Q So in effect unless the developer had an intention to engage in a "zoning battle" with the township he would have to follow the specifications set forth by the township for development, is that right?

51

Shepherd-cross

1

2

3

.4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

21

22

23

24

25

Sure. He must meet the requirements of the ordinance. A So as a planner when one is analyzing whether or Q not to put in an apartment zone or not put in an apartment zone and when one is analyzing what the nature of the apartment zone is, isn't one also analyzing the type of person who will be able to afford the apartment built in that zone?

Not really. Let's take Berlin Borough, for example. A We just recommended an apartment ordinance to them. This was done a year ago, I think, and it is my recollection we had a density of about 18 units per acre. If you want to build 18 units per acre you can build subsidized units or non-subsidized units.

Do you know what was approved in Berlin Borough? 0 No, I don't. A

You don't know if that proposal was ever approved? 0 20 It was approved by the Planning Board but whether it A ever got adopted I don't know.

You testified in analyzing Mount Laurel Township one has to see how the region relates to Mount Laurel, is that right? Yes.

	Shepherd-cross 52
1	Q Is it also significant how Mount Laurel should
2	relate to the region?
3	A Yes.
4	Q And analyzing how Mount Laurel should relate to
5	the region, what does that analysis consist of?
6	A My impression of Mount Laurel and its function in the
7	region is by and large as a dormitory.
. 8	Q A bedroom community?
9	A A bedroom community.
10	Q With approximately 4,000 acres in an industrial
11	state?
12	A I don't think that the 4,000 acre industrial land
13	zone is realistic, number one. And number two it would
14	have been largely chopped up in the planned unit develop-
15	ment, had they been approved.
16	Q Why is it presently still zoned in that manner
17	if it is unrealistic?
18	A One of the things we are now doing under our planning
19	contract is reanalyzing the comprehensive plan and the
20	zoning ordinance and reanalyzing the need for a new planned
21	unit development ordinance. We are analyzing the need for
22	apartment districts. We are analyzing the need for many
23	things. So as I had earlier stated, this is a continuing
- 24	process and we are continuing to look at the plan and I
25	suspect there will be some changes.
10.10.00	

Q That is interesting. In other words you are presently in the process of re-evaluating all of Mount Laurel ordinances and codes and you are capable now --A No, sir. The zoning ordinance and the comprehensive plan.

53

Q Just the zoning ordinance and the comprehensive plan?

A And the capital improvement program.

Q So if part of the analysis should be part of the subsidized housing you are presently capable of forming the analysis how to introduce them in Mount Laurel Township?" A You keep talking about subsidized housing. I keep talking about in terms of density. That is the way I think. It is up to the builder-developer, it is his responsibility to decide whether subsidized or not subsidized.

Q Density is not the only factor in cost, is thatcorrect?

18 A It is a major factor.

19QIt is a major factor?Isn't availability of20land also a major factor in a particular zone?

21 A Yes.

2

3

4

5

6

7

. 8

9

10

11

12

13

14

15

25

Q So if the entire township, 22 square miles was zoned 12 to the acre, that would have a tremendous difference than if 10 acres was so zoned?

A If you zoned it for 12, as you say, land values would

1	drop extensively so you would have cheaper land cost
2	because there would be so much competition to change the
3	land so that you change the entire value of the land.
4	Q So you would have cheaper land and greater
5	density?
6	A Cheaper land and greater density.
7	Q Would that facilitate the building of subsidized
8	housing?
9	A It could.
10	Q Suppose instead of doing that we just carved off
11	a small area of the township, a very small area and use
12	my characterization of a very small area around say that
13	will be 12 to the acre density, what would that do to the
14	cost of that land?
15	A That would be extremely valuable land in Mount Laurel
16	Now, as long as it was competitive with land zoned 12 units
17	per acre everywhere else, but you see there is no magic to
18	living in Mount Laurel so if a developer can buy the same
19	tract of land at half the price in Voorhees Township and
20	he is trying to hit the same market, he will buy the 12
21	acres of the small piece in Voorhees Township or wherever.
22	Q Do you know of any land in Moorestown zoned 12
23	to the acre?
24	A I am not familiar with the Moorestown Zoning Ordinance.

No.

A

54

Q Maple Shade?

Shepherd-cross

...

1

2

. 3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

37. 00

Q Cherry Hill?

A I don't know their ordinance. I only know the ordinances I have been involved in.

Q I asked you how you could possibly relate Mount Laurel to the area if you don't know what they are zoned for?

55

A If you think as part of the planning process to prepare a master plan that the planner must analyze every district and every county in the region I am afraid that the cost of planning would be so prohibitive that none of the towns could afford to do it. You look at the land use map. You have the DVRPC maps. You know the land is available. The same sources that you have been using, I am sure.

Q If I told you there was not too much land in this area, hypothetically, not too much land in the area zoned 12 to the acre, and I indicated to you another hypothetical that Mount Laurel zoned a small area 12 to the acre, what would be the effect of the cost of the land? A It would increase.

Q I show you Exhibit P-11, the master plan of . Mount Laurel Township.

I would prefer to use the exhibit rather than your own. I am sure they are the same.

Will you describe the map you are looking at in P-11?

		Shepherd-cross 56
	1	A The land use plan in Mount Laurel Township.
•	1 2	Q Was that a projection for land use control in
1	3	Mount Laurel Township?
	4	A Well, not controls, really. It is a projection for
. Л. 1-	5	future land use and development.
		Q Does it specify density?
	6	
	7	A It refers to them, modern urban; suburban; rural;
e Served	8	public semi-public and open spaces; commercial and
	9	industrial.
	10	Q Does it contain recommendations for density?
	11	A Yes.
	12	Q What is the recommendation for density in the
	13	moderate urban zone?
	14	A Maximum growth density would be 12 dwelling units per
	15	acre.
	16	Q Could you find the moderate urban zone on that
	17	map, please?
	18	A Moderate urban zone well, it is shown in several
ø	19	locations.
	20	Q Would you point to the several locations, please?
	21	A There is a color version of the plan. Do you have it?
	22	Q I have my colored version.
	23	A There is a reproduction, a colored version also.
	24	There are three different areas shown in the western portion
	25	of the township and one larger area shown in the eastern
		the remaining and one ranger area bhown in one caboern

portion of the township.

Q Do you have any idea how much acreage is zoned in those areas?

No. I don't. A

1

2

3

4

6

7

8

9

10

11

12

13

14

15

16

17

18

19

21

22

23

24

25

5 Q . Would you relate the percentage of acreage zoned in rural?

A Rural is yellow on here. Obviously the larger portion. It coincides.

I am not asking what the areas coincide to. I'm 0 just asking whether you can relate it in terms of size to that area designated in red which is moderate urban?

A Much larger.

