CN- Orgo Forms V. Two of Colts Neck 2/27/54 transcript of proceedings. Depositions of John Rahen Kamp + Carl E. Hinte

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1 SUPERIOR COURT OF NEW JERSEY LAW DIVISION - OCEAN COUNTY 2 DOCKET NO. L-3299-78 P.W.: L-13769-80 4 ORGO FARMS & GREENHOUSES, INC., CIVIL ACTION Plaintiff, consolidated with 5 VOLUME I SEA GULL, LTD. BUILDERS, INC., Plaintiff, DEPOSITIONS 7 OF -vs-TOWNSHIP OF COLTS NECK, 8 JOHN RAHENKAMP Defendant. CARL E. HINTZ 9 10 11 C O M P U T E R I Z E D T R A N S C R I P T of the 12 stenographic notes of the proceedings in the 13 above-entitled matter as taken by and before 14 KATHLEEN M. SHAPIRO, a Certified Shorthand 15 Reporter and Notary Public of New Jersey, in the 16 office of STOUT, O'HAGAN & O'HAGAN, ESQS., 1411 17 Highway 35 North, Ocean Township, NJ 07712, on 18 Monday, February 20, 1984, commencing at ten 19 forty-five o'clock in the forenoon. 20 21 22 23 24

## APPEARANCES

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FRIZELL & POZYCKI, ESQS., 296 Amboy Avenue Metuchen, NJ 08840 BY: DAVID J. FRIZELL, ESQ., For the Plaintiff Orgo Farms.

DRAZIN & WARSHAW, ESQS., 25 Reckless Place Red Bank, NJ 07701 BY: LOUIS F. LOCASCIO, ESQ., For the Plaintiff Sea Gull Ltd.

LOMURRO, EASTMAN & COLLINS, ESQS., 90 West Main Street Freehold, NJ 07728 BY: KERRY E. HIGGINS, ESQ., For the Defendant Zoning Board of Adjustment, Township of Colts Neck.

STOUT, O'HAGAN & O'HAGAN, ESQS., 1411 Highway 35 North Ocean Township, NJ 07712 ROBERT W. O'HAGAN, ESQ.,

For the Defendant Township of Colts Neck.

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J O H N 1 RAHENKAMP, sworn. 2 3 DIRECT EXAMINATION BY MR. O'HAGAN: 4 5 Q. Mr. Rahenkamp, my name is Bob 6 O'Hagan. I represent the Township of Colts Neck 7 in this action. Has your deposition ever been taken prior to today? 8 9 Α. Yes. 10 So you know the procedure? 11 Yes. Α. 12 And you do know that if I phrase a 13 question in a fashion that you don't understand 14 or you wish the question repeated for some reason, 15 you only have to ask and I'll do that? 16 Α. Fine. 17 Q. Otherwise I'm going to assume you 18 understand the questions. 19 Α. Yes. 20 Q. Mr. Rahenkamp, would you advise us 21 as to your educational background and credentials? 22 I have a Bachelor's in landscape Α. 23 architecture from Michigan State in about 1956;

regional planning, University of Pennsylvania in

Masters degree in landscape architecture,

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When were you first retained?

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have you not?

Yes.

Q.

- A. Probably in 1979, 1978, '79, something in there.
  - Q. Do you know how it was that your firm was brought to Mr. Brunelli's attention?

    A. I can't recall. That's five six years ago.

    We've done several planned unit developments in the state.
  - Q. Now, under that you were primarily responsible for drawing the plans for Mr. Brunelli's development; is that correct?

    A. I oversaw that, but I didn't actually draw them.
  - Q. Let me rephrase the question.

    Your firm drew the plans for the -
    A. We did the planning studies; then

    technicians followed it out thereafter.
  - Q. Can you describe for us in a brief fashion the development that's proposed by Mr. Brunelli at the Orgo Farms tract?
- A. Well, basically it's a planned unit development, mixed use, including residential, various residential types; open space, about 44 percent of the site in open space; some commercial, some office; on-site sewer and water. So it's basically a self-contained planned unit

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this marked as an exhibit for identification?

MR. O'HAGAN: May we have

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Right.

Q.

1 (Whereupon a plan, 7/14/80, is marked DT-1 for identification.) 2 BY MR. O'HAGAN: 3 Mr. Rahenkamp, DT-1 for 0. 5 identification consists of six pages and 6 apparently was prepared by your firm? 7 Α. No. It was prepared at our direction not 8 by us, a combination of firms. 9 0. Do you know who actually prepared --10 Who actually drew it? Abbington-Ney; I 11 believe they followed our original master plan. 12 Q. Getting back to the question, I was 13 inquiring of you as to the commercial uses. 14 Α. Right. 15 Q. And you were about to describe them? 16 There was a office-commercial related to 17 the interchange on 18; and there was an area 18 identified for reserve as bus stop. And I don't 19 recall, in fact, whether there was a commercial 20 tied to that or not. 21 You're referring to the area 22 reserved for the bus stop. Is that the easterly 23 most portion of the tract adjacent to Route 537?

Any other commercial?

- A. And there was an off-site piece down on 34 in this general location, called Colts Neck Properties.
  - Q. Would you say generally viewing the property from north to south it was more or less in the middle of the site?
  - A. Yeah. Well, it was on the connecting road going out to 534, Joshua Huddy Drive.
  - Q. So you say that was off-site. Can you give us an idea of the size of that?

    A. As I recall, it was ten acres. This is now five or six years ago, you have to bear with me.

    I believe it was about ten acres. And it was consistent basically with the commercial along the frontage.
  - Q. Do you know what arrangments, if any, had been made with the owners of that tract or tracts?
  - A. No, no.
  - Q. Let's start with that one that you've described as being off-site, owned by other owners.
  - A. I didn't identify it as off-site owned by others. I know there's ten acres here. What the exact ownership is, I don't know.

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10 1 0. So it very well might be owned by Mr. Brunelli or a firm controlled by him? 2 3 A. Yes. Can you tell us what the nature of Q. the uses that were proposed for that off-tract 5 site? Well, it's part of the Village, the 8 commercial strip along 34. And this general area 9 is part of the Colts Neck Village. We had 10 anticipated that it should be some service kinds 11 of stores; in addition to which there's about a 12 thousand units of housing that would obviously 13 generate commercial demand and deserve some 14 services. In addition to which, because our 15 pedestrian ways tie through the middle of the 16 site, it makes a good deal of sense to integrate 17 the commercial with it. 18 Q. You're not able to identify the 19 specific nature of the uses? 20 No. Α. 21 Would it be fair to characterize Q. 22 them as convenience?

> Predominantly. There should be office uses, as well. Basically it's mixed use; depends on resident mix, and normally it's a result of the

kinds of people in the community rather than
anticipated beforehand.

- Q. You identified a parcel adjacent to 537 as commercial. You connected it somehow to the bus stop. What were the nature of the uses proposed there?
- A. I don't recall the specifics of it. I know that there is a bus line, or at least there was in '80 when we did the plan. There was a fairly good bus service going up 537. We wanted to make sure that we got an adequate area for the bus stop. And, further, that normally would generate some uses of a commercial nature.
- Q. Candy store and paper store, things of that nature?
- A. Yeah, right.
- Q. When you say a "fairly good" bus route, can you quantify that as to the number of trips per day?
- A. I don't recall. It was quite significant. Frankly, I was impressed in this area of New Jersey that the bus service was quite good.
- Q. Do you know the points of -- where the bus emanated or departed from and finally wound up?

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- A. I don't recall. It's in our reports. I
  don't recall exactly.
  - Q. Would it jog your memory if I say that the bus route started in Red Bank and wound up in Freehold?
    - A. That would be logical. Then you would have commutation service in the major areas.
      - Q. You identified another commercial location on the plans. Point that out to me again; would you?
  - A. We had one over by the 18 interchange.
    - Q. Mr. Frizell just reminded me, you spoke of --
    - A. I didn't go to the other side of 18.
    - Q. Let's talk -- then let's confine ourselves to the north side of 18.
  - A. All right.
  - Q. You say a commercial site near the interchange?
  - A. Uh huh.
- Q. What would the nature of those uses would be?
  - A. More on the order of office space. Because that is an interchange, it normally would be a generator and would justify office space,

Rahenkamp - direct

predominantly, there. In addition, it doesn't

have as much frontage; normally that would be

more office use rather than commercial type.

Q. Now then, you say there was -- Mr.

Frizell indicated that there was some commercial

- A. Yeah. We had anticipated, again as an extension of the expressway interchange, you would have offices, particularly a free-standing
- Q. That's the easterly most portion to the south of 18?

campus type office, identified as Alternate A.

A. Yes.

- Q. Anything else?
- A. Well, there's a portion identified on 18.

  However, this was subsequently purchased after our original planning studies. It identifies hotel or office; that would be consistent with a expressway interchange.
  - Q. Consistent with what?
- A. Consistent with the kinds of services that would normally cluster around an interchange.
- Q. We'll start on the south side of 18 and we'll speak of Alternate A, office/industrial. Can you give us an idea as to the expected size

Rahenkamp - direct 1 or square footage of that commercial 2 establishment? 3 No, not really, not this long after having done the base plan. Basically that would end up 5 as probably some kind of free-standing use, a 6 corporate headquarters or something on that order, 7 free-standing office. 8 Two thousand square foot or 100,000 0. 9 square foot? 10 11 12

- It would be pure speculation on either of our part to narrow that down. Normally we would anticipate 10,000 square feet per acre, that would be normal office yield.
- Q. Can you, from looking at this sheet, advise as to the acreage that's in Alternate A? Is there any other portion of the plan that would help you in that connection?
- I haven't the foggiest notion.

MR. FRIZELL: Off the record.

(Whereupon there is a

- 21 discussion off the record.)
- 22 BY MR. O'HAGAN:

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Mr. Rahenkamp, you've had an Q. opportunity to examine the full set of plans that Mr. Brunelli was kind enough to bring to these

1 depositions; have you not?

2 A. Yes.

- Q. And speaking now of the south side of Route 18, we were talking about Alternate A, which is the easterly most portion of the tract on the south of 18. Can you tell us, firstly, the extent of the acreage on that side of the freeway?
- A. Well, the portion we looked at identified as 17 was 24 acres. That's Alternate A and B, as I understand it.
- Q. Now, knowing the size of the acreage, does that help you in terms of the anticipated size of the office and commercial development on that side?
- A. Well, normally we would anticipate 10,000 square feet per acre. However, you've got a right-of-way going through; and I don't know whether that's an easement or outright right-of-way, in which case you diminish in number the -- the plan illustrates 120,000 square feet something, obviously less than 10,000 per acre.
- Q. Say that again?
- A. The plan shows a blocked in building both

of them do - with a note saying 120,000 square feet. Theoretically you could yield 240,000 square feet and do it on a responsible basis.

Q. That plan in terms of 120,000 square feet identified for the office/industrial, wasn't that plan prior to Mr. Brunelli's acquisition of what we'll call the Zimmer tract consisting of 14 acres?

## A. Yes.

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Q. So that it might be that after the acquisition of that property -- and as I understand it, once that tract has been acquired you can move the sewer treatment plant and that might free up additional land for commercial development; isn't that correct?

## A. True, yes.

Q. Now, turning next to the -- just strike that.

The plan that has been marked for identification on the south side of 18 refers to Alternate A and Alternate B.

## A. Yes, sir.

- Q. In a brief fashion, can you explain that to us?
- A. No, because I didn't do those.

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1 Q. Okay. That was very brief.

Now, directing your attention to

closer to 34 proceeding westerly on the piece

south of 18, it makes reference to an office or

hotel. Can you describe that for us as to the

6 anticipated size of that?

- A. No. I didn't do the plans on 18.
  - Q. Did you have discussions with the Abbington-Ney firm that did them?
- 10 A. No. Only in the last week or so, but
  11 nothing related to what they did with it.
  - Q. I understood you at the inception,
    Mr. Rahenkamp, to indicate that you were more or
    less the guiding force and you developed the
    broad planning concepts and you gave it to others
    to sketch out the nitty-gritty so to speak?
    A. True.
    - Q. Do I understand you to say then that the hotel and the office building closer to 34 was not your idea?
- A. It was not -- it's neither -- what? That's not a proper characterization.
  - Q. Tell me what is.
- A. All I'm saying is that I did not know of the purchase until recently, period.

Okay. Well, tell me what the 1 2 characterization should be. Was it your idea or wasn't it? 3 A. It was neither my idea nor did I address 5 the issue. I would have no problem with it, as a matter of fact. 6 7 What would you anticipate, if you Q. have no problem with it, as to what size hotel we 8 9 would be talking about? 10 It would be pure conjecture. I don't know. 11 Q. Are you able to determine the size of the acreage that's within the area designated 12 13 as office or hotel? 14 Not from that map, no. 15 Could you look at another map and 16 make that determination? 17 A. I don't know. 18 MR. FRIZELL: Let's go off 19 the record a minute. 20 (Whereupon there is a 21 discussion off the record.) BY MR. O'HAGAN: 22 23 Q. Mr. Rahenkamp, can you look at 24 another map or -- strike that.

Rahenkamp - direct 19 1 record. 2 (Whereupon there is a discussion off the record.) 3 BY MR. O'HAGAN: 4 5 -Mr. Rahenkamp, in your past 0. experience have you had occasion to design hotels as being integrated into planned unit 7 8 developments? 9 Α. Yes. 10 Is there a general concept accepted 0. 11 by persons in your position as to the size of the 12 hotel that would be warranted by a specific land 13 For instance, I think you said that it would be, when you spoke of the office building, you said there would be so many square feet per 16 acre? 17 Normally we don't like to have fewer than 18 100 rooms. But I can't give you a specific 19 number of rooms per acre off the top of my head. Q. The general rule is don't have fewer than 100 rooms?

- 20 21
  - Α. And basically it ought to be done in a bucolic sensitive way, consistent with a PUD.
    - Q. I'm sure.

If we might direct your attention

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Rahenkamp - direct 20 1 now, Mr. Rahenkamp, to the office/commercial which you identified as being adjacent to Route 2 34, and it's so indicated, can you tell us what 3 was planned for that location? 5 That one particularly we wanted to do basically low-rise office, consistent with the 6 interchange location. And that would be 8 consistent with the normal uses that this kind of 9 an interchange would spin off. 10 Q. What size square footage would you be talking about there? 11 12 We would go on about the 10,000 per acre 13 number. 14 0. And have you or are you in a 15 position from examining the plans that are 16 present here to tell us how much acreage is involved there? 17 18 I'm not sure. Α. 19 That set of MR. BRUNELLI: 20 plans is laid out. There's a section that shows 21 it. 22 THE WITNESS: We show four

and a half acres and 45,000 square feet, which is amazing; isn't it? BY MR. O'HAGAN:

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1 That's one of those rare Q. 2 coincidences; isn't it? 3 So you say you describe 45,000 square feet for those low-rise office buildings 5 adjacent to 34? Yes, sir. 6 Α. 7 Q. Turning once more to the plan that 8 you've developed, you've pointed out to me the 9 off-tract site. Did you identify the acreage involved in that? 10 11 Yeah. I think there's about ten acres in 12 there. 13 Q. What is planned there? 14 We had done studies on it; as I recall, 15 this is already zoned commercial. And we had 16 done several studies of it but it had not been 17 finally concluded nor was it an integral part of 18 the application. 19 Q. Then let's not touch it. You don't 20 know who owns that? 21 Α. Not now, no. MR. O'HAGAN: Mr. Brunelli is 22

here. Would it be appropriate to ask him whether he owns that piece?

MR. FRIZELL: We can

Rahenkamp - direct 22 1 stipulate we don't own it. MR. O'HAGAN: Is there a 2 corporation that you control that owns it? 3 4 MR. BRUNELLI: No. 5 MR. LOCASCIO: What piece, 12? 6 MR. FRIZELL: Colts Neck 7 Properties. 8 MR. BRUNELLI: The road was 9 shown through there because the master plan 10 showed the road through there. 11 BY MR. O'HAGAN: 12 Mr. Rahenkamp, would you go to the 0. 13 next area zoned for either commercial or office? 14 Α. Well, we had the reserve for bus stop. 15 me see what we did for that. We had two acres. 16 There are existing houses on it and existing trees, which we would like to work around. 17 18 Are there houses owned by the Orgo Q. family or is that -- I guess that's the Orgo 19 20 property, so they must control them? 21 I don't know who owns them. 22 Q. Now, Mr. Rahenkamp, this question is going to take a little time for you to answer. 23 24 And perhaps I should have calculated it upon

hearing you. Can you recall for us the amount of

1 acreage that's involved in commercial or office
2 development?

- A. You want a specific answer to your question?
- Q. Well, just in a general fashion. I realize from the off the record discussion that the 14 acres that were purchased from Mr. Zimmer can't be considered entirely in the commercial or office realm?
- A. Right.

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- Q. But would your answer then? And by the way, have you allocated five acres to the Zimmer piece in your calculations?
- A. Right.
- Q. You've come up to 35.5 acres?
- 15 A. Yes.
  - Q. That would be for office or commercial use?
- 18 A. Yes.
  - Q. Now, as I understood your answer,

    Mr. Rahenkamp, the office uses that you've

    identified except for that off-site piece are

    integral to the development; is that correct?

