

CN - Orgo Farms + Greenhouses, Inc
v.
Twp of Colts Neck

5/2/79

Transcript of proceedings: Deposition of
Dale S. McDonald

P 129

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PW

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SUPERIOR COURT OF NEW JERSEY
LAW DIVISION - MONMOUTH COUNTY
DOCKET NO. L-3299-78 P.W.

(201) 531-9500
(800) 392-6823

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ORGO FARMS & GREENHOUSES, INC., :
a New Jersey Corporation; and :
RICHARD J. BRUNELLI, :
Plaintiffs, :
-vs- :
TOWNSHIP OF COLTS NECK, a :
Municipal Corporation, :
Defendant. :
x - - - - - x

CIVIL ACTION
DEPOSITION OF:
DALE S. McDONALD

STATE SHORTHAND REPORTING SERVICE

P. O. Box 227
Allenhurst, N.J. 07711

T R A N S C R I P T of the stenographic notes
of the proceedings in the above-entitled matter as taken by
and before FRANCINE RUDD, a Shorthand Reporter and Notary
Public of New Jersey at the offices of STOUT, O'HAGAN &
O'HAGAN, ESQS., Central Jersey Bank Building, Allenhurst,
New Jersey 07711, on Tuesday, April 17, 1979, commencing at
two-fifteen o'clock in the afternoon.

A P P E A R A N C E S

Frederick J. Johnson, III, C.S.R.,
President

FILED
MONMOUTH COUNTY
MAY 8 - 1979

John C. Johnson
County Clerk

FRIZELL, POSYCKI & WILEY, ESQS.,
By: DAVID JOSEPH FRIZELL, ESQ.,
For the Plaintiffs.

STOUT, O'HAGAN & O'HAGAN, ESQS.,
By: ROBERT W. O'HAGAN, ESQ.,
For the Defendant.



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I N D E X

<u>NAME OF WITNESS</u>	<u>DIRECT</u>	<u>CROSS</u>	<u>REDIRECT</u>
DALE S. McDONALD			
By: Mr. O'Hagan	3		124
By: Mr. Frizell		121	

E X H I B I T S

<u>NUMBER</u>	<u>DESCRIPTION</u>	<u>FOR IDENTIFICATION</u>
D-1	One Page Document.	38
D-2	A Document.	44



1 D A L E S. M c D O N A L D, Sworn.

2

3 DIRECT EXAMINATION BY MR. O'HAGAN:

4 Q Has your attorney explained to you the nature
5 of these proceedings?

6 A No.

7 Q Okay. Well, you will be questioned and
8 you're now under oath, which means it will be sworn
9 testimony, and I would expect that you'd answer my
10 questions fully and truthfully. If Mr. Frizell has an
11 objection to the form of the question, he will make that
12 objection on the record and make a decision then as to
13 the substance of the objection. He'll either advise you
14 to go ahead and answer or to refrain from answering. If
15 I ask you a question and you don't understand it, I'd
16 thank you to tell me you don't understand it. If you
17 want it to be rephrased in any manner or if you don't
18 hear it, again just ask and I'll do so. If you don't
19 ask me to do that in any of those instances, I'll assume
20 that you've understood the question. Now, if you're
21 answering, all of your answers should be verbal as a
22 shake of the head can't really be picked up by the
23 reporter.

24 A Uh-huh.

25 Q Now, would you advise us, Mr. McDonald, of



1 your educational background?

2 A Yes, I -- Civil Engineering Major of Ohio State
3 and graduated with a Bachelor of Civil Engineering.

4 Q When did you graduate?

5 A 1970.

6 Q Was that the extent of your formal education?

7 A I took two years of graduate school at Rensselaer
8 Polytechnic Institute under a training system there in
9 the area of Environmental Engineering.

10 Q Was that for an advanced degree?

11 A No.

12 Q What the purpose of these studies?

13 A It was graduate study in Solid Waste. I did not
14 obtain an advanced degree.

15 Q How many credits in fact did you take?

16 A (No response).

17 Q Would it be less than 60?

18 A 16?

19 Q 60.

20 A Oh, yes, definitely.

21 Q Less than 30?

22 A I believe so, yes.

23 Q Less than 16?

24 A No.

25 Q Are you able to approximate the number of



1 credits that you took?

2 A Approximately in the vicinity of 25.

3 Q When did you complete your studies at
4 Rensselaer?

5 A '72.

6 Q Are you a licensed engineer of the State of
7 New Jersey?

8 A Yes, I am.

9 Q When did you receive your license?

10 A In 1979, this year, yes.

11 Q Just --

12 A Just recently.

13 Q Are you licensed as a Civil Engineer?

14 A New Jersey just has Professional Engineer. I
15 took the engineering -- the civil engineering portion of
16 the specialty -- of the exam.

17 Q Would you advise us of your employment
18 background?

19 A Yes, my first employer was Paterson Redevelopment
20 Agency in Paterson, New Jersey. I worked there from June --
21 July of '72 to, I believe, May of '74. Then I was
22 employed by Elam and Popoff Engineering Associates in
23 Glen Rock from May '74 to May '78, and then I've been
24 employed by Killam since '78.

25 Q What were your duties with the Paterson



McDonald - direct
1 Redevelopment Agency?

2 A The title was Project Development Assistant. Basic-
3 ally it involved coordination of construction projects
4 that the Redevelopment Agency in Paterson was taking at
5 the time.

6 Q Would that involve design work or construction
7 work?

8 A We did not do any actual design work. We reviewed
9 designs by consulting engineers retained by the Redevelop-
10 ment Agency. We were employed in a supervisory capacity
11 by the Redevelopment Agency.

12 Q What was your job title?

13 A Project Development Assistant.

14 Q Did you have a superior?

15 A Yes.

16 Q Elam and Popoff was your next employer, I
17 think you said?

18 A Yes.

19 Q What was your job title there?

20 A When I left, it was Project Engineer.

21 Q What does a Project Engineer do?

22 A A Project Engineer is charged with the general
23 responsibility of guiding a project. He has under him
24 engineers, draftsmen, basically project coordination and
25 supervising projects along.



1 Q Now, what actual projects did you work on
2 with Elam and Popoff?

3 A In a chronological order?

4 Q Any order.

5 A Okay. The major ones, I'll just go through the
6 major ones.

7 Q Let's do it another way rather. What was the
8 nature of work performed by Elam and Popoff?

9 A I did primarily planning work and preliminary design
10 work. The major project I was involved with was what they
11 call 201 facility plant.

12 Q What's that?

13 A They're planning and preliminary engineering studies
14 that the EPA requires for authorities, municipalities and
15 townships to obtain approval of Federally funded sewerage
16 projects. I was involved with three facilities planning
17 projects while I was there.

18 MR. O'HAGAN: Off the record.

19 (Whereupon there is a discussion

20 off the record.)

21 BY MR. O'HAGAN:

22 Q So I would assume that you were familiar with
23 the guidelines of the Environmental Protection Agency and
24 Department of Environmental Protection as to the award of
25 both grant money and loan money to finance sewer projects?



1 A That's correct.

2 Q Then you've been with Killam since sometime in
3 1978 to the present?

4 A May, '78.

5 Q What duties are you involved in with Killam?

6 A I'm a Project Engineer at Killam. Because I've
7 been there such a short while, I've been involved with
8 four projects.

9 Q What are they?

10 A The major ones are again two planning studies,
11 201 facilities planning studies, one in North Plainfield,
12 New Jersey, and the other one -- for the Manasquan River
13 Regional Sewerage Authority in Monmouth County here.

14 Q Prior to your involvement with the work for
15 the Colts Neck Village planned unit development, had you
16 ever worked on a project of this nature? I'm referring to
17 a PUD in an undeveloped municipality?

18 A I don't believe so.

19 Q You have not?

20 A No.

21 Q Would I be correct in understanding that you
22 were the author of the report dated January, '79, which is
23 entitled "Conceptual Engineering Report Feasibility of
24 Providing Sanitary Sewage, Storm Sewage and Potable Water
25 Supply Facilities to the Colts Neck Village Planned Unit



1 Development, Colts Neck, New Jersey"?

2 A There were three engineers primarily charged with
3 the preparation of this report: Myself and two other
4 engineers in the office.

5 Q Who are they?

6 A They were Nick DeNicolò.

7 Q What job title does he have?

8 A I believe he's also a project engineer and Joseph
9 Skupien who I believe is also a project engineer.

10 Q What involvement did you personally have?

11 A I was primarily charged with coordinating the over-
12 all project and directly responsible for preparing the
13 sewerage portion of the report.

14 Q With reference to the other two, can you
15 delineate which aspect they were involved with?

16 A Sure. Nick DeNicolò was charged with preparing the
17 water supply portion of the report and Joe Skupien was
18 responsible for preparing the drainage portion of the
19 report, storm drainage portion of the report.

20 Q Did you review their work?

21 A Yes.

22 Q And data which underlay their conclusions?

23 A Yes.

24 Q And you're familiar with their work?

25 A In general, yes.



1 Q Let's look at the report if we might, Mr.
2 McDonald, and starting first with a letter of February
3 23, 1979, which you signed, which was also signed by Mr.
4 Fletcher (phonetic) addressed to Mr. Brunelli. You make
5 reference to a final report.

6 A Yes.

7 Q Were there in fact other reports?

8 A There was a -- one draft that was submitted to Mr.
9 Brunelli for his review.

10 Q Now, are you familiar with that draft?

11 A Yes.

12 Q Did you in fact prepare it?

13 A Yes.

14 Q May I have a copy of that?

15 A I don't have it -- a copy of the draft with me.

16 Q Could you see to it that I get a copy?

17 A Yes.

18 Q Are you in a position now to advise whether
19 there were changes in the preliminary draft and the final
20 report?

21 A Yes.

22 Q Do you know the nature of the changes?

23 A The changes primarily were in the sewerage portion
24 of the report.

25 Q And what were the specifics of the changes?



1 A We -- let's see. The primary changes -- the only
2 change that I'm really familiar with that we made in the
3 report is in the treatment of establishing the effluent
4 parameters for the treatment plant. We made in the
5 original draft, we made specific reference to the anti-
6 degradation policy of the State. In this report, we have
7 not made specific reference to that policy because we have
8 not received any final guidance from the State DEP on the
9 particulars of that policy.

10 Q What preliminary guidance had you received prior
11 to preparation of your preliminary report?

12 A We contacted by telephone Russell Nerlick - he's
13 base manager at New Jersey Department of Environmental
14 Protection - to get his advice as to how we should proceed
15 in preparation of the report. He advised us that initially --

16 Q Could I interrupt you. Were you the one that
17 spoke with Mr. Nerlick?

18 A Yes.

19 Q I'm sorry for interrupting you. Go ahead.

20 A And I lost my train of thought.

21 Q You started to say, "He advised us".

22 A Yes, we asked him for preliminary guidance for
23 getting started on the report. He advised us what
24 we should. An initial step would be to undertake some
25 stream sampling of the Hockhockson Brook, because of our



1 primary consideration in using it as the discharge point
2 for the treatment plant. He advised us of the parameters
3 that we should sample for and he also advised us that we
4 should sample the stream one time during which period there
5 should have been no antecedent precipitation within the
6 recent past.

7 Q When you say "recent past", are you talking
8 about 24 hours, 48 hours?

9 A I forget exactly what he specified. When we settled,
10 there were several weeks of dry weather before we sampled.

11 Q Now, you indicated that there was a change
12 and it had to do with the guidelines that were suggested
13 by DEP and more particularly by Mr. Nerlick. What input
14 did Mr. Brunelli have with reference to those changes in
15 your report?

16 A None.

17 Q No input?

18 A No.

19 Q And you'll gather together a copy of that
20 report and send it to Mr. Frizell for subsequent delivery
21 to me?

22 A Yes.

23 MR. FRIZELL: I believe I have it.

24 I think I've seen it.

25 MR. O'HAGAN: Okay.



1 BY MR. O'HAGAN:

2 Q Now, going to the report, on page 2 you make
3 a statement regarding the number of dwelling units that
4 could be accommodated on the site. Did you, yourself,
5 make any independent analysis as to the number of units
6 that could be accommodated?

7 A No, this was based on the work completed by the
8 plan consultant for Mr. Brunelli.

9 Q So you have no way of knowing whether the site
10 will accommodate 1,363 or more or less?

11 A We based our engineering studies on a development --
12 development of this site up to 1,363 residential units.
13 That was the basis for the conceptual engineering report.

14 Q And all of your cost figures, I would assume,
15 were based upon a unit of that size -- a PUD of that
16 size?

17 A That's right with the exception that in the report
18 you'll notice on page -- on most of the tables, on table
19 S-1 for instance, we were provided with two options by
20 Mr. Brunelli involving a shifting of residential develop-
21 ment and office building development. There were two
22 planning schemes that we evaluated, but in the analysis
23 that we provided within this document, we took the worst
24 or the highest level of facilities that would be required,
25 for instance in the sewerage portion of the report, option



1 one involved thirty-three hundred and twenty thousand
2 gallons per day and option two involved treatment of
3 360,000 gallons a day. Our figures reflect the 360,000
4 gallons per day.

5 Q That's the unit that reduces the size of the
6 office building or that's the option that reduces the size
7 of the office building?

8 A Yes, that's correct.

9 Q Now, you indicate -- you've made an estimate
10 on page 3 regarding the sewage flow and then you advise
11 that the amount of the flow can be reduced if certain
12 water-saving devices are utilized.

13 A Uh-huh.

14 Q Have you made any study as to the cost of these
15 devices?

16 A No.

17 Q Are you able to advise us as to the nature
18 of the devices?

19 A Well, they -- they're fairly -- becoming more
20 common all the time. The water-saving shower heads - most
21 people are familiar with now - restrict the flow coming
22 from the shower and therefore decrease the amount of
23 water used. Toilet dams have been cited by the EPA as a
24 technique to decrease the amount of water used in each
25 flush. These two water saving devices have been employed



1 in the past to decrease the consumption amount of water
2 and subsequent amount of sewage having to be treated.

3 Q Can you give an approximation as to their
4 cost?

5 A No.

6 Q Now, on Table S-1 when speaking of the two
7 options, I'm not sure that I completely understand it. For
8 instance, you speak of single family, then you say 256 and
9 that refers to population, I assume --

10 A Uh-huh.

11 Q -- How many single family units you were
12 contemplating?

13 A (No verbal response).

14 Q And I'd ask you the same question regarding
15 the condominiums, the town houses and the senior citizen
16 residences.

17 A Those numbers are my work sheet numbers. The
18 precise number, the number of units, we're talking about,
19 I have in the margin in my margins, the notes, pencil
20 notes, as to the number of persons per unit that we used
21 in developing the population.

22 Q And what is that?

23 A For single family homes, four persons per unit.

24 Q With reference to condominium apartments?

25 A Three persons per unit.



1 Q And understanding that no one advised you with
2 any precision as to the size of any of these -- strike
3 that.

4 No one advised you in any respect as to the
5 size of those proposed units?

6 A Not to my recollection.

7 Q Then it's clear to ascertain the number of
8 units, you just divide, in the case of single family, four
9 into 256?

10 A That's right.

11 Q Okay. Now, on your report again referring to
12 Table 2, you speak of sewage flow allowance?

13 A Table 2 or 1?

14 Q I'm sorry, S-1 with reference to single family,
15 you say 90 gallons/per capita per day?

16 A Yes.

17 Q Per each person per day?

18 A That's correct.

19 Q How did you arrive at the calculation that an
20 occupant of a single family home would use more of the
21 sewage facilities than an occupant of a condominium?