Q The area which is related as suburban. Can you relate that to the size?

A That is about equal to the rural in acreage I would say.

Would you say that the vast proportion of land Q zoned for residential according to this plan would be in the suburban and rural area?

20 Yes. A

> Can you relate to the Court what the proposed Q density is in the rural area?

A One and a half units per acre. Excuse me. One unit per one and a half acres.

> Q Directing your attention to page 81 of the

1	master plan. Now that shows, does it not, a range of
2	density within the suburban area?
3	A Yes.
4	Q What is the maximum permitted?
5	A Three dwelling units per acre.
6	Q What is the minimum?
7	A 1.5.
8	Q Directing your attention to the rural area,
9	what is the maximum permitted in the rural area?
10	A Point 75.
11	Q Point 75 dwelling units to the acre?
12	I direct your attention to the minimum in the rural
13	area, what is that?
14	A Point three.
15	Q Point three dwelling units per acre?
16	I direct your attention again to that map, the map
17	of the land use Mount Laurel now is presently zoned
18	provides 20,000 square foot lots?
19	A That is correct.
20	Q In the R-3 zone?
21	And in that remaining portion of the R-1 zone, 9,375°
22	square foot lots?
23	A Correct.
24	Q What would be the effect in terms of density in
25	adopting this proposed land use plan in terms of density?

Shepherd-cross

	Shepherd-cross 59	9 /	
			1
1	A I would have to figure	this out by multiplying all	1
2	of it.	A ways at a	
3	Q Well, 20,000 squar	re foot are two to the acre	net?
4	A A little less, yes.		
5	Q What would point t	three to the acre be, less of	or
6	more?		
7.	A It would be much less,	of course.	
8	Q Point 75 to the ac	cre?	
9	A Much less.		
10	Q And 1.5?		
n	A Well, less.		•
12	Q Much less.		
13	So in other words in th	he proposed zoning map or	
14	density control according to	o the master plan Mount Laur	rel
15	will become much less dense	than presently zoned for,	is
16	that not correct?		
17	A No, I think the problem	m we have here is that at	
18	the time this plan was prepa	ared they are assuming a pla	anned
19	unit development ordinance w	which they don't have any lo	onger
20	so that they have got to ret	think the whole plan or a ne	ew
21	planned unit development ord	inance. I think if you are	•
22	now comparing two maps, that	t we are dependent upon a th	nird
23	element, which is no longer	part of their control.	
24	Q Well, to be honest	t now, Mr. Shepherd, in the	
25	R-3 zone there was very litt	le acreage taken up by the	

	Shepherd-cross 60
1	planned unit development, is that correct?
2	A Not too much, that is correct.
3	Q So we are talking
4	A That is the area where we have our major development
5	limitations.
6	Q So we are talking then in terms of development
7	of the R-3 zone in terms of this map and that map?
- 8	A Yes.
9	Q According to the two density controls in the
10	present map and the one proposed there, is it not correct
+11	to say there can be a substantial decline in permitted
12	density in the area?
13	A Yes, but you still have the big industrial 4,000 acres
14	and this map shows using some of that industrial area in
15	residential development which is where the 12 units per
16	acre came into some extent and the planned unit development
17	came in.
18	Q The area zoned industrial, can you tell in what
. 19	category that area will be zoned according to this plan?
- 20	A Some of it will be zoned industrial. Some will be
21	moderate urban and some will be suburban.
22	Q How much would you say would be moderate urban?
23	A "I can't guess acreage from a map of this scale. I
24	wouldn't be accurate so I am not prepared to answer the
25	question.

1

2

3

4

5

6

7

8

æ 9

10

11

12

13

14

15

16

21

22

23

24

25

Q Do you have the existing land use map with you from which you computed the availability of land in the R-l zone? A No, I don't.

61

Q Do you have your computations with you? Yes.

Q Can I see those?

A Yes.

A

Q I direct your attention to a series of pie diagrams contained in the Master Plan Report of 1969, Exhibit P-11. Would you explain to the Court what that

pie diagram shows?

A Land use 1958, land use 1968, zoning 1968.

Q Now, in zoning 1968 in land use, what percentage of the land in Mount Laurel Township is used in residential? A 15.7% according to these pie diagrams.

Q And in zoning in Mount Laurel Township according
to 1968, what percentage of land in Mount Laurel Township
is zoned R-1 and R-2.

20 A 20%.

A

Q What would be the difference then between land use in 1968 and zoning in 1968, just comparing the total residential, comparing it to the R-1 and the R-2 zone? What percentage differences?

Well there is no R-1D shown in here to start with.

4	
1	Q Forgetting the R-1D for the moment.
2	A' So you have lost some acreage there for the moment
3	but not
4	Q Forget that for the moment.
5	A The other thing
6	Q I am asking you a direct question.
7	A I will answer it the only way I can. They have
8	taken out roads and streets as a separate category and
9	I don't know how much of those roads go to residential
10	and how many don't so you are adding apples and oranges
11	here.
. 12 👦	Q I have 7.4% for roads and streets.
13	A That doesn't relate streets to anything else added
14	to what, residential?
15	Q Residential.
16	A Again you are adding apples and oranges. 23.1%.
17	Q Please subtract the residential land use at
18	that point in 1968. What is the remaining per cent?
19	A 53%.
20	Q I asked you to go to the board and address
21	yourself to Exhibit P-50. Does that exhibit contain or
22	indicate developments which are in existence now but
23	were not in existence in 1958?
24	À Is this '50? I didn't prepare the maps so I can't
25	testify as to what it shows or doesn't show.
AND DE LOS AND	

Shepherd-cross

1	Q / Can you indicate for the purpose of the Court
2	the areas in the R-3 zone which have developments in them?
3	A You are asking me to say that this is a land use map?
4	It is not. It is a zoning map.
5	Q I am asking you to indicate on the map areas
6	in the R-3 zone which have developments in them.
7	A How can you? It doesn't show.
8	Q Don't you know? There are street names on the
9	map.
10	A I would have to look at an existing land use map.
. 11	This is nothing but a zoning map.
12	Q Does it show Rambelwood on the green? Does it
13	show Rancocas Woods? Does it show Canterbury on the
14	green? Does it show Countryside Farms? Laurel Knoll?
15	Laurel Woods? Rambelwood Farms?
16	A It is a zoning map.
17	Q Could you indicate on the map where Rambelwood
18	on the green is?
19	A No.
20	Q Can you indicate where Countryside Farms is?
21	A No
22	Q . Can you indicate where Rancocas Woods is?
23	A No. I didn't prepare the map. I had nothing to do
24	with it.
. 25	Q Have you ever been to Mount Laurel Township in
A PARA	

Shepherd-cross/

, 1	"the daytime?
2	A Many, many times, yes.
3	Q Assuming for the moment that this map actually
4	indicates the existing developments in the township, do
5	you see any interior streets in the R-3 zone that would
6	indicate to a planner in fact there might be a residential
7	development in that zone?
8	A No, it is not shown. It is a zoning map.
9	Q But doesn't it show streets and can't you tell
10	from streets like for example if this is an accurate
11	reflection of all the streets, are there any residential
. 12	units here?
13	A No.
14	Q Here? A No.
15	Q Where in the R-3 zone would be the residential
16	units if this is an accurate representation?
17	A The R-3 zone is where you have the development
18	limitations so the kind you get there are on-site septic
19	systems and you don't get big subdivisions. You get a
20	scattering of houses, three houses here, five houses there.
21	Q So in 1968 it is safe to say in the R-3 zone
22	there was very little development?
23	A That is correct.
· 24	Q So it is virtually safe to say all of the develop-
25	ment was in the R-1 and R-2 zone?

