MI- Morris County Facu Housing Council
V. Boonton

WALLEY PARTY

-Rockaway

Transcript of Deposition upon oral Examination of Mary E. Brooks

ML 000956 \$6

pg. 84

SUPERIOR COURT OF NEW JERSEY LAW DIVISION - MORRIS COUNTY DOCKET NO. L-6001-78

MORRIS COUNTY FAIR HOUSING
COUNCIL, MORRIS COUNTY BRANCH:
OF THE NATIONAL ASSOCIATION FOR
THE ADVANCEMENT OF COLORED:
PEOPLE and STANLEY C. VAN NESS,
PUBLIC ADVOCATE OF THE STATE OF:
NEW JERSEY,

DEPOSITION UPON ORAL EXAMINATION OF MARY E. BROOKS

Plaintiffs,

-VS-

BOONTON TOWNSHIP, CHATHAM TOWN-SHIP, CHESTER TOWNSHIP, DEN-VILLE TOWNSHIP, EAST HANOVER TOWNSHIP, FLORHAM PARK BOROUGH, : HANOVER TOWNSHIP, HARDING TOWN-SHIP, JEFFERSON TOWNSHIP, KINNELON BOROUGH, LINCOLN PARK BOROUGH, MADISON BOROUGH, MENDHAM BOROUGH, MENDHAM TOWN-SHIP, MONTVILLE TOWNSHIP, MORRIS: TOWNSHIP, MORRIS PLAINS BOROUGH, MOUNTAIN LAKES BOROUGH, MOUNT OLIVE TOWNSHIP, PARSIPPANY-TROY HILLS TOWNSHIP, PASSAIC TOWNSHIP, PEQUANNOCK TOWNSHIP, RANDOLPH TOWNSHIP, RIVERDALE BOROUGH, ROCKAWAY TOWNSHIP, ROXBURY TOWNSHIP and WASHINGTON : TOWNSHIP.

Defendants.



KNARR - RICHARDS, ASSOCIATES

CERTIFIED SHORTHAND REPORTERS
OFFICES IN MORRISTOWN & NEWTON

10 PARK SQUARE MORRISTOWN, N.J. 07960 539-7150 BOX 241, R.D. 5 NEWTON, N.J. 07860

BEFORE:

ROBERT MIRABELLA, a Certified Shorthand

Reporter and Notary Public of the State of New Jersey,

t the MORRIS TOWNSHIP MUNICIPAL BUILDING, 50 Woodland

Avenue, Morris Township, New Jersey, on Wednesday,

May 9, 1979, commencing at 11:15 a.m.

APPEARANCES:

CARL C. BISGAIER, ESQ.
Public Advocate of the State of New Jersey.

MESSRS. WILEY, MALEHORN & SIROTA By: FREDRIC J. SIROTA, ESQ. Attorneys for Defendant Rockaway Township.

MESSRS. SCANGARELLA & FEENEY
By: SUSAN NUSSBAUM, ESQ.
Attorneys for Defendant Lincoln Park Berough.

ROBERT MIRABELLA Certified Shorthand Reporter



1			INDEX	<u> </u>	
2	Witness		Dir	rect	
3° 4	III	BROOKS . Sirota		3	
5					
6					
7					
8					
9					
10		EΧ	HIBIT	<u>s</u>	
11					Page
12	DB-1	Miss Brooks' Discussion of			
13		dated March,			. 26
14	DB-2	Report, entit consisting of		alation,"	26
15 16	DB-3	"Preliminary to New Jersey			tv
17		Affairs"			29
18	DB-4	Miss Brooks' "Preliminary Characteristi	Report on I	Demographic	
19	i de la	New Jersey,"		- -	31
20	e Zantan				
21 22					
23					
24					
25					

2			New Yo	rk, New	York, s	worn.			
3		DIRECT	EXAMIN	ATION BY	MR. SI	ROTA:			
4.			୍ଦି କ	Miss Br	ooks, m	y name	is Ric	Sirota,	
5		Fred S	Sirota.	I'm a p	artner	in the	firm of	Wiley,	
6		Maleho	orn & Si	rota. I	repres	ent one	of the	defenda	nts
7		in thi	s matte	r, Towns	hip of	Rockawa	ıy.		
8			Are yo	u genera	lly fam	iliar v	ith thi	s matter	?
9		Α	The ca	se, yes.					
10	·		Q	And wha	t do yo	u under	stand i	t to be?	e de la companya de l
11		A ,	It is	a case b	rought	against	severa	1 townsh	ips
12		in Mor	ris Cou	nty as t	o the v	alidity	of the	ir zonin	g.
13		ordina	nces wi	th respe	ct to t	he abil	Lity to	produce	3
14		low ar	nd moder	ate inco	me hous	ing, p	rimarily	through	
15		the zo	oning or	dinance.					
16			କ୍	Have yo	u ever	b een de	eposed b	efore?	
17		A	In thi	s case?					
18			Q.	In any	case.		A	Yes.	
19	eve liter	Aug - Statement	Q	So you	underst	and gei	nerally	what an	
20		cra2	le positi	on is?		A	Yes.		
21			် ရ	Y o u und	lerstand	that ;	you are	under oa	th
22		A	Yes.						
23			Q.	And tha	t the q	uestio	ns I asl	you, yo	u
24		must 1	respond	to them	orally;	a.u.,	in orde	er that t	he
25		report	ter migh	n t ta ke d	lown you	ır test	imony?		
i									

MARY E. BROOKS, 310 West 106th Street,

. . And you understand that the testimony that this gentleman is taking down may be transcribed and may be utilized at the time of trial?

A Yes.

All right. At any time you don't understand a question, please ask me to explain it. If, because of my cold, you simply don't understand me, ask me to repeat it. And if Mr. Bisgaier should place an objection on the record, please don't answer until he completes his objection.

MR. BISGATER: That's where we have agreed to the waiver of objections until the time of trial for all these depositions in order to facilitate the questioning and answering.

MR.SIROTA: Off the record.

(There is a short discussion off the record.)

MR. SIROTA: Back on the record.

Q Where do you reside? A In

New York City.

Q In Manhattan? A Yes.

Q How long have you resided there, in Manhattan? A Six years.

	11	Brooks	- direc	et				5
1			Q	And	prior to th	at?	Α	In
2 .		Chicago	, Illir	nois.				
3	G/4 \$4.5		Q	In t	he Loop are	a?	A	No.
4			Q	In t	he City of	Chicago?	A	Yes.
5			Q	And	for how lon	g did you	live the	re?
6		A	Four ye	ears.				
7			Q.	And	prior to th	at?	Α	Columbus,
.8		Ohio.						
9			Q,	Did	you live in	Columbus	?	
10		A	Yes.			a servery of the servery		
11			Q	And	that was wh	ile you w	ere g etti	ng
12		your Ma	ster's?	?	A	Yes	•	
13			Q,	How	long were y	ou there?		
14		A	Two yes	ars.	I'm sorry.	Less the	an that.	
15			Q	And	prior to th	at?	Α	It
16		was son	newhere	arou	nd two year	s.		
17			Q	And	prior to li	ving in C	olumbus,	Ohio?
18	ı.	A	St. Lou	ıis,	Missouri.			
19			Q	And	did you liv	e in the	City of S	t.
20		Louis?		A	Yes.			
21			Q.	For	how long a	period of	time?	
22	AND STATE OF THE S	A	I don't	t rea	ally remembe	er. I thi	nk it was	less
23		than a	year.					
24			Q	And	prior to th	at?	A	Still-
25		water,	0klaho	na.				

1	21.5	Q	Was that whi	le you we	re in	colleg	e?	
2	A	Yes.]	I also grew u	p in Stil	lwater	•		
3		Q	Did you live	in Still	water	from t	he t	ime
4	of your	birth	until		A	Yes.		
5		Q	you went	to colleg	e and	throug	h	
6	college	?	A	Yes.				
7		ର	Have you eve	r lived i	n a su	ıburban	are	a?
8	A	No.						
9		Q	What does ex	urban mea	in to y	rou?		
10	A	Beyond	suburban are	a.				
11		Q.	Would exurba	n encompa	ss rur	al are	as?	, T
12	A	I think	t it could, y	es.				-
13		,	MR. SIROTA:	Off the	record	1.		
14			(There is a	short dis	cussio	on off	the	
15		record.	.)					
16	·		MR. SIROTA:	Back on	the re	ecord.		
17		Q	All right.	Have you	ever]	Lived i	n	
18	an exur	rban are	ea?	A	Around	a met	ro-	
19	politar	area?						
20		ର	Yes.	A	No.			
21	ENAN &	Q.	By whom are	you prese	ently e	employe	d?	
22	A	Suburba	an Action Ins	titute in	n New ?	York Ci	ty	
23	and the	e Center	r for Communi	ty Change	e in Wa	ash in gt	on,	
24	D.C.							
۱.		O.	Would vou de	scribe S	.A.T.?			

1		A	Suburos	in Actio	n Instite	ate is a	non-	proi	10
, 2		organiz	ation i	involved	in resea	arch and	plan	ning	on
3		hou sin g	; issues	for lo	w and mod	derate i	ncome	per	sons.
4			Q,	Is it f	air to sa	ay they a	are a	n ad	vocate
5	: :	entity	?	A	Yes, the	y are.			
6		•	Q ,	And wha	t is the	ir goal?			
7		A	To expa	nd hous	ing oppor	rtunitie	s for	low	and
8		moderat	e incom	ne and m	inority p	persons.			
9			Q	How man	y employe	ees do ti	ney h	ave?	
10			You are	smilin	g. If I	can assı	ıme t	hat	means
11		you don	it know	ı an exa	ct number	r, I wou	ld ac	cept	an
12		approxi	.mate nu	umber.	A	Les	ss th	an a	d ez en,
13		full an	d part	time.					
14			ଢ	And wha	t is your	r positio	on wi	th S	.A.I.?
15		A	I'm dir	ector o	f researd	ch and pi	lanni	ng.	
16			Q.	Is the	expertise	e you are	e len	ding	the
17		plainti	ffs in	this ma	tter and	your ap	peara	nces	as
18		an expe	rt at t	rial wi	thin the	ambit of	f you	r re	spon-
19	3W	sibilit	ies wit	ch S.A.I	.?	A		Yes,	it
213	PA	84	Q	How did	you bec	ome invo	lved	in t	h is
22		matter,	meanir	ng this	piece of	litigat	ion?		
23		Α	I was a	asked by	the Depa	artment	of Pu	blic	
24		Advocat	es to	e an ex	pert.				
25			Q	By whom	1?	A		Mr.	Bisgaie

1		Q	When was	this?		A	I
2 3 4	have n	o idea. second		AIER: Go	off the	record	for a
5			(There is	a short	t d isc uss	ion off	the
6		record	•)				
7			MR. SIRO	TA: Put	this on.		
8	A	My bes	t guess is	the end	d of last	year.	
9			MR. BISGA	AIER: I t	think it	was	
10	A	Yeah,	the end of	last ye	ear or ear	rly in	179.
11			MR. BISGA	AIER: Sh	nortly af	ter Jud	ge
12		Muir e	stablished	that ex	cpedited a	sche dul	
13		for ex	pert repor	rts.		a de al la	
14		Q.	Approxima	itely wha	at percen	tage of	your
15	time i	s devot	ed towards	s your en	mployment	with S	.A.I.?
16	A	50%.					
17		Q	You were	emphatic	e. Is the	at a fo	rmal
18	arrang	ement,	50% of you	ur time?		Α	Yes.
19		ୃତ୍	Where is	the Cent	ter for -	- is it	
20	Company	ty Cha	nge?	А	Yes,	it is.	It's
21		hington	, D.C.				
22		Q	Where is	it loca	ted, spec	ificall	y?
23	A	1000 W	isconsin A	Avenue N	orthwest.		
24		Q	And is t	hat fund	ed by any	specif	ic
25	entity	or fou	ndation?		A	It i	s

PENGAD CO., BAYONNE, N.J. 07002 - FORM 2046

1	Tunde	a by a	number of I	ounds crom	s and co	ontiacts.	
2		Q	Such as?		A	I I	
3	don't	know.					
4		Q	You don't	know the	names	of any of	
5	the f	oundat:	lons th at fu	nd the Ce	nter fo	r Community	
6	Change	e?	A No	•			
7		Q	Do you kn	ow the nam	mes of	any parties	
8	the Co	enter i	for Communit	y Change	contrac	ted with,	
9	which	contra	acts presuma	bly form	the bas	is for suppor	t?
10	A	Not 1	that I could	be sure	of.		
11		Q	Do you kn	OW		A	
12	should	d expla	in to you t	hat my in	volveme	nt with the	
13	Cente	r for (Community Ch	ange is w	ith a s	pecial profec	t
14	set u	p thro	igh the Cent	er for Co	mmunity	Change.	
15		Q	What is t	hat projed	ct?		
16	A	It is	s the Nation	al Citize	ns' Mon	itoring	
17	Proje	ct on (Community De	velopment	Block	Grants.	
18		Q	And what	does that	projec	t do?	
19	A				-	nd subcontrac	ts
20			• • •			monitor and	
21	* , evalu	in Na	nmunity deve				
22		Q	What do y			tor"?	
23	A	Revi	ew and evalu				
24		Q				upon block	
٥.	grant	appli	cations?	Α	Yes,	they do.	