    A. The two acre is and the four and a half

    acre is. The 24 acres is obviously less integral

    to the point that it's tied directly to the

1 parcel, because it's on the other side of 18.

- Q. What does "integral" to the development mean?
- A. "Integral" means that it's an integral part.
  You get there by pedestrian ways; there are
  actual links to it.
- Q. Would it be a fair statement that the office and commercial uses help support the residential uses? And I'm speaking in a financial fashion.
- A. As a matter of fact, not usually. It's a matter of fact that most of the commercial is a fairly marginal operation, and it is predominantly to service the people that live in the development. And, in fact, it's almost like a social service. Obviously you're getting some money back; but in terms of this kind of acreage, you're not talking significant money compared to the overall project.
- Q. Now, Mr. Rahenkamp, you say it's to support the residents in the development. Was that your testimony?
- A. I'm talking about the integral pieces, now.

  The 24 acres on the other side of 18 obviously is

  less tied to the specific residents of the tract.

- 1 Q. I would think so.
  - A. And is more for a regional need and regional demand and usually consistent with an expressway interchange.
    - Q. One hundred twenty-five thousand square feet I thought you said?
    - A. Yes, all right.
      - Q. Was that what it was?
      - A. As I recall.
      - Q. Now, wouldn't that piece go to help the financial makeup of the residential portion of the PUD?
      - A. If there's measureable demand early enough.

        A PUD is very heavily front end loaded, so you
        have significant financial needs in the beginning.

        Whether the office space and the commercial would
        come on early enough to affect that is and
        problematic and questionable and basically
        related to the regioal market. Certainly on the
        six and a half acres and integral to the PUD
        those would undoubtedly would come on a few years
        down the road and would not be critical to the
        financial success of the project.
      - Q. Wouldn't it be fair to say that the developer, realizing that he was going to make

the profit from the commercial uses identified,
would be able to take certain measures regarding
the construction of the PUD?

- A. Probably not, because the critical first phase of the PUD is residential. And the critical financing need is in the first two, two or three years until you break even. And the commercial and office would undoubtedly come up after that.
- Q. Are you saying that a lender I assume Mr. Brunelli would be talking about a lender would not be interested in the commercial office and portion of this property in making his decision to lend money to construct the development?
- A. It would not be a significant part of his decision. His decision would be based on a feasibility analysis of the residential. The office and commercial basically would be a residual. It's a nice residual to have but it's not the critical one to make the project work.
- Q. Are you saying in that office-commercial offices and commercial could be eliminated?
- A. No. I think you would have a lower service

or social service if eliminated. It's a part of the plan but not critical to the financial.

- Q. You couldn't eliminate the 125
  office building; would that be correct?

  A. That obviously would be the least critical;
  but that which is on this side of 18 is integral
  to the project and you need. And, secondly, the
  24 acres on the other side of 18 and at the
  expressway interchange is logically for higher
  intensity use. You don't wish to put low density
  residential abutting up against the expressway,
  except that you can treat it very well and very
  carefully.
- Q. Would your answer be the same for the hotel?
- A. Tell me the original question.
- Q. As to whether the hotel could be eliminated from the plan?
- A. The hotel is not critical to the success of the PUD. It would be helpful.
- Q. Now, did you have discussions with the -- with Mr. Brunelli and others including Abbington-Ney when the decision was made to propose development of 125,000 square foot office building, a hotel, and so on and so forth?

- A. The hotel I had not known about until recently, in the last week or so. We had talked about trying to get the additional piece in the front several years ago.
  - Q. But weren't you --
  - A. I didn't know whether it was available or not. It certainly doesn't hurt the scheme to incorporate that land.
  - Q. Weren't you instrumental in recommending that 125,000 square foot office building be proposed on the south side of Route 18?
  - A. I don't recall having said we want 125 thousand square feet of space exactly, no. I know that we indicated that it should be an office or industrial use. In the early planning stages we did not specify exactly what configuration it would be.
  - Q. But in any case your plans indicate 125,000?
  - A. Meaning -- our plans meaning that this is what was generated out of the whole team, that's accurate.
  - Q. So it wasn't your idea to propose 125,000 square foot office building?

- A. Our original planning concept was to have office or industrial on that site because of the expressway interchange; so, it's totally consistent.
  - Q. Mr. Rahenkamp, would you be good enough, please, to examine the exhibit that has been marked DT-1 for identification with today's date?
  - A. Yes, sir.
  - Q. And tell us if you can how the most recent plans differ from those originally proposed?
  - A. Basically in three areas that I can note; one is on section 12 we're showing now manufactured housing. We had originally shown a high-rise senior citizen. As a matter of fact, I feel more comfortable with the low-rise and not having the high rise; so, that's fine.

In terms of section 17 and 18, those have been changed. We originally had the sewer plant on the back, in the area shown as Alternate A. That's now shown as office and industrial and the sewer plant is moved further west. And I have no problem with that at all.

Q. By the way, where does that stream --

- does it follow the southerly most boundary?
- 2 A. I don't know.

- Q. Are you in a position to advise us to whether there's sufficient flow in the Hockhocksen Brook to accept the sewer effluent in the place where the plant is now proposed as to where it was located?
- A. I'm not aware that it is a stream discharge.
- 9 Q. You mean it might be spray discharge?
  - A. I'm not aware of the engineering. I'm not aware that it's a stream load.
  - Q. That's not within your field of expertise?
    - A. It is, but we have not reviewed that specific.
    - Q. So as I understood, section 17, 18 and 12 are the only suggested changes?

      A. Yes.
    - Q. Now, what is the proposed number of redidential units in this development presently; do you know?
    - A. We originally had 1073. I don't know given the additional manufactured housing if that's changed. Oh, I see.

MR. O'HAGAN: Off the record.

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Rahenkamp - direct
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                          (Whereupon there is a
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     discussion off the record.)
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                         'MR. O'HAGAN: Back on the
     record.
     BY MR. O'HAGAN:
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            Q. With a little coaching we're able to
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      say that Alternate B is now 1253 residential
     dwellings.
8
          Yes, sir.
10
            Q. Do you know how many units are
11
     proposed in the area marked 12, "manufactured
12
     housing"?
13
      A. A total of 56 units.
                          MR. O'HAGAN: Off the record.
14
15
                          (Whereupon there is a
16
     discussion off the record.)
     BY MR. O'HAGAN:
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18
           Q. Now, Mr. Rahenkamp, are you in a
19
      position where you could describe Alternate A and
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      Alternate B and what would be the situation where
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      one would be chosen over the other?
22
      Α.
            No.
23
            Q. That's two questions in there.
     can't tell us?
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I didn't do the plans.

Rahenkamp - direct 1 So someone else would have to tell Q. us that. 3 Now, assuming --MR. FRIZELL: Off the record. 5 (Whereupon there is a 6 discussion off the record.) 7 BY MR. O'HAGAN: 8 Q. Mr. Rahenkamp, assume that there's --9 we're speaking of Alternate B where there's 1253 10 units. Do you know how much acreage is involved in the residential portion alone? And by that I 11 12 mean to extract from that the commercial acreage. 13 MR. FRIZELL: Off the record. 14 (Whereupon there is a 15 discussion off the record.) BY MR. O'HAGAN: 16 17 Q. Alternate B proposes 1253 units? 18 Yes. Α. 19 As I understood, Mr. Frizell Q. 20 subtracted from the total acreage is the two-acre 21 tract --22 Α. Yes. 23 -- which was identified for the bus 0.

Right. And four and a half acres on the

stop and uses convenient to the bus stop?

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Rahenkamp - direct other side. Q. So then all of the -- and then I guess also subtracted from it would be the area of the sewer treatment plant? Yeah. We originally had 221 acres, all Α. right? Including section 17 on this side and everything on this side, and including this. The whole site was 221. If you wish to deduct two acres and four and a half acres here, six and a half acres less than 221. Let's speak of south of 18. Do you Q. understand Alternate B to include all of the land south of Route 18? I don't know. I did not generate those plans. I don't see that there's any inconsistency with what I would think is good planning. Let me tell you what I'm after, Mr. Q. Rahenkamp --Yes.

- A.

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- 21 0. -- and maybe we could short cut it. 22 I'm trying to determine first a 23 gross density --
- 24 Right.
- 25 Q. -- per acre after we subtract out

Rahenkamp - direct 34 1 the commercial, industrial and other uses. Can you do that? 2 3 Α. Sure. MR. FRIZELL: Off the record 5 a minute. MR. O'HAGAN: Yeah. 7 (Whereupon there is a discussion off the record.) BY MR. O'HAGAN: 9 10 Q. Doing it on the Alternate B? 11 Α. It's 5.85 units per acre gross density. 12 0. Now --13 Exclusive, by the way, of 18. In other 14 words, I've taken 17 because this is not -- this 15 is into the stream irrigation, et cetera. I've basically taken that and 17. 16 17 0. Now, Mr. Rahenkamp, are you in a 18 position to tell us what the net density is after 19 you subtract out the streets and power lines and the commercial and so on and so forth? Can you 20 21 do that? 22 In our original report we gave density 23 ranges on the various secions. For instance, the

townhouse section would be eight to the acre, two

story garden, et cetera. And those were the

24

1 density ranges originally established.

Q. Does the map tell us the densities per acre?

MR. FRIZELL: It doesn't say the density, Mr. O'Hagan. It does tell the area of each section and the total number of units in each section. It's a matter of dividing one into the other.

if that were to be specific, the ranges we reported on and established in our original report are the ones that are applicable. Because as your building this project certain sections are going to be flexible and there ought to be an adjustment in the densities. A PUD is overall plan approval over time. For instance, if we were to adjust the units to more twin houses or four-plexes and then those intensities on the individual sections would be changed on the gross basis. That's applicable. And 5.85, 44 percent open space, that doesn't change. The individual section should range in the original numbers we reported in our report.

BY MR. O'HAGAN:

Q. I'm interested in that as to -- I

1 understand what you're saying, that with a PUD

2 it's not static?

A. Exactly.

Q. And do I understand that you would change as the market demanded?

A. Well, relatively change. Essentially we're agreeing with the town on a PUD of relatively fixed plan. But there's always some flexibility, too. Makes sense.

O. What makes it flexible?

A. The market is certainly a part of it. When you do specific soil borings you might find something that you hadn't known when you're looking at the 200 acres. There may be factors that change over time. The parking ratios, for instance, have made extraordinary changes over time.

- Q. It might mean we're talking about more units?
- A. No. The overall fix, you fix on the overall number. It's an internal flexibility.

  It would not mean more units, no. That would be the ultimate number.
- Q. The component might change but the end result would be the same?

A. Yes, subject to public review. It's not a casual exercise.

MR. O'HAGAN: Off the record.

(Whereupon there is a

5 discussion off the record.)

MR. O'HAGAN: Back on the

7 record.

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BY MR. O'HAGAN:

Q. Mr. Rahenkamp, we've had a discussion off the record and you were good enough to look at the plans and consult with others and calculate it out. And do I understand then that the densities for the three-story garden apartments are calculated at 16 dwelling units per net acre?

A. Yes, the net acreage.

Q. Where are those three-story --

A. The three-stories are predominantly in the front end of section seven because the slopes are eight and eight and a half percent. They work

21 very well up against Route 537.

Q. East of Route 34 and on the south side of Route 537?

A. Yes, identified as section seven.

Q. Would it be accurate to say that

1 across the street from those three-story garden apartments are single family homes for the most 2 3 part?

- Yes. Obviously you have an open space strip running along 537. I don't believe there are any compatibility problems.
- How wide would the open space be? Q. The narrowest, I think, is about 25 feet, something on that order at 200 scale. dimensions may be -- let's look at the specific site plan, I can be more accurate. This is in 50 scale. That must be --

MR. FRIZELL: You want to measure the distance from the building, Bob? MR. O'HAGAN: Yeah, from the building.

THE WITNESS: Well, from the building we're set back about 130 feet from the edge of the road, plus or minus, and from the right-of-way you're set back about 115.

BY MR. O'HAGAN:

Q. Now, let's speak about the two-story garden apartments. I understood you to say that they were proposed as 12 dwelling units per acre? Α. Right.

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- Q. Would you identify where they're located?
  - A. On section seven there are some two-story, as well. We take the three-story and build them into the slopes, as you've done with your own office building here. When we get to flatter slopes we go to two-stories. Many times in one section we're mixing and matching different kinds of units; so the numbers aren't absolute. The landscape is.
  - Q. What would be the elevation of the three-story, the uppermost portion of the building above the ground?
  - A. Well the unit itself would probably top out at about 27, 27, feet nine feet per floor. The sloping roof would be under 35 feet normally.

    And they will be shelved in the grade. On the upside they're going two and a half stories and downside, three.
  - Q. Can you speak next of the two-story garden apartments?
  - A. Two-stories are basically fronting on the ponds. There's a nice pond in this location between section two and three. There is a small pond back between five and six and -- yeah,

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Rahenkamp - direct
 1
      that's where they were.
 2
                    And those -- I think we've said this
             Q.
 3
      on the record, I want to clarify. It's 12
      dwelling units per acre?
 5
             Yes.
 6
                    Would it be fair to say then that
             Q.
 7
      the density then declines gradually depending
 8
      upon the type of use and that the least dense are
 9
      the single family dwelling units?
10
      Α.
             Yes.
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                    How many single families did you
             Q.
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      originally propose?
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             Let me have my report back, 128.
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             Q.
                    And can you tell us, are they on
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      different sized lots or all lots proposed the
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      same?
17
             It depends.
18
                           MR. FRIZELL: Excuse me.
                                                      Off
19
      the record.
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                           (Whereupon there is a
      discussion off the record.)
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22
                           THE WITNESS: What was your
23
      question, are they reasonably close? Yes.
24
                           MR. O'HAGAN: Would you
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repeat that question back again?

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Q.

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1
                          (Whereupon the Reporter reads
      back, "Question: And can you tell us, are they
 2
      on different sized lots or all lots proposed the
 3
      same?")
 5
                          THE WITNESS: We had a
 6
      variety of lots. Section eight we were down to
 7
      75 to 8500 square feet. Section 13 back in some
 8
      woods, ten to 12 thousand square feet.
 9
               Now, Mr. Rahenkamp, are you the
10
      witness who could tell us the expected sale price
11
      of the units?
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            No. Rich would have to do that. We
13
      originally projected sale prices four or five
14
      years ago. I don't know what they would be now.
15
            Q.
               They obviously would be different
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      today?
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            Substantially different.
18
                  Because of inflation and the cost of
            Q.
19
      the units?
20
            And AT&T.
      Α.
21
            Q.
                   AT&T?
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      Α.
            Yes.
23
                   Meaning it's located in Freehold?
            Q •
24
      Α.
            Yes.
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That would generate units of a

1 | higher price nature?

- A. It would generate more demand.
- Q. Not higher prices?
- A. No; in fact, quite the opposite, by the way, as a matter of fact.
- Q. Mr. Rahenkamp, originally as I understood the testimony before the zoning board of adjustment, the developer was speaking of least cost housing and promised to provide a certain percentage of least cost housing. Is that what you understood?
- A. No. Least cost housing based on the Madison case, as I interpret it, is applicable to all of the housing. What we're meaning to do, even if these single family houses were \$100,000 houses, we're interested to have the town accommodate adjustments in the normal subdivision standards so that we would not be placing extraordinary cost on the houses. So it was applicable to the entire project, not only to the less costly units.
- Q. Now, from a design viewpoint -- strike that.

From a social viewpoint - and I don't know that you're qualified to speak about

social viewpoints - is it fair, just and reasonable to minimize the development cost for prospective homeowners who might pay a hundred or \$125,000 per unit in one location as opposed to another?

A. Well, that's a strange question. In the first place, most of the subdivision codes have no basis whatsoever in terms of health, safety and welfare and unnecessarily generated higher cost. It's whether it's a guy buying a quarter million dollar house or \$30,000 house, it seems, to me, totally reasonable in these days of high interest to reduce those costs within reason, as long as in terms of health, safety, welfare there is no public exposure.

Our sense and our design of this is meant to hold water on-site; therefore, don't put on curb and gutter; reduce the impervious cover; it goes through the whole thing. To cut costs and reduce environmental hazard, it seems to me, is reasonable no matter what the social ramifications. It can only accrue to those buying houses.

