والمستوال والمست

wire exception

Transcript of proceedings: Direct and Cross-examination of John Chadwick.

pg 123

UL 0008315

```
LAW DIVISION - MORRIS COUNTY
                              DOCKET NO. L-29276-78 P.W.
1
                                                       ML000831S
2
   GREEN VILLAGE 139 CORPORATION,
   GERALD WEIR, JOSEPH GIOVANNOLI,
3
                                       STENOGRAPHIC TRANSCRIPT
                         Plaintiffs,
                                                of
                                             PROCEEDINGS.
   THE TOWNSHIP OF CHATHAM, THE
      TOWNSHIP COMMITTEE OF CHATHAM
   and THE PLANNING BOARD OF THE
   TOWNSHIP OF CHATHAM,
                         Defendants.
9
                                     Wednesday, March 12, 1980.
10
                                     Morris County Courthouse
11
                                     Morristown, New Jersey 07860
12
      BEFORE:
13
          ROBERT MUIR, JR., Assignment Judge, Superior Court.
14
      TRANSCRIPT ORDERED BY:
15
          JACQUES H. GASCOYNE, Superior Court Judge.
16
      APPEARANCES:
17
           MESSRS. FISCHER, KAGAN, KLEIN, GIAMPAPA & MILLER,
18
                NORMAN I. KLEIN, ESQUIRE,
           For the Plaintiffs.
19
           MESSRS. SACHAR, BERNSTEIN, ROTHBERG, SIKORA & MONGELLO,
20
                DANIEL S. BERNSTEIN, ESQUIRE,
           For the Defendants.
21
                                        Earl C. Carlson, CSR
22
                                        Official Court Reporter
                                        Morris County Courthouse
23
                                        Morristown, New Jersey
                                                           07960
24
```

SUPERIOR COURT OF NEW JERSEY

.

- Z

## $\underline{\mathtt{I}}\ \underline{\mathtt{N}}\ \underline{\mathtt{D}}\ \underline{\mathtt{E}}\ \underline{\mathtt{X}} \qquad \underline{\mathtt{T}}\ \underline{\mathtt{O}} \qquad \underline{\mathtt{W}}\ \underline{\mathtt{I}}\ \underline{\mathtt{T}}\ \underline{\mathtt{N}}\ \underline{\mathtt{E}}\ \underline{\mathtt{S}}\ \underline{\mathtt{S}}\ \underline{\mathtt{E}}\ \underline{\mathtt{S}}$

Name direct

direct cross

John Chadwick

## <u>INDEX</u> <u>TO</u> <u>EXHIBITS</u>

Number	Description	Ident.
<b>D-1</b>	Zoning Map & Ordinance of Parsippany-Troy Hills	80
D-2	Zoning Mpa & Ordinance of Franklin Township	80
D-3	Zoning Map & Ordinance of Edison	81
<b>D-4</b>	Zoning Map and Ordinance of Sayreville (withdrawn)	81
D-4	Zoning Map and Ordinance of Sayreville	84

MR. KLEIN: Your Honor, I have had the revised statewide housing allocation, which was marked as plaintiff's 14.

THE COURT: Okay.

MR. KLEIN: As an exhibit. It was marked for identification.

THE COURT: Yes.

MR. KLEIN: I have had a copy of that made for you, which I would like to hand you.

THE COURT: Okay. Thanks a lot.

JOHN T. CHADWICK, previously sworn.

DIRECT EXAMINATION BY MR. KLEIN: (continued)

Q My recollection is that where we left off, we were discussing the zoning ordinance and had gone through the provisions relating to the townhouse and garden apartments.

Continuing, Mr. Chadwick, could you tell us those provisions of the ordinance relating to quadruplex houses which in your opinion are cost generating?

A Yes, I can. I am referring to the zoning ordinance of Chatham Township ordinance 2-79, Section 702.7.

Q What page does that appear on?

A That is 7-ll.

Q Thank you.

A The regulation

1 2 3

11 12

13

14

15

16

17

18

19

20 21

22

23

24

25

density of four dwelling units to the acre, the requirement of a seventy-five foot setback and provision 702.7, parenthesis E, close parenthesis, in my opinion are all cost generating.

THE COURT: 702 (E)?

THE WITNESS: 7 (E). Parenthesis E, close Parenthesis on the top of page 7-12 listed other requirements.

THE COURT: Okay.

THE WITNESS: Those provisions are carried through from the townhouses and the apartment regulations and I previously stated those provisions inclusive are the reference regs, in my opinion, are cost generating and/or have no, at least in my opinion, relevance to zoning regulations.

Could you, without going through the whole thing, again, just give us an example of one of those provisions covered by subsection E, other requirements?

> THE COURT: I think, I recall them. think he needs to do that.

MR. KLEIN: Okay, fine.

- Based upon your review of the ordinance then, is it your opinion that least cost housing cannot be built in Chatham Township? Yes.
  - Q Now, the section you were reading from is require-

ment for equadruplex dwelling in the R-3A district. Is that the district that have quadruplexes?

A Yes.

Q Now, could you tell us in your opinion what the township, what kind of zoning the township would need to develop in order to produce least cost housing?

A Two fundamental actions are required. One would be to expand the areas permitting the garden apartment, townhouse and quadruplex options, and, two, amend the standards to permit increase density and to reduce the site development regulations consistent with the limitations of the land itself.

For example, and I believe I testified previously.

The setback requirements in my judgment should relate to the traffic activity on a roadway as opposed to being a simple standard relating to all roadways. High traffic roadways in the area that has been discussed at length. I testified to at length. The Green Village Road-Shunpike neighborhood, those two roadways are shown and proposed as major traffic roads in the municipality.

Setbacks of fifty and seventy-five feet are not unreasonable as you front those major roadways. Setbacks of fifty and seventy-five and a hundred or seventy-five, in excess of seventy-five feet, in my opinion, do nothing other than to restrict the development of the tract itself.

setbacks of seventy-five feet on internal or local roads, either existing or in the future, in my opinion are unreasonable.

The common provisions listed under other requirements for townhouses and quadruplexes as are listed as other requirements in the garden apartment and the quadruplexes listed specifically under the townhouses, in my judgment, in many cases either are standards that are controlled by other ordinances or have no place within a zoning ordinance in the first instance.

THE COURT: Excuse me, okay? A judge needs to see me a moment. Sorry. Excuse me.

(The judge left the bench and returned shortly.)

THE COURT: Okay, Mr. Klein. I'm sorry.

MR. KLEIN: That is okay, Judge.

Q Had you finished your last answer, Mr. Chadwick?

A I don't recall. I believe so.

THE COURT: The question dealt with what you would suggest as amendments to the present ordinance, standards of the zoning ordinance. And your last comment referred to those common provisions which I will refer to as subparagraph E provisions that run through the garden apartment quadruplex and townhouses. And you said, you made the comment

\_

炡.

that you made before that they really belong in other ordinances and that there should be changes there.

THE WITNESS: I don't believe that I was offering all adjustments that I would consider appropriate to eliminate cost generating factors.

I believe, I already listed what I felt were cost generating factors as set forth in the ordinance.

I am really not prepared to set forth a basis for revision to Chatham Township's zoning ordinance in terms of adjustments, the specific standards or simply elimination of all of those standards completely. But as individual standards contained in the ordinance, I stand onthe testimony given in court.

Q What about an increase in density though?

A The increase densities allowed in the R-3 A, B and C districts in my judgment is cost generating in the fact that they're relatively low densities in context with the type of housing permitted; townhouses, garden apartment and quadruplex.

Q And what kind of densities would you find appropriate to meet the needs for cost generating, least cost housing in this area?

A I don't know that there is anyone standard that relates to the three

07002 - FORM 2046

1

2

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

individual districts. I think, the standards in the case of Chatham Township and particularly in reference to the Green Village Road area, at least in my opinion, having reviewed both topographic maps, soil conditions, land used and made site inspections that there is no reason that the densities for townhouses in the eight to ten units per acre level cannot be accommodated within the R-3B areas. And considering the environmental controls with respect to garden apartment zone, or the R-3C zone, I think, there would have to be detailed soil surveys in that particular zone to determine what the density of that tract can be accomplished as there is indications within the Morris County Soil Survey that particular zone, although the highest density zone in the zoning scheme has severe limitations.

The rationale for designating that for the highest density zone, I have no idea.

With respect to the Green Village Road area to the Loantaka Brook, the westerly boundaryline, the R-2A categories with the limitation of forty acres and a minimum site size of five to the acre, there seems no rationale for the differentiation for the R-3B and R-3A in terms of density.

The limitations of the land are roughly equivalent.

Therefore, following that logic would be a density again

Э

\_ `

in the eight to ten category, in my opinion, would reasonably accommodate on the land.

The other standards that have to be dealt with, however, in adjustment of standards harken back, or relate to all the other standards within the ordinance in terms of separation of buildings, peripheral yards, et cetera. As I stated before, the standards are standards contained in the ordinance as I view them would require a spreading of development across the entire tract, if a developer were subjected to reach at least the minimum densities as set forth in the ordinance. And it sort of flies in the face, I think, as I stated before of a plan which would be environmentally sensitive relating to various site features either man made or natural. Standards that do require basically uniform development across the site.

Conversely those standards could further lower the densities even as permitted in the ordinance, if it was determined a portion of the site should not be developed or became totally economically unfeasible for development, you will have a loss of density.

Q Now, with respect to the R-lA zone. Do your comments hold true, increase density in that area?

A Yes, I believe, I testified to the court previously the R-lA zone and the Green Village Road area and specifically dealing with the tracts of land having access to the

Green Village Road area, in my judgment, I see no rationale why the R-3 zone categories were not extended westerly to the, what I considered basic physical and man made demarcation along Green Village Road, that being the generally described by the Loantaka Brook as it runs north and south.

The areas of the R-lA in the northerly area and, I believe, I have marked on a previous map to exhibit severe soil limitations.

Q This is, I have just put up P-1 for identification.

Is this the map you are referring to?

A Yes, it is. My recollection was incorrect. I marked the rough alignment of Shunpike bypass, the sewer line, made other indications on that map. But the area I am referring to is that area roughly shown on -- I don't recall the exhibit number.

Q J-1. A J-1, with a notation "road" as shown in Chatham Township '78 master plan with my initials. That area were those areas shown on the map does exhibit soils types that has severe development limitations.

As I say, that using the soil survey, the soil survey is a general indication of soils types, but I consider it fairly accurate when you're dealing with large areas as opposed to very site specific considerations.

Q By the way, you made reference just a moment ago

3

7 8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

to the existing sewer line. Does that at that point terminate in Nash Field?

THE COURT: In where?

MR. KLEIN: In the Nash Field area.

MR. BERNSTEIN: I am going to object to any leading questions about the sewer line. I didn't object to the others because, I think, I knew what Mr. Klein was getting to. But, I think, it is only fair -- the witness is not an expert. At least, I don't believe so in the area of sewers. I would like the questions not to be leading.

THE COURT: I don't know. Your master plan where the existing trunk line starts and stops and where the proposed trunk line starts and stops, we are dealing with nothing that is already before me as it now exists, isn't it?

MR. BERNSTEIN: It could be.

THE COURT: Well, check that map. That map shows you where the trunk line stops and starts. I don't have any problem with him leading him in that area.

MR. BERNSTEIN: Okay.

THE COURT: Okay. I don't know what the Nash -- N-a-s-h?

MR. KLEIN: Yes, sir.

25

THE COURT: Nash Field. Okay, tell us what Nash Field is so I know. What is Nash Field?

MR. KLEIN: Nash Field --

THE COURT: Stipulate what Nash Field is.

A recreation area?

MR. KLEIN: It is a recreation area.

THE COURT: All right.

MR. KLEIN: Which runs from Southern Boulevard toward the preserve and it is this area.

THE COURT: All right. Okay, I will let the record show that counsel is pointing to a designated area on J-1, which is to the right as you're looking at the map from Green Village Road.

MR. KLEIN: And which abuts the south --

THE COURT: The PQ

MR. KLEIN: The southeasterly portion. The most southeasterly portion of plaintiff's property.

THE COURT: Okay. You asked him about that sewer line. What do you want to know? The question that you asked him is already reflected in the master plan.

MR. KLEIN: Well, I just wanted him to highlight where the line ended at this point.

THE COURT: I think, it is reflected in the evidence.

v

MR. KLEIN: Yes, sir.

THE COURT: If you want to make a note on the record, refer to the map and then whoever is reading the record can look at it. That map.

What is the map?

MR. KLEIN: Okay. It is the map opposite page 53 of the master plan. It is entitled "Sanitary Sewer System, April, 1978.)

THE COURT: Okay.

MR. KLEIN: And if my reading of that is correct, it seems to terminate, the entire sanitary system seems to terminate at Nash Field.

THE COURT: Is it Nash or Mash?

MR. KLEIN: Of course, it means that the sewer line is quite close to plaintiff's property.

Q At this point, Mr. Chadwick, in the context of all of your testimony, your various studies that you have done and reviewed, and as you understand the requirements of Mt. Laurel and its progeny, could you tell us the extent to which, if any, Chatham Township complies, in your opinion, with the requirement of the law as you understand it?

A In my opinion, the plan as set forth makes no provision for least cost housing.

The zoning ordinance, as I have stated to you, stated to the court, in my opinion, in general would perpetuate

a status quo of the economics, of the socio-economics of the municipality. The standards for development, in my opinion, are intended to at least equal the luxury apartment development in the vicinity of the Shunpike, Green Village Road area.

In that respect albeit, some provision has been made for attached housing. The limitations in terms of density or the extent of areas zoned or the requirements of development of least cost housing where private industry intended or didn't.

Q In your opinion, is Chatham Township a developing community?

A Yes.

On In fact, does not the master plan and zoning ordinance contemplate the development of a substantial number of units in the future?

A Yes, it does. The plans specifically set forth in its breakdown within the land use section of the '78 master plan expected or potential housing development under the zoning ordinance or under the land use plan as set forth. That potential is approximately, to the best of my recollection, I have calculated it and reported on it and reports are already on file with this court of seventy to seventy-five per cent of what now exists, or slightly less than a doubling of the total housing stock within the community.

That calculation appears to be made based on the zoning

Α

Yes.

regulations as set forth in the ordinance 279, which I have stated to you, in my opinion, are restrictive. In either case, I think, that the conclusion of facts as set forth in the township master plan is that the municipality is developing, albeit, the statement is contained that it is not.

Q Now, I would like to return for a moment to the revised statewide housing allocation report which has previously been marked plaintiff's 14 for identification.

And am I correct that your testimony the last time we were here with respect to the twelve columns, the twelve column breakdown contained in the report to determine resulting housing allocation appears at page 827 insofar as it relates to Morris County and Chatham Township?

A There was a question as to -- I think, I understand your question. Does the allocation shown on that page, yes, it is.

Q Yes, that was my question. Sorry if it was a little obtuse.

Now, column 4 in that report entitled, "Allocation of perspective housing needs, 1970 to 1994, Chatham Township, shows the number 421, is that correct?

Q And is the derivation of that number identified on page C-17 of that appendix C?

THE COURT: What was the page?

MR. KLEIN: C-17, your Honor.

A Yes, it is.

Q Okay. Now, could you turn to page C-17 for a moment and reading across insofar as it relates to Chatham Township, explain the import -- well, I'm sorry -- explain first the source and then the import of each of the numbers shown applicable to Chatham Township.