22 A General experience is that in a single family home,
23 you're more likely to have more bathrooms which can lead
24 to generation of more waste water, more extensive laundry
25 facilities. You have wives who -- a higher percentage of



1 Q How did you arrive at those figures?

2 A Those are based on our experience. In establishing
3 estimates of populations for dwelling units, those are
4 standard numbers which I've used in the past to get a --
5 as accurate an estimate of flow as possible.

6 Q Now, I take it that you didn't make any
7 study as to the size of the individual units?

8 A No.

9 Q Would that have some bearing upon the number
10 of persons who could occupy the units?

11 A It may and it may not. In Colts Neck, you have
12 mostly at the present time single family housing and the
13 number of persons per unit throughout the town is 3.9, I
14 believe. And those dwelling units range, I would imagine,
15 from mostly three bedroom homes to five bedroom homes so
16 that the four persons per unit per single family home is a
17 fairly reliable number to use and a fairly standard number
18 to use with reference to the studies.

19 Q With reference to the town house, how many did
20 you allocate?

21 A Three and a half.

22 Q Three and a half?

23 A Yes.

24 Q And the senior citizens?

25 A Two persons per unit.



McDonald - direct

1 wives staying home with children of school age in these
2 units and it all -- those factors generally lead to
3 assigning single family homes a higher per capital flow
4 allowance than you would a condominium or town house type
5 residential unit.

6 Q And you're saying that the size of the unit
7 would have no bearing whatsoever on any of those factors
8 that you mentioned?

9 A The size of the -- I don't understand the question.

10 Q Maybe you didn't hear it because of the air-
11 plane going over. Is it your testimony that the size of
12 the particular unit, condominium, town house, whatever,
13 would have no bearing on any of the factors that you
14 previously mentioned in assigning the higher gallonage per
15 capita per day for the single family dwellings?

16 A Provided they had the same sanitary facilities,
17 laundry facilities and facilities that would generate a
18 waste water flow and maintain that same lifestyle.

19 Q If that were the case, then the assumptions
20 regarding the condominiums and town houses and senior
21 citizens would have to be increased?

22 A I don't follow that question.

23 Q If the occupants of those units maintained the
24 same lifestyle and had the same facilities as the single --
25 as the occupants of the single family dwellings, then the



1 estimates as to the sewage flow allowances would have to
2 be increased for the other three?

3 A Not as a matter of general experience.

4 Q It hasn't?

5 A No.

6 Q Now, turning next to page 5, you state
7 Hockhockson Brook discharges to the Swimming River -- down
8 stream of the Swimming River Reservoir; therefore, treated
9 sanitary sewage effluent from the PUD complex cannot
10 adversely -- cannot adversely impact the water quality
11 of the reservoir. Then again on page 8 when speaking of
12 Slope Brook, in referring to Slope Brook you state: "How-
13 ever like most other streams in the municipality, it is in
14 the Swimming River Reservoir drainage basin and is not
15 considered a viable discharge basin for environmental
16 impact reasons."

17 Now, do I understand you to say that it's
18 important to channel or direct the sewer effluent away from
19 the reservoir?

20 A If you have an option, an available option, that
21 is generally desirable.

22 Q In what way?

23 A There is always the possibility of plant upsets.
24 In the event of such an occurrence, you would always want
25 your -- you would generally want your discharge to be



1 downstream of a potable water supply.

2 Q When you speak of "Plant upsets", what do
3 you mean?

4 A It can range -- it can be for a variety -- you can
5 have a plant upset for a variety of reasons. Power
6 failures could possibly lead to an upset unless standby
7 generation facilities are provided for that contingency.
8 You may have an upset of the biological process. There
9 are a variety of causes.

10 Q I'm interested in finding what the causes would
11 be. You've said power failure, upset in the treatment
12 process and what else?

13 A Malfunctioning of machinery within the treatment
14 process would lead to a plant upset.

15 Q What else?

16 A Discharge of toxic load.

17 Q How would that happen.

18 A Generally that occurs when you have an industry in
19 your service area. That's not the case here. You won't
20 have any industries so the -- that contingency is effectively
21 eliminated.

22 Q What else then?

23 A (No response).

24 Q Is human error something to be considered?

25 A Certainly, yes.



1 Q Is there any others?

2 A Well --

3 Q I guess gramatically you should say are there
4 any others?

5 A Those are the major ones.

6 Q Have you made any studies -- strike that.
7 Are you thinking of others?

8 A Yes, I'm trying to think of other possible causes
9 of plant upsets. Those are the major ones.

10 Q When you say "major", I'm understanding you to
11 say that there are various other reasons that could go
12 to and involve a plant upset; is that correct?

13 A Yes.

14 Q Now, would I be correct in understanding that
15 you've made no studies as to the probability of any of
16 those events occurring?

17 A No, we've made no probability studies.

18 Q Nor would I understand you to say then that you
19 wouldn't recommend placement of a sewer treatment plant
20 such as that which is proposed in this study in the
21 drainage basin of the Swimming River Reservoir?

22 A If you have the available option, which this site
23 has, it's my judgment that it would be preferable to
24 discharge to Hockhockson Brook as opposed to Slope Brook
25 and with respect to probability studies, in terms of plant



1 upset, that's not a procedure that has been employed or is
2 required by DEP in review and approval of -- of waste
3 water treatment systems.

4 Q Are you aware of any other -- strike that.

5 Are you aware of any sewer package plans first
6 that discharge ultimately into a reservoir?

7 A Yes.

8 Q Where is that?

9 A There is one in Jefferson Township in New Jersey.

10 Q What county is that in?

11 A Morris County.

12 Q Morris County?

13 A Yes.

14 Q What reservoir are we speaking of there?

15 A The Jersey City Reservoir.

16 Q What distance separates, if you know, the plant
17 from the reservoir?

18 A Pardon me?

19 Q What distance separates the plant from the
20 area where the reservoir is?

21 A I can't give you precise distance. It's considerably
22 further than the Brunelli Plant from the Swimming River
23 Reservoir, which is roughly a mile.

24 Q Well, would it be considerably further than
25 five to six miles from the reservoir itself?



1 A Yes.

2 Q Would it be considerably further than ten
3 miles from the reservoir?

4 A I'm not sure of that, no.

5 Q Do you know the size of the package -- is that
6 the -- is it a package sewer plant?

7 A Yes.

8 Q Do you know the size of the plant?

9 A No.

10 Q Do you know how many units it handles? When
11 I say "units", I mean dwelling units or the equivalent?

12 A Not a precise number, no.

13 Q Can you give us an approximation?

14 A How approximate?

15 Q I gather you don't know?

16 A No.

17 Q If that's the case, it's better if you said
18 you didn't know.

19 A I'm not sure.

20 Q I don't want you to feel I'm trying to trap
21 you. I'm trying to find out information.

22 A Yes.

23 Q Now, have you made any studies to determine
24 the -- strike that.

25 I believe you said it was the Jersey City



McDonald - direct 24
1 Reservoir; is that correct?

2 A That's correct.

3 Q Have you or your firm made any studies to
4 determine the effect upon the water this discharge of
5 effluent into the Jersey City Reservoir has had with this
6 particular package plant?


7 A No.

8 Q Would I be correct in understanding that
9 your firm has made no studies as to the effect of a --
10 of the discharge of effluent into the Swimming River
11 Reservoir at any location?

12 A That's true.

13 Q Now, in your judgment, is it reasonable for a
14 municipality to adopt their Zoning Ordinance in such a
15 manner as to discourage placement of package sewer plants
16 that would drain into the Swimming River Reservoir?

17 MR. FRIZELL: I think he should be
18 asked whether he's formed a judgment or not
19 initially. We're back into a situation where
20 you're asking judgment or opinion from the
21 expert retained by the other party and I
22 think his testimony should be limited to
23 opinions which were solicited by his client.
24 But if you have -- if you've formed a judgment
25 or in other words, if he's formed a judgment,



1 it's one question. If he has never formed
2 a judgment in that regard, if you're going to
3 ask him to form one, I don't think that's
4 correct.

5 MR. O'HAGAN: I'll rephrase the
6 question.

7 BY MR. O'HAGAN:

8 Q I've already indicated to you, Mr. McDonald,
9 that on pages 5 and 8, you've made a statement that the
10 subject site is advantageous in that the sewer effluent
11 will not flow into the Swimming River Reservoir?

12 A That's correct.

13 Q And in your mind, that is a factor in
14 recommending placement of the sewer package plant in its
15 proposed location; is that correct?

16 A That's right.

17 Q Now, do you feel that it's reasonable for a
18 municipality to adopt their Zoning Ordinances and Master
19 Plan and other developmental regulations in such a manner
20 as to discourage placement of sewer package plants that
21 will ultimately discharge into the Swimming River
22 Reservoir?

23 MR. FRIZELL: I'm going to object.

24 He can answer if he feels he can answer. He's
25 an engineer and a sewage engineer at that. I



1 don't think he has any knowledge about the
2 adoption of Zoning Ordinances or what they mean
3 or what they do.

4 MR. O'HAGAN: I'll rephrase the
5 question.

6 BY MR. O'HAGAN:

7 Q You have some familiarity with the -- you
8 have a great deal of familiarity, I gather from your
9 testimony, as to the dangers of placement of a package
10 sewer plant in wuch a manner as to drain ultimately into
11 a reservoir; is that correct?

12 A There are disadvantages --

13 Q Yes.

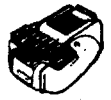
14 A -- To such placement.

15 Q Do I understand you to say that based upon
16 that experience and speaking solely from an engineering
17 point of view, that it's reasonable to zone and plan in
18 such a manner as to discourage placement of sewage package
19 plants, in such a manner as to cause them to drain into
20 a reservoir?

21 A I'm really not prepared to answer that because
22 it depends on -- it could depend on a whole host of -- a
23 whole host of matters, any number of things.

24 Q For instance --

25 MR. FRIZELL: Wait a minute, I think



1 he's declined to answer that question. I
 2 didn't interrupt but I think at this point
 3 I will because he's declined to answer that
 4 question. I'm going to direct him not to
 5 answer those questions that deal with what is
 6 a reasonable Zoning Ordinance and what is not.
 7 I don't think it's within this man's field
 8 of expertise. I think it would be misleading
 9 to the record to pursue it. I understand that
 10 to be essentially the basis of his rejection --
 11 or refusal in not having answered the question.

12 MR. O'HAGAN: I thought he had.

13 MR. FRIZELL: I think if you give
 14 him specific questions which deal with the
 15 engineering aspect of the case or deal with his
 16 field of expertise rather than questions that
 17 deal with these other principles, then we can
 18 deal with the question on a one to one basis.

19 BY MR. O'HAGAN:

20 Q I thought the question was based upon or
 21 bottomed upon your engineering experience and --

22 A Here we have a situation where we have a clear
 23 choice. We have a stream that discharges to a reservoir
 24 and is in relatively close proximity to that reservoir,
 25 and we have a receiving stream that discharges downstream



1 of that reservoir so we have a choice of two options. In
2 my judgment, the preferable option to consider is locating
3 that plant to discharge downstream of the reservoir.

4 Q Now, you have indicated that in some instances,
5 a package plant could be located and the effluent could
6 discharge into the reservoir. Now, from an engineering
7 basis, can you advise us as to the instances when that
8 could reasonably occur.

9 A It's really a case-by-case basis. You have to
10 analyze it on a case-by-case basis.

11 Q What facts would enter into your judgment from
12 an engineering point of view?

13 A The uses of the reservoir, the size of the reservoir,
14 the hydrology of the watershed, the distance of the plant
15 from the watershed, the characteristics of the stream between
16 the plant and the reservoir, whether or not there was
17 treatment of the water in the reservoir, if it was used
18 as a potable water supply.

19 Q Would treatment be required?

20 A Not necessarily.

21 Q Now, you've made none -- you have not made any
22 analysis of any of those factors that you've listed as
23 far as Colts Neck Township is concerned in locations other
24 than the subject location; is that correct?

25 A That's right because we had the choice.



1 Q Okay. Now, on page 5 you indicate that the
2 stream sampling data was obtained to establish a base line
3 condition for determining the feasibility of sewage
4 treatment and disposal to Hockhockson Brook. Would you
5 advise us firstly what you mean when you say the words
6 "base line condition"?

7 A Base line is to establish what the water quality
8 in the stream is without the treatment plant in this case
9 being in operation, what are the conditions of the stream
10 at this point in time.

11 Q Why is that done; why is that necessary?

12 A It's necessary to evaluate what level of treatment
13 will possibly be required for discharge to that stream.

14 Q Why do you have to make that determination?

15 A To preliminarily design the treatment system.

16 Q What is it that makes it necessary to treat
17 the water in -- treat the sewage in such a manner so that
18 it can accommodate itself to the stream, the water in the
19 stream?

20 A I don't understand the question.

21 Q You have indicated that the purpose of taking
22 the stream sampling data was to determine what level of
23 treatment was necessary to the sewage and the sewage
24 effluent?

25 A It was used as a guide to determine that.



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Q Why do you have to make a determination as to what level of treatment is required?

MR. FRIZELL: Let me interject.

You're asking him why a study of that kind is done and I'm not sure that that's an appropriate question. Other than the fact that it is done, which was testified to --

MR. O'HAGAN: Pardon me.

MR. FRIZELL: -- He testified that it's done and it's the first step. I'm not sure why is an appropriate question. At least I don't understand it.

THE WITNESS: That's my question too.

MR. FRIZELL: There could be a whole host of reasons why things could be done. I don't want to speculate.

THE WITNESS: Could you rephrase the question?

MR. O'HAGEN: Okay.

BY MR. O'HAGAN:

Q You have indicated that you took data from the stream and you did it because you wanted to reach conclusions, tentative conclusions, as to the level of treatment that was required on the sewer effluent so as



1 the stream could accommodate the sewer effluent?

2 A Yes.

3 Q Why is it necessary to make a determination
4 as to whether the stream can accommodate the sewer
5 effluent?

6 A The answer seems obvious to me.

7 Q Well, if it's obvious, why don't you just
8 answer the obvious question -- the obvious answer?

9 A It seems like your question answers your question.
10 You establish the base line condition in the stream to
11 determine what level of treatment will be required to
12 be obtained in your waste water treatment system. From
13 that, once you make that determination, based on the base
14 line conditions in the stream then you can proceed with
15 a preliminary design of your treatment facility. It's
16 that logical progression of steps in developing the
17 preliminary design. You establish what the quality of the
18 water is at the present time and based on that data, you
19 can establish your effluent limitations. Based on those
20 effluent limitations, you can then proceed with pre-
21 liminary designing of the plant. So that's the way the
22 process proceeds.

23 Q Are you saying that you have to make the
24 determination to the level of treatment required so as not
25 to detrimentally affect the stream?



1 A That's one criteria, yes.

2 Q What other criterias are there?

3 A You have to take into account upstream characteris-
4 tics in the stream, what points are -- what point source
5 discharges there are upstream of your proposed facilities.