Q. The least cost approach applied across the board?

A. Yes.

- Q. Is there a school of thought or procedure in the design of low and moderate income housing to put those housing -- that housing more or less together as opposed to the higher cost units?
  - A. We have done several hundred thousand units in the last 20 years. We have mixed 235 housing, subsidy housing, directly in the middle of much more affluent housing, and intermixed it with no adverse social impact and, in fact, with very positive impact.
  - Q. Pardon me for interrupting you. I'm asking -- I'm asking you is there a school of thought in the design field such as you're apparently expert at that would -- may not agree with it?
  - A. Suggest the sprinkle?
  - Q. That would suggest a clustering together of the low and moderate and put the higher cost housing elsewhere?
  - A. I would say the school that I know of and I'm aware of is one of integrating rather than separating, consistently so.
    - Q. Are there other planners that take

- the approach that I mentioned?
- 2 A. Not that I'm aware of, or at least not to
- 3 the degree that they would be broadly recognized.
- 4 There may be some ad hoc people to do that; but,
- 5 basically, most planners would agree that it
- 6 ought to be integrated. And I think that's a
- 7 fairly consistent body of thought.
- Q. Let's speak of the site in
- 9 particular, Mr. Rahenkamp. Is it within your
- 10 | field of expertise as to the concept of nonsource --
- 11 | nonpoint source pollution?
- 12 A. So what degree? In terms of the sewer
- 13 plant? We did not design the sewer plant. In
- 14 terms of the surface drainage?
- Q. Yes. Was that designed by you or
- 16 | someone else?
- 17 A. It was designed by us with the
- 18 implementation by Abbington-Ney. Abbington-Ney
- 19 did the hard engineering; we did the soft
- 20 | engineering, if you like.
- 21 Q. The soft engineering means the broad
- 22 | concepts?
- 23 A. We want to use detention ponds and hold
- 24 water on-site and use surface drainage.
- Q. When we speak of nonpoint pollution,

1 | what are we speaking of?

use characteristics.

- A. "Nonpoint" essentially means that it's not concentrated, for instance, as coming from a sewer plant. Basically including agriculture, various land uses, which would change the land
  - Q. Urban runoff included?
  - A. Yes.

- Q. What is urban runoff?
- A. Urban runoff would generate certain pollution loads into streams or flooding areas or water retention areas of a different nature, normally, than agricultural.
- Q. Have you, yourself pursued a field of study as to the measurement of nonpoint pollution?
- A. We're not -- we're not biologists or bacteriologists or limnologists or the various technicians. But we have monitored and managed those kinds of people and done several EIS studies.
- Q. Let's speak about you, personally,

  John Rahenkamp. Is that within your educational

  background or would that be devoted to someone on

  your staff?

- A. I have a Bachelor of Scienc. To the point of going down there with a dip stick and measuring water quality, I don't do that. To the degree of reviewing alternative techniques to management, land and therefore its runoff characteristics, I therefore do do that.
- Q. Do you personally do it or someone on your staff do it?
- A. Well, we have a large staff. I, personally, do some of it.
  - Q. You bascally set it in motion?
- A. Set it in motion and then review it.
- Manner in which the developer seeks to treat the nonpoint pollution on this particular project?

  A. Well, there are combinations. In the first place, the basic runoff characteristics are meant to go by surface swales rather than underground. By surface swales I mean we would have sodded or vegetated swales which, by and large, absorb a substantial portion of the pollution on-site.

Secondly, they would go in detention or retention ponds, which would slow down not only the pollution load - and there will be some - it also slows down the overland flow so the

velocities would not be as fast and water can be assimilated on-site. And with the Freehold type soils, they're fairly absorptive, so that we would probably end up assisting the underground water table. In other words, we will put the water back into the ground rather than running it off. It's a nonmechanical system. It's trying to hold the water on-site as much as possible.

- Q. Let's approach each of those aspects, if we might. Now you're speaking of swales and slopes that would ultimately lead down to a detention basin. Do I understand you to say that those swales would catch the runoff from the blacktop parking areas?
- A. Yes.
- Q. And from the roof tops?
- 17 A. Yes.
- 18 O. Sidewalks?
- 19 A. Everything.
  - Q. Okay. Presently the site is under developed?
  - A. It's in agriculture.
    - Q. Wouldn't it be fair to say then that for the most part the water on the site presently percolates down to the underlying aquifers?

1 A. No.

- Q. Have you measured the extent of the runoff presently?
- A. No. We know the characteristics, however; and, obviously, the detention ponds change that level.
  - Q. Did anyone measure the present runoff?
  - A. We measured it in terms of -- what should I say, theoretical runoff factors. We did not put a meter on it to measure the number of gallons a second.
    - Q. You indicated, I think, earlier that there are some existing ponds on the site now?

      A. Yes.
    - Q. Could you just locate them for me?

      A. Yeah. There are two, one here and one on that side.
    - Q. Don't they serve the purpose that you just described by catching the water and holding it back?
    - A. Yes. The difference is, however, when you have open farmland and particularly if it's in corn or in field crops you get a fairly heavy siltation load. These ponds are silting up

rather badly. The silt loads coming off of a

suburban PUD development like this would be

substantially less than farm use. The farm use

would be less than bucolic.

- Q. You say the siltation would be less.

  And isn't that basically a product of the fact
  that you have blacktop and roof tops in the
  development?
- A. No, no. You misunderstood.
  - Q. Let me just rephrase it.
- A. Please.
- Q. You indicate that the amount of siltation would be reduced, if this development would be approved?
- A. Right.
- Q. Isn't a factor in that conclusion that you're substituting blacktop for virgin land?

  A. No.
  - Q. That makes no difference?

MR. FRIZELL: Let him answer the question, please before you ask another one.

MR. O'HAGAN: All right.

THE WITNESS: The function of the silt is how much of the soil is exposed, not how much blacktop or roof cover you have. So the

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answer to the question is by putting sod or grass on the areas that are carrying the water, rather than leaving as exposed dirt as it would be on a farm, you're basically slowing down or holding the silt and, therefore, you have less soil exposed; therefore, less erosion and less silt. You have more silt from a farm operation than you do from a planned unit development that's designed properly. It's not a function of the blacktop and roofs.

## BY MR. O'HAGAN:

- Q. It's obvious that the blacktops and roofs prevent the water from percolating down into the ground?
- A. Yes you're adding impervious cover and then you have to design to adjust to that.
- Q. Wouldn't it be fair to say that if this site were developed in the two-acre type zoning the amount of blacktop and roof areas would be less than you've proposed?
- A. Under two-acre the impervious would be less than we're proposing, but not as significantly as you think and as well, because this -- under PUD with multifamily development, it goes through site plan review which allows the town and public

agencies to scrutinize far more than with two-acre zoning. So, in fact, the performance criteria that can come back and accrue to the public's benefit are extraordinarily greater under a PUD than conventional zoning.

- Q. Wouldn't that differ from town to
- A. Under New Jersey state law everything except by-right single family has to go through.
- Q. I appreciate that. If I could prove to you that overwhelming majority of the homeowners in Colts Neck put their property in lawns and grass and shrubs, wouldn't -- might that have the potential to hold back this runoff and retard the runoff?
- A. No, not necessarily. It will obviously affect it; and, obviously, it depends, and not to the degree you expect. The impervious cover coming out of large lot zoning, because they're large housing and rather extraordinary standards on your roads, is far greater, even at two-acre zoning than as to PUD impervious cover and is not near as you would expect, certainly no more than double that it would be under two-acre zoning; not to the point of five times or ten times

multiple, if it was up to five units to the acre,
not what you would expect.

- Q. Have you investigated as to whether Colts Neck presently has a problem with controlling their runoff?
- A. No.

- Q. So you can't tell us then whether the storm management practices now used by Colts Neck are adequate; can you?
- A. No.
  - might want to consider before drawing the conclusion that you just expressed?

    A. Perhaps. Although what I can tell you is that in designing of the planned unit development we anticipate that the water ought to be held on-site. And we take a very responsible position, that we have to accommodate the impacts that we generate.
  - Q. Now let's speak of those swales, if we might. And I think I started this by saying that the thrust, as I understood your answer, was to channel the water from the blacktop and the roof tops into the swales, which would ultimately lead it to the -- first you called it detention

1 and then retention?

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- 2 A. Detention or retention; it could be a combination of both.
  - Q. Can you locate the swales on any of these plans for me?
- A. I'm looking at the multifamily section. I
  think it's section eight. Basically --
  - Q. That's the one that you talked about being two or three-story?
  - A. Yes. Basically there are a series of swales which run on the other side of the parking lot. For instance, you can see with the dash line indication of 95 and A on that section. So basically this is a swale running under pipe, underneath a road, swale, swale, and then down into a detention pond, called Pond A, down on the bottom side.
  - Q. Let's speak of the swale right next to the parking areas.
  - A. Yes.
- Q. Are you able to describe for us the characteristics of that swale?
- A. Yes? It's approximately a one on three side slope. It will be -- one and three is rather easy to mow and fairly comfortable.

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Α.

No.

1 MR. O'HAGAN: So let's just 2 go off the record for the moment. 3 '(Whereupon there is a discussion off the record.) 5 MR. O'HAGAN: Back on the record. 7 BY MR. O'HAGAN: So then when you speak of that one Q. 9 to three, as I understood your off the record 10 comment, Mr. Rahenkamp, for every three linear feet that the swale traverses it falls one foot? 11 12 Α. Yes. 13 0. Can you tell us how wide those 14 swales are? 15 They vary in widths depending on how much a 16 volume of water is going through them. 17 they're on the top side perhaps they're as narrow 18 as -- as three to five to ten feet maximum. When 19 they get down in the lower section they could be 20 as wide as 20, 25 feet. 21 Would it be fair to say then that 22 the other things being equal, the narrower the 23 swale, the greater the volume of water passing through it? 24

- 1 Q. Wouldn't it be accurate?
  - A. It's the other way around.
    - Q. Wouldn't it be accurate to say that if you had a given volume of water, the more narrow the channel the faster it would have to travel through to allow it to reach its destinations?
      - A. You're missing the other functions. The first would be the what is the bottom slope? And if there is a significant volume of water, the bottom of the swale would be wider. There's a one and three side slope. If you have more volume, then you're going to have a flat section on the bottom.
      - Q. Now, if the slopes are not maintained -- and, by the way, what maintenance is required?
      - A. Well, after the first two or three years, relatively little maintenance. In the first two or three years they have to be administered to because there may be some outwash areas and so on. Normally we try and design them so that there's not more than five cubic feet per second in terms of velocity, which means that they shouldn't be particularly steep. And normally we try to run

them around as long as we can; so, we run them down fairly slowly.

- Q. Tell us what maintenance is required.
- A. If you have an erosion problem, obviously you would go in and put in sod or seed,
- 6 restabilize it.

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- Q. If litter should fall into the swale, wouldn't that be a problem?
- A. Normally if the bottom slope is about one percent, they're self-cleaning.
  - Q. Now, you said earlier that these would be grassy; and, I assume, they would have to be mowed?
  - A. That could be mowed; although, we've let them go natural on many sites, as well.
  - Q. Do you recommend in this area mowed or unmowed?
  - A. It's a choice that can be made by the homes association or others in the future. Presently we're making them, in construction, mowed so that they could be mown.
- Q. So that they could be mowed?
- 23 A. Yes.
  - Q. Wouldn't it be accurate to say then that these swales are designed to leach out, for

cans and so on?

want of a better word, the pollution that comes
from the cars and the parking lots and garbage

- A. Some of it, yes. Some of it will attach to the grasses, some of the chemicals, and some only attach to the soil particles. Yes, you're trying to give it as much overland flow to allow as many of the pollutants to drop out as possible.
- Q. Your basically channelizing those pollutants by the swales?
- A. That's a poor characterization. You're trying to spread them out, in fact.
- Q. Let me rephrase it. You're directing the flow into a swale that has the width that you've described before?
- A. Yes. But you have overland flow going to it. In other words, you're trying to run the water to the lowest point on the site as slowly as possible and --
- Q. Let me rephrase the question then.
- A. Yeah.
  - Q. The way I understand you're saying then is that -- that you run the flow from the parking lots, from the areas next to the buildings --

1 A. Yes.

Q. -- from the roof tops, from the roadways and so forth into the swales?

A. Yes.

Q. Okay. So?

A. And in going across grass, as well.

Which are adjacent to the swales, you would have to assume that that would not leach out, that would just enter into the swale, those pollutants?

A. Well, some of it will enter more directly than others. But in most cases in the middles of the parking lots there's significant portions of open space. We're obviously trying to run the water over those as a sheet for as long as we can. It's opposite to conventional engineering. We're trying to run the water over ground and have as much go across landscape as possible.

Q. Are you in a position to advise us as to the linear footage of those swales?

A. No.

- Q. I wouldn't think that you would be.

  It's extensive; isn't it?
- A. The entire project has swales and the entire project is a surface drained project.

essentially if you have I would suppose somewhere on the order of 25 to 30 percent impervious cover, you have essentially 65 to 75 percent of the site in grass or in natural landscape. And you're using every inch of that to absorb water.

- Q. I wouldn't think that you could calculate the swales while your sitting here now?

  A. No way.
- Q. Wouldn't it be accurate to say that there's expense involved in building those swales?

  A. Of course.
- Q. Wouldn't it be accurate to say this is a new school of engineering thought?

  A. No. Good Lord, most of the development in the early 20s and 30s is with surface engineering.

  And most of the games we're doing now are coming after World War II. It's old technology not new
- Q. You can't tell us how much it would cost to install this system of swales in Mr. Brunelli's development?
- A. Compared to what?

technology.

- Q. Let's just speak of absolute dollars.
  - A. We have done cost estimates. I don't recall what the cost estimates are in here. We

1 have done them, obviously.

Q. Getting back to the inquiry that I was pursuing --

MR. FRIZELL: Excuse me, Bob.

5 | Someone is here.

(Whereupon a brief recess is

taken.)

BY MR. O'HAGAN:

Q. Mr. Rahenkamp, as I understood your testimony, the pollutant leaches out, so to speak, within the swale. Doesn't there come a point -- and, by the way, when they leach out don't they stay on the surface of the ground?

A. No.

Q. What happens to them?

A. Any one of several things. Either they can attach themselves to some soils; some of them are in chemical or compound form that can attach to the soils. Others of them will dissipate simply over time if they're exposed to air long enough. And some of them will concentrate on the bottoms of detention ponds because they're heavier; and some of them will go downstream.

Q. You can't tell us the percentage of any of those?

1 A. No.

- Q. Doesn't there come a time when the pollutants build up in the swales?
  - A. I'm sure over time there must be some buildup, certainly.
  - Q. And if the pollutants built up in the swale, wouldn't that make the swales less effective?
    - A. Oh, I don't know. Over time -- we have had swales in place for several years. Over time, obviously, the grass grows and the natural systems adjust to the water runoff system. So the answer to that is I don't know specifically. I don't know of any specific studies on that that are specific enough to that point.
    - Q. Wouldn't -- so there are no specific studies?
    - A. No, I don't know of any off the top of my head. I'm not saying there aren't some.
    - Q. Wouldn't -- if the pollutants did build up, that would be an item of maintenance; wouldn't it?
    - A. If the pollutants built up, yes.
    - Q. How would an unsophisticated person, such as myself, be able to look at a swale and

1 | say well, the pollutants are built up?

2 A. You couldn't. The logical monitoring

3 points are places where it's going off site, for

4 instance, on the bottom of a detention Pond A.

5 You could easily put a monitoring station on the

6 pipe outflow and monitor the water situation

there, as you could on the other detention or

retention ponds.

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- Q. That was not planned for in the plans submitted to the zoning board of adjustment?

  A. We had put in a section on, what was it, a silt trap or silt management or something. I forget the exact language. But, yes, we had anticipated that something like that would be desirable and necessary.
- Q. Now, ultimately, as I understand it, the water winds it way down to the detention or retention basins?
- A. Yes.
  - Q. And there's -- in his testimony before the zoning board of adjustment, General Whipple had trouble with the designs with at least two of basins. Were you present for that testimony?
- 25 A. No.

- 1 Q. As far as you're concerned, were the
  2 ponds designed correctly?
  - A. Yes. Otherwise, we wouldn't have put them on the plan. They could be refined. And that a public official could find some adjustments would be necessary, given heavy technical review, I can accommodate that and I can understand that.
  - Q. You did not physically, yourself, design them as I understood your original testimony?
  - A. No. We laid out the overall system.
    - Q. We'll go on.
  - A. Go ahead.
  - Q. With reference to the detention basin, you're not scientifically able to advise us as to what effect they have in terms of the volume of pollutant runoff; are you?
  - A. Pollutant runoff, no.
    - Q. That would be -- that's not within your field of expertise?
    - A. I wouldn't go that far, but, at least, do I have some specific comment on it at this point?
    - Q. Let's speak of your scientific background.

- A. I have a Bachelor of Science and I have taken soils courses and I have taken science courses.
  - Q. Now, you're saying that you are scientifically capable to determine the amount of the runoff?
  - A. No. I am saying I have had science courses and I have done those kinds of jobs. However, I have not gone out there with a dip stick and I have not done the specific scientific measure.

    Normally a limnologist, a hydrologist, some very technical expert would do that sort of thing.
  - Q. Have you heard of General Whipple?

    A. I've heard of General Whipple.
  - Q. Is he recognized as a knowledgeable person in this field?
  - A. There are different schools of thought on that.
  - Q. So you're not in a position to say whether he's knowledgeable or not?
  - A. It would be -- I don't know him well enough to characterize it exactly.
    - Q. Fine.
  - A. There are some questions about that.
- Q. Fine. Now, Mr. Rahenkamp, wouldn't

the detention pond?

it be accurate to say that the in terms of the

detention basin that really just holds the water

back and ultimately the same volume of water

finds its way downstream as if you didn't have

A. Detention -- well, no. It depends on how you wish to use the term. Detention would normally hold some water. I'm sorry -- yes, detention would dry out. Retention, retention would hold the water.