A Yes, I can.

Q Would you, please? A There are seven columns. The first column is entitled "Present", and the number is 258. The number 258 is also that same number shown on A27, column 2, which is allocation of 1970 housing need.

The methodology for arriving at that allocation is shown in the same report beginning on page 15. The factors determining that allocation are taken from primary source data. Principally the United States Department of Housing. United States Department, Bureau of Census, 1970 publication.

The second number is a calculation of vacant land.

Excuse me. Is the amount of vacant land within the community. The third column is employment. That statistic is taken from the New Jersey Department of Labor and Industry. Ratables is from publications and, I believe, I can't refer the court specifically to the section on the

source for ratables and to save time, to the best of my recollection, is from the Bureau of Local Government Division of Taxation. Income, wealth, is a calculation explained again in the report, pages 26 through 19. And the base data is from the United States Bureau of Census, 1970.

The sixth column is the caculation again explained in the previous pages, page 15 through 19 of the report as column A under adjusted financial allocations. The addition of present need and perspective total or sixth column, those numbers are respectively 259 and 421, which gives a total of 679.

The source data, therefore, to produce the numbers in the seven columns described are primarily, or primary, not primarily, are from the United States Census Bureau, the New Jersey Department of Labor and Industry, Division of Local Govern and the methodology of arriving at the numbers, as I previously testified, and again is set forth and described both by example and step by step basis in the front of the report beginning on page 35 and continuing through page 25.

Q Now, is the -- sorry. Okay.

Now, turning to appendix D for a moment. What is the purpose of that appendix?

A That appendix is again setting forth the source data that are put forth.

Well, the source data, all the municipalities of the State of New Jersey that are factors in one or more of the columns of page 24, the appendix C or as set forth in the A27 or appendix A, we set forth the housing allocation in the contributing factor to take total need.

Q Okay. Are there any particular columns on A27 that the housing allocation criteria data contained in appendix D would have reference to?

A Columns, I am referring to A27 and I am answering the question in reference, the factor as shown in appendix D and their reference to columns within A27.

column 1, I don't want to belabor this. Appendix D is source data described as housing data. It describes the employment forwith within the municipality. It describes personal income, wealth. Those factors are reflected in various columns within appendix 70 either as a factor singularly to determine the number or as a factor in the formula as shown on pages 5 through 23 to determine the number.

- Q You said appendix 70. Do you mean column 7?

  I thought I heard you say appendix 7?
- A Couldn't be appendix 7. There is no appendix extension.
  - Q Right. That's why I'm asking.
- A I was referring to A-27.
  - Q Okay. Is it fair then to say that the numbers

2

3

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

which appear on A27 applicable to Chatham Township are all with the exception of those in column 9 when you previously testified involve policy questions are all based upon standard source material, statistical source material compiled by various government bodies?

> MR. BERNSTEIN: I am going to object to the phrase "standard source material." I think, that we should know what the source material is. The date of it, the year. To say it is standard is putting a lot of things under the rug.

THE COURT: Yes. Sustain the objection to the form of the question.

MR. KLEIN: All right.

Could you tell us the source material which was used in compilation of this report?

U.S. census, 1970, New Jersey Department of Labor and Industry statistics. Actually the source material in the reports contributing to the housing allocation report revised, dated May, '78, as set forth in the introduction of the report, which is pages 1 through 4.

The methodology and the particular source data, Bureau of Census, New Jersey Department of Labor and Industry, are again set forth at page 5 through 23.

Okay. Now, having in that way defined the sources of the information upon which the report is based, with the

.

exception of column 9 on page A27, is it fair to say that all of the other columns on that page insofar as they relate to Chatham Township are either a calculation of another one or more columns on that page or are based upon that source material?

A No, the column number 6 is a judgment. That's a determination of whether or not the available vacant land is adequate or not adequate to support calculated unadjusted housing allocation.

Q And am I correct, well, then, aside from column 6 and column 9, would my statement then be a fair statement?

A Yes.

Q Okay. And insofar as column 6 was concerned, I believe you previously testified that you agreed with the conclusion in that column, is that right?

A The conclusion that there was adequate vacant land within the municipality to support the calculation of unadjusted housing allocation, yes. In my opinion, absolutely.

Q Okay. And am I correct that you disagree in part with the policy expressed in column 9?

A In part. You're correct.

Q And did that relate to the conflict between state and federal housing programs? Take on the one hand they're talking about people moving out from the urban areas on the other hand from fostering the development of

programs	for	redevelopment	of	housing	within	the	urba
area?		A		That's c	orrect.		

Q MR. KLEIN: Okay. If I may just have a moment, your Honor?

Q Mr. Chadwick, in your opinion. does this report,
P-14 for Identification represent a source of reference
material which is generally accepted by the planners?
A Yes.

Q And does it represent that to you?

A Yes, with all the qualifications that I have given before.

MR. KLEIN: Right. Okay. Your Honor, I have no further questions of Mr. Chadwick at this time. Excuse me I did want to --

THE COURT: You want some water?

MR. KLEIN: That's all right. I did want to though, and I don't know if you would want to do that now or at a later time. I did want to offer this report in evidence and make argument in support of that.

THE COURT: I am not going to let you both do that. Give me a short legal memo since we are going to have some time here on the admissability of that document. All right?

MR. KLEIN: Okay.

25

1 THE COURT: Rather than argue it, and I will argue on it at a later point. MR. KLEIN: Okay. Fine. THE COURT: Give us those legal memos before we appear again. MR. KLEIN: If you want, I can give you, everybody a starting point. THE COURT: A starting point? MR. KLEIN: Yes. THE COURT: Okay. MR. KLEIN: Okay. I will just save it for the legal memo. THE COURT: Okay. All right, Mr. Bernstein. MR. BERNSTEIN: Right. CROSS EXAMINATION BY MR. BERNSTEIN: Mr. Chadwick, you would admit that the different municipalities in the State of New Jersey have different housing needs? Α To answer the question, Mr. Bernstein, municipalities shown in the residual allocation report have different total housing needs, yes. Q I am asking you as a planner, disregarding the

1979 study. Is it your opinion that each municipality should be treated individually and separately in determin-

ing its own housing needs? A No.

Q Well, what method would you propose to the court as being the correct method for determining the housing needs for each of the municipalities in the State of New Jersey? What methodology? Is it one that you're proposing today?

A I didn't --

Q Well, I would like you to tell the court what methodology you would propose that the court adopt in this case for determining the housing needs of the various municipalities?

A I have already testified that the court, to the court that the New Jersey housing allocation plan gives a general indication, in my opinion, the modifications I have stated of a methodology to indicate housing needs. Excuse me.

Q I'm sorry. A I am not prepared to offer a methodology of refining that as set forth in the state, revised state housing allocation report.

Q So that for the purposes of this litigation, the only formula which you would suggest that the court consider in determining housing need would be the 1978 allocation plan prepared bythe Department of Community Affairs, correct?

A It is not correct.

Q Okay. Can you give us another formula which you would suggest that Judge Muir take into account in determining this case today other than the 1978 housing allo-

H

cation plan?

MR. KLEIN: Your Honor, I believe that question was asked and answered.

THE COURT: I think, he did.

MR. BERNSTEIN: I don't think he answered it directly. He said he recommended the 1978 plan, but I wanted to know from him if there is another formula which he is recommending to the court today. I think, that one can infer that the answer is no. But Mr. Chadwick said it. I want to pin down, your Honor, about a lot of allegations.

THE COURT: There is another formula plan that you recommend?

THE WITNESS: Using the word "formula", your Honor, is a statistical formula. No, there is not. I think, what I have stated to the court is that it gives the basis for, in terms of magnitude of need and in context with other municipalities, the same region in context with the state at large.

But I believe I have stated the qualifications to those policies that are placed into the statistical methodology to come up with those numbers.

I	
9	

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Now, Mr. Chadwick, would you admit that there are probably communities in the State of New Jersey that would be justified in having all large lot zoning and no small lot or multi-family development?

Yes.

And doesn't a municipality's zoning depend on the location of the municipality, its history of development, its capacity to serve capabilities, to serve development? Aren't these factors that should be taken into account by a municipality when zoning?

Yes, they are factors to be taken into account.

What are the HUD flood maps?

They're maps. They delineate areas that are in the collations of the Department of Housing and Urban Development and in consultation with the New Jersey Department of Environmental Protection of the potential for flooding. They indicate both the ratings of A, B and C category and they provided delineation for the requirement of flood hazard insurance or the ability to purchase flood hazard insurance based upon municipal governing bodies' adoption of a flood hazard ordinance as promulgated by the Department of Housing and Urban Development.

And can you tell us what are the different categories that one would find while looking at the HUD flood map? There is A categories and

C categories and there are other special districts. Q isn't that right? Α 4 maps, no. 5 Q 6 It is described in the ordinance. 7 8 way designation? 10 What maps are they? 11 Department of Environmental Protection. 12 Q 13 way is? 14 15 16 17 areas are? 18 19 year period flood. 20 21 22 Α 23 24 maps on flooding have any relevance to zoning? 25 Α There is an input.

There is one category that is the floodway, Delineated on the Where would you find the floodway designation? Are there any maps that you could turn to for any community in the State of New Jersey and find a flood-The And can you explain to the court what the flood-Where water flows or frequently flows. Basically, if you have a stream, there is a fine channel, the water surfaces the floodway. Could you tell us what the flood hazard fringe Areas that are calculated overflow area during times of twenty-five/hundred And can you tell us where you would find on, what maps you would find these designations? The New Jersey Department of Environmental Protection Could you tell us if in your opinion the DEP

Q And would you explain what input they are?
A I can explain that in terms of a specific zoning
question within a municipality. Knowledge of flooding of
an area using whatever source material is available. If
the only source material is the Department of Environmenta
Protection that gives a general knowledge. If there are
local studies or knowledge that's better information, and
it will have, in my opinion, should have a consideration
with respect to zoning regulations.

It does not preclude development of land, but should be at least known in terms of determination of development of whatever piece of property.

Q Mr. Chadwick, I believe, you testified on direct examination that you're the municipal planner of the Township of Parsippany-Troy Hills?

## A Correct.

Q And I assume in your capacity as the municipal planner that you are familiar with the Morris County Master Plan?

A Yes.

Q I am going to show you a document which purports to be the Morris County Master Plan and ask if you can identify it as such?

A Yes.

MR. KLEIN: May we have the year of that plan?

THE COURT: What?

9

10

11 12

13

14

15

16

17

18

19

20

21

22

23

24

25

MR. KLEIN: The year.

THE WITNESS: It is dated April, 1975, the inside cover of which has a stamp contained adopted Morris County Planning Board, December 4, 1975 and has a certification of Mr. Dudley Woodbridge dated May 25, '76. Mr. Woodbridge being the County Planning Director.

I am going to read a statement, Mr. Chadwick, from the Morris County Master Plan entitled "Drainage", and I'm going to ask you whether or not you agree with this statement. Let me stand in front of you so that you can follow me reading. "Finally, within the broader categories of the topography and geology, the drainage characteristics which negatively influence the development have been isolated and mapped. Within this area are included most flood plains associated generally with major water courses, even of areas where soil types do not allow the percolation of normal storm water (i.e., areas of ponding, and retention of storm water at or near the surface), and areas with a seasonally high water table. As with other categories, cases can be made that a water table at six feet could be a severe developmental limitation, but adopting the conservative approach, only those having a water table at two feet or less have been mapped.

"It need hardly be stated why drainage conditions

15

16

17

18

19

20

21

22

23

24

25

ought to be considered of paramount importance in assessing the development potential of a given area. Morris County in the past has been all too familiar with the hazards of building on the flood plain. Furthermore, the inability of saturated soils to accept effluent, or else to discharge it by seepage as a pollutant into the ground aquifers is so obvious as to require no comment. Finally, the instability of saturated soils for foundations and roadbedsmakes almost every intense use of wetlands quite unacceptable."

I would ask whether or not you agree with this statement that I read from the Morris County Master Plan?

THE COURT: Before you ask him that, you just read that rather quickly.

MR. BERNSTEIN: The first two paragraphs.

THE COURT: At least let him read it over.

MR. BERNSTEIN: Oh, certainly.

MR. KLEIN: Well, your Honor --

THE COURT: I don't expect, I don't profess to be an expert in the area. I couldn't have kept up with you on it.

MR. KLEIN: Your Honor, I would like to voice a further objection. I would like him to read the section of which that segment is a part.

THE COURT: You can do that on rebuttal.

MR. KLEIN: In context.

THE COURT: You can do that on rebuttal, if you wish. But the witness has to be given an opportunity to answer the question. I think, he should have an opportunity to read that.

MR. KLEIN: Okay. What page were you reading from?

MR. BERNSTEIN: Page 19.

THE WITNESS: I read it, your Honor.

THE COURT: Now, what is your question?

Q The question is whether or not the witness agrees with the statement from the Morris County Master Plan found on page 19.

MR. KLEIN: Well, which statement? That consists of about a dozen sentences.

THE COURT: Well --

MR. KLEIN: Maybe we ought to take it line by line, if he is going to --

THE COURT: No, I will let him answer it. He can handle it by qualifying it. However he feels it should be qualified.

A In context with the Morris County Master PLan, page
19 comes from a subsection within that plan entitled section
2 background.

The general statements are considered on a countywide basis and a county as large as Morris County are reasonable

planning statements. They're not statements that can be applied specifically or site specific by a general guideline for local planning boards, individual planners, et cetera. They are no more or no less than that, in my opinion.

Q All right. Now, I show you a document which purports to be the Warren Township Master Plan and ask you if you can identify that?

MR. KLEIN: Your Honor, I would object to any introduction at this point of the Warren Town-ship Master Plan. I don't know what the relevance of that is.

THE COURT: The only relevance, I assume, is that he drew it.

MR. BERNSTEIN: The relevance, your Honor, is as to cross examination. Obviously since we are still in the plaintiff's case, I will not be introducing any document into evidence, but since the witness has made a number of opinions and offered a number of opinions about the Chatham Township Ordinance, it is my obligation to interrogate his beliefs. And I can do it based on what he has previously done.

MR. KLEIN: But not by introducing another
master plan in a community a good distance from
Chatham Township with very substantial differences,

14

15

16

17

18

19

20

21

22

23

24

25

which even a layman can see.

MR. BERNSTEIN: Your Honor, I would think -THE COURT: Wait a moment. At this point
there are not to be some more question before I
know where we are going with that Warren Township
Master Plan.

MR. KLEIN: Okay.

THE COURT: He has shown it to him. All right, he has seen it. Let's ask the question and let's see where we are going to go.

THE WITNESS: Yes.

- Q That is the Warren Township Master Plan, right?

  A The answer is yes.
- Q And you prepared this master plan, didn't you?

  A Yes.
- Q And, I believe, that you proposed the creation of an environmental critical rural conservation area, is that correct, Mr. Chadwick?

  A Classification.
- Q Classification. And would you explain, and you can refer to the master plan, what that classification would include.

  A If you refer, includes areas of steeply sloped areas and land delineated as flood hazard areas within the township. Flood hazard maps and considerations, soil types within the area.
  - And why did you as a planner recommend the creation

of this new area or zone?

