CN - Orgo Farms v. Colts Neck Twp

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Transcript & presentings. Expositions of Paul Burden + besse William Pearce

10/4/84

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SUPERIOR COURT OF NEW JERSEY T LAW DIVISION - MONMOUTH COUNTY 2 DOCKET NO. L-3299-78 PW, L-3540-84, L-13769-80 PW 3 X------X 4 ORGO FARMS & GREENHOUSES, INC., a New Jersey Corporation; and 5 RICHARD J. BRUNELLI, SEA GULL BUILDERS, INC., 6 CIVIL ACTION Plaintiffs, DEPOSITIONS 7 OF -vs-8 TOWNSHIP OF COLTS NECK, PAUL BURDAN 9 a Municipal Corporation, WILLIAM PEARCE Defendant. 10 ____X 11 12 COMPUTERIZED TRANSCRIPT of the 13 stenographic notes of the proceedings in the 14 above-entitled matter as taken by and before 15 KATHLEEN M. SHAPIRO, a Certified Shorthand 16 Reporter and Notary Public of New Jersey, in the 17 office of MONMOUTH CONSOLIDATED WATER COMPANY, 18 661 Shrewsbury Avenue, Shrewsbury, NJ 07701, on 19 Thursday, October 4, 1984, commencing at nine 20 thirty d'clock in the forenoon. 21 22 23 24 25

1 2 APPEARANCES 3 4 FRIZELL & POZYCKI, ESQS., 296 Amboy Avenue 5 Metuchen, NJ 08840 BY: DAVID J. FRIZELL, ESQ. 6 For the Plaintiffs Orgo and Brunelli. 7 DRAZIN & WARSHAW, ESQS., 8 25 Reckless Place Red Bank, NJ 07701 9 BY: LOUIS F. LOCASCIO, ESQ., For the Plaintiff Sea Gull. 10 STOUT, O'HAGAN & O'HAGAN, ESQS., 11 1411 Highway 35 Ocean, NJ 07712 12 ROBERT W. O'HAGAN, ESQ., BY: For the Defendant Township of Colts Neck. 13 DAVIS, REBERKENNY & ABRAMOWITZ, ESQS., 14 499 Cooper Landing Road Cherry Hill, NJ 08002 15 WILLIAM C. DAVIS, ESQ., BY: For Monmouth Consolidated Water Company. 16 17 18 19 20 21 22 23 24 25

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1	PAUL BURDAN, sworn.
2	
3	MR. O'HAGAN: Can you verify
4	that the information requestged in the subpoenas
5	is present in the room? If we could verify that
6	the file is present?
7	MR. DAVIS: Yes.
8	
9	DIRECT EXAMINATION BY MR. O'HAGAN:
10	
11	Q. Mr. Burdan, my name is Bob O'Hagan.
12	I'm the attorney for the Township of Colts Neck.
13	Seated next to you is Mr. Bill Davis, the
14	attorney for the Monmouth Consolidated Water
15	Company; correct?
16	A. That's correct.
17	Q. Has he explained to you the nature
18	of these depositions?
19	A. In general concept, yes.
20	Q. Well, you do know that my questions
21	and your answers are being taken down by the
22	reporter?
23	A. Yes.
24	Q. And you do know that what you say is
25	therefore going to be transcribed?

STATE SHORTHAND REPORTING SERVICE, INC.

		Burdan - direct/O'Hagan 5	;
r	1	A. Yes.	
	2	Q. And I would ask that if you don't	
	3	understand a question, you let me know and I'll	•
	4	try to rephrase it. If for some reason you want	
	5	the questions repeated, I'll be glad to do so on	
	6	your request.	
	7	If you do answer however, I am going	
	8	to assume that you understand the question and	
	9	that your answer is based upon that understanding.	
	10	One thing that you can do is respond	
	11	verbally. If you nod your head	
	12	A. Doesn't show up in the record.	
·	- 13	Q. Correct. So if you could do that,	
	14	I'd appreciate it.	
	15	A. Yes, sir.	
	16	Q. Mr. Burdan, would you explain to us	
	17	your position with the Monmouth Consolidated	
	18	Water Company?	
	19	A. I'm the vice president and general manager	
	20	of the company, which involves the responsibility	
	21	for the overall operation of providing water	
ы.т.	22	service to 23 communities in Monmouth County.	
	23	Q. Would it be accurate to say, Mr.	
	24	Burdan, that your deposition has been taken	
러	25	before?	

STATE SHORTHAND REPORTING SERVICE, INC.

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	Burdan - direct/0'Hagan	6
1	A. My deposition?	
2	Q. Not in this action.	
3	A. Have I given depositions in other	•
4	situations?	
5	Q. Right.	
6	A. Yes, I have.	
7	Q. So you're familiar with the process?	
8	A. Yes, I am.	
9	Q. Would it also be accurate to say	
10	that you are the chief officer of the Monmouth	
11	Consolidated system?	•
12	A. I am the chief local officer representing	
13	the company's interest in the area we serve.	
14	There is a president of the company.	
15	Q. Now, do I understand that the	
16	Monmouth Consolidated Water Company is part of	
17	the American Water Works System?	
18	A. That's correct, yes.	
19	Q. Are you employed by the American	
20	Water Works Company or Monmouth Consolidated?	
21	A. I am employed by Monmouth Consolidated	
22	Water Company.	
23	Q. Do I understand that you move on	
24	occasion from one position under the umbrella of	
25	the American Water Works Company to a local	

and a second second

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		Burdan - direct/O'Hagan 7
	1	company and then, perhaps with promotions, you
	2	work elsewhere?
	3	A. That's correct, yes.
	4	Q. How long have you been here in
	5	Monmouth County with the Monmouth Consolidated
	6	Water Company?
	7	A. This is my second tour of service at
	8	Monmouth Consolidated. I've been here since
	9	October of 1982.
	10	Q. And before that when did you work
	11	here?
	12	A. I worked here as assistant manager between
-	13	the years 1968 and 1972.
	14	Q. You very briefly described your
	15	duties as the vice president. Would you fill us
	16	in a little bit more to advise specifically as to
	17	what you do?
	18	A. The responsibility I have is largely of an
	19	administrative nature; the organization is
	20	established. I have an operations manager who
	21	oversees the departments involved with the
	22	production and the distribution and the
	23	construction aspects of our utility; and the
	24	second half of the operation essentially is known
	25	as the business end or commercial end of the

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	Burdan - direct/O'Hagan 8
1	business which is under the responsibility of a
2	-business manager.
3	Q. Would I be accurate in understanding
4	that both the operations manager and the business
5	manager report to you?
6	A. Yes, sir.
7	Q. And they're under your supervision?
8	A. Yes, sir.
9	Q. Please tell us the name of the
10	operations manager?
11	A. Kenneth Critchlow.
12	Q. And the business manager?
13	A. Herbert Brown.
14	Q. I would understand that Mr. Brown
15	would not know the ins and outs of the actual
16	supply of water, that would be under the domain
17	of yourself and Mr. Critchlow?
18	A. That's correct.
19	Q. Now, would it be accurate to say
20	then that when actions are taken by Monmouth
21	Consolidated Water Company they are passed by you
22	for approval and review and so forth?
23	A. Depending on the nature of the
24	recommendation or project or action being taken,
25	it receives my approval and, if necessary, goes

Burdan - direct/O'Hagan

to the officers and board of directors of the
 company.
 Q. Now, you indicated, I think, tha

Q. Now, you indicated, I think, that the Monmouth Consolidated Water Company serves -did you say 23 municipalities?

9

A. Twenty-three municipalities in total, two
7 in part. So I make that clarification. We serve
8 only part of Holmdel and part of Red Bank.

9 Mr. Burdan, I show you a document on Q. 10 the letterhead of the Division of Water Resources 11 which appears to be a division of the Department 12 of Environmental Protection. And it bears a date 13 of February 3rd, 1983. Please look at it with a 14 view towards seeing whether it accurately depicts 15 the municipalities served by Monmouth 16 Consolidated?

17 As depictd in the first paragraph of this Α. 18 motion, of this application and modified permit 19 number 5018 and 5019, the municipalities listed 20 are the ones that we provide service to. 21 MR. O'HAGAN: May we have 22 this marked as an exhibit for identification? 23 (Whereupon a DEP application is marked D-1 for identification.) 24 25 BY MR. O'HAGAN:

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	Burdan - direct/O'Hagan J	L (
1	Q. Mr. Burdan, looking at D-l again,	
2	and more particularly the list of the	
3	municipalities served by Monmouth Consolidated	•
4	Company, are you in a position to advise us as to	
5	the length of time that those municipalities have	
6	been served by Monmouth Consolidated?	
7	A. The corporate name Monmouth Water Company	
8	was formed in 1926; and most of these communities	
9	have been served since that time, at least under	
10	the predecessor to the consolidation of the three	
11	water utilities who were operating in this	
12	general area that merged in 1926.	
13	Q. Would I be correct in understanding	
14	that at least from 1926 until the present,	
15	Monmouth Consolidated has not sought to serve	
16	additional municipalities other than set forth on	
17	D-l for identification?	
18	A. That's not a totally accurate statement, no.	
19	We have served or added portions, like of	
20	municipalities that we served in part but not all	
21	of. Oceanport in the late 60s had a small	
22	municipal operation called the Port-au-Peck Water	
23	Company, and we acquired that. And there was	
24	another development in the Shark River Hills area	
2 5	of Neptune Township which was constructed by a	

	Burdan - direct/O'Hagan 11
1	realtor developer that we acquired that, I think
2	as I recall, was about the same period. So in
3	that aspect we have acquired some additions to
4	our system since 1926.
5	Q. Let me rephrase the question then.
6	Aside from the small water companies in Neptune
7	Township and Oceanport, from 1926 till the
8	present the Monmouth Consolidated Water Company
9	has not sought additional municipalities to serve?
10	A. I don't know the answer to that question.
11	Since my acquaintance with Monmouth Consolidated
12	in 1968 and 1972, I can say that is true; and
13	since my tenure here in 1982, I can say that is
14	true. But the intervening period and prior to
15	1970, I have no knowledge of the activities in
16	that area.
17	Q. If the company sought to serve
18	additional municipalities, that would be a
19	subject of an application before the what's now
20	known as the Board of Public Utilities
21	Commissioners?
22	A. That would be subject to their regulation,
23	yes.
24	Q. Do you think someone on your staff
25	can search the records to determine whether there

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	Burdan - direct/O'Hagan 12
1	were any such applications?
2	A. Yes, we can do that.
3	Q. Would you do that, please?
4	MR. DAVIS: Applications for
5	what, Bob?
6	THE WITNESS: Extend the
7	franchise to other municipalities.
8	MR. PEARCE: I know
9	definitely we purchased Asbury Park, the City of
10	Asbury Park.
11	THE WITNESS: That's one I
12	forgot.
13	BY MR. O'HAGAN:
14	Q. Mr. Pearce has fleshed out the
15	record and indicated that, I guess it was that
16	was in the 70s?
17	A. That was after I left.
18	Q. I believe that was in the 70s or
19	that time period?
20	A. Thereabouts, it must have been after I left
21	in '72.
22	Q. So aside then from the Asbury system
23	and the small companies in Neptune Township and
24	Port-au-Peck those, to your knowledge, are the
25	only additional

	Burdan - direct/O'Hagan 11
1	A. Yes.
2	Q service areas?
3	A. That we've added to our
4	Q. Now, with reference
5	MR. LOCASCIO: Since 1926?
6	THE WITNESS: Well, I don't
7	know. What I'm saying is only those additions,
8	those are the only additions I'm aware of. If
9	there were some prior to that point I cannot
10	definitely say without searching records.
11	MR. O'HAGAN: Fine. I
12	understand you're going to search the records.
13	THE WITNESS: You want me to
14	search records for any additional applications?
15	MR. DAVIS: Off the record.
16	(Whereupon there is a
17	discussion off the record.)
18	MR. FRIZELL: May I just
19	enter a general objection? I think now that I've
20	heard the scope of this inquiry I just want to
21	make a statement for the record that I think that
22	this whole search is harassing, burdensome to
23	these witnesses and to this company, and an
24	attempt by the Township to interfere in a
25	business relationship between my client and
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	Burdan - direct/O'Hagan 14	
1	Monmouth Consolidated Water Company. We're past	
2	the time of discovery in this case by six months,	
3	by some accounts, and certainly well into the	
4	time of discovery in the extended discovery	
5	period that Judge Serpentelli granted to all	
6	parties concerning Mr. Payton's report. To start	
7	a fishing expedition at this date of the	
8	proceeding into matters that are obviously well	
9	beyond the scope of the litigation in this case,	
10	I think, is contrary to all the bounds not only	
11	of fair play in litigation and good taste.	
12	Having made that objection,	
13	Mr. O'Hagan, I'll permit you to proceed.	
14	MR. O'HAGAN: Of course, let	
15	the record reflect that we had noticed the water	
16	company for a deposition in the month of	
17	September, which was within the period mandated	
18	by Judge Serpentelli; but at the request of the	
19	water company we adjourned them until this date.	
20	I understood that on the previous date Mr. Burdan	
21	and Mr. Pearce had a schedule conflict and that's	
22	the reason they were adjourned.	
23	MR. FRIZELL: I don't want to	
24	belabor this point. That's true, you had a right	
2 5	to take the deposition in September. I don't	

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	Burdan - direct/O'Hagan 15
1	believe that Judge Serpentelli's extended
2	discovery proceedings allow you to ask for
3	additional discovery materials, so that the
4	Monmouth Consolidated Water Company has to
5	research its records back to 1926 in preparation
6	for your litigation three weeks before the trial.
7	MR. O'HAGAN: You've given
8	them your message.
9	MR. FRIZELL: Yeah.
10	MR. O'HAGAN: Would you read
11	back the last question, please?
12	MR. DAVIS: I am trying to
13	get a clarification of what records we are to
14	search for what purpose. And the reason I'm
15	asking the question is, I've represented this
16	company since 1957. I'm somewhat familiar with
17	the record keeping of the company. And frankly,
18	I don't know of any records that this company
19	keeps that would indicate applications to the BPU
20	or franchises or things like that. First of all,
21	you don't make an application to the BPU for a
22	franchise. You make an application for an
23	approval of a franchise after it's granted. And
24	I don't know of any records that the company
2 5	keeps that indicates they made applications to

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	Burdan - direct/O'Hagan 16
1	this or that municipality for a franchise.
2	MR. O'HAGAN: Let me ask you
3	this then, Mr. Davis. As far as you're concerned
4	during the period of your representation from
5	1957 to the present, I would assume there have
6	been no applications for approval of a franchise?
7	MR. FRIZELL: Let me object.
8	Mr. Davis is not here to testify. You can get
9	factual evidence for this record any way you want,
10	Mr. O'Hagan. I don't think asking the attorney
11	for the company is appropriate.
12	MR. O'HAGAN: He made a
13	statement. I'm just trying to clarify that.
14	Is that accurate, Mr. Davis,
15	that as far as you can recall from 1957 to the
16	present the water company has not made an
17	application for an approval of an extended
18	franchise area?
19	MR. DAVIS: No, it's not true;
20	and I think that first of all the Asbury Park
21	situation was a situation where the BPU approvals
22	were necessary and there may have been a couple
23	of others.
24	MR. O'HAGAN: Are we talking
25	about the Oceanport situation and Neptune?

		Burdan - direct/0'Hagan	17
	1	MR. DAVIS: I'm not sure we	
	2	had to make an application for Oceanport or not.	
	3	If we already had a franchise in the area, we	
	4	didn't. I don't see where that is important. I	
	5	don't understand where we're going with this line	
	6	of questioning, I guess.	
	7	MR. O'HAGAN: Are you	
	8	directing Mr. Burdan not to look for the records	
	9	which he so graciously indicated he would do?	
	10	MR. FRIZELL: Excuse me,	
	11	because I don't think these parties understand	
	12	the nature of what's going on here. It is my	
	13	view that they don't have any obligation to	
	14	search for anything at this stage under these	
	15	circumstances; and they're certainly not	
	16	obligated to do it for free. And I don't think	
	17	that they have any obligation to search for any	
	18	records. But just so, you know, I'll be happy to	
	19	provide Mr. Davis with the necessary with the	
	20	information on which I'm basing these statements.	
	21	MR. DAVIS: Why don't you ask	
	22	Mr. Burdan the question again, Mr. O'Hagan, so	
	23	the witness can clarify the situation. What I	
	24	don't want is the witnesses to be put in a	
ᆋ	2 5	position of saying they're going to do something	

Burdan - direct/O'Hagan 18 1 and then it's impossible to do. That's my role 2 here. BY MR. O'HAGAN: 3 4 Mr. Burdan, wouldn't it be accurate Q. 5 to say that the Monmouth Consolidated system has 6 a filing procedure in the system? 7 Yeah. We have a correspondence filing Α. 8 system, Mr. O'Hagan. 9 0. Don't you file as to categories? 10 Α. Yes. 11 Isn't an application to the Board of Q. Public Utilities Commission a matter of some 12 13 seriousness and importance to the water company? 14 Α. Yeah. Isn't it accurate to say then, 15 Q. bearing in mind its importance, you would keep a 16 17 separate file for applications to the BPU? We have a document file of that nature, yes. 18 Α. 19 Q. And the document file, would that be 20 gathered as to years or as to --21 It would be gathered chronologically. Α. 22 So then to search through the Q. 23 records would not be a big job; would it? It most likely would revolve around looking 24 Α. 25 at an index list of important documents.

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Burdan - direct/0'Hagan

Q. If it's too burdensome for you to do it, I could retain someone to look through the files and then, under the jurisdiction of one of your people -- if it is too burdensome, just tell me and we'll arrange that.

19

A. Without actually looking at the documents required and the location of those index files, at this time I think with the provision that any cost involved or extensive work involved in this be borne by you, depending on what's involved with the search, we could take or make that effort to see what is involved in documents.

Q. After we finish, if you can give us an idea of the cost of the search, we'll go from there.

16 A. Okay.

Q. Now just very briefly - I certainly
didn't mean to spend this much time on this
aspect of the matter - I'm understanding you to
say that you bought a small system in Oceanport.
Wouldn't it be accurate to say that prior to your
purchase of that system you served Oceanport, the
balance of it? Let me rephrase it.

24This was not your first encroachment25or excursion into Oceanport to serve customers in

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	Burdan - direct/0'Hagan 2	20
1	that area?	
2	A. No. We served a portion of Oceanport.	
3	Q. Prior to the purchase?	•
4	A. Prior to the purchase, yes.	
5	Q. And your answer would be the same as	
6	to the small water company in Neptune Township?	
7	A. That's correct.	
8	Q. As to Asbury Park, it would be	
9	accurate to say that your system, except for the	
10	east, surrounded Asbury Park?	
11	A. As I recall the geographical portion, we	
12	served a portion of Asbury Park.	
13	Q. Even before the purchase?	
14	A. Even before the purchase.	
15	Q. So basically that was a connection	
16	to your existing system?	
17	A. Yes.	
18	Q. Now the decision as to whether or	
19	not to add additional municipalities to your	
20	company in terms of water service, how is that	
21	decision made?	
22	A. Preliminary discussions are conducted	
23	between the vice president and general manager	
24	and an interested municipality; and if there is	
25	benefits to be gained through the extension of	

	Burdan - direct/O'Hagan 21	L
1	service and agreements appear to be worked out,	
2	the vice president and general manager makes a	
3	recommendation to the president of the company to	
4	proceed further with negotiations and other	
5	activities to firm up the details of the	•
6	acquisition. And that must go before the board	
7	of directors for an approval prior to any final	
8	consummation.	
9	Q. I'm sure that there are various	
10	factors that are considered?	
11	A. Yes, sir.	
12	Q. Would one of the factors be whether	
13	the water company had available water to service	
14	those customers?	
15	A. Yes, sir.	
16	Q. If the water company did not have	
17	available water, then obviously they would not	
18	take on the job?	
19	A. We have an obligation to provide service to	
20	our existing customers before going into new	
21	service areas; that's correct.	
22	Q. Now the decision as to adding	
23	customers, on occasion is that initiated by the	
24	water company?	
25	A. It could be, yes.	

STATE SHORTHAND REPORTING SERVICE, INC.