6 Q Anything else?

7 A You try to -- you establish flows in the streams,
8 characteristics of flow in the stream.

9 Q Now, with reference to upstream flows and
10 characteristics, why is that important?

11 A Well, if you have, say, a point source discharge
12 upstream of your treatment plant, that should be taken
13 into consideration in the establishment of effluent
14 parameters for the downstream plant and then in the
15 preliminary design of the treatment facility.

16 Q If there were an existing upstream plant,
17 sewer package plant, that was discharging into the waters,
18 would that mean you would have to take any special pre-
19 cautions in the design of the plant at the subject
20 location?

21 A Not necessarily.

22 Q How would you take that into consideration
23 in developing your guidelines or your base line, as you
24 call it?

25 A If you have a point source upstream of your plant --



1 Q Could I interrupt? When you say "point
2 source", I'm understanding you to say that's another sewer
3 package plant?

4 A Yes.

5 Q Go ahead.

6 A If you have another treatment plant upstream of your
7 proposed discharge point, that has to be taken into con-
8 sideration in the analysis that's undertaken in deter-
9 mining the effluent limitations in the plant under study
10 or the proposed plant under study.

11 Q Now, in fact is there a -- an additional
12 package sewer plant upstream of this location?

13 A Yes, there is.

14 Q Where is that?

15 A The Earle Naval Ammunition Depot.

16 Q Do you know the age of that plant?

17 A No.

18 Q Do you know the level of treatment?

19 A Yes, it's secondary treatment.

20 Q Do you know whether that was in place prior
21 to the development of guide lines by the DEP or the EPA,
22 whichever has jurisdiction?

23 A It's operating under a MPDS permit.

24 Q What does that mean?

25 A A Federal permit that allows it to discharge in this



1 case into Hockhockson Brook so that the design of the
2 plant has been reviewed by the EPA and the DEP in establish-
3 ing permit conditions.

4 Q Now, the fact that they have secondary treatment
5 doesn't mean automatically that you would be allowed
6 secondary treatment at this location; does it?

7 A That's true.

8 Q You might have more stringent requirements
9 to adhere to?

10 A That's true.

11 Q And you couldn't form a conclusion in any
12 manner as to the level of treatment required merely be-
13 cause an upstream sewer package plant exists?

14 A You have to take it into consideration in establish-
15 ing guide lines for the downstream plant. You can't
16 ignore the fact that that plant is up there.

17 Q Now, how is this sampling done?

18 A This was a grab sample done at the site.

19 Q What does that mean?

20 A Basically, what we did is we went on the site on
21 one day and took two samples in the stream and took them
22 back to the lab and analyzed them for the 13 parameters
23 that we note in the report.

24 Q How large were the quantities of water that
25 you took?



1 A They were -- I'm not certain on the exact quantity.

2 Q Was it a --

3 A It was probably two quarts.

4 Q Approximately two quarts?

5 A Approximately two quarts.

6 Q Now, you indicated that you did it on one
7 day?

8 A Yes.

9 Q In your view, is a one-day sample sufficient
10 in order to gauge the characteristics and chemical
11 properties of a stream?

12 A We base the one-day --

13 Q I'm not sure my question was clear.

14 A Okay.

15 Q Is a one-day sample sufficient in order for
16 you to properly gauge the characteristics of the stream and
17 the chemical properties of the stream?

18 A It provides a starting point. It's not sufficient
19 enough to base a final design on.

20 Q Now, am I correct in understanding that you
21 submitted -- oh, strike that.

22 Now, you say that it's not sufficient to base
23 a final decision upon and that additional studies would be
24 required --

25 A That's correct.



1 Q -- And they may lead you to conclude that more
2 stringent requirements would have to be adhered to; is
3 that correct?

4 A Not necessarily. The findings of the additional
5 studies may demonstrate that a lower level of treatment
6 would be required.

7 Q Now, in your assumptions as to the level of
8 treatment, am I correct in understanding that you relied
9 upon solely the tests made on the two quarts of water that
10 you extracted from the Hockhockson Brook?

11 A Not solely.

12 Q Pardon me?

13 A Not solely, no.

14 Q What else did you rely upon?

15 A We relied on the up -- the conditions of the
16 upstream plant, the permanent conditions that the upstream
17 plant has and the base flow conditions in the stream.

18 Q Did you analyze any data that NAD Earle had
19 compiled?

20 A Yes.

21 Q Who did you speak with at Earle?

22 A NJDEP.

23 Q That's reduced to writing?

24 A This was over the telephone.

25 Q By telephone?



1 A Yes.

2 Q Now, is that reduced to writing, the data
3 related to you from Earle?

4 A I have telephone logs.

5 Q Who did you speak with in the DEP pertaining
6 to the data?

7 A I don't have it here.

8 Q Would that be Mr. Nerlick?

9 A No, it was not Mr. Nerlick.

10 Q Was it a man or woman that you spoke with?

11 A It was a man.

12 Q What level job did he have?

13 A I'm not sure.

14 Q And you've never seen any writing to confirm
15 your telephone discussions?

16 A No.

17 Q Now, are you familiar enough with the con-
18 tents of that telephone discussion to advise us as to the
19 level of treatments adhered to by Earle?

20 A Yes.

21 Q Mr. McDonald, you're referring to notes?

22 A Yes.

23 Q What are they?

24 A These are notes that I reduced from the telephone
25 log. This was some of the information on my telephone



1 log.

2 Q May we have that marked for identification?

3 A Sure.

4 MR. O'HAGAN: I guess you should
5 mark this D-1 for identification.

6 (A one-page document is marked
7 D-1 for identification.)

8 BY MR. O'HAGAN:

9 Q I would assume that you need this in front
10 of you to testify?

11 A I don't have it comitted to memory, no.

12 Q Please tell us what you learned from having
13 your discussions with the State.

14 A Okay.

15 Q If you don't mind, I'd like to look over
16 your -- maybe I'll make the copy first. Off the record.

17 (Whereupon there is a recess.)

18 MR. O'HAGAN: Now, would you repeat
19 the last question, please.

20 (Whereupon reporter reads back as
21 follows:

22 "Question: Please tell us what you
23 learned from having your discussions with
24 the State.")

25 THE WITNESS: The first thing I



1 inquired about was that the data that I received
2 from the State is all Federal permit data
3 that Earle Naval Reservation is required to
4 submit to the State quarterly. So the first
5 items of information I inquired about was the
6 permit conditions that they're required to
7 meet at the Earle Treatment Plant and those
8 are the first group of numbers you see at the
9 top of the page. The design flow --

10 BY MR. O'HAGAN:

11 Q When you say --

12 A Design capacity --

13 Q That means design flow?

14 A Yes, if design flow or design capacity --

15 Q Okay.

16 A -- Let's say of the plant is 370,000 gallons per
17 day.

18 Q How does that compare with the size of the
19 plant you've designed?

20 A Approximately the same size. The BOD --

21 Q What's that mean?

22 A Biological oxygen demand, that's five day biological
23 oxygen demand --

24 Q All right.

25 A -- Is 45 milligrams per liter on a seven day



1 average basis or 95% removal. Suspended solids is also
2 45 milligrams per liter. These are effluent parameters.
3 This is what they're allowed to discharge from the Earle
4 Treatment Plant.

5 Q Right.

6 A 45 milligrams per liter on a seven day average or
7 85% removal and they have PH limitation of between six
8 and nine. They also have a parameter for grease and oil
9 but I didn't include that on this note sheet.

10 Q Is there any reason for that?

11 A In domestic plants, that parameter is usually not
12 given a numerical value on the permit. Evidently, at
13 Earle they have some maintenance operations or something
14 where they evidently have a lot of grease and oil.

15 Q Do you know the distance separating the
16 Earle plant from the proposed plant?

17 A I don't know the precise distance.

18 Q Can you approximate it?

19 A It's less than a mile.

20 Q You're not in a position to say that the water
21 conditions of the stream are the same at the subject
22 location as they are at the Earle plant?

23 A No.

24 Q So that if I understand you then, in developing
25 your data for level of treatment you relied upon your --



1 the two quarts of water that you had taken and the data
2 that was developed based upon the experience at Earle?

3 A Yes, those two factors were involved.

4 Q Anything else?

5 A Those were the two primary -- those were the two
6 primary pieces of information that we pieced together to
7 establish the effluent parameters here.

8 Q Okay. So then conclusions regarding a level
9 of treatment required were based upon the water that you
10 extracted from the stream and the experience at Earle?

11 A That's right.

12 Q Now, did you take a sample of the water up-
13 stream of the Earle package plant?

14 A No.

15 Q Aside from the sam -- strike that.

16 Where was the sample -- what was the location
17 from which you took the sample that you referred to before?

18 A It was in Hockhockson Brook at the approximate
19 point of discharge that we are contemplating --

20 Q Okay.

21 A -- That it was done.

22 Q Now, am I understanding you to say that all
23 of your cost figures that you referred to in the report
24 concerning the capital cost to construct the sewer package
25 plant and the operational cost were based upon the samples



1 that you had taken and the data taken from Earle's
2 experience?

3 A Could you rephrase that?

4 Q Yes, when you made estimates concerning the
5 cost of treatment and the cost of operation and the
6 capital cost to construct the plant, did you base them
7 upon the level of treatment which you felt was required
8 at this particular location?

9 A That's correct.

10 Q If the requirements as to the level of treat-
11 ment were more stringent, would I be correct in under-
12 standing that the cost would increase?

13 A That's likely, yes, that they would increase.

14 Q Now, did you submit the report that we referred
15 to prior to this at the early stages of your Deposition
16 to the Department of Environmental Protection?

17 A No, we did not.

18 Q Did you submit the data and the conclusions
19 that you had reached which you referred to in the report
20 to the Department of Environmental Protection?

21 A No, we did not.

22 Q You had some communications?

23 A No, wait.

24 Q Okay.

25 A We did submit some of the data to the New Jersey



1 DEP.

2 Q Was there some data that was referred to in
3 the report with reference to level of treatment and cost
4 of treatment not submitted to DEP?

5 A This report wasn't submitted to DEP, no.

6 Q But the underlying basis and the level of
7 treatment that you've indicated was necessary and the cost
8 figures for operation of the plant?

9 A No, that was not submitted to DEP.

10 Q What in fact was submitted?

11 A We submitted to DEP the stream sampling data that
12 we acquired and asked them to establish effluent limitations
13 for the treatment plant.

14 Q Okay. Did you receive a response?

15 A Yes, we did.

16 Q By the way, did you submit your data to the
17 Department in writing?

18 A Yes.

19 Q Do you have a copy of that writing with you
20 today?

21 A No.

22 Q Would you mail me a copy of that letter?

23 A Yes.

24 THE WITNESS: That's okay?

25 MR. FRIZELL: Right.



1 BY MR. O'HAGAN:

2 Q Did the DEP approve your preliminary in-
3 vestigations?

4 A The response we got from DEP was that additional
5 sampling would be required to establish a final limitation
6 by the DEP.

7 Q Now, I show you a letter dated March 27, 1979,
8 the original of which would have appeared to have been
9 directed to yourself and which is signed by Russell E.
10 Nerlick, Manager of the Raritan River I. C. S. Basins.

11 A Yes.

12 Q Have you seen that letter before?

13 A Yes, that letter is in error to a certain extent.

14 Q Yes, but we'll get to that.

15 A Okay.

16 MR. O'HAGAN: May we have this
17 marked for identification.

18 (A document is marked D-2 for
19 identification.)

20 BY MR. O'HAGAN:

21 Q Do you have a copy of the letter with you,
22 Mr. McDonald?

23 A Yes, I have a copy of the first page. I don't
24 have a copy of the second page.

25 Q You have now a copy of the letter in front



1 of you; do you not?

2 A Yes.

3 Q Now, you started to say that the letter was in
4 error?

5 A Yes.

6 Q In what respect was it in error?

7 A In its first sentence, it says, "The Division of
8 Water Resources has reviewed" --

9 Q Now, the first sentence --

10 A On the letter.

11 Q Okay.

12 A "The Division of Water Resources has reviewed the
13 conceptual report submitted by Ellson T. Killam Associates
14 on the proposed Brunelli Corporation Sewerage Treatment
15 Plant, which would discharge into Hockhockson Brook." We
16 did not submit the report to Division of Water Resources.
17 That part of the letter is in error.

18 Q Is that the sole portion that's in error?

19 A Let me read the whole letter. There are some
20 things in here that I couldn't say for a fact whether it's
21 correct or in error.

22 Q Am I understanding you to say that you're not
23 in a position to disprove the assertions made by Mr.
24 Nerlick in his letter?

25 MR. FRIZELL: Excuse me. I don't



1 know if that's what he said.

2 BY MR. O'HAGAN:

3 Q Would you like the question repeated, Mr.
4 McDonald?

5 A Please.

6 Q Am I understanding you to say that you're not
7 in a position to refute the balance of the assertions made
8 by Mr. Nerlick in his letter of March 27, 1978 that has
9 been marked D-2 for identification?

10 A There are some statements of fact that he mentions
11 here that I'm not able to refute but I don't have the
12 data in front of me to determine if it is in fact correct.

13 Q What particular paragraphs do you refer to?

14 A One that sticks out is whether or not the stream
15 is a trout maintenance stream. I know for a fact that
16 it's an FW3 class stream.

17 Q Now, is FW3 something different from a trout
18 maintenance stream?

19 A No, it can be classified FW3 and be classified as
20 a trout maintenance stream or it can be FW3 and not be
21 classified as a trout maintenance stream. I'm not dis-
22 puting what he's saying here, but I'm not in a position
23 to say whether or not he's correct.

24 Q Now, Mr. Nerlick indicates on the bottom of
25 page 1, there is insufficient data for this stream at



1 your location.

2 A That's correct.

3 Q Do you agree with that assertion?

4 A If that's what the Division of Water Resources
5 is telling us, I would have to agree.

6 Q And you agree with the accuracy of that
7 assertion?

8 A That's what they're telling us. They give us
9 data. It's not a matter of agreeing or not agreeing.

10 Q You're not quarelling with their statement
11 that in order to make a judgment of the level of treatment
12 required, more data should be submitted?

13 A No.

14 Q And they indicate that further sampling must
15 be done in order to provide an adequate data base for
16 determining existing water quality?

17 A That's correct.

18 Q Do you quarrel with that?

19 A That's what they're telling us.

20 Q Do you quarrel with the accuracy of that
21 statement as to the need for additional sampling?

22 A Generally, when you design a treatment plant, you
23 do it on more than one grab sample.

24 Q Would in fact the data that was necessary
25 be based upon samples taken from a period as long as a



1 year?

2 A I can't answer that. That would be a judgment on
3 the part of the Department. I just can't answer that
4 question.

5 Q Have you ever submitted data to the DEP prior
6 to this particular application seeking approval of the
7 level of treatment proposed?

8 A No.

9 Q Prior to your submission of this data to the
10 Department, was it reviewed by the superiors in your
11 firm?

12 A I believe so, yes.

13 Q Who reviewed it?

14 A I believe Ken Sipler (phonetic).

15 Q What job does he have?

16 A He's Vice-President.

17 Q Did Mr. Fletcher review it?

18 A No.

19 Q Now, am I understanding you to say that you
20 ~~are the~~ member of your firm who would have the most
21 familiarity with the sanitary aspects of this proposed
22 PUD?

