environmental data is readily available for use by a municipality in its planning pursuits. The Soil Conservation Service provides significant information regarding soil types with ratings of the soils concerning their appropriateness for different types of community development. Additionally, the U. S. Geological Survey provides both topographic and geologic information. The geologic considerations are directly translatable to a quantification of the available total water supply. Clearly, the Master Plan of a municipality must document and evaluate this environmental data to the extent that such information is available and applicable.

A viable planning process must acknowledge both the natural environment as well as the right of people to live in that environment. While often situated at the extreme ends of the ideological spectrum, the two areas of concern are not mutually exclusive and can be honored simultaneously.

What must be acknowledged is that we do not live in a natural environment. Our homes are not natural to the environment, our places of work are not natural to the environment, the road network is not natural, the electric, gas, telephone, water and sewerage utility lines are not natural; nor is any development.

There is no argument against the contention that development has an unnatural impact upon the environment. Additionally, there is no argument that people need a place to live. The "balance" to be achieved is to provide housing in a manner which creates more positive impacts to the environment than negative ones. Clearly, it makes no sense to construct housing when there may not be enough water for the residents to use, or when the development will create drainage difficulties, or when other negative impacts will occur.

Community Facility Capacities and Limitations

In addition to the environmental concerns, which must serve as the benchmark criteria, the provision of community facilities necessary to serve future residential populations must be addressed as a key input concerning the location, extent and timing of residential development. Certain community facilities, such as public water and sewerage systems, will offset certain of the environmental limitations such as the need for relatively large individual lots where septic systems are used. However, the ultimate capacities for any man-made water or swerage system remains dependent upon the limitations of the natural environment. As infrastructure systems become more extensive, the planning considerations become more regional in nature; nevertheless, the community facility considerations must be addressed by the locality in its planning process.

In addition to the water and sewerage systems, the provision of local recreational needs, schools, fire and police protection and improvements to the local road network also must be considered. Most of these considerations are primarily municipal concerns. The current capacities of the existing facilities to serve future residential population must be delineated in order to specify the time when expanded or new facilities will be needed.

The importance to the planning process of delineating capacities versus limitations is not new; indeed this determination is the basic pursuit of a comprehensive planning program. The recent mandates to provide a diversity of housing types has merely affirmed the importance of evaluating the relevant data. Municipalities are being told that they must affirmatively act to provide new housing stock. At the same time, municipalities are recognizing that they must act within rational bounds and determine: what can be done?; and what can only be done if other actions are taken simultaneously?

Balancing the Plan

The competing forces of planning must be viewed not as a conflict of right versus wrong but as a contest of issues which must be balanced to safeguard the "general welfare". In the process, however, an attempt must be made to safeguard the private property interests of the landowner. The interests of the landowner are part of the "general welfare"; not foreign to it. In fact, it is apparent that certain land use policy decisions, such as increased densities for given tracts of land, may be necessary in order to achieve the "general welfare" concerning the construction of "least cost" housing.

Judge Leahy of the Superior Court of Somerset County, New Jersey aptly summarized the housing versus environmental versus private property conflicts as a contest of rights: "...the right of minorities and those of limited income to fair housing opportunity, the right of a landowner to a reasonable use of his private property; the right of a community to plan and zone for its future as it envisions that future should ideally be; and the right of all to have ecological necessities recognized and respected ...the question is not one of right against wrong, but one of right against right -- each worthy of legal recognition and of legal protection."

FUTURE OBLIGATIONS

Far Hills Borough as a "Developing Municipality"

As indicated earlier, the essential conclusion of the Mount Laurel decision is that "developing municipalities" like Mount Laurel must affirmatively plan and provide by its land use regulations the reasonable opportunity for an appropriate variety and choice of housing, to meet the needs, desires and resources of all categories of people who may wish to live within its boundaries. While the purpose of the litigation was to provide low- and moderate-income housing (which the court emphasized as essential), the decision specifically requires "developing" municipalities to provide an opportunity for an "appropriate variety and choice of housing for all categories of people".

The Mount Laurel decision provides municipalities with an "escape" mechanism, thereby obviating the mandate to satisfy regional needs apart from parochial interests. Apparently, communities which are not shown to fall within the "developing community" category are not required to provide a variety of housing types. The decision outlined six (6) components of the "developing municipality" definition, including:

- 1. A very large gross acreage;
- 2. A location outside the central city and built-up suburbs;
- 3. The loss of rural characteristics;
- 4. Has experienced and is continuing to experience great population increases;
- 5. Not substantially developed and having significant parcels of vacant developable lands remaining; and,
- 6. A location in the path of inevitable future growth.

A Very Large Gross Acreage: Far Hills Borough consists of approximately 3,136 acres or approximately 4.9 square miles of land area. Compared to the average and median sizes of the other 566 municipalities in New Jersey, Far Hills Borough cannot be considered a "sizeable land area" as specifically referenced in the Mount Laurel decision. As documented in a May 1977 article appearing in the "New Jersey Municipalities" publication, the median size of municipalities in New Jersey is 4.3 square miles while the average size is 13.2 square miles. (1) The range of municipal acreage in New Jersey spans from Shrewsbury Township in Monmouth County with a land area of

^{(1) &}quot;After the Recent New Jersey Supreme Court Cases: What Is The Status of Suburban Zoning?", by Jerome G. Rose, published by the "New Jersey Municipalities", May 1977.

only 0.09 square miles to Hamilton Township in Atlantic County with a 113.00 square mile area. Far Hills' gross acreage, therefore, is not significantly greater than the median size of municipalities throughout New Jersey and is less than the average size.

A Location Outside the Central City and Built-Up Suburbs: Far Hills Borough is indeed located outside the central city. The geographic location of the municipality and the major roadways within the area has resulted in the residents of Far Hills Borough sharing their interaction with a number of relatively small cities and built-up suburbs as opposed to being oriented to any particular major city.

A documentable indication of the interaction between the residents of Far Hills Borough and the cities and other municipalities within New Jersey is a computation of: 1) the number of employees throughout New Jersey who commute to Far Hills Borough for job opportunites; and, 2) the number of residents within Far Hills Borough who work within other jurisdictions throughout New Jersey. This information is shown on Plates 1 and 2.

As the data indicates, 97.2% of the incoming work trips to Far Hills Borough originated within Far Hills Borough or within other municipalities situated either within Somerset or Morris County.

Conversely, considering the employed residents within Far Hills Borough during 1970, approximately 91.8% of the workers were employed within Far Hills Borough or within municipalities situated within either Somerset, Union or Morris County. Discounting the number of Far Hills Borough residents working outside the State of New Jersey during 1970, the percentage of employed residents of Far Hills Borough working within the three (3) county area increases from 91.8% to approximately 95.7%.

The Loss of Rural Characteristics: Far Hills Borough remains a relatively rural municipality. As of September 1971, the Somerset County Master Plan indicates that approximately 1,895 acres or 60.4% of the municipal land area remains vacant or wooded. In 1970, the gross density of Far Hills Borough was approxaimtely 159 persons per square mile of land area; as of 1981, census statistics indicate that the density of Far Hills Borough decreased to approximately 138 persons per square mile.

Has Experienced and Continues to Experience Great Population Increases: The population of Far Hills Borough increased by a factor of 11.1% between the years 1960 and 1970. The population in 1960 was 702 persons, while in 1970 the population grew to 780 persons. The 1980 U. S. Census counts indicate that Far Hills Borough has a population of approximately 677 individuals. It is clear that Far Hills Borough is not experiencing significant population increases.

Not Substantially Developed and Having Significant

Parcels of Vacant Developable Lands Remaining: As indicated earlier, Far Hills

Borough is a municipality with an abundance of undeveloped land; approximately 1,895 acres or
60.4% of the municipal land area remains vacant or wooded.

Location in the Path of Inevitable Growth: Far Hills is located within an area of suburban growth which is greatly influenced by Interstate Route 287 and State Routes 202 and 206. (*) The New Jersey Department of Community Affairs, in the publication entitled "State Development Guide Plan", dated May 1980, recognized the pattern of development emerging within and around

(*) See APPENDIX to this Report.