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	Burdan - direct/O'Hagan	22
1	Q. And with reference to those, we're	
2	really talking about a small company in Neptune,	
3	a small company in Oceanport and the Asbury Park	•
4	system. Do you know who initiated those	
5	discussions?	
6	A. I do not, no.	
7	Q. Do I take it that from during the	
8	time of your employment by Monmouth Consolidated	
9	you never initiated discussions with	
10	municipalities concerning adding them to your	
11	list of customers?	
12	A. I have not.	
13	Q. Would a factor involved in that be	
14	your inability to provide water to them?	
15	A. No, sir.	
16	Q. Now concerning the supply of the	
17	Monmouth Consolidated system, do you have	
18	documentation with you today as to your allowed	
19	diversion?	
20	A. Yes, sir.	
21	Q. Can you describe for us what that	
22	means, "diversion rights"?	
23	A. The diversion rights granted to us by the	
24	New Jersey DEP permit us to withdraw certain	
25	quantities of water from either surface water	

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	Burdan - direct/O'Hagan 23
1	sources or ground water sources.
2	Q. Is that a cap on what you can
3	withdraw?
4	A. No.
5.	Q. Is that a direction from the DEP
6	strike that.
7	What is it, then?
8	A. It is an amount of water which we're
9	permitted to draw without penalty, financial
10	penalty.
11	Q. Do you know how the DEP goes about
12	setting the diversion rights?
13	A. No, I do not.
14	Q. You've been involved in applications
15	with the DEP?
16	A. I have been involved with filing
17	applications, but have not entered into
18	discussions to determine what criteria they are
19	using to establish diversion for water supply
20	purposes.
21	Q. In any case, you believe that there
22	are criteria?
23	A. There are criteria, yes.
24	Q. Who in your company would be
2 5	familiar with the criteria that was used or that

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	Burdan - direct/0'Hagan 24	
1	is used?	
2	A. I think Mr. Pearce would be familiar, more	
3	familiar with that criteria than I would be at	
4	this point.	
5	Q. Now the question that I asked is do	
6	you have documentation as to your allowed	
7	diversion at the present time?	
8	A. Yes.	
9	Q. Would you refer to that?	
10	A. (Whereupon the witness complies.)	
11	This document I have in front of me is not	
12	the diversion application approval, it's a notice	
13	of a public hearing relative to that.	
14	Q. Is that what was marked $D-1$?	
15	A. That's correct.	
16	That therein contains certain information	
17	applicable to a public hearing.	
18	Q. Now, is that a request for	
19	additional diversion rights?	
20	A. No. This is a request for a public hearing	
21	or a notice of public hearing.	
22	Q. Does the public hearing concern the	
23	request for additional diversion rights?	
24	A. The hearing, I think, is pertinent to an	
25	application that we had before the DEP for	

	Burdan - direct/O'Hagan 25
1	additional diversion.
2	Q. Now prior to your application for
3	diversion, for increased diversion, do you have
4	documentation as to your allowed diversion rights
5	at that time?
6	A. Yes, sir.
7	Q. Would you turn to that?
8	A. (Whereupon the witness complies.)
9	MR. DAVIS: You don't have
10	that here. This is the diversion right that you
11	reviewed the other day. We have it here in the
12	office.
13	MR. O'HAGAN: Could we get
14	that?
15	MR. DAVIS: Yeah.
16	MR. O'HAGAN: Off the record.
17	(Whereupon there is a
18	discussion off the record.)
19	(Whereupon the pending
20	question is read back by the Reporter.)
21	THE WITNESS: We had two
2 2	diversion permits. One permit is identified
23	water supply permit number 5018, which covers
24	diversions from the Swimming River Reservoir in
2 5	the Township of Middletown, Colts Neck and Tinton

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	Burdan - direct/O'Hagan	2.6
. 1	Falls.	
2	BY MR. O'HAGAN:	
3	Q. If we can separate the two diversion	•
4	permits and by the way, does that refer to	
5	surface water?	
6	A. This one permit, number 5018, refers only	
7	to surface water.	
8	Q. Now concerning the diversion permit	
9	at the Swimming River Reservoir, can you tell us	
10	what your allowed diversion is?	
11	A. Twenty-five million gallons per day.	
12	Q. That means, as I understand it then,	
13	that you are not allowed to exceed that flow on	
14	any day?	
15	A. That is incorrect. We can exceed that flow	
16	but there is a financial penalty that is imposed	
17	by the State for exceeding it.	
18	Q. So the State fines you?	
19	A. Yes, in effect it's a fine. It's a payment	
20	for the excess water.	
21	Q. Do they describe it as a fine, as a	
22	penalty?	
23	A. No, I don't believe they do define it as a	
24	penalty. It's	
25	MR. PEARCE: Excess diversion.	

		Burdan - direct/0'Hagan 27
	1	THE WITNESS: It's an excess
	2	diversion fee.
	3	BY MR. O'HAGAN:
	4	Q. In any case, it's an extra fee that
	5	you must pay?
	6	A. Yes, sir.
	7	Q. Have you exceeded the allocated
	8	amount?
	9	A. Yes.
	10	Q. Now do they also calculate strike
	11	that.
	12	If you were to exceed it on one day,
	· 1 3	would you be fined for that?
	14	A. I believe the calculation is made on an
	15	average basis as opposed to a day basis over a
	16	period of 30 days within a month.
	17	Q. So then if you exceeded it for a
	18	month, would you be fined for that?
	19	A. Yes.
_	20	Q. Are you familiar with whether
	21	Monmouth Consolidated in fact has exceeded the
	22	allowed flow?
	23	A. Yes, we have.
	24	Q. Can you tell us from your
	25	recollection of the facts as to how many times

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	Burdan - direct/O'Hagan 28
1	that has occurred; and if you can do it in the
2	last five years?
3	A. I am unable to do that. It's quite a
4	number of statistics.
5	Q. It sure is.
6	A. I can only testify to the fact that it
7	generally occurs during the summer demand period.
8	Q. Would it be accurate to say that
9	over the last five years you've exceeded it at
10	least once, at least one time during each of
11	those five years?
12	A. That would be an accurate statement.
13	Q. Twice each year over the last five
14	years?
15	A. Let me ask a clarification of that question.
16	When you say twice, twice in a month, twice in a
17	year?
18	Q. See, then I misunderstood you. I
19	thought that you were assessed a fine if your
20	diversion over the coufse of an entire month
21	exceeded the allowed diversion. I thought you
22	had said that.
23	A. The fee is calculated on excess water over
24	the allowed amount in total.
25	Q. Per month?

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		Burdan - direct/O'Hagan 20	9
	1	A. But the diversion may be exceeded on a per	
	2	day basis. So if we exceed it, they total it for	
	3	a given period, which I believe is 30 days on a	•
	4	monthly basis. And then they calculate the	
	5	difference between those two figures. And if the	
	6	actual pumpage is in excess of the allowed	
	7	diversion, there's a penalty.	
	8	Q. So let me just capsulize it. If you	
	9	exceed it on one day, there is no fine; and if	
	10	you exceed it, on a monthly basis	
	11	MR. FRIZELL: Objection. Mr.	
	12	O'Hagan seems to insist to use the word "fine"	
•	13	when the witness has clearly indicated that their	
	14	understanding of the fee is not a fine. So let's	
	15	at least if they're not going to respond to	
	16	the word "fine," let's make the record clear on	
	17	that. That it is your characterization of their	
	18	testimony and not their testimony.	
	19	THE WITNESS: It's a fee.	
	20	MR. O'HAGAN: Okay.	
	21	BY MR. O'HAGAN:	
	22	Q. In any case, if you exceed it for	
	23	any one given day or two given days during the	
	24	monthly period, there is not an additional fee?	
	25	A. Again, that depends if on other days if we	

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Burdan - direct/O'Hagan 30 1 hit the exact amount, yeah, we would be -- we 2 would pay a fee for the two days. But on the 3 other hand, with water pumpage going up and down, 4 we would be below the allowed limit. So I can't 5 respond whether it's going to be one or two days 6 other than over a period of time, 30 days, 60 7 days or 90 days, if on average the diversion 8 application is exceeded, there will be a fee paid 9 for the excess water used. 10 Q. With that background, are you able 11 to say that at least two times per year over the 12 last five years there has been an additional fee 13 paid by Monmouth Consolidated due to excess 14 diversion? 15 Α. Yes. 16 Q. Would it be as much as three times 17 per year over that last five years? 18 I wouldn't be able to testify to that. Α. 19 Q. Now, have you made any studies as to 20 whether you have -- whether your present 21 diversion in the Swimming River Reservoir is as 22 much as can safely be diverted from that system? 23 MR. FRIZELL: I'm going to 24 object to the form of the question. I have no 25 idea what safely diverted water means, whether he

1	Burdan - direct/O'Hagan 31
1	means that it's going be safe for fish, for
2	the frogs, for the people, for the customers, for
3	the residents of Colts Neck. I don't really know
4	what "safe" means. I'm not sure if the witness
5	understands. If he does understand, I have no
6	problem.
7	MR. O'HAGAN: Mr. Burdan
8	understands it.
9	BY MR. O'HAGAN:
10	Q. Didn't you correspond with the
11	Department of Environmental Protection indicating
12	that you could not safely divert any more water
13	from the Swimming River system than you presently
14	đo?
15	A. The safe yield of the reservoir has been
16	calculated to be approximately 31 M.G.D., and
17	during the summer demand periods, that safe yield
18	figure is exceeded.
19	Q. By how much?
20	A. The figure depends on whether we're
21	calculating on an average basis or peak day basis
22	or peak week basis. And the characterization of
23	a figure at that point in time would do more to
24	confuse the comparison of a safe yield to the
2 5	average or the peak day or the peak week. On a

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	Burdan - direct/O'Hagan	3.2
1	peak week basis we have exceeded the safe yield	
2	of the reservoir.	
3	Q. And also on a peak month basis?	•
4	A. And on a peak month or peak day we have	
5	exceeded, which is not uncommon in the water	
6	works industry.	
7	Q. When you corresponded to the DEP	
8	indicating to them that you had exceeded the safe	
.9	yield, what did you mean by the use of the word	
10	"safe"?	
11	A. "Safe" characterizes the amount of water	
12	that can be withdrawn from the reservoir without	
13	continually diminishing the quantity of the water	
14	in the reservoir to a level where there is no	
15	more water.	
16	Q. And there is no question but that	
17	you did correspond with the DEP advising them	
18	that it would be unsafe to divert more water from	
19	Swimming River than you're presently doing; isn't	
20	that correct?	
21	A. That's not in total correct. What we're	
22	saying with our application is that the supply	
23	and demand of our company, particulary during the	
24	peak summer months has reached a point where we	
25	need to add supply so that we can continue to	

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	Burdan - direct/O'Hagan 33
1	meet the requirements of our customers.
2	Q. And you can't get anymore supply
3	from the Swimming River?
4	A. The capacity of the Swimming River is set
5	at this time and cannot be expanded.
6	Q. Now, you talked about two diversion
7	permits, and we've discussed the Swimming River
8	diversion permit. Where is the other one?
9	A. The other permit is identified as number
10	5019. That covers our diversions from our source
11	of supply at the southern end of the system which
12	originates out of the Shark River, the Jumping
13	Brook stream, and two wells at Jumping Brook and
14	one well in Ocean Grove.
15	Q. Did you divert water, surface water
16	from the Jumping Brook itself?
17	A. Yes, we do.
18	Q. Is your permit broken down as to how
19	much can be diverted from the Jumping Brook?
20	A. It's combined with an amount from Shark
21	River.
22	Q. It's not separated?
23	A. It's not separated.
24	Q. Have you corresponded with the DEP
25	advising that you could not safely divert more
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Bu	rdan		direct/0'Hagan
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1 water from the Jumping Brook? 2 Α. Not specifically in that sense. What we 3 have corresponded with the DEP is that the total 4 water supply situation of our company needs to be 5 augmented to meet the supply. The Shark River 6 and Jumping Brook stream are dependent on weather 7 conditions for flow. They're not what we would 8 call an on-stream dam, reservoir type situation 9 as the Swimming River. And that water is 10 continually flowing. And the volume is directly 11 dependent on the rainfall. And consequently the 12 amount of water that is available from those 13 sources is directly related to the rainfall. And 14 we augment the supply of the river from well 15 water. And the operation of that lower end is 16 dependent on an off-stream reservoir which we 17 pump into during off peak seasons to fill the 18 reservoir; and we depend on that in the peak 19 season to meet our supplies.

Q. That supply is Glendola?
A. The Glendola Reservoir.
Q. So in other words, just to capsulize and pardon me for rehashing it - you don't feel
that the stream of the Jumping Brook, I guess you
said, and the Shark River is reliable and,

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		Burdan - direct/O'Hagan	3.5
	1	therefore, you need the wells to augment that?	
1	2	A. That's correct.	
	3	Q. Now, the wells, where are they	•
	4	located?	
	5	A. Wells four and six are located on our	
	6	property in Jumping Brook in Neptune Township,	
	7	and we have one well located in Ocean Grove which	
	8	provides a small amount of water.	
	9	Q. And that is still in use?	
	10	A. That's still in use.	
	11	Q. And could you give us the magnitude	
	12	of the Ocean Grove diversion?	
	13	A. The allowed diversion is 1.2 million	
	14	gallons per day.	
	15	Q. The two wells that you're talking	
	16	about?	
	17	A. An allowed amount of two million gallons	
	18	per day.	
	19	Q. It would be accurate to say that you	
	20	filed an application to the DEP requesting	
	21	additional diversion from those two wells; isn't	
	22	that correct?	
	23	A. That's incorrect. We applied for	
-1	24	additional diversion for one of the two wells.	
<u>-</u>	2 5	Q. All right. I thought you indicated	

	Burdan - direct/O'Hagan	3 6
1	wells four and six.	
2	A. There are two wells there but one well is	
3	at its capacity in terms of the diversion permit;	•
4	the other well is at one million gallons approved	
5	diversion and the well capacity is two; and we're	
6	seeking authority under the permit to increase	
7	that another one million gallons, which is	
8	available.	
9	Q. So that one is at its capacity and	
10	one you're requesting an additional million	
11	gallons.	
12	Back in 1982 didn't you file an	
13	application on the very same wells requesting	
14	increased diversion?	
15	MR. FRIZELL: Let me just	
16	enter an objection. I think again the scope of	
17	this inquiry is well beyond the matters that are	
18	beforre Judge Serpentelli in the litigation in	
19	which this of this case. It's not listed as	
20	any issue. I have no idea where Mr. O'Hagan is	
21	going relative to the issues in this case. But	
22	since we're on a fishing expedition, at this late	
23	stage I don't want that it be discontinued or	
24	have a conference call at this point.	
2 5	MR. O'HAGAN: Are you	

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		Burdan - direct/O'Hagan	37
-	1	finished?	
	2	MR. FRIZELL: Yes.	
	3	BY MR. O'HAGAN:	
	4	Q. Can you answer that?	
	5	A. Would you restate the question?	
	6	MR. O'HAGAN: That was his	
	7	idea.	
	8	Q. You filed an application in 1982	
	9	requesting increased diversion from the one well	
	10	in Jumping Brook that you've advised has	
	11	additional capacity?	
	12	A. That's correct.	
 _	13	Q. And was that application granted?	
	14	A. No, it was not. Our application was	
	15	withdrawn without prejudice.	
	16	Q. Now are you presently pumping from	
	17	that well to the level that you had requested?	
	18	A. Yes.	
	19	Q. And that's without the stamp of	
	20	approval from the DEP?	
	21	A. That's with provisional approval from the	
	22	DEP. We do have approval for what we are doing.	
	23	Q. In fact, in 1982 you did file an	
7	24	application to the DEP; did you not?	
_]	25	A. For?	

	Burdan - direct/0'Hagan	38
1.	Q. Increased diversion?	
2	A. Yes. Let me check.	
3	Q. Why don't you look at D-l for	• •
4	identification?	
5	A. Let me check the date on	
6	MR. O'HAGAN: Off the record.	
7	(Whereupon there is a	
8	discussion off the record.)	
9	MR. O'HAGAN: Back on the	
10	record.	
11	THE WITNESS: Yeah, it was in	
12	December of 1982.	
13	BY MR. O'HAGAN:	
14	Q. Now, please tell us what your	
15	application entailed, the increased diversion	
16	that you requested?	
17	A. That particular application detailed	
18	requests for additional water through the	
19	installation of wells in the Raritan/Magothy	
20	(phonetic) formation aquifer. The original	
21	application was submitted on the basis of a total	
22	of six million gallons per day additional ground	
23	water, three of which was to be installed through	
24	wells at out Swimming River Reservoir location;	
25	the balance of three were to be derived from our	

Burdan - direct/O'Hagan 39 1 Jumping Brook location. 2 Q. So you were requesting an additional 3 three million gallons from that one well that you've indicated? 4 5 Α. No. It was to be a combination of -- well, 6 depending on hydrogeological conditions; but in 7 total we were looking for a total of an additional six million gallons. 8 9 I had understood you to say -Q. 10 perhaps incorrectly - that the one well at 11 Jumping Brook was at capacity, you could not 12 divert anymore water from that? 13 One existing well. Α. 14 And have you a total of two wells? Q. 15 Α. We have existing two wells at Jumping Brook. 16 You were seeking to drill another Q. 17 well? 18 That's correct. A. Q. And did you have an engineering 19 20 study made prior to the submission of that application? 21 22 Would you characterize what you mean as "an Α. engineering study" for me? 23 Well, I'm a neophyte in this area, 24 Q. but would I be correct in understanding that the 25

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Burdan - direct/O'Hagan 40 1 DEP would require some background information 2 before they acted on an application? 3 Α. Most of the information that was filed with 4 that particular application was demographic in 5 nature in terms of customer growth, population 6 projections, water use history and projections on 7 water use into the future years, as to support the requirement for additional water. 8 9 Q. Doesn't the DEP require some 10 information as to whether the water might safely 11 be withdrawn from the ground? 12 Α. We provided information based on existing 13 records to attempt to respond to that question. 14 And that would be done by an Q. 15 engineering type person? 16 Α. That's correct. 17 And it was your hope that the DEP Q. 18 would act upon your application? 19 Α. Yes, it was. 20 And you submitted the applicatioln Q. 21 in good faith? 22 Α. Yes, we did. 23 And you believed at that point that Q. you had supplied all of the required information? 24 25 Α. That's correct.

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		Burdan - direct/0'Hagan 4	L
r	1	Q. Now, that increased diversion, I	
	2	think you spoke of six million gallons per day?	
	3	A. Yes.	,
	4	Q. That was designed to serve the	
	5	customers in your service area?	
	6	A. That's correct.	
	7	Q. And didn't you tell the DEP that	
	8	without that increased diversion you would not be	
	9	adequately able to serve your existing customers	
	10	and those reasonably projected in the short term	
	11	future?	
	12	A. During the summer peak periods that would	
-	13	be a correct statement.	
	14	Q. And you sincerely believe that?	
	15	A. Yes.	
	16	Q. Did you have any involvement in the	
	17	application that was submitted?	
	18	A. Not directly, but just to oversee the	
	19	supervision and preparation of it. It was	
	20	prepared by an engineer and under a license.	
	21	Q. Did Mr. Pearce have any involvement	
	22	in that?	
	23	A. Mr. Pearce had some involvement in that,	
	24	too.	
	25	Q. Before it was sent down I take it	

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	Burdan - direct/O'Hagan	42
1	you reviewed it?	
2	A. Yes.	
3	Q. Now when you submitted that	•
4	application, had you made projections as to the	
5	expected growth in your area?	
6	A. There were projections, yes.	
7	Q. Do you have them?	
8	A. Yes. I do not with me but I don't see	
9	it. They're not part of the permit.	
10	Q. Mr. Burdan, speaking of that aspect,	
11	we're clear that the expected growth that you	
12	were talking about at that point was solely	
13	within your service area?	
14	A. That's correct.	
15	Q. Including only the municipalities	
16	that were listed on D-l for identification?	
17	A. That's correct.	
18	Q. Now, the growth that you projected,	
19	how is that information gathered?	
20	A. That is gathered through figures that come	
21	from the DEP, from Monmouth County Planning Board,	
22	and from census figures that are issued every ten	
23	years, and from customer growth records that we	
24	maintain on our record system.	
25	Q. Now, I'm sure as you sit there now	

		Burdan - direct/O'Hagan 43
	1	you can't tell us the growth projected for each
	2	individual town within your service area?
	3	A. No, I cannot.
	4	Q. Can you tell us the total growth
	5	that was projected?
	6	A. I cannot. I don't have that figure in my
	7	mind.
	8	Q. Is that something that was committed
	9	to a report?
	10	A. Yes, that figure would be in those
÷	11	projections would be part of the application that
	12	was made in 1982.
-	13	Q. Do you have that application?
	14	A. Not with me.
	15	Q. It's in the building; isn't it.
	16	A. Yes, sir. Excuse me, it's in the room now.
	17	MR. O'HAGAN: May we see that,
	18	Mr. Pearce?
	19	(Whereuon there is a
	20	discussion off the record.)
	21	MR.O'HAGAN: Back on the
	22	record.
	23	There has been an off the
	24	record discussion. I had asked Mr. Burdan to
	2 5	point in the previous application to a population

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	Burdan - direct/0'Hagan	44
1	projection figure first as to service on a	
2	service area wide basis, and later on a per town	
3	basis. As I understand it, based upon the off	•
4	the record discussion, there was no such	
5	information provided, and if at least no	
6	independent study by the Monmouth Consolidated	
7	Water Company, but rather a reliance upon	
8	published figures.	
9	THE WITNESS: General	
10	reference to DEP figures.	
11	MR. O'HAGAN: General	
12	reference to DEP figures, that's an accurate	
13	reflection.	
14	BY MR. O'HAGAN:	
15	Q. Now when you submitted that	
16	application, it's therefore fair to say that when	
17	you projected population growth you did not do so	
18	with reference to the State Development Guide	
19	Plan; isn't that correct?	
20	A. I think Mr. Pearce would be in a better	
21	position to testify to that.	
22	Q. As far as you know it wasn't done on	
23	that basis?	
24	A. I can't answer that question.	
2 5	Q. Now, Mr. Burdan, I show you a	

	Burdan - direct/O'Hagan 45
1	document, I believe it's an excerpt from your
2	report entitled, "Engineer's Report." Please
3	examine it to verify that it's complete?
4	A. A review of that indicates - without a
5	word-for-word reading that's is the document that
6	was attached to the application.
7	Q. Just so it's clear, it's on the
8	stationery of American Water Service Company, and
9	it's called, "Engineer's Report Accompanying
10	Application for Diversion Monmouth Consolidated
11	Water Company" and then it speaks of a total
12	diversion of six million gallons per day?
13	A. That's correct.
14	Q. And it's signed by Mr. William H.
15	Pearce.
16	MR. O'HAGAN: May this be
17	marked D-2 for identification?
18	(Whereupon an Engineer's
19	Report is marked $D-2$ for identification.)
20	BY MR. O'HAGAN:
21	Q. Now, Mr. Burdan, as I understood it,
22	the water company projected a continued high
23	growth in its service area in the years to come;
24	isn't that correct?
25	A. Which statement are you referencing to?

