ML-Horris County Fair Housing Council
V. Boordon

May 21, 1979

- Lincoln Park

Transcript of Depositions F Alan Marlach - Direct Examinarion by Mr. Scangarella

pq. 27

ML000937 S

SUPERIOR COURT OF NEW JERSEY LAW DIVISION - MORRIS COUNTY DOCKET NO. L-6001-78 P.W.

MORRIS COUNTY FAIR HOUSING
COUNCIL, MORRIS COUNTY BRANCH
OF THE NATIONAL ASSOCIATION FOR
THE ADVANCEMENT OF COLORED PEOPLE
and STANLEY C. VAN NESS, PUBLIC
ADVOCATE OF THE STATE OF NEW JERSEY,

ML000937G

Plaintiffs,

-vs-

DEPOSITION OF:

ALAN MALLACH

BOONTON TOWNSHIP, CHATHAM TOWNSHIP, CHESTER TOWNSHIP, DENVILLE TOWNSHIP, EAST HANOVER TOWNSHIP, FLORHAM PARK BOROUGH, HANOVER TOWNSHIP, HARDING TOWNSHIP, JEFFERSON TOWNSHIP, KINNELON BOROUGH, LINCOLN PARK BOROUGH, MADISON BOROUGH, MENDHAM BOROUGH, MENDHAM TOWNSHIP, MONTVILLE TOWNSHIP, MORRIS TOWN-SHIP, MORRIS PLAINS BOROUGH, MOUNTAIN LAKES BOROUGH, MOUNT OLIVE TOWNSHIP, PARSIPPANY-TROY HILLS TOWN-SHIP, PASSAIC TOWNSHIP, PEQUANNOCK TOWNSHIP, RANDOLPH TOWNSHIP, RIVERDALE BOROUGH, ROCKAWAY TOWNSHIP, ROXBURY TOWNSHIP and WASHINGTON TOWNSHIP,

Defendants.

BEFORE:

GERARD J. RICHARDS, a Notary Public of the of New Jersey, at the Morris Township Municipal

KNARR - RICHARDS, ASSOCIATES

CERTIFIED SHORTHAND REPORTERS
OFFICES IN MORRISTOWN & NEWTON

10 PARK SQUARE MORRISTOWN, N.J. 07960 539-7150 BOX 241,R.D. 5 NEWTON, N.J. 07860 383-2866 Building, Morris Township, New Jersey, on Monday, May 21, 1979, commencing at approximately twelve o'clock noon.

## APPEARANCES:

THE PUBLIC ADVOCATE
BY: VERICE M. MASON, ESQ.,
Attorneys for the Plaintiffs

MESSRS. SCANGARELLA & FEENEY
BY: FRANK SCANGARELLA, ESQ.,
Attorneys for the Borough of Lincoln Park



GERARD J. RICHARDS Certified Shorthand Reporter

#### KNARR - RICHARDS, ASSOCIATES

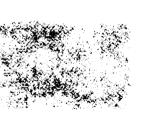
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**5** 

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Witness	Direct
ALAN MALLACH	
Bu. Mr Scandarella	2



A L A N M A L L A C H, having been previously sworn is recalled and testified as follows:

MS. MASON: Initially I would like to ask that Mr. Scangarella will agree that Lincoln Park will pay the cost of Mr. Mallach's deposition here today and the pro rata share of his travel expenses.

MR. SCANGARELLA: It's my understanding that Mr. Mallach's fee for depositions is \$40 an hour and I agree to pay Lincoln Park's share of that fee together with the program travel time.

### DIRECT EXAMINATION BY MR. SCANGARELLA:

- Q Mr. Mallach, who was it that engaged your services in connection with this action?
- A It was the Department of the Public Advocate.
- Q And when was it that you were so engaged? A I don't recall exactly when the formal engagement would be. It would be sometime the latter part of 1978.
- Q And is there any formal agreement

  Determine the Public Advocate?
- A I believe there is an exchange of correspondence.
- Q Does that exchange of correspondence spell out the scope of the services you are to provide?

A Certainly not in detail. Perhaps in a very general way but not in detail.