PLATE 1

FAR HILLS BOROUGH

WORKERS TO JOBS IN FAR HILLS 1970

| | | | NUMBER AND | PERCENT |
|---------------------------|-----|---------|------------|--------------|
| SENDING MUNICIPALITIES | | | OF WORKERS | TO FAR HILLS |
| SOMERSET COUNTY | | | | |
| Bedminster Township | | | 105 | (21.0%) |
| Bernards Township | | | 40 | (8.0%) |
| Bernardsville Borough | | | 6 | (1.2%) |
| Branchburg Township | | | 7 | (1.4%) |
| Bridgewater Township | | | 21 | (4.2%) |
| Far Hills Borough | | | 157 | (31.3%) |
| Peapack-Gladstone Borough | | | 63 | (12.5%) |
| Somerville Borough | | | 9 | (1.8%) |
| | 408 | (81.4%) | · | (, |
| MORRIS COUNTY | | | | |
| Chester Township | | | 17 | (3.4%) |
| Florham Park Borough | | | 9 | (1.8%) |
| Mendham Borough | | * | 27 | (5.4%) |
| Mendham Township | | | 13 | (2.6%) |
| Rockaway Borough | | | 7 | (1.4%) |
| Roxbury Township | | | 6 | (1.2%) |
| Morris County Totals: | 79 | (15.8%) | | • |
| MIDDLESEX COUNTY | | | | |
| New Brunswick City | | | 8 | (1.6%) |
| Middlesex County Totals: | 8 | (1.6%) | | |
| UNION COUNTY | | | | |
| Summit City | | | 6 | (1.2%) |
| Union County Totals: | 6 | (1.2%) | | |
| | | To | tals 501 | (100.0%) |

SOURCE: Tri-State Planning Commission, 1970 Census Information

PLATE 2

FAR HILLS BOROUGH

PLACES OF WORK FOR FAR HILLS BOROUGH RESIDENTS 1970

| SENDING MUNICIPALITIES | | | | D PERCENT OF OM FAR HILLS |
|---|-----|---------|---------------------------------------|---|
| SOMERSET COUNTY Bedminster Township Bernards Township Bernardsville Borough Far Hills Borough Franklin Township Peapack-Gladstone Borough Somerville Borough Somerset County Totals: | 252 | (74.1%) | 11 5 31 157 7 18 23 | (3.2%) (1.5%) (9.1%) (46.2%) (2.0%) (5.3%) (6.8%) |
| UNION COUNTY Garwood Borough Summit City Union Township Union County Totals: | 41 | (12.1%) | 12 9 20 | (3.5%) (2.7%) (5.9%) |
| MORRIS COUNTY Hanover Township Morris Township Parsippany—Troy Hills Township Morris County Totals: | 19 | (5.6%) | 10 6 3 | (2.9%) (1.8%) (0.9%) |
| MIDDLESEX COUNTY Woodbridge Township Middlesex County Totals: | 10 | (2.9%) | 10 | (2.9%) |
| HUDSON COUNTY Hoboken City Husdon County Totals: | 4 | (1.2%) | 4 | (1.2%) |
| OTHER DESTINATIONS New York City Pennsylvania Other Destinations Totals: | 14 | (4.1%) | 6 8 | (1.8%) (2.3%) |
| | | Totals | 340 | (100.0%) |

SOURCE: Tri-State Planning Commission, 1970 Census Information

Far Hills Borough and has designated a limited portion of the municipality within their "Growth Areas" category. Moreover, the Somerset County Planning Board, in the 1971 Master Plan, included the same limited portion of Far Hills Borough in their "Village Neighborhood" category.

As quoted from the "State Development Guide Plan":

"The Growth Areas include those regions of New Jersey where development has already occurred to an extensive degree, as well as partially suburbanized areas where accessibility to employment and services make them particularly suitable for development. Several existing rural centers in the more peripheral regions have also been designated as locations where continuing developments would be appropriate...

"To the greatest extent possible, the boundaries of the Growth Areas have been drawn to avoid areas with excessive environmental constraints to development such as steep slope areas in the northern part of the State and coastal wetland areas. In some instances, a compromise had to be made between recognized growth pressures stemming from economic and locational factors and the desirability of environmental preservation or the continuation of agricultural uses."

As quoted from the "Master Plan of Land Uses, Somerset County, N. J.":

"There are a score of Village Neighborhoods designated throughout Somerset County, but they are relatively small areas comprising approximately twelve square miles... These areas are characterized by compact residential development that permit the formation of a cohesive social organism based upon an intimate pedestrian interaction between people...

"The existing Villages often form a society embracing all income levels of the population, and in this respect they are microcosms of the nation. The housing ranges from modest homes to substantial residential establishments, often placed jowl to jowl... Existing densities of development range over a considerable spectrum and there is no need to set up stringent density definitions. Density is also dependent upon the amount of open space preserved, but the compact areas of development may well approximate five to fifteen families per acre..."

HOUSING OBLIGATIONS FOR FAR HILLS BOROUGH

From the information presented hereinabove, it is arguable whether or not Far Hills Borough is a "developing municipality". Far Hills Borough does not have a very large gross acreage; has not lost its rural characteristics; and has not experienced nor currently is experiencing great population increases. However, Far Hills Borough clearly is located outside the central city and built-up suburbs; is not substantially developed; has significant parcels of vacant developable lands remaining; and is located within the path of inevitable future growth.

The unique attributes of Far Hills Borough have been considered by the State Department of Community Affairs in their "State Development Guide Plan" and by the Somerset County Planning Board in their "Master Plan of Land Use". In both documents, only a small portion of the municipality is recognized as appropriate for relatively dense residential and intense non-residential development, while the remaining and predominant acreage of the Borough has been earmarked for low density development.

The limited portion of the Borough which has been earmarked for relatively dense and intense development is part of the Route 202/206 corridor area north of the Interstate Route 287/78 interchange in Pluckemin Village, which extends north and east to encompass the villages of Bedminster and Far Hills.

While it is arguable whether or not Far Hills Borough is a "developing municipality" as outlined by the State Supreme Court, it must also be emphasized that the current review by the New Jersey Supreme Court of the six (6) zoning cases concerning the Mt. Laurel theme may eliminate the distinction between "developing", "developed", and "non-developing" municipalities. Thereafter, there would be no question whether or not a municipality such as Far Hills Borough has an obligation to provide a diversity of housing types within its bounds. Moreover, the New Jersey Courts increasingly have been recognizing the importance of county and regional planning and the need for municipal master plans and implementing ordinances to be consistent with the planning done at the county and regional levels. As an example, Judge Leahy of the Somerset County Superior Court, in his December 13, 1979 opinion regarding "The Allan-Deane Corporation vs. The Township of Bedminster", stated the following:

"Prior to the enactment of the Municipal Land Use Law, N.J.S.A.40:55D-1 et seq., it was recognized that the legislature had required that land use planning be done on a comprehensive basis, not on a compartmentalized municipal basis . . .

"Clearly, the legislature recognized the wisdom of that suggestion and took the logical and desirable next step. It enacted the Municipal Land Use Law. Since 1976 it has been required that the municipalities must adopt land use elements of their master plans before a zoning ordinance may be adopted and such ordinances must be "substantially consistent" with the master plan. Any inconsistency must be justified. N.J.S.A. 40:55D-62a.

"The municipal master plan must indicate its relationship to the master plan of contiguous municipalities, to the county master plan and to any comprehensive guide plan adopted pursuant to N.J.S.A. 13:1B-15.52. N.J.S.A. 40:55D-28d.

"If municipal zoning provisions must comply with master plans and the master plans must be consistent with county plans, it follows with indisputable syllogistic logic that municipal zoning must be consistent with county, and thus state and regional, planning.

"By enacting this requirement the legislature has provided the courts with an objective standard against which to measure the provisions of a municipal zoning ordinance. The courts need no longer attempt to resolve the complex political issues inherent in zoning and planning. So long as the general legislative program is effectuated through county, state and regional planning which adheres to the general constitutional principals recognized and elucidated in judicial decisions such as Mt. Laurel and Oakwood, the courts can confidently judge the constitutional legitimacy of municipal zoning and planning by measuring it against

applicable county, state and regional planning. The effort and work product of the legislative and executive branches are thus respected and deceisions made by municipal officials which comply with legislative intent will be sustained."

It is clear that the portion of Far Hills Borough straddling State Route 202 in the central business district area is designated for relatively dense residential development and relatively intense non-residential development by both the Somerset County Planning Board and the State Department of Community Affairs. Therefore, it behooves the Borough to analyze its housing obligations in the context of the housing region of which it is a part and to zone appropriate lands for relatively dense multiple-family housing construction.

EXISTING ZONING PROVISIONS

The existing Zoning Ordinance of Far Hills Borough, adopted June 8, 1981, effectively precludes the construction of a meaningful number of multiple-family dwelling units within the Borough. Approximately ninety percent (90%) of the municipality is zoned "R-10" Residential which, as specified within Article 8. of the Zoning Ordinance, requires a minimum lot area of ten (10) acres for each residential dwelling unit. Two (2) other residential zoning districts, the "R-9" and the "R-5" Districts, require minimum lot sizes of 9,000 sq. ft. and 5,000 sq. ft., respectively, for each dwelling unit constructed; however, both the "R-9" and the "R-5" Districts have been formulated in recognition of existing development patterns and very little undeveloped land is available for new construction.