23 A That's correct.

24 Q And do I understand you to say that you are --
25 strike that.



1 Do I understand you to say that no other
2 member of the firm was involved with the field work that
3 went into the recommendations that you finally made as
4 outlined in the report that we referred to before?

5 A Involved in the field work?

6 Q Yes.

7 A What do you classify as "field work"?

8 Q What field work in fact was conducted?

9 A We collected the samples. I was involved in
10 collecting the samples.

11 Q Were you the senior man?

12 A Preparing the samples and taking them back to the
13 lab, I was solely involved in that.

14 Q With reference to the calculations that were
15 made concerning the level of treatment required --

16 A Uh-huh.

17 Q -- Were you the sole member of your firm
18 involved in those calculations?

19 A No.

20 Q Who else was involved?

21 A Ken Sipler.

22 Q What role did he play?

23 A We reviewed the stream data and established the
24 effluent criteria.

25 Q Who made the calculations?



1 A I prepared the calculations and we reviewed the
2 final.

3 Q He reviewed your work?

4 A He reviewed the final limitations.

5 Q Did he change any of the determinations that
6 you had arrived at?

7 A I believe he did, yes.

8 Q Do you recall how in particular?

9 A No, not in particular.

10 Q Now, again with reference to Mr. Nerlick's
11 letter, I'm referring to page 2, now I'm understanding
12 you to say that you submitted to him data with reference
13 to the level of treatment that you had proposed to --

14 A Could you repeat that? Start again?

15 Q Yes. I'm understanding that in the letter of
16 communication that you directed to the DEP which ultimately
17 came to Mr. Nerlick's attention, you submitted data
18 regarding the level of treatment that you felt was
19 required at this particular location for the sewer --

20 A No.

21 Q -- Package plant? You did not?

22 A We submitted to Russ Nerlick the stream sample
23 data that we acquired. We sent that. That was the only
24 data we sent to Russ Nerlick.

25 Q Has he reviewed as yet the determinations that



1 you had made as to the level of treatment required?

2 A Evidently he has by this -- receipt of this letter,
3 yes, he has.

4 Q He has reviewed it?

5 A I would assume so. He states here that he reviewed
6 the water --

7 Q He indicated --

8 A That the Division of Water Resources reviewed the
9 report.

10 Q When he made reference to the report, what
11 report is he referring to?

12 A The conceptual report.

13 Q That would be the document that was delivered
14 to me by Mr. Frizell --

15 MR. FRIZELL: Objection. I don't
16 know how Mr. McDonald can testify as to what
17 Mr. Nerlick meant. Mr. Nerlick wrote a letter.
18 I think we can all read it just as well as
19 Mr. McDonald.

20 BY MR. O'HAGAN:

21 Q Mr. McDonald, are you familiar -- do you know
22 whether your firm submitted to Mr. Nerlick and/or the
23 DEP this conceptual engineering report that I referred
24 to in the beginning stage of the Deposition?

25 A Our firm didn't submit a copy of the report.



1 Q To the DEP?

2 A No.

3 Q You don't know whether he has reviewed it at
4 this stage or not?

5 A I don't know what report he's talking about. He
6 didn't review a report submitted by us.

7 Q Now, Mr. Nerlick indicates that: "The company"
8 and I guess he would mean the Applicant - "May have to
9 provide a very high level of waste water treatment." Do
10 you understand what he means by that clause?

11 A Not particularly, no.

12 Q Would you understand it to be higher than the
13 level of treatment that you have submitted in this con-
14 ceptual engineering report?

15 A I wouldn't be able to state that, no.

16 Q Have you had discussions with Mr. Nerlick
17 subsequent to your receipt of his letter dated March 27?

18 A No.

19 Q Do you know whether any member of your firm
20 has had discussions with him?

21 A No, I don't know if any of them have.

22 Q Now, we were speaking of the time period within
23 which the data would have to be accumulated. Are you in a
24 position to advise as to the length of time that would be
25 required in order to ascertain adequate data?



1 A No, that's established by -- that would be
2 established by DEP.

3 Q Now, in your mind, is it important to obtain
4 the data in the four seasons of the year?

5 A It's not necessary to.

6 Q Do you feel that the conditions in the stream
7 might differ in times of high water as opposed to times
8 of low water?

9 A I would think that would probably be the case.

10 Q How would they differ?

11 A Well, during -- during periods of low water, low
12 stream flow, the effects of Earle, the Earle Naval
13 Reservation Plant, would have a more profound effect on the
14 stream than during high water flow days.

15 Q During periods of low water -- strike that.
16 In streams that have always had a low water
17 level and assuming that there is an existing -- strike
18 that.

19 In streams that would have a water level
20 equivalent to Hockhockson Brook at its low water time,
21 would I be correct in understanding that a greater degree
22 of treatment would be required?

23 A Possibly not.

24 Q Pardon me?

25 A Possibly, possibly not. It would depend on the



1 characteristics of the stream and the policy under which
2 DEP would be establishing the effluent limitations.

3 Q Well, assume that the stream is an FW3 trout
4 maintenance stream --

5 A Uh-huh.

6 Q -- Would it be accurate to say in that instance
7 that a higher degree of treatment would be required if the
8 level in the stream was low?

9 A Higher than what?

10 Q Than the treatment that you've described in
11 your conceptual engineering study.

12 A I believe it probably would depend on what policy
13 New Jersey DEP was using to establish the effluent
14 limitations in Hockhockson Brook.

15 Q What policies do you make reference to?

16 A Its anti-degradation policy, it's possible that a
17 lower level of treatment would be adequate.

18 Q Okay. Now, the DEP is indicating to you in this
19 letter of Mr. Nerlick's that a high level of waste water
20 treatment may be necessary?

21 A Uh-huh.

22 Q Do you understand that?

23 A I understand, yes.

24 Q Assume that a high level of waste water
25 treatment would be necessary. Do you feel that a higher



1 level of treatment other than what you have described in
2 your report - and I'm making note particularly of Table
3 S-2 - would be required?

4 A Could you rephrase that one more time?

5 MR. O'HAGAN: Would you repeat
6 that please?

7 (Whereupon reporter reads back
8 pending question.)

9 THE WITNESS: The question, I
10 don't -- I really don't understand the
11 question.

12 BY Mr. O'HAGAN:

13 Q What don't you understand about it?

14 A The first sentence, you're talking about a high
15 level of treatment then a higher level of treatment, and
16 I don't --

17 Q Let's back track now. The DEP - and I'm
18 speaking of Mr. Nerlick's letter dated March 27, 1979 --

19 A Uh-huh.

20 Q -- Makes reference to a high level of waste
21 water treatment.

22 MR. FRIZELL: Just for the record,
23 I'm going to object to any characterization
24 of that letter as being any kind of official
25 statement of the DEP. It just has to speak



1 for what it is. Mr. Nerlick is employed by
2 the DEP, he wrote the letter and the letter
3 speaks for itself.

4 BY MR. O'HAGAN:

5 Q Do you understand that Mr. Nerlick's job
6 function would be to approve or disprove of proposed
7 levels of treatment for sewer package plants to be con-
8 structed?

9 A I don't know that that decision rests in him, no.

10 Q Do you know what his job function is with
11 reference to --

12 A He's base manager of public water facilities element
13 and I'm not certain whether his job response -- one of his
14 job responsibilities is approving and disproving of con-
15 ceptual engineering designs. Of course, I'm not certain.

16 Q Did you write to Mr. Nerlick?

17 A Yes.

18 Q Why did you write to him?

19 A To transmit to him the stream sampling data that
20 we obtained.

21 Q For what purpose?

22 A Requesting effluent determination from the DEP.

23 Q Did you feel he was the proper party to refer
24 to?

25 A Yes.



1 Q Was that based on prior experience?

2 A He's the base manager of the Raritan Basin.

3 Q Mr. Nerlick, in his letter of March, makes
4 reference to providing a very high level of waste water
5 treatment. Do you understand what he means by that?

6 A Not precisely, no.

7 Q Now, do you feel that the level of treatment
8 that would be required would be higher than you proposed
9 and I'm making reference to your report and more particu-
10 larly Table S-2?

11 A No, I don't.

12 Q You don't think that's so?

13 A No.

14 Q Okay. Now, are you in a position -- strike
15 that.

16 Getting back to the level of the stream, are
17 you saying that the treatment requirements and the level of
18 treatment in a stream classified as FW3 trout maintenance
19 would not be influenced by the level of water in the stream?

20 A You have to consider all factors involved in the
21 stream at the point of discharge. In our particular case,
22 you have an existing point source discharge area that has
23 to be taken into consideration in establishing the effluent
24 limitations for the plant. So you have to take that into
25 consideration also and not just the factor that it's an



1 FW3 trout maintenance stream. And I'd like to point out
2 that the FW3 classification stream is the lowest classi-
3 fication that DEP uses in classifying streams. FW1 is the
4 highest class of stream, FW2 and FW3 is the lowest class
5 of stream.

6 Q Could you discharge effluent that was purer
7 than FW3 and have the DEP approve it?

8 MR. FRIZELL: Excuse me. Purer?

9 MR. O'HAGAN: Purer.

10 THE WITNESS: No, I don't think you
11 phrased the question properly. Every FW3
12 stream is a class of stream. There may be
13 hundreds or thousands in the State that are
14 classified FW3. Each of those has different
15 water quality characteristics.

16 BY MR. O'HAGAN:

17 Q Doesn't the classification of FW3 have any-
18 thing to do with the purity. I understood you to say
19 FW1 was purer than 3?

20 A No, it's a higher class of stream.

21 Q When you say "higher", does that have anything
22 to do with the purity?

23 A Of the stream water quality?

24 Q Yes.

25 A Not necessarily.



1 Q What does it have to do with?

2 A It has to do with the designated water use.

3 Q What could you use FW1 for?

4 A Potable water supply.

5 Q Drinking water?

6 A Yes.

7 Q You're saying that FW1 doesn't have to be
8 purer than FW3?

9 A No, it doesn't necessarily have to be purer. It
10 depends on the characteristics of the stream.

11 Q You're losing me on that one. I'm not under-
12 standing you.

13 A When you're talking about the purity of streams,
14 you're talking about conditions in the streams at this
15 point in time and an FW1 stream, although it's the highest
16 class of stream, has, say, a certain quality of water in
17 it. You may find an FW3 stream, which is a lower class,
18 that has somewhat higher quality. FW3 classification has
19 nothing to do with the purity of the water in the stream
20 is what I'm saying. The classifications are based on the
21 designated water uses of those streams.

22 Q The ultimate use of the water?

23 A That's correct.

24 Q Do you know what the -- what use the water in
25 Hockhockson Brook is put to downstream of the subject



McDonald - direct
1 location?

2 A It's an FW3 stream and I would have to consult
3 the State classification index to determine exactly what
4 uses would be permitted in FW3.

5 Q So do I understand you to say that the con-
6 ditions in the stream would not differ from season to
7 season?

8 A I didn't say that.

9 Q What did you say?

10 A They possibly will differ from season to season.


11 Q How do they differ?

12 A Well, it really is dependent on -- it can vary
13 with each stream. Seasonal variations in flow and water
14 quality, it really can't -- it would be difficult to
15 generalize.

16 Q On Table S-2 you spoke of effluent discharge
17 limitations. For instance, you say BOD and you say less
18 than 5.0 milligrams per liter. What does that mean?

19 A It means that we would be designing a plant whose
20 effluent BOD, 5-day BOD, would be less than 5 milligrams
21 per liter.

22 Q Does that have anything to do with the
23 absorption in the stream and the ability of the stream
24 to absorb the effluent without adverse environmental
25 impact?



1 A No.

2 Q What does it have to do with?

3 A We base that on the general guidance we obtain from
4 the stream sampling we got. When we sampled the streams,
5 we took a look at the parameters, the existing -- the
6 existing quality of the stream and then based on that, we
7 established these parameters.

8 Q Now, the parameters that you established --

9 A Uh-huh.

10 Q -- Are they for the ultimate aim of minimizing
11 the environmental impact upon the stream?

12 A So as not to -- what we tried to do in establishing
13 these parameters was to not increase BOD within the
14 stream.

15 Q And the same thing would be so with the
16 suspended solids and ammonia, nitrogen and all the way
17 down the parameters that you mention or the eight, since
18 you said it was non-visible for oil and grease?

19 A Could you rephrase that now that I've got the table
20 in front of me?

21 MR. O'HAGAN: Off the record for a
22 moment.

23 (Whereupon there is a discussion
24 off the record.)

25 BY MR. O'HAGAN:



1 Q Now, Mr. McDonald, we've had an off-the-record
2 discussion pertaining to what effect, if any, a low or
3 a small stream flow would have upon your calculations and
4 would have upon the effluent discharge limitations, and
5 you made certain statements and you related it to the
6 effluent being discharged from Earle. Would you advise
7 us once again as to how you make your calculations bearing
8 in mind those two considerations?

9 A Sure. You have two things happening that you have
10 to consider during low flow condition. You have the
11 natural flow in the stream and you have the discharge from
12 Earle. Discharging -- the base flow in the stream is
13 relatively pure and the Earle reservation discharge under
14 permit conditions will tend to degrade that base flow
15 in the stream so that the water quality that we see at
16 the Brunelli site of the combined natural flow in the
17 stream and the Earle Naval Reservation effluent discharge,
18 we considered that factor in establishing these parameters
19 on Table S-2.

20 Q Now, you took your sampling on what date?

21 A November 7th.

22 Q Are you in a position to advise us as to
23 whether that was a period of high water or low water?

24 A No, I can't make that judgment.

25 Q Did I understand you to say off the record



1 that during periods of low water, the discharge from
2 Earle would have a greater environmental impact than it
3 would during periods of high water?

4 A It will have a greater impact on the water quality
5 in Hockhockson Brook.

6 Q Now, during the periods of low water, is it
7 necessary or would it be necessary in order to secure DEP
8 approval for a higher degree of treatment, higher level
9 of treatment, to be followed at the proposed plant than
10 it would be if the water were higher water, if water flow
11 were higher?

12 A Not necessarily. It depends on what policies and
13 what bases they establish, the effluent limitations.

14 Q So then you're saying this is really a
15 decision that's made by the DEP?

16 A That's correct.

17 Q And the effluent discharge limitations that
18 you've set forth on Table S-2 may or may not be accepted
19 by the DEP?

20 A We establish these to the best of our judgment --

21 Q Right.

22 A -- And in accordance with our experience with DEP's
23 policy on discharges to streams.

24 MR. FRIZELL: Can we take a break?

25 We've been going almost two hours.



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MR. O'HAGAN: Did you finish that
answer?

THE WITNESS: Yes, I finished that
answer.

(Whereupon there is a recess.)

MR. O'HAGAN: Would you repeat the
last question?

(Whereupon reporter reads back
last question.)

BY MR. O'HAGAN:

Q I'm not so sure, Mr. McDonald, that you
answered the question. You're not in a position to
answer, you say, now as to whether the DEP will accept
the effluent discharge limitations that you've recommended;
isn't that correct?

A No, I can't interpret their policies for them.

Q If you just answer my question, which is
that you're not in a position to advise us as to whether
they accept it or they don't accept it?