A Warren Township features extremely diverse physiographic condition. Some very steeply sloped areas and some areas that are flood plains as you would refer to the refuge areas or the county park land within Chatham Township. Basically standing water all of the time.

Q Did you make the following recommendations with regard to wetland, Mr. Chadwich, found on page 17 of the master plan?

MR. KLEIN: Your Honor, a master plan is the product of a planning board. It is adopted by a planning board. It is not adopted by a planner. That which it contains is the end result of review and study, including recommendations by a planner.

It just seems to me to take this master plan the way Mr. Bernstein seems to be doing and go through it page by page, did you recommend this, what you're saying, I don't believe that is either proper cross examination generally or specifically relating to this case. If he wants to probe the statement made by Mr. Chadwick, I think, that what he ought to do it is by dealing specifically with those statements.

THE COURT: I once remember a planner saying

to a planning board that I represented, "I either leadeth or guideth. I prefer to guideth."

He can tell us whether he, that's his product or the planning board's product. I think, it is legitimate cross examination.

MR. KLEIN: Could we have the question asked and answered as to whether he leadeth or guideth or either?

THE COURT: Let the question be asked and let him answer. I think, it is fair cross examining. The question was, again?

MR. BERNSTEIN: Yes.

Q Did you make the following recommendations which is contained in the master plan? And again, I will be reading from wetlands on page 17. This designation generally indicates those areas in the township which are flood hazard and/or flood plain areas. Portions of these areas are recommended to be preserved for environmental and conservation purposes.

The question is, did you make that recommendation to the planning board, Mr. Chadwick?

A I have no idea. I am not being evasive, Mr. Bernstein.

The plan contains the firm's name. It is also dated when

it is adopted right at the bottom. Excuse me. Adopted May

18, 1977. This plan was adopted after a series of hearings

on the master plan. There was a draft document presented

by myself or under my supervision to the board. There

was word by word examination of those documents by the

planning board. So when I say I'm not certain, that's the

reason for it. Do I think the --

- Q The second question --
- A The fundamental, okay?
- Q The second question is whether you agree with the statement.

  A Legally it is not a question of whether I agree, that is what the plan does.
- Q No. I'm asking you secondly, Mr. Chadwick, do
  you agree with this statement which I just read indicating
  a need to preserve areas that are within the flood hazard
  and flood plain area?

  A In general context,
  yes, Mr. Bernstein. I say that generaly, meaning many
  occasions the flood hazard area, there are municipalities,
  yes, there are municipalities in Morris County which are
  almost 95 per cent flood hazard. That means the municipality
  effectively would have to be vacated if you complied with
  that statement.
- Q I show you a document, Mr. Chadwick, which purports to be the state development guide plan and ask if you can identify it?

  A Yes, that is a state development guide.

開発は、可能では、1900年のでは、日本のでは、1900年のできた。 1900年の1900

4	And I believe you testified concerning one state
2	development guide on direct examination?
3	A Yes.
14	Q Was it your testimony that Chatham Township was
5	in a growth area? A Yes.
6	Q And do you as a planner attach any significance
7	to this document entitled, "State Development Guide Plan"?
8	A I don't. I am not certain what you mean by significant.
9	Q Okay. As a planner you consider this document
10	to be a standard reference source?
1,1	A I believe I understand what you mean by standard
12	reference source. And, yes, it is a reference source.
13	Q Is this one of the tools that you use when doing
14	your planning work?  A Required to
15	have knowledge of the designation of the municipality and
16	the municipality under the municipal land use act. There-
17	fore, yes, we comply with the law.
18	Q And when you prepare a master plan you consider
19	this state development guide, don't you?
20	
	A It is a reference source.
21	A It is a reference source.  Q And it is your testimony that by law a municipality
21 22	
. "	Q And it is your testimony that by law a municipality
22	Q And it is your testimony that by law a municipality planning board must consider the state development guide
22 23	Q And it is your testimony that by law a municipality planning board must consider the state development guide in preparing its master plan?

1	MR. KLEIN: Excuse me. May we have the date
2	on that?
3	MR. BERNSTEIN: The state development guide
. 4	plan.
<b>5</b>	The witness tells me he doesn't think it is
6	dated.
7	THE COURT: Off the record. I think, that
8	question was asked in a prior proceeding.
9	(Discussion had off the record.)
10	MR. BERNSTEIN: There is a date, your Honor.
11	THE COURT: No date on the cover.
12	THE WITNESS: September, 1977. Hidden
13	away.
14	THE COURT: Okay.
15	MR. BERNSTEIN: Thank you.
16	THE COURT: For, just for my future reference
17	where is it?
18	MR. BERNSTEIN: This one you want to be
19	concerned in the future, September.
20	Q Mr. Chadwick, are you familiar with the guidelines
21	for planning which contains ten characteristics which are
22	found on pages 36 and 37 of the plan?
23	A If you're asking me can I recite them? No. If I'm
24	familiar with the document, yes.
25	Q And I'd ask you if one of the ten characteristics

is slopes twelve per cent and greater?

A That's what it says.

Q And another of the ten characteristics is wetlands, Goastal and inland? A Yes, they're as shown on page 36.

Thank you. I'm going to ask you now --

MR. KLEIN: Excuse me. I know that you're moving these into evidence, but as long as you're using them, wouldn't it be well, your Honor, if these documents were marked for identification at this point?

MR. BERNSTEIN: Most of these, in fact, most of these I am going to put in evidence, if Mr. Klein wishes to look at these documents today, those documents that I cross examine Mr. Chadwick on, I will be happy to place on the bench in the back of his chair so they won't be lost and if he wishes to makes notes or make copies of what he considers pertinent pages, fine. But I won't be introducing these in evidence.

They're strictly for cross examination and I probably won't be bringing them next time because I just, I can't bring all my papers on this case as it is. There is one file left in the office and I have to lighten up, but I will be

2

3

8

9

22

23

24

25

happy today to make, to give Mr. Klein an opportunity to review every document that I show Mr. Chadwick. I think, it is only fair.

MR. KLEIN: That is not the thrust of my comment. I have access to those documents and have read them from time to time, as well as you, Mr. Bernstein. What I'm suggesting is that you're referring to documents, I think, in an orderly way they ought to be marked for identification, and if having been marked, at some point it is appropriate to show them either because I determine that subsequently, then the vehicle has been established to do that.

MR. BERNSTEIN: Isn't that my prerogative, your Honor? If I want to mark them, I could just.

THE COURT: This is his prerogative.

MR. KLEIN: Okay.

THE COURT: It is permissible.

Q First I would like to ask you, Mr. Chadwick, if you agree with the state development guide that steep slopes would be twelve per cent or greater or do you as a planner have a different opinion as to what you consider steep slopes today? If I was trying to explain in a booklet that is to circulate in the

State of New Jersey, a standard of twelve per cent or greater steep slopes, I would say in that context, yes. But there are many municipalities in which I am very familiar have a twelve per cent grade is not considered inhibiting development.

Q In Morris County would you consider steep slopes to be twelve per cent or more or a different number?

A A twelve per cent or greater slope is a steep slope in Morris County, Bergen County, Sussex County.

Q And does that percentage, does the twelve per cent figure have an inhibiting effect on development?

A It has an inhibiting effect, yes.

Q I am going to read from page 42 of the state development guide where it talks about steep slopes and wetlands. And I'm going to ask you if you agree or disagree with the statement that I am reading from. "Steep slopes and wetlands, these areas serve an important function: in flood control and water resource protection. Development in such areas is possible, although site preparation and construction costs maybe high. If left undeveloped, however, they provide benefits which cannot be obtained elsewhere. The vegetation of steep slopes serves to retard the flow of storm water runoff and soil erosion and can thereby reduce the threats of major flooding in river valleys. The state's undeveloped hillsides

also protect the quality of water flowing into major water supply storage areas. These benefits would be lost if intensive development is encouraged in such areas. In addition, the attraction of such areas for hiking and other forms of outdoor recreation would be diminished.

"Wetlands are perhaps less attractive for recreational uses, but they are equally important for retarding storm-water run-off, for protecting water supply resources and for fish and wildlife maintenance. Again, development of such areas involves major site preparation and construction costs. The environmental costs of development are even greater."

Let me give you this document and I would ask again whether you agree or disagree with the statement which I just read. I believe, it is on page 42. And I ask you to explain your answer.

A I do not disagree with the general statement. In my opinion, the general statements are very similar in language to a text book originally published by the predecessor to the Department of Community Affairs, which was the Department of Conservation and Economic Development. And, I believe, there are, certain sentences are verbatim of land use and steep slopes and wetlands. They are guidelines. It is almost like a primer for the general public.

Q I show you a document, Mr. Chadwick, entitled "Parsippany-Troy Hills Township Master Plan, 1976," and ask

如果是是一种的一种,我们就是一个是一种,我们也是一种的人,也是

	4	1	
		2	
		3	
The state of the s		3 4 5 6	1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1
		6 7 8	
		8	
		•	
	1	0	,
		2	
	1	3	}
	1	4	•
	1	5	•
		6	
	1	7	
		9	
	2	C	)
	2	1	

23

24

25

changed.

1	if you can identify it? A Yes.
2	Q And what is it? A The Parsippany
3	Troy Hills Master Plan published in 1976.
4	MR. KLEIN: Your Honor, I would have the same
5	objection I had to the Warren Township Master
6	Plan.
7	THE COURT: Okay. The same ruling.
8	Q You were the planner who aided the planning board
9	in adopting this master plan?
10	A Yes.
11	Q I am going to show you a statement from this
12	master plan found on page 11 and I would ask if you agree
13	or disagree with it. "The Township is characterized by a
14	varied and complex physiographic environment. The Township
15	features expansive natural wetlands and wildlife areas as
16	well as numerous scenic escarpments along ridge lines. The
۱7	long-term maintenance and preservation of all of these exist
18	ing natural features is highly suspect under thepresent lan
19	development policy considered in association with the fore-
20	cast for continued land development of the community."
21	And I would ask you if you agree with that statement,
22	Mr. Chadwick. A I agree with it in

And were they changed at your recommendation?

context when it was made. Development regulations have since

	3
	5
	7
	9
1	
1	2
1	4
1	6
1	7
1 2	9
2	
2 2	

1	A Yes.
2	Q And would, were they changed in order to protect
3	the natural features that exist in the town such as natural
4	wetlands and wildlife areas?
5	A In Part.
6	THE COURT: I'm sorry. I didn't get the
7	answer.
8	THE WITNESS: In part.
9	Q You would agree as a planner that it is important
10	to take into account steep slopes and wetland areas when
11	preparing a master plan and a zoning ordinance?
12	A Yes.
13	Q You would also agree that it is important to take
14	cognizance of the soil conditions in a municipality?
15	A Yes.
16	Q Mr. Chadwick, are there any environmental con-
17	straints to the development of the northern portion of the
18	subject property on Green Village Road?
19	MR. KLEIN: Could you be a little more pre-
20	cise?
21	MR. BERNSTEIN: I think, the witness is a
22	competent professional planner can tell us whether
23	or not there are any environmental constraints,
24	your Honor.
25	MR. KLEIN: Is it limited to the plaintiff's

property on the northern portion or is it the whole area of the township?

THE COURT: Talking about the northern portion north of Green Village Road?

MR. BERNSTEIN: Right.

THE COURT: Okay. All right. He is talking about the one parcel. I will allow the question just as long as it is defined that way.

A Yes, Mr. Bernstein. I believe, I have testified previously that the land areas that are in Green Village Road and having direct access to Green Village Road, in my opinion, can support considerable development and also have environmental constraints utilizing the soil information and/or topographic maps of the municipality.

You can see various areas to the rear of the land, rear of the lots that would have either, in my judgment, a constraint with respect to soil type in terms of its bearing capacity. Also high water table or a flooding condition that would be periodic. It would not be infrequent.

- Q Do you know whether or not the existing sanitary sewers which serve the area north of Green Village Road?

  A To my knowlege, there are no sanitary sewers on Green Village Road west of the apartment complex. That's to my knowledge.
  - Q Do you know if there is any existing unused sewer

25

1 capacity in the Chatham Township system? 2 MR. KLEIN: I don't know, your Hon or, that that was part of the direct examination. MR. BERNSTEIN: There was a lot of testimony that this witness gave on the sewers, where the sewers were located. Whether or not they are 7 tangential as to the subject property, and it 8 seems to me, once Mr. Klein opens the door, I have 9 a right to explore these areas. 10 THE COURT: I will allow the question. 11 No, I do not know. 12 Did you make any inquiries to determine if there 13 was any unused sewer capacity in the Chatham Township plant? 14 No, I personally did not. I reviewed the materials 15 that were readily available, and those being the 1978 master 16 plan and the letters to which I referred to in direct 17 testimony. 18 Do you have an opinion as to whether or not there 19 is any unused sewer capacity in the present Chatham Township 20 facility? 21 MR. KLEIN: I think, that has been answered, 22 your Honor. 23 THE COURT: I will sustain the objection.

Q Do you consider the lack of sanitary sewer capacity to serve the subject property as a development limitation?

7

8

9 10

11

12

13

14

15

16

17

18

19

20

21

22

23

24 25

MR. KLEIN: There is an assumption in that question that there is a lack of sanitary sewers.

THE COURT: All right. There is no question about it, but he can ask that question of an expert.

Mr. Bernstein, I hesitate to answer the question because I am not certain that you used the term development limitation the same as I used the term development limit-If you could explain yourself?

I will ask another question. Fair enough.

Without sanitary sewers, without public sanitary sewers, do you know whether or not it would be feasible to construct multi-family development on the northern portion of the PQ? No, I do not. I do not know.

Do you have an opinion as to whether or not it would be feasible to construct multi-family development on the northern portion of this site without public sanitary sewers? Α Is it feasible? Yes. Would it be permitted under other regulations? I don't know.

You are testifying then that as a planner you see Q no necessity for public sewers as a condition precedent to development of a multi-family development on the northern portion of the PQ, correct?

I didn't say without -- when you use the term public Α sewer, I'm assuming you're connecting to the Chatham Town1 ship system.

Q That's right. A What I'm referring to it, it is feasible, but whether or not all permits would be granted, that being a package plant to serve such a use, no, it is not a public sewer. It is not a septic tank. It is a treatment facility similar to Chatham Township's facility.

Q Is it your testimony that the package plant would be feasible if one could get DEP approval for it?

A To multi-family development?

package plantinto a refuge area.

Q Yes. A Yes.

Q Would your testimony be the same with regard to the southern portion of the property in question?

A In this case I hesitate. I'm not hesitating to answer it. It seems, in my opinion, in knowing where the existing trunk line is, approximately two or three hundred feet from the southerly portion, the connection to the public system is readily available, but if a public system were not permitted or connection to the public system were not permitted, a package plan from my knowledge, the Federal Environmental Agency will not permit any outflow of a

That condition is not the same as going into the County Park to the north of Green Village Road. And I can't answer the question, Mr. Bernstein.