J

Shepherd-cross

**ti** . 0

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

A That is where the utilities are. That is where they are supposed to be.

65

Q Would you address yourself to the land use, to the percentage you gave to the difference between land use in(1968 and zoning in 1968, assuming all of the roads in Mount Laurel Township were in the R-1 and R-2 zone? You indicated that there would be seven per cent that are not being used, is that correct, as residential? A If I take whose ever figures these are, not knowing how they arrived at them and add the figures you asked me

to add which do not relate to each other you get a 7% difference, that is correct.

Q Now would you say there is a substantial number of roads in other areas other than the R-1 and R-2 for example in the industrial area and in the vast area of the township that is R-3?

A The question again?

Q Would you say that there is vast area of roads in the area of the township other than R-1 and R-2, for example roads in industrial area and a very large area of R-3?

A The major roads that go through the township, of course is the Turnpike. That takes a lot of land.
Q That is not in the R-l and R-2 zone?
A And should not be attributed to R-l or R-2 zone.

	Shepherd-cross 00
1,	Q And I295, that should not be attributed to R-1
2-	oř R-2?
3	A Correct.
4	Q And Union Mill Road, which runs all the way
5	through Mount Laurel should not be attributed to it?
6	A. No, that is a major road.
7	Q Haven't we come to a rather small percentage of
8	land available in R-1 and R-2 zone, assuming that is
9	available for use in 1968?
10	A According to our figures there were 928 acres
11	available in R-1.
12	Q Did you project what the development potential
13	was for that area under the new plan that is recommended
14	in the master plan?
15	A Are you talking about the 12 units per acre?
16	Q Yes, the new master plan proposal for land use.
17	I take it that the areas which are now vacant in R-1 at
18	9,375 square feet would be included in either the moderate
- 19	urban, suburban or rural areas on the new map if you
20	compute where in the new proposed map where the 9,375 lots
21	would be?
"22 "*	A Totally based on zoning?
23	Q The zoning map as it exists today.
24	A Yes.
25	Q You cannot relate the vacant areas in the zoning
a a a a a a a a a a a a a a a a a a a	

1

2

3

4

5

6

7

8

9

10

12

13

- 14

15

16

17

18

23

24

25

map and the one that is proposed, can you? Or can you? A There is no proposed zoning map.

67

Q The proposed density requirement contained in the new plan?

A Right.

Q How would that change your projection of numbers of units that may be constructed?

A I guess the hypothetical question you are asking me is if a revised zone, if they revised the zoning ordinance to meet this comprehensive land use plan in 1968 would they be?

Q Right.

A I don't know. I never figured it out.

Q It would be substantially less, this is 9,375 feet and the maximum there is 3 to the acre, I believe? A Sure.

Q Does industrial location relate to roads and access to major highways?

19 A Yes.

20 Q And in light of the circulation and existing 21 roads in Mount Laurel Township would you say it is a sort 22 of a hot spot for industrial location?

A No.

Q You say it is not?

A I would say it is not a hot spot to use your term for

	Shepherd-cross 68
1	industrial location.
2	Q How far is Exit 4 of the Turnpike from
3	Philadelphia, do you know?
4	A About a 30 minute drive.
5	Q And from New York City?
6	A Hour and a half.
7	Q From the Tacony-Palmyra Bridge?
8	A I never go that way if I can help it.
9	Q And the new State Route 90 which will come in
10	from the Delair Bridge and end around Exit 4?
11	A Half an hour.
12	Q Would you say this is a fairly unique road
13	configuration with an interstate highway, with an exit
14	from the Turnpike
15	A Extremely unique.
16	Q New Jersey Turnpike?
17	A Yes.
18	Q And a state road coming from a bridge that
19 .	connects to another state?
20	A Yes.
21	Q And Route 38 that connects to a bridge going
22	into Philadelphia, Route 70 connecting with a bridge in
23	Philadelphia, would you say that is fairly unique?
24	A An excellent way, no question about it.
25	Q I295 a major north-south connection, New Jersey

Yes.

1

2

3

4

5

6

7

8

49

10

11

12

13

14

15

16

17

18

19

23

24

25

A.

## Turnpike, a major north-south connection --

THE COURT: Are you making a summation? He said it is a very unique system. How many times do you want him to say it? -

69

Q Wouldn't this be a prize place for an industrial plant to locate?

A I don't know what you are using by the word development. If you are talking about shopping, yes. If you are talking about some kind of industries that are related to truck transportation, yes. If you are talking about the type of industry that have these very large assembly lines and take a lot of people -- no.

Q I am not talking about that. Let's take a truck transportation in these industries that you would be talking about which I characterize as industries. Those plants that you would characterize as industries. What per cent of the employees would you say would be in the blue collar category?

A I would say it would have to be very low out there because of the transportation problem, i.e., lack of transportation.

Q That is not a function if you build a Holiday Inn here, you still have to have the same number of persons? A You are using a Holiday Inn as an industry? Q That would be located in the industrial zone of Mount Laurel Township, would it not?

70

A Yes.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Q Do you know how many motels and hotels exist in Mount Laurel?

A Not offhand.

Shepherd-cross

Q Does a Holiday Inn exist in Mount Laurel?

A Yes.

Q What percentage of the employees in the Holiday Inn would you characterize as executives?

A I have no idea what their employment level is or percentage-wise.

Q What industries in Mount Laurel do you have an idea of as far as employment goes?

A Offhand I can't give you any specific figures right now.

Q If you can't give any specific figures, on what basis can you testify?

A We have all that information in the office. We have gone through all of this just like you are asking me what lot sizes are in the R-3 zone in Moorestown.

Q Would you say there has been a great increase in Burlington County in manufacturing blue collar industry in the last 20 years?

Yes.

A

Q And in the manufacturing industry do you have a great deal of blue collar workers?

71

A Yes.