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	Burdan - direct/O'Hagan 46
1	Q. That which is underlined.
2	A. The statement is made, yes, sir.
3	Q. Now, I'm correct in understanding in
4	the Monmouth Consolidated Company in this report
5	indicated that the additional diversion of six
6	million gallons per day was designed to meet the
7	1983 projected dry season demand; is that correct?
8	MR. FRIZELL: I object to the
9	form of the question. I think the report is
10	going to speak for itself; and it's signed by Mr.
11	Pearce, and I thing that, obviously, the best
12	person to ask is going to be Mr. Pearce, if you
13	want that report interpreted, number one. And
14	secondly, I think the report will speak for
15	itself. If you want to burden the record by
16	having Mr. Burdan read from the report, that's
17	your you can do that.
18	BY MR. O'HAGAN:
19	Q. Is that correct?
20	A. That's what the statement says.
21	Q. It doesn't speak of the need in the
22	future?
23	A. It is a given that the additional water
2.4	will be used in the future beyond 1983. In other
25	words, the additional water wouldn't be

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	Burdan - direct/O'Hagan 47
1	specifically for the year 1983. And as it turned
2	out in 1983, because of the extremely high
3	quantities of rainfall, well above average, the
4	additional supply wasn't required.
5	Q. In any case, as I understand it, the
6	water company took the view that even if this
7	additional diversion of six million gallons per
8	day were granted, that still would not be enough
9	to meet the needs in the calendar year 1988;
10	isn't that correct?
11	A. That would be correct.
12	Q. And wasn't there a projected deficit -
13	assuming that the six million gallons per day
14	diversion were granted - a deficit, not
15	withstanding that grant in 1988 of over four
16	million gallons per day?
17	A. That would be correct.
18	Q. So we're correct in understanding
19	that that request was to serve the needs of your
20	customers in your service area for a very limited
21	period of time?
22	A. That would be an incorrect characterization.
23	Q. Tell me the correct characterization.
24	A. The correct characterization would be that
25	that water would be continually used to meet the

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Burdan - direct/0'Hagan 48 1 requirements of the water company to serve its 2 customers. 3 0. I think my question was inarticulate. 4 Not withstanding that grant, there 5 would be more water required? 6 Α. There would be an additional amount of 7 water required beyond the six million gallons per 8 day, that is correct. 9 You did not in the 1982 application 0. 10 foresee serving customers outside of your service 11 area? 12 A. I don't believe the application included 13 that consideration. 14 Now, Mr. Burdan, you've indicated Q. 15 that the application was withdrawn. Wouldn't it 16 be more accurate to say that the application was 17 denied? 18 Α. No. 19 Q. Didn't General Whipple, who is in 20 charge of these applications, correspond with you 21 denying the application? 22 I'm not quite sure of the wording that Α. 23 General Whipple used in his letter to us, but as 24 I recall, the application was essentially allowed 25 to be withdrawn without prejudice. But I don't --

		Burdan - direct/0'Hagan	49
-1	1	the application was never acted upon by the DEP.	
-	2	Q. Okay?	
	3	A. And officially or through public hearings	•
	4	and awaiting the addition of some information	
	5	which the company was preparing, Mr. Whipple	
	6	indicated that we would be permitted to withdraw	
	7	the application without prejudice.	
	8	Q. I show you a letter addressed to you	
	9	dated December 21, 1983 from General Whipple.	
	10	Would it be accurate to say that it was that	
	11	document that addressed itself to your	
	12	application?	
	13	A. Ask the question again, Bob.	
	14	Q. Would it be accurate to say that	
	15	that letter from General Whipple responded to the	
	16	application filed by Monmouth Consolidated Water	
	17	Company?	
	18	A. Yes.	
	19	MR. O'HAGAN: May we have	
	20	this letter on the stationery of the Division of	
	21	Water Resources signed by William Whipple,	
	22	Administrator, marked as an exhibit.	
•	23	MR. FRIZELL: Can we	
٦	24	stipulate that General Whipple is the same	
-J	2 5	General Whipple that testified for the Township	

	Burdan - direct/O'Hagan	5 0
1	in this case?	
2	MR. O'HAGAN: I think he is.	
3	(Whereupon a letter dated	•
4	12/21/83 is marked D-3 for identification.)	
5	BY MR. O'HAGAN:	
6	Q. Mr. Burdan, prior to your receipt of	
7	the letter from General Whipple, the staff of the	
8	Division corresponded with you; did they not?	
9	A. Yes, there was correspondence.	
10	Q. I show you a letter with a report	
11	annexed dated March 11, 1983, signed by an Ernest	
12	Hardin. Would you verify that was the document	
13	you received and it was the staff report?	
14	A. That is a letter that I received from Mr.	
15	Hardin.	
16	MR. O'HAGAN: May we have	
17	that marked with an attached report, you	
18	received that also?	
19	THE WITNESS: With an	
20	attachment, a draft attachment, the staff report	
21	dated March 11th, 1983.	
22	MR. O'HAGAN: May this be	
23	marked as an exhibit, please.	
24	(Whereupon a letter with	
25	report attached dated 3/11/83 is marked D-4 for	

	Burdan - direct/0'Hagan	51
1	identification.)	
2	BY MR. O'HAGAN:	
. 3	Q. Mr. Burdan, the letter from General	•-
4	Whipple contains writing on the bottom. As far	
5	as you know, that was not put on there by General	
6	Whipple?	
7	A. To my knowledge it was not. It appears to	
8	have been put on there by Mr. Pearce, who	
9	evidently spoke to Mr. Whipple on December 30.	
10	Q. Now, Mr. Burdan, am I correct in	
11	understanding that after you received that	
12	turn-down from the or strike that.	
13	After you received the staff report	
14	under cover of Mr. Hardin's letter, the personnel	
15	of the Monmouth Consolidated Water Company and	
16	others met to prepare a response?	
17	A. That's correct.	
18	Q. Who was involved in that response?	
19	A. At that time Mr. Delaney was involved; Mr.	
2 0	Pearce was involved; Mr. Scott, an engineer for	
21	the company was involved; and myself. And I	
22	think a Division of Water Quality director, an	
23	Arthur Sherman was involved.	
24	Q. Would it be accurate then to say	
2 5	that you put your collective heads together in	

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	Burdan - direct/O'Hagan 52
1	the preparation of a response?
2	A. That was the beginning point of that effort,
3	yes, sir.
4	Q. I show you a document and ask you to
5	identify it?
6	A. Let me correct the impression. This is not
7	a response to the turn-down.
8	Q. It's a response to the staff report?
9	A. It's a response to the staff report and the
10	observations that were brought out in that report.
11	Q. Yeah, that's right. I said
12	turn-down and I didn't mean that.
13	Have you reviewed that, Mr. Burdan?
14	A. Yes.
15	Q. It contains a place for your
16	signature; isn't that correct?
17	A. Yes.
18	Q. Wouldn't it be fair to say that that
19	was prepared by yourself after consulting with
20	the other personnel that you mentioned before?
21	A. As I recall, this draft report and response
22	was prepared for my review; and subsequently a
23	final letter to Mr. Hardin could very well be
24	revised or edited by myself. I'm not certain
25	that this is the final document that was sent to

	Burdan - direct/O'Hagan	53
1	Mr. Hardin in response to that draft report.	
2	Q. In any case, it was an initial?	
3	A. It was an initial draft of the response.	•.
4	MR. O'HAGAN: May we have	
5	this marked for identification.	
6	(Whereupon a draft response	
7	to the draft report, file no. 420-171, is marked	
8	D-5 for identification.)	
9	THE WITNESS: I came up with	
10	one copy of the response to Mr. Hardin and in	
11	that answering the questions raised in his March	
12	staff report.	
13	BY MR. O'HAGAN:	
14	Q. You have it in front of you?	
15	A. Yes, I do.	
16	Q. May I see it?	
17	A. (Whereupon the witness complies.)	
18	Q. Just so the record is clear, Mr.	
19	Burden, as I understand it your April 19th, 1983	
2 0	letter was the response sent to Mr. Hardin, and	
21	that letter bears your signature. And attached	
22	to it is a document entitled "Monmouth	
2 3	Consolidated Water Company Response to Staff	
24	Report"?	
2 5	A. Yes, that was sent to Mr. Hardin.	

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	Burdan - direct/0'Hagan	54
.1	MR. O'HAGAN: May that be	
2	marked?	
3	(Whereupon a letter dated	•
4	4/19/83 is marked D-6 for identification.)	
5	BY MR. O'HAGAN:	
6	Q. Now, you've indicated and there's	
7	been perhaps a little confusion between us as to	
8	whether that application was withdrawn or denied.	
9	If I were to show you a memorandum from the	
10	American Water Works Service Company dated	
11	January 3rd, 1984 and signed by W.R. Cobb, who I	
12	understand is the president of the system, would	-
13	that refresh your recollection as to whether the	
14	application was denies?	
15	A. The characterization of the sentence	
16	written by Mr. Cobb is due to the	
17	misunderstanding of a statement in a letter that	
18	was clarified by Mr. Pearce and myself with Mr.	
19	Whipple. Mr. Cobb was reacting off the copy of a	
20	letter that was forwarded to him from Mr. Whipple	•
21	Subsequent conversation with Mr. Whipple	
22	indicated that he did not intend to deny the	
23	application. It was just a clarification	
24	indicating that he was allowing us to withdraw	
25	the permit application without prejudice.	· .

	Burdan - direct/O'Hagan	55
1	Q. That letter from Mr. Cobb, you	
2	received that; did you not?	
3	A. Yes, I did.	•
4	MR. O'HAGAN: Can this be	
5	marked as an exhibit?	
6	(Whereupon a memo dated	
7	1/3/84 is marked D-7 for identification.)	
8	BY MR. O'HAGAN:	
9	Q. Now, after the disposition of that	
10	application, what did the water company do next?	
11	Strike that.	
12	Let me just okay. Let me	
13	rephrase that question.	
14	After this application was disposed	
15	of with the DEP, what did the water company do	
16	next?	
17	A. It's as a result of the discussions that	
18	went on between the correspondents and the	
19	development of a clear conception of the DEP's	
2 0	water management policies, we had to, in effect	
21	go back to the drawing board with regard to	
22	reestablishing data for submission, resubmission	
23	of our application to the DEP. The DEP during	
24	the conversations in the latter part of 1983 and	
2 5	up to the point where they allowed us to withdraw	

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	Burdan - direct/O'Hagan 56
1	the application, began to bring in requirements
2	that we, in one sense with regard to doing a
3	hydro ground water, hydrogeologic study, did not
4	feel we should burden our customers with the cost
5	of that study. The DEP continued to persist in
6	their conversation with us in not directly
7	stating but certainly inferring that any
8	application that would be resubmitted would have
9	to include a ground water study to be considered.
10	And DEP is greatly concerned with the ground
11	water situation in New Jersey. And they were
12	insisting that we demonstrate that if we were
13	requesting withdrawals from those ground waters,
14	that we demonstrate there would be no adverse
15	effects on the ground water system and/or related
16	wells within a five mile radius of the wells that
17	we proposed. Consequently, we got approval to
18	proceed with the hydrogeological ground water
19	study, which was recently concluded. And at the
20	same time, because the State was guestioning the
21	population figures which they wouldn't recognize
22	as being their own, we redeveloped in more detail
23	to meet their requirements, population growth
24	figures and demand figures in response to the
25	questions that were raised during the course of

		Burdan - direct/O'Hagan 57
	1	the proceedings covering that 1982-83 period on
	2	the prior applications.
	3	Q. When did work commence on that study?
	4	A. Worked commenced on that as soon as we
	5	understood what the DEP was going to persist in,
	6	which would be late 1983. Work began on that
	7	early this year, and the hydrogeologicaL study
	8	was commenced, as I recall, in the April, May,
	9	June framework.
	10	Q. Who did that, by the way?
	11	A. A firm by the name of Perkins Jordan from
	12	Portland, Maine.
~	13	And the associated data we began collecting
	14	concomitant with the preparation for that ground
	15	water study.
	16	Q. At the same time?
	17	A. At the same time.
	18	Q. Who was involved and ground water,
	19	just so that I'm clear, is to be distinguished
	20	from surface water? It's under the ground?
	21	A. That's correct.
	22	Q. Who did the work? Correct me if I'm
	23	wrong. I understood you to say that your studies
1	2 4	determined both the availability of ground water
لہ	25	and surface water?

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	Burdan - direct/O'Hagan	5 8
1	A. That's correct.	
2	Well, excuse me. Which study are you	
3	referencing, the Perkins Jordan study?	•
4	Q. I understood that that was just	
5	ground water?	
6	A. That's correct. And our other studies were	
7	done with our own engineers.	
8	Q. And that was surface water?	
9	A. That was an analysis of the surface water	
10	conditions in our area.	
11	Q. Who made those studies?	
12	A. Mr. Howard Woods our division engineer and	
13	Mr. Jim Scott, a company engineer.	
14	Q. He's a local?	
15	A. He works here, yes, sir.	
16	Q. Did they commit their reports to	
17	writing?	
18	A. In the form of a new application, yes.	
19	Q. Didn't they submit interim reports?	
20	A. To me?	
21	Q. To anyone?	
22	A. No. The process of compiling the data was	
23	being done to resubmit applications to the DEP;	
24	and at the conclusion, their findings were	
25	engendered into that report which is identified	

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	Burdan - direct/0'Hagan	5 9
1	as an engineering report to accompany the	
2	application for additional water.	
3	Q. Do you have that application with	
4	you today that was submitted to the DEP?	
5	A. No, I do not.	
6	MR. DAVIS: Yes, you do.	
7	THE WITNESS: All right.	
8	Yes, I have the application	
9	with me.	
10	BY MR. O'HAGAN:	
11	Q. May I see that?	
12	A. (Whereupon the witness complies.)	
13	Q. Those other letters, do they go with	
14	it?	
15	A. One is a memo of a meeting to file on a	
16	discussion that Howard Woods, myself, Ken	
17	Critchlow, Bob Merker (phonetic), who was then	
18	production superintendent, and Jim Scott and I	
19	had concerning the diversion application.	
2 0	Q. May I see that? There's another one	
21	if I may see that one, too?	
22	A. The second letter is a proposal from	
23	Perkins Jordan Company, consulting engineers, for	
24	a hydrogeological study.	
2 5	Q. With reference to the first memo,	

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STATE SHORTHAND REPORTING SERVICE, INC.

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Burdan - direct/0'Hagan 60 1 which is apparently authored by Jim Scott and bears the date of January 30th, 1984, that speaks 2 3 merely of applications for ground water diversion; does it not? 4 5 A. At the time of this memo, that would be a 6 correct statement. 7 MR. O'HAGAN: May we have 8 this marked as an exhibit? 9 (Whereupon a memo dated 1/30/84 is marked D-8 for identification.) 10 11 BY MR. O'HAGAN: 12 Q. The memo from Perkins Jordan, your consulting engineers, also pertains to diversion 13 14 of ground water; is that correct? That is correct. 15 Α. 16 Q. And that is dated January 7th, 1984? 17 A. January 27th, 1984. 18 Q. Pardon me, you're right. 19 MR. O'HAGAN: May that be 20 marked? 21 (Whereupon a memo dated 22 1/27/84 is marked D-9 for identification.) BY MR. O'HAGAN: 23 24 Q. These two documents discussed ground water diversion. Is there a similar document 25

	Burdan - direct/O'Hagan 6	51
1	pertaining to diversion of surface waters?	
2	A. No.	
3	Q. You mean there was no letter	•
4	directing your staff people to determine whether	
5	surface waters could be safely diverted?	
6	A. No.	
7	Q. That would be something that would	
8	be transmitted by word of mouth?	
9	A. No. That would be included in their	
10	application under the original one. All that	
11	information was originally established. The DEP	
12	was not questioning the information we had given	
13	them on our surface water supplies.	
14	Q. And those surface waters in the	
15	earlier 1982 application concerned only the	
16	Swimming River Reservoir and the Jumping Brook?	
17	A. That's correct.	
18	Q. Was there a policy decision made at	
19	that time by the Monmouth Consolidated Water	
20	Company to look for additional sources of surface	
21	waters?	
22	A. At that time?	
23	Q. Yes.	
24	A. No.	
2 5	Q. When was that decision made?	
•		

	Burdan - direct/O'Hagan	62
1	A. That decision was made, I believe, this	
2	past summer, June or July.	
3	Q. June or July, now? Would that have	•
4	been made at this level here at Monmouth	
5	Consolidated?	
6	A. That decision would have been made by Mr.	
7	Cobb and Mr. Pearce and myself.	
8	Q. Wasn't the decision somehow	
9	committed to writing?	
10	A. I think I have one memorandum from Mr.	
11	Pearce which indicates that that decision to seek	
12	alternate surface water supplies would be	
13	included in our application to the DEP.	
14	Q. And that decision, could it have	
15	been made as late as July?	
16	A. Yes.	
17	Q. What prompted that decision?	
18	A. The decision really was prompted by the	
19	fact that the Perkins Jordan examination of the	
20	hydrogeological conditions which we had on an	
21	informal basis at the time that the decision was	
22	made that the company would not be able to	
23	withdraw six million gallons per day out of the	
24	Raritan aquifer; and the report indicated that	
25	the wells that we had proposed for Swimming River	

Burdan - direct/0'Hagan 63 1 Reservoir would not be feasible because of potential damage to the aquifer, which is already 2 3 in progress, and that the amount of water that we 4 would be able to get would be limited to 5 approximately two to three million gallons per 6 day from the southerly end of our system. But 7 that essentially would be the extent of the 8 ground water diversion we would be taking without 9 subsequent changes in the ground water system. 10 From a chronological viewpoint, Q. 11 wouldn't it be accurate to say that before that 12 decision was made you had received an inquiry 13 from Philip Caton? 14 I did not directly receive an inquiry from Α. 15 Philip Caton. 16 Q. Let's speak of the Monmouth 17 Consolidated Water Company. Wouldn't it be 18 accurate to say that you received an inquiry from Mr. Caton? 19 20 We received an inquiry. I'm not certain of Α. 21 the person, so I can't really respond to the 22 question, as to who you're referencing to. If you want to go one step further and say that Mr. 23 24 Caton represents somebody --25 Let me show you, if I may, a letter Q.