MR. FRIZELL: You're asking for a
judgment but in a sense of his certainly?

MR. O'HAGAN: Yes.

THE WITNESS: I can't be certain
they would be accepted by DEP.

BY MR. O'HAGAN:



1 Q And in fact -- strike that.

2 If in fact the DEP required a higher level of
3 treatment would that affect the capital cost?

4 A Yes.

5 Q Would it?

6 A Yes.

7 Q Why?

8 A Well, you would have to go to more sophisticated
9 methods of waste water treatment.

10 Q To your knowledge, has your firm designed a
11 plant of the same size as that proposed by the Applicant?

12 A Same size.

13 Q Yes?

14 A Approximately the same size, yes.

15 Q Where is that located?

16 A Johnson & Johnson, I believe, has the capacity of
17 about the same size as this one.

18 Q Is that in New Brunswick?

19 A No, I believe that's in Skillman.

20 Q When was that designed?

21 A Gee, I don't know. When I say that -- that we
22 designed plants of the same size, we have to differentiate
23 that from the same level of treatment. There was a package --
24 not a package plant but a plant down near Camden, the
25 Levitt Company plant, that I believe is around the same



1 size, about half a million gallons per day, in that
2 vicinity. We've designed other package plants in New
3 Jersey.

4 Q You're not in a position to compare the level
5 of treatment in those plants as against the level of
6 treatment involved in the Brunelli tract?

7 A I haven't been involved in those, no.

8 Q Now, with reference to the level of water,
9 would I be correct in understanding that if you took the
10 sampling during a period of high water or high level of
11 water --

12 A I don't -- okay. Go ahead.

13 Q -- That the data that you obtained would
14 lead you to one conclusion as to the level of treatment
15 required than if you took the sampling during a period of
16 a low level of water?

17 A Well, first I can't state that we took it at a
18 period of low level of water because -- let me repeat.
19 I'm not sure whether we took the sample at a level of
20 high water. I don't know what you mean by "high water"
21 exactly. Could you give me an indication what you mean
22 by high water?

23 Q Are there times of the year when the level
24 of water in streams is commonly lower in this particular
25 area?



1 A (No response).

2 Q For instance, aren't they lower in the summer
3 months?

4 A As a general statement, they probably would be
5 lower in the summer months.

6 Q And do you recall whether the fall of 1978
7 was a rainy season?

8 A I believe when we sampled, if I recall right, and
9 I really can't say for certain, I'd rather just say that
10 I don't believe there was a lot of rain in the fall of
11 '78 but I'm not certain.

12 Q Well --

13 A That's why I really can't state for a fact that
14 there was high water or low water.

15 Q I'm asking you to assume for the moment that
16 it was not a low level of water. Would it be accurate
17 to say that the data that you gathered together in your
18 sampling would lead you to one conclusion regarding the
19 level of treatment required than if you had taken the
20 sampling during a period of low level of water such as
21 in the summer months?

22 A I'm not prepared to say that we took it during the
23 period of higher water.

24 Q I think perhaps the question wasn't clear.

25 I'm asking you to make an assumption that you took it



1 during a period when the water was higher than during the
2 summer months. Making that assumption, would it be
3 accurate to say that the data that you gathered would differ
4 from that that you would gather in the summer months when
5 the level of water was lower?

6 A Let's strike out the seasons. Let's differentiate
7 between high water and low water.

8 Q Fine.

9 A Now, rephrase your question one more time. I want
10 to get away from the seasonal thing.

11 Q I am asking you to assume that the level of
12 water was mid to high during the time that you took the
13 sampling. Would the data that you gathered be different
14 than if the level of water was low or at a low point?

15 A Probably, yes.

16 Q Would the conclusions that you reached con-
17 cerning the treatment required differ as a consequence of
18 the composition of the water taken during the high water
19 level season?

20 A Not necessarily.

21 Q What factors would enter into your saying
22 "not necessarily"?

23 A Well, the -- if the stream flow was lower at the
24 point where we sampled, the water quality would likely be
25 lower because you have less dilution of the Earle Naval



McDonald - direct
1 Reservation Plant.

2 Q Right.

3 A So that during low water conditions, it's likely
4 that the water quality in that stream is of a lower quality
5 than when we sampled it.

6 Q In that event, would the DEP in your experience
7 require more stringent limitations as to the treatment that
8 is required recognizing that the content of the water is
9 less pure, so to speak, during those periods?

10 A I can only give you my interpretation of the anti-
11 degradation policy where they base the effluent limitation
12 on the quality of water during base flow conditions in the
13 stream and during that low flow -- during those low flow
14 conditions in the stream, water quality in Hockhockson
15 Brook is probably of a lower quality than it was when we
16 sampled.

17 Q Let's speak of it --

18 A If --

19 Q I'm sorry. Go ahead.

20 A -- If they establish the effluent parameters based
21 on those criteria, which has been their experience in the
22 past, it's likely that the effluent limitations for the
23 Brunelli treatment plant would be greater than what we
24 have in our report although I can't say that for certain.

25 Q Were there limitations as to the treatment



1 greater?

2 A If you follow strictly, by my interpretation of the
3 State's anti-degradation policy of establishing the water
4 quality, what they refer to as MA-7 CD-10 conditions --

5 Q What's that mean?

6 A That's the 10-year 7-day low flow, the lowest flow
7 that will occur in the stream for 7 consecutive days
8 during a 10 year period.

9 Q All right.

10 A During those conditions, the Earle discharge will
11 be not diluted as greatly and the water quality in
12 Hockhockson Brook will be lower so that if you base the
13 anti-degradation policy standards, if you establish a
14 standard developed in accordance with the anti-degradation
15 policy guide lines, they could be higher.

16 Q What could be higher?

17 A The effluent limitations for the Brunelli plant.

18 Q And the level of treatment would be more
19 stringent?

20 A It could be lower.

21 Q You've already advised us that you took the
22 sampling during a period when it hadn't rained for two
23 weeks. So we can assume then that the level of water
24 was not high; could we not?

25 A I don't know if you could assume it. I don't



1 know if you could assume that.

2 Q If in fact you took the sampling during a
3 period of low to mid water, would it be your testimony
4 that the limitations on the effluent discharge would be
5 more stringent than if the sampling had been taken during
6 a period of high water as for one --

7 A No.

8 Q -- Thing the discharge from the Earle plant
9 would be dissolved in a greater quantity of water?

10 A No, because in establishing those numbers on those
11 parameters on Table S-2, we considered the impact of the
12 Earle discharge on Hockhockson Brook, and we also -- and
13 we combined that with the base flow conditions in
14 Hockhockson Brook of natural sources, and we derived those
15 figures. So that at the time of sampling, it would change
16 the characteristics of the samples but it wouldn't
17 substantially change the characteristics of the effluent
18 parameters because you have to use both of them in
19 combination.

20 Q Now, in designing the effluent parameters,
21 are you saying that the volume of water has no impact --
22 has no influence upon the parameters that are ultimately
23 determined?

24 A The low flow conditions in the stream have a bearing
25 on the effluent parameters, yes.



1 Q Are you in a position to advise us what the
2 flow was on - did you say - November 7th?

3 A November 7th, '78, no, we didn't take measurements
4 of flow.

5 Q And you can't compare it to whether it was
6 high, low, or medium?

7 A No, I can't make that judgment.

8 Q Are you in a position to advise us as to what
9 the flow was absent measurement at the time you took your
10 sampling in terms of gallons per minute?

11 A No.

12 Q Are you saying that it's not necessary to
13 make that determination?

14 A No.

15 Q You don't know or it is not necessary to make
16 that?

17 A No, it's not necessary because we realize we don't --
18 we realize that we have to consider Earle and the stream
19 in combination, and we have to consider Earle under a set
20 of flow conditions different from what we encountered in
21 the field at the time. And in using those two factors,
22 in establishing these parameters, it wasn't essential
23 that we couldn't gauge the stream flow at the time of the
24 sample.

25 Q Now, referring again to S-2 -- strike that.



1 Referring to D-2 for identification, Mr.
2 Nerlick recommends or suggests that additional evaluation
3 of land application as a disposal method be pursued. Do
4 you know whether your company has submitted data to Mr.
5 Nerlick as to your considerations as to the viability of
6 land application?

7 A No, we didn't submit -- no, we did not submit him
8 any data to that effect.

9 Q He indicates that an additional evaluation
10 of land evaluation be pursued?

11 A Yes, because he evidently reviewed a copy of the
12 report.

13 Q What report?

14 A Of the report he refers to in his letter.

15 Q To your knowledge, do you know whether this
16 conceptual engineering report was sent him by some other
17 party?

18 A No, I don't.

19 Q Do you know what report he's referring to?

20 A No.

21 Q Did you prepare any other reports?

22 A The only information we submitted Russ Nerlick --

23 Q I'm not sure my question was clear. Aside
24 from this conceptual engineering report that we referred
25 to before and the letter that you sent to Mr. Nerlick, did



1 you prepare any other reports?

2 A No.

3 Q Okay. He indicates that evaluation of land
4 application as a disposal method be pursued.

5 A Uh-huh.

6 Q Since your receipt of Mr. Nerlick's letter,
7 have you given further consideration to the land appli-
8 cation method?

9 A We evaluated it in the report and determined that
10 it was economically unfeasible to pursue.

11 Q Why was that?

12 A Cost of land requirements, land application --

13 Q And --

14 A We evaluated exactly what Russ Nerlick is referring
15 to in his letter and came to a conclusion that it was
16 economically unfeasible. And in his letter, I'm not sure
17 that he had the data at his dis -- well. I don't know
18 how -- what he based his statement - the company may have
19 to provide a very high level of water treatment - on. I
20 don't know -- on what basis he made that statement in his
21 letter.

22 Q You haven't spoken with him?

23 A I haven't spoken with him.

24 Q Have you conducted any further samplings since
25 November 7, 1978?



1 A No, I haven't.

2 Q Have you done any further work on the con-
3 ceptual engineering work for this particular project since
4 your completion of this report?

5 A We prepared a preliminary cost estimate on an access
6 road to the site and that, to my recollection, is all we've
7 done since we finalized this report.

8 Q You're referring to the road to the sewer
9 plant?

10 A An access road to the corporate office site and
11 then a continuation down to the treatment plant.

12 Q In doing that, did you reach conclusions as
13 to the cost?

14 A Of the access road?

15 Q Yes.

16 A Yes.

17 Q What conclusions did you reach?

18 A We estimated the cost for Mr. Brunelli.

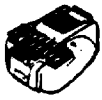
19 Q How much was that?

20 A I don't know.

21 Q Now, in making that judgment, did you give
22 any thought to the cost of acquiring land so as to provide
23 an access route?

24 A No.

25 Q You assumed that land was available to



1 utilize?

2 A Along the existing right of way that's shown on
3 the plat maps.

4 Q That would lead to Route 34?

5 A Yes, I believe so.

6 Q Now, on -- backing up --

7 MR. FRIZELL: Off the record for
8 a moment.

9 (Whereupon there is a discussion
10 off the record.)

11 BY MR. O'HAGAN:

12 Q We had gotten sidetracked with reference to
13 the road. Are there levels of treatment that exist that
14 are more stringent than you've recommended in your report
15 and particularly on Table S-2?

16 A What do you mean? I don't quite understand your
17 question. Are there --

18 Q Levels of treatment that exist that are more
19 stringent than those you've described on Table S-2?

20 A I think I know what you're driving at but I'm not
21 certain exactly.

22 Q Okay. Now, you -- you've talked about your
23 report and on S-2 removal of BOD - I guess - and suspended
24 solids and ammonia, nitrogen, phosphorus and whatever?

25 A Uh-huh.



1 Q Are there methods of treatment that would
2 remove greater quantities than those that you've proposed
3 on S-2?

4 A Yes.

5 Q What are they called?

6 A Other tertiary treatment processes.

7 Q And they would be more expensive?

8 A If they had to be added to the process train, yes.

9 Q Are you in a position to advise us as to
10 the percentage of increase?

11 A No.

12 Q As to the dollar volume of increase?

13 A No.

14 Q Now, am I understanding that you didn't
15 recommend those levels of treatment for one reason because
16 you were mindful of the fact that the developer desired
17 to construct least cost housing at this location?

18 A No, that had nothing to do with establishing the
19 criteria. It was based on water criteria. If the least
20 cost housing had been an issue, we would have recommended
21 substantially lower quality effluent. Based on the
22 criteria on S-2, it was a very high level of treatment,
23 higher than we've ever seen in a municipally owned treat-
24 ment plant. So, no, that had no bearing at all in
25 establishing the level of treatment.



1 Q Now, you make certain estimates regarding the
2 cost of the -- certain estimates concerning the lineal
3 feet of pipe required and the laterals and the mains and
4 the pumping station and the force main. How did you
5 make those calculations as to the proposed or expected
6 cost?

7 A We had an inch-equals-a-hundred-feet scale topo
8 map, and we actually laid out the street patterns on that
9 topographic map and measured the quantities from that
10 topographic map.

11 Q How did you reach then the conclusion that
12 total cost for construction of the collection system would
13 be \$1,010,000?

14 A Based on our cost experience in installing sanitary
15 sewers, based on cost of materials, based on guide lines
16 published by HUD and EPA.

17 Q Is it accurate to say that the smaller the
18 installation, the larger the per foot cost would be as
19 far as installation of the sewer leads is concerned?

20 A Could you repeat the question?

21 Q Is it accurate to say that the smaller the
22 lineal feet to be installed, the greater the cost would
23 be per lineal foot?

24 A Well --

25 Q I'll ask it another way. When a contractor



1 bids on a job, is one of the factors that he's concerned
2 with the total work that he is to perform and the greater
3 the volume of work that is to be performed, the lesser
4 the unit charge would be?

5 A That's one factor but there are a whole host of
6 other factors involved in him establishing the price.

7 Q Any other factors would be?

8 A Topography, soil-water conditions, ground-water
9 conditions.

10 Q Now, in reaching the determination as to the
11 \$1,010,000, you've already indicated, I think, that your
12 firm had not designed or you had not designed a plant that
13 was of a similar size as this one; is that correct?

14 A What was that?

15 Q You've already advised us that you had not
16 worked on a plant, sewer treatment plant, sewer collection
17 system, that was of a size similar to that proposed by
18 Brunelli?

19 A I didn't say that. I advised you that I never
20 worked on a PUD type project before regarding the size
21 of the project -- let me see. Probably not.

22 **HEMA** Q You did not?

23 A Probably not.

24 Q Who did you discuss this with?

25 A Discuss as far as what?



1 Q The cost, your projected cost, who did you
2 discuss it with?

3 A They were established based on guide lines in various
4 publications and drawing unit cost from those publications.

5 Q And that's the sole method by which you
6 determined the cost?

7 A Yes, various published policies.

8 Q What would be the cost of installing 16,200
9 lineal feet of building laterals?

10 A I don't have that number right off the top of my
11 head.

12 Q Well, you have notes in your report that you
13 referred to from time to time?

14 A I don't believe they're referring to cost of
15 installing 16,200 feet of building laterals.

16 Q Did you commit that to writing, an item-by-
17 item break down, to writing?

18 A Yes.

19 Q You have that available --

20 A No.

21 Q -- In your office?

22 A They're copies of work sheets.

23 Q Would you mail that to me?

24 MR. FRIZELL: Sure.

25 THE WITNESS: Sure.



1 BY MR. O'HAGAN:

2 Q Now, did you make any studies as to what
3 effect, if any, the effluent coming from this plant would
4 have on the environmental balance of the stream down-
5 stream from the subject location?