Q. The same volume?

- A. May or may not have a permanent pool; in other words, we're detaining the water so we're not compounding flooding problems downstream.
  - Q. And that's the purpose?
- A. Yes. And at the same time to allow silt -it slows down the water speed; therefore, silt
  and other things drop out as well.
- Q. Wouldn't it be accurate to say then if the same volume of water found its way downstream, insofar as water soluble pollutants are concerned, the detention basin would have absolutely no effect?
- A. It's not accurate at all.

MR. FRIZELL: I think there's

- an assumption that was never established; that is,
- 2 | that it's the same volume of water getting
- 3 downstream in the detention pond. That's
- 4 assuming no percolation.
- MR. O'HAGAN: I think Mr.
- 6 Frizell's comment is a fair one.
- 7 BY MR. O'HAGAN:
- Q. I probably misunderstood you. I9 understood you to say that.
- 10 A. No.
- Q. Would you say then it would be
- 12 approximately the same volume of water?
- 13 A. No. There would be no more water and
- 14 | probably less than there is under existing
- 15 | agricultural.
- Q. We've already agreed that there's
- 17 | more runoff due to the impervious cover, more
- 18 volume of water?
- 19 A. More volume, yes.
- Q. That comes into these detention and
- 21 retention ponds?
- 22 A. Yes.
- Q. Wouldn't it be fair to say that the
- 24 great majority of that water ultimately finds its
- 25 | way downstream?

1 No. Because the water, any water that 2 comes down, essentially three things can happen. First, it can evaporate. The longer it takes for it to move across the site, the more will 5 evaporate. Secondly, it will infiltrate. the slower it runs off, the rate, the heavier the 6 7 infiltration rate will be. And the third is some of it will run off. By controlling the runoff 9 and running it over as much perimeter as possible 10 for as long as possible will slow down the water. 11 And the total volume going off the site is not 12 the same.

- Q. You made no studies of how long it takes rainfall, the furthest from this pond to reach the pond; have you?
- A. No. There are engineering factors that we normally use.
- Q. Fine. Let's speak of the water that finally goes off the detention pond.
- A. Yes.

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- Q. And we were speaking of water

  22 soluble pollutants. Wouldn't they run off with

  23 the water?
  - A. Some will; some will be absorbed in the swales; some will drop out with the silt. In

other words, it depends on their weight. It
depends on how fast the storm is moving. Some of
them, if the storm is a horrendous 200-year storm,
obviously the water is going to push through so
fast you can't hold very much of it at all.

During the normal storm it would be an enormously
unusual occurrence. During a normal storm,
something in the 25 to 50-year range, the water
is going to be held in the pond. A substantial
part of it will settle out. Certainly the silts
will settle out and a substantial part of the
pollutant, as well. Over 50 percent of the nonpoint
source pollutants are identified as silt.
Without question we will substantially reduce the

Q. General Whipple indicated that 50 percent of the pollutants from the site will run off whether we use detention or retention ponds. You don't have the scientific background to refute that; do you?

silt load rather than general agriculture.

A. No.

Q. Mr. Cracow in his environmental impact statement said actually there would be a greater runoff than there would be a greater volume of the pollutants reaching downstream. Do

Rahenkamp - direct 1 you agree with Mr. Cracow or General Whipple? MR. FRIZELL: I'm going to 3 object. MR. O'HAGAN: I retract the 5 question. I retract the question. That was 6 maybe not fair. 7 THE WITNESS: What's 8 applicable by the way, as compared to agriculture? 9 MR. FRIZELL: What kind of 10 pollutants are we about? Under what conditions? 11 MR. O'HAGAN: Let's get back 12 to this now. BY MR. O'HAGAN: 13 14 Mr. Rahenkamp, you're familiar with Q. 15 the State Development Guide Plan; are you not? 16 Yes. 17 And you recognize that the first 18 expressed goal is preserve sources of potable 19 water in the State of New Jersey; isn't that 20

correct?

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- That's one of several goals, yes. It also has goals about producing affordable housing.
- Let's speak of goal one, about preserving a source of water in the state. Do you agree with that goal? -

A. Of course.

- Q. Is that a sound planning principle?
- 3 A. Of course.

choose?

- Q. If you had your choice, other things being equal, of building within or without a watershed to the reservoir, which would you
- A. Obviously there ought to be a watershed.

  And there ought to be performance criteria for

  which to protect the watershed water.
  - Q. Do me the courtesy of answering my question.
  - A. I thought I did.
    - Q. You didn't.

Assume you had your choice to build with or without the watershed. Assume a fair objective planner, not retained by Mr. Brunelli. Would you choose, from the broad planning perspective, to build within or without the watershed?

MR. FRIZELL: I object. The question is absurd because it has so many assumptions. It takes out so many variables. We know that doesn't exist, can never exist; in fact, that it's absurd. Are we talking about -- I mean,

how do you know that there is any area outside
any watershed, anywhere in the State of New
Jersey? What hypothetical choices are we
postulating?

Secondly, what type of development are you postulating? Are you assuming that the development is urbanized, conventional development or suburbanized conventional, or planned development?

I don't think it's fair to ask the witness that kind of a question that postulates hypotheticals that, in fact, cannot, do not exist and, in fact, cannot exist.

MR. O'HAGAN: Let me rephrase the question. Your points are well taken.

BY MR. O'HAGAN:

Q. Assume, Mr. Rahenkamp, that there are areas designated as being outside of the watershed to the Swimming River Reservoir. And assume that it's your assignment to develop high density housing such as Mr. Brunelli is proposing. Being a fair, objective planner, would you conclude it was better to build within or without the watershed to the reservoir?

A. It's inapplicable for two reasons.

- 1 Q. Could you answer my question?
- 2 A. I will. I will.

O. Fine. Fine.

MR. FRIZELL: He's trying to answer the question.

A. In the first place, it's basic assumption of the question assumes that agriculture is somehow a bucolic use that doesn't create impacts. Agriculture produces fertilizers, produces substantial pollutant loads from the chemicals used and, therefore, can't in any way be assumed to be a bucolic use.

We have done work in the Newark watershed and several reservoir sites. My position would be I would prefer to have development that I can monitor by way of performance criteria and monitor very closely in the reservoir areas rather than leave it in agriculture or large lot zoning, by which I have the least amount of public control or management skills over.

Q. Assume for the moment that the water quality in the reservoir presently is pure and pristine; regardless of the farm uses that you have described. I would ask you the same question. If you had the choice of building

within or without the watershed of a high density
development, what would you choose?

- A. This is not a high density development. I don't accept this as a characterization.
- Q. Now, Mr. Rahenkamp, you indicated that General Whipple -- strike that.

Mr. Rahenkamp, is it sound planning to try to develop similar uses in a neighborhood?

A. No.

- Q. For instance --
- A. No.

- Q. -- should there be a buffer between a high density area and a low density area?

  A. Relatively there should be a buffer, but not -- no. Our experience is they should be heterogeneous and there's no reason why the buffer, for instance, should be overstated. We have open space strips between sections but not extraordinarily.
- Q. Mr. Rahenkamp, the density in some parts of this plan reaches as high as 16 dwelling units per acre. And on a gross basis it's somewhere around six plus the office and commercial and whatever uses you describe?

  A. Yes.

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Rahenkamp - direct 1 Are you familiar with the density of 2 this southeastern quadrant of Colts Neck as it presently exists? 3 Not as a specific number. 5 If I were to tell you that it's more or less at the density of one dwelling unit per 7 every 50 acres. Might that be a factor that you

MR. FRIZELL: I'm going to object. I think again there's a statement in the question about a southeastern quadrant as if there's some meaning to that term. And I would suggest that there is none, that it's an orchestrated calculation by Mr. Queel (phonetic) of which Mr. Rahenkamp -- with which Mr. Rahenkamp is not familiar.

considered in determining the suitability of this

project for the location you propose?

MR. O'HAGAN: Can I define the area? I'll do that.

MR. FRIZELL: Whether you define it or not, I think you're getting into a whole series of questions that are not really going to take us anywhere. But it's your deposition.

BY MR. O'HAGAN:

Q. Mr. Rahenkamp, when I speak of the southeast quadrant, I'm speaking of Route 34 to the west, Route 537 to the north; and I'm speaking of the area then east of 34 and south of 537. We're clear about the area, right?

A. Relatively.

- Q. And that's where the Orgo tract is
- 8 located; isn't that so?
  - A. I don't know, but I'll accept it. Go ahead.
    - Q. You've told us already that you're not aware of the density presently in that quadrant?
    - A. We didn't calculate it, yes.
    - Q. If I were to tell you that the density was one dwelling unit for every 50 acres, would you feel that the placement of this project as you've proposed in that area is consistent with the principles of sound planning?
    - A. Well, you've misrepresented, in a planning context, the area because you also have an expressway interchange. You also have Colts Neck Village; and you have an elementary school on the bottom corner. So simply a gross density number doesn't give me the planning facts necessary to make a decision.

Q. Let's do it your way then. South of
Route 18 it's fair to say that there is virtually
no development in Colts Neck; isn't that right?

A. I don't know, but fine.

Q. Let's use Route 18 as a boundary to the south.

You're right, the Atlantic

Elementary School is situated just to the west of
your tract.

Taking those facts into consideration and bearing in mind the density that I've just described, in your opinion is it consistent with good planning to locate the project that you've proposed in that area? Α. Very. The point is that by clustering the development in an area like this you can leave the bucolic landscape and farm areas and you can justify keeping them open. If you don't allow some cluster somewhere, somewhere you're going to end up with minor subdivisions. That's the worse kind of sprawl. If you get around the interchange and around the Village, you make good planning sense. You take the pressure off the 50-acre, whatever the intensity is. In fact, this is consistent with planning as it was done

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in the 17th and 18th century, before you got into subdivisions. This is more consistent with sound logical planning from day one.

- Q. You mentioned pressures. Do I understand you to say that this development would take the pressure off Colts Neck for housing like this?
- A. It certainly moves toward your fair share and, therefore, relieves the burden.
- Q. You're concluding if Colts Neck allowed this development their pressures would diminish and perhaps reduce to nothing?

  A. In proportion to that number that the township is responsible for, certainly it affects that number.
- Q. Wouldn't this development, itself create pressure?
- A. In terms of?
- A. No. I think that's a strange paradox. A free-standing planned development will not necessarily just generate additional sprawl. And the town, if they plan properly, can very well manage that process. I don't think in and of
- 25 itself it will be a gross generator. In fact, if

Rahenkamp - direct

I can continue?

Q. Sure.

A. The sewer and water are planned on-site.

Therefore, you don't have trunk lines and so on which might well have other people hooking on.

So by being basically a free-standing, self-contained community you have the best technique by which to manage and plan for what has to happen here.

Q. So you're saying then the location of this development where you've planned would not create more pressure for Colts Neck?

A. No, I don't believe it will. No.

Q. Wouldn't the land owner to the east feel that his property should be rezoned to be compatible with the densities that you've proposed?

A. I don't -- see, that's not planning logic.

That's legal logic. And it has nothing whatever to do with planning in terms of planning large -- that doesn't necessarily follow. We have planned unit developments done in the middle of agricultural communities in which the open space is kept agricultural lands. There's nothing incompatible with the high density abutting low

Rahenkamp - direct density. They both gain.

The location of this project would 0. not create additional pressures for variances from adjacent and nearby property owners? It may generate all kinds of requests. But it doesn't mean that the town must acquiesce. may well be you have a defensible base to say we've done our fair share and therefore we don't need to accommodate sprawling development. have to acknowledge if we have our sewer plant designed for this number of units, no matter what they request, if the sewer plant is not expandable there is no basis for intense uses.

You've spoken of sprawled development. How do you define it? I define sprawl, predominantly large lot, single family houses spreading across the landscape, compared to doing clusters around villages, what we can absorb, the intensity.

The worst possible solution - and I don't understand Colts Neck - the worst possible solution is large lot single family houses, the worst possible. You have the least amount of site plan review. You have the least amount of opportunity from the public side to see what's

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Q.

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going to happen. And it uses up too darn much

- Q. Is sprawl also leapfrogging away from developed corridors to the middle of a virgin area? Is that sprawl?
- A. You and I define "sprawl" in a very different way.
- Q. Is that an example of sprawl?

  A. I don't believe it is.
- Q. Do you recall that the State

  Development Guide counsels against such a

  leapfrog as I've described?
- A. It counsels against sprawl. It doesn't necessarily counsel against doing concentrated developments around expressway interchanges where there are adequate services, nor has an existing village. No, quite the opposite.
- Q. Now, we started to talk about

  General Whipple. And you indicated that you

  apparently had mixed emotions. Are there any

  specifics that you can refer us to in that regard?

  A. No.
- Q. Are you familiar with his Mile Run study?
- A. I am familiar with some of it, yes. I

Q. Basically you can't tell us much about that at the moment?

A. No.

Q. Can you refer us to specific studies relating to the effect of farmlands on the reservoir?

A. Off the top of my head I don't recall. I can generate that information.

Q. Can you refer us to specific studies as to the affect of the equine, the horse industry on the reservoir?

A. Whether there have been specific ones on horses, I don't know. I know we've done and have them available on dairy industry.

Q. Dairy. And dairy, I guess the animals are fed all in one central location, primarily; aren't they?

A. No, that's not a safe -- no, that's not a -Q. I'm asking you.

A. No.

Q. It's not?

A. Sometimes it is and sometimes it isn't.

Obviously, it varies.

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1 Q. You don't know whether the study 2 related to a central feeding area or not; do you? It's not a feed lot operation. I know of 3 Α. several studies on dairies we've done in eastern 5 Pennsylvania in the Susquehanna watershed. I would have to review them to see which ones are 6 7 applicable. Fine. 8 Q. 9 By the way, Mr. Rahenkamp, you 10 somewhere refer to marketing of the -- or perhaps I directed a question to you regarding marketing. 11 12 Are you familiar with the plans as to the time 13 for this development to come on board? 14 We had it originally as a five-year project. I don't know if that's been changed. 15 16 Would it be fair then to say that 0. 17 somewhere over 200 units per year would both be 18 constructed and sold? 19 If it were a five-year project and there 20 are about 1000 units. I guess that is fair, then; isn't it? 21 Within relative ranges. 22 Α. 23 MR. O'HAGAN: I have no 24 further questions.

Before we start, would anyone

1 like another cup of coffee?

2 (Whereupon a brief recess is

3 taken.

CROSS-EXAMINATION BY MS. HIGGINS:

- Q. You indicated earlier --
- A. I'm sorry, who are you?
  - Q. Kerry Higgins; I represent the zoning board of adjustment.
  - A. Thank you.
    - Q. I believe you indicated earlier, and if not it was in your report, that you felt that this particular area, the Orgo tract, was best suited for this type of development because it was nearby to the Village Center; is that correct?

      A. Yes.
    - Q. The Village Center of Colts Neck, can you give me a rough breakdown of what it comprises?
    - A. Frankly I didn't ride through it this morning, so I'm saying from four or five years ago. It's not an intense center. There's obviously some scattered, relatively intense uses, but not to the point it's a downtown area or

Rahenkamp - cross/Higgins

- heavy concentrations. There are some municipal
  uses. The school is there.
- Q. A school, the Atlantic Elementary
  4 School?
  - A. Yes.

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- 6 Q. Do you know what grades that 7 encompasses?
- A. As I recall it was K through six. I'm not sure. Frankly, I don't remember.
  - Q. Maybe about 20 years ago when I was in school.
  - A. Was it shorter than that? Sorry.
  - Q. Do you feel that the existing commercial center would be adequate to handle the load of the people in your planned unit development?
    - A. I don't know the square footage that's there. Normally --
      - Q. As it exists, what's built up now, not the potential?
      - A. I don't know the square footage of it, frankly, so I don't know. Normally there's a fairly direct relationship between the square footage, or the numbers of units and population yield and the numbers of square foot of store

that it would support. So I frankly don't know
that number.

Rahenkamp - cross/Higgins

- Q. Do you think that the people in the proposed development here would be able to satisfy whatever types of needs they need by using the existing commercial center or Village Center?
- A. Not knowing exactly what it is, it wouldn't be helpful for me to tell you. I don't know.

  Obviously, they will use and use some of the facilities that are there now. Whether they need more is simply a function of the population.
- Q. Do you recall whether there is a grocery store, supermarket?
- A. Yeah, there was as I recall.
  - Q. If I tell you there isn't?
- A. You mean a 7-11 kind of thing?
- Q. No, supermarket, a place where an average family can go and do their weekly shopping, an A&P, Shop Rite?
- A. I have not driven through there. I don't remember. We did 40,000 units this year. I don't remember.
- Q. Would you recommend that a planned unit development be located near a supermarket

1 type --

A. It's not that critical. A thousand units doesn't justify that, in and of itself. You need closer to five to six thousand units. In and of itself it couldn't justify that.