	Burdan - direct/0'Hagan	64
1	dated July 12th, 1984, directed to Mr. Kenneth	
2	Critchlow.	
3	A. All right.	•
4	Q. You've already indicated to us he is	
5	connected with the Monmouth Consolidated system?	
6	A. All right. I had another situation in my	
7	mind relative to your question.	
8	Q. Wouldn't it be accurate to say that	
9	from a chronological viewpoint then, that before	
10	the inquiry was made to study surface water	
11	diversion you had received some type of	
12	communication from Mr. Caton?	
13	A. No, I cannot say that.	
14	Q. Would it be accurate?	
15	A. Looking back over it chronologically, as	
16	Perkins Jordan's information began to develop and	
17	we had conversations with the firm, the	
18	crystallization for either water source, other	
19	than ground water, could have begun before we	
20	received this letter.	
21	MR. O'HAGAN: May we mark	
22	this for identification?	
23	(Whereupon a letter dated	
24	7/12/84 is markd D-10 for identification.)	
25	BY MR. O'HAGAN:	

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	Burdan - direct/0'Hagan 65
1	Q. Mr. Burdan, you have in front of you
2	now a letter. I believe it's dated June 25th,
3	1984?
4	A. Yes.
5	Q. Again it's directed to Mr. Critchlow?
6	A. Yes.
7	Q. And it bears the signature of Mr.
8	Brunelli?
9	A. Yes.
10	Q. And it's on the stationery
11	A. Colts Neck Developers, Ltd.
12	Q. That letter is similar to Mr.
13	Caton's letter inquiring about service of water
14	to the Orgo Farms/Brunelli development; does it
15	not?
16	A. It inquires about a cost estimate on
17	extending a water main to a site and a copy of
18	our standard main extension agreement.
19	MR. O'HAGAN: May this be
20	marked as an exhibit?
21	(Whereupon a letter dated
22	6/25/84 is marked D-11 for identification.)
23	BY MR. O'HAGAN:
24	Q. You indicated that there is a
25	written statement of policy of the American Water

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	Burdan - direct/O'Hagan
1	Works Company which involved a meeting between
2	Mr. Cobb, yourself and some other gentlemen.
3	Will you produce that letter announcing the
4	policy decisions of the Monmouth Consolidated
5	system?
6	A. Relative to what?
7	Q. Utilization of surface waters in
8	addition to the ground waters?
9	A. The company has not issued a policy
10	statement relative to that subject.
11	Q. Let me rephrase my question.
12	You had indicated that out of the
13	meeting Cobb, yourself and someone else emanated
14	a letter which indicated let's investigate
15	surface waters in addition to ground waters?
16	A. That was a memo from Mr. Pearce to me.
17	Q. Okay?
18	A. That was not a policy statement, that was
19	just a direction to take.
20	Q. I more than likely misunderstood
21	your answer. But would you see if you can find
22	that letter and perhaps someone on your staff
23	could be looking for it while we proceed?
24	A. Well, I am running out of time here.
25	MR. O'HAGAN: We're almost

	Burdan - direct/0'Hagan	67
1	finished.	
2	Would you know where it is,	
3	Mr. Pearce?	•
4	MR. PEARCE: No, somewheres	
5	in the files. I think that when you get me on, a	
6	lot of this will clear up.	
7	BY MR. O'HAGAN:	
8	Q. Up until this point you were seeking	
9	waters to serve your existing municipalities;	
10	isn't that correct?	
11	A. Yes.	
12	Q. And as a matter of fact, during this	
13	time period the discussions about the Manasquan	
14	Reservoir had been ongoing; have they not?	
15	A. Yes, they have.	
16	Q. Isn't it accurate to say that all	
17	during this time you were seeking water from the	
18	Manasquan system to take care of your existing	
19	service areas?	
20	A. Would you repeat that, Bob?	
21	Q. I sure will.	
22	You I'll rephrase it. You had	
23	been a participant in the Manasquan River	
24	Reservoir Study Group; correct?	
25	A. That's correct.	

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	Burdan - direct/O'Hagan	68
1	Q. And isn't it accurate to say that	
2	you had some input on the decisions that were	
3	made concerning that potential development of	•
4	that reservoir?	
5	A. That's an ongoing study at this point. No	
6	conclusions have been drawn by the firm	
7	conducting the study; and I am serving on the	
8	Citizens Advisory Board to the New Jersey Water	
9	Supply Authority, and working on subcommittees of	
10	that advisory board to represent the company and	
11	the water industry.	
12	Q. Now that Manasquan system, as I	
13	understand it - and you correct me if I'm wrong -	
14	that is designed strike that.	
15	The flow that you were requesting	
16	from that system was to service and to handle	
17	your existing municipalities that are within your	
18	franchise area; isn't that correct?	
19	A. The additional the request for	
20	additional water is an ongoing responsibility of	
21	the company to meet not only its existing	
22	customer requirements but the expected growth	
23	patterns that have developed, and based on	
24	figures that are developed either through the	
25	State or through our own studies or through the	

	Burdan - direct/O'Hagan 69
1	census. And we have a responsibility to have an
2	ongoing search for water when it becomes
3	necessary to seek additional water. That is an
4	activity that does not occur within a very short
5	period of time. We're looking at a period of two,
6	three, four, five years now relative to having a
7	source of water on line to be used. So as we
8	look at what we're doing with regard to water
9	supply, we have to take into consideration not
10	only what our existing requirements are, we have
11	to project and take care of those things because
12	of the time lag that is now evident to add water.
13	Q. I think my question was inarticulate.
14	You have been corresponding back and
15	forth, I would imagine, with representatives that
16	are involved in this Manasquan River Reservoir
17	project; correct?
18	A. No.
19	Q. Well, there has been some
20	correspondence; has there not?
21	A. There has been some correspondence but
22	Q. But the correspondence that has been
23	emanating in this matter contemplates the supply
24	of water from the Manasquan River Reservoir to
25	Monmouth Consolidated to serve customers within

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	Burdan - direct/0'Hagan 70
1	their existing service area; isn't that correct?
2	A. That is correct; and to be extended
3	relative to a developing management water policy
4	by the DEP on a regional basis beyond our service
5	area.
6	Q. Now, as a matter of fact, with
7	reference to the application that you filed in
8	1982, in December of 1982, you projected an
9	expected diversion from the Manasquan River
10	project; did you not?
11	A. Yes.
12	Q. And that certainly was to handle
13	your customers in your service area; was it not?
14	A. Yes.
15	Q. I show you a part of exhibit D-2
16	marked for identification, in engineers report.
17	Would I be correct in understanding
18	that when that report was filed the Monmouth
19	Consolidated Water Company had taken the position
20	that they would need a diversion from the
21	Manasquan Reservoir system of ten million gallons
22	per day to serve customers within their existing
23	franchise area?
24	A. That would be an interim figure, yeah. I
25	think the ultimate water required would be in the

and the second second

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Burdan - direct/O'Hagan 71 1 vicinity of 15 million gallons per day. 2 To serve your existing franchise Q. 3 area? 4 Α. To serve our area, yeah. 5 Q. Now, as I understand it, there are 6 many potential customers of the Manasquan 7 Reservoir system; isn't that correct? 8 Α. That's correct. 9 Would it be accurate to say that Q. 10 each of them are seeking water to be diverted 11 from the reservoir? 12 Α. No. 13 You're not the only one who is Q. 14 seeking a diversion of water? 15 Yes, we are. To my knowledge, we're the Α. 16 only purveyor in this area has definitely applied 17 and indicated that we're interested in water from 18 the Manasquan. I don't know of any other 19 municipality or entity that has taken that step. 20 You're familiar with the fact that Q. 21 the Department of Environmental Protection is 22 seeking to push the communities in the western 23 part of the county to using the Manasquan 24 Reservoir system; isn't that correct? 25 Α. My understanding of the policy of the DEP

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Burdan - direct/O'Hagan

1 is that they want to reduce the withdrawals from 2 the ground water system in Monmouth County and to 3 develop what they are terming conjunctive use of 4 water supplies in this area so there is less 5 dependence on ground water and a greater usage of 6 surface water to reduce the withdrawal rate or, 7 if at all possible, eliminate it to allow these 8 ground water aquifers to recover.

9 So those municipalities, Freehold, Q. 10 Marlboro, Manalapan, Howell Township in that area, 11 as you understand the policy, will be pushed by 12 the DEP to use the Manasquan system? 13 Α. I cannot accept that characterization. I don't know what the policy of the DEP is going to 14 15 be other than the one I stated. I don't know how 16 they're going to accomplish that. But their 17 policy is to reduce the dependence on ground water and increase the usage of surface water. 18

19 Q. All right. Just so that we're clear -20 and I think you've answered this but I'm not sure
21 I got it.

When you filed the application in 1982 you took the position that your system needed to divert ten million gallons per day from the Manasquan system to handle the customers

	Burdan - direct/O'Hagan 73
1	within your service area, both existing and
2	future?
3	MR. DAVIS: 1982 is that what
4	you said?
5	MR. PEARCE: December '82.
6	MR. LOCASCIO: 1982
7	application?
8	MR. PEARCE: Paul, that was
9	based on getting six million ground water.
10	THE WITNESS: Yeah. That's
11	what I'm trying to get clear in my mind. The '82 div
12	had nothing to do with the Manasquan.
13	BY MR. O'HAGAN:
14	Q. When you filed that application for
15	the diversion of six million gallons per day
16	diverted from the ground waters, you indicated
17	that you would have a shortfall by 1988. You've
18	already told us that; correct?
19	A. That's correct.
20	Q. You contemplated at that point that
21	you would be able to divert water from the
22	Manasquan?
23	A. No, we did not, because at the time we were
24	making the application
2 5	Q. I think my question was inarticulate.

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	Burdan - direct/O'Hagan	74
1	When you filed that application in	
2	1982, you concluded that in the future after the	
3	reservoir was constructed and in operation you	•
4	would have to divert water from the reservoir?	
5	A. We knew at some time in the future when	
6	that water was available that we would be	
7	requiring water from it to meet the needs of our	
8	company.	
. 9	Q. The figure of ten million gallons	
10	per day, was that needed to handle the needs of	
11	the customers within your own service area?	
12	A. Yes.	
13	Q. Now, the new application strike	
14	that.	
15	Mr. Burdan, your predecessor at the	
16	Monmouth Consolidated Water Company was named	
17	Michael J. Caponigro?	
18	A. Yes.	
19	Q. He was the chief operating officer	
20	of the water company before you?	
21	A. He was the vice president and general	
22	manager.	·
23	Q. We have already marked many exhibits	
24	and I'm trying to minimize them. I would ask you	
25	to first verify that this is a letter apparently	

	Burdan - direct/O'Hagan 75
1	sent by Mr. Caponigro on March 22, 1979, and that
2	it comes from your files; is that correct?
3	A. Yes.
4	And I would also note that it's a draft of
5	a letter. I'm not certain as to what the final
6	letter would have been.
7	Q. Let's do it another way. Looking at
8	the top there's a letter dated March 28, 1979
9	signed by Michael J. Caponigro and sent by
10	certified mail, return receipt requested to the
11	Office of Environmental Assessments, Division of
12	Water Resources; isn't that correct?
13	A. That's correct.
14	Q. Now, so that the record is clear,
15	would you read the contents of that letter into
16	the record?
17	A. The salutation is: Dear Mr. Walker:
18	Following careful review of the environmental
19	impact analysis for the Manasquan Reservoir
20	system Monmouth Consolidated Water Company wishes
21	to insert into the hearing record the following
22	comments. The full 35 M.G.D. safe yield of the
23	Manasquan River should be developed through the
24	construction of both reservoirs. The long range
2 5	needs of Monmouth Consolidated Water Company

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	Burdan - direct/O'Hagan	76
1	require nearly full yield of any single reservoir	
2	without considering another water system. It	
3	cannot be stressed strongly enough that the first	•
4	phase must be started as soon as possible.	
5	Please do not hesitate to apprise the water	
6	company of any new developments in your plan for	
7	this very important water development project.	
8	Q. We've spoken of the application that	
9	was filed just recently; and I gather it was	
10	filed on September 25th, 1984. And there's a	
11	cover letter over your signature directed to Mr.	
12	Ernest Hardin; is that correct?	
13	A. Yes.	
14	Q. And this seeks the diversion of both	
15	ground water and surface water?	
16	A. Yes.	
17	Q. Now, the ground water diversion that	
18	you're seeking, would that be the same amount of	
19	as you were previously seeking?	
20	A. No.	
21	Q. A lesser amount?	
22	A. A lesser amount.	
23	Q. Can you just tell us briefly how	
24	much that is?	
2 5	A. We're requesting an additional total of	

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	Burdan - direct/0'Hagan 77
1	three million gallons per day for ground water of
2	our Jumping Brook facility.
3	Q. That's to be contrasted with your
4	previous request of six million gallons?
5	A. In total, yes.
6	Q. And the surface water you're seeking,
7	how much is that?
8	A. Five million gallons per day immediately
9	from the Manasquan River.
10	Q. May I see that again, please?
11	A. (Whereupon the witness complies.)
12	Q. With this water that you're seeking
13	to divert that you feel you can serve te Orgo
14	Farms project; is that correct?
15	A. I think our analysis would show that we
16	could from a hydraulic point of view with the
17	current weather conditions and with the
18	understanding that we're looking at 1200 units,
19	that the addition of that 1200 units to our
20	system could be served by our existing water
21	supply.
22	Q. And that's not withstanding your
23	previous applications to the DEP indicating that
24	you needed six million gallons additional
25	diversion to handle the customers in your
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Burdan - direct/0'Hagan 78 1 existing franchise area and your expressed need 2 to receive ten million gallons per day from the 3 Manasquan River project to handle your existing 4 customers; is that correct? 5 Α. We were essentially asked to determine the 6 capability of serving 2300 units and no more. 7 And on the basis of that request and an 8 examination of our current water supply situation, 9 our determination was that for that 1200 units we 10 could adequately serve them under normal 11 conditions with our existing supplies. 12 0. You've also indicated a willingness 13 to serve the Sea Gull development; isn't that 14 correct? 15 Α. That is correct. 16 Q. And is that also with your current 17 supply? 18 That's also considered in our current Α. 19 supply situation. 20 Q. So that we both understand, each of 21 those projects are outside of your present 22 service area? 2.3 A. Yes. 24 Q. To serve 1200 units, what size pipe 25 would be required?

	Burdan - direct/0'Hagan 7	9
1	A. That is dependent on the distance and the	
2	volume of water being requested. And the	
3	distances as I understand it requires the	•
4	installation of a 36-inch pipe line to provide	
5	them the fire protection required as well as	
6	provide the domestic water supply.	
7	Q. And are you saying that it is solely	
8	to serve the Orgo project the 36-inch pipe is	
9	required; or would that serve additional	
10	customers?	
11	A. That's a question I think an engineer would	
12	be able to answer. I don't have an answer to	
13	that question.	
14	Q. You don't know?	
15	A. No, not at this point.	
16	Q. Have you given any thought as to a	
17	shortage of water in your service area if you	
18	serve 1200 customers at the Orgo site?	
19	A. Yes, that was taken into consideration.	
2 0	Q. That was committed to writing I	
21	would imagine?	
22	A. In terms of to whom?	
23	Q. Well, I'm asking you. Was it	
24	committed to writing?	
2 5	A. No, not to my knowledge.	

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	Burdan - direct/O'Hagan 80
l	Q. Was there someone in your employ who
2	was assigned to make these calculations?
3	A. Yes.
4	Q. Who was that?
5	A. Mr. Scott and Mr. Woods.
6	Q. Now, the assignment, was that
7	transmitted by writing?
8	A. No. I think it was done on the telephone.
9	Q. Was the calculations that Mr. Scott
10	made as to impact upon customers in your existing
11	service area, was that committed to writing?
12	A. I don't know. I have not reviewed those
13	documents or backup. I have only reviewed the
14	conclusion.
15	Q. Would you review that backup and
16	supply me with those calculations in a letter or
17	memo or whatever you have to back it up?
18	MR. FRIZELL: Before Mr.
19	Burdan answers that, let me just again remind you
20	that, Mr. Davis and Mr. O'Hagan, for the record,
21	that I don't think there's any requirement on the
22	part of this company to do anything subsequent to
23	today's deposition. The discovery ended several
24	days ago. The Township waited until the last
25	possible moment to schedule the depositions; did

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	Burdan - direct/O'Hagan 81
1	it on short notice under the rules; and we're all
2	here in a spirit of cooperation. But I think
3	I've made my previous comments about the fishing
4	party of this thing. I want to repeat it for the
5	record.
6	MR. O'HAGAN: Are you saying
7	it's fishing to determine whether or not they can
8	serve your development? Is that fishing?
9	MR. FRIZELL: I'm not going
10	to debate it. I think the appropriate time is in
11	court. First of all, I think if you want to make
12	calculations, you can hire experts to do them. I
13	think whatever was done you had an opportunity to
14	make discovery. You've taken that opportunity to
15	the fullest extent and that's why we're here. I
16	don't think we need to extend this beyond today's
17	date. As a matter of fact, I think it's beyond
18	the scope permitted by Judge Serpentelli in a
19	very specific order in this case.
20	MR.O'HAGAN: If you had an
21	objection to the adjournment of the depositions -
22	which was done to accommodate the water company -
23	I certainly wish you would have told me and then
24	I would have been able to guide myself. If I had
25	known you were going to do this, I wouldn't have

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Burdan - direct/0'Hagan 82 accomodated these fine folks in that fashion. 1 2 But, let's go back. We're just burdening the 3 record. BY MR. O'HAGAN: 4 5 Q. Did you supply me with that information, Mr. Burdan? 6 7 Α. No. 8 Q. Meaning you don't have it? 9 I don't want to supply it. Α. 10 Q. You don't choose to supply it? 11 I don't choose to supply it. Α. 12 Q. With reference to these types of 13 extensions of lines, is it common that a 14 calculation is made regarding the ability of the 15 water company to supply water? 16 Α. Yes. 17 Q. Are you confident that that was made 18 in this particular case? 19 Α. Yes. 20 And you think it was in a report Q. from Mr. Scott? 21 22 Not directly from Mr. Scott, but Α. cooperatively with Mr. Woods and Mr. Scott. 23 24 Mr. Woods, you may have told me his Q. 25 function?

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		Burdan - direct/0'Hagan	83
	1	A. He is our division engineer.	
	2	Q. And it's your testimony, I believe,	
	3	that you feel that this was committed to a	•
	4	writing?	
	5	A. No, I did not say that.	
	6	Q. So you don't know?	
	7	A. I don't know. My testimony is I don't know	
	8	what and how the conclusion was arrived at.	
	9	Q. You got Mr. Frizell's message, I	
	10	gather, about not supplying the information?	
	11	MR. FRIZELL: I didn't say	
	12	that he shouldn't supply information. If Mr.	
	13	Burdan had the information here today pursuant to	
	14	your discovery request, I wouldn't have made the	
	15	objection. But as I understood it, what the	
	16	request was to ask Mr. Burdan to take his time	
	17	and go out and do some additional discovery and	
	18	calculations for the benefit of the Township. I	
	19	don't think he has any obligation to do that.	
	20	Q. Mr. Burdan, would your answer be the	
	21	same concerning the extent of the line to the Sea	
	22	Gull project?	
	23	A. Yes.	
	24	Q. Now, Mr. Burdan, the application	
حا	25	that you're now seeking, I gather, is below the	

i	Burdan - direct/0'Hagan	8
1	reservoir for the diversion of surface waters?	
2	A. You're referencing to the ground water	
3	diversion application portion of that?	
4	Q. Let me rephrase it. You	
5	distinguished between ground water and surface	
6	waters?	
7	A. Yes.	
8	Q. You indicated, I think, that the	
9	surface waters were to be diverted on the	
10	Manasquan River?	
11	A. Any surface water is a river or stream.	
12	Any ground water is any water underneath the	
13	ground.	
14	Q. What stream is it that we're talking	
15	about that is to be diverted?	
16	A. The Manasquan River.	
17	Q. Can you pinpoint the precise	
18	location of the area where the water is to be	
19	diverted?	
20	A. I don't think you really are asking me a	
21	question that I understand.	
22	MR. O'HAGAN: Off the record.	
23	(Whereupon there is a	
24	discussion off the record.)	
25	BY MR. O'HAGAN:	

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	Burdan - direct/O'Hagan 85	;
1	Q. As I understand it then, Mr. Burdan,	
2	the precise location of where the water is to be	
3	diverted from the Manasquan River has not been	
4	fixed but the general location has been; and it's	
5	near the Allaire golf course?	
6	A. Yeah. The approximation would be near the	
7	Allaire golf course approximately eight miles	
8	south of our franchise area, north of Wall	
9	Township.	
10	Q. This would be an interim diversion?	
11	A. It could be, yes.	
12	Q. If the reservoir project were in	
13	operation, would this diversion be abandoned?	
14	A. No. The purveyor could be changed in the	
15	sense that we would go to the intake structure	
16	and pump raw water to our Jumping Brook treatment	
17	plant. In the event the reservoir system	
18	proceeds; the New Jersey Water Supply Authority	
19	would be purveyor of the raw water, under the	
20	current concept and essentially our temporary	
21	intake would be replaced by whatever structure	
22	they built, if they decide to build one.	
23	Q. What is the ultimate amount that	
24	you're seeking to divert from this location?	
2 5	A. Right now the ultimate to the year 2010,	

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Burdan - direct/0'Hagan 86 1 somewhere in that vicinity; these figures are 2 rather liberal in terms of the sense that we 3 can't be that precise. We're looking at roughly 15 million gallons a day. 4 5 You spoke of diverting ten million Q. 6 gallons per day from the reservoir. That was the 7 company's projection? 8 That was to the year, I believe, 1995, 1990, Α. 9 '95. We're looking at roughly five to six, seven 10 years, increments of five, five, and five. To what ultimate figure? 11 0. 12 A. To a total of 15. 13 Doesn't the reservoir have a total Q. 14 capacity of 35 million gallons per day? 15 Α. The total capacity has now been estimated 16 at roughly 31 million gallons per day. 17 You would be seeking to divert from -Q. 18 I believe you said at this so-called temporary 19 facility, at least on your part, 15 million 20 gallons per day? 21 Α. Ultimately, yes. 22 Q. That would be roughly half the 23 capacity of the reservoir? 24 Approximately, approximately. Α. Now, the application that you filed 25 Q.