All three (3) of the residential districts permit the conversion of single family homes existing as of May 9, 1932 into two (2) or more individual housing units. Such conversion is a 'conditional' use subject to other requirements specified in the Zoning Ordinance. As an example, Section 4.2.4. of the Zoning Ordinance requires that each dwelling unit must comply with all requirements of the Ordinance excepting the yard areas between individual dwelling units within the building. Moreover, in accordance with provisions specified in Article 9. of the Zoning Ordinance, no single family home higher than thirty-five feet (35') can be converted for multiple-family occupancy and any single family home converted for multiple-dwelling unit occupancy shall have all units three bedroom or larger separated by other dwelling units by an eight inch (8") masonry wall. Additionally, Section 9.5.3.2. of the Zoning Ordinance precludes any portion of any dwelling unit being placed above any other unit, thereby further restricting the possibility of actually converting an existing single family structure for multiple-family use.

As noted above, the prescribed density throughout approximately ninety percent (90%) of the Borough's land area is one tenth (1/10) dwelling unit per acre, apparently enforced even when conversions of an existing structure is involved. Summarily, this degree of low density cannot be justified from an environmental viewpoint, particularly on lands not critically impacted by unusually severe environmental constraints.

In addition to single family home construction and the conditional conversion of single family homes for multiple family use, both the "R-9" and the "R-5" Districts permit multiple dwelling unit con-

struction. However, given the requirements and restrictions of the Ordinance indicated in Articles 4, 8 and 9, and given the fact that very little vacant land is available for new construction within the "R-9" and the "R-5" District areas, the permission to construct such multiple-family dwelling units appears to be effectively irrelevant regarding any meaningful housing construction within the Borough.

It must be emphasized that all the multiple-family uses, whether by conversion or by new construction, are "conditional" uses which can only be constructed if the application meets all of the conditions listed within the Ordinance. Within Far Hills Borough, these conditions are confusing, overly generalized and subjective. In fact, there is even a reference in the Ordinance to Section 4.4.6. for multiple dwelling construction and to Section 4.4.5. for the conversion of existing residences, and neither of these Sections are found in the printed version of the Ordinance.

THE PARCEL IN QUESTION

The subject land is located within the "R-10" Resident Zoning District in the Borough of Far Hills and consists of approximately 19.1 acres of land. The land area gently slopes towards the southern portion of the property, gradually declining from Sunnybranch Road towards the railroad right-of-way. The site contains no significant environmental constraints as discerned from the Soil Conservation Service District publication for Somerset County. Predominantly wooded throughout the entirety of the tract, the subject parcel is bordered by a concentration of heavy tree and vegetative growth which provides a natural buffer and insulation of the property from surrounding land areas.

The property is located directly adjacent to the village area of the Borough, which area has historically been developed and used as the central business and community center of the jurisdiction. The property abuts the Far Hills Borough Railroad Station and is within easy walking distance of available shopping and community facilities, including the Far Hills Shopping Mall and the Borough Hall and recreational areas. Access to the property is provided from both Sunnybranch Road and State Route 202.

The attributes of the parcel's location and its relationship to the established village development within the Borough of Far Hills has been recognized by the Somerset County Planning Board which has included the subject parcel within its "Village Neighborhood" designation for the Route 202/206 corridor including the "Villages" of Far Hills, Bedminster and Pluckemin.

CONCLUSION

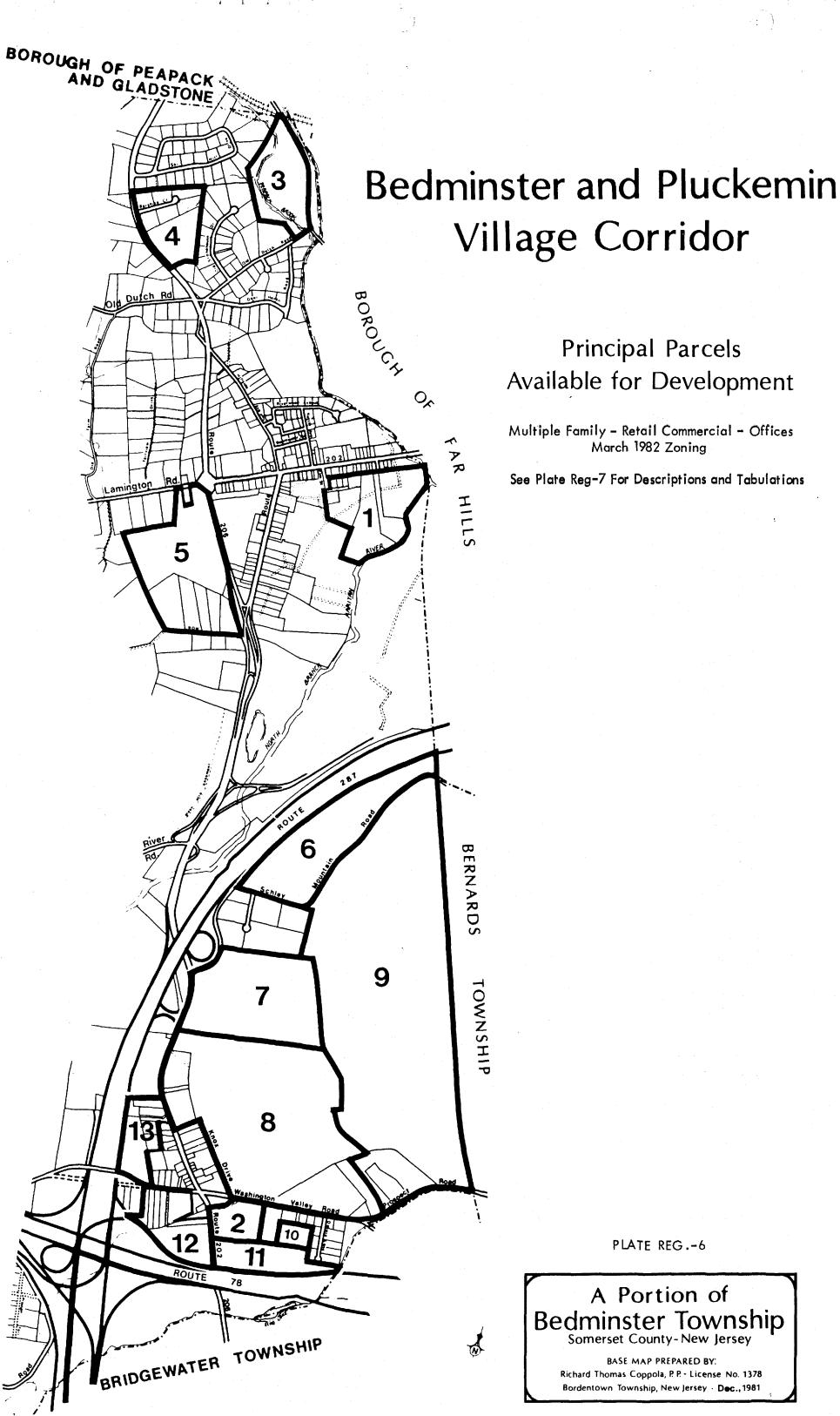
The Borough of Far Hills is situated amidst an area of New Jersey which is experiencing and will continue to experience significant residential and non-residential development. The zone plan of the Borough gives lip service to the idea of providing some diversity of housing types within its jurisdictional bounds, but the actual Ordinance provisions will not result in any meaningful diversity of housing types. The planning of the Borough has ignored the mandates of the Mt. Laurel and Madison Township Supreme Court decisions and has also ignored the planning rational of the Somerset County Planning Board including the subject parcel within its "Village Neighborhood" designation.

The Ordinance provisions conditionally permitting the conversion of existing single family detached dwellings for multiple-family occupancy as well as the provisions conditionally permitting the construction of new multiple-family development within the "R-9" and the "R-5" Districts do not alter the otherwise prescribed densities, and the provisions themselves are confusing, overly generalized and subjective.

The subject land area meets all of the planning criteria for the location and construction of multiple-family housing and is in concert with the plans of the Somerset County Planning Board, the State Development and Guide Plan, and the Tri-State Regional Planning Commission.

<u>APPENDIX</u>

- 1 Planned and Proposed Development in Somerset County.
- II Anticipated Development Within the Court Defined Route 202/206 Corridor in Bedminster Township.
- III Population Projection for Somerset County.