1

2

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Shepherd-cross

Q If there has been a great increase in Burlington County in the last 20 years in manufacturing, blue collar workers, are you testifying that they should still be housed or they should be housed in the City of Philadelphia? MR. ROCERS: I object to that question.

THE COURT: I think he can answer it.

A I don't believe I said that. What I said was that they would have to get to their place of employment in some way other than the automobile.

Q What percentage of persons earning \$4,000.00 or between 4 and \$8,000.00 own automobiles? Do you have any idea?

I would say a fairly high percentage.

Q If a great percentage of persons earning 4 to \$8,000.00 a year own automobiles, what would be the problem in getting transportation to work?

A Because, to live in Mount Laurel and to work in Philadelphia and to go there by automobile and park your car has got to cost you a couple of hundred dollars a month and if you are a blue collar worker or a lower skill worker you cannot afford that \$200.00 a month it costs you to travel back and forth to your job.

1	Q Also you would not be able to afford to live in
2	the city of Camden and commute out to Mount Laurel?
3	A No.
4	Q So if in fact there are this calibre of employ-
5	ment developing in Mount Laurel it would be of significant.
6	interest to the employee to live nearby?
7	A Always is.
8	Q Where in Mount Laurel is somebody earning \$4,000,
9	where can he live?
10	A I don't know.
In	Q I direct your attention to plaintiff's Exhibit
12	P-8. These are requests for admissions by plaintiff and
13	I am referring on page 2 to admissions or request 1 Sub 13,
14	ordinance in 1967-8 adopted 6-19-67, permit nonresidents
15	of police force because of failure of any residents to
16	apply for the exam.
17	I also show you now plaintiff's Exhibit C as admitted
18	by the parties and it indicates township employees in
19	Mount Laurel and it gives their addresses and also indicates
20	what their job is.
21	I refer you to those employees designated police.
22	These two categories and those employees designated as
23	public works, which is these two categories. You, in
24	reviewing these addresses, can you indicate whether they

Shepherd-cross

live in the new developments in Mount Laurel Township as

	and the second se
· 1	opposed to the rural or undeveloped township or whether
2 *	they in fact live in Mount Laurel Township at all?
3	A I don't know if you are giving me post office boxes
4	or addresses. Church Road, Moorestown. I don't know.
5	I really think that I was put on here and qualified
. 6	in planning and not where the policemen live.
7	Q Do you think it would be of significant help to
8	the policeman if he might have the opportunity to live in
9 -	the township where he is working?
10	A Yes.
11	Q And somebody working in the public works
12	department in the township?
13	A Well, I don't think everybody has to live in exactly
- 14	the place where they work.
15	Q I am not saying that at all.
16	A And we have to think about the region a little bit.
17	Q That is not the question at all. I asked you
18	in light of the cost of transportation
19	A In proximity.
20	Q Can you indicate in Mount Laurel Township where
21	he might live?
22	A I see a lot of Moorestown addresses here.
23	Q For the purpose of the record I will admit that
24	Moorestown addresses are Mount Laurel. Mount Laurel does
25	not have a post office address so that a Moorestown address

Shepherd-cross

	1	Shepherd-cross 74
	1	might be in Mount Laurel.
		Q Can you give us the street address?
•	3	A Here is one Church Road, Moorestown.
	4	Q Go on.
	5	A Schoolhouse Lane, Moorestown.
a series a series of	6	Q Do you know where those are?
		A No.
	7	
	8	Q Keep going.
	9	A Here is one Mount Laurel Road, no address. That
5	10	should be in Mount Laurel.
	11	Q Do all of the developments have street addresses
	12	by number?
6	13	A As far as I know they do.
	14	Q Can you find any?
	15	A In the developments?
	16	Q They would have street addresses with a number,
	17_	right?
	18	A Yes.
	19	Q Do you find any there that you recognize as
8	20	being in a new development?
	21	A Here is Rancocas Woods.
	22	Q Could you say who is in Rancocas Woods?
	- 23	A Donald Apperman.
and a	24	Q I ask you now to address yourself to the town
	25	council of Mount Laurel.
8		

R

**A** 

.

THE COURT: Is there any particular reason why you are asking this witness questions concerning matters that are already in evidence? What are you trying to establish by a planner, that you have not already established?

MR. BISGAIER: I feel that we have established it. THE COURT: I think you have.

MR. BISGAIER: Thank you.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

THE COURT: How important it is is something else but you have established it. I don't think you ought to just keep pressing it and pressing it until it becomes boring. You make me feel like I am an idiot. That I don't understand what you are doing. Like most lawyers when I am sitting without a jury they try to impress me and they keep repeating it and I feel like an idiot. They think that the judge is so stupid he doesn't understand what he is getting at but I do. I catch on.

MR. BISGAIER: I apologize to the Court. Q You testified that you worked or you assisted in the city of Camden urban renewal area? A Yes.

Q What urban renewal area was that?
A The one right across from the Ben Franklin Bridge.
Something number two. It is the second project they had

100		200	40.			States,			-			100		
20	. 42 1		2.3		1.201	B. 6.		19464		E Gu		1.5	6.21	
S	1.4	•	200		1	-	1.0		~	100	v	20		
			1000	8.77										

1	next to the high-rise building there.
2	
3	
	. Ven also testified to the semanal condition of
5	
6	Therefored to sto
1	
8	A Some very bad. Some very good.
9	Q What is the percentage of good housing?
10	A What do you mean by very good?
11	Q You used the characterization.
- 12	A The whole range of housing ranges from single family
	to townhouses to row houses to high-rise apartments.
14	Q What percentage would you say
15	A I never made an over-all planning study of the city
16	of Camden so I don't know. They have got some real luxury
	apartments in the city of Camden and you have got some
18	real slums.
19	Q Can you name a real luxury apartment?
20	A You have got one right across the bridge, Northgate
, 21	one. It's got a real good location.
22	Q You characterize that as a luxury apartment?
23	A I don't know what the rents are.
24	Q If you don't know what the rents are how can you
25	characterize it as a luxury apartment?

Shepherd-cross 1 The ones on the creek out there by 130. I forget the A name of those. I think they are supposed to be luxury 2 apartments. You have high-rise --3 Are you sure those apartments that you just 4 Q 5 mentioned are in the city of Camden? I think they are. I am not sure. But again it is all 6 A 7 that area. It is Camden as far as I am concerned. , It may cross a boundary but I am not -- I don't think 8 9 boundaries are that much to be concerned about. It is an 10 artificial line. It is an important line, however, in terms of 0 11 tax ratables, is it not, under the present tax laws? 12 13 A Yes, under the present tax laws, yes. Are you familiar with the trends in terms of 14 Q population, movement, racial movement of population over 15 16 the last 20 years in this region? No. That is such a broad question I don't know how 17 A anybody can answer it. 18 19 Can you relate to the Court what the population Q trends have been in the last 20 years in the region? 20 21 A There has been an exodus from the major center city 22 to the suburbs.