		Burdan - direct/0'Hagan	87
-	1	would be subject to a hearing?	
• 	2	A. Yes.	
	3	Q. And all municipalities in the area	•
	4	would be noticed?	
	5	A. I believe that's DEP policy.	
	6	Q. And all those who had an interest in	
	7	the Manasquan River project would make their	
	8	views known?	
	9	A. Yeah, I guess so.	
	10	Q. Or opposition?	
	11	A. I'm not quite sure of the extent of the	
	12	notification, of the public notice' but I would	
	13	assume that that would be	
	14	Q. You cannot tell us at this time	
	15	whether or not therefore, based on those facts,	
	16	you could not tell us whether the application	
	17	would be approved?	
	18	A. I cannot at this time give any indication	
	19	at all as to what will happen with our	
	20	application.	
	21	Q. And naturally that depends upon the	
	22	DEP and whether there are any objectors and so	
	23	forth?	
	24	A. It all depends on those conditions, yes,	
. ا	25	sir.	

	Burdan - direct/O'Hagan 88
1	Q. The increased diversion that you're
2	seeking, am I correct in understanding that
3	you've projected growth in your present service
4	area?
5	A. Yes.
6	Q. And I think you told us before that
7	you personally don't know the extent of the
8	projection?
9	A. I don't have the statistical data with me.
10	Q. Aren't you also seeking to serve
11	additional areas?
12	A. Not unless we're requested to.
13	Q. Doesn't your application seek
14	speak of serving the Bayshore area?
15	A. That's only on a policy that's being
16	evolved by the DEP. That's a potential that we
17	have to take into consideration; but we're not
18	actively at this point saying we want to serve
19	the Bayshore area.
20	Q. Aren't you also seeking to serve the
21	Freehold area?
22	A. Not actively, no.
23	Q. So your answer then would be the
24	same. You are concerned with your service area
25	and it's going to be up to the DEP whether you

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	Burdan - direct/O'Hagan 89
1	serve Colts Neck, Freehold and beyond; isn't that
2	correct?
3	A. I think in terms of the overall
4	considerations, there are regulatory
5	considerations the DEP has to get involved in;
6	the municipality of Colts Neck is going to have
7	to get involved in; and I think the whole
8	question of whether we do or whether we don't
9	enter into a service situation with Colts Neck or
10	Orgo Farms or anyone else is going to be
11	dependent on the outcome of the Mount Laurel II
12	problems. It's going to depend on the policies
13	that are being established by the DEP in terms of
14	water management in this area. And if in the
15	wisdom of the DEP in their water management
16	scheme it's the best way to manage the water,
17	yes, sir, they could direct us to do it.
18	Q. And your answer would be the same
19	for Freehold Township?
20	A. Yes, sir.
21	Q. Are you seeking additional water to
22	serve the towns north of Manasquan?
23	A. No.
24	MR. O'HAGAN: Mr. Pearce?
2 5	MR. PEARCE: Well, in effect,

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	Burdan - direct/O'Hagan 9
1	if DEP directed us to do it.
2	THE WITNESS: That's what I'm
3	saying. We're not actively. If the DEP directs
4	us to, the water has to be there. That's part of
5	the consideration of the policy, Bob, you're
6	saying is Monmouth Consolidated actively pursuing
7	Wall Township or Howell Township? No, at this
8	time we are not. But if the DEP in their wisdom
9	says that Wall Township needs the surface water,
10	that could be a possibility and that must be
11	taken into consideration in the overall
12	perspective of the water management scheme.
13	BY MR. O'HAGAN:
14	Q. Whether or not you serve the
15	Bayshore communities; whether or not you serve
16	the coastal towns north of Manasquan; whether or
17	not you serve the area through Colts Neck and
18	into Freehold, none of them are avenues that
19	you're actively pursuing; but it's up to a
20	decision of the Department of Environmental
21	Protection?
22	A. We have made an application for water; and
23	we have brought into consideration what we think
24	requires the amount of water we're looking at.
25	And the DEP has to make a judgment as to whether

	Burdan - direct/O'Hagan 9
1	the application is reasonable and justifiable and
2	in the interests of the water management policies
3	and in the interests of our customers.
4	Q. If you have to serve the Bayshore
5	area, can you tell us how much of that requested
6	diversion would be needed?
7	A. I think there are estimated figures - I
8	don't have them in hand - as to how much water
9	the Bayshore area would require if they were
10	directed to interconnect with another surface
11	water system to relieve the ground water
12	situation. I think there are figures.
13	Q. And as a matter of fact, in the
14	Bayshore system isn't there what's called a "cone
15	of depression"?
16	A. That's not only true of the Bayshore
17	district, that's true of any well operation.
18	You're going to have cones of depression. And
19	what you're indicating in Bayshore is equally
20	true throughout New Jersey.
21	Q. The water level has been sinking
22	drastically?
23	A. That's not identified the cone of
24	depression, the water table is dropping.
25	Q. Isn't it accurate also to say that

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	Burdan - direct/O'Hagan	92
1	you requested increased capacity to serve	
2	existing municipal water systems that your	
3	service area surrounds?	•-
4	A. We have to take into consideration the	
5	policy and bring to the attention of the DEP if	
6	they're pursuing what we believe to be their	
7	policy, that we have to take into consideration	
8	Red Bank, Allenhurst, Avon. These are systems we	
9	don't presently serve in full, but if the DEP	
10	comes along and says that Red Bank, for instance,	
11	you've got to go on surface water in whatever	
12	mechanic way. The DEP can do that. We're going	
13	to have to be in a position to say the surface	-
14	water is going to come from somewhere.	
15	Q. How much water I'll do this in	
16	just one question. You can't tell us how much	
17	water would be required then to either service or	
18	augment those municipal systems that you've	
19	described, nor how much is required in the	
20	Bayshore area, nor in the towns north of	
21	Manasquan, nor to service the Freehold area?	
22	A. No.	
23	Q. Mr. Burdan	
24	A. No. That's information I don't have.	
25	Q. Mr. Burdan, I show you a document	

		Burdan - direct/O'Hagan	93
	1	and would ask	
	2	MR. DAVIS: Can you tell me	
	3	how much longer?	
	4	MR. O'HAGAN: This is the	
	5	last question.	
	6	BY MR. O'HAGAN:	·
	7	Ω . I show you a document and ask you to	
	8	identify it?	
	9	A. I'm unable to read the title, but at the	
	10	top of the report, Monmouth Consolidated Water	
	11	Company, abbreviated, and it appears to be water	
	12	diversion I can't make out	
	13	MR. O'HAGAN: Off the record.	
	14	(Whereupon there is a	
	15	discussion off the record.)	
	16	THE WITNESS: This is a	
	17	diversion report that is directed to the State,	
	18	DEP.	
	19	BY MR. O'HAGAN:	
	20	Q. As you look at that, can you tell	
	21	the instances where the allowed diversion was	
	22	exceeded?	
	23	A. No, I cannot.	
- 1	24	Q. Do you know strike that.	
≝	25	Do you know what the diversion	

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•	Burdan - direct/O'Hagan 94
1	allowed from the Swimming River is?
2	MR. PEARCE: I have to dig it
3	up out of the files.
4	MR. O'HAGAN: No further
5	questions.
6	May we mark this report?
7	(Whereupon an application is
8	marked D-12 for identification.)
9	MR. O'HAGAN: Mr. Burdan, I
10	really have a few questions.
11	BY MR. O'HAGAN:
12	Q. Mr. Burdan, you told us that you
13	don't know whether the 36-inch pipe is the size
14	needed solely to serve Orgo?
15	A. That information I don't have at this time,
16	no.
17	Q. Your policy as enunciated in the
18	report that you've just submitted speaks of
19	serving the Freehold area; isn't that correct?
20	A. I would have to read that, but in terms of
21	taking into consideration the DEP policy, that
22	could become a possibility.
23	Q. So it would be illogical to say that
24	you would extend a pipe from Swimming River Road
25	to Orgo smaller than was needed to serve the

		Burdan - direct/0'Hagan	95
	1	additional areas; isn't that correct?	
	2	A. If that was a consideration, yes, it would	
	3	be illogical to undersize the pipe line without	•
	4	taking into consideration that potential.	
	5	Q. This is the last question. In your	
	6	reports you speak of average consumption per	
	7	capita in residencies within your service area?	
	8	A. Yes.	
	9	Q. Do you know that figure?	
3	LO	A. It's 69.5, I think, in round figures,	
1	11	gallons per day per person.	
]	12	Q. And that's based upon studies you've	
1	13	made?	
3	14	A. Yes.	
.]	15	MR. O'HAGAN: I have nothing	
]	16	else.	
]	17	MR. LOCASCIO: May I ask one	
]	18	question?	
.]	19		
	20	CROSS-EXAMINATION BY MR. LOCASCIO:	
	21		•
	22	Q. A question, you mentioned	
	23	conjunctive use. Is it the present policy as far	
	24	as you know approved by the DEP to encourage	
	25	diversion by means of recharging surface water	
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	Burdan - cross/Locascio 96
1	rather than simply withdrawing ground water? Is
2	that what you meant about conjunctive use?
3	A. That's not the concept of conjunctive use.
4	Q. What is the concept?
5	A. Balancing the use of ground water with the
6	use of surface water during certain periods of
7	the year. Current practice is for the ground
8	water to be used as a base supply many of the
9	water purveyors in the area, obviously most of
10	them, because we are the only surface water
11	purveyor in the area. Our major source is
12	surface water. The State wants to expand that
13	concept of using surface water to the other
14	municipalities. And the proposal to construct
15	the Manasquan Reservoir is to fit that need, so
16	that the dependence becomes more for the base
17	load on surface water while the peak loading
18	periods in the summer time would be allowed to
19	use the ground water diversions.
20 .	Q. Would it be fair to say then that
21	the DEP would look more favorably upon a
22	diversion request if in conjunction with the
23	diversion of ground water it included a diversion
24	of surface water?
25	A. Based on our knowledge of their current

	Burdan - cross/Locascio 97
1	thinking, that would be an accurate assertion.
2	MR. LOCASCIO: Thank you very
3	much.
4	(Whereupon the witness is
5	excused.)
6	
7	WILLIAM H. PEARCE, sworn.
8	
9	DIRECT EXAMINATION BY MR. O'HAGAN:
10	
11	Q. Mr. Pearce, you are employed by the
12	American Water Works Service Company?
13	A. Yes.
14	Q. And you're the manager of operations?
15	A. For the eastern division, which encompasses
16	operating companies that American Water Works
17	owns in New Jersey and New York.
18	Q. How many companies are under your
19	jurisdiction?
20	A. Four.
21	Q. Can you tell us what your duties
22	involve?
23	A. My duties involve the supervision of the
24	operations of the four water companies that
25	American Water Works owns in the New York and New

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	Pearce - direct/0'Hagan 98
1	Jersey states.
2	Q. Mr. Pearce, I neglected to go over
3	with you the nature of the depositions; but you
4	were present when Mr. Burdan was deposed?
5	A. Yes, I was.
6	Q. And you full well know the nature of
7	these proceedings?
8	A. Yes.
9	Q. Mr. Pearce, would you be good enough
10	to detail for us your educational background?
11	A. Yes, I graduated from the University of
12	Kentucky with a bachelor of science in civil
13	engineering in 1972. In 1972 I was employed by
14	the Appalachian Power Company in West Virginia.
15	I worked for two years for them. In 1975, spring
16	of '75, I came to work for the American Water
17	Works Service Company in Haddon Heights as a
18	staff engineer. In 1977 I was promoted to
19	division engineer, which was in charge of all the
20	engineering design, planning and construction in
21	New Jersey for the American Water Works Companies;
22	those companies being Monmouth Consolidated Water
23	Company, Commonwealth Water Company and New
24	Jersey Water Company.
25	Q. Are you licensed?

	Pearce - direct/O'Hagan 99
1	A. A registered professional engineer in the
2	State of New Jersey.
3	MR. O'HAGAN: Off the record.
4	(Whereupon there is a
5	discussion off the record.)
6	BY MR. O'HAGAN:
7	Q. I interrupted you when you
8	describing your job or credentials and promotions.
9	Please continue.
10	A. In 1979 I was promoted to the manager of
11	operations in the eastern division within the
12	American Water Works Company and within the
13	American Water Works Service Company; some
14	parties carry in effect two hats. The second hat
15	that I wear is the vice president of the four
16	operating companies within the eastern division,
17	so that I am a counterpart with Mr. Burdan as a
18	vice president and, basically, operations manager
19	of Monmouth Consolidated Water Company.
20	Q. You, as I understand it, get
21	involved with applications to state agencies?
22	A. Yes, I do.
23	Q. What part of the work do you perform?
24	A. Presently I supervise the water company and
2 5	service company staff members that basically

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Pearce - direct/0'Hagan 100 1 prepare the parts of the application. I review 2 the application. Where my signature is required 3 as an officer, I sign the document as an officer. 4 Q. Would it be accurate --5 MR. DAVIS: Excuse me. Ι 6 assume you're talking about diversion 7 applications, because he talked about making 8 applications to state agencies, and there's a 9 number of other state agencies you make 10 applications to. 11 MR. O'HAGAN: I think that's 12 a good point. 13 BY MR. O'HAGAN: 14 Would it be accurate to say that the Q. 15 applications you're involved in are limited to 16 diversion permits? 17 Α. No, that wouldn't be accurate. 18 Actually, as a regulated public utility in 19 the State of New Jersey, we have an enormous 20 number of documents and applications and reports 21 that go to various State agencies and Federal 22 agencies where corporate officers' signatures are required. Actually, there's four persons that 23 24 can sign those applications, three vice 25 presidents - Mr. Burdan and I are two of those -

Pearce - direct/0'Hagan 101 1 and of course the company president, William R. Cobb. 2 3 As it is relates to the specific, as I 4 understand this deposition, that we're dealing 5 with is the Department of Environmental 6 Protection and the diversion application or 7 applications as it is. In those instances 8 generally it would be either Mr. Burdan, as the 9 general manager and vice president of Monmouth 10 Consolidated or myself as vice president and 11 operations manager. 12 Q. Speaking of Monmouth Consolidated 13 and speaking of diversion permits and diversion 14 applications, can you tell us what year was the 15 first time you were involved in an application 16 for a diversion permit? 17 Α. Specifically for Monmouth Consolidated 18 Water Company an application to request an 19 increase in diversion, the first time I was 20 involved was 1979. 21 Let me back up. It's not 1979. The 22 application was filed in December of 1982; that application I was involved in, and in fact did 23 24 sign it. 25 Going back to the one that was filed Q.

•

Pearce - direct/0'Hagan 102 1 in 1979, what participation did you have in that? 2 I'm sorry, I misstated. It wasn't 1979, it Α. 3 was 1982. 4 So then as far as you are concerned, Q. 5 that's the first application in which you were 6 involved? 7 To increase diversion at Monmouth Α. 8 Consolidated Water Company, yes. 9 Q. What gave rise to the filing of that 10 application? 11 Α. Perceived need by the water company - and I 12 use that generically as Monmouth Consolidated -13 but the water company in the present and 14 immediate near future needs of water had to be 15 increased. 16 Q. And that was an application for six 17 million gallons per day? 18 Yes, that first application was filed for Α. 19. six million gallons a day. 20 And it was anticipated that that Q. 21 would serve the needs of the company for a 22 limited period of time? It was intended to be an interim 23 Α. 24 application. 25 When that application was filed --Q.

	Pearce - direct/0'Hagan	103
1	strike that.	
2	You've mentioned it was interim.	
3	What discussions occurred as far as you were	•
4	concerned or decisions were made regarding the	
5	need for additional water in addition to the six	
6	million gallons per day?	
7	A. In 1979, a planning study was done for	
8	Monmouth Consolidated Water Company by Charles	
9	Paginaro (phonetic).	
10	Ω. He's a licensed engineer?	
11	A. A licensed civil engineer.	
12	Q. He's from New York; is he not?	
13	A. Yes.	
14	Part of the task of his study was to review	
15	the safe yield of the water company's present	
16	supplies, project the potential demands within	
17	the existing franchise area and I specifically	
18	delineate that as the franchised area. It was	
19	not to look beyond the existing franchised areas;	
20	and by that context was narrowly defined as not a	
21	regional analysis of the needs of the Monmouth	
22	service area, and specifically excluded even a	
23	system such as Red Bank which Monmouth	
24	Consolidated completely surrounds.	
25	The study indicated that in the near term	

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	Pearce - direct/0'Hagan	104
1	that there should be should be the	
2	availability of the ground water from the	
3	Raritan/Magothy formation essentially to the mid	-
4	80s, at which point in time, at that time it was	
5	understood, that the Manasquan Reservoir project	
6	would be virtually nearly complete. History has	
7	told us that that has somewhat not come to pass.	
8	Their recommendations were to develop water from	
9	those ground waters in the Raritan formation	
10	until that surface water supply was available and	
11	then, recognizing that the ground waters in the	
12	region - and "the region" being essentially most	
13	of Ocean and Monmouth Counties and Middlesex	
14	County - that the ground waters were being	
15	heavily drawn upon and areas were perceived to be	
16	concerns regarding salt water contaminaton; and	
17	that some conjunctive use of surface and ground	
18	waters would have to be taken into account; and	
19	that Monmouth should look to the Manasquan	
20	project for that additional surface water.	
21	So that you don't have to dredge up that	
22	entire report, they did look at the possibility	
23	of raising the Swimming River dam and acquiring	
24	additional properties. They looked at the	
25	possibility of diverting other surface waters of	

	Pearce - direct/O'Hagan	105
1	rather small brooks in the Monmouth County area.	
2	They looked at the possibility of increasing the	
3	withdrawal of water from the Shark River/Jumping	•
4	Brook system; and found that none of them would	
5	satisfy the immediate shortfalls; and that	•
6	particularly that the raising of the reservoir,	
7	the Swimming River, that the costs were just	
8	land acquisition and environmental impacts were	
9	basically unacceptable. And did not go any	
10	further into the surface water development other	
11	than the fact that the New Jersey water supply	
12	Master Plan, which was adopted in 1980 by the	
13	State, indicated that for Region 2, which is	
14	Monmouth and Ocean Counties, that the Manasquan	
15	Reservoir project and conjunctive use of ground	
16	water supplies in those two counties was the	
17	solution for the water supply needs for that	
18	region through the year 2010.	
19	Q. Now, the Paganaro study, what does	
20	that suggest?	
21	A. the Paganaro study indicated that whatever	
22	the shortfall was prior to the coming on line of	
23	the surface waters of Manasquan, as far as they	
24	were concerned, absent detailed hydraulic	
25	analysis, could be developed on an interim basis	

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Pearce - direct/0'Hagan 106 1 from the Raritan formation. 2 Having been here while you were questioning 3 Mr. Burdan, I perceived again - I recognize that 4 you're not an engineer and I'm not an attorney but I wanted to clarify the safe yield discussion 5 6 that you had with Mr. Burdan. 7 We'll get to that. Q. 8 But Paganaro, in his study, what did he recommend as to the additional diversion that 9 10 was required from the ground supplies? 11 He recommended six million; in essence, the Α. 12 application that we filed. And as I understand, that was to 13 Q. 14 serve projected future customers in the service area for a limited period of time to the mid 80s? 15 16 Α. Existing and projected, yes. 17 Q. Did you work on the application that 18 was submitted? 19 Α. Yes, I did. 20 Q. With reference to that application, 21 I ask you firstly is there something that Mr. 22 Burdan has said that you wish to correct? No, there's nothing that he said that was 23 Α. wrong or anything that I wish to correct. There 24 are areas that I felt might help you understand. 25

Pearce - direct/O'Hagan

his discussion.