9

Q Do you or does the center work with any
such groups in New Jersey? A Yes, we do.
Q Which groups? A There is a
group in Newark, the exact name I don't know, and a
group in Bergen County.
Q And are these groups composed of low
and moderate income persons? A In
some instances, or they are involved in coalitions
where low and moderate income persons are involved in
those coalitions or organizations that represent or
advocate on behalf of low and moderate income persons
Q My question was related specif ically to
the Newark and Bergen County group people. You under
stood that? A Yes. I answered it that
way.
Q Is the center a non-profit corporation?
A Yes, it is.
Q And does the center have a specific
goal, a reason to be? A Yes. I'm
set a good spokesman for the Center for Community
* * * It works with citizens groups basically to
enable them to influence the direction of development
in have a greater influence on the cities in which
they live.
Q You use the word "cities." Is that a

The

Ι

Did

Yes.

I don't

specifically chosen word, or do you mean municipal 1 Municipal entity. 2 entity? Other than the groups in Newark and 3 Bergen County relating to commenting on or having a 4 5 voice in HUD block grants, does the center work with 6 any other groups in New Jersey? 7 Center for Community Change works with a number of 8 organizations on its own and through other projects. 9 The project with which I am involved is not working with any other groups in New Jersey officially at 10 this point. 11 Unofficially? 12 13 technical assistance to groups, should they call and request that, and there may have been an occasion 14 where we would have worked with a New Jersey group. 15 Which groups? 16 would not know if that had happened. It would have 17 been a field staff that would have provided that 18 technical assistance and responded to it whatever 19 How many employees -- excuse me. you finish your answer? 22 How many employees does the Center for 23 Α Community Change have? 24 know. 25

1			<mark>କ</mark>	Approxi	mately.		Ä		I
2		really	have a	bsolutel	y no idea.	The p	project	for	which
3		I work	ed has	seven em	ployees.				
4			୍ ର	Other t	nan your pr	roject	, what	invol	lvement
5		does t	he cent	er h ave	in New Jers	sey?	. A		I
6		don't	know.						
7			Q.	Has the	center had	any :	involve	ment	in
8		Morris	County	?	A	·I	don't k	now.	
9			Q	Has you	r project h	nad anj	y in v ol	vemer	nt in
10		Morris	County	?	A	Not	t that	I car	1 8
11		recall	•				2 		
12		·	Q.	Has the	center or	any of	f your	8880	Lates
13		at the		*	involvemer		4.		
14		case?			No.				
15			Q		d above you	ır pari	ticipat	ion ·	in
16	-	this c			. have any	-	-		
17			•	esently?		A	Ye		
		new oc.	Q	_	that?			, sta	aff
18 19		mombor	•		informally				.
- A		1.1.1			ic City, ar				
20					ement. We				
21									
22					en County.				
23					organizatio			WILC	[]
24		come f	rom orga		ns in New .				
25	· ·			MR. SIR	OTA: I'm	sorry.	Could	you	read

answer, please?

About the coalition?

that answer back, please?

EMILLE

(The following was read by the reporter:

"ANSWER: We, staff members, are involved informally, I believe, with some groups in Atlantic City, and I don't know the nature of that involvement. We have been involved in litigation in Bergen County. We have a -- and

Q Could you explain the last part of that

staff a coalition of organizations, many of

which come from organizations in New Jersey.")

Q Yes. A About four years ago, Suburban Action initiated the creation of a coalition of civil rights and public interest organizations, which has been called the Coalition for an Equitable Region. That coalition has been involved primarily in the evaluation of community development block grants and working with the Tri-State Regional Planning Commission.

Q And are there groups located in New Jersey who are members of that coalition?

A There's not a true membership of the organization -- I'm sorry, of the coalition. There are organizations in New Jersey that are involved in the coalition.

1	Q Which organizations? A There
2	are number of them, and I could not possibly recall
3/	them: 11.
4	Q Which ones can you recall?
5	A The State Department of oh, gosh. This
6	isn't the right title. The State Commission on Human
7	Rights. It has another title.
8	MR. BISGAIER: Division of Civil
9	Righ ts.
10	A Division of Civil Rights is probably more
11	accurate and that may not be precisely true. The
12	Bergen County Coalition. There is a group there
13	are several legal services located in New Jersey that
14	participate in the coalition.
15	Q Which parts of New Jersey?
16	A One that I recall is from Essex County, I
17	think. I don't remember the others. A representa-
18	tive of the Department of Public Advocates often
19	comes
20	Q Who is that, any particular representa-
21	A It varies.
22	Q Is it an attorney? A Not
23	always.
24	Q Sometimes? A Yes.
25	Q Which attorneys? A Peter

PENGAD CO., BAYONNE, N.J. 07002 - FORM 2046

1	Buchsbaum has been the most actively involved.
2	Q Which non-attorneys? A Joe
3	Louis. There are other organizations. I don't
4	recall.
5	Q Any Morris County organizations?
6	A I believe there's a Morris County Fair Housing
7	Group that
8	MR. BISGAIER: I think the Fair
9	Housing Council.
10	A Fair Housing Council.
11	Q And who attends the meetings for the
12	Fair Housing Council? A I don't
13	remember.
14	Q How often are the meetings conducted?
15	A They are not regular. Possibly every second
16	or third month.
17	Q What litigation was S.A.I. involved
18	in in New Jersey? A Oh, we have been
19	involved in the Madison case, Bedminster case and
20	this one in Bergen County.
21	Q How long have you been with S.A.I.?
22	A Six years.
23	Q Were you involved in the Madison
24	case, personally? A Not really. I
25	sat in on a few depositions and attended some of the

1		court case	e, but I wa	is not involve	ed in the sense	OI.			
2		providing	any resear	ch or plannir	ng assistance.				
3		Q	Was S	A.I. a party	in that action	?			
4		A In	ay not use	words the sa	ime way you do.	We			
5		brought th	ne case, ou	r attorneys.					
6		Q	On bei	nalf of the in	idividuals?				
7		A Yes							
8		Q	Do you	have attorne	eys on the staff	fof			
9		S.A.I.?	A	We have an a	ttorney on reta	ainer.			
10		Q	And wh	no was primari	ly involved in	Oak-			
11		wood at Ma	dison on b	ehalf of S.A.	I.?				
12	A At that point, we had a staff of attorneys								
13		and there were at least two attorneys that were							
14		involved in that case, and Paul Davidoff.							
15		Q	What!s	Mr. Davidoff	's position wit	th			
16		S.A.I.?	Α	Executive di	rector.				
17		Q	And wh	nat was S.A.I.	's position in	the			
18		Madison ca	se?	A	I don't unde	rstand			
19	arije e z wije e e	that quest	ion.						
20		Q.	Did S.	.A.I. have a p	hilosophical or	r			
21		intellectu	al positio	on which they	brought with the	hem			
22		and caused	them to 1	represent the	plaintiffs in	th at			
23		matter?	Α	We agreed wi	th the plainti	ffs			
24		in the ser	se that we	e felt Madisor	n was exclusions	ary.			
25		Mr. Davido	off is an e	expert witness	; .				

Well.

And to the

Q Are you familiar with the writings of 1 Mr. Davidoff? Somewhat. 2 How would you categorize your position 3 with respect to his writings? Are you in agreement with him? Do you disagree completely? 5 MR. BISGAIER: Any specific writing 6 in mind? 7 A It would be impossible for me to categorize 8 that generally. I probably agree with some and 9 disagree with some others. 10 To the best of your ability, how wetld 11 you define or describe his position with resect to 12 low and moderate income housing and least cost 13 housing and the relevance of zoning ordinances with 14 respect to that type of housing? 15 I don't think I should categorize Mr. Davidoff's 16 position with respect to any of those. His -- to 17 the extent that I can categorize it, it is consistent, 18 I suppose, with the position of Suburban Action 19 20 Which is? 21 extent that jurisdictions have a responsibility to 22 participate in the provision of meeting regional 23 housing needs for low and moderate income persons. 24 The extent to which zoning ordinances prohibit or 25

Are there any articles or books by 2 Mr. Davidoff that you can point to with respect to ~ **3** which you either agree or disagree? MR. BISGAIER: In their totality? 5 MR. SIROTA: Yes. 6 I do not, at this point, want to do that with-Α 7 out reviewing a particular document. 8 9 What was S.A.I.'s position in the Bedminster case? Α Again, we brought 10 the case on behalf of certain plaintiffs. 11 And what was your involvement Q 12 I was not involved in that case case? 13 Was Mr. Davidoff involved in that 14 case? A I believe he was an expert 15 witness, and I'm not certain of that. I did sit in 16 on some meetings with respect to Bedminster, among 17 attorneys. 18 Were you involved in the Bergen County 19 No. By "Bergen County," you mean the one involving Mahwah, et al? Α Yes. 22 And that's the one that concluded, at 23 least at the trial level, in the last couple of 24

Α

months?

25

I believe so.

make that difficult, they should be revised.

	1	
	•	
	2	
	4	
	5	
	6	
	7	
	8	
	9	
1	0	
1	1	
1	2	
1	3	
1	4	
1	5	
1	6	
1	7	
1	8	
1	9	
2	6	The Park Street, Square, or other parks.
	1	н

23

24

25

Q	Your	position,	again,	was	director	of
research for	S.A.I.	.?	A]	Res ea	rch and	
planning.					*	

Q And planning.

What specifically do you do? A I supervise the research activities of the staff for Suburban Action Institute and many of the research and planning activities of the organization.

Q Do you have a research and planning staff that reports to you? A The staff is small enough that there are individuals on the staff that will be working on an aspect of a project or research activity, and with respect to their involvement with that project, I supervise them, yes.

Q Were there any members of the staff or, as a matter of fact, anyone else that worked on this matter with you? A There were two individuals that assisted in some compilation of data.



Who were they?

MR. SIROTA: Off the record.

(There is a short discussion off the

record.)

A These were persons whose last names I'm afraid I don't know. First names were Michele and Lew.