Principal Parcels

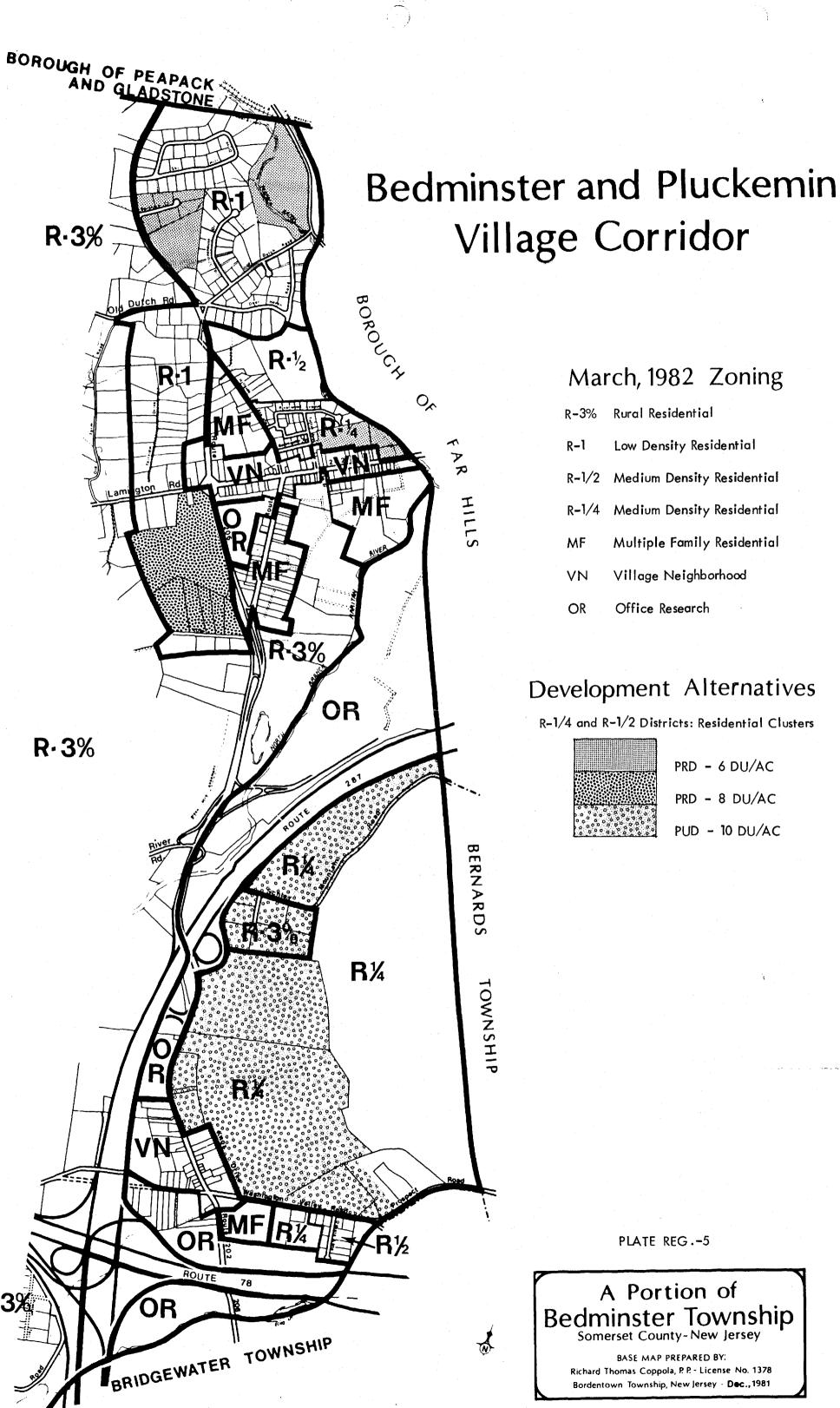
Multiple Family - Retail Commercial - Offices March 1982 Zoning

See Plate Reg-7 For Descriptions and Tabulations

PLATE REG.-6

A Portion of Bedminster Township
Somerset County-New Jersey

BASE MAP PREPARED BY: Richard Thomas Coppola, P. P. - License No. 1378 Bordentown Township, New Jersey - Dec., 1981



March, 1982 Zoning

Rural Residential R-3%

Low Density Residential R-1

Medium Density Residential

Medium Density Residential

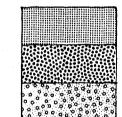
Multiple Family Residential MF

Village Neighborhood VN

OR Office Research

Development Alternatives

R-1/4 and R-1/2 Districts: Residential Clusters



PRD - 6 DU/AC

PRD - 8 DU/AC

PUD - 10 DU/AC

PLATE REG.-5

A Portion of Bedminster Township Somerset County-New Jersey

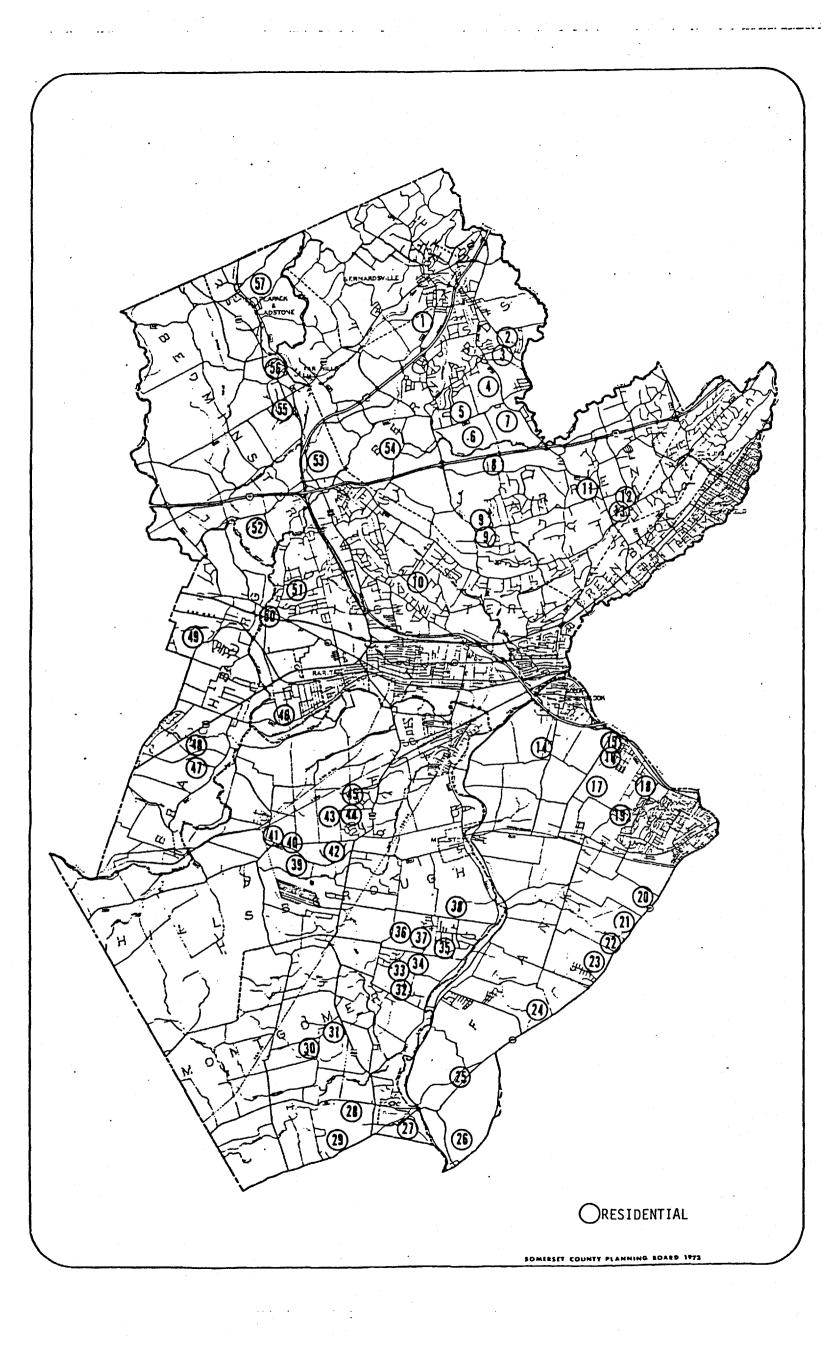
BASE MAP PREPARED BY: Richard Thomas Coppola, P.P. - License No. 1378 Bordentown Township, New Jersey Dec., 1981

The following data was taken from the Somerset County Planning Board and represents planned or proposed development in this county as of May 1982. The information was secured by the county from actual submissions, existing information, data relayed from respective communities, other county offices and property owners. The following data does not take into consideration existing/occupied developments but those either under construction, expansions, planned or in the preliminary proposal stage.