Q In a general way what are the services to provide the Public Advocate?

A Well, as I understand them the principal service, of course, is to testify on behalf of the Public Advocate at the trial and to do so in two regards.

One is in the so-called maxi-trial to testify on the issues of least cost housing and overzoning and the second is in the individual or mini-trials to testify on the zoning ordinance and related features of the zoning of each of the Defendant municipalities.

Q Now have you undertaken any studies to prepare you in connection with the scope of your services?

A Well, I have done a number of studies. The most substantial would be the analysis of each of the different zoning ordinances.

The second would be a continuing series of visits to different parts of Morris County.

A third would be an analysis of different site development requirements and standards for the purpose of preparing my least cost housing report.

Q Does the scope of your services involve the question of the definition of the region?

A No, sir.

Q Does the scope of your services involve the question of whether or not a given municipality is a developing municipality?

A No.

undertaken, to what extent, if at all, did you rely upon or determine the question of environmental constraints in connection with development in a community?

A I have not analyzed that in a general way at all. What I have done in terms of environmental constraints is in the process of the field reviews and specific site analyses I have referred to certain standard sources, principally the Morris County Soil Survey for site specific analyses.

Q May I assume, however, that it was your assumption that the property, that there was developable land in the community --

**GIR/** 

Generally.

COTT

Q Generally speaking?

Yes.

Q I take it that to a certain extent you by were bound/or you were aware of the developable acres to the statewide regional allocation plan set forth

	Mallach - direct 5	1
1	that each municipality would have available?	
2	A That's correct.	
3	Q And are you familiar with the number in	
4	Lincoln Park? I believe it's 395 or thereabouts.	
5	A I really don't remember. That may well be.	
6	Q But you would assume that that represent	ed:
7	the developable land within that municipality?	
8	A That's correct.	
9	Q Do you become involved in the number of	
10	units that the municipality should provide for	
11	pursuant to an allocation plan?	
12	A I have not up to this point. I do not really	
13	expect to.	
14	Q You are dealing with least cost housing	
15	standards then? A That's correct.	
16	Q What was the purpose of the field visits	; 🛊
17	A The purpose of the field visits was to	
18	determine, the principal purpose was to determine	
19	whether if a municipality had a zone in which not	
20	r least cost but at least perhaps moderately cost,	
21	moderately expensive housing or multi-family generally	7
22	at whatever standards was available to determine	
23	whether the land that met that zoning category was	
24	first, available, even theoretically, for development.	•
25	Q You mean vacant?	