1		ର	Are they full time employees of S.A.I.?
2	A	No, the	ey are student interns.
3		୍କ	Where do they go to school?
4	A	I belie	eve Hunter College.
5		Q	Does a student intern mean it's a part
6	time jo	ob duri:	ng the school year? A Yes,
7	and son	netimes	it extends into the summer.
8		Q	They are paid a stipend to do this?
9	A	Yes, ti	hey are.
10		Q	What did Michele do? A Pri-
11	marily	take a	column of figures and do some percentag
12	for me.	•	
13		Q	Which column of figures?
14	A	The ide	entification of 1960 and 1970 housing
15	stock a	and the	proportion of that housing stock in
16	various	struct	ture types.
17		Q.	And this became a part of your second
18	report	, the Ar	pril report? A Yes.
19		Q	It's an appendix? A I believe
20	so.		
		ରୁ	Would you like to review your April
21	report'	?	·
22	ţ •		e rephrase that.
23			Would you review it? A I
24	h. 1 !	-	
25	perieve	2 10'S	the table on Page 53.

1		Q,	What else did	Michele	do?		
2		She wor	ked on the tak	ole iden	tifying	the pr	opor-
3	tion of	f non-wh	nite population	n relati	ve to t	he tota	1
4	popula	tion.					
5		Q	What did she	lo speci	fically	with r	espect
6	to that	t table	?	A	Again,	she cal	cu-
7	lated p	percenta	ages.				
8		Q	And what page	is that	table?		
9	Α.	42 and	43.				
10		Q	By the way, wi	ill you	supply	me the	last
11	names -	the f	full names of t	the two	persons	that w	orked
12	for you	1?	A Yes I	will.			
13		Q	What else did	Michele	do?		
14	A	That wa	as it.				
15		Q,	Do you know wh	nat year	she's	in at	
16	Hunter	College	e?	A	No, I d	on't.	
17		Q,	Do you know ho	ow old s	she is?		
18	A	No.					
19:		Q.	What was the	other pe	erson's	name?	
20		Lew.					
21			Lew?	A	(Witnes	ss nods	head
22	in the	affirma	ative.)				
23		Q	L-o-u?		Α	L-e-w,	I
24	believ	e.					
25		Q	Is he a he or	she?		A	He.

variety of -- the base data figures from the census

What were the other documents?

What did he do?

22

Worked

. A

They collected a

Brooks - direct

specifically?

and some other documents.

1

22

23

24

A

2	by public agencies in New Jersey.
3	So that I understand, they were students
4	who worked for the Public Advocate, who prepared or
5	gathered basic numbers from public records?
6	A Yes. They prepared nothing. They merely
7	collected the basic data, copied it and made it
8	available to me.
9	Q How was it directed to your attention,
10	the information they gathered?
11	don't understand that.
12	Q Well, did they send you a letter saying
13	enclosed is the following information which you
14	requested? A In most instances, either
15	Mr. Bisgaier or Linda Heard mailed the material to
16	me.
17	Q Okay. Will you produce, please, at our
18	next deposition, that material? A I
19	believe it's already been made available.
20	Q Not to my knowledge, in the form that
21	20. I rected to you that specifically.
22	A Precisely the form it was made available.
23	Q The very documents that were directed
24	to you? A Yes.
25	Q Which, I assume, are raw data gathered
1	

Either New Jersey reports or reports prepared

1		and excised from various public documents?
2	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	Yes.
3		Q So they wouldn't be the documents
4		themselves, but, rather, the information gathered
5		from those documents? A That is
6		correct, although frequently it was merely a duplicate
7		copy of a page from a report or a census book.
8		Q Okay. Will you produce those letters
9		or whatever they may be? A They were
10		not letters.
11		Q Transmittals? A And
12		they have already been produced, made available.
13		Q All right. If they have been made
14		available, in the next room are the documents which
15		have been made available. Would you go through those
16	<u> </u> 	and advise us as to which were directed to your
17		attention or which were gathered by the students and
18		then directed to you? A I can do
19	2000 3000 10	that. Yes, I can do that.
20.		Q Thank you. We will take a break now
24		to enable you to do that.
20		MR. BISGAIER: Well, is that necessary?
22		
23		THE WITNESS: Am I wrong on this?
24		MR. SIROTA: All I'm asking for I
25		can make her go through every one of those

3 3 3 4 4 5

damn documents, but what I think would be
more sensible, if she could produce the records
that were directed to her, then I'll know
what was directed to her.

MR. BISGAIER: They were mailed to counsel with the initial expert report that was sent. It was Xeroxed and sent to all counsel.

Q Have you seen a copy of the initial expert's report that was directed to the attorneys for the defendants? A The one that I prepared?

MR. SIROTA: Mr. Bisgaier, which report are you referring to? Are you referring to the initial report in response to Judge Muir's --

MR. BISGAIER: Mary's initial expert report was mailed. With it was sent a Xerox copy of numerous census information. I'll get you a copy at the next time we meet.

MR. SIROTA: Are you referring, Mr. Bisgaier, to the documentation that was attached to the March 17, 1979 report of Miss Brooks?

MR. BISGAIER: Yes.

March, 1979 report, your report, as I received it.

It's in two parts, two stapled parts. The first is on the Suburban Action Institute letterhead. It's a report. And the second part, the first page of which has a "I," with the word "Population," which was also directed, together with the first part, and I ask you whether that second part, the one where the first page says "Population," encompasses all information directed by the Public Advocate, gathered by their students or whomever to you?

A I believe it is not.

MR. SIROTA: Mark these for identification, please, and this is two items, the first item being Miss Brooks March, 1979 report, entitled "the Discussion of Fair Share Planning," prepared for Carl C. Bisgaier, and D-2, I guess, would be a document which had been clipped to that, but which is stapled separately the first page of which, on the top, has "I," with the word "Population," which consists of 37 pages.

(The documents referred to were received and marked DB-1 and DB-2 for Identification.)

	was DD-2 intended to be a
2	part of your March expert report, which is DB-1?
3	Do you want to look at them? A It's
4	submitted as an indication of the material which I
5	will draw from for additional analyses.
6	Q But you did not calculate any of the
7	numbers included in DB-2? A No.
8	Q Who did it? A As I recall,
9	there are none or very few numbers that are calculated
10	Those are numbers, as I mentioned, that were taken
11	from published public documents.
12	Q Who gathered them, and who calculated
13	them, as may be applicable? A As I
14	already indicated, they were students that were
15	working for the Department of Public Advocate's.
16	MR. SIROTA: Mr. Bisgaier, can you
17	supply me the names of the students who
18	gathered this information and/or calculated it
19	By "this," I'm referring to the information
20-	contained in DB-2.
21	MR. BISGAIER: Yes.
22	Q Did you rely upon the information
23	contained in DB-2 for your report, which is DB-1?
24	A Could I see DB-l again?
25	n That's the March, 1979 report.

A No, I did not.

Q Did you rely upon that information for your april, 1979 report, entitled "Preliminary Report on Adjustments to New Jersey Department of Community Affairs, a Revised Statewide Housing Allocation Report for New Jersey"?

A I'm sorry.

Could you repeat that question?

MR. SIROTA: Do you want to read it back?

(The following was read by the reporter:

"QUESTION: Did you rely upon that information for your April, 1979 Report, entitled 'Preliminary Report on Adjustments to New Jersey Department of Community Affairs, a Revised Statewide Housing Allocation Report for New Jersey'?")

MR. BISGAIER: I know what's missing.

What's missing from the report that you have
were Xerox copies of census papers, which
were used by the students in deriving the
specific numbers that it contained in the
actual document that was mailed to the attorneys.

They were asked not to take any number from
a census document without also Xeroxing the
page from which they took it. So I think the

bulk that Mary saw as missing in the report are actual copies of census pages. MR. SIROTA: Do we have an outstanding

(The following was read by the reporter: "QUESTION: Did you rely upon that information for your April, 1979 report, entitled 'Preliminary Report on Adjustments to New Jersey Department of Community Affairs, a Revised Statewide Housing Allocation Report

I'm not certain if I relied on that specific information, but it is possible.

I show you the document which I just referred to and ask you whether that's the entire Yes, it is.

MR. SIROTA: Would you mark that DB-3,

(The report referred to was received and marked DB-3 for Identification.)

Miss Brooks, did you rely upon DB-2 for your report which is identified as DB-3?

Which report is that, DB-3? Α

> DB-3 is the -- your Adjustments to the Q.

24

3.

D.C.H.	Repo	rt.	Would	you	like	to	look	a	t it	?		
A	You	just	asked	me t	:hat	que	stior	١,	and	Ιsε	iid	I
đơn t	recal	l spe	cifica	ally,	but	I	s ai d	I	beli	eve	it	is
possibl	le.											

Q I asked you the question about DB-1, which is entitled "Discussion of Fair Share Planning."

A I don't want to argue. I believe you asked me about both. But my answer about DB-3 is that I may have relied on some of that material, but I'm not sure.

Q Well, how could you become sure? Could you review your records to determine whether you relied upon the material, which is identified as DB-2, in compiling your reports, which are identified as DB-1 and DB-3?

A I don't have records that would indicate that. I relied on a variety of information, not all of which was connected by -- collected by the students at the Department of Public Advocate's.

I show you a 55 page report, entitled remaining Report on Demographic Characteristics of Morris County," and I ask you whether this is a complete copy of your report, which is, as titled and dated, April, 1979.

A Yes, I believe so.

identification, please. 2 (The report referred to was received 3 and marked DB-4 for Identification.) . 4 5 Did you use the information contained in DB-2 for DB-4? 6 Yes, I did. In what way? Is it fair to say that 7 DB-4 is substantially based upon the information 8 9 contained in DB-2? Α It is in part, yes. Now, did the Public Advocate send you 10 information, documents, over and above those contained 11 in DB-2? 12 Yes. 13 And what were those documents, informa-I'm not sure I can remember all tion? Α 14 of them. They sent me the Morris County Master 15 Plan Land Use Element, a report on the water quality 16 management plan for New Jersey -- a portion of New 17 Jersey. 18 19 Excuse me? What was the last one? The water quality management plan. 20 Who promulgated that? 21 It's a state agency. 22 You have to speak up so the reporter 23 can get every word. We don't want to lose one golden 24 morsel. I'm sorry. 25

MR. SIROTA: Could we mark that for

1	Q Will you bring with you tomorrow all
2	the documents and information which were directed to
3	your attention, upon which you, at least in part,
4	based your reports? A The reports I
5	just mentioned to you were I wanted for my own
6	general information. I did not use information from
7	those reports in the preparation of my own reports.
8	Q Let me broaden my question, then. Will
9	you bring the documents which were directed to your
10	attention by the Public Advocate, including, but not
11	limited to, those documents which you understand
12	were prepared by the students working part time for
13	the Public Advocate? A Let me make
14	sure I understand. The reports that the Department
15	of Public Advocate's made available to me, in
16	addition to the material prepared by the students?
17	Q Yes. A Yes.
18	MR. BISGAIER: Off the record for a
19,	second.
20	(There is a short discussion off the
21	record.)
22	MR. SIROTA: Back on the record.
23	Q With respect to reports which have
24	already been produced, I will accept, in lieu of
25	your actually bringing them here, advise as to the

1	title o	of the	report			A	Yes.	
2	I can	Q io that		docume	nts?		A	Yes,
4			MR. S	IROTA:	Off the	record	•	
5			(There	e is a	short di	scussio	n off t	he
6		record	l.)					
7			(There	e is a	luncheon	recess	.)	
8		Q :	Are y	ou bein	g paid d	irectly	by the	
9	Public	Advoca	te for	this w	ork?			
10		Let me	rephra	ase tha	t.		* 4.	
11		Are yo	ou bein	g paid	to serve	as an	ex pert	
12	witness	s ?		A	Yes, I	am.		
13		Q	Are y	ou bein	g paid d	irectly	, or is	
14	S.A.I.	being	paid?		A	Suburba	an Acti	on
15	is bei	ng p ai d	l .					
16		Q	So the	e relat	ionship	is betw	een the	
17.	Dep ar t:	ment of	Publi	c Advoc	ate and	the Sub	urban	
18	^A ction	Instit	ute?		A	They h	ave as k	ed
19	me to	be an e	expert,	and ar	ny work t	:h at I d	o for -	- as
20	ea cons	ultant	or oth	erwise	is attri	buted t	o Subur	b an
21	Action	Instit	ute.					
22		Q.	You s	aid pre	viously	, did yo	u not,	that
23	this w	ork you	are s	erving	as an ex	pert is	includ	led
24				_	mployee			
25	with S	S.A.I.?		A	Yes, I	did.		