1 I do believe, Mr. Bernstein, that they would there would be any permit, but that's my speculation, so I can't answer the question. Well --That's the reason Α I can't answer it because it is my belief, being not, not necessarily be accurate or not. 7 Do you know the reason for the Federal government's 8 policy of not allowing effluent from a package plant to flow 9 into a refuge area? No. 10 THE COURT: Can we stop there. Can we take 11 a break. Okay, quarter after. 12 (A short recess was taken.) 13 Mr. Chadwick, do you know if any portion of the 14 southern parcel of the PQ is in the flood plain? 15 The flood plain is divided by/Department of Housing 16 and Urban Development of Environmental Protection. 17 First start with HUD. Is any portion of this 18 southern parcel within the flood plain as delineated by 19 HUD? Yes, I believe so. 20 And can you tell us what portion of the parcel is 21 in the Flood plain as the HUD maps disclose it? 22 No, I couldn't. 23 Do you have any idea as to the percentage of the 24 parcel that's in the flood plain? 25 I could offer a rough approximation.

24

25

1	Q Give us a rough approximation.
2	A The rear portion abuts Nash Field and also lands which
3	would be along the northside boundary. And I would estimate
<b>4</b> 5	a third.  Q And do you know if any of the northern parcel is
6	in the flood plain and delineated on the HUD maps?
7	A Yes.
8	Q What portion of the northern parcel is in the
9	flood plain? A The rear of the parcel
10	as it abuts the county park. And I couldn't approximate an
11	area. I just don't have the mental recollection.
12	Q And do you know if any of the southern parcel is
13	in the excuse me the flood plain as delineated on the
14	DEP maps? A No, I don't. I don't know.
15	Q You don't know. Do you know if any of the northern
16	parcel is in the flood plain as delineated on the DEP maps?
17	A No.
18	Q Can you tell us where you obtained a copy of the
19	HUD map? A The township's clerk's office
20	Q Would you say that planning is an art or a science?
21	A A combination of both.
22	Q Would you say there are issues where reasonable
23	planners disagree? A Yes.

Mr. Chadwick, can you tell us where the Great Swamp is located with respect to the southern parcel?

	A It's to the south.
2	Q I have a scale ruler. I'd like you to tell us
3	in feet how far, scaling it out on the map the southern
4	parcel is from the Great Swamp.
5	The scale on P-1 is five one inch to five hundred
6	feet. According to our scale, in the neighborhood of five
7	hundred, seven hundred feet from the southerly most corner
8	of the tract of land marked in, which is owned by the
9	plaintiffs in this cause.
10	THE COURT: You say seven hundred feet?
11	THE WITNESS: Five hundred to seven hundred
12	feet.
13	Q In fact, the subject property is separated from
14	the Great Swamp by Nash Field, isn't that correct?
15	A Yes.
16	
17	
	parcel is from the Great Swamp?
18	A Approximately a third of a mile.
19	Q In feet, how far would that be?
20	A Eighteen hundred feet, two thousand feet.
21	Q Two thousand feet? A Eighteen to
22	two thousand feet.
23	Q And can you tell us where the sewer line present-
24	ly ends? Showing it to us on this map which was marked?
25	I'm not sure what it was marked. A J-1.

THE COURT: It is J-1.

2

3

7

8

9

10

11

12

13

14

15

16

17

18 19

20

21

22

23

24

25

0 J-1. Can you tell us, how far the existing sewer is from the southern parcel first and then the northern parcel? To respond to your aguestion, I'm referring to the sanitary sewer system map contained in the master plan. And borrowing Mr. Bernstein's pen I am marking the location of the trunk line as it comes to Nash Field. As I preceive the location with a star and I have initialed it and I have noted on the approximate location of the trunk sewer line. And utilizing that as the location device, approximately five hundred feet would be my estimate of the trunk sewer line from the southerly corner from the property, the southerly side of Green Village Road.

Q And the northerly side?

The northerly side would be on a diagnal basis eighteen hundred, fifteen to eighteen hundred feet from that location

Now, I would like you to tell us how far the Q southern parcel is from the existing apartment units.

Eight hundred to nine hundred feet.

And I'd like to know how far the northern parcel Q is from the existing apartment units.

Fifteen to sixteen hundred feet.

Thank you. You can resume your seat in the witness Q stand.

1	Can you tell us who presently owns the great swamp?								
2	A The Federal Government.								
3	Q Do you know how large the Great Swamp is?								
4	A No.								
5	Q Do you know how many acres are located in Chatham								
6	Township? A Contained in the								
7	master plan, but I don't recall the exact number.								
8	Q Do you know why the Federal Government purchased								
9	the Great Swamp?								
10	MR. KLEIN: Do we know why the Federal								
11	Government purchased it?								
12	THE COURT: He said the Federal Government								
13	owns it.								
14	MR. KLEIN: Well, that doesn't mean they								
15	purchased it.								
16	THE COURT: Acquired it.								
17	Q Acquired it. A No, I have								
18	never researched the stated reasons for the Federal Government								
19	I could speculate, but I do not know precisely why.								
20	Q Do you know if there are any environmental con-								
21	straints to development on the property known as the Great								
22	Swamp? A Yes.								
23	Q And what are those constraints?								
24	A High water table and flooding conditions.								
25	Q Do you know if the Great Swamp serves as a drain-								

25

1 age basin for a portion of Chatham Township? I think, what you mean, Mr. Bernstein, is a drainage 2 basin is described as an area which water flows from. 3 I think what you're really asking me is, does it serve as lanimpoundment area. 6 Okay. I will accept that. And that is the same thing as a flooding area and I 7 8 have already stated yes. And do you know what area drains on to the Great 10 Swamp? It is the entire watershed. A No, I do not. 11 12 Do you know whether or not water from the subject 13 property on both the northern and southern portion of Green Village Road, if water from those parcels is within the 14 drainage basin of the Great Swamp? 15 Yes, I know. 16 And are they within the drainage basin? 17 The property is within the same drainage basin. 18 Yes. 19 The Great Swamp and the land of the plaintiff on either 20 side of Green Village Road. And would you agree that water from the subject 21 properties flows from the subject properties to the Great 22 Swamp? Eventually would arrive 23

within the Great Swamp area, yes. Whether it would be

within Chatham Township and west, I have no idea.

 •
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
1/
18
19
-/
20
21
22
23
24
25

	Q	But	water	would	flow	from	the	PQ's	thr	ough	the
Gre	at Swa	mp?				1	4	Thro	ugh	the (	Great
Swa	mp, ye	s.									

Q Would you characterize the Great Swamp as an environmentally sensitive area?

## A Partially, yes.

Q Would you say that the Great Swamp is environmentally sensitve as the Troy Meadows in Parsippany-Troy Hills?

MR. KLEIN: Can we have some foundation for that question as to Troy Meadows?

MR. BERNSTEIN: Fine.

Q You're the planner in Parsippany-Troy Hills, aren't you?

THE COURT: I know where he is going..

MR. KLEIN: Well --

THE COURT: You know where Troy Meadows is?

MR. KLEIN: Oh, yes.

THE COURT: Okay. Then, you know, for him to lay the foundation, everybody knows where he is going. Go ahead. You knew he was going to get around to it, or I knew he was going to get around to it, put it that way.

All right, go ahead. Is the Great Swamp as environmentally sensitive as the Troy Meadows?

Let the record show the Troy Meadows is in

Parsippany-Troy Hills.

THE WITNESS: Partially.

Q When you say partially, you indicating that one drainage area is more sensitive than the other or are you indicating you don't know?

A No, I was commenting that the Troy Meadows is not totally within Parsippany-Troy Hills.

Q You could answer the question, Mr. Chadwick.

A The answer is I can't. And the question as to whether one is more environmentally sensitive than the other because the term "environmentally sensitive" is a jargon term that encompasses many, many different facets of consideration.

If you could be more precise, I possibly could answer your question.

Q You recall on cross examination that I had you read from page 11 of the master plan of Parsippany-Troy

Hills which indicated that certain land use policies would have a negative impact on the existing natural features of the municipality?

A That's correct.

Q And wasn't it your testimony that these land use policies were changed so as to be more compatible with the sensitive environmental areas?

A Yes.

Q And was one of these sensitive environmental areas the Troy Meadows? A No.

Q With the Troy Meadows? A I will answer the question so you're not confused. The development regulations that were in place, the adoption of that master plan addressing the Troy Meadows are basically the same development regulations in place today so those development regulations were not changed.

Q And could you tell us what areas, in what areas the zoning was changed so as to comport with the natural wetlands and wild life areas?

A Referring to the Township of Parsippany-Troy Hills master plan, referring specifically to a map labeled,
"Land Use Plan," which follows page 10 of that report, and there are four major areas labeled as mixed land use.

Those four areas in Par-Troy Hills are approximately 2200 acres in size. So the development regulations in those particular areas were changed and I will read from right to left.

It is the area in the Forge Pond area of ParsippanyTroy Hills which was zoned for thirty thousand square foot
residential lots. It was rezoned to permit a planned
residential development which approximately increased the
density by two hundred fifty per cent. The regulations
would permit the total preservation of the Eastman and
Forge and Troy Brooks which run through the tracts of land
and the ponds are itself and several historical sites

21

22

24

25

within the district.

The second tract of land is a mixed use option, which is referred to locally as the Dodge Tract. The regulations were changed to permit a combination of office, commercial and townhouse residential development. The change was from a regional shopping center district which had a standard that must have a lot size of 6.25 acres in size and that no building could be within fifty feet of a property boundary line. That is the sum total of the previous regulations.

If we could just stop there. What was the use in the previous regulations. You gave the lot area. What was the use? It allowed for all forms A of commercial development. Effectively it was a district for shopping centers. The tract of land is 132.4 acres in size. It is under various types of litigation.

The municipality has as a result of this decision of the Supreme Court is required to re-examine and act upon the decision of the Supreme Court with respect to zoning for that tract of land. Primarily a procedural question.

> MR. KLEIN: Just for clarification, I think for the record, protests sections of the municipal planning act was tested. In that particular case there was a decision that came down within the past two weeks. Maybe three weeks.

9

10

13

14

16

17

19

23

THE COURT: Give or take.

MR. KLEIN: Yes.

THE COURT: And it applies.

MR. KLEIN: Yes.

THE WITNESS: Moving across the page is an additional mixed land use option, an area in an industrial district. It was a ten acre industrial zone.

The ordinance was amended to permit one variations of lot sizes to create common or public open space within industrial areas as well as to permit various types of commercial uses within that district.

It was designed to address drainage conditions and to address an area that had basically a single use category, that being industrial, and to introduce uses that would have a lesser impact in terms of the traffic facilities. And the area most westerly in the township or on the left hand side of the page listed as mixed use option was an area zoned for one acre residential development.

It is now zoned for a planned residential development.

The density increase was approximately two hundred per cent. It allows for single family and

fifty per cent of the area could be retained in its natural state. The characteristic topography of that area ranges from ten per cent grade to twenty-five per cent grade.

Q Now, were there changes designed to protect the environmental character of the sensitive areas?

A Yes.

Q And is one of those areas the Dodge Tract?

A Yes.

Q Is one of those areas the Forge Pond Mazdabrook area? A Yes.

Q One of those areas the Prudential Bellmeade Tract?

A Yes.

Q One of those areas the Route 10 Mountain Way area?

A Yes.

Q I'd ask you, Mr. Chadwick, first what is a patio home?

A A patio home could include —
it is generally considered as an attached dwelling unit.

The patio feature of the dwelling unit is the architectural connection of the different units.

It has different designs and different parts. It primarily originated in southern California in the mid 60's.

And it was a type of single family dwelling unit generally on a relatively small lot thirty-five hundred, five thous-

1 and square feet in size where you clustered the units very 2 close together or attached them. Sometimes it is referred 3 to as zero lot line development. It is a variation of townhouse development. A variation of low housing development, in my opinion. Yes, sir. I would ask you whether or not you 7 prepared the chart which is shown on page 28 of the master 8 plan? A Yes. 9  $\mathbf{Q}$ I'd ask what is the proposed density, that is, 10 the density for townhouses on the Dodge Tract? 11 Six. 12 And the proposed density for patio homes on the 13 Dodge tract? Four. A 14 What is the proposed density for townhouses on 15 the Forge Pond Mazdabrook area? 16 Six. 17 THE COURT: Hold it. Four, six per what? 18 THE WITNESS: Units per acre. I'm sorry, 19 your Honor. 20 THE COURT: All right. 21 What is the proposed density of patio homes on Q 22 the Forge Pond Mazdabrook area? 23 A Four. 24 So that the densities of the Dodge Tract and the 25 Forge Pond Mazdabrook area were recommended to be the same,

Q

1 is that correct, as to townhouses and patio homes? 2 Yes. 3 Are there any townhouses or patio homes recommended for the Prudential Bellmeade tract? No. 6 What is the proposed density of townhouses on the Q 7 Route 10 Mountain way area? A Four and 8 two respective. 9 Two for patio homes on that tract, correct, sir? 10 What I said, respectively. 11 Q Thank you. And the minimum percentage of required 12 open space for the Dodge Tract was twenty per cent? 13 Correct. 14 For the Forge Pond Mazdabrook area was twenty-five 15 per cent? A Correct. 16 For the Prudential Bellmeade Tract was twenty per 17 cent? A Correct. 18 For the Route 10 Mountain Way area was twenty-five Q 19 per cent? Correct. A 20 Q The gross residential density that the residential 21 density -- strike that. 22 Why don't you tell the court what gross density means. 23 It means the total number of dwelling units on the 24 tract of land divided by the area of that tract.

That would be including the open space, is that

U

correct, in computing your gross density?

A Exactly. What I said, Mr. Bernstein, is that the total number of dwelling units on the tract of land and divide them by the total area, regardless of what the assignment of the land uses within the tract may be.

Q Now, if you had a tract with some non-residential uses, would you divide the number of dwelling units into the entire tract or into only that portion of the tract which was used for open space and residential use in coming up with the gross density?

A The entire tract. Simply put, if the density was stipulated at one and the tract of land is one hundred, the gross density would be one hundred units. If it was allowed to use seventy per cent of the tract, the land for the non-residential purposes or open space or what have you, those seventy units would still be allowed on thirty acres of land or you would have the net density something between 2.5, 2. -- yes, approximately 2.5 units to the acre.

Q Now, I would like to know, Mr. Chadwick, if in your opinion the densities which are provided -- strike that.

I would like to know if in your opinion as a professional planner if the densities which are recommended for these three tracts which allow townhouses and patio homes, if these densities would preclude the construction of least cost housing on these tracts?

A No.

2

7

8

10

11

12

13

14

15

16

**17** 

18

19

20

21

22

23

24

25

Q	And could you explain to the court why the densitie	٤
would not	t preclude the construction of least cost housing?	
A All	of the tracts of land have water facilities running	
through t	the tracts of land and there is no need to consider	
off-site	improvement in terms of bring water and sewers	
from vari	ious locations to those areas.	

And you as a professional planner feel that the recommendations for density for the three tracts are reason+ able recommendations? In the context Α with the Par-Troy Hills master plan, absolutely.

You would not believe that these recommendations if implemented would be exclusionary?

In the context with the Parsippany Troy Hills master plan, absolutely not.

And I assume that one of the factors that you took into account was that each of these tracts had some --No constraints, correct, as stated in the plan. correct.

I show you, Mr. Chadwick, what purports to be the generalized zoning map of the Township of Par-Troy Hills and ask you if that in fact is the document that I am showing you? Yes.

There appears to be a zone which is titled DRCW recreation conservation wildlife district. And I would ask you if you can tell us in a general way what uses are

permitted in that district? You can refer to the zoning map, zoning ordinance which is attached or you can give us a general explanation, whichever you prefer.