	A	Vacan	t. A	nd sec	ond,	if v	acant	, whet	her i	t
a o di nasia.	repres	ented	at lea	ast a	plaus	sible	oppo	rtunit	y for	
	develo	oment,	that	it wa	s not	t obv	iously	cons	traine	ed
	in som	e fash	ion, e	enviro	nment	ally	or of	herwi	se.	
		Q	Did	you m	nake s	such	field	visit	s in t	the
	Borougl	n of L	incol	n Park	:?					
	A	Yes.								
		Q	On ho	ow man	y occ	casio	ns die	d you	make :	those
	visits	?		A		One.				
٠.		Q	And	for w	hat p	perio	d of t	ime w	ere yo	วน
	involve	ed in t	that s	tudy	or vi	isit?		- -		
	A	It's l	nard t	to tel	l wit	h an	y spec	cifici	ty. *	
·	would q	guess a	bout	an ho	ur.					-
		Q	What	part	of t	the c	ommuni	ty di	d you	
	inspect	<b>t?</b>		A		Perh	aps I	would	refe	r to
	the map	<b>?</b> ?								
		Q	Plea	ase.			A		This	is
	the of	ficial	Morri	is Cou	nty r	coad :	map.	The a	reas o	of
·	Lincoln	n Park	that	we lo	oked	at w	ere ba	asical:	ly alo	ong
	260 A	rook R	oad, N	Main S	treet	t, Bo	onton	Turnp	ike an	nd
	SINU Partie	nter o	E town	n gene	rally	7. I	did n	not do	any	
	COL:	g in th	ne noi	rthern	part	t of	the to	own wh	ich i	5
	marked	as the	e bog	and V	'ly me	eadow	s on t	the ma	p.	
		Q	Was	your	inspe	ectio	n site	e spec	ific?	
	A	To a	degree	e, yes	•					
		represe developin some Borough A  visits: involve A  would of the map the off Lincoln continuous co	represented  development,  in some fash:  Q  Borough of L:  A Yes.  Q  involved in the would guess are  Q  inspect?  the map?  Q  the official  Lincoln Park  A rook Rook  A r	represented at leadevelopment, that in some fashion, or the control of the contro	represented at least a  development, that it was in some fashion, environ  Q Did you m  Borough of Lincoln Park A Yes.  Q On how man  visits? A  Q And for w  involved in that study A It's hard to tel  would guess about an ho  Q What part  inspect? A  the map?  Q Please.  the official Morris Countincoln Park that we low  incoln Park that we low	represented at least a plaus development, that it was not in some fashion, environment Q Did you make seems Borough of Lincoln Park?  A Yes.  Q On how many occurrence of the control of t	represented at least a plausible development, that it was not obv in some fashion, environmentally  Q Did you make such Borough of Lincoln Park?  A Yes.  Q On how many occasion visits?  A One.  Q And for what perion involved in that study or visit?  A It's hard to tell with an would guess about an hour.  Q What part of the coinspect?  A Perhothe map?  Q Please.  the official Morris County road Lincoln Park that we looked at we have a contract that we looked at we have a contract to marked as the bog and Vly meadow Q Was your inspection.	represented at least a plausible opposed development, that it was not obviously in some fashion, environmentally or one Q Did you make such field Borough of Lincoln Park?  A Yes.  Q On how many occasions did visits?  A One.  Q And for what period of the involved in that study or visit?  A It's hard to tell with any spector would guess about an hour.  Q What part of the communities inspect?  A Perhaps I the map?  Q Please.  A Perhaps I the official Morris County road map.  Lincoln Park that we looked at were be a center of town generally. I did not seen the community of the town generally. I did not seen the country in the northern part of the town marked as the bog and Vly meadows on the Q Was your inspection site.	represented at least a plausible opportunit development, that it was not obviously cons in some fashion, environmentally or otherwi  Q Did you make such field visit Borough of Lincoln Park?  A Yes.  Q On how many occasions did you visits? A One.  Q And for what period of time w involved in that study or visit?  A It's hard to tell with any specifici would guess about an hour.  Q What part of the community di inspect? A Perhaps I would the map?  Q Please. A the official Morris County road map. The a Lincoln Park that we looked at were basical rook Road, Main Street, Boonton Turnp the center of town generally. I did not do Tooking in the northern part of the town wh marked as the bog and Vly meadows on the ma Q Was your inspection site spec	represented at least a plausible opportunity for development, that it was not obviously constrained in some fashion, environmentally or otherwise.  Q Did you make such field visits in the Borough of Lincoln Park?  A Yes.  Q On how many occasions did you make the visits?  A One.  Q And for what period of time were you involved in that study or visit?  A It's hard to tell with any specificity.  Would guess about an hour.  Q What part of the community did you inspect?  A Perhaps I would refer the map?  Q Please.  A This the official Morris County road map. The areas of the community and the map?  Q Please.  A This the official Morris County road map. The areas of the community and the map.  A This the official Morris County road map. The areas of the community and the community

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1	Q What sites were you looking at?
2	A Well, there were four specific sites that I
3	wanted to at least get an idea of. Those are the
4	areas that were designated in the ordinance and on the
5	zoning map as TR or townhouse, GAR or garden apartment,
6	PRD or planned residential development and LMSC for
7	low-moderate income senior citizens development.
8	Q So that your inspection of the community
9	was geared to property that had been zoned for
10	specific multiple family uses?
11	A That was the principal purpose, yes.
12	Q In connection with the inspection of
13	the TR site, what was your conclusion?
14	A The TR site was the most difficult one for us
15	to inspect because it's not, the characteristics are
16	not readily visible from the road and unfortunately,
17	it was raining rather heavily at the time so discretion
18	discouraged an effort to actually walk the site.
19	It appears to be on an irregular site with
20	mostly wooded sandwiched between the railroad tracks
21	and Boonton Turnpike. But probably developable at
22	reast in part. I would estimate there are about
23	twenty acres there.
24	Q What do you recall in connection with the