HOUSING DATA

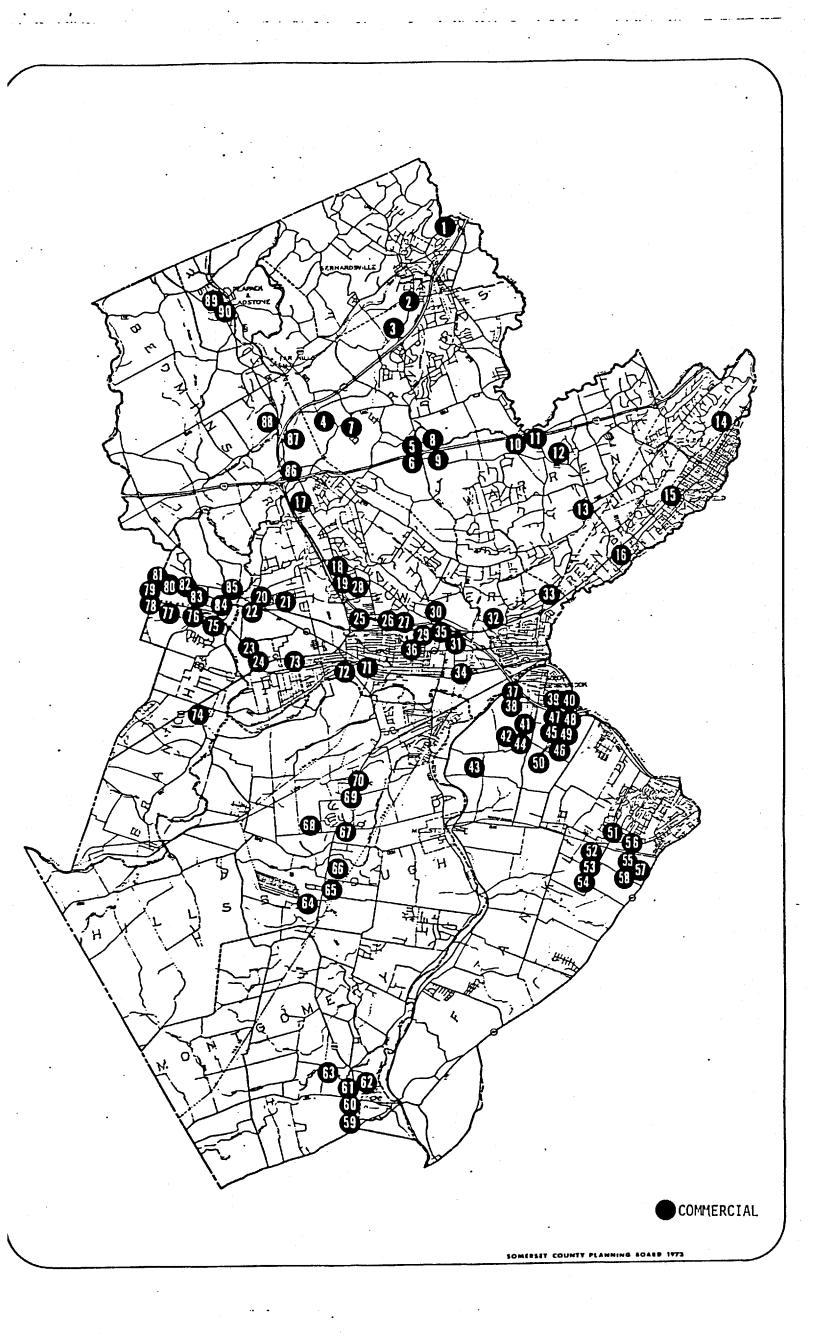
| | Map No. | | No. Units | · | |
|-------|------------------------|---|-----------------|---------------|--|
| | | Country Place | 150 TH | | |
| | | | 176 SF/TH | | |
| | 3 7 | Lord Stirling Village | | | |
| | . 3 | Village @ Basking Ridge | 132 TH | | |
| | 2 .3 4 5 6 | Sherbrook The Bidge | 134 SF | | |
| | 5 6 | The Ridge | 132 TH | | |
| | 7 | Sutton | 900 SF/TH | | |
| | | Commonwealth | 1,220 SF/TH | | |
| | 8 9 | Timber Properties | 250 TH | | |
| | 10 | AMG Realty | 614 TH 72 SF | | |
| | 11 | Logan Run' | 335 TH | | |
| | 12 | Steinbaum Proposal F & W Assoc. | 125 TH | | |
| | 13 | Esposito | 181 TH | | |
| | 14 | World's Fair | 96 SF | • | |
| | 15 | Ukranian Church | 60 APTS. | | |
| | 16 | Lakewood | 280 TH | | |
| | 17 | | 2,400 PRD | | |
| | 18 | Bonner Quail Crest | | | |
| | 19 | More House Estate | 206 APTS. | | |
| | 20 | | 118 APTS. | | |
| | 21 | Kingsbrook Acres | 287 TH | | |
| | 22 | Minac | 300 APTS. | | |
| | 23 | Carriage Run | 160 APTS. | | |
| | 24 | Dearle Field Proposal | 100 APTS. | | |
| | 25 | Field Proposal Green Glen Estate | 2,000+PRD | | |
| | 26 | | 87 SF | | |
| | 27 27 | Nassau Woods | 668 APTS. | | |
| | 28 | Gardner | 106 TH | | |
| | 29 | Green | 97 SF 97 SF | | |
| | 30 | Montgomery Associates Westwind Farms | 61 SF | | |
| | 31 | Bellemead Farms | 183 SF | | |
| | 32 | Riverside Farms | 103 SF | | |
| | 33 | Stryker Farms | 59 SF | | |
| | 34 | Deerhaven I & II | 127 SF | | |
| | 35 | Rudder East | 56 SF | | |
| | 36 | Walnut Grove | 101 SF | | |
| | 37 | New Center Village | 92 SF | | |
| | 38 | Van Cleef Tract | 800 SF | | |
| | 39 | Kingsbridge | 362 SF | | |
| | 40 | Wexford Chase | 92 SF | | |
| | 41 | Rohill | 560 SF | | |
| | 42 | Meadows | 239 TH (Ba | lancel | |
| | 43 | Springbrook | 133 TH | rance | |
| | 44 | Hillsborough Village | 136 TH (Ba | lancel | |
| | 45 | Diron | 72 SF | i unce) | |
| | 46 | Country Woods | 92 SF | | |
| | 47 | Colonial Heights | 55 SF | | |
| | 48 | Oak Rise | 75 SF | | |
| | 49 | Countryside | 712 PRD | | |
| | 50 | Millbridge Village | 475 PRD | | |
| | 51 | Van Holten Estate | 70 SF | Totals | |
| | 52 | Four Furling | 90 TH | 100013 | |
| | 53 | Allan Deane | 1,287 PRD | TH 7,225 | |
| | 54 | Allan Deane | 1,275 SF/TH | SF 3,607 | |
| | 55 | Bedminster Riding | 401 TH | APTS. 1,612 | |
| | 56 | Bershire Court | 64 TH | PRD 6,874 | |
| | 57 | Tiger Hill | 63 SF | 1 110 0,074 | |
| | | | | Total: 19,318 | |
| NOTE: | | apartments; TH-denotes townhouse; | ** | 100011 10,010 | |

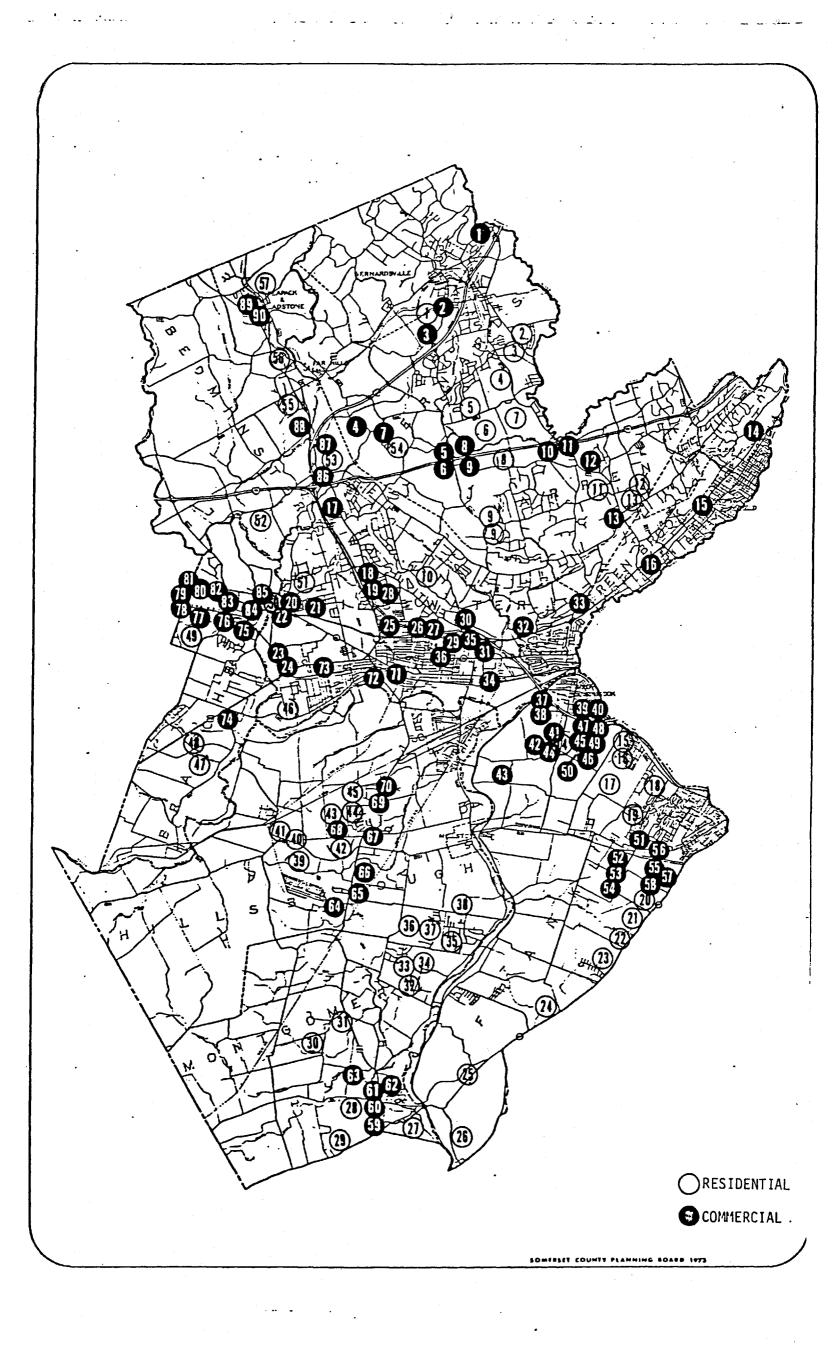
family; and PRD-denotes planned residential development.