What normally is generated from 1000 units is about the normal strip kinds of center, i.e., shoe repair, 7-11, a couple office spaces for doctors and dentists, and so on.

- Q. If I read you correctly before, and correct me if I'm wrong, you indicated that from an environmental standpoint or a control standpoint that your preference would be put in a planned unit development. You would prefer that over an agricultural type of settlement because you could control the runoff better; is that correct?
- A. No. What I was comparing was conventional single family subdivision, which is basically by-right, and a planned development.
- Q. You were also discussing the runoff on the site now?
- A. And under existing agricultural generating pollution loads, yes, we can control it better under the PUD.

	Ranenkamp - Cross/Higgins
1	Q. The planned unit development would
2	be better over the agricultural use on that site?
3	A. Obviously on that particular site.
4	Obviously you need agriculture and you need
5	residential areas. The question is what's the
6	pollution load coming from them. On a planned
7	development I can control or manage the pollution
8	loads better than I can agriculture has
9	relatively the least amount of control.
10	Q. And then the difference between your
11	development, agriculture and then a two-acre type
12	zoning you can control it better than that, also?
13	A. You can undoubtedly control it under a
14	planned development than a by-right, yes.
15	Q. How about the volume, is there a
16	difference from the PUD rather than two-acre
17	single family house. This is a 214 acre tract.
18	So if we were zoning two acres, that would give
19	us 107 homes on that same tract?
20	MR. O'HAGAN: It would be
21	less than that.
22	MS. HIGGINS: That's right
23	because of the right of way, et cetera.
24	THE WITNESS: The difficulty
25	I have in answering the question directly is that

Rahenkamp - cross/Higgins
they would be on septic, individual wells.

3 identifying specific things.

We're into a sewer treatment plant. The sewer treatment plant is in a different watershed, not the same as the reservoir. The septic fields would be in the reservoir watershed area. So the answer is I don't know specifically. I don't know the answer to the question on a specific basis. It's a matter of trading off. And volumes alone don't necessarily mean anything in terms of pollutant loads. They're not necessarily a direct correlation.

it's a matter of trade-offs more than it is of

BY MS. HIGGINS:

Q. If that's true, what different types of pollution would be generated by your type of development versus the two-acre zoning?

A. Obviously from more automobiles in a planned development you're going to generate pollutant loads that are generated by automobiles, predominantly petroleum kinds of problems.

- Q. That would be not present or as prevalent in the two-acre zoning?
- A. True. But on the other hand, there are

Rahenkamp - cross/Higgins

planned development.

Q.

other kinds of pollution loads. For instance,

having a lot of grass where you need fertilizer

or using exotic chemicals to treat bugs and so on,

which is relatively uncontrollable on a single

family development, where it wouldn't be on a

Q. Why would it be more controllable?

A. Because I can tell you where it goes, going off site. And I can put a monitoring station there; and I can essentially control the environment coming from the site.

You have to educate me. How can you

- A. I can't. But I can control it at its

  outlet by the detention and retention ponds. I

  can essentially or relatively control the water

  quality and monitoring the water quality.
  - Q. By filtering?
- A. By putting it through Weirs or checkpoints.

  I can't in the single. It's improbable that you would have detention pond are or design system; therefore, no control points; therefore, much more difficulty to monitor what's happening.

  That's the difficulty of answering your question, because with the single family it's hard to know

Rahenkamp - cross/Higgins

what the real impacts will be because it's not a

measureable occurrence.

- Q. Your controls then would have to be vigorously pursued? You wouldn't know about these problems until five, six, seven, eight years down the line?
- A. Yes. They should be monitored.
- Q. Your controlling device would be in those detention/retention ponds; is that correct?

  A. Yes.
- Q. It would be monitored by what, taking water samples?
- A. Yes.
- Q. Whose responsibility is that? Would that be the homeowners association that would have that responsibility?
- A. Probably should be the public health officer of the township or the county.
- Q. So it's on the township to control it rather than the developer?
- A. It should, yes. It's a public monitoring problem, just as would be any health, safety, welfare problem of any development. And it ought to be monitored by the public. It could be done at the county, by the way.

- Q. If we do have a problem in future years with the detention/retention ponds with the buildup of pollution located in them, what steps would have to be taken at that point or what would you suggest?
- A. There are a whole series of mitigating things. For instance, the bottom of the pond could be cleaned out, gravels could be added in the swales to increase the absorption of the water or infiltration of the water along the way.

The key issue, by the way, is one of concentration. In other words, to the degree I can dilute, I have relatively less pollutant load. So it's a matter of technical methods to spread it out or slow it down to increase the infiltration.

Q. At that point whose burden is it, the town's, or the county health -
A. I don't know. The first line would be the homeowners association because the swales and basically all of the common space including the ponds would go to the homes association. That would be the first line of defense. Normally the homeowners documents would have it, have the right at the time to intervene if the management

Rahenkamp - cross/Higgins

had been done improperly; just as you can with

any property owner. You can intervene. Thirdly

if it doesn't work, up to the town; if not, to

the county. And if not there, to the state, as

we do with heavy pollution problems now. There

are adequate remedies to protect the public.

- Q. I don't recall exactly but if you can refresh my memory about how much open space are we talking about in your development?

  A. In the designated open space there is 44 percent. And there is additional open space if you look at the specific site plans. There's substantial additional open space within each of the sections.
- Q. So each little yard and all, while not being designated an open space, is in fact open space?
- A. Yes.

- Q. Approximately how much acreage are you talking about, if you can give me -
  A. It's in the chart. Forty-four percent yields 44.3 acres is in common open space, and -
  Q. What was that number?
- A. Forty-four point three was in common open space. And then there's additional open space in

Rahenkamp - cross/Higgins 1 each of the sections. The total probably is on 2 the order of 60 to 65 percent. The total 3 probably of impervious cover is probably on the order of 25 to 30 percent maximum. 5 MR. O'HAGAN: Can we just 6 interrupt and go off the record? 7 (Whereupon there is a discussion off the record.) 8 9 BY MS. HIGGINS: 10 Q. I think you just indicated that off 11 the record approximately 65 to maybe 70 percent 12 of the total area would actually be actual open 13 space? 14 Α. Yes. 15 Q. Is it fair to say that open space is 16 going to be maintained by use, similar uses as a 17 single family dwelling in terms of fertilizer, 18 that type of care? 19 Well, you have a variety of open space, now. 20 You have the common open space which goes to the 21 homes association. That is an overall umbrella 22 organization. That's the 44 acres. 23 How much of that would be actual Q. 24 grassland?

Everything except that which isn't water,

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Α.

Rahenkamp - cross/Higgins 1 except tot lots and tennis courts. Ninety-five 2 percent is going to be grass. It also 3 incorporated most of the major swales. So then the additional 25 percent 5 would also be probably grass area in terms of 6 people's lawns and grass areas in front of the 7 apartments, et cetera? 8 Α. Yes. 9 Safe to say that those are going to 10 be maintained by the use of fertilizer? 11 Α. Yes. But at much lower application rates 12 than farm uses, obviously. 13 But not as much a different Q. 14 application as single family use? 15 That's accurate. A. No. 16 We would really have then the same Q. 17 amount of fertilization of this area in your 18 development versus the two-acre zoning, the 19 difference being that you feel that you can 20 control it actually by monitoring it? 21 Yes. 22 You can't control it by preventing 0. 23 it, you can only control it once it gets into 24 those detention ponds?

25

Α.

Yes.

1 That amount of fertilizer is going 2 to go on that land either way we do it? 3 Α. Yes. And if you can educate me again, the Q. water which is coming from rain, coming from roof 5 6 tops, whatever sources, is going either be 7 dissipated by evaporation; it's going to be infiltrated into the ground, and/or run off into 9 the swale area? 10 A. If you draw an arrow in three different 11 directions, that's what it is going to do. 12 Q. Is there any general -- I'm sure in 13 your business you have some kind of general 14 figures as to how much - what do you call it -15 percolates into the ground. Is that the correct 16 term? 17 Α. Yes. How much goes into the ground versus 18 Q. how much runs off? 19 20 Α. Yes. 21 Q. Based on that type of soil? 22 Yes, to the predominantly Freehold soil. Α. 23 Very absorbent? Q. 24 Yes, it's pretty good. The water table is A.

down five or six feet, relatively sandy, good

Rahenkamp - cross/Higgins

clay soil, good farm soil. And it will hold the

water fairly well, better than heavy clay soils

for instance.

- Q. Any kind of percentage that you can give me as to how much is absorbed into the soil versus how much would run off?
- A. Not off the top of my head, no.
- Q. Which is more desirable, for it to sink into the soil or for it to run off; or it doesn't make a difference?
- A. It's best for -- for it to infiltrate, best that it would go into the ground. That way the chemicals and heavy metals can absorb and would absorb with the soils, be attached to the soils. The more you spread it out the more infiltration, the better. That also helps the reservoirs and underground wells.

The key issue is you run the least amount of water off the site as possible and hold the most you can on-site.

- Q. Does the existence of more blacktop area, will that inhibit the amount of infiltration in this type of a development versus a two-acre type zoning?
- A. Well, you're increasing the amount of

Rahenkamp - cross/Higgins

impervious cover, you're right; but you're balancing it by running it into the swales and detention ponds. Ponds, as well, will absorb some water. What you're doing is eventually balancing the equations. On the one hand you're increasing impervious cover, and on the other hand, you're balancing it better.

- Q. Now, without the detention and retention ponds would you say that the less amount of water, as it falls from the clouds, would infiltrate in this type of development versus the two-acre zoning?
- A. Based on the subdivision standards of the township, as I recall them, we will infiltrate more water with a PUD because of the swale design than we would with a conventional road layout, with a conventional storm system.
- Q. What do you mean by that?

  A. Putting on curb and putting in catch basins, inputting it in pipe which allows very little of it to hit the ground and spend some time running over the dirt and running over the grass.
- Q. Even though you have more impervious cover?
- A. Right. Which we're balancing it out by

Rahenkamp - cross/Higgins designing it right.

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- Q. If the two-acre subdivision were to be put in this area using your type system of roads with no gutters and curbing, then that would foster more infiltration?
- A. Yes, would mitigate the difference.
- Okay. You indicated that you have a 0. free-standing, self-contained community. And I wasn't sure exactly what you meant by that? What I mean by that is that if you put a Α. development like this it could theoretically be growth inducing. If you had to run a two mile sewer line from here to the treatment plant against which other users would all of a sudden join on, that potentially could be growth inducing. By having our own sewer plant and our own water and not having a regional trunk line going anywhere, it's very difficult or at least more problematic for anybody else to get into the system except ourselves. So we're not growth inducing. We're basically clustering the development in the town; it should absorb in one place; servicing it ourselves. That's the least growth inducing. It ought to take pressure off the lands around it to keep them open.

Q. You indicated that in your

office/commercial off of 34 and at the bus stop

area you might foresee putting in convenience

type stores, newspaper type stands?

A. The bus stop would be the convenience type

of thing. On the other end, Route 18, it ought

to be more office type predominant.

- Q. So the convenience type store located up at the bus stop would be basically that's a social service for your community? It's not critical but you do it as a, you know, social service for the planned unit development? Is that right?
- A. Yes. In the total gross context, the commercial development doesn't represent an enormous economic difference.
- Q. Approximately how many people would you picture being, residing in this development?

  A. We have a report on the population characteristics.
  - Q. Two point two?
- A. That's realistic. Something on the order of two to 3000 people.
- Q. Would it be fair to say that two to 3000 people are going to need additional services

Rahenkamp - cross/Higgins

that aren't presently provided by the town in terms of convenience stores or --

MR. FRIZELL: I think the current status of services available in the Colts Neck Village Center he may not be familiar with it today versus a few years ago. But I think --

THE WITNESS: It's increased?

MR. FRIZELL: Yeah.

## BY MS. HIGGINS:

Q. Just in general then, not taking into account what is or isn't existing in Colts Neck, normally would you see this type of development generating additional buildup in its vicinity, buildup of convenience stores; or is that a normal pattern which you foresee since you do so many of them?

A. Normally you build up a demand for offices, demand for public health services, a demand for day care centers, those things which you would expect to be generated by this population. The population mix is different than it is now; relatively fewer children, more husbands and wives working, many fewer people wanting to consume family meals every night. There will be a demand for restaurants. Normally they will

Rahenkamp - cross/Higgins

have demands for other services which may or may
not fit the pattern that's there now.

Q. When you were giving us your credentials you said you were registered in New Jersey. Is that the same as licensed?

A. Yes.

MS. HIGGINS: That's all I

8 have.

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10 CROSS-EXAMINATION BY MR. LOCASCIO:

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- Q. Mr. Rahenkamp, I ask you the nature of your discussions just now with Mr. Frizell when you left the room for about a minute or two?

  A. He was explaining to me who you represent.
  - Q. What did he say?
- A. He said you're an attorney representing another land owner applicant in the township.
  - Q. Anything else?
- 20 A. No.
  - Q. Now you said something about if a project such as a PUD has its own sewer and water system it's not growth inducing. Would you agree, sir?

MR. FRIZELL: Excuse me, Mr.

Rahenkamp - cross/Locascio

- 1 Locascio. Could we just for Mr. Rahenkamp's
- benefit since I hadn't talked to Mr. Rahenkamp
- 3 | for about two years identify who you are and
- 4 where the property you represent is?
  - MR. LOCASCIO: Sure.
- 6 MR. FRIZELL: I thought he
- 7 | ought to at least know what --
- MR. LOCASCIO: I represent
- 9 | Sea Gull Builders Limited, Incorporated. It's a
- 10 developer who owns another tract of land in Colts
- 11 Neck.

- 12 BY MR. LOCASCIO:
- Q. Now what I'd like to know with
- 14 respect to your testimony concerning the sewer
- and the water, that's going to be built on the
- 16 | plant on the PUD tract; would you agree, sir?
- 17 First of all, do you know how much the whole
- 18 | package will cost?
- 19 A. No.
- Q. Mr. Radway, Scott Radway is
- 21 | associated with your office; correct?
- 22 A. Yes, sir.
- Q. And Mr. Nicholas DiNicolo, is he
- 24 associated with you also?
- 25 A. No.

Q. Do you know who he is?

A. No, not from that pronunciation.

He's with Killam Associates. I know Killam Associates.

- Q. Were they involved also in the preparation of this project?
- A. They did the sewer and water work, yes.
- Q. Would you agree that if a high density project could be built without the necessity of building a private sewage plant and instead could be built by means of tying into an existing sewer and water system, would you agree that the cost of that development would be considerably or significantly less than the cost of a development that requires its own private plant?
- A. Not necessarily. It depends on the characteristics of the existing facility; what would have to be done in terms of upgrades; whether there's infiltration in the line. That's not a truism. That's safe to use, no. It also depends on how long the connection is.
- Q. Assuming the connection is about 200 feet, that a high density project could be built without building its own sewage plant but simply

Rahenkamp - cross/Locascio

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tying in 200 feet to an existing line, would you agree that the capital cost of that project would be significantly less than the capital cost of a project which requires the building of a sewage treatment plant as required by this one, which will exceed five million dollars?

MR. FRIZELL: I'm going to object. Again, you're getting into a whole new set of variables. If you want to take the whole study that compares all the variables in one situation and compares them to a controlled atmosphere in another situation, then I think you can get a realistic answer. When you're talking 200 feet, I think there's so many things that go into it. What is the capacity of the downstream facility? What is the nature of the facility being tied into? What is the size of the project being built? And what are the impacts of expanding the lateral extensions and franchise area which the downstream facility services?

THE WITNESS: Whether there are pump stations. I mean --

MR. FRIZELL: And I don't think that this witness necessarily is the way to prove that point. Again, you can't have every

Rahenkamp - cross/Locascio

witness prove every point. That's a sewer feasibility and that requires a very, very detailed study to answer.

BY MR. LOCASCIO:

Q. Would you agree with this statement,
Mr. Rahenkamp: That if this site were on or
adjacent to -- this is now the Orgo site. If
this site were on or adjacent to a public utility
system, that both the capital cost and the
operating costs would, in all possibility, be
significantly lower than what they are presently
under this proposal? Would you agree?
A. In all possibility?

MR. FRIZELL: It could be possible.

is possible. Yes, it is possible it would be less. It depends. David was not misrepresenting the actual factual thing. We need to know what level of treatment would be at the existing plant; what level of upgrading would have to be given to it; how many units are we talking about; are the lines sized adequate to take that number of units going through it; do you have to expand existing lines.