ection with the The PRD site is a site PRD site? Α

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24

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Mallach - direct 1 located more or less in a strip along the Montville 2 town line, if memory serves, with narrow frontage onto 3 Pine Brook Road. It appears to be part of a golf 4 course and it struck me as being low lying, part of 5 it may be developable and part of it may have water 6 or drainage problems. 7 Again, the other question is whether the access 8 along Pine Brook Road is adequate for intensive 9 development in its present state of maintenance and I believe there is roughly 50 acres in that 10 repair. 11 zone. And LMSC zone? 12 The LMSC zone is an open area that is presently 13 Α being farmed, some kind of a nursery operation, I 14 believe, along Boonton Turnpike. It's about, I believe 15 I estimated thirteen acres. 16 Did you form any general conclusions in Q 17 terms of the developability of all of these sites? 18 The most readily developable, assuming the 19 mer is willing to sell, because it is in use, is the 20 21

roadways?

A Well, that site has the most straight forward servicing situation. There are some complications potentially with the other two sites.

There appears to be, there appeared to be existing buildings along parts of the frontage of the TR site which might make for difficulties in getting access or acquisition of the site. And so the zone has frontage but the developable part of the zone may have, may not have frontage.

Again, I was not able to determine that with precision.

- Q I take it that you have not examined tax maps on the property.
- A That's correct.
  - Q This was a general impression?
- A Exactly.
- Q Okay. A So the LMSC site clearly has a good quality frontage. As I say, the PRD site has frontage but the adequacy of that road for the kind of development that's proposed is questionable.
- Q You mean the width and structural

  A Width, structural capacity

  Condition, yes.
- Q I understood your answer when you indicated that you conducted an analysis of each zoning ordinance, your analysis of site development standards, is that an analysis of the zoning ordinance and

1	development standards that were applicable to each
2	specific zone? A No, over and above
3	that. There was an analysis of the specific standards
4	in each zone. In addition, in order to prepare the
5	general standards for least cost housing that appear
6	in the general part of my report I did an analysis of
7	a generalized nature for that based on other standards
8	in the literature such as the HUD standards and an
9	analysis of what might be called user requirements
10	for site development.
11	Q The other standards in the literature,
12	besides HUD standards, what other standards did you
13	rely upon? A Well, there are a variety
14	of standards. The principal source that I used was
15	the Urban Planning and Design Criteria by DeChiara and
16	Koppelman, and I also
17	Q Can we go back to the Urban Planning
18	and Design Criteria, is that a text?
19	A It's a reference book, it's a compilation.
20	Q What's the date of that reference?
21	Well, it has been updated regularly. I think
22	my edition is '76.
23	Q Is that a standard and acknowledged
24	text in the field? A Yes.
25	Q A Bible as it were, of development

Mallach - direct

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Standards?

A I don't know if it's a

Bible. I'd say the closest thing to a Bible in this

field is the document known as the Minimum Property

Standards.

- Q The MPS? A Yes.
- Q That's the HUD MPS?

A That's right, when dealing with specific properties. The Planning and Design Criteria is a much more broad gauge kind of thing. In other words, it has sections that deal with site development, it also has sections that deal with population projection methods and broad mapping techniques.

It's a much more general kind of thing.

- Q Beside the Planning and Design Criteria and the HUD MPS, what other standards did you consult or rely upon? A I also consulted the volume put out by the New Jersey Department of Community Affairs entitled, Residential Design Review or something to that effect.
- Q Is that study or text in connection with any specific housing program that the Department of Community Affairs administers?
- A No. It's a guide book, I guess you would call it, put out as an advisory service to local planning and zoning boards.