MAJOR COMMERCIAL DEVELOPMENTS

| <u>Community</u> | <u> Pevelopment</u> | Type | Square Feet |
|--|---|--|--|
| Bernards Twp. Subtotal | l Basking Ridge Corp. Plaza 2 Summit @ Mt. Airy 3 Mt. Airy Corners 4 Allan Deane 5 Murray Construction 6 Future A.T.& T. 7 U.S. Golf Association | Offices Offices Offices Comm./Offices Offices Offices Admin. Bldg. | 212,000 sf 71,874 sf 335,000 sf 50,000 sf 86,000 sf 1.5 million sf 40,000 sf 2,294,874±sf |
| Warren Twp. Warren Twp. Warren Twp. Warren Twp. Warren Twp. Warren Twp. Subtotal | 8 Ferber (Suburban Propane) 9 Chubb Corp. Headquarters 10 Future A.T.& T. 11 Future Mack Development 12 Mohawk Industrial Bldg. 13 Office Bldg. | Offices Offices Offices Offices Industrial/Office Offices | 400,000 sf 500,000 sf 1.5 million sf 200-400,000 sf 131,000 sf 22,000 sf 2,953,000±sf |
| | i 14 Route 22 Plaza i 15 Levco Shopping Center/Office | Retail Retail/Office | 141,630 sf 257,000 sf 398,630±sf |
| Greenbrook Subtotal | 16 Greenbrook Office Plaza | Offices | 50,000 sf 50,000±sf |
| Bridgewater Bridgewater Bridgewater Bridgewater Bridgewater Bridgewater | 17 Future Pfizer Development 18 Claremont Office Bldg. 19 Future Mack Office Center 20 Bridgewater Plaza 21 Park Plaza 22 22 Millbridge Village | Offices Offices Offices Offices (Balance) Offices Commercial | 1.5 million sf 57,000 sf N/A 40,000 sf 301,000 sf 25,000 sf |
| Bridgewater Bridgewater Bridgewater Bridgewater Bridgewater Bridgewater Bridgewater | 23 Danieli 24 Corporate Place 25 Bridgewater Commons Mall 26 Schenkman Office Bldg. 27 Future Pizzo & Pizzo Offices 28 Bridgewater Office Center 29 Cedarbrook | Ind. Expansion Office/Warehouse Retail Offices Offices Offices Offices | 20,000 sf 300,000 sf 1.6 million sf 60,000 sf 30,000 sf 72,000 sf 336,000 sf |
| Bridgewater Bridgewater Bridgewater Bridgewater Bridgewater Bridgewater Bridgewater | 30 287 Corporate Center 31 Halis Warehouse 32 Donahue Office Center 33 Molyneux Office Bldg. 34 Adamsville Assoc. 35 Holiday Inn Conference Center 36 Doswald & Erico | Offices Industrial Offices Offices Warehouse/Office Conference/Office Medical Office | 660,000 sf 67,000 sf 27,000 sf 30,000 sf 30,000 sf 72,000 sf 27,000 sf |
| Subtotal | | | 5,254,000±sf |
| Franklin Twp. Franklin Twp. Franklin Twp. Franklin Twp. Franklin Twp. Franklin Twp. | 37 Troast 38 Kent Associates 39 Troast 40 Somerset Exec. Square 41 Cushman/Wakefield Ind. Park 42 Mack Midway | Offices Offices Offices Offices Industrial (10 lots) I7 Industrial lots | 90,000 sf 217,000 sf 219,000 sf 160,000 sf 250,000 sf N/A 80,000 sf |
| Franklin Twp. | 43 Future Research Center 44 Future Office Park 45 Mahoney-Troast 46 World's Fair 47 Holiday Inn 48 Hilton Hotel 49 Atrium of Somerset | Office/Lab Offices Offices Industrial (77 lots) Hotel Hotel Offices | 200,000 sf 219,152 sf 500,000 sf 350 rms. 350 rms. |
| Franklin Twp. Franklin Twp. Franklin Twp. Franklin Twp. Franklin Twp. | 50 Future Office Bldg. 51 Proposed Shopping Center 52 Murray Industrial Park 53 Murray Construction 54 B & D Office/Manufacturing | (1.2 mil. total proposed Offices Retail Industrial Warehouse Industrial | 1) 60,000 sf 24,000 sf 10 lots 59,000 sf 23,000 sf |
| Franklin Twp. Franklin Twp. Franklin Twp. Franklin Twp. Subtotal | 55 Englert Metals 56 Garden State Brickface 57 Lowe Company 58 Veronica Industrial Plaza | Industrial Industrial Offices Industrial | 92,000 sf 63,000 sf 133,000 sf 130,000 sf 3,894,152±sf |





MAJOR COMMERCIAL DEVELOPMENTS - Continued

| Community | Development | Type | Square Feet |
|---|---|---|---|
| Montgomery Twp. Montgomery Twp. Montgomery Twp. Montgomery Twp. Montgomery Twp. | 59 Princeton Airport Bldg. 60 Princeton Corp. Airport Park 61 Princeton Gamma Tech 62 Montgomery Shopping Center 63 The Pavillion | Office/Research Office/Hotel Office Expansion Retail Expansion Offices | 59,000 sf 120,000 sf 59,000 sf 128,000 sf 65,000 sf |
| Subtotal | | | 431,000±sf |
| Hillsborough Twp Hillsborough Twp Hillsborough Twp Hillsborough Twp Hillsborough Twp Hillsborough Twp | .66 Hillsborough Inds. Park .67 Wood Tavern .68 Lubusco .69 Triangle Center | Retail Industrial Expansion Industrial Comm. Expansion Offices Office/Retail Retail | 20,000 sf 72,000 sf 22 lots 20,000 sf 22,500 sf 60,000 sf 64,000 sf |
| Subtotal | | | 258,500±sf |
| Somerville Subtotal | 71 Landmark Office Bldg. | Offices | 60,000 sf 60,000±sf |
| | 72 Future Pillon Shopping Center 73 Ortho Office Expansion | Retail Offices/Lab | 100,000 sf 217,000 sf 317,000±sf |
| Branchburg Twp. | 76 Midway Ind. Park 77 Hagrman & Reimer 78 Greene 79 Industrial 80 Schleuker 81 Zimmer 82 Suthlo Industrial Park 83 Pfauth Industrial Park 84 Sconda Canvas | Office/Industrial Industrial Industrial Industrial Industrial Warehouse Industrial Industrial Industrial Industrial Industrial Industrial Varehouse Offices | 19 lots 21 lots 15 lots 168,000 sf 89,000 sf 160,000 sf 50,000 sf 71,000 sf 8 lots 9 lots 20,000 sf 22,000 sf |
| Bedminster Twp. Bedminster Twp. | 86 City Federal Savings Hdqts. 87 Allan Deane 88 Proposed Dobb Regional Mall | Offices Comm./Offices Retail | 178,000 sf 350,000 sf 1.2 mil.sf |
| Subtotal | | • | 1,728,000±sf |
| | e Beneficial Corp. Office e Beneficial Management Corp.Hdq. | Offices Offices | 33,000 sf 500,000 sf 533,000±sf |
| TOTALS | | | |
| Office & Light 1 Commercial/Retai | | | 14.6 Million sf 4.1 Million sf |
| Totals | | | 18.7 Million sf |