A I refer yourself to section 19-28, recreation conservation wildlife district, subsection 19-28.1, which sets forth the permitted uses.

To summarize those uses, they are farming, commercial, recreation uses, ecology nature classes in a very skippy outline of those uses.

- Q Would you agree that these uses are all what could be characterized as very low density type uses?

  A Indeed, the district, yes, I would agree. In general there are some uses that could be less than what you call low density.
- Q Which would those be, if you could tell me?

  A They're various uses allowed for private commercialized recreation and commercial which could be quite intensive.
- Q Could you tell us if residential uses are permitted in this zone?

  A In context with other uses, yes.
- Q In other words, in context with the farm or a commercial recreational use? A Yes.
- Q One couldn't put up a development though of homes or apartments or townhouses?

  A Correct.
  - Q And I assume one couldn't put up commercial uses

THE PROPERTY OF THE PROPERTY O

1	other than recreational uses?
2	A Mr. Bernstein
3	Q Refer you to the ordinance?
4	A Your Honor, I apologize to the court for fumbling
5	around the Par-Troy Hills ordinance, but I hadn't come
6	prepared to testify in Par-Troy Hills.
7	THE COURT: Mr. Bernstein, do you have many
8	more questions on Par-Troy Hills?
9	MR. BERNSTEIN: Not right now. I probably
10	will later. This is probably the last question
11	in this series about the RCW.
12	A The outdoor commercial so that I don't answer the
13	question, could you possibly read back the question to me?
14	Q I'm sorry, I didn't hear what you said.
15	A I was
16	THE COURT: Read back the question.
17	(Last question read by the reporter.)
18	MR. KLEIN: Actually that has been asked and
19	answered, your Honor. I think, he said that
20	farming, commercial farming of some sort.
21	THE COURT: He can answer. He said in contex
22	with it you could have residential uses, but you
23	had to have them together. I think, he answered
24	the question.
25	MR. BERNSTEIN: I didn't ask him about the

3

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

comme	rcial.	Ιa	sk/wh	ether	or no	t you	could	have
other	commer	cial	uses	other	than	this	recrea	tion

ed

Farming is a commercial use.

Farming is a commercial use. Okay. Other than farming or recreation, are there any other commercial or industrial uses? There is agricultural Α industry in the United States. An industry is a commercial use. Farming operated as a business is a commercial use. It permits farming. That would be a use that would be commercial separate from a recreational commercial use. And I thought a moment ago I wouldn't have to refer to the ordinance.

And there is nothing else that is permitted? Based on my cursory review, no, I don't believe there is, Mr. Bernstein.

Thank you. Could you tell us why the municipality has such limited uses on, in this zone?

It has been the intent of the municipality since 1959 to support the State of New Jersey, originating with the New Jersey Department of Conservation and Economic Development proposal to acquire the Troy Meadows both within Par-Troy Hills and adjoining municipalities and have zoned in that manner and conversely with recommendations originating with the Department of Conservation and Economic Development effectively aiding through their local powers of land use

2

3

6

7

8

9

10

11

12

13

14

15 16

17

18

19

20

21

22

23

24

25

control proposals from the State of New Jersey.

Is it your testimony that the reason for the zoning is to depress the value of the property so that it is easier to acquire?

MR. KLEIN: Objection.

THE COURT: He didn't say that. I will sustain the objection.

MR. BERNSTEIN: Okay.

Is it your testimony that the purpose of the ordinance is to impede development in the Troy Meadows because of its environmental features?

MR. KLEIN: Objection.

THE COURT: I will allow it.

No.

What is the reason for the zoning which appears Q to me as a layman to be low intensive in nature?

It is zoning that is consistent with the findings of the Department of Conservation and Economic Development. Repeated under the Department of Community Affairs studies and local planning. State and national area is one. An area delineated as a flood hazard area within a municipality. Has an extremely high water table and is an area owned almost without exception by the State of New Jersey, the Township of Par-Troy Hills and the Wildlife, Inc., which is a chartered non-profit wildlife preservation conservation

¥.	$(\cdot,\cdot)$	
	ومسا	
		- 2
報告を		
\$- -		
AD CO., BAYONNE, N.J. 97002 - FORM 2046		
X		
0		
200		
0		
÷		
z		
Z		
7		
9		
AD		
ENGA		
		į
ì		

group wit	hin the State	e of New Jers	ey and i	nternat	Lonally
and those	context the	ownership an	d physic	al cond	ition,
the zonin	g has been ag	pproximately	as it i	s today	in the
current ordinance beginning back in 1959.					

- Q What is a planimeter?
- A A tool used to measure areas.
- Q I assume that you as a planner have a planimeter in your office?

MR. KLEIN: What is the relevancy, your Honor?

A Yes, I think, I still have them.

MR. KLEIN: What is the relevance?
THE COURT: He said yes. Go ahead.

Q And if one had a planimeter one could measure
the amount of acreage in each of the zones in Chatham
Townshp, could one not?

A You could take
a measurement.

Q And it is a relatively simple matter by using a planimeter to go through the edge of each zone and determine the amount of acreage of each zone, is that correct?

A You can make the measurement, Mr. Bernstein, and you could make the calculations. The accuracy of that planimeter needs to be checked against some standard source of accuracy, being the tax maps of the municipality. But it is a way of measuring areas.

Q Now, Mr. Chadwick, did you prepare any maps or any diagrams of the subject property showing the environmental limitations on those maps?

A No.

Q Did you prepare any maps showing the environmental limitations of the vacant land in Chatham Township?

A No.

Q Have you made any measurements for any purpose for this law suit with regard to amounts of acreage?

A I don't understand the question.

Q Have you made any measurements for the purpose of this law suit in presenting your testimony and going over it with Mr. Klein, examining any documents? Were there any measurements either with rulers or planimeters which you personally did?

A Yes.

Q And could you tell us what measurements they were?

A Made an examination of the statistics provided within the R-78 land use plan relevant to the areas of housing types potential within the zoning districts as set forth in the zoning ordinance. And the measurements were not measured. They were simply taking the areas from the tax map facility. I don't use a planimeter.

Q Did you make any measurement after looking at

25

a conclusion.

1	the statistics that were in the master plan?
2	A Yes.
3	Q What measurements? A Just stated
4	that.
5	Q What measurements did you make?
6	A The measurements were in terms of the areas, the
7	individual districts as compared to the proposed or the
8	proposed, the potential housing development as shown in
9	the 1978 master plan.
10	Q Were there any other measurements that you made?
11	A No.
12	Q Can you tell us if your measurements differ from
13	those in the 1978 master plan?
14	A The conclusion was it was very difficult to determine
15	whether there was a deduction made for areas that would be
16	shown in the soils maps as high water table or if a de-
17	duction was made for areas within the R-3C and ABC zones
18	that were already developed for single family or commercial
19	purposes, or that there was a rule of thumb deduction that
20	total density couldn't be achieved in any case discounting
21	development of the lands within the district.
22	As I viewed the numbers, I couldn't conclude whether
23	or not they were conservative or not.
24	Q Can you give us A I never reached

1	Q Can you give us any of the numbers that you	
2	arrived at by making your measurements?	
3	A No, I don't have them.	
4	Q So it is your testimony today that you can't	
5	give us a single number that you arrived at through any	
6	calculations for this case?	
7	MR. KLEIN: I don't think that was the	
8	testimony, your Honor. He said he didn't have	
9	them.	
10	THE COURT: It is argumentative, Mr. Bern-	
11	stein. I will sustain the objection to the form	
12	of the question.	
13	Q Did you give a copy of these numbers to Mr.	
14	Klein? A No, I did not.	
15	Q Are any of these numbers included within the	
16	two reports which you submitted to Mr. Klein, copies of	
17	which I have? A No.	
18	Q Did you consider your calculations to be signifi	+
19	cant for the purposes of this litigation?	
20	A Yes, I do.	
21	Q Was there any reason why they weren't supplied t	9
22	Mr. Klein or put in your reports?	
	n e e e e e e e e e e e e e e e e e e e	- 1

**23** Α

24

25

Yes.

And what was that reason?

The uncertainty as to what the calculations were

actually based on. These calculations are shown on table 19.

Q I'm asking you --

MR. KLEIN: Why don't you let him finish the question?

MR. BERNSTEIN: Why don't you let me make my objection, Mr. Klein?

THE COURT: Gentlemen, gentlemen.

MR. BERNSTEIN: I would ask the witness about his calculations. I am not going to ask him about what's in the 1978 master plan. I asked him if his calculations were significant.

I'm not asking about the master plan calculations. I think, I'm entitled to an answer on my question.

MR. KLEIN: I think, that question is --

THE COURT: You asked him why it was not put in the report. I don't know whether you didn't like the answer you were getting, but that question you asked him precipitated the donny-brook you two had and the -- he was giving you an answer. Because you don't like the answer, you have to live with it, Mr. Bernstein.

MR. BERNSTEIN: Okay.

THE COURT: All right. The point that I

然此就然行為於於於於安心的在於於教室在於**其**亦於於於

.

į.

stopped, I had the uncertainty as to and you had gotten a few words and my opinion is a little slower than your speaking, but you were referring to the factors that went into --

THE WITNESS: As I said, the uncertainty of the exact methodology how the calculations were arrived at as shown on table 19 was the fundamental reason why I did not report really conclusions in the two documents or letters to Mr. Klein, which Mr. Bernstein has copies of.

The 1935 total number of dwelling units under the zoning regulations and possibly, I can't say whether that amount of dwelling units is possible or not. I speculate that it is on the high side and that's the proper use of the word, it would be speculation. But it is extremely difficult to know exactly and I wouldn't expect actually the parameters of the calculations to be contained in the master plan.

As a professional, I don't generally conclude all of the work thought processes into conclusions of a master plan, nor do I expect others to do the same. But it helps when you get into litigation the inquiries as to how calculations were actually made.

等的,这种是一种,我们就是一种,我们就是一个一种,我们也是一个一种,我们也是一个一个一种,我们也是一个一个一个一个一个一个一个一个一个一个一个一个一个一个一个一个

1	I can't comment further than that, your	
2	Honor. I am trying to be as candid as I possibly	
3	can.	
.4	Q Is it your testimony that you did not calculate	İ
5	the total number of multi-family units which could be	•
6	built in Chatham Township today given the zoning ordinance	
7	and the environmental constraints?	
8	A In all of the districts. That's correct.	
9	Q In any of the districts?	
10	A That isn't correct.	
11	Q Can you give us your computations on the number	
12	of multi-family units which could be constructed in any	٠.
13	of the zoning districts in Chatham Township today?	
14	A As I stated to you previously, Mr. Bernstein, I did	
15	not bring those figures. I do not recall them. I am not	
16	certain whether those figures were developed sometime	
17	probably in November of 1979.	
18	Q Would it be a fair statement that those statisti	C
19	were not in neither of your reports?	
20	A I stated that, yes.	
21	Q Mr. Chadwick, would you agree that most of the	
22	easily developable land in Chatham Township has already	
23	been developed?	
24	MR. KLEIN: Could we have, get a definition	
25	of easily developable land?	

2

3

7

8 9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

THE COURT: Yes.

Q Mr. Chadwick, do you understand what is meant by the term "easily developable land"?

I believe so, Mr. Bernstein. So that I am not answering a question that, so I'm answering your question, if you could be a little more precise?

Mr. Chadwick, since you're the professional, you tell me what you mean by the term "easily developable land". A Relatively flat and having no ground strata problems requiring sand piling or any what you would call excessively or construction techniques for footings beyond the normal.

Would you agree with my original statement that most of the easily developable land in Chatham Township has been developed? When I answer the question, I am only defining what I -- yes, you say most is more than half of what you would call the flat land in the township be developed. Yes, I would say more than half have been developed.

If you're using the term "most" there is an insignificant amount left, then I disagree.

Okay. Would you regard the plaintiff's property as being -- strike that.

Okay. Do you regard the plaintiff's property as being easily developable as you have used the term? Partially, yes, sir.

Yes.

1	Q When you say partially, do you mean part of the
2	property is easily developable and part of the property
3	isn't easily developable?
4	A Correct.
5	Q Now, Mr. Chadwick, how many years have you been
6	a planner? A Licensed in the State of
7	New Jersey since 1968. I have been working in the planning
8	profession since 1965.
9	Q And what is your capacity with E. Eugene Oross
	Q And what is your capacity with it bagons oross
10	Associates?
11	MD VIETNA To that molecular at this point
11	MR. KLEIN: Is that relevant at this point,
12	your Honor? I mean.
13	THE COURT: You inquired of him on it. I
14	think, he answered the question, but Mr. Bernstein
15	wants to hear it again. All right, go ahead.
16	A Planning director.
17	
*/	Q And can you tell us whether or not you prepared
18	the master plan, the latest master plan for Warren Township
19	A Yes.
-	A 160.
20	Q The latest zoning ordinance?
21	A Yes.
22	Q The latest master plan for Watchung?
23	A Yes.
24	Q The latest zoning ordinance?

		now about Sayreville master plan:
2	A Yes.	
3	Q 1	And when did you start as the planner for Sayre-
4	ville?	A The firm began in 1960.
5	I have rep	resented Sayreville for lack of a better term,
6	since the	late 1960's. Precisely, I don't recall.
7	Q 1	Middlesex Borough, did you prepare the master
8	plan, the	latest master plan and zoning ordinance?
9	A Yes.	
10	Q 2	And when did you become the planner for Middlesex
11	Borough?	You personally doing the work, that is?
12	A I don	't recall. The early 1970's, I believe.
13	Q 2	And City of Linden, did you prepare the zoning
14	ordinance a	and master plan?
15	A Yes.	
16	Q 1	And you personally assumed responsibility with
17	that city :	in what year?
18	A Early	1970's.
19	Ω :	Is it a fair statement that your firm is no longe:
20	the planner	rs for Dover Township?
21	A Yes.	
22	Q V	When did you prepare the master plan for Par-Troy
23	Hills?	A It was adopted in 1976 and I
24	believe in	direct
25	Q	And you prepared it?

22

**23** 

24

25

1	A direct testimony I well, I with draw that. The	
2	plan was begun under a contract with the municipality and	
3	ment Federal Govern/in 1972, fiscal 1972.	
	1949241 6919211, 111 1372,	
4	Q And when did you become first involved with Par-	
5	Troy? I'm interested in you, Mr. Chadwick, rather than	
6	the firm. A 1968.	
7	Q And are you the present planner for Edison Town-	
8	ship? A Yes.	
9	Q On a consulting basis? A Yes.	
10	Q And when did you first become involved with Edison	l
11	Township? A July, 1977.	
12	Q And you prepared the latest master plan and	
13	zoning ordinance? A Yes. I maybe wrong	
14	Maybe July, 1978. I don't recall.	
15	Q Fair enough. When was your tenure as planner for	
16	Franklin Township and in Somerset or Somerset as it is now	
17	called, although they refer to it as Franklin for the purpos	е
18	of this litigation? A I don't understand	
19	the question.	
20	Q When was your tenure for Franklin Township in	
21	Somerset County as the planner?	

1967 to the best of my recollection through 1976 or 177.