Brooks - direct

1		କ୍	What was	your first	employmen	t after
2	colle	ge?	A Do	you mean	college or	graduate
3	schoo	1?				
4		Q	Undergrad	luate school	ol, undergra	aduate
5	colle	ge, Okla	ihoma State	, your fir	st employm	ent after
6	Okla	oma Stat	Se.	A	I worked	for the
7	St. I	ouis Cit	y Departme	nt of Soci	al Service	s or some-
8	thing	; like th	nat.			
9		ବ	Was that	your first	full empl	oyment?
10	A	No.				
11		Q.	Where did	you work	prior to the	nat?
12	A	I had	a variety	of part ti	me jobs th	roughout
13	colle	ge.				
14		Q	Was that	your first	full time	employ-
15	ment?	,	A No	, I had wo	orked durin	g the
16	summe	rs while	e I was in	college.		
17		Q	What did	you do dur	ing those	summers?
18	A	I work	ed with yo	uth groups	. I worke	d in a
19	hospi	tal. I	worked as	an assista	int to a ju	stice of
20	tise	eace.]	That's all	I can reme	ember.	
21		•	Your firs	t job out	of college	was with
22	the S	St. Louis	s City Depa	rtment of	Social Ser	vices?
23	Α	That's	s not the e	xact title	e, but it's	something
24	al one	those I	lines.			
25		Q	Was that	agency, in	n past year	s, what

1	might be called a welfare department?
2	A Yes, it was.
3	Q And what was their responsibility, the
4	department's? A I really couldn't
5	represent that in any way that would be suitable. I
6	worked for them as a case worker.
7	Q You were a social case worker?
8	A Yes, I was.
9	Q And you were assigned a case load of
10	welfare recipients? A Yes, I was.
11	Q How long did you work there?
12	A For the duration that I lived in St. Louis.
13	Q What years did you live in St. Louis?
14	You are not going to say for the years that you
15	worked for the St. Louis Department?
16	A You asked me that question earlier, and I'm
17	not sure how long I lived in St. Louis. I believe
18	under a year.
19	Q Under a year? A I think so.
20	I'm really unsure of that.
21	Q And were your responsibilities making
22	periodic visits to clients' homes, overseeing the
23	allocation of funds, et cetera? A Actually,
24	I worked with a very special case load in the Pruitt-
25	Igoe Housing Projects in St. Louis.
11	

Brooks - direct

2	
3	
4	
5	
6	
7	
8	
9	
10	
11	
12	-
13	
14	
15	
16	
17	
18	
19	
20	
20 21	
22	
23	
Ò4	

Q	W	ere you	hire	d to	work wit	th that	;	
specific	projec	t, or w	ere y	ou as	ssigned,	after	you w	ere
hired, to		particu	lar c	ase I	load?	A	I	
was assig	ned.							

And could you describe your responsibilities with respect to the Pruitt-Igoe Project?

A It was a special project set up by the department in the projects with a very small number of case workers that worked with a very select group of welfare clients. We had a very limited case load of something like 20 families. We worked with the entire family, not just the person receiving welfare, and worked with them in providing them all kinds of social services beyond what the Department of Welfare could do.

Q Did your position in St. Louis interface with housing in any way? A I don't quite understand the word "interface."

Q Did it relate, in any way, to housing?

A Only in the sense of insuring that clients

had adequate housing or found adequate housing.

Q This will be a general question, but is there any reason I should be familiar with the Pruitt-Igoe Project? Is there anything extraordinary about that housing project as opposed to others in

·		St. Lo	uis?		A		It is	a publ	lic ho	usine	5
,2 ,	Lali	broje;	t that	receiv	ved a	numb	er of	awards	s for	desig	gn -
3	10/	quality	y, and	there	was a	a lot	of t	rouble	with	the	
4		projec	ts at s	ome po	oint.						
5			Q.	What	was	the t	roubl	e?	A	7	They
6		were be	asicall	y desi	igned	in s	uch a	way th	nat th	e liv	<i>y</i> ing
7		condit:	ions de	terio	rated	•					
8			Q	When	was	the p	rojec	t built	t?		
9		A	I don!	t knov	٧.						
10			Q	Appro	oxima	tely	how o	ld was	it wh	en yo	วน
11		were w	orking v	with o	case	loads	in t	he pro	jec ts?		
12		A	I don'	t knov	v tha	t, ei	ther.				
13		•	Q	Was	it in	stat	e of	disinte	egrati	on a	t
14		the ti	me you v	were v	vorki	ng th	ere?		A	-	It
15		was in	a state	e of	poor	maint	enanc	e.			
16			Q	And v	vhat :	later	happ	ened to	o the	proje	ect?
17		A	At leas	st a e	good i	secti	on of	it was	s dest	roye	đ.
18			Q,	It wa	as li	teral	ly kn	ocked (down,	wasn	¹t
19		1 t ?I	mean,	they (came	with	machi	nery a	nd pus	hed	
20		the (th	ildings	over	?		A	That	's cor	rect	•
21	######################################	Actual	ly, the	y ble	w it	up.					
22			Q	Blew	it u	p.					
23			Did you	u mak	e any	obse	rvati	ons as	to wh	y the	е
24		projec	t faile	d?			A	No,	I did	not	•
25			Q.	Did y	you h	ave a	ny op	inion,	at th	e ti	me

1	you worked there, as to the viability of the project?
2	What do you mean by "viability"?
3	Q Success, failure, any aspect.
4	What do you mean by "any aspect"?
5	Q Did you have any opinions at all, with
6	respect to the project, in or about 1966?
7	A Yes.
8	Q You did. What were they?
9	A I felt the living conditions were not suitable.
10	Q Why? A The project was
11	not maintained well.
12	Q Is the case that you felt that the
13	failure of maintenance was the only reason for the
14	inhabitability? A I think it was the
15	major reason, yes.
16	Q What were the other reasons?
17	A I think they were lack of availability of
18	services to meet the needs of the residents there.
19	Q What kind of services?
20	Job training, day care would be an example.
21	Q And that impacted on the physical
22	disintegration of the building? A I
23	didn't say the buildings had physically deteriorated,
24	and I'm not sure whether or not it impacted on it.
25	I said I thought it contributed to the unsuitability

2	Q Other than the day to day concerns with
3	respect to your clients when you were a case worker,
4	did you take any other action or participate in any
5	events relating to the project as a whole?
6	A You mean outside of my responsibilities as a
7	case worker?
8	Q Yes, we will start with that.
9	A No, I did nothing else in relationship to the
10	project.
11	Q Within your responsibilities as a case
12	worker, did you take any actions to attempt to improv
13	the housing of your clients or to negate some of the
14	things which you advised were affecting negatively
15	the project? A Nothing particularly
16	spectacular. We had meetings as a staff about things
17	that could be done.
18	Q Well, what was done, be it spectacular
19	or unspectacular? A As I just said,
20	we had some meetings among the staff members.
21	Q Among the staff of the case workers
22	assigned to the project? A Right. Yes
23	Q And what was discussed in those
24	meetings? A How the project could be
25	better maintained, what could be done.

Brooks - direct

1

of the livings conditions.

1			ର	And	what was	s d	one a	s a rea	sult c	of those
2		meeting	ζs?		A		Nothi	ng tha	t I kr	low of.
3			Q	Did	you eve	r s	peak	to the	manag	gement
4		of the	project	?			A.	Me,	person	ally?
5			Q.	Yes.		4	A	No.		
6			ର	Have	you re	ach	ed an	y conc	lusion	s, now
7		or prev	ously,	as	to what	ch	anges	in the	e proj	ect would
8		have fa	cilitat	ed a	better	op	erati	ng pro	ject c	or more
9		hum an e	situati	on?			A	No.		
10				MR.	BISGAIE	R:	Off	the re	cord.	
11				(The	ere is a	sh	ort d	iscuss	ion 🐧	r the
12			record.)						
13				MR.	SIROTA:	L	et's	go on	th e r e	cord.
14			Q	What	was you	ur	next	positi	on aft	er
15		working	in St.	Lou	is?			A	I w	ent to
16		graduat	e schoo	01.						
17			Q	In w	hat?			A	Cit	y and
18		regions	l planr	ning.	•					
19		WA GATA	Q	Had	your ex	per	ience	in St	. Loui	s had
20		an impe	et on t	the t	type of	gra	duate	schoo	l that	you .
24	18 Com	selecte	ed?		A		No.			
22			Q	What	was yo	ur	under	gradua	te dea	gree in?
23		A	Sociolo	g y .						
24			Q	Did	you wor	k w	hile	you we	re at	Ohio
25		State?			Α		As a	part o	f the	program,

1	d	luring	the sur	mmer,	there	are	inter	nships	with	pla	nning
2		gencie	s as a	part	of th	e pro	ogram.				
3			Q.	Where	e were	you	an in	tern?			
4	A		The Det	troit	Trans	porta	ation	and La	nd Use	st:	udy
5	i	n Detr	oit, M	ichiga	an and	l with	n the	Americ	an Soc	eiet	У
6	c	f Plar	ning O	fficia	als in	Chic	cago,	Illino	is.		
7			Q	What	did y	rou do	o in D	etroit	?		
8	A	L	I worke	ed on	a	what '	's cal	led a	P-E-R-	- K	
9	C	hart,	did sor	ne wor	k on	water	and	sewer	mappir	ng,	
10	∦ a	id som	e bibl:	iograp	phical	. worl	k. Th	at's a	11 I c	en.	
11	r	eme mbe	r.								
12			Q	The e	entity	you	worke	d for,	was t	th at	
13	а	Gover	nmenta	l body	7?	I	A	I thi	nk so		A SANTO CALL
14			Q	Part	of th	e Cit	ty of	Detroi	t, th ϵ	e St	ate
15	c	of Mich	igan?		A]	I thin	k it w	as a 1	regi	onal
16	b	ody, t	ut I'm	not s	sure.						
17			Q	And w	vhat d	lid yo	ou do	in Chi	cago?		
18	A		That su	ummer:	?						
19	444		Q.	While	e you	were	in sc	hool,	yes, a	as a	n
20		ateri	•		A	-	I work	ed on	variou	ıs	
21	***	ascard	h repo	rts.							
22			Q	What	resea	irch i	report	s?	A		I
23	d	lon't r	emembe	r.							
24			Q	How 1	long v	vere ;	you th	ere?			
25	A	L	The su	mmer.							