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2 Would you tell us what they are then? Ο. 3 When Mr. Burdan and you were discussing Α. 4 safe yield, I wanted to indicate to you that safe 5 yield, in effect, is a definition that you must 6 first agree upon the numbers that you're going to 7 analyze, in effect set a ceiling or a floor on 8 your analysis. And in the particular instance of 9 Monmouth Consolidated Water Company and, in 10 general within the American Water Works System, 11 the company analyzes the weather and stream 12 sources on a basis that the supply will sustain 13 the demand of the customers such that once in 14 every 20 years a shortfall in rainfall which 15 would, in turn, cause a reduction in stream flows, 16 might cause the company to not be able to meet 17 the full needs of the customer, which would cause 18 a reduction in the water usage, generally a 19 cessation in lawn sprinkling or outside uses or 20 discretionary uses of water. If you change that 21 analysis period to some other time frame, say 50 22 years, 100 years or 500 years, you change the 23 safe yield number.

107

An analogy would be that if you changed it from a 20-year frequency at Swimming River, which

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	Pearce - direct/0'Hagan	108
1	was 25 million gallons a day with a let-by	
2	requirement of six million to release downstream,	
3	if you change that to a different time period, it	•
4	might not be 25 million gallons a day. It could	
5	be higher or it could be lower. In effect it's a	,
6	numerical stating of the statistical risk of	
7	running out of water. So that you have to agree	
8	upon what time period you're analyzing to develop	
9	that safe yield.	
10	The numbers that Mr. Burdan was giving you	
11	was a 20-year frequency.	
12	MR. O'HAGAN: Off the record.	
13	(Whereupon there is a	
14	discussion off the record.)	
15	MR. O'HAGAN: Back on the	
16	record.	
17	BY MR. O'HAGAN:	
18	Q. We've had an off the record	
19	discussion; and you spoke, Mr. Pearce, of a safe	
20	yield determination. Would I be correct in	
21	understanding that that's a figure that's	
22	discussed between the water purveyor, in this	
23	case Monmouth Consolidated, and the Department of	
24	Environmental Protection?	
25	A. In this particular instance, the safe yield	

		Pearce - direct/0'Hagan	109
	1	number that we're dealing with is an agreed upon	
	2	number between the Department of Environmental	
	3	Protection and the Monmouth Consolidated Water	•
	4	Company.	
	5	Q. And evidence, perhaps, was submitted	
	6	strike that.	
	7	Evidence was submitted by the water	
	8	company, reviewed by the DEP, and approved or	
	9	amended or so forth, in any case this safe yield	
	10	figure was derived?	
	11	A. Yes. In fact, that evidence was presented	
	12	by the company in 1962 at the application for	
1]	13	what is now the present Swimming River diversion	
	14	rights.	
	15	Q. And among the factors that the DEP	
	16	relies upon is the needs to serve the existing	
	17	customers, the anticipated rainfall, the expected	
	18	growth of the area; is that correct?	
	19	A. That's correct.	
	20	Q. Any other factors?	
	21	A. Not per se, within the allocation review.	
	22	Q. In any case then, for Monmouth	
	23	Consolidated, as I understood it, they had a safe	
I	24	yield of what?	
ł	2 5	A. The safe yield is 31 million gallons a day,	

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	Pearce - direct/0'Hagan
1	with a let-by of six million, which translates to
2	25 million gallon average diversion right.
3	Q. With reference to the let-by,
4	perhaps not in the Swimming River, but the DEP
5	has to be concerned with the downstream areas?
6	A. The let-by requirements in surface sources
7	are considered by the DEP based upon downstream
8	water rights, water quality, wildlife, aesthetics,
9	plant life. It's an area that the DEP is
10	concerned with when they allocate surface water
11	rights.
12	Q. Do you have a document that would
13	indicate the times on a monthly basis that the
14	Monmouth Consolidated Water Company exceeded the
15	diversion rights?
16	A. I do not have that document in front of me,
17	but the water company, as part of the diversion
18	permit, reports quarterly to the Division of
19	Water Resources, the actual volumes of water that
20	it took from all of its sources, be they ground
21	or surface, and any additional information that
22	might be required by the diversion application
23	that was permitted. The fact is that for a
24	number of years Monmouth Consolidated has taken
25	during certain periods of the year, generally the

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	Pearce - direct/0'Hagan	111
1	drier, warmer seasons, more than a 25 million	
2	gallon a day average from the Swimming River	
3	Reservoir.	•
4	Q. Please look at this document and see	
5	if you can identify it?	
6	A. I have a document which is a copy of a	
7	report sent to the Division of Water Resources	
8	totaling the diversions from all sources by	
9	Monmouth Consolidated Water Company and they vary	
10	through the years from 1983 to 1980.	
11	Q. Do you know the monthly allowed	
12	diversion from the Swimming River Reservoir?	
13	A. Not off the top of my head. We have about	
14	200 diversion permits in this state. I would	
15	have to look at a file.	
16	Q. Is there a document that would	
17	strike that.	
18	Would the application to the DEP,	
19	would that reflect the allowed diversion?	
20	A. The application to the DEP would reflect it	
21	specifically, and in an annual diversion from all	
22	sources and a monthly diversion from individual	
2 3	sources or groups of sources, again related to	
24	what the actual permit requirements were of that	
25	allocation. As an example, the December 1982	
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	Pearce - direct/0'Hagan 112
1	application was seeking to increase the overall
2	annual excuse me, not annual, monthly
3	diversion rights from 1129.02 million gallons per
4	month to 1314.02 million gallons per month.
5	Q. Let me just ask it a different way.
6	Mr. Burdan indicated that he could not tell me
7	precisely the months when the water company
8	exceeded its allowed diversion. Would it be
9	accurate to say I gather from your response
10	that during all of the dry months in the summer
11	it's more than likely that you exceeded the
12	allowed diversion?
13	A. I couldn't say all, and the reason would be,
14	to give you an example, June of 1983 had
15	excessively high rainfalls. The usage demands of
16	our customers would have been signigicantly below
17	normal for the month of June; and it's quite
18	possible that in June of 1984 we didn't exceed it.
19	Then again, in August of 1983 you had extremely
20	high demands, and it was very hot and warm. And
21	I would guess without looking at the records that
22	we did exceed in all of '83. It's a month to
23	month, based upon weather and customer demand.
24	Q. What part did you play in the
25	application that was submitted to the DEP in

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	Pearce - direct/0'Hagan	L13
1	December of 1982?	
2	A. The 1982 application I directed service	
3	company staff and water company staff in	•
4	preparing the bulk of the document. I reviewed	
5	it. I personally added comments to it and I	
6	signed the engineer's report as the engineer of	
7	record. Mr. Burdan signed some of the other	
8	documents as the vice president.	
9	Q. So D-2 for identification bears your	
10	signature and you have overall control of its	
11	preparation?	
12	A. Yes, sir.	
13	Q. Before we get to this - and I asked	
14	you in a general sense from a ballpark viewpoint -	
15	can you tell us within a 12 month-period looking	
16	backwards, how many times Monmouth Consolidated	
17	has exceeded its allowed diversion, speaking	
18	first of Swimming River?	
19	A. I would have to say that since about the	
20	late 70s, '77, '78, that generally that what	
21	would be perceived as the summer months of July	
22	and August, we've exceeded that average monthly	
23	volume from Swimming River.	
24	Q. During each of those years?	
25	A. Unless it was an extremely wet month.	

STATE SHORTHAND REPORTING SERVICE, INC.

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	Pearce - direct/0'Hagan	11
1	Q. Mr. Pearce, as I understood Mr.	
2	Burdan's comments, he indicated that even	
3	considering this application for diversion of an	•
4	additional six million gallons per day there	
5	would be a shortfall as to water needs within the	
6	company's franchised areas beginning or strike	
7	that continuing from 1984 onward; is that	
8	correct?	
9	A. In general that's true.	
10	Q. And doesn't it say that even if you	
11	got that requested diversion you wouldn't have	
12	enough water to serve your existing customers in	
13	the franchise area?	
14	A. The application filed in 1982 was intended	
15	to meet an immediate deficit that existed then	
16	and, frankly still exists today. Based upon	
17	average rainfalls and projected customer demands,	
18	it was intended as an interim application before	
19	the greater quantity of water from the Manasquan	
20	project was perceived to be available. On the	
21	average, that six million number in 1982, we	
22	projected, would only provide us a buffer until	
23	about the mid 80s; and if growth was greater than	
24	our projections, we would fall short. If growth	
2 5	was less than our projections, we would have	

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	Pearce - direct/0'Hagan	11
1	sufficient supplies. But it was only for a very	
2	short period of time. Approximately five years	
3	is what we were looking at.	•
4	Q. So the shortfall even exists at the	
5	present time?	
6	A. Absolutely.	
7	Q. If you have to estimate the	
8	shortfall - and I gather that means the toal	
9	amount you're able to divert as compared to the	
10	total needs - what would that figure be?	i.
11	A. On the average four to five million gallons	
12	a day as of today.	
13	Q. And that shortfall doesn't prevail	
14	throughout the year?	
15	A. No.	
16	Q. How many months of the year does it	
17	prevail?	
18	A. None if it rains greater than normal. And	
19	I say in in all honesty we're dealing with	
20	averages; and it's important that be understood.	
21	Q. What I'm understanding from your	
22	remarks is that if it rains more than normal,	
23	that the domestic needs that the people have to	
24	water the grass is correspondingly reduced?	
25	A. That's reduced and the water available to	

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Pearce - direct/0'Hagan 116 1 divert is being increased. 2 Q. You still may not divert more than 3 you're allowed? 4 Α. It's a chicken and egg proposition. If the 5 demand is not there, we would not divert. So if 6 there is an excess of rain, generally there would 7 be a decline in usage. We would not divert. It 8 would run over the spillway at Swimming River and 9 go out into the ocean. 10 Q. The example I gave was to water the 11 lawns. 12 Α. Yes. Even if there were more rainfall, 13 Q. 14 however, you could not divert more water, absent paying the fee that Mr. Burdan spoke of? 15 We would have no reason to divert that 16 Α. 17 water because the demand isn't there. 18 Let's speak of years of average Q. rainfall. And I think the question was what was 19 20 the difference between --21 MR. O'HAGAN: Would you read 22 back that question, please? 23 (Whereupon the Reporter reads back, "Question: If you have to estimate the 24 25 shortfall- and I gather that means the total

	Pearce - direct/0'Hagan 11'
1	amount you're able to divert as compared to the
2	total needs - what would that figure be?")
3	BY MR. O'HAGAN:
4	Q. Mr. Pearce, after looking back on
5	the record the question was if you had to
6	estimate the deficit that exists now - and I
7	understand the deficit to be a figure between
8	your present allowed diversion and the present
9	need - what would you say the deficit would be,
10	assuming it was a period of average rainfall?
11	A. Four to five million gallons a day.
12	Q. If it were a period of drought, then
13	the deficit would be greater?
14	A. Yes.
15	Q. When you submitted that application
16	to the DEP in 1982, you considered population
17	projections. And as I understood it from Mr.
18	Burdan, those were figures published by the DEP?
19	A. Yes, they were.
20	Q. Have you revised those population
21	projections?
22	A. Yes. The current application which was
23	filed in September of 1984 carries a detaild
24	analysis of the Labor and Industry statistics for
2 5	Monmouth County, the work currently being done by

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	Pearce - direct/0'Hagan 118
1	Metcalf, Netty (phonetic) as consultants for the
2	New Jersey Water Supply Authority and the
3	Monmouth County Planning Board planning board.
4	We also reviewed with each individual
5	municipality that we presently serve or could
6	possibly serve, such as Red Bank, Allenhurst,
7	their local perceptions - which are an admittedly
8	unscientific but sometimes are accurate in the
9	near term as to what the new houses or changes in
10	the water uses might be in those communities.
11	That was factored into that application.
12	Q. That application that we've spoken
13	of - and it's been marked as an exhibit and I
14	think it's being copied at the moment - are those
15	population projections incorporated within that
16	application?
17	A. Yes, they are.
18	Q. Now, Mr. Burdan described the
19	application. And as I recall it, it was
20	requesting, I think, three million gallons per
21	day from ground water?
22	A. Yes.
23	Q. And was it five million gallons per
24	day from surface waters at present?
2 5	A. Yes.

		Pearce - direct/0'Hagan	119
	1	Q. Now, so we're talking about a total	
	2	of eight million gallons per day?	
	3	A. Within the first period of analysis of the	•
	4	application.	
т.,	5.	Q. Of that eight million gallons per	
	6	day, how much would go to serve the existing	
	7	customers in your service area?	
	8	A. Well, on the average, four to five million	
	9	gallons to meet that deficit that now exists.	
	10	Q. And by the way, when we speak of	
	11	service area, I'm sure we're talking about these	
	12	municipalities?	
	13	A. Twenty-three municipalities that are	•
	14	presently served and parts of.	
	15	Q. Now of that eight million gallons,	
	16	how much of it would go to serve the needs of the	
	17	towns in the Bayshore area?	
	18	A. None.	
	19	Q. Doesn't your application speak of a	
	20	company policy to be able to provide water to	
	21	those municipalities?	
	22	A. The company has no policy to supply those.	
	23	The application actually is a two-part	
	24	application. We have a responsibility to provide	
	25	service to the customers and future customers of	

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	Pearce - direct/0'Hagan	120
1	the communities that we presently serve. The	
2	application as filed of three million in-ground	
3	water and 15 million gallons a day through the	
4	year 2000 from the Manasquan Reservoir project is	
5	for the 23 municipalities that we presently serve	
6	to meet the existing and growing demands of those	-
7	communities.	
8	Q. Then I perhaps misunderstood it. So	
9	all of that application for diversion for the	
10	I think you said 15-year period that was solely	
11	concerned with your existing 23 municipalities?	
12	A. That is our first and number one	
13	responsibility.	
14	Q. Would it be accurate to say then	
15	that your growth projections in those 23	
16	municipalities require in additional diversion of	
17	three million gallons per day plus the 15	
18	ultimate million gallons per day from the	
19	Manasquan system?	
20	A. Yes.	
21	Q. And I gather that that determination	
22	was made as the result of - for want of a better	
23	word - the scientific studies that were made?	
24	A. Engineering studies.	
25	Q. Did you play a part in that?	

	Pearce - direct/0'Hagan 121
1	A. Not a first- hand part, only to oversee the
2	methods and the results. Mr. Howard Woods, the
3	Director of Engineering for the Eastern Division,
4	who is a registered professional engineer in New
5	Jersey; Mr. Jim Scott, who is the Monmouth
6	Consolidated engineer, who is also a registered
7	engineer in New Jersey did the bulk of that work.
8	Q. You're satisfied that the
9	projections that they made concerning needs of
10	customers in the service area were accurate?
11	A. Yes.
12	Q. Now, Mr. Burdan indicated to us, I
13	think, that the initial diversion sought from the
14	Manasquan Reservoir was ten million gallons per
15	day?
16	A. The 1982 application filed in December
17	presumed an availability and a willingness by the
18	DEP to permit us an interim ground water supply
19	of six million gallons per day; that supply was
20	projected - and I would have to review the
21	application - specifically to meet augmentation
22	by it's Manasquan in the early 80s. And that
23	augmentation, based upon the population that we
24	were working with, which stopped in 1997 or '98,
25	indicated that ten million gallons from the

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1 Manas	e - direct/O'Hagan 12 quan would be needed. So we're looking at a llion gallon number ending in the late 90s. Q. Now, had it been agreed strike With reference to the three million ns per day, I understood from Mr. Burdan	22
2 16 mi 3 4 that.	llion gallon number ending in the late 90s. Q. Now, had it been agreed strike With reference to the three million	•
3 4 that.	Q. Now, had it been agreed strike With reference to the three million	• • •
4 that.	With reference to the three million	•
		•
5		
1	ns per day, I understood from Mr. Burdan	
6 gallo		
7 strik	e that.	
8	MR. O'HAGAN: Off the record.	
9	(Whereupon there is a	
10 discu	ssion off the record.)	
11	MR. O'HAGAN: Back on the	
12 record	đ.	
13 BY MR	• O'HAGAN:	
14	Q. Mr. Pearce, just to clarify our	
15 discu	ssions, and particularly to reflect what an	
16 off t	he record discussion of the three million	
17 gallo	ns per day of surface water, one million	
18 strik	e that three million gallons of ground	
19 water	, one million gallons per day was the	·
20 subje	ct of your earlier application; and it's one	
21 of th	e wells at the Jumping Brook station?	
22 A.	Yes, well number six has the capacity to	
23 pump	two million gallons a day. The allocation	
24 of re	cord is one million gallons a day. In 1980,	
25 which	was a drought year, Monmouth Consolidated	

	Pearce - direct/0'Hagan	123
1	requested an emergency increase of one million	
2	gallons a day for that well; and it was granted.	
3	To date, that in effect has not been withdrawn by	۰.
4	the DEP. And it was actually in the '82	
5	application, and now in the '84 application	•
6	seeking to permanently ratify in the eyes of the	
7	DEP and in the public record, that it's no longer	
8	an emergency allocation but, in fact, it's	
9	permitted.	
10	Q. The two million gallons per day,	
11	that's for a well in the same vicinity?	
12	A. For a proposed well in the same vicinity.	
13	Q. That's one that the DEP would have	
14	to approve or disapprove?	
15	A. The DEP could approve or disapprove that,	
16	as well as the request to permanently recognize	
17	the additional one million from well number six.	
18	MR. LOCASCIO: Is that the	
19	Raritan aquifer?	
20	THE WITNESS: All of those	. =
21	wells, four, six and the proposed well would be	
22	from the Raritan/Magothy aquifer.	
23	BY MR. O'HAGAN:	
24	Q. Now, concerning the request for	
25	initially five million gallons from the Manasquan	

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	Pearce - direct/0'Hagan 124
1	and ultimately leading up to 15 million gallons
2	per day, Mr. Burdan indicated that was an interim
3	application on the part of the Monmouth
4	Consolidated system?
5	A. Presently at this time the New Jersey Water
6	Supply Authority has hired consulting engineers;
7	and that group of individuals and firms is
8	reviewing a very broad project that is concerned
9	with engineering, environmental, political,
10	economic and organizational concerns that the
11	Manasquan project has always had.
12	The fact is that in the early 1950s
13	Monmouth Consolidated Water Company sought to
14	build the Manasquan project; and for many reasons,
15	among which were political, was denied that by
16	the State of New Jersey. In the interim time,
17	the project has been on again, off again, on
18	again, off again, with Monmouth Consolidated
19	obviously still an interested party.
20	The Water Supply Authority consultants have
21	not recommended publicly any particular scheme of
22	operation, ownership or even construction of the
23	project. And as Mr. Burdan indicated, he's a
24	member of a task group that is overseeing the
2 5	Authority's consultants' work; and basically

	Pearce - direct/0'Hagan	125
1	represents water purveyors as one of the	
2	interested parties. The company does not wish to	
3	prejudice the outcome of the consultant's work.	•
4	On the other hand, we have a responsibility to	
5	meet what is an immediate and growing deficit.	
6	And frankly, the State and the Authority have not	
7	been able to for many reasons not been able to	
8	bring the Manasquan project into being quick	
9	enough. And we cannot just sit back and wait for	
10	studies on top of studies. On the other hand, we	
11	recognize that for Monmouth to basically apply	
12	and, in fact, in concrete establish a presence on	•
13	the Manasquan River that wouldn't lend itself to	
14	the overall regional needs would probably not be	
15	looked upon favorably by the DEP nor the	
16	authority nor the consultants nor our neighboring	
17	water systems. So that it is an interim. It	
18	could be expanded to the full capacity of the	
19	Manasquan system and we could meet the needs of	
20	the entire region, if that was so determined by	
21	the DEP and the Water Supply Authority to be the	
22	appropriate way of doing it. It could also end	
23	up that it would be converted by the Authority or	
24	modified by the Authority and the consultants to	
2 5	fit within their needs and plans; and that is	