And, I believe, you testifed the last time you were here that you are still working in some capacity for

1	Franklin Township? A Yes.	
2	Q And in what capacity is that, Mr. Chadwick?	
3	A Involved in litigation of Franklin Field versus Frankl	n
4	Township.	
.5	Q And does your testimony concern the validity of	
6	the zoning ordinance of Franklin Township?	
7	A Yes.	
8	Q And are you, I assume you're taking the position	
9	that the zoning ordinance of Franklin Township is valid	
10	and non-exclusionary?	
11	MR. KLEIN: Why don't you ask him instead of	
12	assuming?	
13	THE COURT: Is that a question?	
14	MR. BERNSTEIN: That is a question.	
15	THE COURT: Okay. All right.	
16	Is it? Are you taking the position that it	
17	is not exclusionary?	
18	THE WITNESS: I am conducting studies on	
19	behalf of the municipality, your Honor, and I am	
20	not prepared to give a position on that case.	
21	Q Are there any other cases you are working for	
22	on behalf of Franklin Township?	
23	A Yes.	
24	Q And what are their names? A Mr.	
25	Bernstein, in all honesty I really don't recall. It is	

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

2

3

April.
Board of Adjustment case is not scheduled until late in
Jewish Home for the Aged. Somerset Home for the Aged. The
Adjustment in Franklin Township. Conduit housing and the
site commission and also a case involved with the Board of
involved with Middle Bush Center area and the historic

The historic site commission is being conducted through a landscape architect and an environmental scientist in our office.

Do any of the other cases other than the first one that you described have to do with exclusionary zoning? A I don't believe so, no.

> MR. BERNSTEIN: I would like to have four documents marked for identification and then identified, your Honor.

> > THE COURT: Okay.

MR. BERNSTEIN: The first is the zoning map and ordinance of Par-Troy Hills.

MR. KLEIN: Which year?

MR. BERNSTEIN: The latest.

(The document referred to was marked D-1 for Identification.)

MR. BERNSTEIN: As being the latest zoning map and ordinance of Franklin Township in Somerset County.

(The document referred to was marked D-2 for Identification.)

MR. BERNSTEIN: The third document is the 2 latest zoning ordinance and map of Edison Town-3 ship. (The document referredtto was marked D-3 for Identification.) MR. BERNSTEIN: The fourth is a proposed zoning ordinance of the Borough of Sayreville 7 dated May, 1975, revised July 30, 1975. 8 THE COURT: D-4 for Identification. 9 (The document referred to was marked D-4 for Identification.) 10 THE COURT: We will break for lunch. MR. BERNSTEIN: Could we just have them 11 12 identified? 13 THE COURT: Oh. 14 Q I show you what has been marked D-1 for Identification, the zoning map and ordinance of the Parsippany-Troy 15 Hills Township and ask if you can identify it? 16 17 Yes, I can. 18 Is that in fact the zoning map and ordinance, 19 correct? It appears to be. This appears to be. This is the zoning ordinance of the Township of 20 21 Parsippany currently with all the amendments stapled thereto. And who is the drafter of that ordinance? 22 23 Α Myself. I ask you what has been marked D-2 for Identifi-24 cation and ask you if you can identify that? 25

		1	
	44	2	
		3	
		4 5	
		6	
		7	
		8	
	-	9	
	1	U	
	1	1	
	1	3	
	1	4	
	1	5	
	1	6 7	***************************************
Boundary Co.	1	7 8 9	
		20	
	2	1	
	2	22	
		23	
	2	4	
	2	25	

6.								
A	This	is t	ne zonir	ng ordin	ance of I	Franklin T	ownship	
and o	contai	ning	some of	the am	endments	since the	adoption	
of t	hat or	dina	nce.					
	Q	And o	can you	tell us	whether	or not yo	ou drafted	
that	ordin	ance:	?		A	Substan	tially, ye	s.

MR. KLEIN: What was the answer?

THE WITNESS: Substantially.

MR. KLEIN: No --

THE COURT: Some amendments.

MR. KLEIN: Contains only some of the amend-

ments?

THE WITNESS: Some of the amendments.

MR. KLEIN: Not all of the amendments?

THE WITNESS: Correct.

MR. KLEIN: All the amendments he doesn't, correct?

MR. BERNSTEIN: I'm very familiar. Known as article 9:40-42, which are the PUD?

A The one relevant to PUD, their both relevant to PUD amendments.

Q I show you what has been marked D-3 and ask you if you can identify what it is?

A The Edison Township zoning ordinance. Chapter 36 does not contain any amendments. There have been two minor amendments.

		1	
		_	
		2	
		3	
		<b>4</b>	
		11	
4	j.	5	
		5 6	5
		4	
		_	
		7	
		_	
		8	
		9	
	1	0	
	1	v	
	_		
	I	1	
	1	2	
	1	3	,
	1	4	
	•	-	
	1	_	
	ı	5	•
	_		
	1	6	•
	1	7	
. ' :	1	8	;
10	1	9	)
	Ī		
	0		
	4	0	,
		-	
	2	1	
	2	2	,
		-	
	2	23	:
	_		
	,		ŀ
	2	4	ŀ
	_		
	2	5	,

	Q	Who	is	the	principal	drafter	of	this	ordinance?
A	Myse.	lf.	•						

Q I show you what has been marked D-4, proposed zoning ordinance of the Borough of Sayreville dated May, 1973 and revised July 30, 1973 and ask you if you can identify it?

A It was prepared for the Borough of Sayreville by E. Eugene Oross Associates. I have been the consultant involved with all the zoning ordinances. I would identify it as documents produced by our office.

Q Do you know whether or not you prepared it?

A I, without looking at it, I could not tell you whether it is the zoning ordinance or any variation of the zoning ordinance. It is dated July 30, 1973.

Q Did you prepare the zoning ordinance which was adopted in 19 -- between 1973 and 1975 for the Borough of Sayreville?

A Yes, I did. It was zone amended.

Q Let me ask you if I can --

THE COURT: Let's break for lunch now. Come back after lunch. Thank you. You can step down.

(The noon recess was taken.)

THE COURT: All right.

MR. BERNSTEIN: Your Honor, I would like to have marked for identification --

こうじょう かいかん かんてい 大学 前になる 医乳の 動物 かんかい のうけんかい かいかん しゅうしゅう アンドル・コンド かんかい かいかい しゅうかい はんかい しゅうかい かいかい しゅうかい かいかい しゅうかい

1	THE COURT: Let me ask you something. You
<b>2</b>	had D-4, the zoning ordinance of Sayreville, '73
3	marked.
4	MR. BERNSTEIN: I am not going to use it so
5	I can take that out.
6	THE COURT: This one marked D-4.
7	MR. BERNSTEIN: Thank you, your Honor. I
8	appreciate that.
9	THE COURT: Is that Sayreville '75?
10	MR. BERNSTEIN: Sayreville let's check
11	that. '74.
12	THE COURT: '74.
13	MR. BERNSTEIN: I didn't think you could
14	do that, pull them in and out. It makes sense.
15	THE COURT: Yes, I could do it.
16	(The document was marked D-4 for Identification.)
17	Q I want to show you the zoning ordinance of the
18	Township of Sayreville and ask you to identify it. Is
19	that the 1974 ordinance, Mr. Chadwick?
20	A Yes. This was the ordinance that was in effect until
21	1976 of the Borough of Sayreville.
22	Q Prepared by whom, sir?
23	A Myself.
24	Q Thank you.
25	THE COURT: Could I see both of you for a

	3		
The state of the s	4 5 6 7 8		
	6		
	7		
	8		
	9		
1	0		
1	1		
1	2		
- 1	3		
1	4		
1	5		
1	6		
1	7 8		
1	8		
1	9		
2	0		
2	1		
2	2	-	
2	3		
2	4		

minute before we get started?	
(Discussion had at side bar.)	
Q he ordinances that you have prepared and the	
master plans that you have prepared while working for E.	
Eugene Oross, those plans were made by you, is that correct	
rather than the organization?	
A They're made by the organization under my supervision.	
Q You were the principal planner for each of the	
zoning ordinances and the master plans that we have discuss	eđ
before the luncheon break?	
A Correct.	
Q You weren't working under someone else's super-	
vision in your organization?	
A Correct.	
Q Have you prepared any subdivision or site plan	
layouts for either of the plaintiff's parcels?	
A No.	
Q Do you know whether or not public sanitary sewers	
would be necessary for the development of either of the	
subject parcels?	
MR. KLEIN: Your Honor, I think, we were	
THE COURT: I'm sorry. Read the question.	
Let him read the question back.	

THE COURT: I think, you asked that.

(Last question read by the reporter.)

1

2

3

7

8

9

15

16

17

18

19

20

21

22

23

24

25

	MK.	DERI	ISTEI	.N : 1	. may	IIav	/e.					
	THE	COUF	T:	Well,	may	be	not	in	tho	se p	rec	is
word	s, bu	t hol	.d it	.a se	cond	. V	Vell	, go	ah	ead.	A	sk
agai	n ra	ther	than	spen	ding	tin	ne l	ook i	.ng	for	it.	

I could only speculate, Mr. Bernstein.

Fair enough. Do you know whether or not one could use septic systems or any of the alternative systems for effluent disposal in order to construct multi-family development on either of the subject parcels?

MR. KLEIN: Alternative to what?

MR. BERNSTEIN: I think, I would hope that, Mr. Klein that chapter 199 speaks of alternative systems of sanitary disposal and if Mr. Chadwick isn't familiar with this term, I would be surprised.

THE COURT: He can answer, but that is a term of art.

MR. KLEIN: Then you're limiting it to the term as it is applied in chapter 199?

MR. BERNSTEIN: It is septic systems or the alternative systems as spelled out in the state statute.

THE COURT: All right.

I do not know.

Do you know if the subject property has enough percolation for septic systems?

70	_	-3 - ·-	1.4	1	
Α		ิสดท	• 🛨	know	٠.

Q Did you testify that there was a reduction in the amount of acreage that was designated for multi-family development between the 1972 and the 1978 master plans?

A No, I don't believe so. I testified that I couldn't make a precise determination because of the substituting of the areas in the most southerly part of the township from an office research to a, I believe, it is your 2B zone.

Q Do you know how many acres were designated in the 1972 master plan for multi-family development?

## A No.

Q Do you know how many acres was designated in the 1978 plan for multi-family development?

A It is shown in table 19 of the master plan, and, yes, I do.

Q Do you know how many multi-family units could be built if the 1972 master plan was implemented?

## A No.

Q Is it your -- strike that.

Do you know whether or not the master plan of 1978 and the zoning ordinance showed the same areas as designated for multi-family development?

A I didn't understand the question.

Q You know the areas in the 1979 master plan where multi-family development is recommended?

1	A Yes.
2	Q Do you know the areas in the 1978 zoning ordinance
3	where multi-family development is permitted?
4	A Yes.
5	Q Those are the same areas, aren't they?
6	A Approximately.
7	Q And was it your testimony that you could not tell
8	if the densities proposed in table 19 strike that
9	whether or not the number of multi-family dwelling units
10	shown in table 19 of the master plan was or was not correct?
11	A Correct, dwelling units.
12	Q I suppose it would be your testimony that in some
13	instances it is understood plain lands would be developable
14	and in other instances they would be not developable, is
15	that correct? A The supposition is correct
16	Q Is it not a fact, Mr. Chadwick, that in preparing
17	a master plan and a zoning ordinance a municipality is
18	required to take into account the zoning of its neighborhood
19	municipalities? A Yes.
20	Q And, I believe, that's a requirement for the land
21	use element of the master plan?
22	A It is required to consider it.
23	Q Now, Mr. Chadwick, can you tell us on which map
24	you located the Dodge Estate, which is located in Chatham
25	Township and I believe Madison Borough?

25

And, I believe, it is the circle at the top of J-l that indicates the Dodge Estate?

Α Yes.

Can you tell us, sir, what the zoning is for that portion of the Dodge Estate, which is in Madison Borough? I don't recall the precise zoning district designation in terms of letters or numbers. It is essentially an office park type of zoning. I do not recall the letter designations of the district.

Do you know when the Dodge Estate was first zoned for an office park designation?

No.

Do you know whether or not the office designation for the Dodge Estate in Madison Borough came before or after the zoning which permitted bi-conditional use office development in Chatham Township?

> MR. KLEIN: What zoning permits office biconditional use in Chatham Township?

MR. BERNSTEIN: I thought we had that testimony on direct examination, your Honor, way back when Mr. Chadwick testified about the permitted uses and the residential zones and there was one use which was conditional uses.

THE COURT: I don't recall specifically.

MR. KLEIN: I don recall. 1 MR. BERNSTEIN: Okay. I will spell it out. 2 THE COURT: All right. 3 MR. KLEIN: Okay. THE COURT: Why don't you show the, him the 6 zoning ordinance? MR. BERNSTEIN: I will do it a different way, 7 8 your Honor. 9 Do you know whether or not the Dodge Estate in Chatham Township permits any non-residential uses? 10 Α Yes. 11 12 And one of the uses is an office type of use, 13 bi-conditional use? Yes. It is my 14 recollection, I have not made an examination of the final 15 zoning amendments from Madison Borough as it affected the Dodge tract. 16 Would you say as a planner that permitting office 17 use on the Dodge tract in Chatham Township would be an un-18 19 reasonable use? Α I haven't made a 20 specific evaluation of the office use on the Dodge tract in Madison Borough. 21 With regard to Chatham Township, sir, would you 22 say that would be a reasonable or unreasonable use based 23 on the zoning in the adjoining municipality? 24 Again, I haven't made any examination of the tract of 25 Α

2 3 that tract of land. Q 6 I have no opinion to offer. 7 No opinion. Fair enough. 8 9 to the Dodge Tract in Madison Borough? 10 No, I do not. 11 12 13 Township? Α No. 14 15 master plan? Α 16 **17** evidence. A 18 19 20 21 master plan? 22 23 Evidence, your Honor. 24 THE COURT: Yes, I know it is. 25

land in context with Chatham Township. I have made an examination and reviewed the material contained in your master plan which addresses various facets of office development of Do you know if any application has been made? Do you know if any application has been made with regard Do you know if any application has been made with regard to any development of the Dodge tract in Chatham Were there any environmental maps in the 1972 Not that I recall. I believe, we have the 1972 master plan in I have it. You have a copy, Mr. Chadwick. I would like you

to look through that master plan and tell me if there are any soils maps or environmental maps of sorts in the 1972

MR. KLEIN: I believe, that was P-13 in

THE WITNESS: I have P-13 in front of me,

23

24

25

1 THE COURT: Okay. Get it back from him 2 before he leaves. 3 MR. KLEIN: I will get it back. Mr. Bernstein, I have reviewed the 1972 master plan, P-13, and reviewed it from the standpoint of maps contained 6 within the document and there is a single map entitled, 7 "Master Plan, 1972", and there is reference to studies and 8 information relevant to soil, but no other maps. The only 9 map within that document is the map following page 8 of the 10 report. And in either of these maps gives soil information 11 12 to the municipality? 13 There is only a map. 14 And that map does not give soil information? A Does not. 15 16 And there are no environmental or soils maps in 17 the report itself, correct? 18 A 19 20 21

No reference studies of soils and topography, but not include maps of soils or topography. And how many pages are devoted to the discussion of the environment or soils or any of those other environmental features? I briefly scanned Α the report, Mr. Bernstein, so the only thing I can respond to is on page 2. It refers to a series of studies that had taken place of the discussion, on page 1 and it recites

major emphasis was placed on the following, and it lists
the
on item D on/page, which is subpart of 2, states, "Analyze
the topography and other physical characteristics in
devloped areas."