Brooks - direct

PENGAD CO., BAYONNE, N.J. 07002 - FORM 2046

		Q	And was Detroit	the previous	ous summer?
	A	Yes.			
		Q	When did you gra	aduate from	m Ohio State?
	A	May or	June of 1969.		
		Q	And did you com	mence emplo	oyment right
	after (graduat	ion? A	I†m s	sorry. I
	didn't	underst	cand.		
		Q	Did you commence	e employmen	nt right after
	gradua	tion?	A Y	es, I did.	
		ବ	With whom?	A	I'm sorry.
	I went	out to	California for	two weeks.	
		କ୍ କ୍	Did you enjoy y	ourself?	* * * * * * * * * * * * * * * * * * *
	A	Yes.			
		Q.	Where did you c	ommence emp	ployment?
	A	America	an Society of Pl	anning Off	icials in
	Chicago	o, Illin	nois.		
I E		ର	And what was yo	ur position	n initially?
	A		And what was yo		n initially?
	A			staff.	
śΝ	III Co	I was	on the research	staff. d you main	tain that
SIV.	illon (c	I was	on the research And how long di	staff. d you main	tain that
	AND C	I was o Q On; that he Amer	on the research And how long di t is, a member o	staff. d you main f the rese	tain that arch staff,
SIV.	AND C	I was o Q On; that he Amer	on the research And how long di t is, a member o ican Society?	staff. d you main f the resea	tain that arch staff,
SIV.	period to the precis	I was on; thathe Amere posit	And how long dit is, a member of ican Society? ion or Yes. A	staff. d you main f the resea	tain that arch staff, That
		didn't graduat I went A	A Yes. Q A May or Q after graduati didn't underst Q graduation? Q I went out to Q A Yes. Q A America	A Yes. Q When did you graduation? Q And did you commence graduation? Q Did you commence graduation? Q With whom? I went out to California for Q Did you enjoy you have a first contact of the contact of	A Yes. Q When did you graduate from May or June of 1969. Q And did you commence employed after graduation? A I'm addn't understand. Q Did you commence employment graduation? A Yes, I did. Q With whom? A I went out to California for two weeks. Q Did you enjoy yourself? A Yes. Q Where did you commence employment for two weeks. A Merican Society of Planning Off

remember. At some point, there was a change in title, maybe a year after that.

Brooks - direct

Q Was there a change in position, substantive position, or just title? A More responsibility.

Q Okay. With respect to your initial employment, what were your responsibilities?

I worked on the research staff and participated in the development of research documents and assisted in some contracts, consulting contracts.

Q Which research? What research did you work on and what consulting contracts?

A I worked on a number of research projects, all of which I cannot remember.

Q None of which you can remember?

A I said, "All of which I cannot remember."

report that had to do with a specific part of

recreational activities in urban areas. I worked on,

recreational activities in urban areas. I worked on a consultational activities in urban areas.

2

3

4

5

6

7

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

that's what I recall.

Brooks - direct

Do any of those studies relate to low or moderate income housing? Α The one that would relate the most would be the evaluation of the 701 Program.

What is the 701 Program?

701 Program is a HUD funded grants to regional Α agencies to carry on comprehensive planning activities. As a part of that, they are required to develop a housing element. Part of the requirement. of that housing element is to tend to the needs of low and moderate income persons and to insure the correction of past patterns of discrimination.

Q. And what did you do specifically with respect to the 701 Program? A I did nothing with respect to the 701 Program itself. worked on an evaluation of the 701 Program.

By "evaluation," do you mean that someone es looking to you or your group to make a determias to whether or not the program was functioning? The U. S. Department of Housing and Urban Development called on the American Society of Planning Officials to prepare a series of handbooks for regional planning agencies to use in responding to the requirements of the comprehensive plan assistance program.

1	Q And were such booklets produced?
2	A Yes, they were.
3	Q What were the names of the booklets?
4	A I don't remember.
5	Q Did you reach any conclusions with
6	respect to exclusionary zoning and/or housing for low
7	and moderate income persons at that time?
8	A Conclusions with respect to what?
9	Q I assume that you were concerned about
10	these subjects at the time; that is, approximately
11	1970? Were you concerned about exclusionary zoning
12	in 1970? A Yes.
13	Q Were you concerned about housing for
14	low and moderate income people in 1970?
15	A Yes.
16	Q Did you reach any conclusions at that
17	time as to how to best facilitate the elimination of
18	what you saw as exclusionary zoning or the availability
19	of housing for low and moderate income people?
20	A With respect to these studies on the 701 Program
21	Q With respect to the studies and with
22	respect to any other work or studies that you were
23	doing at that time, with respect to your own readings,
24	with respect to reading an issue of Time Magazine,
25	with respect to anything.

1 MR. BISGAIER: If you remember. It is nine years ago, almost 10 years ago. 2 Certainly, all my questions relate to 3 your knowledge. If you don't have knowledge, tell 5 me you don't have knowledge. Α I certainly 6 can't distinguish between what I thought at that point 7 in any way that would be meaningful to you. 8 Did the booklets offer advice as to Q. 9 exclusionary zoning or provision for low and moderate 10 income housing? I don't remember. The handbooks dealt with informing regional planning 11 agencies and applicants and/or recipients of 701 12 13 funds, as to their requirements under the law, and 14 there were requirements within the 701 Program that dealt to housing discrimination and attention to low 15 16 and moderate income housing. 17 What were the requirements? 18 At that point? 19 Yes. Α I don't remember. Is the 701 Program still in existence? 20 - 21 Yes, it is. What are the requirements now? 22 I can't give them to you specifically at this 23 The 701 Program is directed primarily to point. 24 regional agencies, encouraging them to prepare housing 25

1	elements and land use elements and emphasis, I
2	believe it's fair to say, that the housing element
3	is to direct attention on the part of the regional
4	agency to the housing needs of low and moderate income
5	people in the region and to give attention to how
6	programs could work to remove the effects of
7	discrimination in housing.
8	Q Do they give advice as to how that
9	might be fostered? A I'm not sure. I
10	believe there are some examples as to the kings of
11	programs agencies could undertake.
12	Q Do you remember the examples?
13	A No, I do not.
14	Q The examples refer to the current
15	701 Program. Is that correct? A Yes.
16	Q But you don't remember what they were?
17	A That's true.
18	Q What was your next position after the
19	threshold level at the American Society?
20	I'm not sure of the exact title. It's on my
21	, if you have it there. It would be on the
22	front page.
23	Q Senior research associate?

Yes. Α

24

25

Q And what did a senior research associate

A

Q What did you do? A I

worked on a variety of research reports and consulting
contracts.

Q What research reports?

A Again, there were a number of them. The ones that I think are most relevant to the situation at hand would be a report on exclusionary zoning, a report on the planner's response to low and moderate income housing. I think that's -- those are the most relevant ones. There are a number of other reports that I worked on.

Q Was the first the subject of one of your publications, "Exclusionary Zoning," published in February of 1970?

A Yes. I just mentioned that one.

Q That was the first of the two reports that you worked on. Is that correct? You mentioned two ports that you worked on -- A Yes.

Q -- during this period?

The first of those, you said, related to exclusionary zoning. Did that report -- was that actually published, and is it the report mentioned in your resume?

A Yes, it is. Yes, it was, and yes, it is.

Q It still is.

reached in the publication known as "Exclusionary

Zoning"?

A I did that report a

number of years ago, and I don't really remember the

conclusions that were drawn, if any, in the report.

A As I recall, the report contains a general description of why exclusionary zoning is a problem. It discusses a variety of court cases that were pertinent at that time and a number -- I don't remember what else was in that report.

Q Did it make statements with respect to why exclusionary zoning was a problem?

A I believe so.

Q What were those statements?

A I do not remember all of the statements. I would guess that it dealt with the problem of the relationship between central cities and the suburban areas in dealing with housing problems, the fact that lower income and minority persons are generally concentrated in certain areas, that there are a variety of zoning regulations that add to the cost of producing housing.

Q Did you look with any particularity at

1		any	given	jur	isdio	ction,	any	part	icular	jurisd	icti	on?
2	187/4	, # -S	No	•								
3			r Q		Is :	it fai	r to	say 1	that i	t was a	gene	eral
4		exp	sition	n on	exc	Lusion	ary :	zoning	g, wit	hout an	У	
5		part	cicular	de:	scrip	otion	of the	ne all	Leged	effect	on	
6		exc]	lusions	ary :	zonir	ng in	a gi	ven a	rea?			
7		A	Yes	3 •								
8			Q		Was	it in	bool	k form	n or p	amphlet	for	n?
9		Α	It	's a	repo	ort fo	rm.					
10			Q		When	re mig	ht o	ne obt	tain a	copy?	Pro	bably
11		not	from t	the 1	Book	of th	e Moi	nth C	Lub.			
12		A	Ιŧr	n no	t sui	re. C	ne c	ould w	vrite	to the		
13		Amer	ican 8	Socie	ety o	of Pla	nnin	g Qff:	icials	and ob	tain	a
14		copy	7.									
15			Q		Do 1	you ha	ve a	copy	?	Α	•	I
16		h a T d	-	_		,			•			7.
10	-	peli	Leve so	٠.								
17			Q		Coul	ld you	l bri	ng it	tomor	row?		
18		A	Yes	S .								
19		alismus La	. Q		Tha	nk you	ι.					
20		T-444.	Do	you	wan	t to m	ake 1	notes	of th	ese, or	· do	
21				na t	o mal	ke the	am?		A	T ! 7	l ma	ke
				nc o	, mar	0110			**		ina	110
22		note	es.									
23					MR.	BISGA	IER:	Are	they	at you	off	ice?
24					THE	WITNE	ESS:	Yes.				
25					MR.	BISGA	IER:	The	re's n	o need	for	Mary

to have to go to her office before coming here tomorrow, since she's, obviously, at this rate, going to be coming back for a third day of depositions.

Q I don't want to trouble you. If it's not convenient to bring them tomorrow, if you can bring it at some subsequent deposition.

A Thank you.

Q Now, you mentioned a second report that you worked on while you were a senior research associate. What was that report?

A The title, I believe, was "Low and Moderate Income Housing: The Planner's Response."

Q When was that published?

A Since you have my resume, you can tell me easier than I can remember.

Q I'm afraid -- yes.

And what was the planner's response?

The report discusses generally the problem of the tack of low and moderate income housing and then the fies a variety of programs or activities that agencies undertook to respond to the problems of meeting the needs of low and moderate income households with respect to housing, and the planner's response was identified in terms of giving those kinds

4	was it a critique of Governmentar	
3	attempts to provide, for low and moderate income	
4	housing? A As I recall, there was	
5	no particular critique involved.	
6	Q Would you describe the methods discussed	
7	in the book for providing for low and moderate income	
8	housing? A Okay. I don't remember	
9	all of them.	
10	MR. BISGAIER: If I can make a suggestion	و
11	if you are going to ask her to produ ce this	ļ.
12	document, the document will speak for itself.	
13	All you are doing is testing her recollection	
14	of a document she wrote five years ago or	
15	seven years ago.	
16	MR. SIROTA: Okay. I would like to hear	
17	it.	
18	A Examples were, for instance, the Urban	
19	Development Corporation in New York, the "Anti-Snob"	
20	Zon Legislation in Massachusetts. There were	
21	** ** *** *** *** *** *** *** *** ***	
22	sion of low and moderate income housing in developments	3.
23	Q What jurisdiction was the latter?	
24	A I don't remember. I believe Fairfax County,	
25	Virginia, maybe Montgomery County, Maryland.	

Brooks - direct

of examples.