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	Q	Were	there an	y addi	tional	ones?	
A	Yes,	there is	s anothe	r one	which i	s enti	itled,
The l	Planning	and Des	sign Wor	kbook,	which	is a p	product
of ti	ne Princ	ceton Un:	iversity	Cente	r for t	Jrban a	and
Envi	ronmenta	al Plann	ing whic	h is p	art of	the so	chool
of a	rchitect	ure.					

Q I take it that was likewise a more of a general text. A No, that's more specific to housing development. It operates at three levels. One part deals with neighborhood planning, neighborhood scale; the second part deals with site layout; and the third part deals with interior layout of developing units.

Q Is that it?

A I believe so.

that you relied upon more particularly in development of the analysis of the site development standards for each municipality?

A Well, the site development standards are generalized. I think as I think as I mentioned in the report the HUD standards

Ware relied upon principally for the floor area requirements. The density standards that were developed in this report are not based on these reports but were derived by working forward from a series of functional

Among all four studies was there any one

		Mallach - direct	13
1		requirements for the different housing types. The	∍y
2		were then verified or confirmed against standards	that
3,		appeared in these reports.	
4		Q All right. Beside floor area standa	ards
5		and density standards what other critical standard	ls
6		did you deal with? A There are lot	width
7		or frontage requirements. There are parking requi	ire-
8		ments, there are open space requirements.	
9		Q On the open space requirements what	
10		studies did you rely upon, if you know?	
11		A I didn't rely on any additional studies be	/ond
12		the ones I referred to.	
13		Q I take it from your answer that the	open
14		space standards were derived from all of the stud	ies?
15		A Yes. They are not meant to be open space	
16		standards in the sense that you say the open tota	1 ,
17		space for a community or region are such, this de	als
18		more specifically with site specific	
19	na Son William (designatur)	Q More or less function.	
20		Functional, yes, within the context of a	
21		<b>Rect</b> ic development and based, as I believe I	
22		previously testified, in earlier depositions, on	the
23		existence of other open space in the community as	well
24		Q The HUD MPS standard is one of seve	ral
25		standards for floor areas promulgated or defined	or

Mallach - direct

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A No. Those a promulgated by HUD.

Q HUD promulgates no other standards for floor area? A That's correct.

Those are the standards for floor area

Q That's a funding standard I take it.

A Well, funding and insuring in that they apply to those developments that HUD is actually providing direct subsidies for as well as that housing coming under the conventional FHA programs where HUD's role is to insure a conventional mortgage.

Q One of your analysis of the TR zone, and I don't know that it was the general analysis that you did or whether it was applicable solely to Lincoln Park, you discussed the practicality of establishing a zone with a density of ten units to the acre.

And in that analysis you determined that twenty percent of the property or twenty percent of that given acre could be set aside for recreation purposes.

Do you recall that?

kesa .

Is it your feeling that 8,000 to 9,000 square feet, which represents twenty percent of an acre, would be adequate for ten families for recreation

and open space purposes?

A Well, it's not that it would necessarily be adequate for all of their possible recreation and open space purposes, but it would be adequate for that part of the total recreation and open space function which common open space in a small to medium size development would be expected to serve.

In other words, the development, the open space in the development does not exist in a vacuum. It exists in the context of two other forms of open space. One is the fact that the individual families in the townhouses each have a private yard which performs certain functions. And the second is that the townhouse in turn is located within a municipality county, the like, which provide other larger scale open space facilities for the use of the residents.

So in that context it is adequate.

Q I didn't have any specific recollection that you factored in the amount of area for private yards, maybe you can help me on that.

This appears on page 5 of the least cost housing study, the typical lot here would be 18 by 100. The individual house would probably take up 34 feet of that 100 foot lot depth. So assuming, let's say, a 25 foot frontage, you would have a rear yard for each

townhouse	that	would	be	approximately	40	by	18.

Q That would be the privacy yard?
That's correct.

Q I didn't understand that.

I can assume that in your study that sets forth examples of land use provisions in the Lincoln Park ordinance that are considered exclusionary, the discussion in connection with residential building lots was an analysis of that which is provided under the current ordinance and not that which has already been built upon or improved?