Q Exodus of whom?

A People.

23

25

Q What income?

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

A Upper level of income.

Q What race of people?

A Presumably white.

Q From a planning point of view would you say this would be sound planning?

78

I will give you a hypothetical. Let's take a region, would it be sound planning in a region to have in one area of the region a substantial proportion of the poor and members of minority groups and in the other area of the region a substantial portion of the upper income persons and whites? Is that a planning consideration? A Of course it is not desirable. It is an economic factor.

Q But is it a planning consideration? A It goes back to what I said a while ago, the cost of transportation and the cost of living in the suburbs, the extra costs.

Q What effect does the cost of living in the suburbs have?

A Primarily transportation but you have to take into account all things. How do you keep an acre and a half cleared and the mowing of the lawn? There are costs in the suburbs that you don't have in the cities.

Q Is that related to the price of the home? A Yes.

1	Q So if the price of a home was substantially less
2	and the fact that the renter was not responsible for the
3	maintenance, in other words it was a subsidized unit, the
4	cost would be substantially decreased?
5	A It won't change the cost of it. It will change who
6	pays for it but it still costs the same.
7	Q How much he pays?
8.	"A Yes, but it still costs the same.
9	Q Mr. Shepherd, as a planner, you don't feel or
10	do you feel a responsibility to deal with this disparity
11	in the region, to relate land use controls if possible
12	to changing that disparity?
13	A Oh, I have already testified that we have done that
14	in all of these comprehensive planning jobs. We do create
15	- areas for higher density and that is exactly what you are
16	talking about.
17	Q You do create areas for higher density? Is
18	that what you said?
19	A Yes.
20	Q Would you say that one consideration in the
21	development of plans for a municipality or correct me
22	if I am wrong didn't you say some major consideration
23	in terms of planning for municipalities are transportation,
24	resources that are available, roads and also the nature of
25	the land? A Yes.

Q Would you say another one would be the desires of a municipality itself, the goals of the municipal officials? Is that another?

80

Shepherd-cross

-1-5

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

A Sure, in the final analysis the people that must adopt the ordinance and the plans must make those determinations, yes.

Q Would you say then regardless of what the planner suggests, in the final analysis that plan is going to be controlled by the goals of the municipality? A I wouldn't say regardless. I think there are a good many ways that the planner can make his point known and understood and accepted. We don't say "Here it is. Do what you want to with it."

We try to persuade where necessary.

Q Right. Have you ever suggested to Mount Laurel Township that they do anything with regard to the construction of subsidized housing?

A I would have to say nothing directly.

Q How do you mean nothing directly?

A Well, we haven't said "Here is what you ought to do."

Q What have you said?

A We have shown them what programs are available to them. We have analyzed the housing, what we think of the housing needs, and made recommendations along those lines. We have kept them informed as to what is available

	1
1.	to them. As far as saying "This site should be a public
2	housing site," no, we have not done that.
0 3	Q But you have familiarized the township with the
···· 4	various programs that are available?
5	A Yes.
6	Q Do you know if the townships have been
7	familiarized for the various programs that have been
8	available for several years?
- 9	A "I think it has been a continuing point of discussion
10	with them.
n	Q Well, they have had a planner.
12	A We have been there for $2\frac{1}{2}$ years now.
13	Q They have had a planner in the past, haven't
14:	they?
15	A Yes.
16	Q How long has Mount Laurel had a municipal
17	planner or consultant by yourself?
18 °	A Dr. Sussna was there before we were there and I
19	don't know how long he was planner for them. I am not
20	sure. He prepared the comprehensive plan so it must have
21	been 2 years at least or more.
22	Q Is he familiar with the various subsidized
23	housing programs?
24	A Yes, I presume.
25	Q Have you ever recommended to the Township of

Shepherd-cross

. 1	Mount Laurel any specific proposal for subsidized housing?
2	A No. Our original contract with Mount Laurel was to
3	specifically analyze the Larchmont Planned Unit Development
4 .	application. We did that. We were then hired later to do
5	the same thing with Birchfield, which we then did. And
6	we are now under a continuing planning program contract A
.'7	for a year and a half, so we are just getting into these
. 8	things now. Prior to that we had specific assignments.
9	We now have much more freer rein to get into different
10	kinds of studies which we are doing now.
n	Q Are you familiar with the Hartford Road area
12	of Mount Laurel known as Springville?
13	A Yes.
14	Q Have you read Mr. Sussna's report with regard to
15	that area which is also an exhibit in this case?
16	A Yes.
17	Q What did that report say about the area?
18	A Well, he gives housing statistics.
19	Q You are referring to the master plan. That is
20	not the report I was referring to.
21	The report is in plaintiff's exhibit P-8, Exhibit E,
22	in that report, "Springville Preliminary Report No. 1,
23	Existing Conditions, Property Ownership Characteristics
24	and Federal Programs." Have you ever read that report?
25	A I have seen it, yes.

82

-

R.1

	Shepherd - cross 83
1	Q What percentage of the homes in the area does
2	it characterize as substandard or unsound?
3	A 48%.
4	Q Do you know if that report was based solely on
5	observations from the street as opposed to actually going
6	into the home?
. 2	A I don't know what his methodology is.
8	Q If I may have it for one second?
. 9	A I presume he did a sample survey though.
10	Q Will you read the first sentence under housing
11	conditions?
12	A "Housing quality
13	Q No, "Housing Conditions," the first sentence
14	under "housing quality," right.
15	A "The field survey also noted exterior housing
16	conditions. No attempt was made to secure a status report
17	of interior conditions."
18	Q Thank you. Do you know of anything that the
19	Township of Mount Laurel has attempted to do in order to
20	rehouse its own residents in standard dwellings?
21	A The township has tried to do
22	Q What the township has tried to do?
23	A You mean in backing the developer?
24	.Q I am not suggesting anything of the sort.
25,	I am saying has the township taken any affirmative action

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

in an attempt to rehouse these persons who live along Hartford Road in standard dwellings? Do you know of any specifically?

84

A Of any specifically, no.

Q Should proper planning include the needs of the people in a township who are located in substandard conditions?

A Certainly, proper planning would include trying to eliminate any substandard housing, yes.

Q There is a difference between what I asked you, Mr. Shepherd, and what you answered. I didn't say has the township done anything or is proper planning a process of eliminating substandard conditions. I asked if proper planning or the function of proper planning is rehousing persons living in substandard housing into standard housing? A If you are going to eliminate substandard housing you have got to put them in standard housing, step 2 follows step 1.