1

1		,	ષ્ય	A Subur	D 01	wasnii	ug con :			
2	^		Those a	re coun	ties	on the	outs	kirts	of Wa	shing-
3	t	on, D.	C. And	there	were	other	examp	les,	such a	ıs
4	\$1	ome in	tensive	provis	ions	or bo	nus pr	ovisi	ons fo	or the
5	i	nclusi	on of l	ow and	moder	ate i	ncome	housi	ng.	
6			ର ଭ	Do you	have	a cop	y of t	hat p	ublica	ition?
7	A	• • •	Yes, I	do.						
8				Could y	ou br	ing i	t with	vou?		
9	A		Okay.	Juliu J			0 11 2011	, Jou.		
	A									. •
10				Your re						
11	n _]	Bonus	Provisi	on in C	entra	1 Cit;	y Area	s."	D or yo u	1
12	re	ecall	that do	cument?			A		Yes,]	
13	d	0.								
14		(ર	Could y	ou ge	neral	ly des	cribe	the	
15	s	tateme	nts mad	e in th	ere?		A		It was	s a
16	re	eport	very si	milar t	o the	othe	rs in	its r	eseard	eh
17	n	ature	that de	alt wit	h pro	visio	ns in	zonin	g ord	inances
18	t	o prov	ide inc	entives	or b	onuse	s to d	evelo	pers 1	for
19	d	oing a	variet	y of th	ings	withi	n a de	velop	ment.	
20			Q ·	Includi	ng pr	ovidi	ng low	and	modera	ate
21		44	housing	ς?		A	Ιf	' I re	call	
22	α	orrect	ly, tha	it was c	ne ex	ample	•			
23			Q	If you	would	brin	g that	; publ	icati	on
24	a	lso, I	would	appreci	ate i	t.			A	If
25		•	а сору.	• •						
4.7	_		FJ •							

1 Q. Certainly. 2 MR. BISGAIER: What is this? 3 MR. SIROTA: "Bonus Provisions in Central City Areas." 4 5 Your resume makes mention of a publica-6 tion entitled "Mandatory Dedication of Land or Fees in Lieu of Land for Parks and Schools." Would that 7 8 have anything to do with low and moderate income 9 housing? It did not deal with the 10 issue of providing low and moderate income housing. 11 Q Did it relate to it? In 12 the report? 13 Q. Yes. Not that 14 recall. 15 Q Does providing land for schools or parks 16 in a subdivision affect the possibility of providing I m 17 low and moderate income housing? 18 sorry. Could you repeat the question? 19 Does the requirement that a Yes. 20 subdivider deed a portion of his or her land for cols or parks affect the possibility or probability 21 of low or moderate income housing property being 22 I think it could. 23 built on that tract? Α How? Α By increasing the 24 cost of housing that would be provided. 25

1		Q	Who	is He	erber	t Fra	nklin?			
2	A	I real	ly do	on't l	know	how t	o answer	that	que	stion.
3		ପ	Is h	ne a t	teach	er?		A	•	No.
4	He s a	lawyer	•			•				
5		Q	Is h	ne a]	Lawye	r in	Washingt	on?		
6	A	Yes.		•	•					
7		Q	With	a pr	rivate	e pra	ctice?			
8	A	I belie	eve s	80.						
9		Q	Does	he h	nandle	e hou	sing cas	es?		
10	A	I don't	t kno	. w				Ø.		
11		Q	What	do y	ou ki	now a	bout his	prac	ice	7
12	A	Nothing	₹•							
13		Q.	Do y	rou ha	ve th	h at p	articula	r pub	Lica	tion
14	availa	ble?		A		I i m	not sure	•		
15		Q	Woul	d you	100	k? A	nd if yo	u do,	wou	ld
16	you br	ing it?				A	All r	ight.		
17		Q	What	was	your	part	icipatio	n in	the	
18	volume	s I have	e her	'e, "A	A Stud	dy of	Exclusi	on"?		
19		I was	direc	tor o	of the	e pro	ject.			
20		ିକ	And	it's	a HU	D pub	lication	, fun	ded	р у
21	* FDUH		A	No	ot di	rectl	y. It w	as a	cont	ract
22	to Sub	urban Ad	ction	Inst	titut	e thr	ough the	Stat	e of	
23	Pennsy	lvania,	Depa	rtmer	nt of	Comm	unity Af	fairs	. т	hey
24	I b	elieve '	they	used	some	701	funds.			
25		Q	How	did t	that •	come	about, t	he co	ntra	ct

1		Q	And does	this	partio	cular	publi	cation	n n
2	discuss	that?	А		It's	certai	nly n	ot in	any
3	length.	There	e may be o	ne st	atemer	nt in	there	, and	I .
4	don't r	ecall w	hether or	not	that's	s true	•		
5		Q.	Would you	brin	g that	t, if	you ha	ave it	t?
6	А	Yes.							
7			MR. BISGA	IER:	What	is th	at cal	lled?	
8			MR. SIROT	A: I	t's e	ntitle	d "Maı	ndator	су
9		Dedicat	ion of La	nd or	Fees	in Li	eu of	Land	
10		for Par	ks and Sc	hools	. 11		*	#	
11		Q	Did you 1	eave	the Ar	nerica	n Soc	lety (of .
12	Plannin	g Offic	ials in l	973?			A		r L
13	believe	so.							
14		ର	And what	was y	our ne	ext em	ployme	ent?	
15	A	With th	ne Suburba	n Act	ion In	nstitu	te.		
16		Q	What was	your	involv	vement	with	the	
17	publica	tion yo	ou have li	sted,	"Par	t 5 of	the 1	Region	nal
18	Housing	Alloca	tion Plan	, In	Zonin	g: A	Guide	for	
19-	-1 × P11190	Makers	on Inclus	ionar	y Lan	d Use	Progra	ams"?	
20		That is	s a chapte	r in	a bool	k publ	ished	bу	
21-	MAKISK	omac Ir	nstitute i	n Was	hingt	on, D.	C. A	s a	
22	consult	ant, I	prepared	that	chapte	er for	them	•	
23		Q	What is t	he Po	tomac	Insti	tute?		
24	A	I'm not	really s	ure.	I th	ink it	ts a	publi	С
25	interes	st organ	nization i	n Was	hingt	on, D.	C.		

BAYONNE,

1

2

3

Department of Community Affairs?

Brooks - direct

24

25

And how did you specifically get I was asked olved in that project? by the executive director if I would be in charge of that project.

between S.A.I. and the State of Pennsylvania, the

Department of Community/came to Suburban Action and

57

Yes.

Yes. Mr. Davidoff? A

And how long did the project take? Q

25

reports. 2 From when until the date on these 3 reports? Α I believe it began in 4 January of 1973. 5 The report, Volume 1, at least, is 6 dated December, 1973, as is Volume 2. 7 We may have done some screening with the 8 Department of Community Affairs' personnel after the 9 date of those reports. 10 And with respect to these reports, 11 what was the charge? 12 recall, we were to provide an overview of what the 13 exclusionary zoning -- excuse me, the characteristics 14 of the exclusionary zoning, the influence of 15 exclusionary zoning and identification of some ways 16 in which to identify exclusionary zoning and to do 17 some case studies on, as I recall, jurisdictions in 18 Pennsylvania. 19 Any reason why you don't include the 20 report among your selected publications? I recognize 21 it says "Selected Publications" in your resume. 22 There's no particular reason. Α 23 How did you feel about the report after 24

it came out? I mean, did you feel it was one of your

It took until whatever the date is on those

best publications or not as good as others? 1 I felt the reports were perfectly fine. It's 2 difficult for me to say whether or not it's one of 3 my best. I have not ranked my publications. I don't think it's necessary that you 5 do so. 6 Do you want to take a break? Can 7 I take two minutes to get a cup of coffee? 8 If you are uncomfortable, or anything, 9 you can take a break. 10 uncomfortable. I would just like a cup of coffee. 11 (There is a short recess.) 12 Q Do you presently teach at Columbia? 13 Α No. 14 Q When did you teach at Columbia? 15 Α I believe it was a year and a half ago. 16 For one semester? Let's 17 As I recall, there were two semesters. 18 And did you teach a class? Q 19 In one instance, I taught a class on housing suburban areas. In the second instance, I jointly ran a -- what they call a studio. 22 What is a studio? Where Q. Α 23 you work with the students, getting involved in 24 particular projects. 25

1	କ୍	With respect to	the class,	was i	t at
2	Columbia Coll	ege, Barnert?	Α	No,	it was
3	at Columbia U	niversity.			
4	Q	General studies?	?	A	No,
5	it was in the	Graduate Departm	ent of Regi	onal	Planning
6	Q.	This was a studi	.o, also, in	the	same
7	department?	A Th	ne housing c	ourse	?
8	Q	The one you desc	ribed as a	studi	0
9	course.	A Bo	oth of them	were	there,
10	yes.				W . •
11	Q	What is the posi	tion of adj	un ct %	
12	lecturer?	A I	m not reall	y sur	e. It 's
13	a title they	came up with to g	give me whil	e I w	as //
14	teaching the	two courses.			
15	Q.	Were you listed	in the cata	l o g a	s an
16	adjunct lectu	rer? A	I neve	r che	cked.
17	Q	You also lecture	ed at Yale L	aw Sc	hool?
18	A I have	, yes.			
19	Q	How many times?		A	Once,
20	a belle ve.				
21	્રિક વ	On what?	Α	The	relation
22	ship between	environmental pro	tection and	hous	ing.
23	. Q	Do you consider	yourself an	expe	rt in
24	environmental	protection?	А	No,	I do
25	not.				
1	[

1			Q	An e	xpert	in	relati	on to	env	ironme	ntal
2	W)	protect	ion and	i hou	sing?			A]	No.	
3			ତ୍	What	kind	of	class	was i	t at	the Y	ale
4		Law Sçî	nool?		A		I bel	ieve	it wa	as a s	pecial
5		session	of lav	v stu	dents	and	relat	ed in	divi	duals	
6		I'm sor	ry, per	sons	from	rel	ated d	epart	ment	s or a	nyone
7		who was	inter	sted	l.						
8			Q	Is i	t fair	to	say,	then,	tha:	t it w	as a
9		lecture	, not a	cou	rse cl	ass	?			Ą	It
10		was a l	ecture,	, yes	•						
11			ବ	Okay	. You	al	so lec	tured	at	th e St	ate
12		Univers	ity of	New	York?			A	•	Y es .	
13			Q	Wher	e?			A		s. u.n.	Ÿ.,
14		on Long	; Island	i.							
15			Q.	On I	ong Is	lan	d?	A	•	Yes.	
16			Q	And	was th	at	also a	sing	le l	ecture	?
17		A	Yes, it	was							
18			Q	In t	he eve	enin	g?			A	Yes.
19	3576368	English War	Q.	And	what w	as	the su	bject	of	t h at	
20		lecture	?	A	Ιt	chin	k hous	ing a	nd z	oning.	
21			ର	And	you le	ectu	red at	the	New	School	for
22		Social	Resear	ch?			A	Yes			
23			Q.	That	was i	in t	he eve	ning,	als	0?	
24		A	I've d	one t	h at a	cou	ple of	time	s.	I beli	eve
25		they we	ere in	the e	vening	₫•					