Q Would it be a fair statement that those are only environmental references in the 1972 master plan?

A That's what I see, Mr. Bernstein. Only one that I can point to is the, that item, but I have scanned the booklet quite briefly. I wouldn't doubt it if you told me that was the only one.

Q I believe it is.

Now, Mr. Chadwick --

MR. KLEIN: Your Honor, I would say that the master plan is evidence of what is contained, about environmental matters it contains.

MR. BERNSTEIN: I think that is a quaint comment in view of the fact that over a third of Mr. Chadwick's testimony, direct testimony was a compete recitation --

THE COURT: Okay. Let's go.

MR. BERNSTEIN: Okay.

Q Now, Mr. Chadwick, looking at the 1972 master
plan from the prospective of 1980, would you say that the
1972 master plan was deficient with regard to environmental
istudies information and maps, or would you as a planner

say that the 1972 master plan if presented to a planning board today would be an acceptable job from an environmental standpoing?

MR. KLEIN: Your Honor, I really don't understand the question.

MR. BERNSTEIN: The problem is, if it does, the master plan has eighty-three pretty different colored maps in it for the P. R. effect that it has on planning boards and the public in general, or does it have the basic substantive information, the studies that were required to go into a master plan. That is the thrust of the question.

THE COURT: He is saying from the prospective of 1980. You know, I hate to put words in the witness' mouth. If he said yes, I would be significantly surprised because Mt. Laurel and Oakwood have come out --

MR. BERNSTEIN: I am just looking at the environmental issues, your Honor.

THE COURT: Okay. Okay, but still Oakwood has come out, but any way, I will allow the question.

Q I am talking from prospective 1980, the 1972 master plan proper insofar as environmental studies and environmental information?

1	
3	
4	
5	
6	
7	
8	
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	

A It is obvious it is not because the soil studies
published by Morris County and the conservation studies
<pre>in Trenton weren't available until the mid 1970's. And I         ing am answer/the question, the report was to present exactly</pre>
what was done in 1972 not having in hand all of the refer-
ence material that is referred to at page 1, was simply,
oh, hand it to the planning board in 1980, would be one
major resource material that cannot possibly be addressed
to the 1972 plan, that is, the soil information.

Q Does the 1978 master plan address itself to soils in Chatham Township?

A Yes.

Q Does it address itself to topography?

A Yes.

Q Does it address itself to development limitations?

A Yes.

Q Does it address itself to steep slopes and wetlands?

A It refers to all of those subjects.

Q Would you agree that the 1978 master plan is superior to the 1972 master plan insofar as environmental information is concerned?

A I don't know. I can't conclude that because the 1972 plan refers to a lot of studies, analysis absent the soils information analysis of one plan versus another.

I would assume, yes, the state of the art progressed,

but I can only, I could only really give a definitive statement knowing exactly what was done in 1972 and to what depth.

Q You're saying that looking at both of these documents you can't tell me which is superior from an environmental standpoint?

A The document marked P-13 references all of the study material done prior to the publication of the conclusion in that report.

The 1978 plan, the 1978 plan marked J-2 in evidence carries with it a great deal of the background study material that the 1972 plan simply does not contain.

The first 62 pages are background information. Up through page 97 of the report, which is 117 pages long is background studies and conclusions and the last 17 pages is recommendations.

If you tear off the 17 pages of this booklet and the booklet, I don't know how many pages the other one has, and you want to weigh the two, the 1978 plan would weigh more than the 1972 plan. But other than that, I can't offer you any comment opinion.

I am not trying to be evasive. I do not know precisely the analysis that is referred to in the 1972 plan. I do state to you and stated it to the court already that the availability of the soils survey was not there. It is a

2		
2		
3		
4		
5		
<b>)</b>		
6		
5 6 7 8		
8		
9		
10		
11		
12		
13		
14		
15		
16 17		
17		
18		
19		
20		
21		
22		
23		
24		

major	input	as re	eferenc	e in	the	1978	plan.	But	to wh	nat
you're	e askir	ng me	to giv	e you	u a	profe	ssional	l opi	inion	which
is										

Q Superior? A A better plan from the standpoint of the environmental considerations as it affects future plan uses.

Q Then you couldn't -- A No, with the materials at hand the opinion is worthless.

Q Fine. Now, when was the soils survey from Morris County initially published?

A Preliminarily 1974, I believe. That is the best recollection.

Q That means the 1972 master plan could not possibly have taken that into account, correct?

A I don't see how.

Q Now, do you know of anything contained in this master plan on either the environment or any other issue that you can tell us definitively is false and untrue?

MR. KLEIN: What? I don't understand the question, your Honor.

MR. BERNSTEIN: The question is simple,
Mr. Klein. For whatever reason, he has challenged
the 1978 master plan and claims it is invalid.
I raise an issue that shouldn't be before the
court. But here he is challenging the 1978

master plan.

I want to know if Mr. Chadwick can point to anything that is untrue that is contained in this master plan. I think it is a totally valid question.

THE COURT: I will allow it.

MR. KLEIN: Your Honor, while Mr. Chadwick is reviewing it, just for clarification. My recollection of our challenge to the validity of the master plan is to the effect that the conclusions are not supported by the data therein contained. And if that's the question that Mr. Bernstein is driving at, I think, that's the question he ought to ask.

MR. BERNSTEIN: I think, I can ask the question. If he wants to ask -- excuse me, your Honor, but I would --

THE COURT: I will allow the question.

MR. BERNSTEIN: I will point out to the court,
I will accept a stipulation from Mr. Klein that
he has no argument with any of the statistics or
any of the maps or any of the charts in the master
plan, and he has no proof that any of that statistical or data information is untrue, then I will
with draw the question.

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

MR. KLEIN: I am not going to stipulate.

Α I was waiting. I thought you were in conference.

> THE COURT: The question is, is there anything in the master plan that is definitively untrue?

THE WITNESS: In terms of the factual statements or the presentation of the factual data, population for the 1970 census, acreages within existing residential zone categories, acreage within various land use types statistics of that sort, I don't disagree with. I have no reason to disagree with them.

How about the environmental information as to 0 steep slopes, wetlands, flood plain and soil types? The environmental maps I consider beginning with exist-Α ing development, which is a plan entitled, "Existing development, February, 1978," following page 17 of the '78 master plan, I have no reason to doubt the extent of development as indicated on that plan.

The map entitled "Topography, March, 1978," is a generalized topographic survey of the town. Its source to the United States Geological USGS maps. There are, as I said, a generalized topographic survey of the township which is available in more detail from the township's own aerial survey maps, topo survey maps.

The accuracy of the map is dependent upon the accuracy

of the USGS maps. My experience is they give general indications of topographic conditions within a community and can only be relied upon as to that degree.

The soils map, which is entitled, "Development Limitations," is following page 15. Its source to the USGA soil survey service. It appears to be a reasonably accurate reflection of what is contained in the source material.

I would say that there are some generalizations or consolidations of soil districts because of the very fine details that's required. But I would say it is a reasonably accurate indication from a planning standpoint to give a municipality, the planning board a feel for soil types, one area versus another.

- Q So would it be fair to say that there are no areas, factual areas of the master plan that you as a professional planner have found to be inaccurate or untrue?
- A In their general sense I have no dispute with the factual information contained in the '78 plan.
- Q I would like to ask you whether or not you as a professional planner agree or disagree with the following statement, which is found on page 46 of the state development guide plan. It is entitled, "Sensitive areas."

"Development should be avoided adjacent to the Great Swamp, Pierce Meadows and Troy Meadows."

Do you agree or disagree with that statement?

A I both agree and disagree. I agree from the standpoint of most general context. I disagree that it is not reasonable.

Q Well, I don't understand what you're saying, Mr.

Chadwick, when you say you agree and disagree. Could you explain it?

A If conditions were such that there was not a considerable and substantial development within and about those locations and considerable development pressure within those areas, I think, the statement could be made unqualified that they should be preserved to the maximum extent feasible.

The conditions aren't those that I describe. There is considerable development about and encroaching upon and has been historically. My experience specifically within Par-Troy Hills, of which you have questioned me considerably, is that the State of New Jersey would not support the township's position in the entire preservation of the Troy Meadows.

My experience in the Borough of Fairfield, which is involved, the Big Piece Meadows which the report shows a typographical error, they propose to relocate the Passaic River through the Big Piece Meadows. It has also been plan C. It still stays as Plan C, and it is yet to be approved and budgeted in any form and support an office industrial type of zoning in context with that relocation.

So the circumstances, one in generalities, I support the basic statement that the meadow land areas should be preserved to the extent feasible. But the development because of the meadowlands doesn't seem reasonable to say unqualified to support the statement in the context with the testimony I have given to this court relevant to the issues of Chatham Township.

Q Would you agree that municipalities should care-

Q Would you agree that municipalities should carefully regulate the development which occurs adjacent or in close proximity to either the Great Swamp or to the meadows area in Par-Troy Hills?

A If you mean regulate from the standpoint of specific development standards for, relevant to runoff or a type of use that has a high hazard material that could contaminate water, yes. All three areas have the common denominator, that being a surface water and ground water feature.

- Q As a planner would you have any problem in supporting high density housing adjacent to Troy Meadows?
- A In a specific location or any place about Troy Meadows?
  - Q Any parcel adjacent to Troy Meadows?

THE COURT: What do you mean by adjacent? Right next to it?

MR. BERNSTEIN: Next to it.

MR. KLEIN: Considering other environmental factors as well? Because the environmental con-

17

18

19

20

21

22

23

24

25

1

2

3

7

ditions affecting Troy Meadows and the Great Swamp are vastly different in terms of surrounding uses.

THE COURT: He is asking the question.

MR. KLEIN: Traffic plans.

THE COURT: He is answering. If he can answer, he can answer.

MR. KLEIN: Well --

If the question is intended to be any place on any of the peripheral areas to the Troy Meadows, I could not answer the question. I do not have knowledge of the entire periphery of Troy Meadows. I have a detailed knowledge of it within Parsippany-Troy Hills.

Q I am talking within Parsippany Troy-Hills. not interested in the Troy Meadows in other communities. Are there sites where you would recommend high density housing along the periphery of Troy Meadows?

In Parsippany-Troy Hills I would not recommend it. The areas that adjoin the Troy Meadows have had a nonresidential character on their westerly side. They are cut off on the northerly side by Route 80 and on the -excuse me -- on the easterly side have had non-residential character, the land fill areas. The northerly side is the boundary line of Route 80 and the westerly side land owned by the New Jersey Department of Conservation and Economic

就們一個的問題,這個學術的學科學的概念在其一個學術的學術的學術的學術的學術的學術的學術的學術的學術。

**25** 

of multi-family dwellings.

. 1	Development are areas that have been proposed to be develop
2	ed for third acre lots were abandoned because of the peat
3	bogs.
4	
	Whether I support high density development on the most
5	westerly side, I think, becomes academic because of the
6	knowledge know that the lands probably are undevelopable
7	without extremely costly subfoundations.
8	Q Isn't it a fact that for large amounts of Troy
9	Meadows it is adjacent to residentially zoned lands?
10	A Yes, it borders with/residential zone.
11	Q R-1 is that? A Yes.
12	Q And R-1 is forty thousand square foot lots?
13	A Yes.
14	Q And the balance is R-2 and R-3 zones?
15	A Yes.
16	Q Being to the west of the Troy Meadows?
17	A Yes.
18	Q And you would be against putting any multi-family
19	development in either the R-1 or R-2 or 3 districts?
20	A R-3 permits a form of multi-family. R-2 permits, also
21	permits multi-family.
22	Q The R-2 is adjacent, isn't it, to the Troy
23	Meadows? A It is not adjacent to it.
24	Not that adjacent to it. The R-1 does not permit any form
- 11	

1	Q How about the R-2? A It does not
2	either.
3	Q Was it your testimony on direct examination that
4	you received background material which was used in the
5	preparation of the 1972 master plan?
6	A We have background material of Chatham Township on
7	file in the office. I am not certain that those background
8	studies aren't in support of the 1972 plan refer to the
9	previous plan. I don't know if it was 1968 or '69, which
10	I had reviewed.
11	Q And did you receive them from Mr. Klein?
12	A No. They had been on file with our office for what-
13	ever amount of time.
14	Q Could you be any more specific in describing these
15	background studies? A There is a series
16	of studies dealing with existing land use housing, traffic,
17	et cetera. I reviewed them very briefly, considering them
18	historical in the year 1980.
19	Q And I show you what are background studies for the
20	1979 master plan and ask you if these are the studies that
21	you referred to?
22	THE COURT: The '78 master plan?
23	MR. BERNSTEIN: The only background studies
24	I am aware of. That's why I'm asking the witness
25	if these were the studies.

22

23

24

25

1	A In context with previous statements, no, these are not
2	the studies.
3	Q Do you know who prepared the background studies
4	for the 1972 master plan or the prior master plan that you
5	just referred to? A One is, I believe,
6	Catlett Associates, but I am not positive.
7	Q Do you have it with you? A No.
8	you took it away from me. '72 master plan.
9	Q I am talking about the, do you have the background
10	reports with you? A To that plan?
11	Q Yes. A No, I do not.
12	Q Now, you mentioned that the 1972 master plan
13	referred to extensive environmental studies?
14	A That's correct.
15	Q Would you tell us what the extensive environmental
16	studies are that are referred to in the 1972 master plan?
17	A On page 1 of P-13, the master plan studies were pri-
18	marily concerned with an analysis of the township's growth
19	and the direction and type of development which has occurred
20	since the last revision of the plans in 1967, which answers
21	my further previous question in terms of certainty. I

n answers Ι couldn't remember if it was '67 or '68. So the studies that I have are probably mid 1960's to a master plan booklet. And as I said before, I look at them in a cursory or historical context with primary consideration to undeveloped

areas.

Major emphasis was placed on the following. One, continuing the basic residential character of the township. Two, examination of the non-single family residential uses for the purpose of determining the need for and the appropriateness of such uses. This involved looking closely at present zoning for business office buildings, professional-institutional and garden apartment areas.

The board decided what has been happening in nonsingle family zones by the way of development shall be
considered research producers for non-single family development and request for variances or rezoning which will
allow non-single family uses of various parts of the township.

C, consider the depth and need for additional multifamily dwelling units in the township.

D, analyze the topography and/or physical characteristics on undeveloped areas. Evaluate plans and needs for expansion of municipal facilities, particularly regarding expansion of the sewerage treatment plan.

- 3, analyze street and traffic patterns and probable need for future street improvements.
- 4, consideration of local needs for additional parking and public land in general.
  - 5, particularly attention to residential area because

of unusual problems in that area.

The last statement following extensive deliberations and discussion of the above studies a proposed master plan was developed and a public hearing on the plan was conducted on June 26, '72. Comments made at the public hearing were carefully considered by the board and then determined that the plan as proposed should remain unchanged.

The master plan presented herein was adopted by resolution of the planning board September 18, 1972. And those are the statements preceding the '72 plan. And that is the basis of my conclusions and studies.

Q Isn't it a fact, Mr. Chadwick, that the only environmental study which was referred to is D, analyze the topography and other physical characteristices in undeveloped areas?

A Yes.