Q Excuse me. When substandard housing has been eliminated do you find the person living in substandard housing in fact being rehoused in standard living conditions?

A Every federal program I know of provides that you offer them a standard alternate facility. What happens. in all practicality is that some of them disappear and

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Q

find their own housing.

Q Are you familiar with the New Jersey Relocation Assistance Law? A Yes.

85

Q And according to that law any program of code enforcement which, is it true, according to that law that any program of code enforcement which results in relocation of a person requires the township to have a relocation facility within the township?

The agency that is involved.

Q So that in fact if Mount Laurel does not have presently standard housing for persons who are living in substandard housing the relocation assistance law would prohibit them from dislocating persons who live in substandard housing, is that correct?

A If they cannot afford the housing offered to them, that is correct. I don't know what their incomes are.

Q Assuming for the moment that some of these persons are persons who are on welfare or persons known as the working poor who are earning substantially under the eligibility requirements for the federal program 235, 236 supplement public housing, do you know of any housing in Moust Laurel that they might be able to afford? A Any standard housing? I don't know of any offhand but I would guess that it is limited.

So in other words these persons now living in

Shepherd-cross-redirect

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

substandard housing conditions in Mount Laurel Township cannot effectively upgrade their housing conditions . because if they condemned any house in which a person was living the relocation assistance law would prevent them from dislocating a person, is that not correct? A Substantially, yes.

86

Q So the township itself is put in the position where unless it could provide housing; standard housing units, or unless there were provided standard housing units within the township for persons of this income level the township can and will do nothing to force persons to move from housing which is unsafe for human habitation, is that correct?

MR. POWELL: I object. He wants to put a hypothetical using the words "can" or "might," but I would object to the words "will," or "shall." THE COURT: Yes, I don't like that question either. I will sustain the objection to the form of that question.

MR. BISGAIER: Thank you, your Honor. I have no further questions.

THE COURT: All right.

REDIRECT EXAMINATION

BY MR. ROGERS:

Q

Mr. Shepherd, would it be reasonable planning to
Shepherd-redirect-recross 87

	the second s	I
1	zone the entire township one density, presumably 12 units	
2	, when it was only partially served by utilities?	
3	A It would be a disaster in that case.	The second second
4	Q And the purpose, the avowed purpose of holding	
5	down the price of land, wouldn't make it any more reason-	
e. 6	able or proper, would it?	
7	A No, it wouldn't.	
8	Q With the same good highway configuration in	States and
9	Mount Laurel Township which Mr. Bisgaler I believe I can	
10	say this fairly stated leads to industrial development,	State of the state of the
11	might not that also lead to high density residential	A CONTRACTOR
12	development such as was proposed by the planned unit	「日本のない」の
13	development?	
14	A I think it is probably more apt to lead to a higher	State of the second
15	use such as that or a hotel or motel like the Holiday Inn	
16	than it is to the typical kind of industry, yes.	
17	MR. ROGERS: No further questions.	
18	MR. BISGAIER: I have one more question of	Contraction of the other
19	this witness.	
20	RECROSS EXAMINATION	
21	BY MR. BISGAIER:	
22	Q When you say, Mr. Shepherd, if you zoned the	
23	R-3 area not now properly serviced with utilities 12 to	
24	the acre that would be invalid? What is that based on?	
25	A It is based on the fact that there are nine, well in	
2		

that area alone there are 9,000 acres left in the township and 12 times 9,000 is about 100,000 some odd people that you are suggesting move into Mount Laurel and I don't think that the town can handle that kind of population or should try to handle that kind of population.

88

Q With specific regard to the problems of water and sewer, however, couldn't the township simply say as it has in fact done regardless of the density and regardless of the development it will not be approved until water and sewer are provided and proper utilities are provided for the site?

A Yes.

Shepherd-recross

1

2

3

4

5

6

7

. 8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Q What I am saying, in other words, is the density is not a necessary correlation between density that would be permitted and actual granting approval for a development plan.

A Well, there is if you start spotting your utilities in six sections of the township, you never can tie them all together. It should progress from central locations out. One of the worst things you can do in planning is just to spot developments here and there and everywhere. Q I show you plaintiff's Exhibit P-49 which shows

the configuration of planned unit developments throughout Mount Laurel Township. How would you characterize this configuration in terms of spreading the development out? Shepherd-recross

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

A I think both Larchmont, that is adjacent to the existing development, and utilities, as is Birchfield there an extension.

89

Q Do you know what the capacity is of the Rancocas Woods Water Company?

A It is certainly not enough for Larchmont.

Q They had to put in a whole new utility system? A Sure. But you try to concentrate the development around the utility system.

Q Isn't it true in Larchmont's case since planned unit development could have existed anywhere in the township, the function of where they are located is really where the developer happened to own the land?

A I wouldn't agree at all. One of the reasons that lawyers and planners and engineers and everybody else reviewing these applications was to see if they fit into any kind of intelligent pattern of development.

Q Is not part of the Larchmont planned unit development in the area of Hartford Road?

A Yes, and that was projected over a 20 year period of development.

Q Do you know when this was projected for development, this particular area?

A I don't know offhand but I think it was the latter part.

a manage of the second second	20
1	MR. BISGAIER: That's all.
2	THE COURT: That's all.
. 3	MR. ROGERS: Move the exhibits marked for
4	identification into evidence.
5	MR. BISGAIER: No objection.
6	* THE COURT: Mark them in evidence, 3 and 4.
7	(Exhibit previously marked D-3 for id. received and
•'8	marked D-3 in evidence.)
9	(Exhibit previously marked D-4 for id. received and
10	marked D-4 in evidence.)
11	THE COURT: You rest?
12	MR. ROGERS: Defense rests.
13	MR. BISGAIER: We have two witnesses.
14	THE COURT: Call them.
15	MR. BISGAIER: Call Yale Rabin to the stand.
16	YALE RABIN, having been previously sworn,
17	resumed and testified further as follows:
18	REDIRECT EXAMINATION
19	BY MR. BISGAIER:
20	Q You have already been sworn, Mr. Rabin.
21	I show you P-76 for identification. Can you describe
22	for the Court what that is?
23	A Yes. This is a composite zoning map of Burlington
24	County, which shows by colors in the various generalized
25	zones the uses for which land is zoned throughout the county.
	6

Ma.

Rabin-redirect

2

3

4

6

16

17

25

1 Now, the categories are divided and identified as follows: the darkest orange color indicates areas zoned for residential use with minimum lot size between zero and five-thousand square feet.