1			ର	Wha	t was	the	subje	ect e	each	time?		
2	100	Almi	One w	as on	the r	celat	ions	n ip b	etwe	en en	viro	n-
3.		mental	prote	ection	and h	nousi	ng.	The	othe	r, I t	oeli	eve,
Å		was on	exclu	siona	ry zor	ning.						
5			Q,	You	also	lect	ured	at (Oklah	oma Ui	nive	rsity
6		A	Yes.									
7			Q	Whe	n was	that	?			Α		When?
8			Q,	Yes	•		A	V	Vithi	n the	las	t
9		two yea	ers.									
10			Q	And	was t	that	also	a no	on-co	urse,	in	
11	·	the eve	ning	lectu	re?			F	4	No,	iŧ	was
12		a regul	ar co	urse,	and I	I wer	nt in	for	a cl	ass 🏭	ođ .	
13		lecture	d to	the s	tudent	ts an	d die	i son	ne ot	her l	ectu	res
14		for the	em in	the e	wening	₹•						•
15			Q,	Was	it ur	nder	a spe	ecial	L pro	g ra m	that	
16	·	the uni	versi	ty ha	s for	invi	ting	gues	st le	cture	rs?	
17		A	I bel	.ieve	so.							
18			Q	Wha	t was	the	subj	e c t o	of yo	ur le	c tu r	es?
19	all house	A	Exclu	siona	ry zor	ning.	•					
20			Q.	At	Ohio S	State	Uni	vers	ity,	you l	ectu	red
21		theis			A		Yes	•				
22	No. 1 Percentage Services		Q	Onc	e or r	nore	time	s?		A		Once,
23		I belie	eve.									
24			Q	And	the s	sub,je	ect o	f tha	at le	cture	?	
25		A	Some	infor	mation	n abo	out S	uburl	o an A	ction	Ins	titut

and the responsibility of professional planners to 1 respond to the needs of low and moderate income 2 persons and exclusionary zoning. 3 Do you have transcripts of any of your 4 lectures? Α No. 5 Q Any written memoranda of any of your 6 lectures? I don't think so. 7 Would you check? And if you do, would 8 9 you bring it in? Okay. Thank you. 10 Again, you have to speak up. 11 I was trying to think if I had anything. 12 Sure. It's not natural to answer orally 13 all the time, but it's necessary here. 14 Have you ever given any lectures or speeches 15 in New Jersey? Yes. 16 Where? Α I'm sure 17 I'm not going to remember all of them. I have talked 18 to a number of conferences. At least two that I 19 member were by the New Jersey Coalition on 20 Line use and Housing. That may not be the exact title. 21 I lectured for a conference run by Rutgers on land 22 use. 23 Rutgers where, which campus? 24 If you give the alternatives, I'll remember. Α 25

1			Q.	New	Bruns	wick,	Newar	k, Li	vingstor	Coll	.ege,
2		Camden	?		Α		Living	ston	College	, I	
3		think.									
4			Q	Did	you c	ome i	n by h	elico	pter?		
5		A	I drove	е.					-		
6			Q	An a	utomo	bile?			Α	Yes	S .
7			Q.	The	I	m sor	ry. D	id yo	u want t	:0	
8		∞ nsul	t with	your	attor	ney?			Α	I	
9		want t	o know w	what	the a	ltern	ative	to an	automol	ile	
10		was.		. *					**************************************		
11			Q.	I†m	not s	ure.					
12			Did you	a giv	ve any	of t	hese s	peech	es or		
13		lecture	es conce	ernir	ng zon	ing o	r prov	ision	for lov	, and	
14		modera	te incor	ne ho	ou sin g	in N	ew Jer	sey?			
15		A	In New	Jers	s ey sp	ecifi	cally?				
16			Q	Yes	•		A	I do	n't beli	.eve	
17		so.									
18		. *	Q,	How	about	the	speech	es or	lecture	s in	
19	* * * * * * * * * * * * * * * * * * *	New Je	rsey, t	he oi	nes, f	or ex	ample,	at F	lutgers?		
20		A	I thin	k the	ey wer	e mor	e of a	gene	ral nat	ıre	
21		about	the iss	ue o	f low	and m	oderat	e inc	ome hous	sing.	
22			Q ·	You	testi	fied,	did y	ou no	ot, that	your	
23		Bachel	or's De	gree	is in	soci	ology?	•	Α	Yes	s,
24		I did.									
25			Q	Did	you t	ake a	ny pla	nnine	or cit	,	

planning	or	regional	courses	while	you	were	in	under-
graduate	sch	nool?	•	A	No,	I die	l no	t.
They were	n	ot availal	ole.					

Q And how many course credits did it take to get a Master's in city and regional planning at Ohio State?

A I don't remember.

Q Approximately. A I don't even have a wild guess.

A I started mid year and completed the second year. So it would be two years and a semester. I'm sorry. That's not true. I started mid year and went two years.

Q. Have you taken any other courses, other than your undergraduate and the courses which enabled you to obtain your Master's at Ohio State?

A Related to planning?

Q Any other courses? A Yes.

Q What courses have you taken?

I've taken a number of courses in French

Q Other than courses in French cooking,

Italian cooking or -- A I took a

course in linguistics -- I'm sorry, philosophy and

linguistics. I took a course in jazz dancing.

1			Q	Any other courses that are generally
2		seen as	s acade:	emic? Perhaps your discussion of French
3		cooking	g was a	academic. A I don't
4		believe	so.	
5			Q	You took no other zoning and planning
6		courses	3?	A Not that I remember.
7			ବ	Seminars? A Not that I
8		remembe	er.	
9			Q	Did you attend any seminars in which you
10		were no	ot a par	articipant? A Yes.
11			Q	Many? A I'm not quite sure
12		what yo	ou mean	n by "seminars." I've gone to a variety
13		of conf	erence:	es.
14			Q	Professional conferences?
15		A	Yes.	
16	:		Q	Are you licensed by any Governmental
17		entity	?	A No.
18			Q	You are not a planner? You are not a
19	. (3. 999%)	license	ed plan	nner? A I'm not a licensed
20	+, 3	plan ne :	r.	
21		**	Q	Have you worked on or completed a
22	ra Prijeden	master	plan?	A No.
23			Q	Any elements of a master plan?
24		A	No.	
1	1			

1 or promulgated by a Governmental entity? 2 No. Are you a member of any professional 3 organizations? 4 Α I'm a member of 5 the American Society of Planning Officials, and I'm 6 a member of the American Planning Association, which 7 is the -- I'm sorry, it's the new organization that 8 is the combination of the American Institute of 9 Planners and the American Society of Planning Officials. 10 I was, prior, a member of the American Institute of Planners and the American Society of Planning Officials. 11 12 I'm now a member of the American Planning Association 13 and the National Association of Housing Redevelopment 14 Officials. Have you ever been a redevelopmental 15 16 official? No. 17 Q. Have you ever worked on redevelopment 18 projects? No. 19 Have you ever worked on any development No. Have you ever, directly or indirectly, been involved in any development or redevelopment 22 23 No. projects? Have you ever invested in land, housing 24 or any development or redevelopment projects?

25

1		A No.
2	N .	Q What do you consider your area of
3		expertise? A Fair share housing
4		planning, low and moderate income housing.
5		Q Do you consider yourself a zoning expert
6		A In what respect?
7		Q In any respect. A I
8		have analyzed a number of zoning ordinances with
9		respect to exclusionary zoning.
10		Q Which zoning ordinances have you reviewe
11		with respect to exclusionary zoning?
12		A As I mentioned earlier, with respect to the
13		study we did for the Department of Community Affairs
14		for the State of Pennsylvania, we I analyzed
15		zoning ordinances of six jurisdictions there. I
16		supervised the analysis of the 269 jurisdictions in
17		Connecticut as
18		Q Who made that analysis?
19		I'm sorry?
4	N/4X	Q Who made that analys;
21	noting	I did most of it. Ther
22		members that worked on the
23		Q That was S
24		I'm sorry, Suburban Action 1
25		Q And who hired S.A.

1		A	The Sta	ate Comm	mission on	Human Ri	ghts ar	nd
.2		Opportu	unities	•				•
3			ର	And was	there a p	ublicati	on as a	result
4		of that	t?	A	Yes, there	was.		
5			Q.	What wa	is the name	of the	publica	tion?
6		A	I don't	t rememb	er.			
7			ର	Do you	have a cop	y?	A	Yes,
8		I do.						
9			Q	Would 3	ou bring i	t with y	ou?	
10		A	Yes.					
11				MR. BIS	GAIER: Th	is is a	report.	on
12			Connect	ticut mu	ınicipaliti	es?	*	
13				THE WIT	TNESS: Yes	. .	(14 14 1	
14				MR. SIE	ROTA: Off	the reco	ord.	
15				(There	is a short	discuss	ion off	the
16	·		record	.)				
17			Q	Do you	consider y	ourself	an expe	ert in
18		any oth	ner aspe	ects of	housing, s	such as c	ost of	
19		∞ natru	action?		A	No.		
20			Q,	Method	of constru	ction?		
21	W	1	No.					
22	Control of the contro		ର	Would y	you describ	e the am	mbit of	concern
23		of some	eone wh	o is an	expert, bo	oundaries	of con	ncern,
24		someone	e who is	s an exp	pert in exc	clusionar	y zoni:	ng?
25		A	What I	think t	that concer	n should	d be or	

Q What it is. A I'm not sure what the question is.

someone who is an expert in exclusionary zoning?

What are the components of expertise in exclusionary zoning?

A I can't guarantee this is going to be everything I think that ought to be in here. Some understanding of the need to produce or provide low and moderate income housing, an ability to identify low and moderate income housing within a jurisdiction or other geographic area, an understanding of the influence of a zoning ordinance on the provision on low and moderate income housing.

Those would be the major areas.

Q What would be the influence of the zoning ordinance upon a provision of low and moderate income housing? A What could the influence be?

things. It could prohibit the construction of certain types of dwelling units that might be most likely to provide opportunities for low and moderate income households. It could provide a variety of regulations that would increase the cost of housing, making it difficult to construct lower cost housing. It could

restrict the availability of land that would be available for the production of housing altogether, and low and moderate income housing in particular.

MR. BISGAIER: Off the record.

(There is a short discussion off the record.)

THE WITNESS: May I finish my answer?

MR. BISGAIER: Yes.

A And it can complicate the administrative mechanisms sufficiently so that a substantial amount of time or discouragement to the production and low and moderate housing results.

(There is a short recess.)

Q Is it fair to say that your expertise and experience is in the intellectual consideration of the provision of housing for low and moderate income persons as opposed to going out and pricing the land, pricing cost of construction materials,

priced land or construction material in particular.

The expertise would be better characterized perhaps by evaluation and research in the area, if that's what you mean by "intellectual".

Q Can you advise me, for example, as to the difference in cost in Randolph Township, to pick

1		a municipality, of an identical home built on a	
2		quarter acre lot or half acre lot? A I	
3		missed part of that. Can I identify I'm sorry.	•
4		Can I advise you as to	
5		Q What the difference in cost to the	
6		eventual purchaser would be of identical homes buil	lt
7		on quarter acre and half acre lots. A No	ot
8		yet constructed?	
9		Q That's correct. A Or	nly
10		based on past practices or patterns.	
11		Q So that is it fair to say that include	ãed
12		within your area of expertise is the ability to make	ke
13		judgments as to the effect of smaller lot sizes on	
14		the eventual cost to a purchaser of a single family	У
15		residence? A With respect to an	
16		evaluation of patterns and practices, yes.	
17		Q I'm afraid I don't understand the	
18		latter part of your answer. What do you mean, with	h
19	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	respect to an exposition of patterns, practices?	
20 s		I can evaluate what has gone on and identify	У
21	124	*that for you.	
22		Q Does that mean and I'm skirting	
23		around only because I want to understand it. But	
24		does that mean you can look at a home in a particu	lar
25		municipality and assign a percentage of the purcha	se

Brooks - direct

ż

BAYONNE.

. 0

price that you would argue is attributable to various 1 components of, I guess, what you might allege as 2 restrictive zoning? 3 Only with respect to analyses that have gone on and my evaluation of 4 those analyses. 5 What do you mean by "analyses that have 6 gone on"? Analyses that have been 7 8 prepared by agencies or other entities. So your expertise with respect to that 9 would be secondary? It would be from your absorption 10 of studies done by others? 11 extent, yes. 12 Have you conducted such studies? 13 With respect to how much of --14 With respect to the impact of various 15 elements of alleged exclusionary zoning on the 16 eventual sale price of a home. Studies 17 on that firsthand? 18 19 Correct. No. So that any testimony you would give be based upon studies done by others? 21 By evaluation of those studies. 22 Do you have any particular studies 23 in mind that are illuminating with respect to this 24 area? Α Not at this point, no. 25

73

Brooks - direct

No.