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	Pearce - direct/0'Hagan 126
1	presently under consideration and under study and,
2	very shortly, will be publicly debated.
3	Q. So the way I understand your answer,
4	there are many different factors that go into
5	first, the existence of the reservoir, the
6	location of the reservoir, the expected diversion
7	by a given water purveyor and so forth?
8	A. Yes. It's very complex.
9	Q. So we could reasonably strike
10	that.
11	You would certainly expect then that
12	when your application is set for public hearing
13	those considerations would be brought to bear?
14	A. I would expect that many interested parties
15	will participate in that application review by
16	the DEP.
17	Q. So whether or not your application
18	is approved is anybody's guess?
19	A. It is not a guess that it will be approved
20	to me. It is my professional and corporate
21	opinion, as well as personal, that Monmouth
22	Consolidated will be given a new volume of water
23	supply from some source. What is not known, and
24	I do not believe anyone today even in the DEP
2 5	knows what form that will take, whether it is any

Pearce - direct/0'Hagan 127 ground water at all, or all ground water and no 1 2 Manasquan water, or Manasquan water in total. Ι have no idea. 3 4 Q. I gather there are segments of the 5 DEP who are in favor of one or more of those 6 alternatives? I would say there are as many opinions as 7 Α. 8 there are ideas on how it could be done as there 9 are members of the DEP. 10 Now, some consultants recommended Q. 11 that the capacity of the Manasquan Reservoir 12 would be based upon a diversion of 35 million 13 gallons per day? 14 Α. The Manasquan Reservoir is proposed by the 15 Water Supply Master Plan as a project. And the 16 early analysis by Metcalf and Netty indicated 17 that there was a safe yield of 35 million gallons 18 a day. 19 Q. Do you have any knowledge as to how 20 much of that 35 million gallons per day will be 21 required by Wall Township? 22 Α. The answer is no. And I would like to 23 flesh that out by it's concept to answer tha question, 24 25 You have to define from the DEP what

	Pearce - direct/0'Hagan 12	8 8
1	policy they will establish relative to the water	
2	systems in northern, central and southern	
3	Monmouth County, in effect, exclusive of the	
4	Monmouth Consolidated service area regarding what	
5	modifications will be made to their existing	
6	ground water and future ground water allocation	
7	rights.	
8	As an example: The DEP might	
9	consider it proper that no new ground water from	
10	any need would be permitted, that all existing	
11	ground water diversions would be reduced by some	
12	number. Where they were reduced, and how much,	
13	and by whom, again, is a policy statement and	
14	attitude that the DEP has not chosen as of this	
15	moment to reveal.	
16	In general I would expect - and if you read	
17	the Water Supply Master Plan of the State of New	
18	Jersey, and you read the public statements and	
19	outputs by Metcalf and Netty who are the	
20	consultants for the New Jersey Water Supply	
21	Authority - I would expect that there are areas	
22	of Monmouth County that will be declared critical	
23	zones under the soon to be implemented water	
24	supply management regulations. In doing such,	
25	the DEP would then have the latitude, following	

	Pearce - direct/0'Hagan	129
1	public hearings, of basically modifying all	
2	allocation permits of all water users and	
3	potential water users that in effect would	-
4	require them to find some other source of water.	
5	Obviously there's only a few involved that they	,
6	could consider, and the only one that is near	
7	completion or realization is the Manasquan	
8	Reservoir project. Who they do that to and to	
9	what extent is an unknown.	
10	Based upon our understanding, Monmouth	
11	Consolidated's and American Water Works and my	
12	own, the areas of the north Bayshore, the areas	- .
13	of central Monmouth County around Freehold and	
14	the areas of southern Monmouth County in the	
15	coastal communities will probably have a	
16	reduction in the allowable volume of ground water	
17	they may use, and given some implementation time	
18	by the DEP to develop a new source of water,	
19	which obviously would tend to be surface water,	
20	either directly from the Manasquan or indirectly	
21	through the other surface waters of Monmouth	
22	County which are owned and operated by Monmouth	
23	Consolidated.	
24	To give you a specific, if the north	
2 5	Bayshore communities were or had their	

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Pearce - direct/0'Hagan 130 1 allocations all reduced, they would not have too 2 many alternatives other than to buy surface water 3 from Monmouth Consolidated, which we would treat. 4 That, in itself, would increase our deficit. We 5 would have to increase the volume of water that 6 we would seek from the Manasquan. 7 Our present diversion really identifies the 8 immediate service area of 23 municipalities and 9 then three potentials. And it analyzes, not as a 10 formal request because we don't have that demand 11 yet, but it takes a look at what the impact would 12 be if all the north Bayshore, all the Freehold central area and all of the southern Monmouth 13 areas sought that water from us and what that 14 15 would mean to our Manasquan application. And in 16 our interpretation of what we think might happen 17 regarding growth and reductions in their existing 18 ground water, it would change our application 19 from 15 million gallons a day to 25 million 20 gallons a day at the end of this century of that 21 30 to 35 million that's available at the 22 Manasquan. 23 I want to make very clear for this record 24 and any other public record that we are not 25 actively out seeking those customers. We're

	Pearce - direct/0'Hagan 131
1	saying we have the ability to meet tha need,
2	however, if that need is requested. And we to
3	meet it we will need that additional water from
4	the Manasquan. The State has the policy setting
5	they have to say as to who needs the water and
6	who takes it to them. Given the geographic
7	location, given our size, given our expertise, we
8	feel we can do the job. It's just a question of
9	whether we do or not. And that is why the
10	additional ten million gallons of Manasquan water
11	is not formally requested, because the need is
12	not there.
13	Q. As to the Bayshore area, can you
14	tell us how much of the ten million gallons will
15	be used for that system?
16	A. In answer to your question, we have made
17	some judgments which, in our opinion, make sense.
18	Whether the Department of Environmental
19	Protection and the consultants for the New Jersey
20	Water Supply Authority and even these
21	municipalities and authorities agree with it is a
22	matter, obviously, open to discussion. But we
23	anticipate that if all future growth as
24	predicated by the Monmouth County Planning Board
2 5	and the State Labor and Industry statistics, and
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Pearce - direct/0'Hagan 132 1 one-third of their winter average diversion were 2 supplied by surface water from Monmouth 3 Consolidated, in the year 2000 5.75 million 4 gallons a day would go to those communities in 5 the north Bayshore. 6 Are you familiar with those towns? 0. I know where they are and I've driven 7 Α. 8 through them. And I grew up in Monmouth County; so I'm reasonably familiar with them. 9 10 Wouldn't it be accurate to say that Q 🖕 11 for the most part they're presently developed? 12 They are presently substantially well Α. 13 developed. 14 Ο. So we can really assume that even at 15 the present time if all of this comes to pass 16 they'll need somewhere in the neighborhood of 17 that 5.7 million gallons per day? 18 Α. Yeah. We don't anticipate that they would need more unless the State set a higher volume of 19 the reduction of ground water. We assume 20 21 one-third of the winter use average. The State 22 might take one-third of all of their use or one 23 half. 24 Q. Wouldn't it be accurate to say that 25 the State would look more favorably on your

	Pearce - direct/0'Hagan	133
1	serving an area well developed as to not	
2	developed.	
3	MR. FRIZELL: I object.	۰.
4	A. I can't answer that.	
5	Q. The coastal communities north of	
6	Manasquan?	
7	A. Southern Monmouth County coastal	
8	communities.	
9	Q. What portion of the ten million	
10	gallons would go to serve those communities?	
11	A. In that particular set of statistics we've	
12	included the boroughs of Allenhurst and Avon,	
13	since we surround them and they are on the same	
14	ground water aquifer. We have excluded Howell	
15	Township.	
16	Q. That would be a little bit further	
17	to the	
18	A. We have included Wall and all of the other	
19	coastal communities using the same criteria of	
20	growth plus one-third of the perceived winter	
21	average usage. We're dealing with 4.53 million	
22	gallons a day in the year 2000.	
23	Q. We're up somewhere over nine million	
24	gallons?	
25	A. I think if you add the two of them together	

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	Pearce - direct/0'Hagan	134
1	you're at 10.28.	
2	Ω. Now, with reference to your proposal	
3	to serve the Freehold area, what is your	
4	projection for the gallonage per day required	
5	there?	
6	MR. LOCASCIO: Could you also	
7	tell us what towns make that up?	
8	A. Freehold Borough, Freehold Township and	
9	it's a consolidation of Manalapan, Marlboro and	
10	what we perceived, based upon the Orgo Farms, Sea	
11	Gull, Mount Laurel II interpretations of Colts	
12	Neck water needs, 6.5 million gallons a day.	
13	MR. O'HAGAN: Off the record.	
14	(Whereupon there is a	
15	discussion off the record.)	~
16	BY MR. O'HAGAN:	
17	Q. Mr. Pearce, we've agreed that when	
18	you total all of those up they exceed the ten	
19	million plus that you've described before. Now	
20	concerning Colts Neck into Freehold Borough and	
21	Freehold Township, do you know what size line is	
22	proposed there?	
23	A. If our staff engineers were requested to	
24	provide service to that region, we would be	
25	looking at a pipe line running from what is the	

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	Pearce - direct/0'Hagan 13
1	east end of Colts Neck, which is where our plant
2	at Swimming River is, to the west on some route
3	that would be between 30 and 36 inches in
4	diameter. I hedge on that because it depends on
5	the length, the volume of water, and when it
6	would be needed. The sizing of the pipe is
7	related to the volume as well as the pressures
8	needed at the end of the line.
9	Q. How far would that line extend into
10	Freehold Township?
11	A. I can't answer that specifically because it
12	is related to who has asked for the service and
13	how much and where they want it is at.
14	Q. No one from Freehold Township has
15	yet asked for service from you?
16	A. Monmouth Consolidated Water Company has had
17	two specific requests for water service within
18	Colts Neck, Orgo Farms and Sea Gull. And we have
19	had a specific request for a review of what it
20	would cost from the Gordon's Corner Water Company.
21	And we've had a request to review what part the
22	Marlboro Water Authority might be able to play in
23	that similar extension; all of these based upon
24	the fact that the DEP has identified a cone of
2 5	depression in the ground waters in the western

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	Pearce - direct/O'Hagan	136
1	Monmouth County, Freehold, Marlboro area.	
2	Q. How many customers did you project	
3	in Colts Neck to feed off this pipe, either this	•
4	30 or 36 inches?	
5	A. Within the application as filed it does not	
6	discuss specifically Colts Neck. It was Mr.	
7	Woods' opinion, and I concurred, that given the	
8	open nature of Colts Neck's development, the	
9	Mount Laurel II as we understood it at that time,	
10	and the proposed two projects, that we were	
11	dealing with somewheres between 500 and 1100	
12	dwelling units, based upon whatever those	
13	developments sought to build.	
14	Q. But your pipe is sized for more	
15	customers than the 500 units and the eleven or	
16	1200 unit projects; isn't that correct?	
17	A. No. And I'll explain that if you give me	
18	an opportunity.	•
19	Q. Aren't you told us before you	
20	were seeking to serve both Freehold Borough and	
21	Freehold Township?	
22	A. You have to go back to the hydraulics of	
23	the design and what the demand is. The 1100	
24	units in and of themselves, if we want to take	
25	that size, if they built their own storage tank	

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	Pearce - direct/0'Hagan	L 3 7
1	to meet the fire demands, if we built a booster	
2	pumping station, we could extend the line, just	
3	Orgo Farms or Sea Gull, that might, might be 16	
4	inches in diameter.	
5	Q. And 16 inches would serve Orgo and	
6	Sea Gull together?	
7	A. I couldn't say they would serve both of	
8	them. I would have to go back and ask the	
9	engineers to calculate the volumes. The	
10	difference to go to a 36-inch line is we	
11	eliminate the need for pumping and storage; and	
12	it is a consideration. And what we perceived to	
13	be the potential needs of cent Monmouth County	
14	because of the ground water problems and what the	
15	State identified in the Water Supply Master Plan	
16	as a possible solution, for instance surface	
17	water from Monmouth Consolidated, which we would	
18	then make up by purchasing additional Manasquan	
19	water.	
20	Q. Obviously, then, if you use the	
21	36-inch line and you develop a storage facility	
22	plus a pumping station, you could serve a great	
23	many additional customers?	
24	A. No. We could serve with a 16, a tank and a	
2 5	pumping station the proposed Orgo or Sea Gull	

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Pearce - direct/0'Hagan 138 1 and I wouldn't want to say both because I would 2 have to go back and look with the engineers as to just exactly what those two projects are. 3 However, they would be sized specifically 4 5 for those projects. And the expansion of that to 6 additional volumes of six or seven million 7 gallons a day based upon a concept of a 8 regionalization of a water supply, a 16 inch line 9 would not be sufficient. 10 Would a 36 inch line be sufficient Q. 11 to provide in six million gallons per day in the 12 Colts Neck, Freehold Borough and Freehold Township area? 13 14 Α. Yes. 15 Q. Aren't there other water purveyors 16 in the area of Freehold Township? 17 Α. Yes, there are, gordons Corner Water 18 Company, Freehold, itself; and the Marlboro 19 system and some other smaller systems. 20 Q. As a matter of fact, can't you 21 really trace more or less a system of water 22 companies coming from Howell Township in the vicinity of the reservoir all the way up to the 23 24 north? 25 If you take the corridor of Route 9 and go Α.

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		Pearce - direct/0'Hagan	139
· •	1	from Lakewood through to the Raritan River, you	
• 1 	2	will find a string of water systems, whether they	
	3	be investor owned or municipal.	•
	4	Q. The Aldrich Water Company?	
	5	A. Investor company.	
	6	Q. Adelphia?	
	7	A. Yes.	
	8	Q. Howell Township Municipal Utilities	
	9	Authority?	
	10	A. I don't know. They are a municipal utility	
	11	authority and they have no water customers.	
	12	Q. Freehold Township has its own water	
	13	system?	
	14	A. Yes.	
	15	Q. Marlboro Township has the WMUA as do	
	16	Manalapan?	
	17	A. Yes.	
	18	Q. Are you saying that the WMUA and	
	19	Gordons Corner and now we know about the	
	20	Matchiponix, are you saying they would not be	
	21	interested in extending a line down to the	
	22	Manasquan River system to draw water out to serve	
	23	customers that are more or less along the path of	
·	24	the water companies we've just mentioned?	
لہ	2 5	MR. FRIZELL: Excuse me.	

140 Pearce - direct/0'Hagan 1 Just for the record here, I don't think he 2 answered with -- the WMUA is not a water service 3 company. 4 MR. O'HAGAN: It is so, both 5 sewer and water. I might be wrong. 6 MR. FRIZELL: Western 7 Monmouth? I don't think so. 8 BY MR. O'HAGAN: 9 In any case, have you investigated Q. 10 the possibility of those water companies in the 11 western part of the county seeking to serve the 12 customers that you've described in Freehold 13 Borough, Freehold Township and Colts Neck and so 14 forth? 15 A. Monmouth Consolidated Water Company has not 16 sought to bring those private and public systems 17 into some agreement as to how they will develop 18 new water supplies. The fact is that they all 19 wish to join into some sort of consortium and extend a transmission line to Howell Township and 20 21 to build a water filtration plant near their proposed Oakland Reservoir. They could develop 22 23 the six million gallons a day that way for 24 themselves, if they could agree that they wanted 25 to do that, and if they could agree to do it

Pearce - direct/0'Hagan 141 1 amongst themselves and develop the financing and 2 wherewithal and expertise to do that. Yes, 3 that's certainly a possibility. 4 And they would be closer to the Q. 5 Freehold and Freehold Township areas than you would be? 6 7 Who is "they"? Α. 8 Q. This consortium of water companies 9 that you just mentioned? 10 MR. FRIZELL: Excuse me. Can 11 we clarify the record on that? 12 MR. O'HAGAN: I'm going to 13 withdraw the question. 14 You would not really know in 15 any case. 16 BY MR. O'HAGAN: 17 Now, we got off on a little bit of a Q. 18 tangent, Mr. Pearce. You were telling us about 19 the expected allocation of the water from the 20 Manasquan River Reservoir project. And I think 21 it was your view it's anybody's guess as to what 22 will actually be permitted and approved by the 23 State as to who will be able to draw upon in 24 system? 25 Α. Yes.

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Pearce - direct/0'Hagan 142 1 Ω. And you really -- you have no way of telling us now that's a sure thing that the 2 3 Monmouth Consolidated Water Company will be 4 approved to divert ten million gallons per day 5 after the reservoir is in operation? 6 It's a sure thing, in my opinion, that Α. Monmouth Consolidated will get the water it needs 7 8 from the Manasquan system. Who actually removes 9 it from the river and who treats it and who pumps 10 it into our existing service area is still in 11 question. 12 Q. With reference to this interim 13 facility that you're proposing -- and you've 14 indicated off the record that it's on the 15 Manasquan River a little bit to the west and 16 north of the Garden State Parkway? 17 Α. Yes. 18 What distance -- strike that. Q. I would assume then that you will 19 20 have to transport the water from there to your 21 existing lines? 22 Α. Yes. 23 Where will it be transported? Q . 24 Α. We presently intend to take raw water from 25 the river to our Glendola Reservoir located ih

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	Pearce - direct/O'Hagan 143
1	Wall Township near the Neptune Township boundary;
2	then from the Glendola Reservoir through existing
3	lines to our Jumping Brook treatment plant, and
4	then into our existing transmission line.
5	Q. Speaking about taking it out of the
6	river, the first stop, that's in Glendola. What
7	distance is that?
8	A. If I say five miles, it's going to be wrong.
9	I just know it's over five miles.
10	Q. If you don't know, you don't know.
11	Somewhere over five miles?
12	A. Yes.
13	Q. I understood then that you have to
14	go through is it only Wall Township?
15	A. Wall Township is the only municipality
16	affected by our proposed application.
17	Q. Do you have a franchise in Wall
18	Township?
19	A. No, we do not.
20	Q. So in order to run the pipe from the
21	Manasquan River to the Glendola Reservoir you
2 2	would need to seek and obtain a franchise from
23	Wall Township?
24	A. No.
25	Q. Would you not have to?

STATE SHORTHAND REPORTING SERVICE. INC.

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	Pearce - direct/0'Hagan	144
1	A. No.	
2	Q. You would have to seek an obtain	
3	certainly approval from the DEP?	
4	A. We will have to obtain an allocation from	
5	the department of Environmental Protection for	
6	the water. We will need highway opening permits	
7	from the State Highway Department, Monmouth	
8	County, Wall Township. We will seek Board of	
9	Public Utilities tacit approval of the necessity	
10	of the project because of the substantial	
11	investment involved, which will relate to the	
12	Board of Public Utilities eventual review.	
13	Q. It will impact on the rates?	
14	A. Yes, it will.	
15	MR. O'HAGAN: Off the record.	
16	(Whereupon a luncheon recess	
17	is taken.)	
18	BY MR. O'HAGAN:	
19	Q. As I understood your answer earlier,	
20	Mr. Pearce, the diversion that you're presently	
21	seeking is to make up the existing deficit?	
22	A. Yes.	
23	Q. If the diversion is not granted in	
24	full, the deficit will not be made up in full?	
25	A. Yes.	

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Pearce - direct/0'Hagan 145 1 Ω. Would it be accurate to say that 2 absent the approval of your application for 3 diversion you could not serve the Colts Neck area? 4 A. Yes. 5 Q. And you could not serve specifically 6 the Orgo project? 7 A. As it relates to safe yield of the water 8 supply, yes. 9 Q. And consequently you couldn't serve 10 Sea Gull? 11 Α. Yes. 12 Q . Mr. Pearce, at one time there was a 13 study made to determine the impact of the Orgo 14 project on the Swimming River Reservoir. Are you 15 familiar with that? 16 Α. I know that the study was done, yes. 17 Q. Do you know Richard Monser 18 (phonetic)? 19 Yes, I know Dick Monser. Α. 20 Q. He is an employee of the American Water Works System? 21 22 Α. Mr. Monser is vice president of water 23 quality presently. 24 Q. So his field therefore is concerned 25 with preservation of the quality of the water in

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146 Pearce - direct/O'Hagan 1 the reservoir at Swimming River and various other 2 supplies of the American Water Works system? 3 His principal task is to supervise the Α. 4 treatment of the water supply. Treatment is 5 impacted by the quality of the raw water. The 6 quality of the raw water is impacted by the 7 overall environment. The water shed is a major 8 part of that. 9 I show you a letter dated March 30, Q. 10 1979 addressed to Mr. Michael J. Caponigro and 11 signed by R.H. Monser dated March 30th,, 1979. 12 Are you familiar with that? 13 I have read the letter. Α. 14 He concludes that the Orgo project Q. 15 would have a detrimental effect upon the 16 reservoir; does he not? A. Yes, he does. 17 18 MR. O'HAGAN: May this letter 19 be marked as an exhibit. 20 (Whereupon a letter dated 21 3/30/79 is marked D-13 for identification.) 22 BY MR. O'HAGAN: 23 By the way, this letter came from 0. the files of the water company; did it not? 24 25 A. I assume so.