91

5 The next dark color, the colors actually look the same but the next one is colored exactly the same, it includes lots in the category of five- to ten-thousand square feet, so that 1 all lots under ten-thousand square feet are colored in the 8 deepest orange. The lighter orange color indicates lot size 9 zoning between ten- and twenty-thousand square feet. 10

The areas colored in yellow are lot sizes of twenty- to 11 forty-thousand square feet. And everything which is left white 12 13 are residential zones over forty-thousand square feet. The red areas are commercial and the purple areas are industrial " 14 zones and the green is conservation or state forest areas. ° 15

Q. Mr. Rabin, is Mount Laurel identified on the composite zoning map?

A. Yes, there is a black line which surrounds the Mount 18 19 Laurel area.

MR, ROGERS: If your Honor, please, I would like 20 to know where the figures were derived from, more infor-21 22 mation about how it was compiled.

THE COURT: That is on cross-examination, if you 23 want. 24

MR. BISGAIER: The authenticity of the map was

and the second s	Rabin-redirect
1	stipulated to in the stipulations submitted.
2	THE COURT: He is talking about the figures, I
3	think, not the map itself.
.4	Q. Can you testify, Mr. Rabin, from where these
5	figures were derived?
. 6	A. In this case the categories were determined by the
7	agency preparing the map, not by me. That is the legend of
8	division by size of lots with part of the characteristics of
9	this generalized land use map.
10	MR. BISGAIER: The stipulation I think reflects the
n	map was prepared by the Burlington County Planning Board.
12	THE COURT: That map was?
13	MR. BISGAIER: Yes.
14	THE COURT: The colors, too?
15	MR. BISGAIER: No, that was prepared by us.
16	THE COURT: That is the important part, you know,
17	the colors.
18	MR. BISGAIER: Yes.
19	Q. Can you testify, Mr. Rabin, with regard to
20	Mount Laurel Township as it compares to the area which is
21	photographed in the aerial photographs as to its relative
22	exclusivity or inclusivity in terms of zoning categories?
23	A. Well, it is clear from this that in the closed-in area
24	that Mount Laurel has the larger percentage land zoned in the
25	twenty-thousand and over category.

Rabin-redirect

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

93

THE COURT: Does it have over twenty-thousand? THE WITNESS: No, it doesn't. THE COURT: Then why do you say over? THE WITNESS: That is what is represented by yellow on the map here which is just in Mount Laurel's case twenty thousand.

THE COURT: Well, hasn't that been established? I mean, you had a zoning map a little while ago that indicated a white area.

MR. BISGAIER: Your Honor, the only reason we are asking that this exhibit be considered is because apparently the defendants are relying somewhat extensively on the relative exclusivity or inclusivity of Mount Laurel zoning as to the county. I believe that Mr. Norman testified that he related Mount Laurel Township as to the percentage of the entire county.

THE COURT: All right, I understand that. MR. BISGAIER: The purpose of this map is to put it into the context with the various land uses are located with regard to land use potential.

THE COURT: I think it has been established that the greater portions of Mount Laurel is wenty-thousand, zone three, a long time age

MR. BISGAIER: All that I am trying to do now is to relate that zone comparable to the rest of the county. Rabin-redirect

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

THE COURT: Yes, that is as to the county. How about the region? You haven't done that, have you? You were arguing about region and now you are going to county. You are jumping from one to the other.

, 94

MR. BISGAIER: The only part of the region that would be reflected on this map would be as analyzed in the aerials, and one would have to relate the 1970 aerial to this zoning map to see where development has actually proceeded.

THE COURT: I think it has been established, The greater portion of present Mount Laurel is zoned in the zone R-3. There is no question about that. I don't know who colored your map and why or where he got his information to color it from. I am assuming that it is a correct coloring. I don't know.

> MR. BISGAIER: Colored by numbered code. THE COURT: Numbered by whom? That is what I

mean. That is important, you know.

MR. BISGAIER: The map was, prior to its being colored, is coded with numbers with areas and those numbers relate to the legends which show what the density is and what was done.

THE COURT: Assuming it is properly colored?
 MR. BISGAIER: We have no further questions of
 this witness other than to move this exhibit into

		95
4 e 1		Rabin-cross
ø	1	evidence.
	2	MR. POWELL: I have one question.
	3	CROSS-EXAMINATION BY MR. POWELL:
	4	Q. The white area represents lower density zoning
	5	than the yellow?
	6	A. Yes. Anything that is white is residential and is
in a come	7	zoned over forty thousand.
**************************************	8	Q. Over forty thousand?
e e e e e	9	A. Over forty thousand.
	10	MR. POWELL: That is all I wanted to establish.
	11	MR. BISGAIER: We would move
	12	MR. ROGERS: I would like an opportunity to
	13	examine it.
	14	MR. BISGAIER: You certainly may.
	15	THE COURT: Nobody is preventing you from doing
	16	it. But you can't do it sitting down.Do you want to walk
	17	over to it? Unless you want us to move the map over to
	18	you.
æ	19	What did you find, Mr. Rogers?
	20	MR. ROGERS: As close as I can determine, I can
A	21	find inaccuracies in the various townships that I
1	22	represent, your Honor.
	23	THE COURT: Then I think we better hold it up
	24	until we can better map it. According to the true facts.
	25	If there is any question about the coloring, before
	State of the state	

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

I will permit it to go in, I want to be sure that it is

96

are concerned are wrong.

correct.

MR. BISGAIER: I hope that the record will reflect that the question that Mr. Rogers is directing himself to is whether the Burlington County area is correctly identified. The district. Not that the plaintiff did it.

MR. ROGERS: That is correct. They designated by county because the districts are as far as my townships

MR. BISGAIER: I apologize for that but it was stipulated to I thought and there would be no problem as to the authenticity or accuracy in reflecting the information.

THE COURT: I don't say that you did it deliberately. But I don't want anything to go in here unless it is absolutely true.

MR. BISGAIER: I understand that.

THE COURT: The coloring is an important matter here.

MR. BISGAIER: Right. I don't know what to do about it.

THE COURT: I don't know what we will do but we will come back this afternoon, I can see that and between now and then, maybe we can work something out. Rabin-cross Abeles-direct

5 mg

1 MR. BISGAIER: The gentleman from the Burlington 2 County Planning Board prepared the map and I had hoped 3 to avoid having him come up here. 4 THE COURT: See if you can work it out with 5 Mr. Rogers between now and 1:30. Any questions, Mr. Rogers? 6 7 MR. ROGERS: No. sir. THE COURT: Next witness. 8 (Witness excused) 9 10 MR. BISGAIER: Mr. Peter Abeles to the stand. 11 PETER A B E L E S, having been previously sworn, resumed and testified further as follows: 12 DIRECT EXAMINATION BY MR. BISGAIER: 13 Mr. Abeles, I would like to cite a hypothetical 14 Q. case to you in terms of costing a job, a house, a one-family 15 16 home. The house cost between \$23,000 and \$24,000 to construct 17 and that would be the cost of it in terms to the buyer. The house was built non-union. The job would only include an oven-18 19 THE COURT: That is a stove? MR. BISGAIER: A stove. 20 THE COURT: I think that's what he said. It is 21 a little more than oven burners on it, too, you know. 22 Included in it is a stove and nothing more in 23 0. 24 terms of amenities, just the house and stove, \$23,000 nonunion wage construction. Can you project from that what the 25

Abeles-direct

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

18

19

25

cost of that house would be if it went under the Federal 235 Program?