Q Isn't it a fact that you don't see discussion of topography and other physical characteristics other than a very cursory sense in the balance of this 1972 master plan?

A No, the report specifically states these are the areas of emphasis and that's the one, the point of emphasis.

Q Okay. A It is a few words. I do agree with that.

Q What I am asking secondly is, where in the master plan does it refer in detail to topography and physical

.

characteristics of the undeveloped areas?

A I don't believe I stated to you, I referred you to that section and I stated, if you told me that there was no other reference and your answer was, "I say that to you," and I agreed with you, then I don't doubt it.

Q And it was based on the language, "Analyzed topography and other physical characteristics in undeveloped areas," that you believed that there had been extensive environmental studies preceding the 1972 master plan?

A Correct.

Q Can you tell us what information on Chatham

Township that you obtained in presentation of your testimony today?

A The master plan of the

Township, 1972, the background studies that you have

referred to that are, as I classify them, as a historical

development and filed with our office. They precede the

1976 master plan revised statewide showing the allocation

report for New Jersey, a series of letters which are

identified. I don't recall the reference, but they're

before the court and they are relevant to the soil capacities

within the township.

The zoning ordinance of the municipality, ordinance 79-2, ordinance 2-79. The Morris County Soils Conservation Survey, the natural resource inventory report number one, topographic maps purchased from the township's engineers

office for the Green Village Road area, from the Loantaka
Creek or county park east and northerly to Shunpike. The
previous zoning map of the townshp, the allegations presented
to the court by Mr. Klein on behalf of the clients, a report
entitled, "Analysis of the Relationship of Environmental
Characteristics and land development of the township prepared
for Chatham Township by Dresner Associates, Summit, June,
'78.

- Q Supplied by Mr. Klein, I assume?
- A Yes. I am listing the materials that I have reviewed.
- Q I appreciate that. I just wanted to identify that particular document. Proceed.
- A And a memoranda to yourself from Robert Catlin & Associates dated 10/79 by Mr. O'Grady.

11/79 by Malcolm Casler Associates, unsigned.

- Q That was supplied by Mr. Klein as well?

  A I believe so, yes. And a report, planning report in the matter of Green Village Corporation versus Chatham Township prepared for Daniel Bernstein, Esquire, dated,
- Q I assume that was provided by Mr. Klein as well to yourself?

  A I believe so, Mr. Bernstein. I have no reason to believe otherwise. That's a list of the basic material that I reviewed or scrutinized prior to offering an opinion to this court.
  - Q Have you made any calculations or computations of

the amount of land north of Green Village Road which is in the flood plain?

A No.

Q Have you made any computations or calculations for the amount of land which is south of Green Village Road which is in the flood plain?

A No.

Q Have you made any computations or calculations on the amount of environmentally -- strike that. On the amount of soil with severe limitations either north or south of Green Village Road?

A No.

Q With regard to the proposed Shunpike bypass shown in the 1978 master plan, do you have any idea when it is expected to be constructed?

A No.

Q Do you know whether or not the municipality has made any plans for its construction?

A No.

Q Do you know whether or not the municipality has either acquired the land for the bypass or started condemnation proceedings?

A No, I do not.

Q Do you have any idea of the traffic volume which would exist on the bypass when and if it were constructed?

A The reason for the bypass, Mr. Bernstein, I believe there were specifications given relevant to traffic volumes and a specific section on this, what I referred to as the Shunpike bypass, but I do not have a recollection of an

2

3

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

CHAGWICK		
estimate a	of traffic flow on that road, no. And I can't	. say
for/certa	ainty whether it is contained in the '78 master	•
plan.		
Q	I'd ask you to turn to the land use plan in t	.he
1978 mas	ter plan just before page 100. You have the pa	ige,

Mr. Chadwick? Page 100?

Just preceding page 100.

## Yes.

Doesn't that show that the Shunpike extension follows the easement to the east of the subject property?

MR. KLEIN: In its entire course?

MR. BERNSTEIN: To the east of the subject property.

MR. KLEIN: Your Honor, the map doesn't appear to show that.

MR. BERNSTEIN: The map does show it and I would object, your Honor, to Mr. Klein testifying here. I would be very happy to cross examine him.

THE COURT: Look, both of you have done the same thing, but you're right, let Mr. Chadwick tell us.

The easement to the east of the subject property is the subject property, being the subject property.

Q The southern portion of it. I will clarify it. Let me show you what I am referring to, Mr. Chadwick.

25

1 There is an easement to the east of the southern property. Does not the land use map show that the proposed Shunpike 2 bypass would be along that easement rather than to the west 3 4 as you have shown on the map? 5 I'm sorry, Mr. Bernstein. Are you referring to the 6 line that I drew on J-1? 7 That's right. As compared to 8 the line shown on the land use plan of 1978? 9 True. And that they are Α 10 not exactly the same location? 11 No. What I'm asking you is whether or not the 12 bypass would be farther to the east from the southern 13 portion of the subject property. I am asking whether or not 14 that is true. Α Again you have lost me. Doesn't the land --15 Could 16 you rephrase the question? Maybe I can answer the question. 17 A Are you saying that the Okay. 18 dotted line showing the bypass in the '78 plan, okay? Is 19 not exactly or is different than the blue line that I have 20 drawn on J-1, and the difference being that the blue line 21 should have been right on that lot line shown as the ease-22 ment and it would be moved about a quarter of an inch slightly to the east, yes. 23

Q When you say a quarter of a inch, that is a hundred or a hundred twenty-five feet to the east?

1 I guess. Approximately, yes. If I recall correctly, 2 that map is, would be to five hundred. A We were scaling 3 Right. Q something before. 4 5 So you would agree with me that the line should 6 have been placed where the easement is shown, is that 7 correct? It should follow the Α 8 dotted line, if you like to make a correction. 9 Q Yes, I would like you to make the correction on 10 that. I think, that may be so that we don't have complete confusion, if you let me borrow --11 12 THE COURT: Let him do it with the red pen. 13 Α Fine 14 MR. BERNSTEIN: A red pen. THE COURT: I have a red crayon. All right. 15 16 Mr. Bernstein, if you would help by holding the map 17 and so we don't have too much lines, I'm starting with this 18 star that was an indication I made previously where my 19 interpretation of the sewer line stopped. 20 Q Right. Α Would you agree 21 that this is the alignment of Shunpike? Q Yes, sir. Α Follows in a fashion 22 23 like this and proceed northerly. Very good. Thank you. Proceed south-24 Q Α erly through that star. And again, I will initial it J.C. 25

Would you like that?

2 3

4

5

6

7

8

9

10 11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

That is all right. Thank you. The record will Q reflect it was done with a red crayon.

To describe it, I have drawn a red line on J-1 which begins where a previous blue line drawn by myself, a crosshatched field and follows a dotted parallel lines showing the base line which has been referred to, Mr. Bernstein, as an easement and then comes back to the blue line as it crosses Green Village Road and contains my initials.

Yes. Now, what's the relevance of the proposed bypass for an apartment zoning?

The bypass of Shunpike and Green Village Road intersection, in my opinion, is a significant planning proposal within the context of the master plan of Chatham Township. It proposes to be accountable to the traffic flow as a result of development within and without the municipality.

It also, in my opinion, creates s shifting of the activity centers within what I have called the Green Village Road neighborhood area and affords access to the lands on the north south direction from Green Village Road to the major traffic routes as identified in the master plan. Green Village Road area being an area in close proximity to existing and planned sewer facilities, having major multifamily development to the east, in my opinion, having a physical limitation in terms of the westward expansion of

higher density residential population being the county park along Loantaka Brook for the reasons stated previously to the direct question and I stated them in response to your question.

Q Well, what's the matter with putting one family homes -- strike that.

First, we are, I believe, from your testimony roughly a thousand, between five hundred and a thousand feet from the Shunpike extension?

A No, I don't believe we measured that one. I thought we were measuring sewer lines and we were measuring approximate distances from the apartments. If we did Shunpike, Shunpike represents --

Q I don't remember, Mr. Chadwick. I'd have you measure that now. It is one I forgot. If you could measure first from the northern parcel to Shunpike at the road, at Green Village Road.

A Being the bypass.

Now, you have been interchangeably using bypass and Shunpike.

Q Yes, sir.

THE COURT: All right.

A I guess it is -- wait a minute -- what have we got?

Two inches. There is about a thousand feet on the thousand.

Somewhat less than a thousand on the parcel north of Green

Village Road to the Shunpike bypass and we got less than an inch --

Q Yes. A Something less than five hundred

1

3

4 5

6

7

8 9

10

11

12

13

14 15

16

**17** 

18

19

20

21

22

23

24

25

feet and more than four hundred feet from the bypass to the traffic, the land on the southerly side.

Mr. Bernstein assisted me in determining the measurements.

Q The fact that the bypass is going to be constructed does not in and of itself mandate multi-family development on either of the parcels, does it, Mr. Chadwick? I told you, in my opinion, it was one of the components that led to my conclusion that that area possesses significant development potential in this context with the master plan of this township, Chatham Township it was completely compatible in terms of the findings both as I reviewed them, natural constraints as well as man made facilities to serving the area.

No, itself does not mandate anything. In context with all of the findings that I believe you questioned me on and agreed the findings, particularly of the base data, my conclusions differ than the conclusion of the municipality.

The existence of a major road in and of itself does not require that a municipality zone for something other than one family homes, isn't that true?

Practically, Mr. Bernstein, I would agree with you. Theoretically I would agree with you. Practically the circumstance in many, many cases is the reverse. And if you recall, I stated to Mr. Klein in response to whatever question, an analysis between the freeway system as it crisscrosses

New Jersey and the following development both in terms of residential, commercial industrial and new road systems within municipalities and the following development that takes place.

Q You wouldn't expect that if the subject parcels were rezoned to multi-family uses, that it would buffer the adjoining parcels to the west from any of the effects of the Shunpike, would you?

A I didn't understand the question.--

- Q I will phrase it again.
- 11 | A -- at all.
  - Q You wouldn't suggest as a planner, would you, Mr
    Chadwick, that if the subject parcels were rezoned to a
    multi-family use that that multi-family use would buffer the
    parcels to the west of the subject property from the Shunpike?
    A Buffer? I don't know how you are using the term "buffer"?
    How do you mean buffer?
  - Q Well, as a professional planner, I'm sure you could give a good definition of the term.
  - A I certainly can. I don't understand in what context in your question.

THE COURT: Buffer in use.

- Q Buffer in use, of course.
- 24 A Buffer from what?
  - Q You wouldn't be making that argument then, is that

correct?

A I don't understand it in the question. I couldn't make the argument, if I don't understand the question. Certainly I agree with that question.

Q Now, you testified on behalf of Bernards Township in the case of the Austin Company versus Bernards Township, didn't you? You want me to refresh your recollection?

A Yes.

Q All right. Did you testify in 1978 in a case for a Mr. Richard McMannis who at the time was the municipal attorney for the Township of Bernards in a case in which he represented the plaintiffs, the Austin Company, Red Devil and others?

A I remember the case, yes.

Q And you testified? A I remember testifying.

Q One of the reasons that you testified was because you were the planner of the community which was adjacent to the property my client owned in Bernards Township, namely, the Warren Township Municipal Planner, correct?

A Correct.

Q And I ask you if you remember making the following statement or something similar thereto. Page 116 of the transcript of June 7, 1978.

"QUESTION From a planning point-of-view is the presence of a gasoline filling station incompatible with large-lot residential zone?

5

"ANSWER Not in consideration of the comprehensive plan in question in dealing with the area. The gasoline station would be a non-conforming use.

"In terms of the residential development the fact that is there and it is non-conforming and adjoining the highway in my judgment is not a prerequisite that the area is no longer suited for residential development. Because in itself, its magnitude or its extensive development in context with this area of both Warren Township and Bernards Township would mean that the ripple effect of one single use at the intersection of a major highway and an accessory road would require all lands both immediate and to the interland to be consistent with the gasoline station, in my opinion, that logic doesn't follow.

"The area has a rural-residential character established in Warren Township and it has a rural-residential character in my opinion, in Bernards Township. That is the character of the area.

"The gasoline station is an exception to that general statement."

Then the question, "QUESTION Does the rural-residential zone in Warren Township abut Interstate 78 at any point?"

And your answer, "ANSWER Rural-residential zone is on both sides of Route 78, approximately to 85% of its alignment through the municipality."

"ANSWER Not in consideration of the comprehensive plan in question in dealing with the area. The gasoline station would be a non-conforming use.

"In terms of the residential development the fact that is there and it is non-conforming and adjoining the highway in my judgment is not a prerequisite that the area is no longer suited for residential development. Because in itself, its magnitude or its extensive development in context with this area of both Warren Township and Bernards Township would mean that the ripple effect of one single use at the intersection of a major highway and an accessory road would require all lands both immediate and to the interland to be consistent with the gasoline station, in my opinion, that logic doesn't follow.

"The area has a rural-residential character established in Warren Township and it has a rural-residential character in my opinion, in Bernards Township. That is the character of the area.

"The gasoline station is an exception to that general statement."

Then the question, "QUESTION Does the rural-residential zone in Warren Township abut Interstate 78 at any point?"

And your answer, "ANSWER Rural-residential zone is on both sides of Route 78, approximately to 85% of its alignment through the municipality."

I'd ask if you made these statements or similar statements in the Austin Company case?

MR. KLEIN: Your Honor, before that question is answered, I think, it is necessary for your Honor, who I assume did not, was not involved in this case and myself, to understand something more about the nature of the case.

The thrust of the question, the plan that was in issue and all other factors which would make any kind of an answer to those questions in the context in which they were asked and answered meaningful to anybody aside from Mr. Bernstein, who apparently read the transcript.

THE COURT: If he asks a question that doesn't mean anything to me, I'm not going to pay any attention to it regardless of the answer.

I take it it has some relationship to the concept of the word buffer.

MR. BERNSTEIN: More than buffer, the road, your Honor. We are talking about a parcel that is adjacent to I-78, that the witness recommended for residential development on an acre, actually on a three acre lot.

THE COURT: You left the subject matter of the buffer for the bypass or --

MR. BERNSTEIN: I left that into the area of whether or not highways mandate something other than residential construction.

THE COURT: Well, you know, as long as it is going to be tied in later on so it makes some sense.

MR. BERNSTEIN: Okay.

THE COURT: I will allow it. We have gone past three o'clock. Are you going to be long?

MR. BERNSTEIN: I will just finish on this transcript of the one last thing, your Honor.

THE COURT: It is kind of difficulty, you know, I like to be fair to these planners. They're in a difficult situation.

MR. BERNSTEIN: There is no question about the problem we attorneys have is when a planner testifies. It is very difficult in a vacuum to get anyone to say.

THE COURT: I think, Mr. Bernstein is trying to play Perry Mason.

MR. BERNSTEIN: You're right. It is not only difficult, you hopefully try to get prior inconsistent statements.

THE COURT: To get an attorney to admit he is wrong too is probably equally or more so than

a planner. If a planner is wrong and the attorney are wrong, I know more about the former than the latter.

Let's do this. Let's stop and let him refresh his recollection as to what happened in the Austin versus Bernards case and we will start again. I have the next date as April 1st.

MR. BERNSTEIN: Right.

MR. KLEIN: That's correct.

THE COURT: Okay. All right, thank you.

- 0 0 0 -

I, Earl C. Carlson, certify to the foregoing.