STATE SHORTHAND REPORTING SERVICE, INC.

	Pearce - direct/0'Hagan 147
1	Q. And also contained within the files
2	of the Monmouth Consolidated Water Company is a
3	report dated May 14th, 1979 authored by William
4	Whipple, Jr.?
5	A. Yes.
6	Q. And I'd ask you to identify this one?
7	A. This report is dated May 14th, 1979. It
8	was prepared by William Whipple, Jr., who is now
9	an employee of the DEP; and titled, "Nonpoint
10	Source Pollution From Proposed Colts Neck Village
11	PUD Complex."
12	MR. O'HAGAN: May that be
13	marked as an exhibit?
14	(Whereupon a report dated
15	5/14/79 is marked D-14 for identification.)
16	MR. DAVIS: I was going to
17	make an observation type comment, and that is, as
18	I understand the issue that's to be tried in this
19	case, first of all, as I understand it, both
20	Monser and Whipple testified in one of these
21	cases; and their testimony in effect was that the
22	Orgo Farm development would have an impact on the
23	reservoir?
24	MR. O'HAGAN: Correct.
2 5	MR. DAVIS: As I understand

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Pearce - direct/0'Hagan 148 1 it; the bottom line issue here now is that the judge has rejected that testimony; did really not 2 3 take in into consideration; the report that we 4 have from the company's own expert doesn't 5 mention the impact on the reservoir. I don't see 6 any mention of it in here. So that isn't this an 7 issue that has already been decided by the court? Not as far as 8 MR. O'HAGAN: 9 I'm concerned, no. 10 MR. FRIZELL: Not as far as 11 Mr. O'Hagan is concerned. 12 MR. O'HAGAN: And as a matter 13 of fact, so that the record is clear, the report 14 from Clark and Caton -- I sent that to you, Mr. 15 Davis. 16 MR. DAVIS: Yes. 17 MR. O'HAGAN: And you received it on Monday of this week? 18 19 MR. DAVIS: Yes, right. 20 MR. O'HAGAN: So, in other 21 words, October 1? 22 MR. DAVIS: Yes. And I also 23 made copies and supplied it to Mr. Burdan and Mr. 24 Pearce. 25 MR. O'HAGAN: You told me you

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	Pearce - direct/0'Hagan 14	9
1	were going to.	
2	MR. DAVIS: Yes.	
3	BY MR. O'HAGAN:	
4	Q. Mr. Pearce, prior to receipt of Mr.	
5	Caton's report - and it says what it says - has	
6	the water company or did the water company	
7	receive any written report which would indicate	
8	that development of the Orgo site would not have	
9	a deleterious effect on the reservoir?	
10	A. No.	
11	Q. It's clear from the chronology, but	
12	I just want to make it clear in the record, then	
13	when Mr. Critchlow wrote to Mr. Brunelli, he did	
14	not have Mr. Caton's report in his possession?	
15	A. No, he didn't.	
16	MR. O'HAGAN: I have no	
17	further questions.	
18	MR. FRIZELL: I have either	
19	one or two questions.	
20		
21	CROSS-EXAMINATION BY MR. FRIZELL:	
22		
23	Q. Mr. Pearce, I'm sure you're familiar	
24	with the fact that your company has indicated to	
2 5	Mr. Brunelli that it can feasibly supply adequate	

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-	Pearce - cross/Frizell 150
1	water to service the needs of the proposed Colts
2	Neck Village development?
3	A. Yes.
4	Q. Mr. Pearce, is it your company's
5	policy before making comments of that kind to
6	proposed developers to take into account the
7	responsibility that the company has to service
8	its existing customers and future customers
9	within the service area?
10	A. When we receive a request from service from
11	within our service area or from without, we ask
12	ourselves two basic questions. The first is what
13	you might typify as a micro review of the project
14	or request, whether it's a single house
15	connection or a 1200 unit subdivision. That
16	micro review is: What hydraulic needs are there?
17	What volumes are necessary? And can our existing
18	transmission and distribution and pumping
19	facilities meet those needs? That's the micro
20	review. The macro review, obviously, is not done
21	for a relatively small project, a few townhouses
22	or single family home. That macro review is: do
23	we have the source of water supply? If it is a
24	substantial project or envisions the possibility
25	by that extension into an undeveloped but growing

		Pearce - cross/Frizell	151
- -]	1	area the need for additional water supplies, we	
	2	then look at what is our present and future needs	
	3	for water supply. That's the macro review.	
	4	In the particular instance of Mr.	
	5	Brunelli's letter, Mr. Critchlow and the	
	6	engineering staff reviewed it on a micro aspect	
	7	as to what hydraulic requirements are there and	
	8	what would it take within our existing system and	
	9	without our existing system outside of it to get	
	10	the necessary volumes for fire protection and	
	11	domestic needs to Orgo Farms. And they did that	
	12	and they responded to Mr. Brunelli with a	
	13	proposal for a large diameter line from our	
	14	existing system to Orgo Farms. A macro review	
	15	for Orgo Farms or Sea Gull was not done and the	
	16	reason is that neither of those projects in and	
	17	of themselves would generate any greater deficit	
	18	than already existing and neither of those	
	19	projects in and of themselves would cause the	
	20	application which was presently filed here in	
	21	September to have been markedly different in	
	22	either direction.	
	23	Q. Because of the size?	
٦	24	A. It's a relatively small project given that	
.	2 5	we presently serve 65,000 customers. So that if	

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	Pearce - cross/Frizell 152
1	it had been on a factor of ten larger or, frankly,
2	if Colts Neck was a growth oriented community or
3	that they were projecting a massive increase and
4	population densities or such, it would have been
5	analyzed perhaps within that whole context.
6	The reality of it is that we were aware of
7	the potential needs of the western Monmouth area
8	within the same time period we were having
9	inquiries from Gordons Corner Water Company. As
10	I indicated, we already knew we needed new
11	sources of water supply, so the macro review just
12	for Orgo Farms was not done.
13	Q. Are you aware - and I don't want you
14	to repeat the testimony that's already gone
15	before - but you're aware, are you not, that the
16	DEP is reporting a crisis in the ground water
17	supplies in the aquifers underlying Monmouth
18	County?
19	A. I'm not only aware of it, I feel that that
20	is a substantial reason why we were delayed and
21	deferred and given a significant number of data
22	requests and detailed analysis demands in our
23	December 1982 application. And I believe that
24	the DEP will be implementing, as soon as they can,
25	stringent ground water reductions and

Pearce - cross/Frizell

1 modifications in the existing allocations in
2 virtually all of Monmouth County. As to what
3 extent and to who and when, it's just a matter of
4 time.

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5 I think the thing that probably impresses 6 me most is that the State is moving with 7 deliberate speed to implement the water supply 8 management regulations. And within that they 9 have defined a critical aquifer as that aquifer 10 that has a potentiometric surface greater than 30 11 feet below sea level. If you map that - and that 12 can be mapped and is part of our application -13 for the Raritan formation you take in a crescent, 14 a shape that extends from Keansburg on the 15 Raritan Bay through western Monmouth County, 16 centering on Freehold, and then eastward towards 17 the shore areas of Wall and Spring Lake. It's 18 not too subtle that that is considered in our 19 application. That will enable, according to the 20 proposed regulations to have the diversion 21 allocation review of the DEP reduced to numbers 22 lower than 100,000 gallons a day average usage 23 down potentially to 10,000 gallons per day from ground water diversion. So that --24

Is that change in the proposed

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Q.

154 Pearce - cross/Frizell 1 regulations now the change from 100,000 gallons threshold? 2 It's in the proposed regulations that if 3 Α. 4 there is a critical zone defined, they can reduce 5 the allocation review from the present 100,000. If you divert 100,000 or 70 gallons a minute from 6 7 the ground, they don't review you. They can reduce that down to 10,000 or some other number; 8 but 10,000 is used in the regulation. 9 I don't want to oversimplify this 10 0. Mr. Pearce, but is it accurate to characterize 11 the concern that the DEP is attempting to address 12 as a fear that continued draw from ground water 13 or well resources in western Monmouth County will 14 15 cause an intrusion of salt water from the Atlantic Ocean into the shore communities which 16 17 are now drawing from the aquifer in a more easterly and along the shore line? 18 19 Generally the DEP is concerned with all the Α. principal aquifers in each region that salt water 20 21 either from the Raritan Bay or the Atlantic Ocean 22 will adversely impact those aquifers. 23 0. And is it an observed consequence of, 24 in your experience, Mr. Pearce, that the Department of Environmental Protection is 25

	Pearce - cross/Frizell	155
1	directing all, virtually all of their attention	
2	in terms of future water needs in the Monmouth	
3	County area toward surface water resources?	•
4	A. Yes.	
5	Q. Mr. Pearce, are you familiar with	
6	the Matchiponix water system proposed?	
7	A. It's my understanding that the Matchiponix	
8	system is a diversion of surface water from the	
9	Matchiponix Brook during high periods of flow	
10	associated with the winter and high rain periods	
11	to the existing filtration facilities of I	
12	believe it's the Gordons Corner Water Company, I	
13	can't be sure, or a plant to be built by	
14	Matchiponix Water and that that water would be	
15	used in lieu of the existing ground water	
16	supplies unless the brook dried up due to dry	
17	weather, at which point the ground water supplies	
18	would be used. It is a classic conjunctive use	
19	method of between three to five million gallons a	
20	day of yield, as I understand it. I have not	
21	reviewed the application or the engineering but	
22	just discussing it with counterparts in the water	
23	industry.	
24	MR. O'HAGAN: So that's all	
25	hearsay?	

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Pearce - cross/Frizell 156 1 THE WITNESS: I would have to 2 say it's hearsay because I did not read any 3 reports. Specifically I've discussed it with DEP 4 staff. I've discussed it with some of the people 5 that are involved with Matchiponix directly; but 6 it's hearsay, second party, definitely. 7 BY MR. FRIZELL: 8 Q. Mr. Pearce, in your preparation for 9 today's testimony and in your review of this 1.0 situation regarding the Colts Neck case, is it 11 your opinion that the provision of water to the 12 Colts Neck Village as proposed by Mr. Brunelli, 13 or alternatively or perhaps conjunctively to the 14 Sea Gull site would have any substantial 15 detrimental effect on your existing customers or 16 your ability to provide service to your service 17 area, taking everything into account including 18 your pending applications? 19 MR. O'HAGAN: Are you making him an expert witness? 20 21 MR. FRIZELL: No. I'm asking 22 an opinion. 23 THE WITNESS: In the long 24 term, given our application as filed, there would 25 be no impact. On the shortterm, I believe Mr.

	Pearce - cross/Frizell 157
-	Burdan's testimony and mine would indicate that
:	2 by a very infinitesimal number it would increase
	our existing deficit absent inclusion of new
	4 water supplies into our existing system.
!	5 BY MR. FRIZELL:
(Q. That deficit relates to the amount
-	of water that you're obligated to permit to pass
1	over the Swimming River dam on a daily, monthly
ç	or annual basis; is that right? Or is it just
1	the total diversion rights of your system is what
1	l you're referring to in total?
1:	A. If we were permitted by the DEP to not
1:	3 release that flow, passing flow and in effect our
1	4 available water allowed by the DEP was increased
1 :	by that six million number, there would be an
1	on-paper improvement in our water supply by that
1.	7 amount.
1:	8 MR. FRIZELL: No other
1	9 questions.
2	
2	CROSS-EXAMINATION BY MR. LOCASCIO:
2	2
2	Q. With respect to Mr. Monser's letter
2.	4 indicating an impact on the reservoir, would you
2	5 agree that the further away a development is from

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	Pearce - cross/Locascio	158
1	the reservoir the lesser the impact?	
2	MR. FRIZELL: Let me object.	
3	I don't know that Mr. Pearce is knowledgeable of	
4	Mr. Monser's analysis.	•
5	A. I was going to respond that I'm not a water	
6	quality expert nor an expert on environmental	
7	impacts. Being in the water industry and being a	
8	civil engineer, I'm not unfamiliar with the	
9	general concepts involved with environmental	
10	impact assessment and water shed impacts. The	
11	simplistic attitude would be the further from the	
12	surface water an impact was the greater the	
13	opportunity that nature would have to mend the	
14	ills of man.	
15	Q. And therefore the closer the impact	
16	the more adverse the impact upon the reservoir?	
17	A. If nothing were done by man to mitigate	
18	those impacts, that would be mitigated by nature	
19	over a great distance. I would have to say yes.	
20	Q. Now, when you consider whether or	
21	not your company can service a development, is	
22	there any formula you use with respect to the	
23	amount of gallons per unit per day?	
24	A. Typically we request of the interested	
25	parties an analysis of what they project their	

	Pearce - cross/Locascio 159
1	average daily domestic needs to be and what they
2	project their fire requirements to be at 20
3	pounds per square inch at specific locations or
4	groups of locations within their project. These
5	two are related and also unrelated numbers; but
6	they one relates to the ability of the
7	customer on the average to have the water they
8	need to flush toilets and shower and water lawns,
9	and that's an average daily number. The fire
10	supplies are an emergency flow which would be of
11	much larger volumes than domestic flows. So that
12	the two impact the sizing of the pipe lines and
13	storage and pumping stations. We ask that of
14	them. If the numbers aren't on the average
15	compared to what we experience in similar type of
16	housing - and this varies based upon whether or
17	not you have large lawns that would be irrigated
18	or high density high-rise apartments or a
19	commercial building - if they vary we go back to
20	them and say is this really what you mean.
21	Generally the numbers are within allowable ranges
22	and we work with those numbers. If they're not
23	we go back and try and find out where the problem
24	lies. The end result is that the sizing of pipe
25	lines, tanks, booster stations that may be

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	Pearce - cross/Locascio	160
1	related to that given project is based upon those	
2	numbers. On an annual average, Monmouth	
3	Consolidated's customers are in the high 60s	•
4	gallons per day per capita.	
5	Q. And is that number, the high 60s,	,
6	the one that was used with respect to your	
7	consideration of the Orgo and Sea Gull tracts?	
8	A. I frankly do not know.	
9	Q. When you said that the Matchiponix	
10	Water Company is the classic conjunctive use.	
11	What did you mean by that?	
12	A. Conjunctive use is generally understood is	
13	that you take two totally different water sources	
14	in this case in New Jersey it's being used in the	
15	format of ground water and surface water - that	
16	are impacted by rainfall or lack thereof in two	
17	totally different ways. And by utilizing both of	
18	them in different volumes in total, you can	
19	average out the unpredictableness of nature. In	
20	effect what you are saying is that if you could	
21	realistically turn on all the wells when there is	
22	no rain, that they would make up the fact that no	
23	rain means no water in the reservoirs. However,	
24	when it is raining very heavily, and the	
2 5	reservoirs are spilling into the ocean and	

Pearce - cross/Locascio

overflowing, that you would turn off all the wells and utilize all in water.

3 A good example would be this June of 1984, 4 extraordinarily above average rainfalls, and all 5 of the rivers in Monmouth County running out into 6 the ocean and the water not being used, the fresh 7 The only system in this region using that water. 8 water was Monmouth Consolidated. Yet the systems 9 that we either abut or are close to or wholly 10 surround, ground water systems, continued to pump 11 their wells as they would in a drought or any 12 other time. The conjunctive use would say don't 13 use your wells, we're wasting that precious water 14 going into the sea. We'll save the fresh water 15 in the ground for when there is no water, surface 16 water.

17 Q. And that's the system Matchiponix is 18 using?

19 A. As I understand it on second parties' 20 conversations, as the water is available in the 21 stream, they would use it. If it's unavailable 22 they would turn on their wells.

Q. And as I understand it,, this is the type of a system that is now encouraged by the DEP?

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1	A. Yes.
2	MR. LOCASCIO: Nothing
3	further.
4	
5	REDIRECT EXAMINATION BY MR. O'HAGAN:
6	
7	Q. Mr. Pearce, just briefly.
8	I gathered by your response to Mr.
9	Locascio's question that when Mr. Critchlow wrote
10	to Richard Brunelli and then to Sea Gull he did
11	not consult with you?
12	A. That's not true.
13	Q. He did consult with you?
14	A. Yes, sir.
15	Q. You've indicated that if you look at
16	it from a macro viewpoint there is not enough
17	water to serve either Orgo or Sea Gull; and then
18	you've advised that from a micro viewpoint -
19	bearing in mind the number of units and expected
20	customers - there is enough water. Is that a
21	fair capsulization?
22	A. No. I think you've misunderstood me. The
23	micro deals with the specific hydraulics of being
24	able to move water from where it is presently is
25	in our system - in this case a transmission line

	Pearce - redirect 163
1	coming from the Swimming River filter plant to
2	that site. Macro takes in effect the raw water
3	volume. And my point was is that in and of
4	themselves they're not the least concerned. The
5	deficit, the deficit is there because of 23
6	municipalities that are growing.
7	Q. Then I truly did misunderstand you.
8	With reference to the response to
9	Mr. Brunelli, it was just that water could be
10	moved to the development?
11	A. Yes, from point A to point B. And in our
12	proposal that Mr. Critchlow sent back was the
13	methodology to move it from the existing
14	transmission lines and pumping stations to either
15	Sea Gull or Orgo Farms.
16	Q. Without consideration of the safe
17	yields and the supply of water?
18	A. Mr. Critchlow did not include that in his
19	letter, no.
20	Q. Wouldn't it be accurate to say that
21	if you served the Brunelli development of roughly
22	1200 homes it's a logical conclusion that that
23	would increase the deficit by however much?
24	A. That's true and I said that.
2 5	Q. I know you did.

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	Pearce - redirect	164
1	Wouldn't that make it unlikely that	
2	you could serve similar sized projects situated	
3	or to be situated within your service area?	•
4	A. If our allocation request to increase our	
5	water supply is immediately and in the future	•
6	were reduced by that 1200 units, in and of	
7	themselves, your finite extrapolation would be a	
8	true statement.	
9	Q. So assuming that you did not get	
10	increased allocations, it might be that if Mr.	
11	Brunelli were served water projects within your	
12	growth area or strike that within your	
13	service area could not be built?	
14	A. If we were allocating our water services,	
15	new water services per unit saying we've got a	
16	finite number of units we may add, if we did it	
17	that way, and we were told to do it that way by	
18	the DEP, the 1200 units in Colts Neck could be	
19	extrapolated to have reduced 1200 units	
20	somewheres within the 23 municipalities.	
21	MR. O'HAGAN: Thank you. I	
22	have no further questions.	
23	(Whereupon the deposition is	
24	adjourned.)	
25		

Pearce - re	di	re	ect
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	Pearce - redirect
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3	CERTIFICATE
4	
5	I, KATHLEEN M. SHAPIRO, a Certified
6	Shorthand Reporter and Notary Public of the State
7	of New Jersey, certify that the foregoing is a
8	true and accurate Computerized Transcript of the
9	Depositions of PAUL BURDAN and WILLIAM H. PEARCE,
10	who were first duly sworn by me.
11	I further certify that I am neither
12	attorney or counsel for, nor related to or
13	employed by any of the parties to the action in
14	which the Depositions are taken, and further that
15	I am not a relative or employee of any attorney
16	or counsel employed in this case, nor am I
17	financially interested in the action.
18	Lattleer M. Shapiro
19	KATHLEEN M. SHAPIRO, C.S.R.
20	License No. XI01098
21	Dated: October 12, 1984
22	My Commission expires: August 17, 1988
23	
24	
2 5	

	Pearce - redirect 166
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2 3	SUPERIOR COURT OF NEW JERSEY LAW DIVISION - MONMOUTH COUNTY DOCKET NO. L-3299-78 PW,
4	L-3540-84, L-13769-80 PW X X
	ORGOA FARMS & GREENHOUSES, INC.,
5	etc., et als, Plaintiffs, CIVIL ACTION
6	TOWNSHIP OF COLTS NECK,
7	Defendant. X X
8	
9	
10	DEPOSITIONS OF: PAUL BURDAN and WILLIAM PEARCE
11	
12	DATE: Thursday, October 4, 1984 AT: Monmouth Consolidated Water Co.,
-13	668 Shrewsbury Ave., Shrewsbury, NJ
14	
15	STATE SHORTHAND REPORTING SERVICE
	212 Monmouth Road
16	Oakhurst, New Jersey 07755
17	
18	BY: KATHLEEN M. SHAPIRO, C.S.R.
19	
20	ORIGINAL SENT: STOUT, O'HAGAN & O'HAGAN, ESOS.
21	
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