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1	MR. FRIZELL: I'm going to
2	object and direct the witness not to answer
3	questions about sewer cost and sewer feasibility.
4	It's not in his report. Do your homework and do
5	it with your own witnesses. He has submitted
6	reports. He, himself, has submitted reports. He
7	signed reports about the land plan for this
8	facility. Killam Associates is available to be
9	deposed. And if you want to depose them and
10	bring them
11	MR. LOCASCIO: He has
12	testified at length about the swale system and
13	sewage treatment plant facility.
14	THE WITNESS: No, no.
15	MR. LOCASCIO: I'm not
16	finished. I haven't asked questions that are not
17	I think for that reason they will be strictly
18	that go to the questions brought out on direct
19	examination.
20	MR. FRIZELL: You better get
21	off the cost of the sewer system. It's not in
22	his testimony.
23	THE WITNESS: The swales are
24	different than the sewer plant.
25	MR. O'HAGAN: I think you

could pose certain hypotheticals and assumptions
in your question, Mr. Locascio. And if the
assumptions were agreed upon, you could get an

answer from Mr. Rahenkamp. And that might be the

5 line that you're leading to.

MR. FRIZELL: I think the whole line is out of whack.

MR. LOCASCIO: Why don't we do each question rather than object to a line of questions. I'm going to ask a question. If you have an objection, raise your objection.

MR. O'HAGAN: Couldn't you do it from a planning perspective as opposed to purely engineering costs, from the broad planning perspective?

MR. LOCASCIO: Let me do it this way.

BY MR. LOCASCIO:

Q. Mr. Rahenkamp, let's assume the project that you have before us, the Orgo project, assume that that project was within 200 feet of a sewer and water supply. Would you agree that the cost would be less to tie in to those lines rather than build your own sewer treatment plant?

A. Given that scenario, there is no way of

1 accurately predicting that number because I don't
2 know.

3 Q. I'm not asking for a number.

A. Wait a minute. I cannot tell you the relative cost of whether it's more or less expensive without knowing the characteristics of the system. It may well be an uphill system, downhill. I may have to build pump stations. There's no way. The two hundred feet is not the significant factor. I have sites alongside of existing sewer plants and the costs of going into the plan is four million dollars because I've got to build third stage treatment on a second stage plant. It doesn't tell me anything that gives me something to make a decision about 200 feet. It doesn't matter. What matters is the total cost

- Q. Assume then this: That the project of Orgo is 200 feet from sewer and water facilities which have the capacity to take the proposed development. Would it be --
- A. It depends on the 200 feet.

of two projects compared --

- Q. Let me finish the question.
- A. Go ahead.
- Q. Assuming the capacity is there,

would it cost less to tie into those systems than to build your own sewer treatment plant?

- A. Probably or possibly. However --
  - Q. Let me ask you --
- A. Weit a minute. Now it's my turn.

I may well have to go to pump stations in order to get from one watershed to the other. I've got Route 18 and I have to put a line underneath 18.

It's not a matter of simply saying 200 feet.

It's a matter of saying what is the total cost of servicing this project. What are the line sizes?

Can this number of units be accommodated in the stream outflow? Can it be accommodated throughout the system?

You're just trying to deal with one variable. That's not rational.

- Q. You've said that in producing this project there would be a satisfaction of the Colts Neck fair share. Could you agree that the cost of the project is the main ingredient which goes into determining the least cost or low and moderate income housing?
- A. In the first place, I didn't say that this would satisfy their fair share. I said it may

Rahenkamp - cross/Locascio 111 1 satisfy a proportional share of their fair share. 2 To the degree that it moves forward it's 3 satisfying a certain portion. Q. Okay. 5 In terms of satisfying the least cost side, 6 is it site-specific to this site? Obviously it 7 is a function of cost of unit, yes. 8 Meaning? Q. 9 Α. The total cost. 10 The total cost? 0. 11 The cost of the ground, the cost of the Α. 12 improvements, the total package. 13 Assuming -- would you agree that the 14 lower the cost of the project, the lower the cost 15 of each unit that can be sold? In other words, 16 the unit can be sold cheaper if the total cost is 17 less; would you agree with that? 18 MR. FRIZELL: Assuming that 19 the builders made a profit? 20 MR. LOCASCIO: Yes, of course. 21 Assuming the same profit margin. 22 MR. FRIZELL: And you're 23 asking this question as to all the units being 24 sold, not as to low and moderate income housing

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units?

- MR. LOCASCIO: That's correct.
- 2 | I'll get to that.
- THE WITNESS: I'm sorry. Ask
- 4 | the bloody question again, if you will.
  - MR. LOCASCIO: Sure.
- 6 BY MR. LOCASCIO:

- 7 Q. Would you agree that if the total
- 8 cost of the project is less, that each dwelling
- 9 unit can be sold at a cheaper price?
- 10 A. Assuming the developer is having exactly
- 11 | the same profit margins, yes. That's not
- 12 necessarily a safe assumption.
- Q. Now, how many of the units -- you
- 14 | said there were 1253 units. How many of those
- 15 | would be available for low income?
- 16 A. I don't know the new cost breakdowns. We
- 17 did them back in '80. I don't know what they are
- 18 now.
- 19 Q. How many of them back in '80 were
- 20 low cost units?

it.

- 21 A. We didn't designate the separation at that
- 22 time because Mount Laurel II had not yet be
- resolved. We were talking least cost on all of
- 24
- Q. What I want to know now then whether

Rahenkamp - cross/Locascio you are in a position to tell us of the 1253 1 2 units how many are for low income housing and how many are for moderate? 3 I'm not in a position to tell you that now. Α. 5 0. You have not made the calculation? 6 Α. No. 7 Q. You can't tell us whether any of them qualify for low income housing? 8 9 No. I didn't make the calculations so I 10 can't tell me you that. 11 Q. You can't also tell us whether any 12 of them would be available for moderate income 13 housing? 14 I can't tell me you any of the statistics 15 on that, no. I did not do those calculations. 16 Who did them? 0. 17 MR. FRIZELL: Do you know? 18 A. No, I don't know. 19 All you can tell us is that the 20 whole project, the 1253 units will be done under 21 22 Yes. Α. 23

the theory of least cost housing; is that correct?

A. Yes.

Q. And basically you try and not cut corners, you try and get benefits from the town, bonuses from the town? You try and cluster? You

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- can do it for as little money as possible so you
  can sell them for as little as possible; is that
  basically the theory?
  - A. No, no. The theory is that you do less development so that you have less environmental impact; so that you do a more rational job; and so that you adjust the subdivision standards to some rational basis. But it is not only to the point to reducing the cost of housing. It is, in fact, to doing a better job.
  - Q. The object of least cost housing is not to make housing available?
  - A. It is to do both.
  - Q. Do you have any idea how much the least expensive residential unit would cost on this project?
  - A. No. I didn't do those calculations recently.
  - Q. Now, there were certain parts of your report which really weren't gone into at length during the course of the deposition. But basically, as I understand your reports, you talk about services, municipal services or the effect of the project on municipal services, fire, police, school; correct?

STATE SHORTHAND REPORTING SERVICE. INC.

1 A. Yes.

Q. And I think at one point you said that the total cost or increased cost generated by this project for the purposes of school would be about \$100,000; is that correct?

A. We gave a series of equations. I don't know where the \$100,000 -- I don't know where you're even getting that. We gave a series of equations, yes. It would produce a tax profit.

MR. FRIZELL: Radway did that?

THE WITNESS: Yeah.

BY MR. LOCASCIO:

Q. He was your associate who testified before the Planning Board?

A. Yeah.

Q. Whatever the additional cost or -- strike that question.

You'll agree in this project would have an impact on the municipal services?

A. Of course, any project would.

Q. Any project does.

Would you agree that of this project consisting of 1253 units would have "X" effect upon or "X" impact upon the services, fire, police, schools that a project of approximately

Rahenkamp - cross/Locascio 1 half those units would have, approximately one 2 half "X" impact upon the services? 3 Α. No. Would you agree that the main 0. 5 ingredient that goes into the impact that a project has upon services is the number of people 6 7 that are added to the municipality? That's one of the factors, yes. However, Α. 9 with the homeowners association and with a PUD 10 you have some intermediate management system by 11 which the impacts on the municipality would be 12 less than if you're simply comparing raw numbers. 13 The PUD isn't going to have a school 14 is it? Not a police department? 15 No, no. Α. 16 MR. FRIZELL: Let me object. 17 Again, it's outside the scope of his testimony. 18 MR. LOCASCIO: It's in his 19 report, Mr. Frizell. 20 MR. FRIZELL: It's a 21 hypothetical project, number one; and secondly, 22 it seems to me the only way to adequately make 23 any kind of a fair assumption or a fair analysis 24 that's going to have any meaning for this

deposition is to get all the variables under

control. When this study was done back in 1979
and 1980 of municipal it was done as a service to
the municipality, to try to give them some
informed information as to what impact this
project would have on the municipality.

Personally, I don't think it has anything to do with the issue in the case, in the exclusionary zoning case. It has very little to do with it. Mr. Rahenkamp was not hired for the purpose of analyzing this project vis-a-vis any other project. He only analyzed this project. If you want the impact of your own project, you're perfectly free to hire a witness if you think it is a relevant issue. I don't think it is.

## BY MR. LOCASCIO:

Q. I don't want to give you any other hypotheticals. I want you to use all the facts of the Orgo proposal. Just cut it in half.

Instead of 1253, you have 626.

MR. FRIZELL: I object to the question. It's really absurd. Which half are you going to take out? Which units are you going to take out? How many units are going to be generated; and the -- and services, demography?

Rahenkamp - redirect western part of the town? That's one of the factors, yes. Do you know how much Mr. Brunelli Q. paid for this property? Q. expensive; are you?

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I don't remember anymore, no.

So you're not really in a position to tell us whether the Orgo property was cheap or

Well, I did the numbers originally and we had numbers on it.

MR. FRIZELL: Can I object, Bob? You had a two or three-hour deposition. You know you're way beyond -- I didn't ask any questions. And the only other person that asked questions about this was the board of adjustment. Your beyond redirect. How long are we going?

MR. O'HAGAN: Two more questions and it will do it.

BY MR. O'HAGAN:

Q. So as I understand it, you can't tell us that, what the price of Mr. Brunelli's property was, as to whether it was a cheap price or not?

I don't remember what the price was. did the pro formas on this about five years ago;

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Rahenkamp - redirect
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      what they are now, I don't know.
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                   And assume now that a developer on
            0.
      either the eastern or western side could purchase
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      the land for either a comparable or a lesser
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      price. Might that be a factor that would
 6
      motivate development on either the eastern or
 7
      western side of the town?
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            It's one of about ten factors. I'll
      Α.
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      acknowledge that the price of land is one of
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      those ten. More than that, until you see a
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      specific set of facts, I can't tell you. I don't
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      know the cost of improvements, which may be
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      substantially greater or less. I don't know the
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      roll of the land. I don't know. There are many
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      other factors that go into the final equation of
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      what it costs per unit and whether it's
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      cost-effective. Without having those, I can't
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      help you.
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                          MR. O'HAGAN: Mr., Rahenkamp
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      I have no other questions.
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                          THE WITNESS: Thank you.
22
                           (Whereupon the witness is
23
      excused.)
24
                           (Whereupon a luncheon recess
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is taken.)

2 CARL E. HINTZ, sworn.

DIRECT EXAMINATION BY MR. O'HAGAN:

Q. Mr. Hintz, would you outline for us your educational background and your professional credentials?

A. Certainly. I have a Bachelor's in -Bachelor of Arts in city planning and physical
geography from Rutgers University. I have a
Bachelor of Science in landscape architecture
from Rutgers University. I have a Master's in
urban planning and environmental planning and
design from New York University. I have done
graduate work at Princeton University and done
graduate work in environmental analysis at
Harvard University. And I have completed all my
course work and am working on my dissertation for
my Ph.D. in environmental planning at Rutgers

Q. Have you achieved your Ph.D. as yet?
No, I haven't.

A. No, I haven't

University.

And I -- my professional credentials include membership in the American Society of

Landscape Architects. I'm a member of the -- I'm

a certified planner in the American Institute of

Certified Planners. I'm a professional planner

licensed by the State of New Jersey. And I am a

legislative chairman of the American Planning

Association New Jersey chapter's legislative

committee; a member of the American Planning

Association.

MR. O'HAGAN: Off the record.

(Whereupon there is a

discussion off the record.)

MR. O'HAGAN: Go back on the

BY MR. O'HAGAN:

record.

Q. Are you retained by any organizations for planning purposes? And I'm talking about as opposed to private clients.

A. Yes. I worked for the -- I'm a consultant to the East Brunswick Township and to the East Brunswick Redevelopment Agency. My firm is consultant to Metuchen On-site Planning Review; to the Township of Washington in Mercer County on a variety of things, including planning, landscape architecture, site review, and master

planning; Delaware Township in Hunterdon County

on master planning. That's it, private clients.

- Q. Now, Mr. Hintz, as I understand it, there was a conference before Judge Serpentelli of a group of planners involved in these Mount Laurel type cases that were before -- that are going to be tried before him. And a formula was developed for use by the planners; is that correct?
  - A. Well, a formula was developed for discussion and use in the <u>Urban League</u> case facing Middlesex County.

MR. FRIZELL: Excuse me. Off
the record.

(Whereupon there is a discussion off the record.)

BY MR. O'HAGAN:

Q. Mr. Hintz, we've had an off the record discussion; and as I understood Mr. Frizell, he directed you not to answer questions as to, firstly, how the formula was derived; secondly, as to what the formula actually was and what was agreed upon. Is that correct?

A. That's correct.

MR. O'HAGAN: I think that was a fair characterization of what went on off

Hintz - direct the record. so.

MR. FRIZELL: I don't think

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MR. O'HAGAN: Well, if it wasn't, why don't you flesh it out, then? MR. FRIZELL: Well, I just

don't think that in this context that we ought to be doing discovery about these proceedings.

MR. O'HAGAN: I understood you to say that you directed him not to answer questions as to what the formula was - and which I was going to ask him - and then how it was derived, which I probably was not going to ask him.

MR. FRIZELL: Yes, I would object to your answering questions. I direct him not to answer it.

I would point out, for instance, I asked Mr. Queel questions about his report in this case; I think that's appropriate. But when there's an ongoing discussion, an attempt by people to reach a consensus in the profession and the discussion isn't even concluded yet, I think it's inappropriate for us to start doing discovery in the midst of that and

1 attempt -- the Judge has made it very clear to me that the participation by the planners who 2 3 consult with my clients, for instance, Mr. Hintz and others, in those discussions, are totally 5 without prejudice. And I don't know how he could come to that, "without prejudice" means -- if it 6 means that we can cross-examine him about what's going on and make it part of the record in an individual adversarial proceeding. 9 10

## BY MR. O'HAGAN:

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Q. Let me ask you this, Mr. Hintz. Assume that a formula is finally agreed upon. Will you be revising your calculations? If I can agree with it, yes.

MR. O'HAGAN: Off the record for a moment.

(Whereupon there is a discussion off the record.)

MR. O'HAGAN: Back on the record.

If the record can reflect the fact that we had an off the record discussion and, as I understood Mr. Frizell's comments, that while it's likely Mr. Hintz will work the figures in the formula through, so to speak, after it's

developed by the planning group headed by Carlo

Lehrman (phonetic), he likely will or in all

probability will rely upon the formula that he's

developed as expressed in his or the --

MR. FRIZELL: We may present them both as reasonable approaches to the same problem. That may be the difficulty that we're having.

MR. O'HAGAN: If that's the case, I would like to depose Mr. Hintz once the new figures are developed.

MR. FRIZELL: I think that we had ample opportunity for discovery in the case on these issues.

MR. O'HAGAN: See, I made the same offer with Mr. Queel, that once he worked the figures through he would be available for deposition.

MR. FRIZELL: Well --

MR. O'HAGAN: But in any case,

let's go on from here now.

BY MR. O'HAGAN:

Q. Mr. Hintz, can we first speak of concepts and approaches to the problem? Do you understand that one of the goals of the State

1 Development Guide Plan is to preserve agriculture?

- 2 A. It's the stated purpose of the Guide Plan
- 3 to select out areas that are suitable for their
- 4 agriculture.
- MR. O'HAGAN: Would you
- 6 repeat the witness's answer, please?
- 7 (Whereupon the last answer is
- 8 read back by the Reporter.)
- 9 BY MR. O'HAGAN:
- 10 Q. Are you saying that, Mr. Hintz, that
- 11 the way you understand the State Development
- 12 | Guide Plan it's only those areas that are given
- 13 | an agricultural designation that should be
- 14 | preserved?
- 15 A. They're interested primarily in looking at
- large blocks and large concentrations of
- 17 | agricultural land and designating those as a
- 18 | category of their recommended policy for, you
- 19 know, for the Guide Plan. So there were four or
- 20 five categories: growth, limited growth,
- 21 | agriculture, and conservation. And there was a
- 22 | fifth, I think, urban. And in trying to
- 23 determine which areas were most suitable for
- 24 agricultural, they wanted to look at areas
- 25 suitable, at large blocks of land for

agricultural preservation.

Hintz - direct

- Q. Are you saying that if the agricultural land wasn't located in the area designated as agriculture, there is not a State goal or purpose in preserving it?
- A. They were looking at the broad policy questions for the State as a whole. I don't know whether they were -- I mean, I don't think that would be contrary to the purpose of the Guide Plan, but -- just as preserving environmentally sensitive lands, you know, in areas that were designated growth. And if a municipality was entirely designated growth and had environmentally sensitive lands, if that municipality wanted to preserve those lands, it would not be contrary. So the same thing would apply to agricultural lands.
- Q. Speaking of Colts Neck, while it has not been designated as agricultural area on the SDGP, it's a worthy goal to preserve the agricultural base?
- A. Certainly.
- Q. And as a matter of fact, didn't the SDGP indicate that agriculture throughout the state should be preserved, whether or not it was

1 | specifically identified as an agricultural area?