A That's correct. This deals with the ordinance provisions, so if, for example, there are areas that have been built under smaller or larger lots than those provided by the ordinance that would not be --

- Q Part of your analysis.
- A That's correct.
- Q It would be, I assume, a planning consideration, however, that if hypothetically a large and substantial number of lots that were at the smaller and of lot sizes --
  - Developed lots.
- Q -- developed lots that in terms of a balanced zone scheme that there would have to be some weight given to the number of additional small lots

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Well, it's hard to say. There is nothing social Α or economic or dynamic about small lots. So if, for example, a municipality had an additional area that was suitable for a small lot development, and in any event has a reasonably arrived at least cost housing fair share goal, part of which should be met by small lot housing, then the existence of small lot development would not necessarily have a significant bearing.

that would be constructed under any ordinance?

I think what I'm asking you is in considering the least cost housing responsibilities or goals of any municipality, the statutory obligation to have a balanced zone scheme and plan is a concurrent obligation with the obligation to provide a municipality's fair share of least cost housing.

Α Yes.

And to the extent that a balanced zone scheme and plan is a factor, that which has already been developed is something that would be considered planner in addressing the question of balance? Oh, it would be considered, certainly. All of existing land uses, residential, commercial and so forth.

And you have not, of course, considered that in part of your study?

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	ll .

A	-	I have	not	attempted	to	do	a	new	master	plan
for	the	Borou	gh.							

- Q You have not addressed that question?
  That's correct.
- Q You don't know how many lots in Lincoln Park, for example, are under 5,000 square feet or under 10,000 square feet?

## A That's correct.

Q Likewise I would assume that in addressing the question of balance the, is the more demographic the economic status of people in that community, the demographics of the community would be a pertinent consideration?

A In theory, yes. But in practice that's a difficult thing to deal with in certain regards. I think certainly to the degree that housing type and demographics are very closely linked.

One relates to the other?

Yes, in that people of certain household houses, in the life cycle and so on, tend to occupy n types of housing rather than others, that is

certainly a fact. And I think most planning authorities will agree that a municipality should provide for a balance of housing types as one means of dealing, approaching the demographic balance.

Q So that I would assume that a municipality that was, as it were, demographically a low-moderate income blue collor community, whether or not that community had developable land, that the demographics of that community would have to affect upon that community's fair share allocation?

A It might. And certainly as I have testified before that one factor that does go into many fair share plans, and I believe legitimately so, is a factor that deals with the relative level of wealth in the community.

Q If a municipality had an imbalance of middle and upper income housing types, would that be a consideration in the fair share allocation plan?

A I wouldn't characterize the housing types and income. I think you would have to look at separate factors, housing, one of single family versus two

done appropriately on the basis of the actual income distribution of the households in the community and certainly the latter would be, is the kind of indicator of wealth that I referred to and would be a factor.

family versus townhouse versus garden apartments is

one type of analysis. The analysis of income would be

Q I take it that a planner would have to

an additional financial burden in terms of school

children that might result from the construction of

a substantial number of low-moderate income household

units?

A I think that fiscal

capacity can be a factor in a fair share analysis,

although it has been my experience from a practical

standpoint it's a great deal more difficult to come

up with a fair and agreed upon measure of fiscal

capacity than some people might believe.

In principle, it's logical, in practice it's very difficult. Of course, in the final analysis these municipalities will be receiving additional tax ratables from additional housing so that the capacity to provide additional services will be there.

Detween the tax ratable and the cost of providing services, including educational services, is a minus quantity I take it that consideration would have to tored in by a planner.

That's a very difficult issue. I think certainly municipality should not be backing off a legitimate fair share goal on fiscal grounds. How a municipality should relate its fair share objectives on the other hand it becomes difficult because just the statement

2	it has to plan for the future.
3 4	Q If one were to analyze the fiscal
4	capacity of the municipality, I take it the level of
5	income, it would be a factor that would be considered?
6	A The personal income?
7	Q Personal income.
8	A That would be a factor.
9	Q Would the tax ratable, the tax rate
10	be a factor? A You would have to look
11	at the tax rate in context. You can't take your tax
12	rate out of context just by itself because it can
13	mean different things in different communities. You
14	have to look at the tax rate and the per capita
15	expenditures and the trends in those.
16	Q The per capita expenditures for taxes?
17	A No, for different governmental services that
18	are supported by taxes. You have to look at such
19	things in the school district as both the per pupil
20	expenditure and the current expense to see what kind
21	of trends are taking place. You have to look at the
22	Frend in the ratable base in the community.
23	Q Would you look at capital debt in the
24	community? A You would look at capital
25	debt, certainly.