PLATE REG-9

DEVELOPMENT POTENTIAL Multiple Family - Retail Commercial - Offices

ADDITIONAL PARCELS ZONED FOR DEVELOPMENT BEDMINSTER and PLUCKEMIN VILLAGE CORRIDOR March 1982 Zoning

I. MULTIPLE FAMILY DISTRICTS

| | Block | Lot | Acreage |
|----------------------|-----------|--------------|----------------|
| Area No. 1 | 27 | 14 | 4.400 |
| (Bedminster Village: | | 13 | 0.468 |
| Hillside Avenue) | | 12 (portion) | 5.570 |
| | | 11 | 0.953 |
| | | 9 | 0.980 |
| | | .8 | 0.683 |
| | | 7 | 3.118 |
| | , | 6 | 1.033 |
| | | 5 | 1.444 |
| | | 4B | 1.606 |
| | | 4A | 1.022 |
| | | 4 | 1.006 |
| | | 3 | 0.500 |
| | | 2 | 0.560 |
| | | 1 | 1.426 |
| | Sub | Total: | 24.769 ac. (1) |
| | | | |
| Area No. 2 | 33 | 15-1 | 1.611 |
| (Bedminster Village: | | 15-2 | 1.004 |
| Route 202) | | 16 | 0.350 |
| | | 17 | 0.275 |
| | | 18 | 0.300 |
| | • | 19 | 0.321 |
| | * | 20 | 0.389 |
| | | 21 | 0.587 |
| | | 22 | 0.597 |
| | | 23 | 0.500 |
| | | Easement | 0.116 |
| | | 24 | 0. 876 |
| | | 25 | 1.160 |

| Area No. 2 | Block | Lot | Acreage |
|---|-----------------|--------------|----------------|
| (Bedminster Village: | | | |
| Route 202) cont'd. | 36 | 2,3,4,5,6 | 2.720 |
| | | 7 | 0.598 |
| | | Access strip | 0.162 |
| | | 8 ' | 2.629 |
| | | 9 | 1.596 |
| | | 10 | 1.539 |
| | | 11 | 1.529 |
| | | 12 | 1.517 |
| | | 13 | 1.490 |
| | | 15 | 1.436 |
| | | 16 | 1.390 |
| | | 17 | 1.345 |
| | | 18 | 1.300 |
| | | 19A | 2.800 |
| | Sub | Total: | 30.137 ac. (2) |
| (1) Approximately 19.62 | 27 non-critical | @ 12 du/ac = | 235,524 du |
| • | 2 critical @ 1 | | 1.028 du |
| | , | | 236 .552 du |
| (2) Approximately 16.91 | 4 non=critical | @ 12 du/ac = | 202.968 du |
| • • • • | 23 critical @ 1 | | 2.645 du |
| | | • | 205.613 du |

II. PLANNED RESIDENTIAL DEVELOPMENTS - 6 du/ac

| | Block | Lot | Acreage |
|------------------------------------|-------|----------|----------------------------------|
| Area No. 3 (Bedminster Village: | 32 | 12 | 13.582 |
| Route 202) | Sul | o Total: | 13.582 ac. @ 6 du/ac = 81.492 du |

III. PLANNED UNIT DEVELOPMENTS - 10 du/ac and RETAIL/OFFICE COMMERCIAL

| | <u>Block</u> | Lot | Acreage |
|----------------------|--------------|--------|------------|
| Area No. 4 | 59 | 9 | 10.983 |
| (Bedminster Village: | | 8 | 4.420 |
| Washington Place) | | 5 | 3.700 |
| • | | 4 | 2.000 |
| | | - 3 | 5.404 |
| | | 2 | 5.284 |
| | | Total: | 31.791 ac. |

Retail/Office Commercial: 20% of acreage and 0.25 FAR = 69,241 sq. ft. Multiple Family Dwellings: @ 10 du per gross residential acre = 254.328 du.

IV. "R-1/2" DISTRICT - RESIDENTIAL CLUSTER OPTION (no PUD or PRD Option)

| | Block | Lot | Acreage |
|----------------------|-------|-----|----------------|
| Area No. 5 | 26 | 8 | 28.239 |
| (Bedminster Village: | | 17 | 4.663 |
| Hillside Avenue) | | 18 | 1.554 |
| • | | 19 | 5.842 |
| | | 20 | 0.526 |
| | | 21 | 0.750 |
| | | 22 | 0.862 |
| | | 23 | 1.117 |
| | | 24 | 1. 150 |
| | | 25 | 2.650 |
| | Tot | al: | 47.353 ac. (3) |

(3) Approximately 13.561 ac. non-critical area @ 2 du/ac = 27.122 du 33.792 ac. critical area @ 1/5 du/ac = 6.758 du 33.880 du

V. OFFICE RESEARCH DISTRICT

| | Block | Lot | Acreage |
|--------------|--------------|-----|--------------------------|
| Area No. 6 | 7 1 A | 1 | 19.300 |
| (1–78 and | 72A | 1 | 10.200 |
| Rt. 202/206) | • | | 29.500 ac. @ 0.175 FAR = |
| | • | | 224,879 sq. ft. |

AGGREGATE TOTALS

Multiple Family Dwelling Units: 811.865 du.

Retail Office Commercial: 69,241 sq. ft.

Office Research: 224,879 sq. ft.

TABLE 5
SOMERSET COUNTY - POPULATION AHEAD

| 1 | | | | | | |
|-----|------------------------|---------|---------|---------|---------|---------|
| | Municipality | 1970 | 1980 | 1990 | 2000 | 2010 |
| ٦. | Bedminster Township | 2,597 | 2,469 | 4,500 | 8,700 | 9,000 |
| ا ا | Bernards Township | 13,305 | 12,920 | 18,500 | 21,000 | 22,000 |
| 7 | Bernardsville Borough | 6,652 | 6,715 | 7,200 | 7,900 | 8,000 |
| j | Bound Brook Borough | 10,450 | 9,710 | 10,000 | 10,600 | 11,000 |
| | Branchburg Township | 5,742 | 7,846 | 11,000 | 12,400 | 15,000 |
| i. | Bridgewater Township | 30,235 | 29,175 | 33,500 | 39,000 | 41,000 |
| | Far Hills Borough | 780 | 677 | 1,000 | 1,200 | 1,500 |
| 1 | Franklin Township | 30,389 | 31,358 | 35,000 | 45,000 | 47,000 |
| | Green Brook Township | 4,302 | 4,640 | 5,500 | 6,500 | 7,000 |
| | Hillsborough Township | 11,061 | 19,061 | 25,000 | 29,000 | 32,000 |
| | Manville Borough | 13,029 | 11,278 | 12,000 | 12,800 | 13,000 |
| | Millstone Borough | 630 | 530 | 700 | . 800 | 900 |
| • | Montgomery Township | 6,353 | 7,360 | 10,000 | 13,200 | 15,000 |
| - | No. Plainfield Borough | 21,796 | 19,108 | 20,000 | 21,000 | 22,000 |
| | Peapack/Gladstone Boro | 1,924 | 2,038 | 2,700 | 2,800 | 3,000 |
| • | Raritan Borough | 6,691 | 6,128 | 7,000 | 7,400 | 8,000 |
| 1 | Rocky Hill Borough | 917 | 717 | 900 | 1,200 | 1,500 |
| | Somerville Borough | 13,652 | 11,973 | 12,500 | 13,200 | 15,000 |
| 1 | So. Bound Brook Boroug | h 4,525 | 4,331 | 5,000 | 5,150 | 5,600 |
| 1 | Warren Township | 8,592 | 9,805 | 12,000 | 14,800 | 16,000 |
| ١ | Watchung Borough | 4,750 | 5,290 | 6,000 | 6,350 | 6,500 |
| | COUNTY TOTAL | 198,372 | 203,129 | 240,000 | 280,000 | 300,000 |

NOTE: Data for 1970 and 1980 are from the Bureau of the Census. The forecasts for 1990, 2000 and 2010 were prepared by the Somerset County Planning Board. The population forecasts are based on the long-term relationship between employment and population, as well as development patterns and changes in household size. The following assumptions have been made regarding the components of change for the forecast years:

 After 1980 the number of housing units is expected to grow at a rate faster than the employment growth rate. This accelerated residential growth rate is based on past economic development within the County, where it is assumed that residential development will follow economic development but with a certain lag.

After 1980 the household size will continue to decline slightly or stabilize near the 1980 level. The location and size of recent residential development proposals will also significantly affect the population levels in several areas.