98

A. I can estimate it. If you built it at the prevailing wage and if labor was approximately 40% of the component house, the basic price of the house would increase by approximately 10%. Since the bottom line was \$23,024, say \$25,500, therefore, you add about \$2350, you would also have to add a refrigerator and if it is a house I imagine about 11 cubic feet, that is \$120, kitchen cabinets, that is another \$150 and a medicine cabinet, that is another \$50, in order to make the house eligible for an assistance program. All tolled you would have to add about \$3,000 to the bottom line making it between \$26,000 to \$27,000.
Q. If the house cost \$26,000 or \$27,000, can it receive a mortgage under 235 Program? Can it be a house which is built under 235?

17 A. Not under the present mortgage limits for 235.

MR. BISGAIER: Thank you, I have no further questions.

20MR. POWELL: I have a question.21CROSS-EXAMINATION BY MR. POWELL:

Q. If I may, are you basing this on the fact that under the 235 Program you have to pay prevailing wage at least partially as opposed to non-union labor?

A. That is correct.

99 Abeles-cross 1 Are you aware of the fact that many of the Q. 2 builders in South Jersey and particularly this region use 3 non-union labor? 4 Α. Yes. 5 Q. Also the utilities that the FHA would require? Other amenities. Α. 6 I beg your pardon: Amenities. Refrigerator, 7. Q." 8 kitchen cabinets, and the like. Is it true then if this is 9 the case that in this area of New Jersey private builders could better supply low-cost single housing to the market than any-10 one who would build under a Federal 235 Program? 11 It is not true. Α. 12 Q. Why not? 13 MAR ... Because if you built, if this hypothetical house costing 14 Α. let's assume the lowest number \$23,000, better yet let's 15 assume a man doesn't make a profit on it and he builds it, he 16 17 builds a house and gives it away, breaks even, which would be about \$20,000, the house at \$20,000 to the house per consumer 18 at the conventional interest rate plus conventional payments 19 20 of taxes would be about double what the \$26,000 or \$28,000 house would be if it was under 235 with payment in lieu of 21 taxes. 22

Q. Except aren't you talking about terms in lieu of
what they could pay for the mortgage?

In terms of what?

25

A .

	100
	Abeles-cross
1.	Q. In terms of putting him in a house.
2	A. It is not at all reasonable to equate the purchase price
. 3	of the house to what people can afford. You must take what
4	the monthly costs are because in my experience in housing I
5	have not heard of a case where a moderate income family or
6	even fairly wealthy family paid for the house with cash.
7	What you really have got to look at is what does it cost a
8	family on a monthly basis and what part of that cost of
9	shelter is related to what they have available to all other
10	expenses. So getting back to your question which was the
11	conventionally-built house by non-union labor assuming that
12	even the builder took nothing out of it for his efforts, the
13	answer would be that that house would probably cost the family
14	in the neighborhood of \$200 per month which means you are
15	talking about a family with a net income of something in the
16	neighborhood of \$800, if somebody could build a house and was
17	willing to put up a house for this price, which is rather
18	unlikely. The point I am making, the reason I am dwelling on
19	it is it is not only the cost of the house which is set, you
20	must have the 1% interest rate and the other things involved.
21	So to clarify for the court it is not just a price, it is how
22	you market it to the consumer.
23	THE COURT: What's the difference? As I under-

THE COURT: What's the difference? As I understand it, if you have a house built under government subsidy, you must use union labor. That's true, isn't it?

25

24

-

	Abeles-cross /	
1	THE WITNESS: You must use union labor if you are	
2'	building more than four houses at any one time under	
3	the Davis-Bacon Act.	
	THE COURT: What is the difference in the cost of	
5	the house between union and non-union labor?	
6	THE WITNESS: In the New Jersey area the differ-	
7	ence for the identical house built to the same	
8	specifications I would estimate, your Honor, is between	
9	10 to 15%, that is the union house would cost 10 to 15%	
10	more on the bottom line than the non-union house.	
	MR. POWELL: I have no further questions.	
12	MR. ROGERS: I have no questions.	60
13	MR. BISGAIER: That's all.	
14	(Witness excused)	
15	THE COURT: See you at ten after twelve. Suppose	
16	we iron out this map.	
17	You rest now?	
18	MR. BISGAIER: Yes.	
	THE COURT: You rest?	
20	MR. ROGERS: Yes.	and the second
21	THE COURT: Iron out the map question and well	
22	come back at 1:30 and well decide then our further	
23	procedure, if any.	1
24	I don't intend to decide this case today, frankly	
25	but I would like to hear you and one of the counsel,	

Par 112 724

just one, make up your minds who the one will be-1 2 (Whereupon the court recessed for lunch.) 3 (After recess) 4 THE COURT: All right, what have you decided? 5 MR. ROGERS: Your Honor; I have no objection to the admission. 6 THE COURT: P-76 in evidence. 7 (Map received and marked P-76 in evidence) 8 9 THE COURT: All right, all parties rest. I understand. I will hear you now Mr. Bisgaier. 10 (Whereupon Mr. Bisgaier summed up on behalf of the plaintiffs) 11 (Whereupon Mr. Powell summed up on behalf of the defendants) 12 THE COURT: All right, gentlemen, I would like 13 you, Mr. Bisgaier, within the next two weeks, to prepare 14 a short memorandum. I know that I have a lot of material 15 from you now, based, however, upon the facts as they 16 developed in this trial. Most of the statements in the 17 18 briefs would have to be generalized because there was no way of knowing what would be developed at the time 19 of trial. Now that we have had our trial, and we have 20 had the witnesses testify, I would like from you within 21 next two weeks a brief outlining the relief you seek and 22 the evidence which you feel warrants that relief. 23 Now at the end of two weeks if you will serve it 24 upon your adversary, I am going to give them two weeks 25

1	to file with me an answer.
2	I hope by the time I get both briefs I will be
3	further enlightened than I am at this minute.
4	(Whereupon court adjourned at 2:45 p.m.)
5	
6	CERTIFICATE
7	I certify that the foregoing is a true and accurate
8	transcript of the testimony and proceedings in the afore-
9	mentioned matter.
10	1.1 1.1
11	ARTHUR SULTON, CSR
12	•
13	
14	mander for it or water
15	Dated: august 25, 1972
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	