it shouldn't use it as a backing off its fair share,

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Mallach - direct

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Mailach - dilect	2
Q Would you be persuaded or would you	
consider, for example, that a community would be fa	ced
with doubling of its tax rate as a significant fact	or
in fiscal capacity to pay off some capital improvem	ents
that were constructed in the municipality such as a	
sanitary sewer system?	
A Again, these things come into play at differe	nt
levels of specificity.	

We are not dealing with absolutes, I Q understand that.

For example, I think sort of a general when you are talking about fair share goals, and soning ordinances and so on, these things are objectively not really relevant, although some fiscal measure could conceivably be built about the fair share plan, I'm not saying that's out of the question.

Once one gets down to the level of detail, the municipality is saying this is a fair share and now we have to figure out how to plan in the best way to e our obligations in the best way possible, then eve fiscal planning should be a part of that planning.

Now in terms of something like a sanitary sewer, you have to look again, the reason why it's so difficult to factor in fiscal planning is because you

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Mallach - direct 23 can never take one thing, pull one thing out of the sort of witches' brew of fiscal circumstances and look at it out of context. The question with the sanitary sewer, if a municipality is going to undergo a substantial outlay for sewers the question is what is this likely to mean in terms of future development, does this create additional opportunities, for example, for development of commercial and industrial office ratables that might offset the costs, what is the

You would be projecting the anticipated Q ratables? Well, you have to as part of a fiscal plan, you do the best job you can. But you have to make some kind of projections.

long range fiscal effect on this.

When a community goes into a substantial capital investment such as a central sanitary sewer system and sells bonds we have to assume, do we not, that the capacity of that community to meet the bonded indebtedness is something that's been studied by financial experts and it would be part of the prospectus and the sale of those bonds? Right, one would hope so.

One would hope so. And that if that analysis did not factor in an additional burden, tax burden, to meet the service requirements of 500 to

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BAYONNE.

1 1,000 additional household units, that would have 2 some significant impact upon that community's 3 ability to retire its debt service, would it not? It might. It's very speculative. 5 Finally, I think you would be persuaded, 6 I take it also, Mr. Mallach, by our hypothetical blue 7 collar community with a high tax rate and anticipated 8 increase in its capital debt if that municipality were 9 perhaps the highest or next to the highest community 10 in terms of tax rate and actual tax payments per household unit, would you not? 11 That again would be a factor as all would be 12 factors. 13 That's all I have. MR. SCANGARELLA: 14 Thank you very much for the discussion. 15 THE WITNESS: Thank you. 16 17 18 19 22 23 24

Mallach - direct

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1 SUPERIOR COURT OF NEW JERSEY LAW DIVISION - MORRIS COUNTY 2 DOCKET NO. L-6001-78 P.W. 3 MORRIS COUNTY FAIR HOUSING COUNCIL, et al, Plaintiffs, 5 - vs -CERTIFICATE 6 BOONTON TOWNSHIP, CHATHAM 7 TOWNSHIP, CHESTER TOWNSHIP, et al, 8 Defendants. 9 10 I, GERARD J. RICHARDS, a Certified Shorthand 11 Reporter and Notary Public of the State of New Jersey, 12 certify that the foregoing is a true and accurate 13 transcript of the deposition of ALAN MALLACH, who 14 was first duly sworn by me, at the place and on the date hereinbefore set forth. 15 16 I further certify that I am neither attorney 17 or counsel for, nor related to or employed by, any of 18 the parties to the action in which this deposition 19 was taken, and further that I am not a relative or an 20 employee of any attorney or counsel employed in this nor am I financially interested in the action. 21 22 23 A Notary Public of the \$tate of New 24 25

Dated: 6/9/79