PLATE REG-7

DEVELOPMENT POTENTIAL

Multiple Family - Retail Commercial - Offices

PRINCIPAL PARCELS AVAILABLE FOR DEVELOPMENT: BEDMINSTER and PLUCKEMIN VILLAGE CORRIDOR March 1982 Zoning

I. MULTIPLE-FAMILY DISTRICTS

| | Block | Lot | Acreage | |
|--|---|--|---|--------------|
| Area No. 1 (Bedminster Village: Raritan River) | 35 Sub | 15, 16, 17 18 19 20 21 22 23 | 1.389 1.144 0.454 0.918 5.978 20.554 12.802 43.239 ac. (1) | |
| Area No. 2 (Pluckemin Village: George E. Ray) | 72 | 2 Total: | 14.800 14.800 ac. (2) | |
| (1) Approximately | , 11.651 non-critic 31.58 critical @ | - ' | = 139.812 du = 6.316 du 146.128 du | |
| (2) Approximately | 14.800 non-critic | cal @ 12 du/ac. Total: | = 177.600 du 323.728 du in " | MF" District |

II. PLANNED RESIDENTIAL DEVELOPMENTS - 6 du/ac

| | Block | Lot | Acreage |
|------------------------------------|------------|------------|------------|
| Area No. 3 (Bedminster Village: | 19 | 2 | 33.400 |
| Peapack Brook) | Sub Total: | | 33.400 ac. |
| Area No. 4 | 17 | 2-1 | 2.004 |
| (Bedminster Village: | | 2-2 | 2.001 |
| Route 206) | | 2-3 | 2.003 |
| • | | 2-4 | 2.003 |
| | | 2-5 | 2.003 |
| | | 2–6 | 2.000 |
| | | 3 | 13.201 |
| | S | ub Total: | 25.215 ac. |
| | | - 1 50 (35 | / 051 / |

Total: 58.615 ac. x 6 du/ac. = 351.69 du

III. PLANNED RESIDENTIAL DEVELOPMENTS - 8 du/ac

| | Block | Lot | Acreage |
|----------------------|-------|--------------|---------|
| Area No. 5 | 41 | 16 (portion) | 41.690 |
| (Bedminster Village: | | 19 | 8.848 |
| Lamington Road and | | 20 | 5.073 |
| Route 206) | | 21 | 3.170 |
| | | 22 | 2.866 |
| | | 23 | 0.320 |
| | | 24 | 2.688 |
| | | Total: | 64.655 |

Total: $64.655 \times 8 \, du/ac. = 517.240 \, du$

IV. PLANNED UNIT DEVELOPMENTS - 10 du/ac and Retail/Office Development

| | Block | Lot | Acreage |
|-----------------------------------|-------|--------------|-------------|
| Area No. 6 | 43A | . 1 | 51.767 |
| (Pluckemin Village: A.T.& T. Co.) | | Sub Total: | 51.767 ac. |
| Area No. 7 (Pluckemin Village: | 59 | 10 | 73.250 |
| Duncan Ellsworth) | | Sub Total: | |
| Area No. 8 | 59 | 11–1 | 5.639 |
| (Pluckemin Village: | | Easement | 0.510 |
| Hills Development | | 11-2 | 6.365 |
| Co. and others) | | 11 | 142.416 |
| | | 12 | 17.180 |
| | | 13 | 1.509 |
| | | 14 (portion) | 6.887 |
| | • | Sub Total: | 180.506 ac. |

Total: 305.523 ac.

Retail/Office Commercial: @ 20% of acreage and 0.25 FAR = 665,429 sq. ft.

Multiple-Family Dwellings: @ 10 du per gross residential acre = 2,444.184 du

V. "R-1/4" District - Residential Cluster Option (no PUD or PRD Option)

| | Block | <u>Lot</u> | Acreage |
|------------------------------------|-------------------------------------|--------------|-------------------------------|
| Area No. 9 | 59 | 1 | 287.500 |
| (Pluckemin Village: | | 14 (portion) | 12.120 |
| Hills Development | | 13A | 5.632 |
| Co.) | Sub | o Total: | 305.252 ac. (3) |
| (3) Approximately | 97.313 non-crit 207.939 critical | | = 389.252 du = 41.588 du |
| | | | 430.840 du |
| Area No. 10 (Pluckemin Village: | 72 | 3 | 5.569 |
| W. Zimmerman) | Sut | o Total: | 5.569 ac @ 4 du/ac = 22.276 (|

Total: 453.116 du in "R-1/4" District-Residential Cluster Option

VI. OFFICE RESEARCH DISTRICT

| | Block | Lot | Acreage |
|--|-------|------------|------------|
| Area No. 11 | 72 | 3-1 | 17.625 |
| (Pluckemin Village: Zimmerland Limited) | | Sub Total: | 17.625 ac. |
| Area No. 12 | 71 | 5 | 1.728 |
| (Pluckemin Village: | | 6 | 1.564 |
| City Federal and others) | | 7 | 1.534 |
| | | 8 | 1.460 |
| | | 9 | 0.551 |
| | | 10 | 4.874 |
| | | 16 | 1.000 |
| | | 22 | 13.017 |
| | : | Sub Total: | 25.728 ac. |

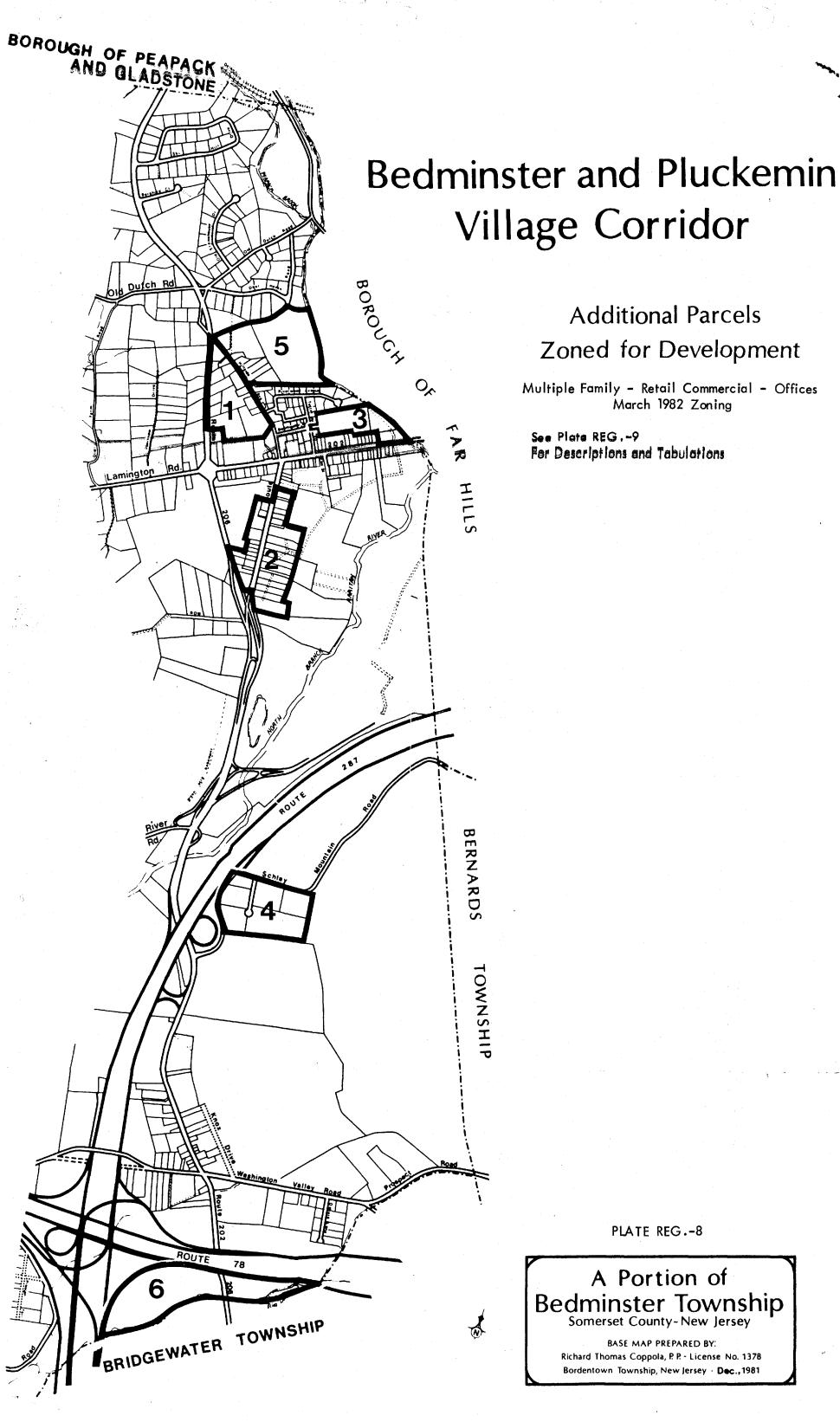
Total: 43.353 ac. @ 0.175 FAR = 330,480 sq. ft.

VII. VILLAGE NEIGHBORHOOD DISTRICT (Retail/Office Commercial)

| | Block | Lot | Acreage |
|---------------------|-------|--------------|--|
| Area No. 13 | 57 | 1 | 0.978 |
| (Pluckemin Village: | | 2 | 1.225 |
| Aaron Johnson and | | 3 | 1.518 |
| others) | | 5 | 0.786 |
| • | | 6 | 9.800 |
| • . | | 7 (portion) | 2.000 |
| | | 11 (portion) | 2.000 |
| | | Total: | 18.307 ac. @ 0.35 FAR = 279,109 sq. ft |

AGGREGATE TOTALS

| Multiple Family Dwelling Units: | 4,089.958 du. | |
|---------------------------------|-----------------|--|
| Retail/Office Commercial: | 944,538 sq. ft. | |
| Office Research: | 330,480 sq. ft. | |



Additional Parcels Zoned for Development

Multiple Family - Retail Commercial - Offices March 1982 Zoning

See Plate REG .-9 For Descriptions and Tabulations

PLATE REG.-8

A Portion of Bedminster Township Somerset County-New Jersey

BASE MAP PREPARED BY: Richard Thomas Coppola, P. P. - License No. 1378 Bordentown Township, New Jersey - Dec., 1981