6 A No.

7 Q Is that a consideration that you would have
8 to make before receiving approval from the DEP?

9 A Could you repeat that one more time?

10 Q Would the DEP require you to make studies as
11 to the environmental impact of the sewer effluent on down-
12 stream locations?

13 A It's possible that they would or they may make
14 that determination themselves.

15 Q In your experience, have you ever been
16 involved in a project where the DEP made the determination
17 themselves?

18 A Not in my experience, no.

19 Q In your experience, has your company - we're
20 referring to Killam and then Elam and Popoff --

21 A That's right.

22 Q -- Have they made studies regarding the
23 impact upon the environmental balance on a sewer package
24 plant?

25 A No.



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Q And --

A Let me re-answer that. In any project that I have worked with -- on with the companies I've worked for, the company has not prepared the environmental studies in establishing the impact of stream quality and stream biota.

MR. O'HAGAN: Can you spell that?

THE REPORTER: Yes.

BY MR. O'HAGAN:

Q Was an outside firm retained to do that work?

A Yes.

Q And that is the requirement then of the DEP that some studies be made as to the environmental impact?

A I don't know whether it's a requirement or not.

Q Do you know what acts and studies are necessary to determine the environmental impact of a sewer treatment plant?

A No.

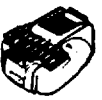
Q You can't tell us then whether the DEP would require that special precautions be made to minimize the environmental impact on downstream areas?

A No.

Q And you, yourself, have made no studies in that regard?

A No.

Q Now, on page 11 of your report, you speak of



1 off site disposal of dewatered sludge and I'm taking that
2 to mean the sludge that remains after the treatment process;
3 is that correct?

4 A That's correct.

5 Q And you indicate that that could be disposed
6 of in a licensed sanitary landfill?

7 A Uh-huh.

8 Q Are you aware of whether the DEP has adopted
9 regulations as to the ability of a private package plant
10 to dump in a licensed sanitary landfill operation?

11 A A plant?

12 Q Yes.

13 A I'm aware of the sludge management regulations
14 that the Department has issued.

15 Q Would that pertain to existing plants or to
16 new plants or both?

17 A It would pertain to both.

18 Q And do those regulations allow a private
19 company to dump in a sanitary landfill?

20 A I don't know if they differentiate between private
21 and public.

22 Q Do you know of the location of the nearest
23 sanitary landfill?

24 A Long Pine is the nearest, I believe.

25 Q Where is that?



1 A In Freehold Township.

2 Q Do you know whether they have available space
3 to accept the dewatered sludge from this proposed PUD?

4 A No, I'm not certain of that.

5 Q Do you know the cost they charge for the
6 acceptance of the dewatered sludge?

7 A No.

8 Q Do you know the cost that would accrue to
9 the operator of the plant to dispose of the dewatered
10 sludge?

11 A No, I don't know.

12 Q So I'm correct in understanding, when you
13 calculated your operating costs, you placed no -- you did
14 not refer in any manner to the disposal of dewatered
15 sludge?

16 A We costed out the -- the treatment of the sludge,
17 the dewatering of the sludge.

18 Q But not the disposal?

19 A Not the disposal of the sludge.

20 Q Now, with reference to your costs - and I'm
21 referring now to your capital costs depicted on S-3 -
22 how did you arrive at those figures?

23 A Those figures were arrived at based on our dis-
24 cussions with manufacturers fabricating and supplying
25 waste water treatment units. They were based on cost



1 data provided by EPA and cost data provided by HUD
2 documents.

3 Q How recent were those HUD and DEP -- did
4 you say EPA OR DEP?

5 A EPA.

6 Q -- EPA documents, how recent were they?

7 A The EPA was 1976. We did update in accordance with
8 ENR cost indexing criteria.

9 Q What does that mean, ENR?

10 A Engineering News Record.

11 Q It isn't written in your notes?

12 A No.

13 Q What other means did you utilize to calculate
14 the capital costs?

15 A The HUD document, it was mainly the HUD document.

16 Q What particular publication are you referring
17 to as far as HUD is concerned?

18 A I don't recall the name and title of the document.

19 Q And with reference to the EPA, what particular
20 document are you referring to?

21 A That was -- I don't recall the exact title.

22 Q Now, you draw a conclusion as to capital
23 cost per unit and of course, it would be clear that the
24 lower the number of units the higher the capital cost
25 would be; isn't that correct?



1 A That's true.

2 THE REPORTER: I need to change
3 my paper now.

4 MR. O'HAGAN: Sure.

5 (Whereupon reporter changes paper.)

6 THE WITNESS: Could you repeat
7 the last question just to make sure that I
8 answered it properly?

9 (Whereupon reporter reads back
10 last question and answer.)

11 THE WITNESS: Let me change that.
12 That's generally true. Of course, it may
13 not always be true but generally it is
14 true.

15 BY MR. O'HAGAN:

16 Q Now, with reference to operation and mainten-
17 ance costs, what assumptions have you reached as to the
18 number of occupants of the PUD in reaching those con-
19 clusions?

20 A We used the flow population of flow figures given
21 in the front of the report.

22 Q That would be the first --

23 A Yes, that would be Table S-1. It was developed
24 from that.

25 Q Fine. Now, what assumptions have you made



1 as to the operation cost as opposed to the maintenance
2 cost in terms of dollars per million gallons?

3 A I don't think I quite follow the question.

4 Q When you speak of operation cost, what are
5 you speaking of?

6 A Electricity, chemicals, labor.

7 Q In speaking of maintenance costs, what are you
8 speaking about?

9 A Labor and parts and materials.

10 Q Okay. Are you able to distinguish between that
11 portion of the cost which is attributed to operations and
12 that portion which is attributed to maintenance?

13 A In a treatment plant of this size, we're able to
14 distinguish. I don't have the numbers in front of me as
15 to how much cost we allotted for parts and supplies per
16 year or electricity and chemicals per year. In a treatment
17 plant of this size, usually you will have just one
18 operator and he'll be dividing his time between operating
19 tasks and some maintenance tasks too. It is rather
20 difficult to pin down with respect to that.

21 Q To your knowledge, has your firm been the
22 consulting engineers and thus familiar with the day to day
23 operations of a plant similar in size to that proposed by
24 Mr. Brunelli?

25 A I've never been involved in a plant of this size on



1 a day to day operation.

2 Q And you, yourself, have not been involved?

3 A Not with a plant of this size.

4 Q How did you arrive at the cost of operation
5 and maintenance?

6 A Well, we have a good idea of certain basic require-
7 ments of a plant of this size, the electrical requirements.
8 We have a -- an accurate idea of how much electricity
9 would be required by the type of units we specify and
10 the size of those units. Chemical requirements are fairly
11 easy to compute in a plant of this type, of these types.
12 Labor, as I said, usually you can go with one operator
13 and he can take care of both operations and maintenance
14 tasks.

15 Q What salary would he get? For instance, what
16 would his salary be?

17 A I don't know what figure we used in the report.

18 Q What would you pay for chemicals?

19 A I don't have those numbers at my disposal.

20 Q Who prepared them?

21 A I did.

22 Q Did you commit them to writing?

23 A Yes.

24 Q Would you send me a copy of that writing?

25 A Sure.



1 Q If the level of treatment were made more
2 stringent, would it be accurate to say that the cost of
3 operation would increase?

4 A Generally, yes, almost without exception.

5 Q Could you advise us as to the percentage of
6 increase?

7 A It depends on -- I wouldn't have those numbers
8 available now, but it would depend on how much you increased
9 the level of treatment.

10 Q And I think you've already advised us that
11 the capital cost would increase if the level of treatment
12 were made more stringent?

13 A Probably, yes.

14 Q Now, who would you feel would operate the
15 treatment plant, a private concern or a public utility?

16 A I have no opinion on that.

17 Q Would it be accurate to say that the cost to
18 the public would be identical to those whether it is
19 operated by a private company or a public utility?

20 A I would think whether a private company or a public
21 body operated the plant, the operations and maintenance
22 costs should be the same or nearly the same.

23 Q Would it be fair to say that a private company
24 would expect to derive a profit from their operation of
25 the plant?



1 A They would expect to derive some profit, yes.

2 Q What profit did you anticipate the company
3 operating this plant would derive?

4 A No profit, we didn't know what there would be.

5 Q So that the operations cost that you referred
6 to per dwelling unit on Table S-3 would be increased to
7 the extent that the profit was cranked into the formula?

8 A That's correct.

9 Q Do you know of the level of profit allowed
10 by the Public Utilities Commission?

11 A I'm not certain of that figure. I believe it's
12 around 15%.

13 Q 15%?

14 A I believe around that.

15 Q Now, you indicated in the beginning of the
16 Depositions that you were familiar with Federal and State
17 guide lines pertaining to grants and loans for the financing
18 of sewer projects?

19 A Uh-huh.

20 Q Would it be accurate to say that either the
21 State or Federal Government would finance a private package
22 plant in the Colts Neck area?

23 A That's accurate.

24 Q Would it also be accurate to say that the State
25 and Federal Governments would follow the recommendations



1 of the Tri-State Regional Planning Commission and the
2 State Department of Community Affairs as to the locations
3 in which grants and loans should be made available to
4 public utilities for the construction and operation of
5 new sewer treatment plants?

6 A I'm not positive on that, no.

7 Q Would it be fair to say that it's unlikely
8 that either the Federal or the State Government would make
9 a grant or lend money to the Township of Colts Neck to
10 develop its own sewer treatment plant?

11 A I really don't know.

12 Q And now, have you given any thought as to
13 whether it would be feasible to develop a sewer treatment
14 plant in the Township of Colts Neck taking in the Township
15 as a whole?

16 A In this study?

17 Q In general.

18 A No.

19 Q Now, in developing the costs, would one
20 factor be the distance separating residences?

21 A That would be one factor.

22 Q Would it be accurate to say that if there
23 was a large distance separating residences, that would
24 result in a greater cost?

25 A Yes, I would say that would be true.



McDonald - direct 72

1 Q If the streets could not accommodate any
2 gravity feed sewer line and, therefore, pumping station
3 or pumping devices would be required, would that also be
4 a factor that would increase the cost for providing a
5 sewer system for Colts Neck?

6 A I'm really not that familiar with the topography
7 of Colts Neck. I don't have a good idea of what would
8 be required to construct a sewer line.

9 Q If the streets were constructed in such a
10 manner as to a -- as to not accommodating a gravity feed
11 sewer line, would that be a factor that would increase
12 the cost of construction of a sewer system in Colts Neck
13 Township?

14 MR. FRIZELL: I'm going to object
15 to the whole line of questions starting back
16 about eight questions ago. Mr. McDonald is
17 being asked to opine on matters which are not
18 contained within his report and on matters
19 for which he has not been hired. He is not
20 being paid by my client to answer any of
21 these kinds of questions or to delve into
22 these issues. He would have to -- since
23 he was not retained for that purpose, he
24 would have to be shooting from the hip on
25 all these questions. I don't think it's



1 fair to the witness.

2 MR. O'HAGAN: Are you directing him
3 not to answer?

4 MR. FRIZELL: I'm not. I'm objecting
5 to the relevance of the questions. If you
6 feel it's going to help you in some way, he
7 can answer. Obviously I would strenuously
8 object at the time of trial.

9 BY MR. O'HAGAN:

10 Q Do you feel you're able to answer the question?

11 I'm asking you to assume that the streets are laid out
12 in such a way that gravity sewers could not be utilized
13 and that, therefore, some pumping devices or pumping
14 stations would be required. Would that be a factor that
15 would cause the cost of construction to be raised or
16 driven up?

17 A It would be a factor. I don't really see where
18 it's relevant here but it would be a factor.

19 Q Now, referring down to the potable water
20 supply and I direct your attention to pages 23 and 24 of
21 your report, and referring to the last paragraph on
22 page 23, which continues over to page 24, do I understand
23 you to say that you've made no investigations to
24 determine the availability of water in the Raritan
25 formation so as to adequately handle this PUD?



1 A What do you mean "investigations"?

2 Q Studies.

3 A We are -- our firm has extensive experience in
4 developing the Raritan formation and it was based on that
5 that we recommended that this formation be the one used
6 for potable water supply for the development.

7 Q But you indicate that actual safe yields can
8 only be confirmed upon actual drilling of a well upon the
9 site?

10 A That's true.

11 MR. FRIZELL: What page are we on?

12 MR. O'HAGAN: 23.

13 BY MR. O'HAGAN:

14 Q Am I correct in understanding that the
15 availability -- strike that.

16 Am I correct in understanding that the -- that
17 there's a chance that the Raritan strata does not underly
18 this subject site?

19 A No, I don't believe -- there's little chance of
20 that.

21 Q Am I correct in understanding that the
22 availability of water in the Raritan strata may differ
23 from location to location?

24 A Safe yield of wells would vary somewhat from
25 location to location.



1 Q Would safe yields have to do with volume
2 or chemical make up of the water?

3 A Volume.

4 Q Your firm indicated that in order to reach
5 a final decision, you'd have to actually drill the well?

6 A That's true. Although, I would like to continue
7 answering that question. I would like to refer you to
8 Table W-2.

9 Q What page is that?

10 A Page 22 and that just indicates that there is
11 some variance in the same yields in the formation.

12 Q And none of those yields equal the proposed
13 diversion at the subject site, do they, in gallons per
14 minute?

15 A That's true.

16 Q Now, have you made any studies as to whether
17 the level of the Raritan formation has remained constant
18 from year to year?

19 A I'm -- I don't know. I can't answer that question.

20 Q Who would know that in your company?

21 A I don't know the answer to that question. There
22 is somebody there that could answer that.

23 Q Would I be correct in understanding that
24 you made no studies as to the recharging capacity of the
25 Raritan strata?



1 A I really can't answer that question.

2 Q Meaning that it's not within your field of

3 knowledge?

4 A That's right.

5 Q Now, with reference to that question, is there

6 someone in your firm who could answer the question?

7 A I can't answer that question.

8 Q Now, you -- you've indicated on page 24 that

9 you must seek and obtain diversion rights from the DEP.

10 Do you know the data and information that must be

11 submitted before the approval will be forthcoming?

12 A I've seen a list of the data that is required.

13 Q You personally have never done any of this?

14 A No.

15 Q And so you're not really aware as to whether

16 that type of data can be submitted on this particular

17 location?

18 A At this point in time?

19 Q Yes.

20 A No, I'm not.

21 Q I would be correct in understanding that no

22 investigations in that regard have been made as yet by

23 your firm as to this particular site?

24 A The -- well, I believe the -- on page 24 and page

25 25, we list the data that's required in terms of a



1 detailed engineering report that the State requires for
2 development of ground water supplies.

3 Q And the approval may or may not be forth-
4 coming based upon whatever determinations the DEP might
5 make of this application?

6 A Yes, until such time as an application is formally
7 submitted.

8 Q Now, on page 27 - and I'm referring to the
9 second paragraph - do I understand you to say that
10 laboratory tests as yet have not been made on water taken
11 from the Raritan strata?