- 2 A. They're looking at the importance of, you
- 3 know, food production overall for the state. And
- 4 I think that that's a very valid concern of
- 5 theirs, yes.
- 6 Q. And similarly now the SDGP
- 7 identifies as one of its goals the preservation
- 8 of watersheds?
- 9 A. Potable watersheds.
- 10 Q. Do you recognize that as a worthy
- 11 | planning goal?
- 12 A. Certainly.
- Q. And similarly, they speak of the
- 14 maintenance of a land bank for future generations.
- 15 That, too, is a worthy planning goal; is it not?
- 16 A. I believe it is; but I don't know that. I
- don't have a copy of the Guide Plan with me, and
- 18 I don't know that that's the exact language that
- 19 they use.
- Q. Okay. Now, the SDGP also recommends
- 21 that growth, if it's to occur be within or
- 22 adjacent to areas with infrastructure such as
- 23 sewer and water. Do you recognize that as a
- worthy goal from a planning viewpoint?
- 25 A. Well, I would offer this. That when the

1 Guide Plan was prepared, they were looking at it 2 as a policy document for investment of State and 3 Federal dollars for -- and other government money, you know, for infrastructure; whether it be roads, 5 sewer or water facilities, at the time the Guide Plan work was first initiated back in 1971-72. 6 7 And up until when the revised draft came out, the whole tenor of funding for sewer and water and 8 9 road programs has all be done through public 10 agencies, through public entities. That has 11 since changed.

Q. Let's do it a little different way, Mr. Hintz. Pardon me for interrupting you. I think we're getting off the track.

You, as a planner, is it a worthy goal from your viewpoint to preserve agriculture?

A. Agriculture?

- Q. Yes, agricultural lands?
- A. Sure.

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- Q. From your viewpoint as a planner, is it a worthy goal to protect sources of potable water?
- A. In their proper place, yes.
  - Q. From your viewpoint as a planner, is it a worthy goal to maintain land banks in

1 reserve for future generations?

A. Yes.

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- Q. From your viewpoint as a planner, is it a worthy goal to locate developments where infrastructure exists or adjacent to such areas?

  A. I don't agree with that particular premise, no. I think a lot of that should be privately funded now.
- Q. Now, from your viewpoint as a planner, would you agree that it's a worthy goal to rehabilitate the cities and the urban centers?

  A. Certainly.
- Q. And would you agree that from a planning viewpoint the expenditure of monies to build up the cities so as to make them more habitable is a worthy goal?
- A. Along with other goals, yes.
  - Q. And similarly, do you understand that it's a worthy planning concept or goal to not leapfrog development?
- A. Yes, I do.
- Q. And that's a goal you endorse?
- 23 A. Yes.
  - Q. Why do you endorse that goal?
- 25 A. Because it leads towards a sprawl pattern

of development, one that is costly in terms of providing services and costly in terms of the environmental, costly in terms of social and community services.

- Q. What is leapfrog development, by the way?
- A. Leapfrog development is what is now Colts

  Neck, for example, large subdivision tracts of

  one and two-acre lot subdivisions scattered

  throughout the municipality in a helter skelter

  type of fashion, intermingled with vacant and

  farmland in between. In order to get to any of

  that subdivision developments, one has to travel

  along roads in the township, mostly local roads,

  to get to that development and then, in turn,

  they have to drive in other directions to get to

  services, community facilities, stores, shopping,

  schools, et cetera.
- Q. And would you also say it was a leapfrog development to develop away from developed areas where there's present infrastructure and jobs and homes and so forth? Would that also be leapfrog development?

  A. No.
  - Q. That's not?

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A. No, not if it's concentrated development.

I ask you to assume that the Q. development that is proposed is some two to two and a half miles from a development corridor on the east, and some to two and a half miles from a development corridor on the west. And I'd ask you to assume further that a developer proposes to construct a concentrated development in a sparsely settled area and in an area where there's no water or sewer and few jobs. In your opinion, is that leapfrog development? Α. No. There are adequate measures for -it's only two and a half miles, for example, to growth areas, to jobs. It's only -- it's a short distance to other facilities. And in addition to that, there is a concentration of services, both retail and office facilities, transportation,

Q. Mr. Hintz I wasn't asking this site.

A. Far better at the location that I have in mind than a location that's found in a lot of the growth areas. I know of a lot of growth areas that if I were the planner for that particular municipality I might want to see growth occur in a different way, because it might be leapfrog

services that are far better at this site.

development, even within a growth area designated according to the State Development Guide Plan.

- Q. So then I understand you to say the development of a densely -- of a dense development some two to two and a half to three miles away from the corridors of development and in an area with no sewer and and no water and few jobs and merely convenience shopping is not leapfrog development?
- A. You're characterizing it in a way that I don't characterize it, so I can't agree with what you've stated.
- Q. Mr. Hintz, in order for an area to be developed as an agriculturally desirable area, what factors have to be present?
- A. As an agriculturally viable area?
- Q. Yes.
  - A. It depends on a number of circumstances, but certainly we would want -- I think one of the first things that I would want to look at is the existence, on a regional basis, of a large amount of agricultural land and farming activity.
    - Q. Could we just stop at that point?
- 24 A. Sure.
  - Q. Pardon me for doing this. How large

would the land area have to be that's devoted to farm purposes?

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A. I don't know. But I would look to find at least several municipalities where they all might be in an agricultural area, where there was a large amount of agricultural activity.

Q. So then what your saying is you would eliminate from your definition of what is agriculturally desirable one municipality standing alone which, even though it might provide a great number of acres that are devoted to agricultural purposes --

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to agricultural purposes --

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development and has not had a past development

activities in that particular area.

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practice that will interrupt that or cause there

If that municipality could focus its

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to be, you know, residential development or other

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development within the agricultural area, then it

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might work if the area is large enough; if it

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doesn't have the intrusion of those nonfarming

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Q. How large does the area have to be?

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A. I don't know.

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Q. If I were to make a hypothetical and ask you to assume that two-thirds of the land in

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a particular town was used for agricultural

purposes, might that inspire you to say that the area should be designated for agricultural preservation?

- A. No. It would depend on a number of factors.

  I would have to look at a number of different factors.
- Q. If I were to ask you to assume that the number of acres in agricultural use remained more or less constant for the last ten years, might that be a factor you would consider in designating the area for agricultural preservation?
- A. I don't know what you mean by "constant."
- Q. The number of acres that is used for agricultural purposes is grossly the same?

  A. That's only, you know, one of many variables that I would have to look at.
- Q. If I were to ask you to assume that the farmers in the area were active farmers and vigorously grew their crops and grew their crops and cultured their animals, might that be a factor that would inspire you to say that an area should be designated agricultural?
- A. It would be one consideration; but it would depend upon whether they were a tenant farmer or

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an owner farmer. It would depend upon whether their farming activity is one that is economically viable or, you know, just holding the ground and just planting it with something. It would depend on so many different variables. You're talking such hypotheticals it's hard for me to say yes.

With reference to the viability, I 0. ask you to assume that the land price on the sales of the farms remained high, might that be a factor that would call you to -- compel you to designate an area as desirable for agriculture? Again, I can only say what I said before. It's one of the of many vary abilities that would have to be considered.

I ask you to assume that there was Q. investment in the farms in terms of capital cost. Would that be a factor that you consider in saying the land should be preserved for agriculture?

- Again, my previous answer, that would be one of many.
- What other factors would you Q. consider besides the ones -- strike that.

If I were to ask you to assume that

there was no sewer or water in the municipality,
would that be a factor that you would utilize in
determining whether it should be preserved for
agriculture?

- A. Again, it would be one of many factors that I would look at.
- Q. If I asked you to assume -- and by the way, when you say "one of many factors," I'm assuming that you'd say that the factors that we've described thus far would lead one to conclude that an area should be maintained for agriculture, but there might be other factors that would militate against that view. Is that a fair characterization of your answer?

  A. Not exactly. Those are factors that would have to be considered in. It would depend upon, you know, the whole.

For example, taking your value of the land as farmland, it would depend upon the value, the value of that farmland in the region that I was looking at. If you take your statement that two-thirds of the town might be agriculture, if it was two-thirds off in one block of the town all by itself without anything impinging on it, then that would be one consideration. If it was

two-thirds split all over the place, that
wouldn't have the same weight. Each of these
things would have to be considered, judged and
weighed against all the other variables in terms
of whether it's valuable to preserve farmland on
a regional basis.

- Q. In making your determination as to whether it would be desirable to save farmland, would it also -- would a factor be the amount of acreage that the town had zoned for commercial or industrial purposes?
- A. Again, you know, it's one factor of many to be considered. But I don't know. You know, I mean, I don't know how many acres you're talking about, the percentage compared to the rest of the municipality. I have no idea what you're talking about.
- Q. Let's just assume that there was only one percent of the land mass zoned for either commercial or industrial or both. Would that be a factor that would weigh heavily in determining that the area should be preserved for farmland?
- A. It's too vague. I mean, you could be one percent of a huge municipality. It might mean

Hintz - direct

nothing; then again, it might mean a lot. It would detract in the agricultural area.

- Q. Let's assume that it's one percent of a municipality having 31.5 square miles. Would that be a factor that would weigh heavily in deciding whether --
- A. You mean Colts Neck?
- Q. I knew you were going to come to that conclusion.

Would that be a factor that would weigh heavily?

- A. It would be easier if we talked about Colts Neck. I could tell you why farming is not viable here.
- Q. If you let me ask you the questions, I'll appreciate it.

Assume that we're speaking of an area that's one percent or less of a large municipality, perhaps 31.5 square miles. Would that be an area that you feel should be retained -- would that be a factor that would persuade you to retain the land area in agricultural use?

MR. FRIZELL: Let me interpose an objection to the form of the question. I think Carl's response about well,

1 are we talking about Colts Neck is a fair one.

2 What he's saying and he's going to keep saying it,

3 is there's too many variables. When you're

4 trying to isolate one, the answer to all the

5 others may change. Whether the one percent makes

6 a difference or doesn't make a difference in a

7 given context, you simply can't isolate any one

8 of those variables. If you say we are talking

9 about Colts Neck, then he has an understanding of

what the other variables are, whether the one

11 percent commerical/industrial zoning makes any

12 difference or not.

MR. O'HAGAN: We'll get to

14 that.

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MR. FRIZELL: You can keep

16 going around this and he's going to keep saying

17 it. There is no other answer, really.

MR. O'HAGAN: We'll get to it.

19 BY MR. O'HAGAN:

Q. Do you want it read back?

A. No. You said if one percent of a town --

Q. Measuring perhaps 31.5 square miles --

A. Right. Was zoned for commercial?

Q. And industrial or both?

A. Would that be reasonable?

Q. Would that be a factor that would persuade you that the town should be maintained as agricultural?

A. No. Just taking that as an example, that would mean that a little over 200 acres would be zoned that way in that fashion. That 200 acres could mean a lot of commercial and industrial development. Two hundred acres could accommodate a regional shopping center, for example. That probably would inappropriate in terms of agricultural community.

Again, I have to say that I cannot answer without looking at some specific example, looking at all of the other variables. There are many considerations that I would look for in doing that kind of analysis in that kind of activity.

- Q. Let's speak of Colts Neck which, apparently, you want to speak of.
- A. I don't care. I'll sit here and answer your questions. I don't care.
- Q. In your opinion do you feel it's appropriate to maintain agricultural lands in Colts Neck as a goal or as a planning goal or concept?
- A. It may be. But it may also be too late for

what Colts Neck has done in terms of its
development pattern.

- Q. Let's leave that for the moment.

  Let me ask you this. Is it desirable from a planning viewpoint to maintain a large agricultural base in Colts Neck?
- A. I'm not sure about that because the type of agriculture that you're speaking of, or I think that you're speaking of, and the type that I think of as being important agricultural land, I think we might differ on. I think of agricultural land having value is land that has value for food production. And I don't know that I could characterize the agricultural, so-called agricultural, activity in Colts Neck as being that which produces food.
- Q. Have you investigated that yourself?

  A. Well, I've read the reports of your

  consultants, the town's consultants.
- Q. Are you aware of what Donald Moore, the county agricultural agent, says?
- A. I haven't read what Don Moore says, no.
- Q. If I were to ask you assume that he says there's considerable amount of corn, grain, soybeans, apples and other crops grown in Colts

Neck for both human and animal consumption, would
your viewpoint change?

- A. You know, it would depend on how much. It might be a lot. I'm familiar with a lot of farming activity in other parts of the state; and if it's a lot of corn production, for example, it might not mean anything other than they're holding the land for speculation purposes. It might not mean anything.
- Q. Are you saying then it's not, from your viewpoint, you don't feel it's desirable to maintain the agricultural lands in Colts Neck?

  Is that a fair statement?
- A. I don't know that they can be; that's what my answer is.
- Q. Let me just ask you to answer my question, from a planning viewpoint, regardless of whether you can or can't. Is it desirable to maintain the agricultural lands in Colts Neck?

  A. If they want to do so and if it's their policy, yes.
- Q. Please do me the courtesy of answering my question.

I said, from a planning viewpoint, is it desirable to maintain the agricultural

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lands in Colts Neck? It requires a yes or no
answer.

MR. FRIZELL: bob, I don't think you've understood the answer. Planning is a question of municipal policy. And what his answer is, if the municipal policy is to maintain agriculture, then you can formulate a planning policy around it. If the planning policy of a given municipality is not to maintain it, then you can't.

MR. O'HAGAN: I'm asking him.

MR. FRIZELL: You asked the

question and he's answered. And then you started lecturing him about to how to answer the question that he just answered.

MR. O'HAGAN: I don't agree with you.

BY MR. O'HAGAN:

Q. But I'm asking you now, Mr. Hintz, regardless of whether it can or can't be maintained, from your personal viewpoint as a planner is it desirable to maintain the agricultural uses in Colts Neck?

A. I can't answer that because it's -- I thought I had answered. I haven't evaluated all

the various circumstances with regard to the

2 municipality, whether it's a good policy decision

3 to make or not ultimately, because from what I've

4 seen of the development pattern, it may not be

5 | the most appropriate way to go. And there are

6 other problems as well with the type of farming

7 activity, as well, in the township. So it may

8 not be the best position to take. I wouldn't

know until -- unless I was hired by the planner

10 for the town to evaluate all these different

11 things and give recommendations for policy, and

12 then weigh these decisions.

about that.

Q. So then I understand your answer to be then, in drawing your report and the one that was submitted to us, you gave no consideration to the desirability of maintaining the agricultural lands in Colts Neck. Isn't that correct?

A. I wasn't hired to make policy decisions

Q. Was I correct that you gave no consideration to maintenance of agriculture when you prepared your report?

MR. FRIZELL: I think that's a different --

A. I did respond to that in my report; which

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Rahenkamp - cross/Locascio

There are too many variables. There is no way proving this case today. This is intended to be a deposition of Mr. Rahenkamp as to the general planning that he testified about at the original board of adjustment hearings; and they're in his reports.

MR. LOCASCIO: His reports deal with all the services.

MR. FRIZELL: Mr. Radway's report, his testimony at length in the board of adjustment hearings; you can read it.

MR. LOCASCIO: I have read it and that's where I got the \$100,000 figure from. Mr. Rahenkamp can't provided certain reports dealing with the municipal services and financial considerations, also and that's what I'm asking him about with respect to the numbers that you have generated or the reports you have generated concerning services.

MR. FRIZELL: Shows us the report and line if you want to ask a question about the report.

BY MR. LOCASCIO:

Q. Mr. Rahenkamp, didn't you provide certain reports concerning what the effect or

- 1 Would they be fenced in in any way? If I have my druthers, they would not be 2 3 fenced. Our experience is, having done these kinds of detention and retention ponds, is that 5 we have not lost a child in some 20 years. And 6 they are not a hazard. As a matter of fact, 7 putting a fence makes it more hazardous because a 8 child can go behind them. So our experience is no, they would not be fenced. 9
  - Q. And these are of course adjoining one, in particular, is adjoining a two-story garden apartment condominium; correct?
  - A. Yes.

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- Q. And the other is right behind the town houses; correct?
- A. Yes.
- 17 Q. How big how big, wide?
- 18 A. The one existing lake is four or five acres
  19 large.
  - Q. You say you would not fence those despite there would be children there?
  - A. I definitely would not fence them. Our experience is quite the opposite, it compounds the safety hazard.
- Q. How many were lost with fences?

Rahenkamp - cross/Locascio

- 1 A. In addition, your a question assumes that
  2 there is no surface water.
  - Q. Your experience is that having these several acre ponds five or six feet deep are not a hazard?
  - A. They are not a hazard. They have not been a hazard whatsoever, no.

MR. FRIZELL: I don't think it's ever been established that they're ponds, in any event.