2		element	of you	r test	imony?		A	N
3			2	How wo	uld you	descri	be yo	ur c
4		the Depa	artment	of Pu	blic Ad	vocate	with	resp
5	10€ • • • •	this cas	se?		A	To pro	vide	an c
6		of the	state o	f the	art on	fair sh	are p	lann
7		evaluat	ion of	the Ne	w Jerse	y Depar	tment	of
8		Affairs	recen	t Stat	ewide H	lousing	Alloc	atic
9		and to	evaluat	e demo	g ra ph ic	charac	teris	tics
10		Morris (County.					
11			Q .	And is	it the	case t	hat i	t's
12	*	necessa	ry for	you to	study	the ind	ividu	al n
13		in order	r to co	mplete	that c	h ar ge?		
14		Α :	I've do	ne som	e demog	;r a phic	analy	rsis
15		individ	ual mun	icipal	ities.			
16		(ą.	Other	th a n de	mograph	ics?	
17		A :	I'm sor	ry. Y	ou have	to rep	eat t	the c
18		(2	In ord	er to f	ulfill	the c	hare
19		to you	by the	Depart	me nt of	Public	: Advo	cate
20	***	necessa:		-				
			-	_	-	what wa		
21,			•		-	graphic		zsis.
22		not fee						
23		municipa					,	
24					Van	don't ir	tond	+02
25		(Q,	I see.	TOU (TOIL C II	rocuu	•••

your charge from th respect to de an overview e planning and ent of Community location Report ristics for t it's not idual municipalities alysis of the s? t the question. e charge directed dvocate, is it idual municipalities alysis, I did e the individual

Is it intended that this would be an

		Brooks	- dire	ct				75	1		
1		A	No.								
2			୍ୟ	Will you stu	dy their	zoning	ordinar	nces?			
3		A	No.								
4			ୟ	Will you stu	dy the e	nvironme	ental				
5		aspects	s of the	e municipalit	ies?		A	No.			
6			<mark>କ</mark> ୃ	Sewers, wate	r?		A	No.			
7			Q,	Slopes, soil	conditi	ons?					
8		A	No.			· · · · · · · · · · · · · · · · · · ·					
9			ର	Nothing, oth	ner than	the demo	ographic	cs.			
10		Is that	t true?		A	That's	correct	b.,	ŀ		
11	-		Q	And the demo	graphics	relate	to race	3			
12		of the	populad	ce, income le	vels and	what of	th er le	vels?			
13		A	They ca	an be easily	identif	ied in t	hree				
14		catego	ries, po	opulation, in	ncome and	housing	₹•				
15			<mark>କ</mark> ୃ	And how is p	opulation	n divide	ed?				
16		What particular concerns within the ambit of popula-									
17		tion di	id you a	address yours	self to?		A	Curren	t		
18		popula	tion le	vels, charact	eristics	of that	t popula	ation			
19		level	and popu	ulation growt	ch.						
20			<mark>କ</mark>	And the same	e question	n with	respect				
21		isq hou	sing?	А	Housin	g would	be a	a			
22		curren	t level	of housing i	in terms	of numbe	ers,				
23		charac	teristi	cs of that ho	ousing st	ock, gr	owth in				
24		housing	g, hous	ing costs and	d the pro	vision (of assi s	sted .			
25		housing	g •						i i		

1	Q And with respect to income?
2	A Characteristics of the income of the population
3	currently and change in income over time.
4	• And is it fair to say that your study
5	is mathematical in nature? A In that
6	it involves a variety of calculations, mathematics
7	calculations?
8	Q Yes. A Yes, that's a
9	portion of it.
10	Q Are your conclusions based upon mathe-
11	matical calculations? A Based on
12	an analysis of the data, which includes some
13	mathematical calculations.
14	Q What authorities in your area of
15	expertise do you respect, either through personal
16	knowledge or through your readings?
17	A I didn't understand that question.
18	Q I'm not sure I will attempt to
19	rephrase it.
20	What teachers or other authorities, writers,
21	your area of expertise do you respect?
22	MR. BISGAIER: What do you mean by
23	"respect"?
24	A Altogether? You mean as everything they have
25	ever done?

h respect to persons
your field of
personally?
Or the area
nd the area; not
to you personally,
let's limit it
tributed to you.
be the same. So we
ind.
and the second s
A Paul Davidoff
A Paul Davidoff k by Mr. Davidoff that
k by Mr. Davidoff that
k by Mr. Davidoff that
k by Mr. Davidoff that iefs in this area?
k by Mr. Davidoff that iefs in this area? A He's
k by Mr. Davidoff that iefs in this area? A He's rence Sager. I'm
k by Mr. Davidoff that iefs in this area? A He's rence Sager. I'm
k by Mr. Davidoff that iefs in this area? A He's rence Sager. I'm respect to my area
k by Mr. Davidoff that iefs in this area? A He's rence Sager. I'm respect to my area
k by Mr. Davidoff that iefs in this area? A He's rence Sager. I'm respect to my area t. A Those
k by Mr. Davidoff that iefs in this area? A He's rence Sager. I'm respect to my area t. A Those

1		A	He doe	s not re	ally -	- well,	he does	sn't r	eall;	У
2		practio	ce law.							
3			့်မ	With wh	om or	with wha	at enti	ty is	he	
4		associa	ted?		A	He's in	n Chica	go, Il	.lino	is,
5		with ar	n organ	ization	called	Busines	ss and 1	Profes	sion	al
6		People	in the	Public	Intere	sts.				
7			Q	And are	there	any par	rticula	r writ	ings	
8		by that	gentle	eman tha	t have	influe	nced you	1?		
9		A	No.							
10			Q	Just hi	m, per	sonally	? You l	know h	im?	
11		A	Yes.							
12			Q	What ab	out Mr	. Bellma	an, are	there	any	
13		particu	ılar			A	What al	o out h	im?	
14			Q	writ	ings b	y Mr. Be	ellman t	th at h	ave	
15		interes	sted you	u?		A	No.			
16			Q	Just hi	s pers	onality	and per	rsonal		
17		philoso	ophy an	d conver	sation	?	Α	Yes.		
18			Q	And Mr.	Sager	?	A	The s	ame	is
19		genera]	lly tru	e.						
20			Q	Are the	re any	partic	ular wr	itings	3,	
2 1:	77 2.	pooks,	pamphl	ets that	have	p articu	larly i	nfluer	nced	
22	- 1846 S. S. S.	you?		A	That's	really	just v	ery di	ffic	ult
23		to answ	wer. I	've read	an en	ormous a	amount,	and i	it's	
24		diffic	ult to	identify	anyth	ing tha	t stands	s out.		
25			Q	So ther	e is n	othing	in part	icular	r tha	t

```
stands out?
                                       No.
  1
                         The second page of your resume consists
             amumber of items, one of which is a list of
          consulting that you have done. Is that a complete
 5
          list?
                        Α
                                May I look at it, please?
                         Fair enough.
 6
                         MR. BISGAIER: Off the record.
 7
 8
                         (There is a short discussion off the
 9
                 record.)
                 I believe it's complete. There might be some
10
          very small miscellaneous things that are not on here.
11
                         MR. SIROTA: Off the record.
12
                         (There is a short discussion off the
13
                 record.)
14
                         MR. SIROTA: Back on the record.
15
                         Are they listed in chronological order
16
          on your resume?
                                              Yes.
17
                         MR. BISGAIER: Off the record.
18
                         (There is a short discussion off the
19
                  record.)
                         Starting in chronological order, could
          you explain what you did in each consultancy, who
22
          you were employed with and who paid for the consultancy!?
23
          And with your permission, if I have questions, I'll
24
                                               Certainly.
          interrupt you.
25
```

, **2**

The first one was with the U. S. Department of

Housing and Urban Development while I was with the

American Society of Planning Officials. It was a

contract with the American Society of Planning Officials,

and we already talked about this project, where we

evaluated the Comprehensive Planning Assistance 701

Program of HUD.

The second one was with the Pennsylvania State
Department of Community Affairs. That was a contract
with Suburban Action Institute. I was in charge of
that project. I've also explained the nature of that
consulting contract.

Q Is that the one that resulted in two volumes, "A Study of Exclusion"? A Yes, that's correct.

The City of Hartford contracted with, again,
Suburban Action Institute to prepare an evaluation of
several suburban jurisdictions' participation in the
Community Development Block Grant Program and their

crision of low and moderate income housing. They

ere particularly concerned about what is referred to
as the expected to reside component of the Housing
Assistance Plan, which is a part of the application for
housing in Community Development Block Grant funds.

Q What is the expected to reside element?

A It is a portion of the need identified by an applicant for Community Development Block Grant funds for low and moderate income housing of those households that are expected to reside in a jurisdiction because of either current employment or projected employment within that jurisdiction. The United States Department of Housing and Urban Development felt that was an important component, for a jurisdiction to identify in its total identification of housing needs for low and moderate income persons.

The Potomac Institute asked me, as an individual, to be a consultant to them in the preparation of the book that we have referred to as "In Zoning" and the preparation of that Chapter 5 that we identified earlier.

The American Bar Association set up a special commission to study housing and land use and asked me, as an individual, to be a consultant to them in the preparation of a portion of their final report that sealt with housing planning.

The Urban League of Oklahoma City basically contracted with Suburban Action Institute to obtain me as a consultant to them in evaluation of Community Development Block Grant applications by jurisdictions within the metropolitan area and to conduct training

9

10

11

12

13

14

15

16

17

18

19

22

23

24

25

for organizations interested in the expenditure of those funds.

How did you evaluate the block grant applications in Oklahoma City? evaluated them with respect to the regulations set forth by the Department of Housing and Urban Development and the extent to which they conformed to those regulations.

Would you describe, generally, those Q regulations? Those regulations are extensive and contain a number of items which deal with eligibility of programs and activities for funding, the components that are required by an applicant as part of their application, including an identification of the programs and activities they would undertake. The requirements have changed over time. So I don't really know whether to identify them as I evaluated them or as the regulations exist now. But, generally, the regulations also A line an identification of how an applicant is to e what is referred to as a housing assistance plan, which includes an identification of housing needs and the goals that the jurisdiction sets forth

for meeting those needs. It also includes a

variety of assurances whereby the jurisdiction agrees

to conform to a series of Federal laws, including ctvil rights laws.

The next item is the United States Department of Housing and Urban Development, which asked me to come on staff part time as a consultant with the Division of Community Planning and Development, to assist them in various housing policy issues.

The Connecticut State Commission on Human Rights and Opportunities, as we have already discussed, contracted with Suburban Action Institute to evaluate patterns of zoning and the provision of low and moderate income housing in the state and to make some recommendations to them.

The Center for Community Change asked me to be a consultant to them on the development of a project to encourage and work with citizen organizations, to become involved in the programming and expenditure of Community Development Block Grant funds locally.

MR. SIROTA: Off the record.

(There is a short discussion off the record.)

(The deposition was adjourned to Thursday, May 10, 1979, at 9:15 a.m.)

. 19

1 SUPERIOR COURT OF NEW JERSEY LAW DIVISION - MORRIS COUNTY 2 **DOCKET NO. L-6001-78** CORRIS COUNTY FAIR HOUSING COUNCIL, ET AL, Plaintiffs, 5 -vs-CERTIFICATE 6 BOONTON TOWNSHIP, ET AL, 7 Defendants. 8 9 I, ROBERT MIRABELLA, a Certified Shorthand 10 Reporter and Notary Public of the State of New Jersey, certify that the foregoing is a true and 11 accurate transcript of the deposition of MARY ... 12 BROOKS, who was first duly sworn by me, at the place 13 and on the date hereinbefore set forth. 14 I further certify that I am neither attorney or 15 counsel for, nor related to or employed by, any of 16 the parties to the action in which this deposition was 17 taken, and further that I am not a relative or an 18 oree of any attorney or counsel employed in this 19 or am I financially interested in the action. 20 21 Public of the State of New Jersey 22 23

2425