12 A No, taken from the aquifer underlying the site.
13 We have done tests on other ground water from the Raritan
14 formation in the county.

15 Q Now, does the quality of the water as to its
16 chemical content differ from location to location in the
17 Raritan strata?

18 A I can't answer that for certain.

19 Q You're not in the position to tell us then
20 as to the chemical make up of the water in the Raritan
21 strata at this particular location?

22 A No.

23 Q Nor can you tell us as to the cost of
24 treatment of the water at this location?

25 A We can make adequate estimates for the purpose of



1 conceptual engineering purposes --

2 Q But you're not --

3 A -- To estimate the cost of the water treatment.

4 Whether that will be precisely the cost once the wells
5 are put in operation and water is being -- potable water
6 is being supplied from those wells, we can't give the
7 precise estimates but we can give a -- a knowledgeable
8 judgment of those costs at this point in time.

9 Q Now, how did you reach the conclusions con-
10 cerning the cost of treatment?

11 A As far as --

12 Q The treatment of the water?

13 A Where are you, what page are you referring to?

14 Q Well, does your report make reference to the
15 cost of treatment?

16 A Yes, I believe it does.

17 MR. O'HAGAN: Let's go off the
18 record for a moment.

19 (Whereupon there is a discussion
20 off the record.)

21 MR. O'HAGAN: Would you read back
22 the last question.

23 (Whereupon reporter reads back
24 last question and answer.)

25 THE WITNESS: Let me change that



1 answer to, no, it doesn't.

2 BY MR. O'HAGAN:

3 Q Right.

4 A That refers me back to the waste water report where
5 we cite the O and M cost on Table S-3, the O and M cost.

6 Q Could you tell me the page you're referring
7 to?

8 A Page 12. The cost, the O and M costs on page 12,
9 Table S-3, were included for comparisons of the three
10 comparative purposes of the three treatment systems that
11 we have here in this table and that is the reason why
12 in this portion of the report we do include O and M's
13 because we're talking about three ~~distinct~~ options and
14 we wanted to look at the comparative total costs of those
15 systems. And for that analysis, we included the O and M
16 portion of the costs. Throughout the remainder of the
17 report and in the summary, we include only the capital
18 share, the capital cost of the project.

19 Q Why was it that you declined to make an
20 estimate as to the operational cost with reference to
21 the balance and I'm referring to the potable water
22 supply and the storm drainage system?

23 A Because we weren't comparing alternative systems
24 and, therefore, we didn't have to consider that in
25 selecting one system over another. And in this



1 conceptual report and the summary of the conceptual report,
2 we have indicated what the total cost of the project will
3 be. We haven't worked the maintenance cost for those
4 systems.

5 Q Now, when we had that short recess, Mr.
6 McDonald, I believe you advised that you were not familiar
7 in any respect with the calculations made as to the storage
8 capacity and the data referred to on page 29 entitled
9 Systems Storage; is that correct?

10 A That's correct. I did not compute that data.

11 Q Would I also be accurate --

12 MR. FRIZELL: Let's clarify it.

13 You asked him if he was familiar in any
14 respect and he answered that he did not
15 compute it. I assume from reading it, he's
16 familiar in some respect with it. I don't
17 know if you should continue. I'm not
18 personally satisfied with the answer as the
19 question was asked.

20 BY MR. O'HAGAN:

21 Q Now, did you review the data?

22 A No, I did not review the data with the Project
23 Engineer that prepared this segment of the report.

24 Q And did you read this raw report prior to
25 its being typed up?



1 A Yes, I did.

2 Q Now, would I be correct in understanding that
3 this field of potable water supply and storage capacity
4 and cost of supply of potable water is not within your
5 field of domain?

6 A I have done very little work in this field. That's
7 correct.

8 Q Do you feel qualified to answer questions
9 pertaining to cost and storage capacities and the rest of
10 the data that's in this report?

11 A Not pertaining to cost and storage capacities, but
12 you can proceed with asking your questions and I will
13 answer those I am able to.

14 Q Must approval from the Department of Environ-
15 mental Protection be obtained in order to operate a water
16 treatment plant?

17 A That's correct.

18 Q Do you know the data that must be submitted
19 to the DEP before approval would be forthcoming?

20 A No.

21 Q Have you ever worked on a project --

22 A No.

23 Q -- Wherein approval was sought?

24 A No.

25 Q Do you know the -- I'm understanding you to



1 say that you cannot estimate the cost of drilling the
2 well?

3 A No.

4 Q You cannot estimate the cost of provision of
5 the storage facilities?

6 A We had a Project Engineer that did this for this
7 project so I would say no.

8 Q You cannot estimate the cost for any pumping
9 stations?

10 A No.

11 MR. O'HAGAN: Is there another
12 representative of Ellson Killam who will be
13 made available with reference to the potable
14 water supply?

15 MR. FRIZELL: Am I being Deposed?

16 MR. O'HAGAN: Yes, you're under
17 oath.

18 MR. FRIZELL: As I think I said,
19 I will advise you by Friday as to that. I
20 don't know. Truthfully, I don't know.

21 BY MR. O'HAGAN:

22 Q Now, just to shortcut it, Mr. McDonald, on
23 page 31, there is a section of this report entitled
24 "Cost Estimates"?

25 A Uh-huh.



1 Q Would I be accurate in understanding you
2 have no idea as to how those figures were estimated?

3 A No, I have some idea.

4 Q How were they estimated?

5 A I have --

6 Q Strike that.

7 How did you arrive at the knowledge that you
8 do have as to cost?

9 A In discussing the preparation of this section of
10 the report with the Project Engineer who prepared it.

11 Q And who was that again?

12 A Nick DeNicolo.

13 Q Go ahead.

14 A The treatment plant, to the best of my recollection,
15 was based on the cost of a similar type plant that we've
16 recently installed or designed in the county.

17 Q Where was that?

18 A I believe -- I'm not sure.

19 Q What size was it?

20 A I'm not sure of that.

21 Q Who is the owner?

22 A Pardon?

23 Q Who is the owner?

24 A What do you mean -- okay. It was one of the
25 municipalities. I'm not sure of the municipalities. It



1 was either Freehold, I believe, or Howell Township.

2 Q You're saying it was the same size as this?

3 A No, I'm not.

4 Q What size was it?

5 A I'm not sure.

6 Q Was it a private concern or a public concern?

7 A I believe it was municipally owned.

8 Q Municipal Utilities Authority?

9 A Municipally owned water system.

10 Q Okay. When was it constructed?

11 A The work was done fairly recently. I'm not sure
12 of the date. I can't answer that.

13 Q Did you review the actual cost of construction?

14 A The only thing -- Maybe I can cut the questioning
15 short by saying that the only information I know on this
16 cost is that it was based on the cost of construction of
17 an actual facility in the county and that's the extent
18 of my knowledge on the development of this \$75,000.

19 Q Would that be the only item that you're
20 familiar with as to how the cost figures were derived?

21 A Yes, that's correct.

22 Q Who's going to operate this water plant, a
23 private concern or a Public Utilities Authority or a
24 municipal operation?

25 A I'm really not certain.



1 Q Pardon me?

2 A I can't answer that question.

3 Q Would you anticipate it being a private con-
4 cern?

5 A It's possible it would be a private concern.

6 Q Now, again would you assume that the cost of
7 operation and maintenance would be identical between a
8 private concern and a public authority for a municipality
9 operating the system?

10 A Like I said before, the actual operations and
11 maintenance would be the same.

12 Q Okay. And the private company would have a
13 profit motive; would it not?

14 A That's right.

15 Q Do you know the percentage of profit that
16 the PUC will allow for a water company?

17 A I'm not sure but as I said before, I believe it's
18 in the vicinity of 15%.

19 Q Do you know the rates that are charged by
20 the Monmouth Consolidated Water Company?

21 A No.

22 Q And you're not in a position to advise us
23 as to the rates that would be charged by the company that
24 operated this plant?

25 A No.



1 Q With reference to the storm water drainage,
2 what work did you perform on this aspect of the report?

3 A Similar to the potable water supply portion of the
4 report.

5 MR. O'HAGAN: Off the record again.

6 (Whereupon there is a discussion
7 off the record.)

8 BY MR. O'HAGAN:

9 Q Based upon the discussions that we've had
10 off the record, Mr. McDonald, I would continue to Depose
11 you on the storm water drainage. And would you tell me
12 please what role you had in the preparation of this aspect
13 to the report?

14 A Similar to the water supply portion. I supervised
15 the preparation of the report but did not participate in
16 developing the data that went into this section of the
17 report.

18 Q And who prepared this section again?

19 A Gene Skupien.

20 Q I'd ask you to refer to Plate 4, which is to
21 be found following page 32. With reference to point D,
22 it talks of a total drainage area of 37 acres. How was
23 that calculated?

24 A I'm not certain.

25 Q Now, does that 37 acres include the Hockhockson



1 Brook upstream of the subject site?

2 A No.

3 Q That's drainage in addition to the Hockhockson
4 Brook or water flow in addition to the Hockhockson Brook?

5 A These are areas that currently flow to the Hockhockson
6 Brook. They're part of the current Hockhockson Brook water
7 shed and you're referring -- excuse me -- you're talking
8 about these two?

9 Q Right.

10 A These refer to ground water.

11 Q When you say "these two", we're talking about
12 Point D?

13 A Yes.

14 Q It's to be found on the right-hand side of
15 the map as you look at it?

16 A We're referring to surface water run off emanating
17 from these two areas from the water shed.

18 Q When you say "these two", you're pointing to
19 the arrows?

20 A Yes, there are areas outside of the development
21 limits that drain at the development and are in the
22 Hockhockson Brook water shed. This 37 acres represents
23 that area that currently drains to the water shed.

24 Q Well, how was that calculated?

25 A Based on topographic and planometric maps.



1 Q With reference to Plate 4, I'm understanding
2 the Plate and also the verbiage in the report to indicate
3 that after construction of the PUD, points A, B and C
4 will still continue to drain ultimately to the Swimming
5 River Reservoir; is that correct?

6 A Not D?

7 Q No, Points A, B and C?

8 A Correct.

9 Q Are you able to advise us as to the run off
10 presently emanating from the site and more particularly
11 that presently leaves the site at points A, B and C?

12 A Plate 4 shows the volumes of run off, the volumes
13 of peak run off leaving the site under existing develop-
14 ment and land use conditions, the 50 year peak run off
15 discharge. Plate 4 represents that.

16 Q That would refer to a storm that was
17 mathematically calculated to occur every 50 years?

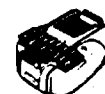
18 A That's correct.

19 Q It refers to Point A 50 cubic feet per second?

20 A Uh-huh.

21 Q Are you able to advise us as to the run off
22 that will leave the site in terms of cubic feet per
23 second after the development is in place?

24 A Yes, we've designed into the PUD storm system
25 development the retention basins.



1 Q I know that. Ignoring that, I'm talking
 2 about the total volume of water. I misled you when I
 3 used the term "cubic feet per second". What I'm interested
 4 in is a comparison of the volumes that presently run off
 5 the site and the volumes that will run off the site
 6 after the development is in place?

7 A The peak discharges are the same. The volumes, I
 8 don't have those numbers available.

9 Q Is that in the report?

10 A The volumes?

11 Q Yes.

12 MR. FRIZELL: What volume? I'm a
 13 little bit confused between peak discharge and
 14 what volume means. Is it different from peak
 15 discharge?

16 MR. O'HAGAN: In my mind it's
 17 different in that it's taking in not just
 18 any particular minute or hour but what would
 19 occur in a 50 year storm throughout the
 20 duration of the storm. Off the record.

21 (Whereupon there is a discussion
 22 off the record.)

23 MR. O'HAGAN: Okay. Back on the
 24 record.

25 BY MR. O'HAGAN:



1 Q Mr. McDonald, have you made any calculations
2 as to the -- or has your firm made any calculations as to
3 the total volume of water flowing from the subject site
4 at present from Points A, B and C and in its undeveloped
5 state during a 50 year storm?

6 A When you're talking about a 50 year storm, you're
7 talking about -- you have two parameters that are involved.
8 You have a duration of the storm and the frequency of the
9 storm. The frequency of the storm is once every 50 years.

10 Q Right.

11 A The duration affects the average intensity of the
12 event. So say you have a 50 year storm for one hour - I'm
13 picking numbers out of my head to illustrate now - say
14 you have a 50 year storm for one hour, the intensity may
15 be five inches per hour. If you have a 50 year storm
16 for 24 hours, the intensity wouldn't be five inches per
17 hour. It may be one inch per hour. So when you're talking
18 about a 50 year storm, you also have to specify the
19 duration of the storm to determine the actual volumes that
20 are leaving the site.

21 Q Is it your testimony that the 50 year storm
22 has no bearing -- strike that.

23 Is it your testimony that the 50 year storm
24 does not refer in any respect to the duration of the
25 storm?



1 A (No response).

2 MR. O'HAGAN: Let's go off the
3 record.

4 (Whereupon there is a discussion
5 off the record.)

6 BY MR. O'HAGAN:

7 Q I'm understanding you to say then, Mr. McDonald,
8 that when we refer to the 50 year peak discharge, we have
9 no reference to the duration of the storm; is that correct?

10 A The duration of the storm for the calculation
11 we have cited in the report reflects the amount of time
12 that it would take for water from the furthest hydraulically
13 furthest-most part of the drainage area in the site
14 to reach the outlet point and on that basis, we determined
15 the duration.

16 Q What length of time was that?

17 A Huh?

18 Q What length of time was that?

19 A I believe it varies for each outlet point.

20 Q Now --

21 A I don't have the numbers with me.

22 Q With reference to the furthest point, what
23 duration is that?

24 A I don't have that with me.

25 Q When we were off the record, I understood you



1 to say that you may have a storm of high intensity that
2 occurs that has a duration of one minute, and you're saying
3 that might be a 50 year storm?

4 A. Let's say one hour. It's just more common. I
5 don't know if they're calculated what a one minute 50 year
6 storm is. There's a 50 year, one hour storm. There's
7 a 50 year two hour storm and a 50 year five hour storm
8 and the average intensity for the storms are quite differ-
9 ent.

10 Q What intensity did you utilize in your
11 calculations?

12 A It was based on the inlet time, what they refer
13 to as the inlet time, which is the time that it takes for
14 run off to move the furthest -- the most remote part of
15 the drainage area to the reference point that you're
16 analyzing.

17 Q What duration would that be?

18 A I would imagine that it varied for each different
19 point, A, B and C, because you have different hydraulic
20 characteristics for each of the areas.

21 Q Let's talk about the furthest point from
22 Point A. What would be the duration there?

23 A I don't have anything of these numbers with me.

24 Q Your answer would be the same as to B, C and
25 D then?



1 A That's correct.

2 Q Now, I'm interested in ascertaining the
3 volume of water that now flows off the site in the 50 year
4 storm of the duration that you utilized in your calcu-
5 lations. Are you in a position to advise us as to that
6 volume?

7 A I don't know those volumes.

8 Q Are you in a position to advise us as to the
9 volume of water that will flow from the site for the 50
10 year storm of the duration that you utilized in your calcu-
11 lations after the development is in place?