- Q. Would you need the swales and the detention and retention basins if this tract could be developed by simply tying into present existing sewer and water systems?
- A. Good Lord, you don't understand anything.
- Q. Yes, I do. I just want to know the answer, sir. You wouldn't need anything?

  A. The storm sewer has nothing to do with sewage treatment. It has nothing to do with
  - Q. I'm talking about sewers.
- A. We're not running surface sewage.
  - Q. So no matter whether you could tie into any you would still need all of these and leave them unfenced?

water.

Rahenkamp - cross/Locascio

- They have nothing whatsoever to do with 1 2 each other.
- 3 Q. Did you ever -- never mind. Withdraw that question.

5 MR. LOCASCIO: I have no other questions. 6

7 MS. HIGGINS: Can I ask one more?

9 MR. FRIZELL: Sure.

1.0 MS. HIGGINS: It will be a

11 quicky.

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CONTINUED CROSS-EXAMINATION BY MS. HIGGINS:

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- Q. You mentioned earlier that from a planning standpoint you did not feel it was poor planning to place a high density planned unit development in the midst of a agricultural region? I think it's positive. Α.
  - And you did not feel that it would Q. be necessary or that it would be better to put this type of a high density development closer to other high density development; is that correct? That is correct, yes.
    - Q. If the other high density

Rahenkamp - cross/Higgins (contd.)

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development or higher density were spread out toward the outside of a town closer to other shopping districts, would that change your opinion? And if I can just explain that a little, if you're saying that it's good planning to put a PUD in the midst of an agricultural district, on the -- conversely, aren't you giving up proximity to shopping centers and all for your residents in your planned development?

You may well, if it were, you know, just isolated out in the middle of the agricultural area. I suppose that would be true. In this particular case, because we've got the Village Center and because you've got an exit from 18, because you've got existing bus service and you've got a school, it's not quite the same as being out in the middle of farmland. So we're at a point at which there is already some level of development. There is some strip commercial starting. There are already some houses along 537, closer than two acre lots. It's not as if there it is out of the middle of somewhere. Some development is going to be induced by the expressway interchange.

Q. Would it be wiser to put a

Rahenkamp - cross/Higgins (contd.)

in-fill housing.

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1 development of this type closer to the other 2 existing towns, Red Bank?

It's a fair point. And most of the planning documents are trying to encourage

The other side of the coin is that in many the sewer plants are already overloaded and they're only on second stage treatment or not as good and, therefore, the cost of doing in-fill is very high, number one.

Secondly, the land is very expensive. They've been identified as virtually that. can happen.

And, thirdly, the land simply isn't available to be developed in any rational way. And there are reasons why it's passed over.

No developer is going out scattering around looking for planned developments. It requires too much money to make these things happen. thing happened because it makes sense in terms of market, in some rational context of planning.

And availability of land? Of course you have to be building in areas with available land. If this weren't well located in terms of the market, it wouldn't be

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Rahenkamp - cross/Higgins (contd.)

absorbed and, therefore, the developer would do

it at great risk. If it was in the middle of

bucolic landscape with no services, you would

wonder if there was market. The development game

is not so casual as you think. It's closer to

the relative planning realities.

- Q. Looking at Colts Neck as a whole, if you were to plan for Colts Neck, where would you suggest that a development of this type take place?
- A. I wouldn't have taken this project on if I didn't think this ought to be a node and it's identified that way on the county maps. It was identified on the Village Center on the original town master plan. And, obviously, we're expanding with that. Basically this is a logical node. That's why the interchange with 18 happened, with 537; and it's a logical thing.

MR. FRIZELL: No questions.

REDIRECT EXAMINATION BY MR. O'HAGAN:

Q. Mr. Rahenkamp, as I understood your answer to Ms. Higgins' question, you recognize that the SDGP recommended in-filling of areas,

Rahenkamp - redirect 1 adjacent areas, where there's water and sewer or 2 building adjacent to such areas. That was correct; wasn't it? 3 Α. Yes. Now let's put --And as I understood your further 5 6 qualification on that, you advised that there are 7 factors that would militate against development in those areas; isn't that correct? Α. Yes. 10 Q. And as I understood it further, one 11 of the chief factors was the cost of land? 12 One of the factors is, yes. Α. 13 If you had to weigh them, would that 0. 14 be a heavy factor? 15 It's one of the factors. It's not Α. 16 necessarily the heaviest, no. 17 Well, if I were able to establish --18 and then also you said that one of the factors in 19 militating against that was the capacity in the 20 existing systems; isn't that correct? 21 Α. Yes. 22 So those are two of the factors that 0. 23 would militate against building within areas

would militate against building within areas where there's infrastructure or adjacent to them; isn't that correct?

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Yeah. It would be the capacity, both in terms of gross capacity and in terms of quality. For instance, many of our cities have mixed storm sewer and sewer together, some strange things.

- For the moment I'm going to ask you to assume that there's capacity on the eastern end of the town in the sewer collection system, and capacity on the western end of the town for the sewer collection system. Would that be a factor or might that be a consideration for a developer locating either on the eastern or western portions of the town?
- I don't know how you define capacity, whether you mean it's being treated adequately, whether the lines are adequate size; assuming that all of that is not withstanding.
- Q. Can I clarify the question. I think your point is good.

Let's assume that there's available space in the treatment plant to handle --With third stage treatment?

Yes. And let's assume that the 0. lines are adequate to handle the additional effluent. Might that be a fact that would motivate a developer to locate on the eastern or

was to say, that the property I was hired to evaluate in the context of, you know, the town's agricultural preservation policy, that this particular property does not fit in well with any agricultural preservation program because of its location and its surrounding land uses. And that's in my report.

- Q. Mr. Hintz, you also generated a fair share number and you a described the number as being 1698 units as I recall it?
- A. To the year 2000. It's a holding capacity.
- Q. When you developed that number, I understand your answer to be that you gave no consideration to the desirability of maintaining the agricultural base in Colts Neck; isn't that correct?

MR. FRIZELL: I think that that question is really loaded with things. Whose desirability are we talking about?

MR. O'HAGAN: I'm asking him from a planning viewpoint.

MR. FRIZELL: You mean his personal desirability? I hope he didn't build any personal desires into this report, from my standpoint. He indicated that wasn't his job.

1 Did he factor in the township's?

MR. O'HAGAN: I think the

3 question is perfectly clear.

MR. FRIZELL: I don't think

5 | it's perfectly clear at all.

planning consultant.

6 MR. O'HAGAN: I'll rephrase

7 | it.

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MR. FRIZELL: Bob, just to get us on the right track, maybe we can just relate it to what's stated in the township master plan about agriculture, that they want to preserve it. Are you asking him if his fair share methodology would implement that plan or something like that? I honestly don't want to fence with you about this, it's just that the way the questions are phrased I don't think -- I think we're mixing up different policies. I mean, state policy, municipal policy, and whatever policy he would do hypothetically if he were, A, the planning board members or, B, the township

MR. O'HAGAN: You know, I'm a neophyte in this area and maybe I don't have quite the same sophistication as you do, but I would like to have my question answered. And I

think it's a perfectly reasonable question.

Would you repeat the question,

3 please?

(Whereupon the Reporter reads back, "Question: When you developed that number, I understand your answer to be that you gave no consideration to the desirability of maintaining the agricultural base in Colts Neck; isn't that correct?")

BY MR. O'HAGAN:

Q. Can you answer that?

A. I did a fair share methodology using vacant developable land. That methodology did not weigh whether or not the town's policy was to preserve farmland or not. And that particular methodology would allow a town to preserve farmland or not to preserve it. But that was not part of my methodology to make a policy. That number was the number to the year 2000 assuming, you know, some land holding and some staging and phasing of a development. But I wasn't looking at Colts Neck. I was looking at how you develop a fair share methodology and what factors would you use; and policy of preserving or not preserving farmland doesn't enter into that methodology.

1 You're saying then that whether or 0. 2 not farmland was preserved was irrelevant to your derivation of the number of 1698 as Colts Neck's 3 fair share? 5 Farmland preservation certainly can be a 6

- part of that, but you're mixing apples and oranges.
- I could be. We'll get back to that Q. area, you can rest assured.

Now in determining whether an area should be limited growth, what do you understand a limited growth area to be?

- Well, I would just repeat what the State Development Guide Plan says.
- 0. Do you need to refer to that? MR. FRIZELL: Are you asking Carl what the limited growth definition in the State Development Guide Plan is?

19 MR. O'HAGAN: I think that's

a fair comment. 20

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BY MR. O'HAGAN: 21

> Q. Why don't you refer to that? It's in page one of my report. It says: Relatively poor accessability to existing commuter rail and highway facilities.

1 Q. Let's stop there.

A. Sure.

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- Q. Would you -- I'm sure you would

  admit that Colts Neck's accessability to rail is

  poor?
- 6 A. Certainly.
  - Q. And I'm sure you'd concede that

    Colts Neck's accessability to mass transit, such
    as buses, is poor?
  - A. It's better than most.
- 11 Q. Really? Do you know where the New 12 York buses go?
- 13 A. I don't know that has to do --

MR. FRIZELL: What's the relevance of New York buses?

- Q. Let's speak in terms of mass transit.

  Wouldn't it be accurate that the New York buses

  use Route 9; on the east Route 35?
- A. I really don't know what that has to do
  with anything, because without evaluating in
  detail what the commuter patterns are for
  Monmouth County and where they go -- but there's
  probably a very small percentage of people in
  Monmouth County as a whole and Colts Neck
  probably that commute to jobs in, you know, New

York City or wherever those commuter buses along
Route 9 go. If you look at the total population
of the county, the majority of people work in the
county. That's what the numbers from Rutgers
show.

- Q. You indicate that the availability to bus line is good. What do you base that on?

  A. There's a bus line that runs past on county road 537 that connects Freehold and Red Bank.
  - Q. How many times a day?
- A. Four times a day.

- Q. Is that good?
- A. That's better than most, yes.
  - Q. Go ahead. You were talking about the balance of the factors -- strike that.

Are you relying most heavily upon the fact that the Orgo site is adjacent to Route 18?

A. Well, it's more than just that. I've evaluated many sites around the state for planned unit development. I've even written, you know, a booklet on that subject for the State. I've been involved in the PUD design process for years now, and a review of the PUDs in terms of location. The location along two state highways, Route 34,

1 Route 18, which is a freeway and then having the 2 county road forming the third side is a far 3 better site location than a lot of the PUDs that I've been involved with and been involved with 5 the design of or review of. The addition of the 6 fact that there is a bus line that runs along 7 there right next to the site makes that site 8 somewhat higher and better than - in terms of 9 location - than a lot of sites that I've seen.

Q. Now, in terms of its proximity to highways, is it important to consider the volume of traffic on the highways?

That's not important?

A. No.

Q.

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A. Maybe if it were grid lock or something you might want to worry about it. But other than that I don't think so.

MR. FRIZELL: You meant volume of the low end or high end or both or either?

MR. O'HAGAN: I meant -
MR. FRIZELL: I want to

understand the question.

MR. O'HAGAN: Yeah. When you say low end or high end --

1 MR. FRIZELL: When you say 2 volume of the highway, you mean whether or not 3 the highway is at --MR. O'HAGAN: Is heavily 5 trafficked. 6 MR. FRIZELL: Is at capacity or underutilized? 7 8 MR. O'HAGAN: Yeah. 9 THE WITNESS: I think it 10 becomes more critical if you're looking to locate 11 an office structure or some major commercial 12 facility. But if you're looking to locate

facility. But if you're looking to locate residential development, it could range all the away from the low end to the high end. In fact, if there were a large volume traffic, it might be

better to do high density.

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The State Route 1-Route 206

corridor study recommended mixed use, planned

unit development as a way of cutting down on

trips and keeping the traffic volumes lower over

time. On the other hand, if you're talking about

the low end, certainly the lower the volume the

less trouble there is for locating any kind of

development, whether it's commercial or

residential, because you have capacity to take

1 that traffic. I don't think, though that a

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2 commercial or office development would want to

3 locate, you know, unless there were enough volume

going by that it makes it economically viable.

BY MR. O'HAGAN:

Q. If a roadway has a low traffic volume, wouldn't that be a factor that would militate against a residential development adjacent then?

A. It might be ideal then.

- Q. You were talking about the factors that were instrumental in designatiung an area as limited growth. And you started with the traffic and accessability?
- A. The State Development Guide Plan used -the next one they called out: Low density
  development with limited public water supply and
  sewer services.
  - Q. Could we stop here now?
- A. Sure.
- Q. Would it be accurate that say that Colts Neck has low density development?
- A. Yes.
  - Q. Would it be accurate to say that it has no public water or public sewer?

A. It would be accurate to say that, yes. But that was -- that's one of the key things about the Guide Plan.

- Q. Please just don't anticipate.
- MR. FRIZELL: Let him finish answering the question.
- Q. Please answer the question. What's the next --

MR. FRIZELL: Wait a minute. Hold it. What I was going to say, let him answer the question. This is a deposition. If you don't think he answered the question at some future stage you can object to its use. I think in the meantime for the purposes of conducting a reasonable and orderly deposition, I think you ought to let him answer.

MR. O'HAGAN: I'm trying to limit the time that's involved in here.

BY MR. O'HAGAN:

- Q. What's the next factor now?

  A. Absence of large concentrations of prime

  agriculture farmlands located in semi-rural areas.
- Q. In Colts Neck wouldn't it be fair to say that the great majority of the soils are class one and class two soils?

A. The study that the town did did not indicate that, that it was the vast majority, no.

But that's not what the State -- the State

Development Guide Plan evaluated that particular criteria and did not see fit to designate Colts

Neck as an agricultural classification.

- Q. Mr. Hintz, didn't the State

  Development Guide Plan designate all of Colts

  Neck as having class one and class two soils?

  A. But this is not the classification that the Guide Plan used for delineating whether or not it should be in an agricultural area.
- Q. Didn't they designate virtually all of the township as having class one and class two soils?

MR. FRIZELL: Excuse me.

Before you answer that, I mean, you're asking him
a very specific question about a specific
document. Why don't we take the document out and
look at it?

MR. O'HAGAN: I thought he

knew it.

MR. FRIZELL: Off the top of

his head?

MR. O'HAGAN: Yeah, in

1 preparation for preparing his report. 2 MR. FRIZELL: Whether or not 3 this SDGP designated the township as class one or 4 class two? 5 MR. O'HAGAN: There's a map 6 in his report that so indicates. 7 MR. FRIZELL: You can't read 8 that off of there. 9 MR. O'HAGAN: What? 10 MR. FRIZELL: I don't think 11 you can read that off of that map. See this? 12 This is a photocopy off the SDGP which -- the 13 original copy of which will show three 14 designations, one of which is a little dipple 15 pattern and can be picked up off the SDGP, 16 especially in a large high resolution map. 17 can't read it off that, that white area that 18 you're showing no pattern at all in Colts Neck.

MR. O'HAGAN: Shows it all as class one and class two.

MR. FRIZELL: No.

MR. O'HAGAN: Well, the white

area is class one and class two.

MR. FRIZELL: It's a stipple

25 pattern.

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Off the record. 1 2 (Whereupon there is a discussion off the record.) 3 (Whereupon a brief recess is 5 taken.) CERTIFICATE 8 I, KATHLEEN M. SHAPIRO, a Certified 9 Shorthand Reporter and Notary Public of the State 10 of New Jersey, certify that the foregoing is a 11 true and accurate Computerized Transcript of the 12 Depositions of JOHN RAHENKAMP and CARL E. HINTZ, 13 who were first duly sworn by me. 14 I further certify that I am neither 15 attorney or counsel for, nor related to or 16 employed by any of the parties to the action in 17 which the Depositions are taken, and further that 18 I am not a relative or employee of any attorney 19 or counsel employed in this case, nor am I 20 financially interested in the action. 21 22 KATHLEEN M. SHAPIRO, 10 23 Dated: February 27, 1984 24 My Commission expires:

August 17, 1988

1 SUPERIOR COURT OF NEW JERSEY LAW DIVISION - OCEAN COUNTY 3 DOCKET NOS. L-3299-78 P.W.:L-13769-80 ORGO FARMS & GREENHOUSES, INC., 5 et al, etc., Plaintiffs, CIVIL ACTION 6 - V -TOWNSHIP OF COLTS NECK, 7 Defendant. 8 9 DEPOSITIONS OF: JOHN RAHENKAMP, Stetson House, 1717 Spring Garden St. 10 Philadelphia, PA 19130 11 CARL E.HINTZ P.O. Box 1241, Princeton, NJ 08542 DATE: Monday, February 20, 1984 12 AT: STOUT, O'HAGAN & O'HAGAN, ESQS., 1.3 1411 Highway 35 No. Ocean, NJ 07712 14 15 STATE SHORTHAND REPORTING SERVICE 212 Monmouth Road 16 Oakhurst, New Jersey 07755 17 18 BY: KATHLEEN M. SHAPIRO, C.S.R. 19 20 ORIGINAL SENT: STOUT, O'HAGAN & O'HAGAN, ESQS. 21 22 23 24 25