12 A I don't have those numbers with me.

13 Q Would it be fair to say that the volume would
14 increase?

15 A For the durations that were used in computing the
16 discharge?

17 Q Yes.

18 A Yes.

19 Q What factors would cause an increase?

20 A The increase in the impervious surface of the
21 area.

22 Q Such as blacktop?

23 A Blacktop, sidewalks, possibly -- well, some things
24 would decrease the amount of run off also but generally
25 with development you're going to be getting more run off



1 from the site than you do under existing conditions.

2 Q Have you made an analysis as to the -- do you
3 speak of degree of impervity or degree of porosity? Is
4 that what you're talking about when you talk about raw
5 land?

6 A Permeability coefficients.

7 Q Have you made a study as to drainage character-
8 istics of the existing soil in terms of permeability?

9 A That's correct.

10 Q Have you made that study?

11 A The firm, yes.

12 Q How do you characterize the existing soil as
13 to its ability to retain water?

14 A I'm not aware of that. I know those studies were
15 carried out in conjunction with this report.

16 Q Now --

17 A I don't know all the exact values that were
18 assigned to the existing conditions versus the developed
19 conditions, but they were computed.

20 ~~Will you~~ Q Has your firm made an analysis of the amount
21 of sediment presently flowing from the site in a 50 year
22 storm of the duration that you utilized?

23 A No.

24 Q Have you reviewed the raw data that went
25 into the making of this report?



1 A No.

2 Q Have you had discussions with the man who
3 prepared this report?

4 A Yes, yes.

5 Q And it's your understanding that he made no
6 calculations as to the amount of sediment presently running
7 off?

8 A That's correct.

9 Q Now, you've made reference to detention basins.
10 Are you in a position to advise us as to the size of the
11 detention basins?

12 A I believe the volumes are given in the report on
13 Table D-2, required detention storage.

14 Q D-2?

15 A Page 36.

16 Q That gives you the detention storage required
17 for each of the drainage areas. Now, on page 40, the
18 report indicates that additional detention -- areas for
19 detention basins must be provided at Points A and C?

20 A Yes.

21 Q Are you familiar with how many units will have
22 to be eliminated to provide for the adequate drainage
23 basins -- drainage detention basins?

24 A No, I'm not aware of the number of units.

25 Q What depth will be-- will the detention basins



1 be?

2 A Well, that's one of the reasons why we estimated
3 that additional open space may be required. We really
4 aren't certain what depth they will be because we don't
5 know what the final site topography of the area is going
6 to be and what the outlet conditions of those detention
7 basins are. So we've made just some estimates as to --
8 rough estimates as to depth.

9 Q Okay. In making reference in the beginning
10 of the report to number of units, you indicated that that
11 figure was taken from the planner?

12 A That's correct.

13 Q I'm talking about page 2 of 1,363 residential
14 units?

15 A Uh-huh.

16 Q Am I correct in understanding that you did
17 not subtract any units because of the proposed increase
18 of the detention basins?

19 A That's correct because we don't know in fact if
20 there will be a loss. It really depends on what the
21 depth of the detention basins are finally. If we can
22 increase the depth of the detention basins, these areas
23 cited on page 30 -- on page 40 may not apply.

24 Q That's a factor -- that's a decision that
25 would have to await the ultimate grading of the site?



1 A That would be a final design consideration.

2 Q Now, you speak in that report on page 38 of
3 reducing the existing amount of sediment that will be
4 transported downstream from the site?

5 A Uh-huh, what -- okay. I see it.

6 Q How did you reach the determination that in
7 fact there would be a reduction in the amount of sediment?

8 A Well, if you had these mitigating measures, there
9 will be a reduction in sediment. We didn't quantify it
10 here.

11 Q What mitigating measures?

12 A With baffle walls and screens and various types
13 of outlet structures, you can reduce sediment discharge
14 from a pond or retention basin.

15 Q Have you personally done that?

16 A I've not designed such a thing.

17 Q Are you aware whether your firm has designed
18 such a system?

19 A No, I'm not certain of that.

20 Q Who would be most familiar with that?

21 A Probably the engineer who prepared the report or
22 somebody else in the Drainage Department.

23 Q So am I understanding you to say you would
24 have no knowledge on your own as to the amount of reduction
25 if in fact there is any reduction or the amount of



1 pollutants that could be removed?

2 A Well, there would be a reduction but we did not
3 quantify it in this report and I'm not able to quantify
4 it now.

5 MR. O'HAGAN: Off the record.

6 (Whereupon there is a discussion
7 off the record.)

8 BY MR. O'HAGAN:

9 Q Mr. McDonald, I understand you to say that
10 you're not aware of the present amount of sediment running
11 from the site nor are you aware of the amount of sediment
12 that will run from the site after the development is
13 constructed?

14 A No.

15 Q You're not aware of the amount of other
16 pollutants presently running from the site?

17 A That's correct.

18 Q Nor are you aware of the amount of pollutants
19 that would run from the site after the development is
20 constructed?

21 A That's correct.

22 Q And you're not aware of the amount of
23 pollutants that could be reduced from the run off from the
24 site or eliminated from the run off from the site?

25 A That's correct.



1 Q Would I be correct in understanding that you
2 would have no knowledge of your own as to how long it
3 would take the storm drainage basins -- strike that --
4 the storm detention basins to empty after a 50 year storm
5 of the duration you've mentioned in your report?

6 A No, each basin, I do know that each basin has
7 different hydraulic characteristics so it wouldn't be the
8 same for each of them. And I believe some of the basins
9 would never drain completely. There are provisions for
10 a permanent water surface upon some of those basins.

11 Q That would be at Point B?

12 A I believe that's correct.

13 Q With reference to the other points, can you
14 tell us how long it will take for them to empty?

15 A No.

16 Q Is there any other knowledge that you have
17 of this drainage portion of your report that you have not
18 told me about?

19 MR. FRIZELL: Well, I think that's
20 a little too broad to answer.

21 MR. O'HAGAN: Off the record.

22 (Whereupon there is a discussion
23 off the record.)

24 BY MR. O'HAGAN:

25 Q What -- I'm correct in understanding, Mr.



1 McDonald, that you did no original determinations that
2 went into the make up of that portion of the report entitled
3 "Storm Water Drainage"?

4 A What do you mean by "Original determinations"?

5 Q You made no calculations?

6 A That's correct.

7 Q You made no investigations?

8 A That's correct.

9 Q You made no examination of learned treatises?

10 A For this --

11 Q Storm water drain --

12 A -- For this particular project?

13 Q Right.

14 A No.

15 Q No, you did not make any, you did not study
16 any learned treatises?

17 A No.

18 Q You did not write this portion of the report?

19 A That's correct.

20 Q And the one who would have knowledge of this
21 particular aspect of the report would be Joe Skupien?

22 A Right. He prepared this portion of the report.

23 Q In light of that, I don't think there would
24 be any useful purpose in further Deposing you on this
25 aspect; therefore, I have no further questions.



MR. FRIZELL: I have a few brief questions.

CROSS-EXAMINATION BY MR. FRIZELL:

Q In -- I'll start chronologically backwards. In the storm water drainage portion of the report, what was the standard that the company sought to achieve in the storm water drainage facilities?

A We attempted -- our -- in the design of storm water facilities for Colts Neck Village PUD, we designed the system so as not to increase peak run off from the site in the 50 year storm conditions. By designing the system in this way, we are relatively sure that will not cause any increased flooding to downstream portions of the basin. We won't overload existing -- let me rephrase that.

Downstream hydraulic structures will not be overloaded because of the project. If they're currently overloaded, they'll be overloaded with this project but we won't cause any additional increases in peak discharges from the site and that was the basis upon which we prepared the storm water portion of the report.

Now, the -- in my reading of the Colts Neck and Monmouth County Ordinances, I don't believe there are specific requirements in those Ordinances for developers



1 to construct storm water detention basins. So with respect
2 to that, I believe the storm water facilities that we've
3 outlined in this conceptual report exceed current local
4 and county standards.

5 Q In the -- in the sewage treatment -- I think
6 you've answered that question.

7 Do you know of any reason why a municipal
8 utility would not operate at a profit? Do you have any
9 experience in that?

10 A Why they would not?

11 Q Not operate at a profit?

12 MR. O'HAGAN: Are you asking him
13 for a legal conclusion?

14 MR. FRIZELL: No, I'm asking if he
15 has any experience in municipal utilities
16 operating at a profit.

17 THE WITNESS: Well, I do have
18 experiences with municipal authorities that
19 within their bond resolutions, they do have
20 monies set aside, funds set aside for
21 emergency repairs, renewal and replacement
22 funds and things of this nature which a
23 private utility, I don't believe, is required
24 to carry and also in a municipal -- municipal
25 debt service schedules, many times the bonding,



1 the financial advisors recommend that the
2 debt that the municipal utilities are carrying
3 be increased by a factor of anywhere from 10 to
4 20% as a reserve to guarantee payment of those
5 notes. And therefore, they get a lower or a --
6 or they get a better bond rating. So in that
7 regard, they do require some excesses over and
8 above actual operating expenses.

9 BY MR. FRIZELL:

10 Q How many employees are there of Ellson T.
11 Killam?

12 A I can't answer that question.

13 Q You don't know?

14 MR. O'HAGAN: I didn't hear you
15 answer.

16 THE WITNESS: I don't know that.

17 BY MR. FRIZELL:

18 Q This document, the report that you submitted,
19 it's entitled "Conceptual Engineering Report", what does
20 "Conceptual" mean in that title?

21 A It means that it's the first step in establishing
22 for a client, in this case R. J. Brunelli and Company,
23 whether it's feasible to develop in this case sanitary
24 sewage, storm drainage and potable water supply systems.
25 It's not meant to establish precise parameters, precise



1 estimate, precise determinations as to whether or not a
2 water supply can be developed, for instance.

3 Based on this report, we recommended that it was
4 our feeling that it is feasible to develop these public
5 facilities for the site and that the -- that we can advise
6 the client that he can proceed with some of these other
7 detailed studies that are required to establish the final,
8 more final and precise parameters in actually developing
9 the public facilities that we're proposing here.

10 MR. FRIZELL: That's all.

11
12 REDIRECT EXAMINATION BY MR. O'HAGAN:

13 Q If the number of units were reduced by half,
14 would you still think it was feasible to go forward in
15 light of the cost per unit for the sewage facilities, the
16 storm water facilities and the potable water supply?

17 A I can't answer that question.

18 Q What would be the cut off point beyond which
19 it would not be feasible to go forward with --

20 A If you look --

21 Q -- Let me finish.

22 A Yes.

23 Q What would be the cut off point beyond which
24 it would not be feasible as to the number of units to
25 go forward with the development of the project?



1 A I can't really determine that. We haven't done
2 any analysis with that regard. But if you look at the
3 current zoning, just with respect to - if I can limit
4 my comment to sanitary sewage - in the current zoning, you
5 had, I believe, it was two acre zoning in the area and
6 based on that, to develop on-site facilities for each of
7 those, for each unit in a two acre unit zoning development
8 and if you consider the land requirements that you need
9 to establish, domestic wells, on-site septic systems,
10 those two facilities, I believe you have to consider in
11 that economic analysis the cost that is required for the
12 land that's necessary to support those on-site facilities.

13 And if you compare -- if those land costs
14 are taken into account, the cost for -- for construction,
15 for -- for these amenities is considerably higher than
16 for a development of this type.

17 Q You're not in a position though, to repeat
18 my initial question, to advise as to when, if the amount
19 of units were reduced, it would be unfeasible or unwise
20 from a financial or fiscal view point to proceed with the
21 development; you don't know of any cut off?

22 A No, we haven't run that analysis.

23 Q How many individual septic systems have
24 you designed?

25 A None, I've never designed a septic system.



1 Q How many individual septic systems have you
2 been involved with as to cost factors?

3 A I've done an analysis of operation, maintenance
4 and construction, from a planning point of view on septic
5 systems for several municipalities.

6 Q When was that?

7 A Several years ago.

8 Q Would it be accurate to say that the cost of
9 the septic system differs from place to place?

10 A Yeah, there are various site-related constraints
11 in construction.

12 Q Would it be accurate to say that the cost
13 of the system varies depending on the amount of land
14 available for the septic fields and dispersal of the
15 septic waste?

16 A Yes.

17 Q The greater amount of land available, the
18 lower the cost would be; isn't that correct?

19 A Not necessarily. No, I don't think that's a correct
20 statement because some -- it's entirely possible the large
21 lot sizes are required to support the septic system and
22 if that's the case, the cost of that large lot should be
23 considered in evaluating how much the ultimate cost of
24 the septic system is in fact.

25 Q You're in no position to advise as to the



1 cost of operation of individual -- strike that -- cost
2 of operation and maintenance of individual septic systems;
3 are you?

4 A The cost --

5 Q Yes, of the operation of them and maintaining
6 them?

7 A Not any specific -- well, as a layman I may be.

8 Q But not as an expert?

9 A Not as an expert.

10 Q Now, in response to Mr. Frizell's question,
11 you indicated that a public utility authority could
12 reserve monies for emergency repairs and emergency events
13 and repairs and renewals and et cetera. Are you saying
14 that private companies don't make provision for similar
15 reserves?

16 A Not to the --

17 Q You're not saying that; are you?

18 A Well, it depends on what outside resources are
19 available for disposal in coping with the failures and
20 you're also talking about much larger systems in
21 municipally owned systems generally speaking that require
22 larger reserves to be carried.

23 Q You're not saying that the Public Utilities
24 Commission would disallow a private utility from making
25 and providing for reserves for emergency events and



1 repairs and renewals?

2 A I don't know whether they would or not.

3 Q And you haven't had enough experience with
4 private utility companies to advise as to whether that
5 is their practice, isn't that correct?

6 A That's correct.

7 Q Now, with reference to the bonding cost, would
8 it be accurate to say that frequently private utilities
9 seek and obtain financing to construct and operate their
10 plants?

11 A I would assume that they finance.

12 Q You're not aware of any requirements that the
13 private lending institutions might have as to debt
14 coverage; are you?

15 A No.

16 Q So you're not in a position to advise us
17 as to whether those procedures and practices differ from
18 the debt coverage required by the bonding trust provisions?

19 A That's --

20 Q Relating to public utility authorities?

21 A That's true.

22 MR. O'HAGAN: No further questions.

23 MR. FRIZELL: No further questions.

24 (Witness excused)
25



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ORGO FARMS & GREENHOUSES, INC., :
a New Jersey Corporation; and :
RICHARD J. BRUNELLI, :

Plaintiffs, :

-vs-

C E R T I F I C A T E

TOWNSHIP OF COLTS NECK, a :
Municipal Corporation, :

Defendant. :

x - - - - - x

I, FRANCINE RUDD, a Shorthand Reporter and
Notary Public of the State of New Jersey, certify that the
foregoing is a true and accurate transcript of the
Deposition of DALE S. McDONALD who was first duly sworn
by me.

I further certify that I am neither attorney or
counsel for, nor related to or employed by, any of the
parties to the action in which the Deposition is taken, and
further that I am not a relative or employee of any
attorney or counsel employed in this case, nor am I
financially interested in the action.

Dated: May 2, 1979
My Commission Expires on
May 7, 1979.

Francine Rudd
FRANCINE RUDD
Notary Public of New Jersey

